Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

	CHAMBER ACTION
	<u>Senate</u> <u>House</u>
	•
1	Representative Tomkow offered the following:
2	Representative foundow officied the following.
3	Amendment (with title amendment)
4	Remove lines 45-172 and insert:
5	(2) DEFINITIONS
6	(a) "Appointed public official" means either a local
7	officer as defined in s. 112.3145(1)(a)2. or a state officer as
8	defined in s. 112.3145(1)(c)2. and 3.
9	(b) "Executive officer" means the chief executive officer
10	of a governmental entity to which an appointed public official
11	is appointed.
	064965
	Approved For Filing: 3/10/2020 8:17:48 AM

Page 1 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

12	(c) "General counsel" means the chief legal counsel of a
13	governmental entity to which an appointed public official or an
14	executive officer is appointed or hired.
15	(d) "Governmental entity" means the entity, or a board, a
16	council, a commission, an authority, or other body thereof, to
17	which an appointed public official or an executive officer is
18	appointed or hired.
19	(3) FIDUCIARY DUTY OF CAREEach appointed public official
20	and executive officer owes a fiduciary duty of care to the
21	applicable entity he or she serves in accordance with law and
22	has a duty to:
23	(a) Act in accordance with the laws, ordinances, rules,
24	policies, and terms governing his or her office or employment.
25	(b) Act with the care, competence, and diligence normally
26	exercised by a reasonably prudent person in similar corporate
27	and proprietary circumstances.
28	(c) Act only within the scope of his or her authority.
29	(d) Refrain from conduct that is likely to damage the
30	financial or economic interests of the governmental entity.
31	(e) Use reasonable efforts to maintain documentation in
32	accordance with applicable laws.
33	(f) Maintain reasonable oversight of any delegated
34	authority and discharge his or her duties with the care that a
35	reasonably prudent person in a like business position would
36	believe appropriate under the circumstances, and must:
(	064965
	Approved For Filing: 3/10/2020 8:17:48 AM

Page 2 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

37	1. Become reasonably informed in connection with any
38	decisionmaking function;
39	2. Become reasonably informed when devoting attention to
40	any oversight function;
41	3. Keep reasonably informed concerning the affairs of the
42	governmental entity; and
43	4. Keep reasonably informed concerning the performance of
44	a governmental entity's executive officers or other officers,
45	agents, or employees.
46	
47	Upon appointment or hiring, each appointed public official and
48	executive officer subject to the fiduciary duty of care
49	requirements of this subsection must provide a written
50	declaration, as provided for under s. 92.525(2), that he or she
51	has read, understood, and will comply with such requirements at
52	all times during his or her service to the governmental entity.
53	Such declaration shall be submitted to and maintained by the
54	governmental entity's custodian of records.
55	(4) APPOINTMENT OF EXECUTIVE OFFICERS AND GENERAL
56	COUNSELSThe appointment of any executive officer or general
57	counsel is subject to approval by a majority vote of the
58	governmental entity.
59	(5) STANDARDS FOR LEGAL COUNSEL.—All legal counsel
60	employed by a governmental entity must represent the legal
61	interests and positions of the governmental entity and not the
	l 064965
	Approved For Filing: 3/10/2020 8:17:48 AM

Page 3 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

62	interests of any individual or employee of the governmental
63	entity, unless such representation is directed by the
64	governmental entity or as authorized by law.
65	(6) Nothing in this section shall be construed to create a
66	cause of action against an executive officer, an appointed
67	public official or a governmental entity.
68	Section 3. Section 11.421, Florida Statutes, is created to
69	read:
70	11.421 Florida Integrity Office
71	(1) There is created under the Auditor General the Florida
72	Integrity Office for the purpose of ensuring integrity in state
73	and local government and facilitating the elimination of fraud,
74	waste, abuse, mismanagement, and misconduct in government.
75	(2) The Florida Integrity Officer shall be a legislative
76	employee and be appointed by and serve at the pleasure of the
77	Auditor General. The Florida Integrity Officer shall oversee the
78	efficient operation of the office and report to and be under the
79	general supervision of the Auditor General.
80	(3) The Auditor General shall employ qualified individuals
81	for the office pursuant to s. 11.42.
82	(4) As used in this section, the term:
83	(a) "Appropriations project" means a specific
84	appropriation or proviso that provides funding for a specified
85	entity that is a local government, private entity, or privately
	064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 4 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

