1	A bill to be entitled
2	An act relating to the Florida Transportation
3	Commission; amending s. 20.23, F.S.; removing the
4	requirement that the Secretary of Transportation be
5	nominated by the Florida Transportation Commission;
6	removing the requirement that the secretary provide
7	assistance to the commission; deleting provisions
8	relating to the creation, membership, duties,
9	meetings, executive director and staff, and budget of
10	the commission; deleting the requirement that the
11	commission review certain transportation policy
12	initiatives; repealing s. 334.045, F.S., relating to
13	transportation performance and productivity standards;
14	amending s. 334.048, F.S.; conforming provisions to
15	changes made by the act; amending s. 334.065, F.S.;
16	revising the membership and member approval of the
17	Center for Urban Transportation Research advisory
18	board; amending s. 339.135, F.S.; revising provisions
19	relating to review and evaluation of the Department of
20	Transportation's tentative work program; amending s.
21	339.64, F.S.; conforming provisions to changes made by
22	the act; amending s. 348.0004, F.S.; requiring the
23	department to determine certain average administrative
24	costs for expressway authorities; deleting commission
25	rulemaking authority; amending s. 110.205, F.S.;
	Dage 1 of 20

Page 1 of 20

CODING: Words stricken are deletions; words underlined are additions.

26 conforming cross-references; providing an effective 27 date. 28 29 Be It Enacted by the Legislature of the State of Florida: 30 31 Section 1. Paragraphs (d) and (e) of subsection (1) of 32 section 20.23, Florida Statutes, are redesignated as paragraphs 33 (c) and (d), respectively, subsections (3) through (6) are 34 renumbered as subsections (2) through (5), respectively, and 35 present paragraphs (a) and (c) of subsection (1), present 36 subsection (2), and paragraph (a) of present subsection (3) of 37 that section are amended, to read: 20.23 Department of Transportation.-There is created a 38 39 Department of Transportation which shall be a decentralized 40 agency. 41 (1)(a) The head of the Department of Transportation is the 42 Secretary of Transportation. The secretary shall be appointed by 43 the Governor from among three persons nominated by the Florida 44 Transportation Commission and shall be subject to confirmation 45 by the Senate. The secretary shall serve at the pleasure of the 46 Governor. 47 (c) The secretary shall provide to the Florida 48 Transportation Commission or its staff, such assistance, 49 information, and documents as are requested by the commission or 50 its staff to enable the commission to fulfill its duties and Page 2 of 20

CODING: Words stricken are deletions; words underlined are additions.

51	responsibilities.
52	(2) (a) 1. The Florida Transportation Commission is hereby
53	created and shall consist of nine members appointed by the
54	Governor subject to confirmation by the Senate. Members of the
55	commission shall serve terms of 4 years each.
56	2. Members shall be appointed in such a manner as to
57	equitably represent all geographic areas of the state. Each
58	member must be a registered voter and a citizen of the state.
	-
59	Each member of the commission must also possess business
60	managerial experience in the private sector.
61	3. A member of the commission shall represent the
62	transportation needs of the state as a whole and may not
63	subordinate the needs of the state to those of any particular
64	area of the state.
65	4. The commission is assigned to the Office of the
66	Secretary of the Department of Transportation for administrative
67	and fiscal accountability purposes, but it shall otherwise
68	function independently of the control and direction of the
69	department.
70	(b) The commission shall:
71	1. Recommend major transportation policies for the
72	Governor's approval and assure that approved policies and any
73	revisions are properly executed.
74	2. Periodically review the status of the state
75	transportation system including highway, transit, rail, seaport,
	Page 3 of 20

CODING: Words stricken are deletions; words underlined are additions.

