	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/14/2019	•	
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The Committee on Community Affairs (Book) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 16.618, Florida Statutes, is created to read:

16.618 Direct-support organization.

(1) The Department of Legal Affairs shall establish a direct-support organization to provide assistance, funding, and support to the Statewide Council on Human Trafficking and to assist in the fulfillment of the council's purposes. The direct-

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support organization must be:

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- (a) A Florida corporation, not for profit, incorporated under chapter 617, and approved by the Secretary of State;
- (b) Organized and operated exclusively to solicit funds; request and receive grants, gifts, and bequests of money; acquire, receive, hold, invest, and administer, in its own name, property and funds; and make expenditures in support of the purposes specified in this section; and
- (c) Certified by the department, after review, to be operating in a manner consistent with the purposes of the organization and in the best interests of this state.
- (2) The direct-support organization shall operate under written contract with the department. The contract must provide for all of the following:
- (a) Approval of the articles of incorporation and bylaws of the direct-support organization by the department.
- (b) Submission of an annual budget for approval by the department.
- (c) Annual certification by the department that the directsupport organization is complying with the terms of the contract and is operating in a manner consistent with the purposes of the organization and in the best interests of this state.
- (d) Reversion to the Florida Council Against Sexual Violence of moneys and property held in trust by the directsupport organization if the direct-support organization is no longer approved to operate or if it ceases to exist.
- (e) Disclosure of the material provisions of the contract and the distinction between the board of directors and the direct-support organization to donors of gifts, contributions,

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or bequests, which disclosures must be included in all 41 42 promotional and fundraising publications.

- (f) An annual financial audit in accordance with s. 215.981.
- (g) Establishment of the fiscal year of the direct-support organization as beginning on July 1 of each year and ending on June 30 of the following year.
- (h) Appointment of the board of directors, pursuant to this section.
- (i) Authority of the board of directors of the directsupport organization to hire an executive director.
- (3) The board of directors of the direct-support organization shall consist of seven members. Each member of the board of directors shall be appointed to a 4-year term; however, for the purpose of providing staggered terms, the appointee of the President of the Senate and the appointee of the Speaker of the House of Representatives shall each initially be appointed to a 2-year term, and the Attorney General shall initially appoint two members to serve 2-year terms. All subsequent appointments shall be for 4-year terms. Any vacancy that occurs must be filled in the same manner as the original appointment and is for the unexpired term of that seat. The board of directors shall be appointed as follows:
- (a) Four members appointed by the Attorney General, one of which must be a survivor of human trafficking and one of which must be a mental health expert.
 - (b) One member appointed by the Governor.
 - (c) One member appointed by the President of the Senate.
 - (d) One member appointed by the Speaker of the House of



Representatives.

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- (4) In conjunction with the Statewide Council on Human Trafficking, and funded exclusively by the direct-support organization, the direct-support organization shall form strategic partnerships to foster the development of community and private sector resources to advance the goals of the council.
- (5) The direct-support organization shall consider the participation of counties and municipalities in this state which demonstrate a willingness to participate and an ability to be successful in any programs funded by the direct-support organization.
- (6) (a) The department may authorize the appropriate use without charge, of the department's property, facilities, and personnel by the direct-support organization. The use must be for the approved purposes of the direct-support organization and may not be made at times or places that would unreasonably interfere with opportunities for the general public to use departmental facilities.
- (b) The department shall prescribe by agreement conditions with which the direct-support organization must comply in order to use department property, facilities, or personnel. Such conditions must provide for budget and audit review and oversight by the department.
- (c) The department may not authorize the use of property, facilities, or personnel of the council, department, or designated program by the direct-support organization which does not provide equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national



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- (7) (a) The direct-support organization may conduct programs and activities; raise funds; request and receive grants, gifts, and bequests of money; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and make expenditures to or for the direct or indirect benefit of the council or designated program.
- (b) Notwithstanding s. 287.025(1)(e), the direct-support organization may enter into contracts to insure the property of the council or designated programs and may insure objects or collections on loan from other entities in satisfying security terms of the lender.
- (8) A departmental employee, a direct-support organization or council employee, a volunteer, or a director or a designated program may not:
- (a) Receive a commission, fee, or financial benefit in connection with serving on the council; or
- (b) Be a business associate of any individual, firm, or organization involved in the sale or the exchange of real or personal property to the direct-support organization, the council, or a designated program.
- (9) All moneys received by the direct-support organization shall be deposited into an account of the direct-support organization and shall be used in a manner consistent with the goals of the council or designated program.
- (10) The department may terminate its agreement with the direct-support organization at any time if the department determines that the direct-support organization does not meet

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the objectives of this section.