86	operated program. The term does not include an appropriation or
87	proviso:
88	1. Specifically authorized by statute;
89	2. That is part of a statewide distribution to local
90	governments;
91	3. Recommended by a commission, council, or other similar
92	entity created in statute to make annual funding
93	recommendations, provided that such appropriation does not
94	exceed the amount of funding recommended by the commission,
95	council, or other similar entity;
96	4. For a specific transportation facility that is part of
97	the Department of Transportation's 5-year work program submitted
98	pursuant to s. 339.135;
99	5. For an education fixed capital outlay project that is
100	submitted pursuant to s. 1013.60 or s. 1013.64; or
101	6. For a specified program, research initiative,
102	institute, center, or similar entity at a specific state college
103	or university recommended by the Board of Governors or the State
104	Board of Education in its legislative budget request.
105	(b) "Office" means the Florida Integrity Office.
106	(5) The Florida Integrity Officer may receive and
107	investigate a complaint alleging fraud, waste, abuse,
108	mismanagement, or misconduct in connection with the expenditure
109	of public funds.
(	064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 5 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

110	(6) A complaint may be submitted to the office by any of
111	the following persons:
112	(a) The President of the Senate.
113	(b) The Speaker of the House of Representatives.
114	(c) The chair of an appropriations committee of the Senate
115	or the House of Representatives.
116	(d) The Auditor General.
117	(7)(a) Upon receipt of a complaint, the Florida Integrity
118	Officer shall determine whether the complaint is supported by
119	sufficient information indicating a reasonable probability of
120	fraud, waste, abuse, mismanagement, or misconduct. If the
121	Florida Integrity Officer determines that the complaint is not
122	supported by sufficient information indicating a reasonable
123	probability of fraud, waste, abuse, mismanagement, or
124	misconduct, the Florida Integrity Officer shall notify the
125	complainant in writing and the complaint shall be closed.
126	(b) If the complaint is supported by sufficient
127	information indicating a reasonable probability of fraud, waste,
128	abuse, mismanagement, or misconduct, the Florida Integrity
129	Officer shall determine whether an investigation into the matter
130	has already been initiated by a law enforcement agency, the
131	Commission on Ethics, the Chief Financial Officer, the Office of
132	Chief Inspector General, or the applicable agency inspector
133	general. If such an investigation has been initiated, the

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 6 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

134	Florida Integrity Officer shall notify the complainant in
135	writing and the complaint may be closed.
136	(c) If the complaint is supported by sufficient
137	information indicating a reasonable probability of fraud, waste,
138	abuse, mismanagement, or misconduct, and an investigation into
139	the matter has not already been initiated as described in
140	paragraph (b), the Florida Integrity Officer shall, within
141	available resources, conduct an investigation and issue a report
142	of the investigative findings to the complainant and to the
143	President of the Senate and the Speaker of the House of
144	Representatives. The Florida Integrity Officer may refer the
145	matter to the Auditor General, the appropriate law enforcement
146	agency, the Chief Financial Officer, the Office of the Chief
147	Inspector General, or the applicable agency inspector general.
148	The Auditor General may provide staff and other resources to
149	assist the Florida Integrity Officer.
150	(8)(a) The Florida Integrity Officer, or his or her
151	designee, may inspect and investigate the books, records,
152	papers, documents, data, operation, and physical location of any
153	public agency in this state, including any confidential
154	information, and the public records of any entity that has
155	received direct appropriations. The Florida Integrity Officer
156	may agree to retain the confidentiality of confidential
157	information pursuant to s. 11.0431(2)(a).

