1	A bill to be entitled
2	An act relating to human trafficking; creating s.
3	16.618, F.S.; requiring the Department of Legal
4	Affairs to establish a certain direct-support
5	organization; providing requirements for the direct-
6	support organization; requiring the direct-support
7	organization to operate under written contract with
8	the department; providing contractual requirements;
9	providing for the membership of and the appointment of
10	directors to the board of directors of the direct-
11	support organization; requiring the direct-support
12	organization, in conjunction with the Statewide
13	Council on Human Trafficking, to form certain
14	partnerships for specified purposes; authorizing the
15	department to allow appropriate use of department
16	property, facilities, and personnel by the direct-
17	support organization; providing requirements and
18	conditions for such use of department property,
19	facilities, and personnel by the direct-support
20	organization; authorizing the direct-support
21	organization to engage in certain activities for the
22	direct or indirect benefit of the council; providing
23	for moneys received by the direct-support
24	organization; prohibiting certain persons and
25	employees from receiving specified benefits as they
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26 relate to the council or the direct-support 27 organization; authorizing the department to terminate 28 its agreement with the direct-support organization if 29 the department determines that the direct-support 30 organization does not meet specified objectives; 31 providing for future review and repeal by the 32 Legislature; creating s. 456.0341, F.S.; providing for 33 instruction on human trafficking; requiring specified licensees or certificate holders to complete a certain 34 35 continuing education course by a specified date; 36 providing course requirements; requiring specified 37 licensees or certificate holders to post a human trafficking public awareness sign in their place of 38 39 work by a specified date; providing requirements; amending s. 480.033, F.S.; providing definitions; 40 amending s. 480.043, F.S.; conforming provisions to 41 42 changes made by the act; providing for suspension of 43 an establishment license under specified circumstances; requiring a massage establishment to 44 45 implement a procedure for reporting suspected human trafficking to certain entities and to post a sign 46 47 with such reporting procedure in a conspicuous place 48 by a specified date; providing an exception; amending s. 480.046, F.S.; conforming provisions to changes 49 50 made by the act; revising grounds for disciplinary

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51	action by the board; creating s. 943.17297, F.S.;
52	requiring the Department of Law Enforcement to
53	
	establish a continued employment training component
54	relating to human trafficking; providing requirements;
55	providing that the training component may count
56	towards the required instruction for continued
57	employment or appointment as an officer; requiring an
58	officer to complete the training component within a
59	specified time period; amending s. 450.045, F.S.;
60	penalizing the failure to verify and maintain
61	specified documentation of an adult theater employee
62	or contractor; amending s. 796.07, F.S.; requiring a
63	mandatory minimum term of incarceration for a
64	solicitation of prostitution, lewdness, or assignation
65	conviction; authorizing a judicial circuit to offer an
66	educational program to a person convicted of
67	soliciting prostitution, lewdness, or assignation;
68	providing topics for the educational program; amending
69	s. 847.001, F.S.; expanding the definition of the term
70	"adult theater"; providing appropriations; providing
71	an effective date.
72	
73	Be It Enacted by the Legislature of the State of Florida:
74	
75	Section 1. Section 16.618, Florida Statutes, is created to
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76	read:
77	16.618 Direct-support organization
78	(1) The Department of Legal Affairs shall establish a
79	direct-support organization to provide assistance, funding, and
80	support to the Statewide Council on Human Trafficking and to
81	assist in the fulfillment of the council's purposes. The direct-
82	support organization must be:
83	(a) A Florida corporation, not for profit, incorporated
84	under chapter 617, and approved by the Secretary of State.
85	(b) Organized and operated exclusively to solicit funds;
86	request and receive grants, gifts, and bequests of money;
87	acquire, receive, hold, invest, and administer, in its own name,
88	property and funds; and make expenditures in support of the
89	purposes specified in this section.
90	(c) Certified by the department, after review, to be
91	operating in a manner consistent with the purposes of the
92	organization and in the best interests of this state.
93	(2) The direct-support organization shall operate under a
94	written contract with the department that must provide for all
95	of the following:
96	(a) Approval of the articles of incorporation and bylaws
97	of the direct-support organization by the department.
98	(b) Submission of an annual budget for approval by the
99	department.
100	(c) Annual certification by the department that the
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101 direct-support organization is complying with the terms of the 102 contract and is operating in a manner consistent with the 103 purposes of the organization and in the best interests of this 104 state. 105 (d) Reversion to the Florida Council Against Sexual 106 Violence of moneys and property held in trust by the direct-107 support organization if the direct-support organization is no 108 longer approved to operate or if it ceases to exist. 109 (e) Disclosure of the material provisions of the contract 110 and the distinction between the board of directors and the 111 direct-support organization to donors of gifts, contributions, 112 or bequests, which disclosures must be included in all 113 promotional and fundraising publications. 114 (f) An annual financial audit in accordance with s. 115 215.981. 116 (g) Establishment of the fiscal year of the direct-support 117 organization as beginning on July 1 of each year and ending on 118 June 30 of the following year. 119 (h) Appointment of the board of directors, pursuant to 120 this section. 121 (i) Authority of the board of directors of the direct-122 support organization to hire an executive director. (3) 123 The board of directors of the direct-support 124 organization shall consist of seven members. Each member of the 125 board of directors shall be appointed to a 4-year term; however,

