1 A bill to be entitled 2 An act relating to financial disclosure; creating s. 3 112.31446, F.S.; providing definitions; requiring the 4 Commission on Ethics to procure and test an electronic 5 filing system by a certain date; providing 6 requirements for such system; providing duties of the 7 units of government, the commission, and persons 8 required to file a specified form; amending s. 9 112.312, F.S.; revising the definition of "disclosure 10 period"; amending ss. 112.3144 and 112.3145, F.S.; 11 requiring certain forms to be electronically filed; 12 prohibiting the commission from requesting certain information; requiring the commission to redact 13 14 certain information under certain circumstances; requiring certain information be delivered 15 16 electronically; requiring the commission to provide 17 certain verification to a filer upon request; requiring a declaration be submitted with a disclosure 18 19 or statement; specifying that certain actions do not constitute an unusual circumstance; revising a 20 21 schedule to the State Constitution; amending s. 22 112.31455, F.S.; conforming cross-references to 23 changes made by the act; providing effective dates. 24 25 Be It Enacted by the Legislature of the State of Florida:

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26 27 Section 1. Section 112.31446, Florida Statutes, is created 28 to read: 29 112.31446 Electronic filing system for financial 30 disclosure.-31 (1) As used in this section "electronic filing system" 32 means an Internet-based system for receiving, reporting, and 33 publishing disclosures of financial interests, statements of financial interests, or any other form that is required under s. 34 112.3144 or s. 112.3145. "Disclosure of financial interests" or 35 "disclosure" includes a full and public disclosure of financial 36 37 interests and a final full and public disclosure of financial interests, and any amendments thereto. "Statement of financial 38 39 interests" or "statement" includes a statement of financial interests and a final statement of financial interests, and any 40 41 amendments thereto. 42 (2) By January 1, 2022, the commission shall procure and 43 test an electronic filing system. The electronic filing system 44 must, at a minimum: 45 (a) Provide access through the Internet for the completion 46 and submission of disclosures of financial interests, statements of financial interests, or any other form that is required under 47 48 s. 112.3144 or s. 112.3145. (b) Upload submitted information to the commission using 49 50 software that must be approved by the commission.

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51 Establish a procedure to make filings available in a (C) 52 searchable format that is accessible by an individual using 53 standard Internet-browsing software. 54 Issue a verification or receipt that the commission (d) 55 has received the submitted disclosure or statement. 56 Provide security that prevents unauthorized access to (e) 57 the electronic filing system's functions or data. 58 Provide a method for an attorney or certified public (f) 59 accountant licensed in this state to complete the disclosure or 60 statement and certify that he or she prepared the disclosure or statement in accordance with s. 112.3144 or s. 112.3145, the 61 62 instructions for completing and filing the disclosure or statement, and that, upon his or her reasonable knowledge and 63 64 belief, the information on the disclosure or statement is true 65 and correct. 66 (3) Each unit of government shall provide an e-mail 67 address to any of its officers, members, or employees who must 68 file a disclosure of financial interests or statement of 69 financial interests, and provide such e-mail addresses to the 70 commission by February 1 of each year. A person required to file 71 a disclosure of financial interests or statement of financial interests must inform the commission immediately of any change 72 73 in his or her e-mail address. 74 The commission shall provide each person required to (4) 75 file a disclosure of financial interests or statement of

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76	financial interests a secure log-in to the electronic filing
77	system. Such person is responsible for protecting his or her
78	secure log-in credentials from disclosure and is responsible for
79	all filings submitted to the commission with such credentials,
80	unless the person has notified the commission that his or her
81	credentials have been compromised.
82	(5) If the Governor declares the electronic filing system
83	to be inoperable, the commission must accept submissions of
84	disclosures or statements required under s. 112.3144 or s.
85	112.3145 through other methods as specified by order of the
86	Governor.
87	Section 2. Effective January 1, 2020, subsection (10) of
88	section 112.312, Florida Statutes, is amended to read:
89	112.312 Definitions.—As used in this part and for purposes
90	of the provisions of s. 8, Art. II of the State Constitution,
91	unless the context otherwise requires:
92	(10) "Disclosure period" means the <u>calendar</u> <del>taxable</del> year
93	if disclosure is required for the entire year, or the portion of
94	a calendar year ending with the last day of the period for which
95	disclosure is required for the person or business entity,
96	whether based on a calendar or fiscal year, immediately
97	preceding the date on which, or the last day of the period
98	during which, the financial disclosure statement required by
99	this part is required to be filed.
100	Section 3. Section 112.3144, Florida Statutes, is amended
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101 to read:

102 112.3144 Full and public disclosure of financial 103 interests.-

104 (1) An officer who is required by s. 8, Art. II of the 105 State Constitution to file a full and public disclosure of his 106 or her financial interests for any calendar or fiscal year, or 107 any other person required by law to file a disclosure under this 108 section, shall file that disclosure with the Florida Commission on Ethics. Additionally, beginning January 1, 2015, an officer 109 110 who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her full and public 111 112 disclosure of financial interests that he or she has completed the required training. 113

114 (2) <u>Beginning January 1, 2022, a full and public</u> 115 <u>disclosure of financial interests and a final full and public</u> 116 <u>disclosure of financial interests, and amendments thereto, or</u> 117 <u>any other form required by this section, must be filed</u> 118 <u>electronically through an electronic filing system, as provided</u> 119 <u>for in s. 112.31446, that is created and maintained by the</u> 120 commission.