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 7 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

158	(b) Upon the request of the Florida Integrity Officer, the
159	Legislative Auditing Committee or any other committee of the
160	Legislature may issue subpoenas and subpoenas duces tecum, as
161	provided in s. 11.143, to compel testimony or the production of
162	evidence when deemed necessary to an investigation authorized by
163	this section. Consistent with s. 11.143, such subpoenas and
164	subpoenas duces tecum may be issued as provided by applicable
165	legislative rules or, in the absence of applicable legislative
166	rules, by the chair of the Legislative Auditing Committee with
167	the approval of the Legislative Auditing Committee and the
168	President of the Senate and the Speaker of the House of
169	Representatives, or with the approval of the President of the
170	Senate or the Speaker of the House of Representatives if such
171	officer alone designated the Legislative Auditing Committee as
172	defined in s. 1.01.
173	(c) If a witness fails or refuses to comply with a lawful
174	subpoena or subpoena duces tecum issued pursuant to this
175	subsection at a time when the Legislature is not in session, the
176	subpoena or subpoena duces tecum may be enforced as provided in
177	s. 11.143 and, in addition, the Auditor General, on behalf of
178	the committee issuing the subpoena or subpoena duces tecum, may
179	file a complaint before any circuit court of the state to
180	enforce the subpoena or subpoena duces tecum. Upon the filing of
181	such complaint, the court shall take jurisdiction of the witness
182	and the subject matter of the complaint and shall direct the
l C	064965
	Approved For Filipat $3/10/2020$ $8 \cdot 17 \cdot 48$ AM

Approved For Filing: 3/10/2020 8:17:48 AM

Page 8 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

183	witness to respond to all lawful questions and to produce all
184	documentary evidence in the possession of the witness which is
185	lawfully demanded. The failure of a witness to comply with such
186	order constitutes a direct and criminal contempt of court, and
187	the court shall punish the witness accordingly.
188	(d) When the Legislature is in session, upon the request
189	of the Florida Integrity Officer directed to the committee
190	issuing the subpoena or subpoena duces tecum, either house of
191	the Legislature may seek compliance with the subpoena or
192	subpoena duces tecum in accordance with the State Constitution,
193	general law, the joint rules of the Legislature, or the rules of
194	the house of the Legislature whose committee issued the subpoena
195	or subpoena duces tecum.
196	(9) The Florida Integrity Officer shall receive copies of
197	all reports required by ss. 14.32, 17.325, and 20.055.
198	(10)(a) Beginning with the 2021-2022 fiscal year, the
199	Auditor General and the Florida Integrity Officer, within
200	available resources, shall randomly select and review
201	appropriations projects appropriated in the prior fiscal year
202	and, if appropriate, investigate and recommend an audit of such
203	projects. The review, investigation, or audit may be delayed on
204	a selected project until a subsequent year if the timeline of
205	the project warrants such delay. Each review, investigation, or
206	audit must include, but is not limited to, evaluating whether
207	the recipient of the appropriations project administered the
	064965
	Approved For Filing, $3/10/2020$ 8.17.48 AM

Approved For Filing: 3/10/2020 8:17:48 AM

Page 9 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

208 project in an efficient and effective manner. When an audit is 209 recommended by the Florida Integrity Officer under this 210 subsection, the Auditor General shall determine whether the 211 audit is appropriate. 212 (b) Beginning with the 2021-2022 fiscal year, the Auditor 213 General and the Florida Integrity Officer, within available 214 resources, shall select and review, investigate, or audit the financial activities of any political subdivision, special 215 district, public authority, public hospital, state or local 216 council or commission, unit of local government, or public 217 218 education entity in this state, as well as any authority, council, commission, direct-support organization, institution, 219 220 foundation, or similar entity created by law or ordinance to 221 pursue a public purpose, entitled by law or ordinance to any 222 distribution of tax or fee revenues, or organized for the sole 223 purpose of supporting one of the public entities listed in this 224 paragraph. Section 4. Paragraphs (i) through (m) of subsection (1) of 225 226 section 11.45, Florida Statutes, are redesignated as paragraphs 227 (j) through (n), respectively, paragraphs (a) and (e) of 228 subsection (1), paragraph (f) of subsection (2), and paragraph 229 (j) of subsection (7) are amended, and a new paragraph (i) is added to subsection (1) of that section, to read: 230 11.45 Definitions; duties; authorities; reports; rules.-231 232 (1) DEFINITIONS.-As used in ss. 11.40-11.51, the term: 064965 Approved For Filing: 3/10/2020 8:17:48 AM

Page 10 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

233 "Abuse" means behavior that is deficient or improper (a) when compared with behavior that a prudent person would consider 234 235 a reasonable and necessary operational practice given the facts and circumstances. The term includes the misuse of authority or 236 237 position for personal gain or for the gain of an immediate or 238 close family member or business associate.