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126 for the purpose of providing staggered terms, the appointee of 127 the President of the Senate and the appointee of the Speaker of 128 the House of Representatives shall each initially be appointed 129 to a 2-year term, and the Attorney General shall initially 130 appoint two members to serve 2-year terms. All subsequent 131 appointments shall be for 4-year terms. Any vacancy that occurs 132 must be filled in the same manner as the original appointment 133 and is for the unexpired term of that seat. The board of 134 directors shall be appointed as follows: 135 Four members appointed by the Attorney General, one of (a) 136 whom must be a survivor of human trafficking and one of whom 137 must be a mental health expert. 138 (b) One member appointed by the Governor. 139 (c) One member appointed by the President of the Senate. 140 (d) One member appointed by the Speaker of the House of 141 Representatives. 142 (4) In conjunction with the Statewide Council on Human 143 Trafficking, and funded exclusively by the direct-support 144 organization, the direct-support organization shall form 145 strategic partnerships to foster the development of community 146 and private sector resources to advance the goals of the 147 council. The direct-support organization shall consider the 148 (5) 149 participation of counties and municipalities in this state which 150 demonstrate a willingness to participate and an ability to be Page 6 of 22

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151 successful in any programs funded by the direct-support 152 organization. 153 (6) (a) The department may authorize the appropriate use 154 without charge, of the department's property, facilities, and personnel by the direct-support organization. The use must be 155 156 for the approved purposes of the direct-support organization and 157 may not be made at times or places that would unreasonably 158 interfere with opportunities for the general public to use 159 departmental facilities. 160 The department shall prescribe by agreement conditions (b) with which the direct-support organization must comply in order 161 162 to use department property, facilities, or personnel. Such 163 conditions must provide for budget and audit review and 164 oversight by the department. 165 (c) The department may not authorize the use of property, 166 facilities, or personnel of the council, department, or 167 designated program by the direct-support organization which does 168 not provide equal employment opportunities to all persons 169 regardless of race, color, religion, sex, age, or national 170 origin. 171 (7) (a) The direct-support organization may conduct 172 programs and activities; raise funds; request and receive 173 grants, gifts, and bequests of money; acquire, receive, hold, 174 invest, and administer, in its own name, securities, funds, 175 objects of value, or other property, real or personal; and make

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176	expenditures to or for the direct or indirect benefit of the
177	council or designated program.
178	(b) Notwithstanding s. 287.025(1)(e), the direct-support
179	organization may enter into contracts to insure the property of
180	the council or designated programs and may insure objects or
181	collections on loan from other entities in satisfying security
182	terms of the lender.
183	(8) A departmental employee, a direct-support organization
184	or council employee, volunteer, director, or a designated
185	program may not:
186	(a) Receive a commission, fee, or financial benefit in
187	connection with serving on the council; or
188	(b) Be a business associate of any individual, firm, or
189	organization involved in the sale or the exchange of real or
190	personal property to the direct-support organization, the
191	council, or a designated program.
192	(9) All moneys received by the direct-support organization
193	shall be deposited into an account of the direct-support
194	organization and shall be used in a manner consistent with the
195	goals of the council or designated program.
196	(10) The department may terminate its agreement with the
197	direct-support organization at any time if the department
198	determines that the direct-support organization does not meet
199	the objectives of this section.
200	(11) This section is repealed October 1, 2024, unless