76 intermodal development, and aviation components of the system 77 and recommend improvements to the Governor and the Legislature. 78 3. Perform an in-depth evaluation of the annual department 79 budget request, the Florida Transportation Plan, and the 80 tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically 81 provided in s. 339.135(4)(c)2., (d), and (f), the commission may 82 83 not consider individual construction projects, but shall consider methods of accomplishing the goals of the department in 84 85 the most effective, efficient, and businesslike manner. 86 4. Monitor the financial status of the department on a 87 regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and 88 89 established policy. 5. Monitor on at least a quarterly basis, the efficiency, 90 productivity, and management of the department using performance 91 92 and production standards developed by the commission pursuant to s. 334.045. 93 94 6. Perform an in-depth evaluation of the factors causing 95 disruption of project schedules in the adopted work program and 96 recommend to the Governor and the Legislature methods to eliminate or reduce the disruptive effects of these factors. 97 7. Recommend to the Governor and the Legislature 98 improvements to the department's organization in order to 99 100 streamline and optimize the efficiency of the department. In Page 4 of 20

CODING: Words stricken are deletions; words underlined are additions.

101	reviewing the department's organization, the commission shall
102	determine if the current district organizational structure is
103	responsive to this state's changing economic and demographic
104	development patterns. The initial report by the commission must
105	be delivered to the Governor and the Legislature by December 15,
106	2000, and each year thereafter, as appropriate. The commission
107	may retain experts as necessary to carry out this subparagraph,
108	and the department shall pay the expenses of the experts.
109	8. Monitor the efficiency, productivity, and management of
110	the authorities created under chapters 348 and 349, including
111	any authority formed using part I of chapter 348; the Mid-Bay
112	Bridge Authority re-created pursuant to chapter 2000-411, Laws
113	of Florida; and any authority formed under chapter 343. The
114	commission shall also conduct periodic reviews of each
114	-
_	authority's operations and budget, acquisition of property,
116	management of revenue and bond proceeds, and compliance with
117	applicable laws and generally accepted accounting principles.
118	(c) The commission or a member thereof may not enter into
119	the day-to-day operation of the department or a monitored
120	authority and is specifically prohibited from taking part in:
121	1. The awarding of contracts.
122	2. The selection of a consultant or contractor or the
123	prequalification of any individual consultant or contractor.
124	However, the commission may recommend to the secretary standards
125	and policies governing the procedure for selection and
	Page 5 of 20

CODING: Words stricken are deletions; words underlined are additions.

2019

126	prequalification of consultants and contractors.
127	3. The selection of a route for a specific project.
128	4. The specific location of a transportation facility.
129	5. The acquisition of rights-of-way.
130	6. The employment, promotion, demotion, suspension,
131	transfer, or discharge of any department personnel.
132	7. The granting, denial, suspension, or revocation of any
133	license or permit issued by the department.
134	(d)1. The chair of the commission shall be selected by the
135	commission members and shall serve a 1-year term.
136	2. The commission shall hold a minimum of 4 regular
137	meetings annually, and other meetings may be called by the chair
138	upon giving at least 1 week's notice to all members and the
139	public pursuant to chapter 120. Other meetings may also be held
140	upon the written request of at least four other members of the
141	commission, with at least 1 week's notice of such meeting being
142	given to all members and the public by the chair pursuant to
143	chapter 120. Emergency meetings may be held without notice upon
144	the request of all members of the commission. At each meeting of
145	the commission, the secretary or his or her designee shall
146	submit a report of major actions taken by him or her as the
147	official representative of the department.
148	3. A majority of the membership of the commission
149	constitutes a quorum at any meeting of the commission. An action
150	of the commission is not binding unless the action is taken
	Dago 6 of 20

Page 6 of 20

CODING: Words stricken are deletions; words underlined are additions.

151	pursuant to an affirmative vote of a majority of the members
152	present, but not fewer than four members of the commission at a
153	meeting held pursuant to subparagraph 2., and the vote is
154	recorded in the minutes of that meeting.
155	4. The chair shall cause to be made a complete record of
156	the proceedings of the commission, which record shall be open
157	for public inspection.
158	(e) The meetings of the commission shall be held in the
159	central office of the department in Tallahassee unless the chair
160	determines that special circumstances warrant meeting at another
161	location.
162	(f) Members of the commission are entitled to per diem and
163	travel expenses pursuant to s. 112.061.
164	(g) A member of the commission may not have any interest,
165	direct or indirect, in any contract, franchise, privilege, or
166	other benefit granted or awarded by the department during the
167	term of his or her appointment and for 2 years after the
168	termination of such appointment.
169	(h) The commission shall appoint an executive director and
170	assistant executive director, who shall serve under the
171	direction, supervision, and control of the commission. The
172	executive director, with the consent of the commission, shall
173	employ such staff as are necessary to perform adequately the
174	functions of the commission, within budgetary limitations. All
175	employees of the commission are exempt from part II of chapter
	Page 7 of 20

Page 7 of 20

CODING: Words stricken are deletions; words underlined are additions.