239 (e) "Fraud" means obtaining something of value through willful misrepresentation, including, but not limited to, 240 intentional misstatements or intentional omissions of amounts or 241 242 disclosures in financial statements to deceive users of 243 financial statements, theft of an entity's assets, bribery, or the use of one's position for personal enrichment through the 244 deliberate misuse or misapplication of an entity's 245 246 organization's resources.

247 "Misconduct" means conduct which, though not illegal, (i) is inappropriate for a person in his or her specified position. 248 249

(2)DUTIES.-The Auditor General shall:

At least every 3 years, conduct operational audits of 250 (f) 251 the accounts and records of state agencies, state universities, 252 state colleges, district school boards, the Florida Clerks of Court Operations Corporation, water management districts, and 253 254 the Florida School for the Deaf and the Blind. At the conclusion of each 3-year cycle, the Auditor General shall publish a report 255 256 consolidating common operational audit findings for all state

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 11 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

# 257 agencies, state universities, state colleges, and district 258 school boards.

259

The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other audits or engagements of governmental entities as authorized in subsection (3).

266

(7) AUDITOR GENERAL REPORTING REQUIREMENTS.-

267 The Auditor General shall notify the Legislative (†) 268 Auditing Committee of any financial or operational audit report 269 prepared pursuant to this section which indicates that a 270 district school board, state university, or Florida College 271 System institution has failed to take full corrective action in 272 response to a recommendation that was included in the two 273 preceding financial or operational audit reports or a preceding 274 operational audit report.

1. The committee may direct the district school board or the governing body of the state university or Florida College System institution to provide a written statement to the committee explaining why full corrective action has not been taken or, if the governing body intends to take full corrective action, describing the corrective action to be taken and when it will occur.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 12 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

282	2. If the committee determines that the written statement
283	is not sufficient, the committee may require the chair of the
284	district school board or the chair of the governing body of the
285	state university or Florida College System institution, or the
286	chair's designee, to appear before the committee.
287	3. If the committee determines that the district school
288	board, state university, or Florida College System institution
289	has failed to take full corrective action for which there is no
290	justifiable reason or has failed to comply with committee
291	requests made pursuant to this section, the committee shall
292	refer the matter to the State Board of Education or the Board of
293	Governors, as appropriate, to proceed in accordance with s.
294	1008.32 or s. 1008.322, respectively.
295	Section 5. Subsections (1) through (5) of section 14.32,
296	Florida Statutes, are renumbered as subsections (2) through (6),
297	respectively, and new subsections (1) and (7) are added to that
298	section to read:
299	14.32 Office of Chief Inspector General
300	(1) As used in this section, the term:
301	(a) "Abuse" means behavior that is deficient or improper
302	when compared with behavior that a prudent person would consider
303	a reasonable and necessary operational practice given the facts
304	and circumstances. The term includes the misuse of authority or
305	position for personal gain or for the benefit of another.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 13 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

306	(b) "Fraud" means obtaining something of value through
307	willful misrepresentation, including, but not limited to, the
308	intentional misstatements or intentional omissions of amounts or
309	disclosures in financial statements to deceive users of
310	financial statements, theft of an entity's assets, bribery, or
311	the use of one's position for personal enrichment through the
312	deliberate misuse or misapplication of an entity's resources.
313	(c) "Independent contractor" has the same meaning as in s.
314	<u>112.3187(3)(d).</u>
315	(d) "Misconduct" means conduct which, though not illegal,
316	is inappropriate for a person in his or her specified position.
317	(e) "Waste" means the act of using or expending resources
318	unreasonably, carelessly, extravagantly, or for no useful
319	purpose.
320	(7)(a) Within 6 months after the initiation of an
321	investigation of fraud, waste, abuse, mismanagement, or
322	misconduct in government, the Chief Inspector General or an
323	agency inspector general must determine whether there is
324	reasonable probability that fraud, waste, abuse, mismanagement,
325	or misconduct in government has occurred. If there has not been
326	a determination of such reasonable probability and the
327	investigation continues, a new determination must be made every
328	3 months until the investigation is closed or such reasonable
329	probability is found to exist.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 14 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