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201 reviewed and saved from repeal by the Legislature. 202 Section 2. Section 456.0341, Florida Statutes, is created 203 to read: 204 456.0341 Requirements for instruction on human 205 trafficking.-The requirements of this section apply to each 206 person licensed or certified under chapter 457; chapter 458; 207 chapter 459; chapter 460; chapter 461; chapter 463; chapter 465; chapter 466; part II, part III, part V, or part X of chapter 208 468; chapter 480; or chapter 486. 209 (1) By January 1, 2021, each licensee or certificate 210 211 holder shall complete a board-approved, or department-approved 212 if there is no board, 1-hour continuing education course on 213 human trafficking. The course must address both sex trafficking 214 and labor trafficking, how to identify individuals who may be 215 victims of human trafficking, how to report cases of human 216 trafficking, and resources available to victims. 217 (2) Each licensing board that requires a licensee or 218 certificate holder to complete a course pursuant to this section 219 must include the hour required for completion in the total hours 220 of continuing education required by law for such profession. 221 (3) By January 1, 2020, the licensees or certificate 222 holders shall post in their place of work, in a conspicuous 223 place accessible to employees and to the public, a sign at least 224 11 inches by 15 inches in size, printed in a clearly legible 225 font and in at least a 32-point type, which substantially states

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226	in English and Spanish:
227	
228	"If you or someone you know is being forced to engage in an
229	activity and cannot leave, whether it is prostitution,
230	housework, farm work, factory work, retail work, restaurant
231	work, or any other activity, call the National Human Trafficking
232	Resource Center at 888-373-7888 or text INFO or HELP to 233-733
233	to access help and services. Victims of slavery and human
234	trafficking are protected under United States and Florida law."
235	Section 3. Subsections (10) and (11) are added to section
236	480.033, Florida Statutes, to read:
237	480.033 Definitions.—As used in this act:
238	(10) "Establishment owner" means a person who has
239	ownership interest in a massage establishment. The term includes
240	<u>an individual who holds a massage establishment license, a</u>
241	general partner of a partnership, an owner or officer of a
242	corporation, and a member of a limited liability company and its
243	subsidiaries who holds a massage establishment license.
244	(11) "Designated establishment manager" means a massage
245	therapist who holds a clear and active license without
246	restriction, who is responsible for the operation of a massage
247	establishment in accordance with the provisions of this chapter,
248	and who is designated the manager by the rules or practices at
249	the establishment.
250	Section 4. Subsection (13) of section 480.043, Florida
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Statutes, is renumbered as subsection (15) and amended, subsections (2) and (8), paragraph (a) of subsection (9), and subsection (12) are amended, and new subsections (13) and (14) are added to that section, to read:

480.043 Massage establishments; requisites; licensure;
inspection; human trafficking awareness training and policies.-

257 (2) An establishment owner A person who has an ownership 258 interest in an establishment shall comply with submit to the 259 background screening requirements under s. 456.0135. However, if 260 a corporation submits proof of having more than \$250,000 of 261 business assets in this state, the department shall require the 262 establishment owner, the designated establishment manager, 263 officer, or and each individual directly involved in the 264 management of the establishment to comply with submit to the 265 background screening requirements under of s. 456.0135. The 266 board department may adopt rules regarding the type of proof 267 that may be submitted by a corporation.