121 (3) A person who is required, pursuant to s. 8, Art. II of 122 the State Constitution, to file a full and public disclosure of 123 financial interests and who has filed a full and public 124 disclosure of financial interests for any calendar or fiscal 125 year shall not be required to file a statement of financial

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126 interests pursuant to s. 112.3145(2) and (3) for the same year 127 or for any part thereof notwithstanding any requirement of this 128 part. Until the electronic filing system required by subsection 129 (2) is implemented, if an incumbent in an elective office has 130 filed the full and public disclosure of financial interests to 131 qualify for election to the same office or if a candidate for 132 office holds another office subject to the annual filing 133 requirement, the qualifying officer shall forward an electronic 134 copy of the full and public disclosure of financial interests to the commission no later than July 1. The electronic copy of the 135 full and public disclosure of financial interests satisfies the 136 137 annual disclosure requirement of this section. A candidate who does not qualify until after the annual full and public 138 139 disclosure of financial interests has been filed pursuant to 140 this section shall file a copy of his or her disclosure with the officer before whom he or she qualifies. 141

142 <u>(4)(3)</u> For purposes of full and public disclosure under s. 143 8(a), Art. II of the State Constitution, the following items, if 144 not held for investment purposes and if valued at over \$1,000 in 145 the aggregate, may be reported in a lump sum and identified as 146 "household goods and personal effects":

147 (a) Jewelry;

148 (b) Collections of stamps, guns, and numismatic 149 properties; 150 () D to bind

150 (c) Art objects;

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151 (d) Household equipment and furnishings;

- 152 (e) Clothing;
- 153 (f) Other household items; and
- 154
- (g) Vehicles for personal use.

155 (5) (4) (a) With respect to reporting, on forms prescribed 156 under this section, assets valued in excess of \$1,000 which the 157 reporting individual holds jointly with another person, the 158 amount reported shall be based on the reporting individual's 159 legal percentage of ownership in the property. However, assets that are held jointly, with right of survivorship, must be 160 reported at 100 percent of the value of the asset. For purposes 161 162 of this subsection, a reporting individual is deemed to own a percentage of a partnership which is equal to the reporting 163 164 individual's interest in the capital or equity of the 165 partnership.

166 (b)1. With respect to reporting, on forms prescribed under 167 this section, liabilities valued in excess of \$1,000 on forms 168 prescribed under this section for which the reporting individual 169 is jointly and severally liable, the amount reported shall be 170 based on the reporting individual's percentage of liability 171 rather than the total amount of the liability. However, 172 liability for a debt that is secured by property owned by the reporting individual but that is held jointly, with right of 173 174 survivorship, must be reported at 100 percent of the total 175 amount owed.

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A separate section of the form shall be created to 176 2. 177 provide for the reporting of the amounts of joint and several 178 liability of the reporting individual not otherwise reported in 179 subparagraph 1. 180 (c) With respect to reporting income, on forms prescribed 181 under this section, each separate source and amount of income 182 which exceeds \$1,000 must be identified. For purposes of 183 reporting income, a person required to file a full and public 184 disclosure of financial interests may not provide, and the 185 commission may not accept, a federal income tax return or a copy 186 of the same. 187 (6) The commission may not request, and a public officer, candidate, or other person may not provide, in any filing or 188 189 submission, a federal income tax return or a copy of the same; a 190 social security number; a bank, mortgage, or brokerage account 191 number; a debit, charge, or credit card number; a personal 192 identification number; a taxpayer identification number; or any 193 other personal or account information that is legally protected 194 from disclosure under state or federal law. Once the electronic 195 filing system is implemented, if a public officer, candidate, or other person voluntarily provides such information, the 196 197 information is not subject to any confidentiality or public records exemptions under s. 119.071. The commission shall redact 198 199 a filer's social security number; bank, mortgage, or brokerage 200 account number; debit, charge, or credit card number; personal

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201 identification number; taxpayer identification number; or any 202 other personal or account information that is legally protected 203 from disclosure under state or federal law upon written 204 notification from the filer of its inadvertent inclusion. Such notice shall specify the information inadvertently included and 205 206 the specific section or sections of the disclosure in which it 207 was included. 208 (7) (5) Until the electronic filing system required in 209 subsection (2) is implemented, forms for compliance with the 210 full and public disclosure requirements of s. 8, Art. II of the 211 State Constitution shall be prescribed <del>created</del> by the commission 212 on Ethics. The commission shall give notice of disclosure 213 deadlines and delinquencies and distribute forms in the 214 following manner: 215 (a) Not later than May 1 of each year, the commission 216 shall prepare a current list of the names, e-mail addresses, and 217 addresses of and the offices held by every person required to 218 file full and public disclosure annually by s. 8, Art. II of the 219 State Constitution, or other state law. In compiling the list, 220 the commission shall be assisted by Each unit of government 221 shall assist the commission in compiling the list by in 222 providing to the commission not later than February 1 of each 223 year, at the request of the commission the name, e-mail address, 224 address, and name of the office held by such person each public 225 official within the respective unit of government as of December

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226 31 of the preceding year.

(b) Not later than <u>June 1</u> 30 days before July 1 of each
year, the commission shall <u>distribute</u> mail a copy of the form
prescribed for compliance with full and public disclosure and a
notice of the filing deadline to each person on the mailing
list. <u>Beginning January 1, 2022, notice required under this</u>
<u>paragraph shall be delivered by e-mail or other electronic</u>
means.

Not later than August 1 30 days after July 1 of each 234 (C) year, the commission shall determine which persons on the 235 236 mailing list have failed to file full and public disclosure and 237 shall send delinquency notices by certified mail to such 238 persons. Each notice shall state that a grace period is in 239 effect until September 1 of the current year. Beginning January 240 1, 2022, notice required under this paragraph shall be delivered 241 on a weekly basis by e-mail or other electronic means.

242 (d) Disclosures Statements must be received by the 243 commission filed not later than 5 p.m. of the due date. However, 244 any disclosure statement that is postmarked by the United States 245 Postal Service by midnight of the due date is deemed to have 246 been filed in a timely manner, and a certificate of mailing 247 obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established 248 courier company which bears a date on or before the due date, 249 250 constitutes proof of mailing in a timely manner. Beginning

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251 January 1, 2022, upon request of the filer, the commission shall 252 provide verification to the filer that the commission has 253 received the submitted disclosure. 254 Beginning January 1, 2022, a written declaration, as (e) 255 provided for under s. 92.525(2), accompanied by an electronic 256 signature satisfies the requirement that the disclosure be 257 sworn. 258 Any person who is required to file full and public (f) 259 disclosure of financial interests and whose name is on the 260 commission's mailing list, and to whom notice has been sent, but 261 who fails to timely file is assessed a fine of \$25 per day for 262 each day late up to a maximum of \$1,500; however this \$1,500 263 limitation on automatic fines does not limit the civil penalty 264 that may be imposed if the disclosure statement is filed more 265 than 60 days after the deadline and a complaint is filed, as 266 provided in s. 112.324. The commission must provide by rule the 267 grounds for waiving the fine and the procedures by which each 268 person whose name is on the mailing list and who is determined 269 to have not filed in a timely manner will be notified of 270 assessed fines and may appeal. The rule must provide for and 271 make specific the following: 272 The amount of the fine due is based upon the earliest 1. of the following: 273

a. When a <u>disclosure</u> <del>statement</del> is actually received by the office.