330	(b) If the Chief Inspector General or an agency inspector
331	general determines that there is reasonable probability that a
332	public official, independent contractor, or agency has committed
333	fraud, waste, abuse, mismanagement, or misconduct in government,
334	the inspector general shall report such determination to the
335	Florida Integrity Officer.
336	(c) If the findings of an investigation conducted pursuant
337	to this subsection conclude that a public official, independent
338	contractor, or agency has committed fraud, waste, abuse,
339	mismanagement, or misconduct in government, the Chief Inspector
340	General or agency inspector general shall report such findings
341	to the Chief Financial Officer within 30 days after the
342	investigation is closed. Such public official, independent
343	contractor, or person responsible within the agency is
344	personally liable for repayment of the funds that were diverted
345	or lost as a result of the fraud, waste, abuse, mismanagement,
346	or misconduct in government. If the person liable fails to repay
347	such funds voluntarily and the state does not agree to a
348	settlement, the Chief Financial Officer shall bring a civil
349	action to recover the funds within 60 days after receipt of such
350	findings.
351	Section 6. Section 17.04, Florida Statutes, is amended to
352	read:
353	17.04 To audit and adjust accounts of officers and those
354	indebted to the state.—The Chief Financial Officer, using
l (	064965
	Approved For Filing: 3/10/2020 8:17:48 AM

Page 15 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

355 generally accepted auditing procedures for testing or sampling, 356 shall examine, audit, adjust, and settle the accounts of all the 357 officers of this state, and any other person in anywise 358 entrusted with, or who may have received any property, funds, or 359 moneys of this state, or who may be in anywise indebted or 360 accountable to this state for any property, funds, or moneys, 361 and require such officer or persons to render full accounts 362 thereof, and to yield up such property or funds according to law, or pay such moneys into the treasury of this state, or to 363 364 such officer or agent of the state as may be appointed to 365 receive the same, and on failure so to do, to cause to be 366 instituted and prosecuted proceedings, criminal or civil, at law 367 or in equity, against such persons, according to law. The Chief 368 Financial Officer may conduct investigations within or outside 369 of this state as it deems necessary to aid in the enforcement of 370 this section. The Chief Financial Officer may commence an 371 investigation pursuant to this section based on a complaint or 372 referral from any source. An employee of a state agency or a 373 state contractor having knowledge of suspected misuse of state 374 funds may report such information to the Chief Financial 375 Officer. If during an investigation the Chief Financial Officer 376 has reason to believe that any criminal statute of this state has or may have been violated, the Chief Financial Officer shall 377 378 refer any records tending to show such violation to state or

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 16 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

379	federal law enforcement or prosecutorial agencies and shall	
380	provide investigative assistance to those agencies as required.	
381	Section 7. Subsections (4) and (5) of section 17.325,	
382	Florida Statutes, are renumbered as subsections (5) and (6),	
383	respectively, and a new subsection (4) is added to that section	
384	to read:	
385	17.325 Governmental efficiency hotline; duties of Chief	
386	Financial Officer	
387	(4) A copy of each suggestion or item of information	
388	received through the hotline or website that is logged pursuant	
389	to this section must be reported to the Florida Integrity	
390	Officer by the 15th of the month following receipt of the	
391	suggestion or item of information.	
392	Section 8. Paragraph (g) is added to subsection (7) of	
393	section 20.055, Florida Statutes, to read:	
394	20.055 Agency inspectors general	
395	(7) In carrying out the investigative duties and	
396	responsibilities specified in this section, each inspector	
397	general shall initiate, conduct, supervise, and coordinate	
398	investigations designed to detect, deter, prevent, and eradicate	
399	fraud, waste, mismanagement, misconduct, and other abuses in	
400	state government. For these purposes, each inspector general	
401	shall:	
402	(g) Make determinations and reports as required by s.	
403	<u>14.32(7).</u>	
064965		
	Approved For Filing: 3/10/2020 8:17:48 AM	

Page 17 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

404 Section 9. Paragraphs (a) and (b) of subsection (1) and 405 subsection (2) of section 110.1245, Florida Statutes, are 406 amended, and subsections (6) and (7) are added to that section, 407 to read:

408 110.1245 Savings sharing program; bonus payments; other 409 awards.-

(1) (a) The Department of Management Services shall adopt 410 411 rules that prescribe procedures and promote a savings sharing program for an individual or group of employees who propose 412 413 procedures or ideas that are adopted and that result in 414 eliminating or reducing state expenditures, including employees 415 reporting under the Whistle-blower's Act, if such proposals are 416 placed in effect and may be implemented under current statutory 417 authority.