- (11) This section is repealed October 1, 2024, unless reviewed and saved from repeal by the Legislature.
- Section 2. Section 480.043, Florida Statutes, is amended to read:
- 480.043 Massage establishments; requisites; licensure; inspection; human trafficking awareness training and policies; enforcement.-
- (1) No massage establishment shall be allowed to operate without a license granted by the department in accordance with rules adopted by the board.
- (2) A person who has an ownership interest in an establishment shall submit to the background screening requirements under s. 456.0135. However, if a corporation submits proof of having more than \$250,000 of business assets in this state, the department shall require the owner, officer, or individual directly involved in the management of the establishment to submit to the background screening requirements of s. 456.0135. The department may adopt rules regarding the type of proof that may be submitted by a corporation.
- (3) The board shall adopt rules governing the operation of establishments and their facilities, personnel, safety and sanitary requirements, financial responsibility, insurance coverage, and the license application and granting process.
- (4) Any person, firm, or corporation desiring to operate a massage establishment in the state shall submit to the department an application, upon forms provided by the department, accompanied by any information requested by the department and an application fee.

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- (5) Upon receiving the application, the department may cause an investigation to be made of the proposed massage establishment.
- (6) If, based upon the application and any necessary investigation, the department determines that the proposed establishment would fail to meet the standards adopted by the board under subsection (3), the department shall deny the application for license. Such denial shall be in writing and shall list the reasons for denial. Upon correction of any deficiencies, an applicant previously denied permission to operate a massage establishment may reapply for licensure.
- (7) If, based upon the application and any necessary investigation, the department determines that the proposed massage establishment may reasonably be expected to meet the standards adopted by the department under subsection (3), the department shall grant the license under such restrictions as it shall deem proper as soon as the original licensing fee is paid.
- (8) The department shall deny an application for a new or renewal license if a person with an ownership interest in the establishment or, for a corporation that has more than \$250,000 of business assets in this state, the owner, officer, or individual directly involved in the management of the establishment has been convicted or found guilty of, or entered a plea of guilty or nolo contendere to, regardless of adjudication, a violation of s. 796.07(2)(a) which is reclassified under s. 796.07(7) or a felony offense under any of the following provisions of state law or a similar provision in another jurisdiction:
 - (a) Section 787.01, relating to kidnapping.



186 (b) Section 787.02, relating to false imprisonment. 187 (c) Section 787.025, relating to luring or enticing a 188 child. 189 (d) Section 787.06, relating to human trafficking. 190 (e) Section 787.07, relating to human smuggling. 191 (f) Section 794.011, relating to sexual battery. 192 (g) Section 794.08, relating to female genital mutilation. 193 (h) Former s. 796.03, relating to procuring a person under 194 the age of 18 for prostitution. 195 (i) Former s. 796.035, relating to selling or buying of 196 minors into prostitution. 197 (j) Section 796.04, relating to forcing, compelling, or 198 coercing another to become a prostitute. 199 (k) Section 796.05, relating to deriving support from the 200 proceeds of prostitution. 201 (1) Section 796.07(4)(a)3., relating to a felony of the 202 third degree for a third or subsequent violation of s. 796.07, 203 relating to prohibiting prostitution and related acts. 204 (m) Section 800.04, relating to lewd or lascivious offenses 205 committed upon or in the presence of persons less than 16 years 206 of age. 207 (n) Section 825.1025(2)(b), relating to lewd or lascivious 208 offenses committed upon or in the presence of an elderly or 209 disabled person. 210 (o) Section 827.071, relating to sexual performance by a 211 child. 212 (p) Section 847.0133, relating to the protection of minors. 213 (q) Section 847.0135, relating to computer pornography.

(r) Section 847.0138, relating to the transmission of

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material harmful to minors to a minor by electronic device or equipment.