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276 When the disclosure statement is postmarked. b. When the certificate of mailing is dated. 277 с. 278 d. When the receipt from an established courier company is 279 dated. 280 2. Upon receipt of the disclosure statement or upon 281 accrual of the maximum penalty, whichever occurs first, the 282 commission shall determine the amount of the fine which is due 283 and shall notify the delinquent person. The notice must include an explanation of the appeal procedure under subparagraph 3. 284 Such fine must be paid within 30 days after the notice of 285 payment due is transmitted, unless appeal is made to the 286 287 commission pursuant to subparagraph 3. The moneys shall be deposited into the General Revenue Fund. 288 289 3. Any reporting person may appeal or dispute a fine,

290 based upon unusual circumstances surrounding the failure to file 291 on the designated due date, and may request and is entitled to a 292 hearing before the commission, which may waive the fine in whole or in part for good cause shown. Any such request must be in 293 294 writing and received by the commission made within 30 days after 295 the notice of payment due is transmitted. In such a case, the 296 reporting person must, within the 30-day period, notify the 297 person designated to review the timeliness of reports in writing of his or her intention to bring the matter before the 298 299 commission. "Unusual circumstances" does not include the failure to monitor an e-mail account or failure to receive notice, if 300

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301 the person has not notified the commission of a change in his or 302 her e-mail address.

303 (q) - (f) Any person subject to the annual filing of full and 304 public disclosure under s. 8, Art. II of the State Constitution, 305 or other state law, whose name is not on the commission's 306 mailing list of persons required to file full and public 307 disclosure is not subject to the fines or penalties provided in 308 this part for failure to file full and public disclosure in any 309 year in which the omission occurred, but nevertheless is 310 required to file the disclosure statement.

311 (h) (g) The notification requirements and fines of this 312 subsection do not apply to candidates or to the first filing 313 required of any person appointed to elective constitutional 314 office or other position required to file full and public 315 disclosure, unless the person's name is on the commission's notification list and the person received notification from the 316 317 commission. The appointing official shall notify such newly 318 appointed person of the obligation to file full and public 319 disclosure by July 1. The notification requirements and fines of 320 this subsection do not apply to the final filing provided for in 321 subsection (9) (7).

322 <u>(i)(h)</u> Notwithstanding any provision of chapter 120, any 323 fine imposed under this subsection which is not waived by final 324 order of the commission and which remains unpaid more than 60 325 days after the notice of payment due or more than 60 days after

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the commission renders a final order on the appeal must be submitted to the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the department shall assign the collection of such fine to a collection agent as provided in s. 17.20.

331 (8) (6) If a person holding public office or public 332 employment fails or refuses to file a full and public disclosure 333 of financial interests for any year in which the person received 334 notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this 335 336 section, regardless of whether the fine imposed was paid or 337 collected, the commission shall initiate an investigation and 338 conduct a public hearing without receipt of a complaint to 339 determine whether the person's failure to file is willful. Such 340 investigation and hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the 341 342 commission determines that the person willfully failed to file a full and public disclosure of financial interests, the 343 344 commission shall enter an order recommending that the officer or 345 employee be removed from his or her public office or public 346 employment. The commission shall forward its recommendations as 347 provided in s. 112.324.

348 <u>(9)(7)</u> Each person required to file full and public 349 disclosure of financial interests shall file a final disclosure 350 statement within 60 days after leaving his or her public

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351 position for the period between January 1 of the year in which 352 the person leaves and the last day of office or employment, 353 unless within the 60-day period the person takes another public 354 position requiring financial disclosure under s. 8, Art. II of 355 the State Constitution, or is otherwise required to file full 356 and public disclosure for the final disclosure period. The head 357 of the agency of each person required to file full and public 358 disclosure for the final disclosure period shall notify such 359 persons of their obligation to file the final disclosure and may 360 designate a person to be responsible for the notification 361 requirements of this subsection.

362 (10)<del>(8)</del>(a) The commission shall treat an amendment to a amended full and public disclosure of financial interests which 363 364 is filed before September 1 of the year in which the disclosure 365 is due as part of the original filing, regardless of whether a 366 complaint has been filed. If a complaint alleges only an 367 immaterial, inconsequential, or de minimis error or omission, 368 the commission may not take any action on the complaint other 369 than notifying the filer of the complaint. The filer must be 370 given 30 days to file an amendment to the amended full and 371 public disclosure of financial interests correcting any errors. 372 If the filer does not file an amendment to the amended full and public disclosure of financial interests within 30 days after 373 374 the commission sends notice of the complaint, the commission may continue with proceedings pursuant to s. 112.324. 375

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376 For purposes of the final full and public disclosure (b) 377 of financial interests, the commission shall treat an amendment 378 to a new final full and public disclosure of financial interests 379 as part of the original filing if filed within 60 days after the 380 original filing, regardless of whether a complaint has been 381 filed. If, more than 60 days after a final full and public 382 disclosure of financial interests is filed, a complaint is filed 383 alleging a complete omission of any information required to be disclosed by this section, the commission may immediately follow 384 the complaint procedures in s. 112.324. However, if the 385 386 complaint alleges an immaterial, inconsequential, or de minimis 387 error or omission, the commission may not take any action on the 388 complaint, other than notifying the filer of the complaint. The 389 filer must be given 30 days to file an amendment to the  $\frac{1}{2}$  new 390 final full and public disclosure of financial interests 391 correcting any errors. If the filer does not file an amendment 392 to the a new final full and public disclosure of financial interests within 30 days after the commission sends notice of 393 394 the complaint, the commission may continue with proceedings 395 pursuant to s. 112.324.