176 110 and shall serve at the pleasure of the commission. The 177 salaries and benefits of all employees of the commission shall 178 be set in accordance with the Selected Exempt Service; provided, 179 however, that the commission shall have complete authority for 180 fixing the salary of the executive director and assistant 181 executive director. 182 (i) The commission shall develop a budget pursuant to 183 chapter 216. The budget is not subject to change by the department, but such budget shall be submitted to the Governor 184 185 along with the budget of the department. The central office shall establish departmental 186 (2)(3)(a) 187 policies, rules, procedures, and standards and shall monitor the implementation of such policies, rules, procedures, and 188 189 standards in order to ensure uniform compliance and quality 190 performance by the districts and central office units that 191 implement transportation programs. Major transportation policy initiatives or revisions shall be submitted to the commission 192 193 for review. 194 Section 2. Section 334.045, Florida Statutes, is repealed. 195 Section 3. Subsection (1) of section 334.048, Florida 196 Statutes, is amended to read: 197 334.048 Legislative intent with respect to department management accountability and monitoring systems.-The department 198 shall implement the following accountability and monitoring 199 200 systems to evaluate whether the department's goals are being Page 8 of 20

CODING: Words stricken are deletions; words underlined are additions.

accomplished efficiently and cost-effectively, and ensure 201 202 compliance with all laws, rules, policies, and procedures 203 related to the department's operations: 204 The Transportation Commission shall monitor those (1)205 aspects of the department's operations as assigned in s. 20.23. 206 207 Such systems are herein established to quickly identify and 208 resolve problems, to hold responsible parties accountable, and 209 to ensure that all costs to the taxpayer are recovered. Section 4. Subsection (3) of section 334.065, Florida 210 211 Statutes, is amended to read: 212 334.065 Center for Urban Transportation Research.-213 An advisory board shall be created to periodically and (3) 214 objectively review and advise the center concerning its research 215 program. Except for projects mandated by law, state-funded base projects shall not be undertaken without approval of the 216 217 advisory board. The membership of the board shall consist of 218 nine experts in transportation-related areas, including the 219 secretaries of the Florida Departments of Transportation and 220 Environmental Protection and \overline{r} the executive director of the 221 Department of Economic Opportunity, or their designees, and a 222 member of the Florida Transportation Commission. The nomination of the remaining members of the board shall be made to the 223 224 President of the University of South Florida by the College of Engineering at the University of South Florida, and the 225

Page 9 of 20

CODING: Words stricken are deletions; words underlined are additions.

226 appointment of these members must be reviewed and approved by 227 the Florida Transportation Commission and confirmed by the Board 228 of Governors.

229 Section 5. Paragraphs (c), (d), (f), (g), and (h) of 230 subsection (4) of section 339.135, Florida Statutes, are amended 231 to read:

339.135 Work program; legislative budget request;
definitions; preparation, adoption, execution, and amendment.-

234

(4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM.-

(c)1. For purposes of this section, the board of county commissioners shall serve as the metropolitan planning organization in those counties which are not located in a metropolitan planning organization and shall be involved in the development of the district work program to the same extent as a metropolitan planning organization.