- (s) Section 847.0145, relating to the selling or buying of minors.
- (9) (a) Once issued, no license for operation of a massage establishment may be transferred from one owner to another.
- (b) A license may be transferred from one location to another only after inspection and approval by the board and receipt of an application and inspection fee set by rule of the board, not to exceed \$125.
- (c) A license may be transferred from one business name to another after approval by the board and receipt of an application fee set by rule of the board, not to exceed \$25.
- (10) Renewal of license registration for massage establishments shall be accomplished pursuant to rules adopted by the board. The board is further authorized to adopt rules governing delinquent renewal of licenses and may impose penalty fees for delinguent renewal.
- (11) The board is authorized to adopt rules governing the periodic inspection of massage establishments licensed under this act.
- (12) A person with an ownership interest in or, for a corporation that has more than \$250,000 of business assets in this state, the owner, officer, or individual directly involved in the management of an establishment that was issued a license before July 1, 2014, shall submit to the background screening requirements of s. 456.0135 before January 31, 2015.
 - (13) (a) A massage establishment shall:
 - 1. Provide training regarding human trafficking awareness

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to massage therapists and employees of the establishment who ordinarily interact with guests. Such training must be provided to such massage therapists and employees within 6 months after their employment in that role, or by January 1, 2021, whichever occurs later. Proof of such employee training must be provided to the board upon request.

- 2. By January 1, 2021, implement a procedure for the reporting of suspected human trafficking to the National Human Trafficking Hotline or to a local law enforcement agency.
- 3. By January 1, 2021, post in a conspicuous place in the establishment which is accessible to employees a sign with the relevant provisions of the reporting procedure provided for in subparagraph 2.
- (b) The human trafficking awareness training required under subparagraph 1. must be submitted to and approved by the department before the training is provided to employees and must include the following:
- 1. The definition of human trafficking and the difference between the two forms of human trafficking: sex trafficking and labor trafficking.
- 2. Guidance specific to the massage establishment sector concerning how to identify individuals who may be victims of human trafficking.
- 3. Guidance concerning the role of the employees of a massage establishment in reporting and responding to suspected human trafficking.
- (c) The board must take disciplinary action against a massage establishment that has operated or that is operating in violation of this section.

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(d) This section does not establish a private cause of action. A massage establishment is not liable for any harm resulting from the failure of an employee to prevent, detect, or report suspected human trafficking if the massage establishment was in compliance with the requirements of this section at the time of such harm.

 $(14) \frac{(13)}{(13)}$ This section does not apply to a physician licensed under chapter 458, chapter 459, or chapter 460 who employs a licensed massage therapist to perform massage on the physician's patients at the physician's place of practice. This subsection does not restrict investigations by the department for violations of chapter 456 or this chapter.

Section 3. Section 509.096, Florida Statutes, is created to read:

509.096 Human trafficking awareness training and policies for employees of public lodging establishments; enforcement.-

- (1) A public lodging establishment shall:
- (a) Provide training regarding human trafficking awareness to employees of the establishment who perform housekeeping duties in the rental units or who work at the front desk or reception area where quests ordinarily check-in or check-out. Such training must be provided to such employees within 6 months after their employment in that role, or by January 1, 2020, whichever occurs later. Proof of such employee training must be provided to the division upon request.
- (b) By January 1, 2020, implement a procedure for the reporting of suspected human trafficking to the National Human Trafficking Hotline or to a local law enforcement agency.
 - (c) By January 1, 2020, post in a conspicuous place in the

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establishment which is accessible to employees a sign with the relevant provisions of the reporting procedure provided for in paragraph (b).

- (2) The human trafficking awareness training required under paragraph (1)(a) must be submitted to and approved by the division before the training is provided to employees and must include all of the following:
- (a) The definition of human trafficking and the difference between the two forms of human trafficking: sex trafficking and labor trafficking.
- (b) Guidance specific to the public lodging sector concerning how to identify individuals who may be victims of human trafficking.
- (c) Guidance concerning the role of the employees of a public lodging establishment in reporting and responding to suspected human trafficking.
- (3) Pursuant to s. 509.261, the division must take disciplinary action against a public lodging establishment that has operated or that is operating in violation of this section.
- (4) This section does not establish a private cause of action. A public lodging establishment is not liable for any harm resulting from the failure of an employee to prevent, detect, or report suspected human trafficking if the public lodging establishment was in compliance with the requirements of this section at the time of such harm.
- Section 4. Effective October 1, 2019, subsection (5) of section 796.07, Florida Statutes, is amended, and subsection (2) of that section is republished, to read:
 - 796.07 Prohibiting prostitution and related acts.-