(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s.

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401 112.3142 does not constitute an immaterial, inconsequential, or402 de minimis error or omission.

403 (11) (9) (a) An individual required to file a disclosure 404 pursuant to this section may have the disclosure prepared by an 405 attorney in good standing with The Florida Bar or by a certified 406 public accountant licensed under chapter 473. After preparing a 407 disclosure form, the attorney or certified public accountant 408 must sign the form indicating that he or she prepared the form in accordance with this section and the instructions for 409 completing and filing the disclosure forms and that, upon his or 410 her reasonable knowledge and belief, the disclosure is true and 411 412 correct. If a complaint is filed alleging a failure to disclose information required by this section, the commission shall 413 414 determine whether the information was disclosed to the attorney 415 or certified public accountant. The failure of the attorney or certified public accountant to accurately transcribe information 416 417 provided by the individual required to file is not a violation of this section. 418

(b) An elected officer or candidate who chooses to use an attorney or a certified public accountant to prepare his or her disclosure may pay for the services of the attorney or certified public accountant from funds in an office account created pursuant to s. 106.141 or, during a year that the individual qualifies for election to public office, the candidate's campaign depository pursuant to s. 106.021.

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426 (12) (10) The commission shall adopt rules and forms 427 specifying how a person who is required to file full and public 428 disclosure of financial interests may amend his or her 429 disclosure statement to report information that was not included on the form as originally filed. If the amendment is the subject 430 431 of a complaint filed under this part, the commission and the 432 proper disciplinary official or body shall consider as a 433 mitigating factor when considering appropriate disciplinary action the fact that the amendment was filed before any 434 complaint or other inquiry or proceeding, while recognizing that 435 436 the public was deprived of access to information to which it was 437 entitled. 438 The provisions of this section constitute a revision (13) 439 to the schedule included in s. 8(i), Art. II of the State 440 Constitution. 441 Section 4. Section 112.3145, Florida Statutes, is amended 442 to read: 112.3145 Disclosure of financial interests and clients 443 444 represented before agencies.-445 For purposes of this section, unless the context (1)446 otherwise requires, the term: "Local officer" means: 447 (a) Every person who is elected to office in any political 448 1. subdivision of the state, and every person who is appointed to 449 450 fill a vacancy for an unexpired term in such an elective office.

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451 2. Any appointed member of any of the following boards, councils, commissions, authorities, or other bodies of any 452 453 county, municipality, school district, independent special 454 district, or other political subdivision of the state: 455 The governing body of the political subdivision, if a. 456 appointed; 457 b. A community college or junior college district board of 458 trustees; 459 c. A board having the power to enforce local code 460 provisions; d. A planning or zoning board, board of adjustment, board 461 462 of appeals, community redevelopment agency board, or other board having the power to recommend, create, or modify land planning 463 464 or zoning within the political subdivision, except for citizen 465 advisory committees, technical coordinating committees, and such 466 other groups who only have the power to make recommendations to 467 planning or zoning boards; A pension board or retirement board having the power to 468 e. 469 invest pension or retirement funds or the power to make a 470 binding determination of one's entitlement to or amount of a 471 pension or other retirement benefit; or 472 f. Any other appointed member of a local government board who is required to file a statement of financial interests by 473 474 the appointing authority or the enabling legislation, ordinance, or resolution creating the board. 475 Page 19 of 42

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476 Any person holding one or more of the following 3. 477 positions: mayor; county or city manager; chief administrative 478 employee of a county, municipality, or other political 479 subdivision; county or municipal attorney; finance director of a 480 county, municipality, or other political subdivision; chief 481 county or municipal building code inspector; county or municipal 482 water resources coordinator; county or municipal pollution 483 control director; county or municipal environmental control director; county or municipal administrator, with power to grant 484 or deny a land development permit; chief of police; fire chief; 485 486 municipal clerk; district school superintendent; community 487 college president; district medical examiner; or purchasing agent having the authority to make any purchase exceeding the 488 489 threshold amount provided for in s. 287.017 for CATEGORY TWO 490 ONE, on behalf of any political subdivision of the state or any 491 entity thereof.

492

(b) "Specified state employee" means:

493 Public counsel created by chapter 350, an assistant 1. 494 state attorney, an assistant public defender, a criminal 495 conflict and civil regional counsel, an assistant criminal 496 conflict and civil regional counsel, a full-time state employee 497 who serves as counsel or assistant counsel to any state agency, 498 the Deputy Chief Judge of Compensation Claims, a judge of 499 compensation claims, an administrative law judge, or a hearing officer. 500

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2. Any person employed in the office of the Governor or in the office of any member of the Cabinet if that person is exempt from the Career Service System, except persons employed in clerical, secretarial, or similar positions.

505 3. The State Surgeon General or each appointed secretary, 506 assistant secretary, deputy secretary, executive director, 507 assistant executive director, or deputy executive director of 508 each state department, commission, board, or council; unless otherwise provided, the division director, assistant division 509 director, deputy director, and bureau chief, and assistant 510 bureau chief of any state department or division; or any person 511 512 having the power normally conferred upon such persons, by 513 whatever title.

4. The superintendent or institute director of a state mental health institute established for training and research in the mental health field or the warden or director of any major state institution or facility established for corrections, training, treatment, or rehabilitation.

5. Business managers, purchasing agents having the power 520 to make any purchase exceeding the threshold amount provided for 521 in s. 287.017 for CATEGORY <u>TWO</u> ONE, finance and accounting 522 directors, personnel officers, or grants coordinators for any 523 state agency.

524 6. Any person, other than a legislative assistant exempted 525 by the presiding officer of the house by which the legislative

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526 assistant is employed, who is employed in the legislative branch 527 of government, except persons employed in maintenance, clerical, 528 secretarial, or similar positions.

529

7. Each employee of the Commission on Ethics.

530

(c) "State officer" means:

1. Any elected public officer, excluding those elected to the United States Senate and House of Representatives, not covered elsewhere in this part and any person who is appointed to fill a vacancy for an unexpired term in such an elective office.