268 The department shall deny an application for a new or (8) 269 renewal license if an establishment owner or a designated 270 establishment manager a person with an ownership interest in the 271 establishment or, for a corporation that has more than \$250,000 272 of business assets in this state, an the establishment owner or a designated establishment manager, officer, or individual 273 274 directly involved in the management of the establishment has 275 been convicted or found quilty of, or entered a plea of quilty

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or nolo contendere to any misdemeanor or felony crime, 276 277 regardless of adjudication, related to prostitution or related 278 acts as described in s. 796.07 a violation of s. 796.07(2)(a) 279 which is reclassified under s. 796.07(7) or a felony offense 280 under any of the following provisions of state law or a similar 281 provision in another jurisdiction: 282 (a) Section 787.01, relating to kidnapping. Section 787.02, relating to false imprisonment. 283 (b) Section 787.025, relating to luring or enticing a 284 (C) 285 child. 286 Section 787.06, relating to human trafficking. (d) 287 (e) Section 787.07, relating to human smuggling. Section 794.011, relating to sexual battery. 288 (f) 289 (g) Section 794.08, relating to female genital mutilation. 290 Former s. 796.03, relating to procuring a person under (h) 291 the age of 18 for prostitution. 292 (i) Former s. 796.035, relating to selling or buying of 293 minors into prostitution. 294 Section 796.04, relating to forcing, compelling, or (ij) 295 coercing another to become a prostitute. Section 796.05, relating to deriving support from the 296 (k) 297 proceeds of prostitution. (1) Section 796.07(4)(a)3., relating to a felony of the 298 299 third degree for a third or subsequent violation of s. 796.07, 300 relating to prohibiting prostitution and related acts.

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(1) (m) Section 800.04, relating to lewd or lascivious 301 offenses committed upon or in the presence of persons less than 302 303 16 years of age. 304 (m) (n) Section 825.1025(2)(b), relating to lewd or 305 lascivious offenses committed upon or in the presence of an 306 elderly or disabled person. 307 (n) (\odot) Section 827.071, relating to sexual performance by a child. 308 (o) (p) Section 847.0133, relating to the protection of 309 310 minors. (p) (q) Section 847.0135, relating to computer pornography. 311 312 (q) (r) Section 847.0138, relating to the transmission of 313 material harmful to minors to a minor by electronic device or 314 equipment. (r) (s) Section 847.0145, relating to the selling or buying 315 316 of minors. 317 (9) (a) Once issued, no license for operation of A massage 318 establishment license issued to an individual, a partnership, a 319 corporation, a limited liability company, or another entity may 320 not be transferred from the licensee one owner to another 321 individual, partnership, corporation, limited liability company, 322 or another entity. As a condition of licensure, a massage establishment 323 (12)324 must have a designated establishment manager. The designated 325 establishment manager is responsible for complying with all

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326 requirements related to operating the establishment in this 327 section and shall practice at the establishment for which he or 328 she has been designated. Within 10 days after termination of a 329 designated establishment manager, the establishment owner must 330 notify the department of the identity of another designated 331 establishment manager. Failure to have a designated 332 establishment manager practicing at the location of the 333 establishment shall result in summary suspension of the 334 establishment license as described in s. 456.073(8) or s. 335 120.60(6). An establishment licensed before July 1, 2019, must 336 identify a designated establishment manager by January 1, 2020 A 337 person with an ownership interest in or, for a corporation that 338 has more than \$250,000 of business assets in this state, the 339 owner, officer, or individual directly involved in the 340 management of an establishment that was issued a license before 341 July 1, 2014, shall submit to the background screening 342 requirements of s. 456.0135 before January 31, 2015. 343 By January 1, 2020, a massage establishment shall (13)344 implement a procedure for reporting suspected human trafficking 345 to the National Human Trafficking Hotline or to a local law 346 enforcement agency and shall post in a conspicuous place in the 347 establishment which is accessible to employees, customers, and 348 the public a sign with the relevant provisions of the reporting 349 procedure. 350 (14) Except for the requirements of subsection (13), this

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351 section does not apply to a physician licensed under chapter 352 457, chapter 458, chapter 459, or chapter 460 who employs a 353 licensed massage therapist to perform massage on the physician's 354 patients at the physician's place of practice. This subsection 355 does not restrict investigations by the department for 356 violations of chapter 456 or this chapter.