(b) Each agency head shall recommend employees individually or by group to be awarded an amount of money, which amount shall be directly related to the cost savings realized. Each proposed award and amount of money must be approved by the Legislative Budget Commission, except an award issued under subsection (6).

(2) In June of each year, bonuses shall be paid to
employees from funds authorized by the Legislature in an
appropriation specifically for bonuses. For purposes of this
subsection, awards issued under subsection (6) are not

428 <u>considered bonuses.</u> Each agency shall develop a plan for 064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 18 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

awarding lump-sum bonuses, which plan shall be submitted no
later than September 15 of each year and approved by the Office
of Policy and Budget in the Executive Office of the Governor.
Such plan shall include, at a minimum, but is not limited to:

(a) A statement that bonuses are subject to specific434 appropriation by the Legislature.

435

(b) Eligibility criteria as follows:

The employee must have been employed <u>before</u> prior to
July 1 of that fiscal year and have been continuously employed
through the date of distribution.

439 2. The employee must not have been on leave without pay440 consecutively for more than 6 months during the fiscal year.

3. The employee must have had no sustained disciplinary action during the period beginning July 1 through the date the bonus checks are distributed. Disciplinary actions include written reprimands, suspensions, dismissals, and involuntary or voluntary demotions that were associated with a disciplinary action.

447
4. The employee must have demonstrated a commitment to the
agency mission by reducing the burden on those served,
continually improving the way business is conducted, producing
results in the form of increased outputs, and working to improve
processes.

452 5. The employee must have demonstrated initiative in work 453 and have exceeded normal job expectations.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 19 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

6. The employee must have modeled the way for others by
displaying agency values of fairness, cooperation, respect,
commitment, honesty, excellence, and teamwork.

457 (c) A periodic evaluation process of the employee's458 performance.

(d) A process for peer input that is fair, respectful ofemployees, and affects the outcome of the bonus distribution.

461 (e) A division of the agency by work unit for purposes of462 peer input and bonus distribution.

(f) A limitation on bonus distributions equal to 35 percent of the agency's total authorized positions. This requirement may be waived by the Office of Policy and Budget in the Executive Office of the Governor upon a showing of exceptional circumstances.

468 (6) Each agency inspector general shall report employees 469 whose reports under the Whistle-blower's Act resulted in savings 470 or recovery of public funds in excess of \$1,000. Awards shall be 471 awarded by each agency to the employee, or his or her designee, 472 whose report led to the savings or recovery, and each agency 473 head is authorized to incur expenditures to provide such awards. 474 The award shall be paid from the specific appropriation or trust 475 fund from which the savings or recovery resulted, unless otherwise prohibited by federal law. The agency inspector 476 477 general to whom the report was made or referred shall certify the savings or recovery resulting from the investigation. If 478 064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 20 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

479	more than one employee makes a relevant report, the award shall
480	be shared in proportion to each employee's contribution to the
481	investigation as certified by the agency inspector general.
482	Awards shall be made in the following amounts:
483	(a) A career service employee shall receive 10 percent of
484	the savings or recovery certified, but not less than \$500 and
485	not more than a total of \$50,000 for whistle-blower reports in
486	any 1 year. If the employee had any fault for the misspending or
487	attempted misspending of public funds identified in the
488	investigation that resulted in the savings or recovery, the
489	award may be denied at the discretion of the agency head. If the
490	award is not denied by the agency head, the award may not exceed
491	\$500. The agency inspector general shall certify any fault on
492	the part of the employee.
493	(b) A Senior Management Service employee or an employee in
494	a select exempt position shall receive 5 percent of the savings
495	or recovery certified, but not more than a total of \$1,000 for
496	whistle-blower reports in any 1 year. An employee may not
497	receive an award under this paragraph if he or she had any fault
498	for the misspending or attempted misspending of public funds
499	identified in the investigation that resulted in the savings or
500	recovery. The agency inspector general shall certify any fault
501	on the part of the employee.
502	(7) Notwithstanding any other provision of law, an
503	employee whose name or identity is confidential or exempt from
(	064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 21 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