2. An appointed member of each board, commission,
authority, or council having statewide jurisdiction, excluding a
member of an advisory body.

3. A member of the Board of Governors of the State
University System or a state university board of trustees, the
Chancellor and Vice Chancellors of the State University System,
and the president of a state university.

543 4. A member of the judicial nominating commission for any 544 district court of appeal or any judicial circuit.

(2) (a) A person seeking nomination or election to a state or local elective office shall file a statement of financial interests together with, and at the same time he or she files, qualifying papers. <u>Until the electronic filing system is</u> <u>implemented under paragraph (d)</u>, when a candidate has qualified for office prior to the deadline to file an annual statement of

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551 financial interests, the statement of financial interests that 552 is filed with the candidate's qualifying papers shall be deemed 553 to satisfy the annual disclosure requirement of this section. 554 The qualifying officer must record that the statement of 555 financial interests was timely filed. However, if a candidate 556 does not qualify until after the annual statement of financial 557 interests has been filed, the candidate may file a copy of his 558 or her statement with the qualifying officer.

Each state or local officer and each specified state 559 (b) 560 employee shall file a statement of financial interests no later 561 than July 1 of each year. Each state officer, local officer, and 562 specified state employee shall file a final statement of 563 financial interests within 60 days after leaving his or her 564 public position for the period between January 1 of the year in 565 which the person leaves and the last day of office or 566 employment, unless within the 60-day period the person takes 567 another public position requiring financial disclosure under 568 this section or s. 8, Art. II of the State Constitution or 569 otherwise is required to file full and public disclosure or a 570 statement of financial interests for the final disclosure 571 period. Each state or local officer who is appointed and each 572 specified state employee who is employed shall file a statement of financial interests within 30 days from the date of 573 574 appointment or, in the case of a specified state employee, from 575 the date on which the employment begins, except that any person

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576 whose appointment is subject to confirmation by the Senate shall 577 file prior to confirmation hearings or within 30 days from the 578 date of appointment, whichever comes first.

579 (c) State officers and specified state employees shall 580 file their statements of financial interests with the commission on Ethics. Local officers shall file their statements of 581 582 financial interests with the supervisor of elections of the county in which they permanently reside. Local officers who do 583 not permanently reside in any county in the state shall file 584 585 their statements of financial interests with the supervisor of 586 elections of the county in which their agency maintains its 587 headquarters. Persons seeking to qualify as candidates for local 588 public office shall file their statements of financial interests 589 with the officer before whom they qualify.

590 (d) Beginning January 1, 2023, a statement of financial 591 interests and a final statement of financial interests, and 592 amendments thereto, or any other form required by this section, 593 must be filed electronically through an electronic filing 594 system, as provided for in s. 112.31446, that is created and 595 maintained by the commission.

(3) The statement of financial interests for state officers, specified state employees, local officers, and persons seeking to qualify as candidates for state or local office shall be filed even if the reporting person holds no financial interests requiring disclosure in a particular category, in

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601 which case that section of the statement shall be marked "not 602 applicable." Otherwise, the statement of financial interests 603 shall include, at the filer's option, either:

604

(a) Until January 1, 2023:

1. All sources of income in excess of 5 percent of the gross income received during the disclosure period by the person in his or her own name or by any other person for his or her use or benefit, excluding public salary. However, this shall not be construed to require disclosure of a business partner's sources of income. The person reporting shall list such sources in descending order of value with the largest source first;

612 2. All sources of income to a business entity in excess of 10 percent of the gross income of a business entity in which the 613 614 reporting person held a material interest and from which he or 615 she received an amount which was in excess of 10 percent of his 616 or her gross income during the disclosure period and which 617 exceeds \$1,500. The period for computing the gross income of the business entity is the fiscal year of the business entity which 618 619 ended on, or immediately prior to, the end of the disclosure 620 period of the person reporting;

3. The location or description of real property in this state, except for residences and vacation homes, owned directly or indirectly by the person reporting, when such person owns in excess of 5 percent of the value of such real property, and a general description of any intangible personal property worth in

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626 excess of 10 percent of such person's total assets. For the 627 purposes of this paragraph, indirect ownership does not include 628 ownership by a spouse or minor child; and

629 4. Every individual liability that equals more than the630 reporting person's net worth; or

(b)1. All sources of gross income in excess of \$2,500 received during the disclosure period by the person in his or her own name or by any other person for his or her use or benefit, excluding public salary. However, this shall not be construed to require disclosure of a business partner's sources of income. The person reporting shall list such sources in descending order of value with the largest source first;

2. All sources of income to a business entity in excess of 638 639 10 percent of the gross income of a business entity in which the 640 reporting person held a material interest and from which he or 641 she received gross income exceeding \$5,000 during the disclosure 642 period. The period for computing the gross income of the business entity is the fiscal year of the business entity which 643 644 ended on, or immediately prior to, the end of the disclosure 645 period of the person reporting;

3. The location or description of real property in this state, except for residence and vacation homes, owned directly or indirectly by the person reporting, when such person owns in excess of 5 percent of the value of such real property, and a general description of any intangible personal property worth in

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651 excess of \$10,000. For the purpose of this paragraph, indirect 652 ownership does not include ownership by a spouse or minor child; 653 and 654 4. Every liability in excess of \$10,000. 655 656 A person filing a statement of financial interests shall 657 indicate on the statement whether he or she is using the method 658 specified in paragraph (a) or paragraph (b). Beginning January 659 1, 2023, a person filing a statement may only use the method 660 specified in paragraph (b). 661 The commission may not request, and a local or state (4)662 officer or specified state employee may not provide, in any 663 filing or submission, a federal income tax return or a copy of 664 the same; a social security number; a bank, mortgage, or 665 brokerage account number; a debit, charge, or credit card 666 number; a personal identification number; a taxpayer 667 identification number; or any other personal or account information that is legally protected from disclosure under 668 669 state or federal law. Once the electronic filing system is 670 implemented, if a local or state officer or specified state 671 employee voluntarily provides such information, the information 672 is not subject to any confidentiality or public records exemptions under s. 119.071. The commission shall redact a 673 674 filer's social security number; bank, mortgage, or brokerage account number; debit, charge, or credit card number; personal 675

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676 <u>identification number; taxpayer identification number; or any</u>
 677 <u>other personal or account information that is legally protected</u>
 678 <u>from disclosure under state or federal law upon written</u>
 679 <u>notification from the filer of its inadvertent inclusion. Such</u>
 680 <u>notice shall specify the information inadvertently included and</u>
 681 <u>the specific section or sections of the statement in which it</u>
 682 was included.