357 Section 5. Subsection (4) of section 480.046, Florida 358 Statutes, is renumbered as subsection (6), subsection (3) is 359 amended, and new subsections (4) and (5) are added to that 360 section, to read:

361

362

365

480.046 Grounds for disciplinary action by the board.-The board may shall have the power to revoke or (3) 363 suspend the license of a massage establishment licensed under 364 this act, or to deny subsequent licensure of such an

establishment, if any in either of the following occurs cases: 366 (a) The Upon proof that a license has been obtained by fraud or misrepresentation. 367

368 Upon proof that the holder of a license is guilty of (b) 369 fraud or deceit or of gross negligence, incompetency, or 370 misconduct in the operation of a massage the establishment so 371 licensed.

372 (c) The establishment owner, the designated establishment 373 manager, or any individuals providing massage therapy services 374 for the establishment have had the entry in any jurisdiction of: 375 A final order or other disciplinary action taken for 1.

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376	sexual misconduct involving prostitution;
377	2. A final order or other disciplinary action taken for
378	crimes related to the practice of massage therapy involving
379	prostitution; or
380	3. A conviction or a plea of guilty or nolo contendere to
381	any misdemeanor or felony crime, regardless of adjudication,
382	related to prostitution or related acts as described in s.
383	796.07.
384	(4) The establishment owner who has been the subject of
385	disciplinary action under subsection (3) may not reapply for an
386	establishment license and may not transfer such license pursuant
387	<u>to s. 480.043.</u>
388	(5) A designated establishment manager who has been the
389	subject of disciplinary action under section (3) may not reapply
390	for a license.
391	Section 6. Section 943.17297, Florida Statutes, is created
392	to read:
393	943.17297 Continued employment training relating to
394	identifying and investigating human traffickingThe department
395	shall establish a continued employment training component
396	relating to identifying and investigating human trafficking. The
397	training component must begin by July 1, 2020. Completion of the
398	training component may count toward the 40 hours of required
399	instruction for continued employment or appointment as a law
400	enforcement officer under s. 943.135. A law enforcement officer
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401 must complete the training component within his or her first 2 402 years of service. 403 Section 7. Paragraph (d) is added to subsection (3) of 404 section 450.045, Florida Statutes, and paragraphs (a), (b), and 405 (c) of that subsection are republished, to read: 406 450.045 Proof of identity and age; posting of notices.-407 (3)(a) In order to provide the department and law 408 enforcement agencies the means to more effectively identify, 409 investigate, and arrest persons engaging in human trafficking, an adult theater, as defined in s. 847.001(2)(b), shall obtain 410 411 proof of the identity and age of each of its employees or 412 independent contractors, and shall verify the validity of the 413 identification and age verification document with the issuer, 414 before his or her employment or provision of services as an 415 independent contractor. 416 The adult theater shall obtain and keep on record a (b) 417 photocopy of the person's driver license or state or federal 418 government-issued photo identification card, along with a record of the verification of the validity of the identification and 419

420 age verification document with the issuer, during the entire 421 period of employment or business relationship with the 422 independent contractor and for at least 3 years after the 423 employee or independent contractor ceases employment or the 424 provision of services.

425

(c) The department and its agents have the authority to

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enter during operating hours, unannounced and without prior 426 427 notice, and inspect at any time a place or establishment covered 428 by this subsection and to have access to age verification 429 documents kept on file by the adult theater and such other 430 records as may aid in the enforcement of this subsection. 431 (d) A person who owns, operates, or manages an adult 432 theater in violation of the requirements of this subsection 433 commits a misdemeanor in the first degree, punishable as provided in s. 775.082 or s. 775.083. 434 435 Section 8. Subsection (5) of section 796.07, Florida 436 Statutes, is amended, subsection (7) is added to that section, 437 and paragraph (f) of subsection (2) of that section is 438 republished, to read: 796.07 Prohibiting prostitution and related acts.-439 440 It is unlawful: (2) (f) To solicit, induce, entice, or procure another to 441 442 commit prostitution, lewdness, or assignation. 443 (5) (a) A person who violates paragraph (2) (f) commits: 444 1. A misdemeanor of the first degree for a first 445 violation, punishable as provided in s. 775.082 or s. 775.083. 446 2. A felony of the third degree for a second violation, 447 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 3. A felony of the second degree for a third or subsequent 448 violation, punishable as provided in s. 775.082, s. 775.083, or 449 450 s. 775.084.