The district work program shall be developed 241 2. 242 cooperatively from the outset with the various metropolitan 243 planning organizations of the state and include, to the maximum 244 extent feasible, the project priorities of metropolitan planning 245 organizations which have been submitted to the district by October 1 of each year pursuant to s. 339.175(8)(b); however, 246 247 the department and a metropolitan planning organization may, in writing, cooperatively agree to vary this submittal date. To 248 assist the metropolitan planning organizations in developing 249 250 their lists of project priorities, the district shall disclose

Page 10 of 20

CODING: Words stricken are deletions; words underlined are additions.

to each metropolitan planning organization any anticipated changes in the allocation or programming of state and federal funds which may affect the inclusion of metropolitan planning organization project priorities in the district work program.

255 3. Before Prior to submittal of the district work program 256 to the central office, the district shall provide the affected 257 metropolitan planning organization with written justification 258 for any project proposed to be rescheduled or deleted from the 259 district work program which project is part of the metropolitan 260 planning organization's transportation improvement program and 261 is contained in the last 4 years of the previous adopted work 262 program. By no later than 14 days after submittal of the 263 district work program to the central office, the affected 264 metropolitan planning organization may file an objection to such 265 rescheduling or deletion. When an objection is filed with the 266 secretary, the rescheduling or deletion may not be included in 267 the district work program unless the inclusion of such 268 rescheduling or deletion is specifically approved by the 269 secretary. The Florida Transportation Commission shall include 270 such objections in its evaluation of the tentative work program 271 only when the secretary has approved the rescheduling or 272 deletion.

(d) <u>Before</u> Prior to the submission of the district work
program to the central office, each district office shall hold a
public hearing in at least one urbanized area in the district

Page 11 of 20

CODING: Words stricken are deletions; words underlined are additions.

2019

276 and shall make a presentation at a meeting of each metropolitan 277 planning organization in the district to determine the necessity 278 of making any changes to projects included or to be included in 279 the district work program and to hear requests for new projects 280 to be added to, or existing projects to be deleted from, the 281 district work program. However, the district and metropolitan 282 planning organization shall minimize changes to, deletions from, 283 or adjustments to projects or project phases contained in the 4 284 common years of the previous adopted work program and the 285 district work program. The district shall provide the 286 metropolitan planning organization with a written explanation 287 for any project which is contained in the metropolitan planning 288 organization's transportation improvement program and which is 289 not included in the district work program. The metropolitan 290 planning organization may request in writing to the appropriate 291 district secretary further consideration of any specific project 292 not included or not adequately addressed in the district work 293 program. The district secretary shall acknowledge and review all 294 such requests before prior to the submission of the district 295 work program to the central office and shall forward a copy of 296 such requests to the secretary and the Florida Transportation 297 Commission. The commission shall include such requests in its 298 evaluation of the tentative work program.

(f) The central office shall submit a preliminary copy ofthe tentative work program to the Executive Office of the

Page 12 of 20

CODING: Words stricken are deletions; words underlined are additions.

2019

Governor, the legislative appropriations committees, the Florida 301 302 Transportation Commission, and the Department of Economic 303 Opportunity at least 14 days before prior to the convening of 304 the regular legislative session. Before Prior to the submission 305 of the tentative work program statewide public hearing required 306 by paragraph (g), the Department of Economic Opportunity shall 307 transmit to the department Florida Transportation Commission a 308 list of those projects and project phases contained in the 309 tentative work program which are identified as being 310 inconsistent with approved local government comprehensive plans. For urbanized areas of metropolitan planning organizations, the 311 312 list may not contain any project or project phase that is 313 scheduled in a transportation improvement program unless such 314 inconsistency has been previously reported to the affected 315 metropolitan planning organization.

316 (g)1. The Florida Transportation Commission shall conduct 317 a statewide public hearing on the tentative work program and 318 shall advertise the time, place, and purpose of the hearing in 319 the Florida Administrative Register at least 7 days prior to the 320 hearing. As part of the statewide public hearing, the commission 321 shall, at a minimum:

322 a. Conduct an in-depth evaluation of the tentative work 323 program for compliance with applicable laws and departmental 324 policies; and

325

b. Hear all questions, suggestions, or other comments

Page 13 of 20

CODING: Words stricken are deletions; words underlined are additions.