683 <u>(5)</u> Beginning January 1, 2015, An officer who is required 684 to complete annual ethics training pursuant to s. 112.3142 must 685 certify on his or her statement of financial interests that he 686 or she has completed the required training.

687 (6) (5) Each elected constitutional officer, state officer, 688 local officer, and specified state employee shall file a 689 quarterly report of the names of clients represented for a fee 690 or commission, except for appearances in ministerial matters, 691 before agencies at his or her level of government. For the 692 purposes of this part, agencies of government shall be 693 classified as state-level agencies or agencies below state 694 level. Each local officer shall file such report with the 695 supervisor of elections of the county in which the officer is principally employed or is a resident. Each state officer, 696 697 elected constitutional officer, and specified state employee shall file such report with the commission. The report shall be 698 filed only when a reportable representation is made during the 699 700 calendar quarter and shall be filed no later than the last day

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701 of each calendar quarter, for the previous calendar quarter. 702 Representation before any agency shall be deemed to include 703 representation by such officer or specified state employee or by 704 any partner or associate of the professional firm of which he or 705 she is a member and of which he or she has actual knowledge. For 706 the purposes of this subsection, the term "representation before 707 any agency" does not include appearances before any court or the 708 Deputy Chief Judge of Compensation Claims or judges of 709 compensation claims or representations on behalf of one's agency in one's official capacity. Such term does not include the 710 711 preparation and filing of forms and applications merely for the 712 purpose of obtaining or transferring a license based on a quota 713 or a franchise of such agency or a license or operation permit 714 to engage in a profession, business, or occupation, so long as 715 the issuance or granting of such license, permit, or transfer 716 does not require substantial discretion, a variance, a special 717 consideration, or a certificate of public convenience and 718 necessity.

719 <u>(7)(6)</u> Each elected constitutional officer and each 720 candidate for such office, any other public officer required 721 pursuant to s. 8, Art. II of the State Constitution to file a 722 full and public disclosure of his or her financial interests, 723 and each state officer, local officer, specified state employee, 724 and candidate for elective public office who is or was during 725 the disclosure period an officer, director, partner, proprietor,

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726 or agent, other than a resident agent solely for service of 727 process, of, or owns or owned during the disclosure period a 728 material interest in, any business entity which is granted a 729 privilege to operate in this state shall disclose such facts as 730 a part of the disclosure form filed pursuant to s. 8, Art. II of 731 the State Constitution or this section, as applicable. The 732 statement shall give the name, address, and principal business 733 activity of the business entity and shall state the position held with such business entity or the fact that a material 734 735 interest is owned and the nature of that interest.

736 <u>(8)(7)</u> Forms for compliance with the disclosure 737 requirements of this section and a current list of persons 738 subject to disclosure shall be created by the commission and 739 provided to each supervisor of elections. The commission and 740 each supervisor of elections shall give notice of disclosure 741 deadlines and delinquencies and distribute forms in the 742 following manner:

743 (a)1. Not later than May 1 of each year, the commission 744 shall prepare a current list of the names, e-mail addresses, and 745 addresses of, and the offices or positions held by, every state 746 officer, local officer, and specified employee. In compiling the 747 list, the commission shall be assisted by Each unit of government shall assist the commission in compiling the list by 748 in providing to the commission not later than February 1 of each 749 750 year, at the request of the commission, the name, e-mail

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751 <u>address</u>, address, and name of agency of, and the office or
752 position held by, each state officer, local officer, or
753 specified state employee within the respective unit of
754 government <u>as of December 31 of the preceding year</u>.
755 2. Not later than May 15 of each year, the commission

756 shall provide each supervisor of elections with a current 757 mailing list of all local officers required to file with such 758 supervisor of elections.

759 Not later than June 1 30 days before July 1 of each (b) 760 year, the commission and each supervisor of elections, as 761 appropriate, shall distribute mail a copy of the form prescribed 762 for compliance with subsection (3) and a notice of all 763 applicable disclosure forms and filing deadlines to each person required to file a statement of financial interests. Beginning 764 765 January 1, 2023, notice required under this paragraph shall be 766 delivered by e-mail or other electronic means.

767 (C) Not later than August 1 <del>30 days after July 1</del> of each year, the commission and each supervisor of elections shall 768 769 determine which persons required to file a statement of 770 financial interests in their respective offices have failed to 771 do so and shall send delinquency notices by certified mail, 772 return receipt requested, to these persons. Each notice shall state that a grace period is in effect until September 1 of the 773 774 current year; that no investigative or disciplinary action based upon the delinquency will be taken by the agency head or 775

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776 commission if the statement is filed by September 1 of the 777 current year; that, if the statement is not filed by September 1 778 of the current year, a fine of \$25 for each day late will be 779 imposed, up to a maximum penalty of \$1,500; for notices 780 distributed sent by a supervisor of elections, that he or she is 781 required by law to notify the commission of the delinquency; and 782 that, if upon the filing of a sworn complaint the commission 783 finds that the person has failed to timely file the statement 784 within 60 days after September 1 of the current year, such person will also be subject to the penalties provided in s. 785 786 112.317. Beginning January 1, 2023, notice required under this paragraph shall be delivered on a weekly basis by e-mail or 787 788 electronic means.

