House

Florida Senate - 2019 Bill No. CS for CS for HB 5

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LEGISLATIVE ACTION

Senate

Floor: 2/RE/2R 05/02/2019 10:48 AM

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Senator Brandes moved the following:

Senate Substitute for Amendment (530804) (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsection (10) of section 212.055, Florida Statutes, is redesignated as subsection (11) and amended, a new subsection (10) is added to that section, and paragraph (c) of subsection (1), paragraph (b) of subsection (5), and paragraph (b) of subsection (8) are amended, to read: 212.055 Discretionary sales surtaxes; legislative intent;

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12 authorization and use of proceeds.-It is the legislative intent 13 that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a 14 15 subsection of this section, irrespective of the duration of the 16 levy. Each enactment shall specify the types of counties 17 authorized to levy; the rate or rates which may be imposed; the 18 maximum length of time the surtax may be imposed, if any; the 19 procedure which must be followed to secure voter approval, if 20 required; the purpose for which the proceeds may be expended; 21 and such other requirements as the Legislature may provide. 22 Taxable transactions and administrative procedures shall be as 23 provided in s. 212.054.

(1) CHARTER COUNTY AND REGIONAL TRANSPORTATION SYSTEM SURTAX.-

(c)<u>1</u>. The proposal to adopt a discretionary sales surtax as provided in this subsection and to create a trust fund within the county accounts shall be placed on the ballot in accordance with law <u>and must be approved in a referendum held at a general</u> <u>election in accordance with subsection (10)</u> at a time to be set at the discretion of the governing body.

2. If the proposal to adopt a surtax is by initiative, the petition sponsor must, at least 180 days before the proposed referendum, comply with all of the following:

a. Provide a copy of the final resolution or ordinance to the Office of Program Policy Analysis and Government Accountability. The Office of Program Policy Analysis and Government Accountability shall procure a certified public accountant in accordance with subsection (11) for the performance audit.

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b. File the initiative petition and its required valid
signatures with the supervisor of elections. The supervisor of
elections shall verify signatures and retain signature forms in
the same manner as required for initiatives under s. 100.371(3).
3. The failure of an initiative sponsor to comply with the
requirements of subparagraph 2. renders any referendum held
void.

48 (5) COUNTY PUBLIC HOSPITAL SURTAX. - Any county as defined in 49 s. 125.011(1) may levy the surtax authorized in this subsection 50 pursuant to an ordinance either approved by extraordinary vote 51 of the county commission or conditioned to take effect only upon 52 approval by a majority vote of the electors of the county voting 53 in a referendum. In a county as defined in s. 125.011(1), for 54 the purposes of this subsection, "county public general 55 hospital" means a general hospital as defined in s. 395.002 56 which is owned, operated, maintained, or governed by the county 57 or its agency, authority, or public health trust.

(b) If the ordinance is conditioned on a referendum, the proposal to adopt the county public hospital surtax shall be placed on the ballot in accordance with <u>subsection (10)</u> law at a time to be set at the discretion of the governing body. The referendum question on the ballot shall include a brief general description of the health care services to be funded by the surtax.

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(8) EMERGENCY FIRE RESCUE SERVICES AND FACILITIES SURTAX.-

(b) Upon the adoption of the ordinance, the levy of the
surtax must be placed on the ballot by the governing authority
of the county enacting the ordinance. The ordinance will take
effect if approved by a majority of the electors of the county

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70 voting in a referendum held for such purpose. The referendum 71 shall be placed on the ballot of a general regularly scheduled election. The ballot for the referendum must conform to the 72 73 requirements of s. 101.161.

(10) DATES FOR REFERENDA.-A referendum to adopt or amend a local government discretionary sales surtax under this section must be held at a general election as defined in s. 97.021.

(11) (10) PERFORMANCE AUDIT.-

(a) For any referendum held on or after March 23, 2018, To adopt a discretionary sales surtax under this section, an independent certified public accountant licensed pursuant to chapter 473 shall conduct a performance audit of the program associated with the proposed surtax adoption proposed by the county or school district.

(b)1. At least 180 days before the referendum is held, the county or school district shall provide a copy of the final resolution or ordinance to the Office of Program Policy Analysis and Government Accountability.

2. Within 30 days after receiving the final resolution or ordinance, the Office of Program Policy Analysis and Government Accountability shall procure the certified public accountant and may use carryforward funds to pay for the services of the certified public accountant.