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451 In addition to any other penalty imposed, the court (b) 452 shall order a person convicted of a violation of paragraph 453 (2)(f) to: 454 1. Perform 100 hours of community service; and 455 2. Pay for and attend an educational program as described 456 in subsection (7) about the negative effects of prostitution and 457 human trafficking, such as a sexual violence prevention 458 education program, including such programs offered by faithbased providers, if such a program exists programs exist in the 459 judicial circuit in which the offender is sentenced; and 460 3. Serve a minimum of: 461 462 a. Five days in county jail for a first violation. 463 b. Fifteen days in county jail for a second or subsequent

464 violation.

465 (c) In addition to any other penalty imposed, the court 466 shall sentence a person convicted of a second or subsequent 467 violation of paragraph (2)(f) to a minimum mandatory period of 468 incarceration of 10 days.

469 <u>(c) (d)</u>1. If a person who violates paragraph (2) (f) uses a 470 vehicle in the course of the violation, the judge, upon the 471 person's conviction, may issue an order for the impoundment or 472 immobilization of the vehicle for a period of up to 60 days. The 473 order of impoundment or immobilization must include the names 474 and telephone numbers of all immobilization agencies meeting all 475 of the conditions of s. 316.193(13). Within 7 business days

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476 after the date that the court issues the order of impoundment or 477 immobilization, the clerk of the court must send notice by 478 certified mail, return receipt requested, to the registered 479 owner of the vehicle, if the registered owner is a person other 480 than the defendant, and to each person of record claiming a lien 481 against the vehicle.

482 2. The owner of the vehicle may request the court to 483 dismiss the order. The court must dismiss the order, and the 484 owner of the vehicle will incur no costs, if the owner of the 485 vehicle alleges and the court finds to be true any of the 486 following:

- 487 a. The owner's family has no other private or public means488 of transportation;
- 489

b. The vehicle was stolen at the time of the offense;

c. The owner purchased the vehicle after the offense was
committed, and the sale was not made to circumvent the order and
allow the defendant continued access to the vehicle; or

d. The vehicle is owned by the defendant but is operated
solely by employees of the defendant or employees of a business
owned by the defendant.

3. If the court denies the request to dismiss the order, the petitioner may request an evidentiary hearing. If, at the evidentiary hearing, the court finds to be true any of the circumstances described in sub-subparagraphs (d)2.a.-d., the court must dismiss the order and the owner of the vehicle will

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501	incur no costs.
502	(7) A judicial circuit may establish an educational
503	program for persons convicted of or charged with a violation of
504	paragraph (2)(f), to include education on:
505	(a) The relationship between demand for commercial sex and
506	human trafficking.
507	(b) The impact of human trafficking on victims.
508	(c) Coercion, consent, and sexual violence.
509	(d) The health and legal consequences of commercial sex.
510	(e) The negative impact of commercial sex on prostituted
511	persons and the community.
512	(f) The reasons and motivations for engaging in
513	prostitution.
514	
515	An educational program under this subsection may include a
516	program offered by a faith-based provider.
517	Section 9. Paragraph (b) of subsection (2) of section
518	847.001, Florida Statutes, is amended to read:
519	847.001 DefinitionsAs used in this chapter, the term:
520	(2) "Adult entertainment establishment" means the
521	following terms as defined:
522	(b) "Adult theater" means an enclosed building or an
523	enclosed space within a building used for presenting either
524	films, live plays, dances, or other performances that are
525	distinguished or characterized by an emphasis on matter
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526	depicting, describing, or relating to specific sexual activities
527	for observation by patrons, and which restricts or purports to
528	restrict admission only to adults, or any business that features
529	a person who engages in specific sexual activities for
530	observation by a patron, and which restricts or purports to
531	restrict admission to only adults.
532	Section 10. For the 2019-2020 fiscal year, the sums of
533	\$213,659 in recurring funds and \$11,598 in nonrecurring funds
534	from the General Revenue Fund are appropriated to the Department
535	of Legal Affairs, and the nonrecurring sum of \$19,910 from the
536	General Revenue Fund is appropriated to the Department of Law
537	Enforcement for the purpose of implementing ss. 16.618 and
538	943.17297, Florida Statutes.
539	Section 11. This act shall take effect July 1, 2019.

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