331 (2) It is unlawful:

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- (a) To own, establish, maintain, or operate any place, structure, building, or conveyance for the purpose of lewdness, assignation, or prostitution.
- (b) To offer, or to offer or agree to secure, another for the purpose of prostitution or for any other lewd or indecent act.
- (c) To receive, or to offer or agree to receive, any person into any place, structure, building, or conveyance for the purpose of prostitution, lewdness, or assignation, or to permit any person to remain there for such purpose.
- (d) To direct, take, or transport, or to offer or agree to direct, take, or transport, any person to any place, structure, or building, or to any other person, with knowledge or reasonable cause to believe that the purpose of such directing, taking, or transporting is prostitution, lewdness, or assignation.
- (e) For a person 18 years of age or older to offer to commit, or to commit, or to engage in, prostitution, lewdness, or assignation.
- (f) To solicit, induce, entice, or procure another to commit prostitution, lewdness, or assignation.
- (g) To reside in, enter, or remain in, any place, structure, or building, or to enter or remain in any conveyance, for the purpose of prostitution, lewdness, or assignation.
- (h) To aid, abet, or participate in any of the acts or things enumerated in this subsection.
- (i) To purchase the services of any person engaged in prostitution.

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- (5) (a) A person who violates paragraph (2) (f) commits:
- 1. A misdemeanor of the first degree for a first violation, punishable as provided in s. 775.082 or s. 775.083.
- 2. A felony of the third degree for a second violation, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 3. A felony of the second degree for a third or subsequent violation, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (b) In addition to any other penalty imposed, the court shall order a person convicted of a violation of paragraph (2)(f) to:
 - 1. Perform 100 hours of community service; and
- 2. Pay for and attend an educational program about the negative effects of prostitution and human trafficking, such as a sexual violence prevention education program, including such programs offered by faith-based providers, if such programs exist in the judicial circuit in which the offender is sentenced.
- (c) In addition to any other penalty imposed, the court shall sentence a person convicted of a second or subsequent violation of paragraph (2)(f) to a minimum mandatory period of incarceration of 10 days.
- (d)1. If a person who violates paragraph (2)(f) uses a vehicle in the course of the violation, the judge, upon the person's conviction, may issue an order for the impoundment or immobilization of the vehicle for a period of up to 60 days. The order of impoundment or immobilization must include the names and telephone numbers of all immobilization agencies meeting all of the conditions of s. 316.193(13). Within 7 business days

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after the date that the court issues the order of impoundment or immobilization, the clerk of the court must send notice by certified mail, return receipt requested, to the registered owner of the vehicle, if the registered owner is a person other than the defendant, and to each person of record claiming a lien against the vehicle.

- 2. The owner of the vehicle may request the court to dismiss the order. The court must dismiss the order, and the owner of the vehicle will incur no costs, if the owner of the vehicle alleges and the court finds to be true any of the following:
- a. The owner's family has no other private or public means of transportation;
 - b. The vehicle was stolen at the time of the offense;
- c. The owner purchased the vehicle after the offense was committed, and the sale was not made to circumvent the order and allow the defendant continued access to the vehicle; or
- d. The vehicle is owned by the defendant but is operated solely by employees of the defendant or employees of a business owned by the defendant.
- 3. If the court denies the request to dismiss the order, the petitioner may request an evidentiary hearing. If, at the evidentiary hearing, the court finds to be true any of the circumstances described in sub-subparagraphs (d) 2.a.-d., the court must dismiss the order and the owner of the vehicle will incur no costs.
- (e) The criminal history record of a person who violates paragraph (2)(f) and who is found quilty as a result of a trial or who enters a plea of guilty or nolo contendere, regardless of