789 (d) No later than November 15 of each year, the supervisor 790 of elections in each county shall certify to the commission a 791 list of the names and addresses of, and the offices or positions 792 held by, all persons who have failed to timely file the required statements of financial interests. The certification must 793 794 include the earliest of the dates described in subparagraph 795 (g)1. (f)1. The certification shall be on a form prescribed by 796 the commission and shall indicate whether the supervisor of 797 elections has provided the disclosure forms and notice as required by this subsection to all persons named on the 798 delinguency list. 799

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(e) Statements must be received by the commission filed

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801 not later than 5 p.m. of the due date. However, any statement 802 that is postmarked by the United States Postal Service by 803 midnight of the due date is deemed to have been filed in a 804 timely manner, and a certificate of mailing obtained from and 805 dated by the United States Postal Service at the time of the 806 mailing, or a receipt from an established courier company which 807 bears a date on or before the due date, constitutes proof of 808 mailing in a timely manner. Beginning January 1, 2023, upon request of the filer, the commission shall provide verification 809 810 to the filer that the commission has received the submitted 811 statement.

812 (f) <u>Beginning January 1, 2023, the statement must be</u> 813 <u>accompanied by a declaration as provided in s. 92.525(2) and an</u> 814 <u>electronic acknowledgement thereof.</u>

815 Any person who is required to file a statement of (g) 816 financial interests and whose name is on the commission's 817 mailing list, and to whom notice has been sent, but who fails to timely file is assessed a fine of \$25 per day for each day late 818 819 up to a maximum of \$1,500; however, this \$1,500 limitation on 820 automatic fines does not limit the civil penalty that may be 821 imposed if the statement is filed more than 60 days after the 822 deadline and a complaint is filed, as provided in s. 112.324. The commission must provide by rule the grounds for waiving the 823 824 fine and procedures by which each person whose name is on the 825 mailing list and who is determined to have not filed in a timely

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826 manner will be notified of assessed fines and may appeal. The 827 rule must provide for and make specific the following: 828 1. The amount of the fine due is based upon the earliest 829 of the following: 820 When a statement is established by the efficient

- a. When a statement is actually received by the office.
  - b. When the statement is postmarked.

c. When the certificate of mailing is dated.

833 d. When the receipt from an established courier company is834 dated.

835 2. For a specified state employee or a state officer, upon 836 receipt of the disclosure statement by the commission or upon 837 accrual of the maximum penalty, whichever occurs first, and for 838 a local officer upon receipt by the commission of the 839 certification from the local officer's supervisor of elections 840 pursuant to paragraph (d), the commission shall determine the 841 amount of the fine which is due and shall notify the delinquent 842 person. The notice must include an explanation of the appeal 843 procedure under subparagraph 3. The fine must be paid within 30 844 days after the notice of payment due is transmitted, unless 845 appeal is made to the commission pursuant to subparagraph 3. The moneys are to be deposited into the General Revenue Fund. 846

3. Any reporting person may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and is entitled to a hearing before the commission, which may waive the fine in whole

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851 or in part for good cause shown. Any such request must be in 852 writing and received by the commission made within 30 days after 853 the notice of payment due is transmitted. In such a case, the 854 reporting person must, within the 30-day period, notify the 855 person designated to review the timeliness of reports in writing 856 of his or her intention to bring the matter before the 857 commission. "Unusual circumstances" does not include the failure 858 to monitor an e-mail account or failure to receive notice, if 859 the person has not notified the commission of a change in his or her e-mail address. 860

(h) (g) Any state officer, local officer, or specified 861 862 employee whose name is not on the mailing list of persons 863 required to file an annual statement of financial interests is 864 not subject to the penalties provided in s. 112.317 or the fine 865 provided in this section for failure to timely file a statement 866 of financial interests in any year in which the omission 867 occurred, but nevertheless is required to file the disclosure 868 statement.

869 <u>(i) (h)</u> The notification requirements and fines of this 870 subsection do not apply to candidates or to the first or final 871 filing required of any state officer, specified employee, or 872 local officer as provided in paragraph (2) (b).

873 <u>(j)(i)</u> Notwithstanding any provision of chapter 120, any 874 fine imposed under this subsection which is not waived by final 875 order of the commission and which remains unpaid more than 60

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876 days after the notice of payment due or more than 60 days after 877 the commission renders a final order on the appeal must be 878 submitted to the Department of Financial Services as a claim, 879 debt, or other obligation owed to the state, and the department 880 shall assign the collection of such a fine to a collection agent 881 as provided in s. 17.20.

882 (9) (8) (a) The appointing official or body shall notify 883 each newly appointed local officer, state officer, or specified 884 state employee, not later than the date of appointment, of the officer's or employee's duty to comply with the disclosure 885 886 requirements of this section. The agency head of each employing 887 agency shall notify each newly employed local officer or 888 specified state employee, not later than the day of employment, 889 of the officer's or employee's duty to comply with the 890 disclosure requirements of this section. The appointing official 891 or body or employing agency head may designate a person to be 892 responsible for the notification requirements of this paragraph.

893 The agency head of the agency of each local officer, (b) 894 state officer, or specified state employee who is required to 895 file a statement of financial interests for the final disclosure 896 period shall notify such persons of their obligation to file the 897 final statement disclosure and may designate a person to be responsible for the notification requirements of this paragraph. 898 899 If a person holding public office or public employment (C)

900 fails or refuses to file an annual statement of financial

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901 interests for any year in which the person received notice from 902 the commission regarding the failure to file and has accrued the 903 maximum automatic fine authorized under this section, regardless 904 of whether the fine imposed was paid or collected, the 905 commission shall initiate an investigation and conduct a public 906 hearing without receipt of a complaint to determine whether the 907 person's failure to file is willful. Such investigation and 908 hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the commission determines that 909 910 the person willfully failed to file a statement of financial interests, the commission shall enter an order recommending that 911 912 the officer or employee be removed from his or her public office or public employment. The commission shall forward its 913 914 recommendation as provided in s. 112.324.

915 (10) (9) A public officer who has filed a statement 916 disclosure for any calendar or fiscal year shall not be required 917 to file a second statement disclosure for the same year or any 918 part thereof, notwithstanding any requirement of this act, 919 except that any public officer who qualifies as a candidate for 920 public office shall file a copy of the statement disclosure with 921 the officer before whom he or she qualifies as a candidate at 922 the time of qualification.