326	offered by the public.
327	2. By no later than 14 days after the regular legislative
328	session begins, the commission shall submit to the Executive
329	Office of the Governor and the legislative appropriations
330	committees a report that evaluates the tentative work program
331	for:
332	a. Financial soundness;
333	b. Stability;
334	c. Production capacity;
335	d. Accomplishments, including compliance with program
336	objectives in s. 334.046;
337	e. Compliance with approved local government comprehensive
338	plans;
339	f. Objections and requests by metropolitan planning
340	organizations;
341	g. Policy changes and effects thereof;
342	h. Identification of statewide or regional projects; and
343	i. Compliance with all other applicable laws.
344	(g) (h) Following evaluation by the Florida Transportation
345	$\operatorname{Commission}_{{m{ au}}}$ The department shall submit the tentative work
346	program to the Executive Office of the Governor and the
347	legislative appropriations committees no later than 14 days
348	after the regular legislative session begins.
349	Section 6. Subsection (2) of section 339.64, Florida
350	Statutes, is amended to read:
	Page 14 of 20

Page 14 of 20

CODING: Words stricken are deletions; words underlined are additions.

2019

351	339.64 Strategic Intermodal System Plan
352	(2) In association with the continued development of the
353	Strategic Intermodal System Plan, the Florida Transportation
354	Commission, as part of its work program review process, shall
355	conduct an annual assessment of the progress that the department
356	and its transportation partners have made in realizing the goals
357	of economic development, improved mobility, and increased
358	intermodal connectivity of the Strategic Intermodal System. The
359	Florida Transportation Commission shall coordinate with the
360	department and other appropriate entities when developing this
361	assessment. The Florida Transportation Commission shall deliver
362	a report to the Governor and Legislature no later than 14 days
363	after the regular session begins, with recommendations as
364	necessary to fully implement the Strategic Intermodal System.
365	Section 7. Paragraph (e) of subsection (2) of section
366	348.0004, Florida Statutes, is amended to read:
367	348.0004 Purposes and powers
368	(2) Each authority may exercise all powers necessary,
369	appurtenant, convenient, or incidental to the carrying out of
370	its purposes, including, but not limited to, the following
371	rights and powers:
372	(e) To fix, alter, charge, establish, and collect tolls,
373	rates, fees, rentals, and other charges for the services and
374	facilities system, which tolls, rates, fees, rentals, and other
375	charges must always be sufficient to comply with any covenants
	Dage 15 of 20

Page 15 of 20

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

376 made with the holders of any bonds issued pursuant to the 377 Florida Expressway Authority Act. However, such right and power 378 may be assigned or delegated by the authority to the department.

379 1. Notwithstanding any other provision of law to the 380 contrary, but subject to any contractual requirements contained 381 in documents securing any indebtedness outstanding on July 1, 382 2017, in any county as defined in s. 125.011(1):

a. The authority may not increase a toll unless the increase is justified to the satisfaction of the authority by a traffic and revenue study conducted by an independent third party, except for an increase to the extent necessary to adjust for inflation pursuant to the procedure for toll rate adjustments provided in s. 338.165.

389 b. A toll increase must be approved by a two-thirds vote390 of the expressway authority board.

391 The amount of toll revenues used for administrative с. 392 expenses by the authority may not be greater than 10 percent 393 above the annual state average of administrative costs 394 determined as provided in this sub-subparagraph. The department 395 Florida Transportation Commission shall determine the annual 396 state average of administrative costs based on the annual administrative expenses of all the expressway authorities of 397 this state. For purposes of this sub-subparagraph, 398 administrative expenses include, but are not limited to, 399 400 employee salaries and benefits, small business outreach,

Page 16 of 20

CODING: Words stricken are deletions; words underlined are additions.

401 insurance, professional service contracts not directly related 402 to the operation and maintenance of the expressway system, and 403 other overhead costs. The commission may adopt rules necessary 404 for the implementation of this sub-subparagraph.

d. On transportation facilities constructed after July 1,
2017, there must be a distance of at least 5 miles between main
through-lane tolling points. The distance requirement of this
sub-subparagraph does not apply to entry and exit ramps.