418 whether adjudication is withheld, must be added to the 419 Soliciting for Prostitution Public Database established under s. 943.0433. Upon the person's conviction, the clerk of the court 420 421 shall forward the criminal history record of the convicted 422 person to the Department of Law Enforcement for inclusion in the 423 database. 424 Section 5. Effective October 1, 2019, section 943.0433, 425 Florida Statutes, is created to read: 943.0433 Soliciting for Prostitution Public Database.-426 427 (1) The department shall create and administer the 428 Soliciting for Prostitution Public Database. The clerk of the 429 court shall forward to the department the criminal history 430 record of a person in accordance with s. 796.07(5)(e), and the 431 department must add the criminal history record to the database. 432 (2) (a) The department shall automatically remove the 433 criminal history record of a person on the database for a first 434 violation of s. 796.07(2)(f) if, after 5 years after the person's conviction, such person has not again violated s. 435 436 796.07(2)(f) and has not committed any other offense within that 437 time that would constitute a sexual offense, including, but not 438 limited to, human trafficking or an offense that would require 439 registration as a sexual offender. 440 (b) The department may not remove a criminal history record from the database if a person violates s. 796.07(2)(f) a second 441 442 or subsequent time. 443 (3) The database must include all of the following on each 444 offender: 445 (a) His or her full legal name. 446 (b) His or her last known address.



447 (c) A color photograph of him or her. (d) The offense for which he or she was convicted. 448 449 (4) The department shall adopt rules to administer this 450 section. 451 Section 6. Subsection (3) of section 943.0583, Florida 452 Statutes, is amended to read: 453 943.0583 Human trafficking victim expunction.-454 (3) A person who is a victim of human trafficking may petition for the expunction of a criminal history record 455 456 resulting from the arrest or filing of charges for an offense 457 committed or reported to have been committed while the person 458 was a victim of human trafficking, which offense was committed 459 or reported to have been committed as a part of the human 460 trafficking scheme of which the person was a victim or at the 461 direction of an operator of the scheme, including, but not 462 limited to, violations under chapters 796 and 847, without 463 regard to the disposition of the arrest or of any charges. 464 However, this section does not apply to any offense listed in s. 465 775.084(1)(b)1., except for kidnapping. Determination of the 466 petition under this section should be by a preponderance of the 467 evidence. A conviction expunged under this section is deemed to 468 have been vacated due to a substantive defect in the underlying 469 criminal proceedings. If a person is adjudicated not guilty by 470 reason of insanity or is found to be incompetent to stand trial 471 for any such charge, the expunction of the criminal history 472 record may not prevent the entry of the judgment or finding in

state and national databases for use in determining eligibility

firearm, as authorized in s. 790.065(2)(a)4.c. and 18 U.S.C. s.

to purchase or possess a firearm or to carry a concealed

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476 922(t), nor shall it prevent any governmental agency that is 477 authorized by state or federal law to determine eliqibility to purchase or possess a firearm or to carry a concealed firearm 478 479 from accessing or using the record of the judgment or finding in 480 the course of such agency's official duties. 481 Section 7. Section 943.17297, Florida Statutes, is created 482 to read: 483 943.17297 Training in identifying and investigating human 484 trafficking. - Each certified law enforcement officer must 485 successfully complete four hours of training on identifying and 486 investigating human trafficking as a part of the basic recruit 487 training of the officer required in s. 943.13(9) or continuing 488 education under s. 943.135(1) before July 1, 2022. The training 489 must be developed by the commission in consultation with the 490 Department of Children and Families and the Statewide Council on 491 Human Trafficking. If an officer fails to complete the required 492 training, his or her certification shall be inactive until the 493 employing agency notifies the commission that the officer has 494 completed the training. 495 Section 8. Except as otherwise expressly provided in this 496 act, this act shall take effect July 1, 2019. 497 498 ======= T I T L E A M E N D M E N T ========= 499 And the title is amended as follows: 500 Delete everything before the enacting clause 501 and insert: 502 A bill to be entitled 503 An act relating to human trafficking; creating s.

16.618, F.S.; requiring the Department of Legal

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Affairs to establish a certain direct-support organization; providing requirements for the directsupport organization; requiring the direct-support organization to operate under written contract with the department; providing contractual requirements; providing for the membership of and the appointment of directors to the board of directors of the directsupport organization; requiring the direct-support organization, in conjunction with the Statewide Council on Human Trafficking, to form certain partnerships for specified purposes; authorizing the department to allow appropriate use of department property, facilities, and personnel by the directsupport organization; providing requirements and conditions for such use of department property, facilities, and personnel by the direct-support organization; authorizing the direct-support organization to engage in certain activities for the direct or indirect benefit of the council; providing for moneys received by the direct-support organization; prohibiting certain persons and employees from receiving specified benefits as they relate to the council or the direct-support organization; authorizing the department to terminate its agreement with the direct-support organization if the department determines that the direct-support organization does not meet specified objectives; providing for future review and repeal by the Legislature; amending s. 480.043, F.S.; requiring a