504	disclosure under state or federal law may participate in the
505	savings sharing program authorized in this section. To maintain
506	confidentiality, upon notice of eligibility for an award, such
507	employee may designate an authorized agent, trustee, or
508	custodian to accept an award for which the employee is eligible
509	on behalf of the employee.
510	Section 10. Section 216.1366, Florida Statutes, is created
511	to read:
512	216.1366 Contract terms
513	(1) In order to preserve the interest of the state in the
514	prudent expenditure of state funds, each public agency contract
515	for services entered into or amended on or after July 1, 2020,
516	shall authorize the public agency to inspect the:
517	(a) Financial records, papers, and documents of the
518	contractor directly related to the execution of the contract or
519	the expenditure of state funds; and
520	(b) Programmatic records, papers, and documents of the
521	contractor that are necessary to monitor the performance of the
522	contract or ensure that the terms of the contract are being met,
523	as determined by the public agency.
524	(2) The contract shall require the contractor to provide
525	any such records, papers, and documents requested by the public
526	agency within 10 business days after such request.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 22 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

527 Section 11. Paragraph (e) of subsection (3) of section 528 287.057, Florida Statutes, is amended, and subsection (24) is 529 added to that section, to read:

530 287.057 Procurement of commodities or contractual531 services.-

(3) If the purchase price of commodities or contractual services exceeds the threshold amount provided in s. 287.017 for CATEGORY TWO, purchase of commodities or contractual services may not be made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:

(e) The following contractual services and commodities are not subject to the competitive-solicitation requirements of this section:

1. Artistic services. As used in this subsection, the term "artistic services" does not include advertising or typesetting. As used in this subparagraph, the term "advertising" means the making of a representation in any form in connection with a trade, business, craft, or profession in order to promote the supply of commodities or services by the person promoting the commodities or contractual services.

548 2. Academic program reviews if the fee for such services 549 does not exceed \$50,000.

550

3. Lectures by individuals.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 23 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

4. Legal services, including attorney, paralegal, expertwitness, appraisal, or mediator services.

553 5. Health services involving examination, diagnosis, treatment, prevention, medical consultation, or administration. 554 555 The term also includes, but is not limited to, substance abuse and mental health services involving examination, diagnosis, 556 557 treatment, prevention, or medical consultation if such services are offered to eligible individuals participating in a specific 558 program that qualifies multiple providers and uses a standard 559 payment methodology. Reimbursement of administrative costs for 560 561 providers of services purchased in this manner are also exempt. 562 For purposes of this subparagraph, the term "providers" means 563 health professionals and health facilities, or organizations 564 that deliver or arrange for the delivery of health services.

565 6. Services provided to persons with mental or physical 566 disabilities by not-for-profit corporations that have obtained 567 exemptions under s. 501(c)(3) of the United States Internal 568 Revenue Code or when such services are governed by Office of 569 Management and Budget Circular A-122. However, in acquiring such 570 services, the agency shall consider the ability of the vendor, 571 past performance, willingness to meet time requirements, and 572 price.

573 7. Medicaid services delivered to an eligible Medicaid 574 recipient unless the agency is directed otherwise in law.