923 <u>(11) (10)</u> (a) The commission shall treat an <u>amendment to an</u> 924 <del>amended</del> annual statement of financial interests which is filed 925 before September 1 of the year in which the statement is due as

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926 part of the original filing, regardless of whether a complaint 927 has been filed. If a complaint alleges only an immaterial, 928 inconsequential, or de minimis error or omission, the commission 929 may not take any action on the complaint other than notifying 930 the filer of the complaint. The filer must be given 30 days to 931 file an amendment to the amended statement of financial 932 interests correcting any errors. If the filer does not file an 933 amendment to the amended statement of financial interests within 934 30 days after the commission sends notice of the complaint, the 935 commission may continue with proceedings pursuant to s. 112.324.

936 For purposes of the final statement of financial (b) 937 interests, the commission shall treat an amendment to a new 938 final statement of financial interests as part of the original 939 filing, if filed within 60 days of the original filing 940 regardless of whether a complaint has been filed. If, more than 941 60 days after a final statement of financial interests is filed, 942 a complaint is filed alleging a complete omission of any 943 information required to be disclosed by this section, the 944 commission may immediately follow the complaint procedures in s. 945 112.324. However, if the complaint alleges an immaterial, 946 inconsequential, or de minimis error or omission, the commission 947 may not take any action on the complaint other than notifying the filer of the complaint. The filer must be given 30 days to 948 file an amendment to the a new final statement of financial 949 950 interests correcting any errors. If the filer does not file an

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951 <u>amendment to the</u> a new final statement of financial interests 952 within 30 days after the commission sends notice of the 953 complaint, the commission may continue with proceedings pursuant 954 to s. 112.324.

955 (c) For purposes of this section, an error or omission is 956 immaterial, inconsequential, or de minimis if the original 957 filing provided sufficient information for the public to 958 identify potential conflicts of interest. However, failure to 959 certify completion of annual ethics training required under s. 960 112.3142 does not constitute an immaterial, inconsequential, or 961 de minimis error or omission.

962 (12) (11) (a) An individual required to file a statement 963 disclosure pursuant to this section may have the statement 964 disclosure prepared by an attorney in good standing with The 965 Florida Bar or by a certified public accountant licensed under 966 chapter 473. After preparing a statement disclosure form, the 967 attorney or certified public accountant must sign the form 968 indicating that he or she prepared the form in accordance with 969 this section and the instructions for completing and filing the 970 statement disclosure forms and that, upon his or her reasonable knowledge and belief, the statement disclosure is true and 971 972 correct. If a complaint is filed alleging a failure to disclose information required by this section, the commission shall 973 determine whether the information was disclosed to the attorney 974 or certified public accountant. The failure of the attorney or 975

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976 certified public accountant to accurately transcribe information 977 provided by the individual who is required to file the <u>statement</u> 978 <u>disclosure</u> does not constitute a violation of this section.

(b) An elected officer or candidate who chooses to use an attorney or a certified public accountant to prepare his or her <u>statement</u> disclosure may pay for the services of the attorney or certified public accountant from funds in an office account created pursuant to s. 106.141 or, during a year that the individual qualifies for election to public office, the candidate's campaign depository pursuant to s. 106.021.

986 The commission shall adopt rules and forms (13) <del>(12)</del> 987 specifying how a state officer, local officer, or specified 988 state employee may amend his or her statement of financial 989 interests to report information that was not included on the 990 form as originally filed. If the amendment is the subject of a 991 complaint filed under this part, the commission and the proper 992 disciplinary official or body shall consider as a mitigating 993 factor when considering appropriate disciplinary action the fact 994 that the amendment was filed before any complaint or other 995 inquiry or proceeding, while recognizing that the public was 996 deprived of access to information to which it was entitled.

997 Section 5. Section 112.31455, Florida Statutes, is amended 998 to read:

999 112.31455 Collection methods for unpaid automatic fines1000 for failure to timely file disclosure of financial interests.-

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1001 (1) Before referring any unpaid fine accrued pursuant to 1002 s. 112.3144(7) or s. 112.3145(8) <del>s. 112.3144(5) or s.</del> 1003 112.3145(7) to the Department of Financial Services, the 1004 commission shall attempt to determine whether the individual 1005 owing such a fine is a current public officer or current public 1006 employee. If so, the commission may notify the Chief Financial 1007 Officer or the governing body of the appropriate county, 1008 municipality, or special district of the total amount of any 1009 fine owed to the commission by such individual. 1010 (a) After receipt and verification of the notice from the commission, the Chief Financial Officer or the governing body of 1011 1012 the county, municipality, or special district shall begin withholding the lesser of 10 percent or the maximum amount 1013 1014 allowed under federal law from any salary-related payment. The 1015 withheld payments shall be remitted to the commission until the fine is satisfied. 1016 1017 (b) The Chief Financial Officer or the governing body of 1018 the county, municipality, or special district may retain an 1019 amount of each withheld payment, as provided in s. 77.0305, to 1020 cover the administrative costs incurred under this section. 1021 (2)If the commission determines that the individual who 1022 is the subject of an unpaid fine accrued pursuant to s. 112.3144(7) or s. 112.3145(8) s. 112.3144(5) or s. 112.3145(7) 1023

1025 commission is unable to determine whether the individual is a

is no longer a public officer or public employee or if the

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1026 current public officer or public employee, the commission may, 6
1027 months after the order becomes final, seek garnishment of any
1028 wages to satisfy the amount of the fine, or any unpaid portion
1029 thereof, pursuant to chapter 77. Upon recording the order
1030 imposing the fine with the clerk of the circuit court, the order
1031 shall be deemed a judgment for purposes of garnishment pursuant
1032 to chapter 77.

(3) The commission may refer unpaid fines to the appropriate collection agency, as directed by the Chief Financial Officer, to utilize any collection methods provided by law. Except as expressly limited by this section, any other collection methods authorized by law are allowed.

(4) Action may be taken to collect any unpaid fine imposed by ss. 112.3144 and 112.3145 within 20 years after the date the final order is rendered.

1041Section 6. Except as otherwise expressly provided in this1042act, this act shall take effect upon becoming a law.

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