3.(b) At least 60 days before the referendum is held, the 93 performance audit must shall be completed and the audit report, 95 including any findings, recommendations, or other accompanying 96 documents, must shall be made available on the official website 97 of the county or school district.

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4. The county or school district shall keep the information

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99 on its website for 2 years from the date it was posted. 100 5. The failure to comply with the requirements under subparagraph 1. or subparagraph 3. renders any referendum held 101 to adopt a discretionary sales surtax void. 102 103 (c) For purposes of this subsection, the term "performance 104 audit" means an examination of the program conducted according 105 to applicable government auditing standards or auditing and 106 evaluation standards of other appropriate authoritative bodies. 107 At a minimum, a performance audit must include an examination of 108 issues related to the following: 109 1. The economy, efficiency, or effectiveness of the 110 program. 2. The structure or design of the program to accomplish its 111 112 goals and objectives. 113 3. Alternative methods of providing program services or 114 products. 4. Goals, objectives, and performance measures used by the 115 116 program to monitor and report program accomplishments. 117 5. The accuracy or adequacy of public documents, reports, 118 and requests prepared by the county or school district which 119 relate to the program. 120 6. Compliance of the program with appropriate policies, 121 rules, and laws. 122 (d) This subsection does not apply to a referendum held to 123 adopt the same discretionary surtax that was in place during the 124 month of December immediately before the date of the referendum. 125 Section 2. Subsection (6) is added to section 336.02, 126 Florida Statutes, to read: 127 336.02 Responsibility for county road system; approval of

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| 128 | maps of reservation |
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| 129 | (6) Notwithstanding any general law or special act, the |
| 130 | ordinances, resolutions, or regulations of any municipality or |
| 131 | special district, including any instrumentality thereof, do not |
| 132 | apply to any transportation use, including any existing or |
| 133 | future transportation facilities, structures, or appurtenances |
| 134 | thereto, on the State Highway System as defined in s. |
| 135 | 334.03(24), the county road system as defined in s. 334.03(8), |
| 136 | or the city street system as defined in s. 334.03(3), |
| 137 | constructed, operated, or maintained, in whole or in part, with |
| 138 | discretionary sales surtax funds levied pursuant to s. |
| 139 | 212.055(1) in a charter county whose buildable land area is at |
| 140 | least 80 percent incorporated area and includes at least 25 |
| 141 | municipalities. This limitation includes the design, |
| 142 | construction, erection, alteration, modification, repair, or |
| 143 | demolition of any public transportation buildings or structures, |
| 144 | and the governing body of the county levying the discretionary |
| 145 | sales surtax shall be responsible for the review of all plans, |
| 146 | specifications, and inspections required for the issuance of any |
| 147 | permits pursuant to s. 553.79. |
| 148 | Section 3. This act shall take effect January 1, 2020. |
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| 150 | =========== TITLE AMENDMENT============ |
| 151 | And the title is amended as follows: |
| 152 | Delete everything before the enacting clause |
| 153 | and insert: |
| 154 | A bill to be entitled |
| 155 | An act relating to ballot measures; amending s. |
| 156 | 212.055, F.S.; providing that a referendum to adopt or |

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157 amend a local discretionary sales surtax must be held 158 at a general election; requiring a petition sponsor of 159 an initiative to adopt a charter county and regional 160 transportation system surtax to comply with specified 161 requirements within a specified timeframe before the 162 proposed referendum; requiring a county to make the 163 proposed referendum and a specified legal opinion available on its official website; requiring the 164 165 Office of Program Policy Analysis and Government 166 Accountability, upon receiving a certain notice, to 167 procure a certified public accountant for a 168 performance audit; requiring a supervisor of elections 169 to verify petition signatures and retain signature 170 forms in a specified manner; providing that an 171 initiative sponsor's failure to comply with the 172 specified requirements renders any referendum held 173 void; revising requirements and procedures for 174 counties, school districts, and the office relating to 175 performance audits; providing that the failure to 176 comply with certain requirements renders any 177 referendum held to adopt a discretionary sales surtax 178 void; amending s. 336.02, F.S.; providing that the 179 ordinances, resolutions, or regulations of any 180 municipality or special district do not apply to any 181 transportation use on certain highways, roads, or 182 streets funded in whole or in part with certain 183 discretionary sales surtaxes in specified charter 184 counties; providing an effective date.

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