2. Notwithstanding s. 338.165 or any other provision of law to the contrary, in any county as defined in s. 125.011(1), to the extent surplus revenues exist, they may be used for purposes enumerated in subsection (8), provided the expenditures are consistent with the metropolitan planning organization's adopted long-range plan.

415 3. Notwithstanding any other provision of law to the 416 contrary, but subject to any contractual requirements contained 417 in documents securing any outstanding indebtedness payable from 418 tolls, in any county as defined in s. 125.011(1), the board of 419 county commissioners may, by ordinance adopted on or before 420 September 30, 1999, alter or abolish existing tolls and currently approved increases thereto if the board provides a 421 422 local source of funding to the county expressway system for transportation in an amount sufficient to replace revenues 423 424 necessary to meet bond obligations secured by such tolls and 425 increases.

Page 17 of 20

CODING: Words stricken are deletions; words underlined are additions.

426 Section 8. Paragraphs (j) and (m) of subsection (2) of 427 section 110.205, Florida Statutes, are amended to read: 428 110.205 Career service; exemptions.-429 EXEMPT POSITIONS.-The exempt positions that are not (2) 430 covered by this part include the following: 431 The appointed secretaries and the State Surgeon (j) 432 General, assistant secretaries, deputy secretaries, and deputy 433 assistant secretaries of all departments; the executive 434 directors, assistant executive directors, deputy executive 435 directors, and deputy assistant executive directors of all departments; the directors of all divisions and those positions 436 437 determined by the department to have managerial responsibilities comparable to such positions, which positions include, but are 438 439 not limited to, program directors, assistant program directors, 440 district administrators, deputy district administrators, the 441 Director of Central Operations Services of the Department of 442 Children and Families, the State Transportation Development 443 Administrator, the State Public Transportation and Modal 444 Administrator, district secretaries, district directors of 445 transportation development, transportation operations, 446 transportation support, and the managers of the offices of the 447 Department of Transportation specified in s. 20.23(2)(b) s. 20.23(3)(b). Unless otherwise fixed by law, the department shall 448 set the salary and benefits of these positions and the positions 449 450 of county health department directors and county health

Page 18 of 20

CODING: Words stricken are deletions; words underlined are additions.

451 department administrators of the Department of Health in452 accordance with the rules of the Senior Management Service.

(m) All assistant division director, deputy division director, and bureau chief positions in any department, and those positions determined by the department to have managerial responsibilities comparable to such positions, which include, but are not limited to:

458 1. Positions in the Department of Health and the
459 Department of Children and Families which are assigned primary
460 duties of serving as the superintendent or assistant
461 superintendent of an institution.

462 2. Positions in the Department of Corrections which are 463 assigned primary duties of serving as the warden, assistant 464 warden, colonel, or major of an institution or that are assigned 465 primary duties of serving as the circuit administrator or deputy 466 circuit administrator.

467 3. Positions in the Department of Transportation which are 468 assigned primary duties of serving as regional toll managers and 469 managers of offices, as specified in <u>s. 20.23(2)(b) and (3)(c)</u> 470 $\frac{s. 20.23(3)(b) \text{ and } (4)(c)}{s. 20.23(3)(b) \text{ and } (4)(c)}$

471 4. Positions in the Department of Environmental Protection
472 which are assigned the duty of an Environmental Administrator or
473 program administrator.

474 5. Positions in the Department of Health which are475 assigned the duties of Environmental Administrator, Assistant

Page 19 of 20

CODING: Words stricken are deletions; words underlined are additions.

2019

476	County Health Department Director, and County Health Department
477	Financial Administrator.
478	6. Positions in the Department of Highway Safety and Motor
479	Vehicles which are assigned primary duties of serving as
480	captains in the Florida Highway Patrol.
481	
482	Unless otherwise fixed by law, the department shall set the
483	salary and benefits of the positions listed in this paragraph in
484	accordance with the rules established for the Selected Exempt
485	Service.
486	Section 9. This act shall take effect July 1, 2019.

Page 20 of 20

CODING: Words stricken are deletions; words <u>underlined</u> are additions.