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massage establishment to train certain employees and create certain policies relating to human trafficking by a specified date; providing requirements for such training; requiring the Board of Massage Therapy to take disciplinary action against a massage establishment for failure to comply with such requirements; providing that this section does not establish a private cause of action against a massage establishment under certain circumstances; creating s. 509.096, F.S.; requiring a public lodging establishment to train certain employees and create certain policies relating to human trafficking by a specified date; providing requirements for such training; requiring the Division of Hotels and Restaurants of the Department of Business and Professional Regulation to take disciplinary action against a public lodging establishment for failure to comply with such requirements; providing that this section does not establish a private cause of action against a public lodging establishment under certain circumstances; amending s. 796.07, F.S.; requiring that the criminal history record of a person who is convicted of, or who enters a plea of guilty or nolo contendere to, soliciting, inducing, enticing, or procuring another to commit prostitution, lewdness, or assignation be added to the Soliciting for Prostitution Public Database; requiring the clerk of the court to forward the criminal history record of such persons to the Department of Law Enforcement for

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certain purposes; creating s. 943.0433, F.S.; requiring the Department of Law Enforcement to create and administer the Soliciting for Prostitution Public Database; requiring the department to add certain criminal history records to the database; requiring the department to automatically remove certain criminal history records from the database under certain circumstances; prohibiting the department from removing certain criminal history records from the database under certain circumstances; requiring the database to include specified information on offenders; requiring the department to adopt rules; amending s. 943.0583, F.S.; creating an exception to a prohibition that bars certain victims of human trafficking from petitioning for the expunction of a criminal history record for offenses committed while the person was a victim of human trafficking as part of the human trafficking scheme or at the direction of an operator of the scheme; creating s. 943.17297, F.S.; requiring each certified law enforcement officer to successfully complete training on identifying and investigating human trafficking before a certain date; requiring that the training be developed in consultation with specified entities; specifying that an officer's certification shall be inactive if he or she fails to complete the required training until the employing agency notifies the Criminal Justice Standards and Training Commission that the officer has completed the training; providing effective dates.



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WHEREAS, the state of Florida is ranked third nationally for human trafficking abuses, and the Legislature recognizes that the crime of human trafficking is a gross violation of

human rights, and has taken measures to raise awareness of the practices of human sex trafficking and of labor trafficking of

598 children and adults in this state, and

> WHEREAS, the Legislature deems it critical to the health, safety, and welfare of the people in this state to prevent and deter human trafficking networks, and persons who would aid and abet these networks, from operating in this state, and

WHEREAS, repeat offenses to aid and abet traffickers by way of recruitment or financial support, and clients of human trafficking networks who use physical violence, are a particularly extreme threat to public safety, and

WHEREAS, repeat offenders are extremely likely to use violence and to repeat their offenses, and to commit many offenses with many victims, many of whom are never given justice, and these offenders are only prosecuted for a small fraction of their crimes, and

WHEREAS, traffickers and clients of human trafficking networks often use hotels, motels, public lodging establishments, massage establishments, spas, or property rental sharing sites to acquire facilities wherein men, women, and children are coerced into performing sexual acts, which places the employees of these establishments in direct and frequent contact with victims of human trafficking, and

WHEREAS, this state is in critical need of a coordinated and collaborative human trafficking law enforcement response to

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prepare for future large-scale events taking place in this state, and the Legislature finds that a statewide effort focused on law enforcement training, detection, and enforcement, with additional focus on the safe rehabilitation of survivors, will benefit such critical need, and

WHEREAS, research from 2011 has demonstrated that a majority of human trafficker's clients are not interviewed by law enforcement, despite having extensive knowledge of the traffickers and the traffickers' practices, and are even used as recruiters for traffickers, and

WHEREAS, human trafficker's clients who were interviewed in the same 2011 research stated that they would think twice about purchasing sex from a victim of human trafficking if they were named on a public database, and

WHEREAS, client and trafficker anonymity has allowed for trafficking networks to continue in the shadows, and the publication of client and trafficker identities would protect the public from potential harm and protect victims of trafficking from future harm, NOW, THEREFORE,