575 8. Family placement services.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 24 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

576 Prevention services related to mental health, including 9. 577 drug abuse prevention programs, child abuse prevention programs, 578 and shelters for runaways, operated by not-for-profit corporations. However, in acquiring such services, the agency 579 580 shall consider the ability of the vendor, past performance, 581 willingness to meet time requirements, and price. 582 10. Training and education services provided to injured 583 employees pursuant to s. 440.491(6). 584 11. Contracts entered into pursuant to s. 337.11. 585 12. Services or commodities provided by governmental 586 entities. 587 13. Statewide Public service announcement programs that 588 provided by a Florida statewide nonprofit corporation under s. 589 501(c)(6) of the Internal Revenue Code which have a guaranteed documented match of at least \$3 to \$1. 590 591 (24) Notwithstanding any other provision of law, a state 592 employee who is registered to lobby the Legislature, other than 593 an agency head, may not participate in the negotiation or award 594 of any contract required or expressly funded under a specific 595 legislative appropriation or proviso in an appropriation act. 596 This subsection does not apply to a state employee who is: 597 Registered to lobby the Legislature, but whose primary (a) job responsibilities do not involve lobbying. 598 599 (b) Employed by the Executive Office of the Governor. (c) Employed by the Office of Policy and Budget. 600 064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 25 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

601	Section 12. Section 288.00001, Florida Statutes, is
602	created to read:
603	288.00001 Use of state or local incentive funds to pay for
604	servicesNotwithstanding any other provision of law, a tax
605	incentive may not be awarded or paid to a state contractor or
606	any subcontractor for services provided or expenditures incurred
607	pursuant to a state contract.
608	Section 13. Paragraph (e) of subsection (4) of section
609	1001.20, Florida Statutes, is amended to read:
610	1001.20 Department under direction of state board
611	(4) The Department of Education shall establish the
612	following offices within the Office of the Commissioner of
613	Education which shall coordinate their activities with all other
614	divisions and offices:
615	(e) Office of Inspector General.—Organized using existing
616	resources and funds and responsible for promoting
617	accountability, efficiency, and effectiveness and detecting
618	fraud and abuse within school districts, the Florida School for
619	the Deaf and the Blind, and Florida College System institutions
620	in Florida. If the Commissioner of Education determines that a
621	district school board, the Board of Trustees for the Florida
622	School for the Deaf and the Blind, or a Florida College System
623	institution board of trustees is unwilling or unable to address
624	substantiated allegations made by any person relating to waste,
625	fraud, <u>abuse,</u> or financial mismanagement within the school
06	4965
A	pproved For Filing: 3/10/2020 8:17:48 AM

Page 26 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

644

626 district, the Florida School for the Deaf and the Blind, or the 627 Florida College System institution, the office shall conduct, 628 coordinate, or request investigations into such substantiated 629 allegations. The office shall investigate allegations or reports 630 of possible waste, fraud, or abuse, or mismanagement against a district school board or Florida College System institution made 631 632 by any member of the Cabinet, + the presiding officer of either house of the Legislature, + a chair of a substantive or 633 appropriations legislative committee with jurisdiction, + or a 634 635 member of the board for which an investigation is sought. The 636 office shall have access to all information and personnel 637 necessary to perform its duties and shall have all of its 638 current powers, duties, and responsibilities authorized in s. 639 20.055. 640 Section 14. The Office of the Auditor General is

641 <u>authorized to use carryforward funds to fund the establishment</u> 642 <u>and operations of the Florida Integrity Office as created by</u> 643 <u>this act.</u>

645	
646	TITLE AMENDMENT
647	Remove lines 2-24 and insert:
648	An act relating to government accountability;
649	providing a directive to the Division of Law Revision
650	to create part IX of ch. 112, F.S.; creating s.
	064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 27 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

651 112.89, F.S.; providing legislative findings and 652 purpose; defining terms; establishing standards for 653 the fiduciary duty of care for appointed public 654 officials and executive officers of specified 655 governmental entities; providing such duties of care 656 do not create a cause of action against an executive 657 officer, an appointed public official or a 658 governmental entity; specifying requirements for the 659 appointment of executive officers and general counsels 660 of governmental entities; specifying standards for 661 legal counsel; creating s. 11.421, F.S.; creating the 662 Florida Integrity Office under the Auditor General; 663 providing definitions; providing duties and powers of 664 the Florida Integrity Officer and the Auditor General; 665 amending s. 11.45, F.S.; providing a definition; 666 providing and revising Auditor General reporting 667 requirements; amending s. 14.32, F.S.; providing 668 definitions; providing investigative duties of the 669 Chief Inspector General and agency inspectors general; 670 requiring such inspectors general to provide a report 671 to the Chief Financial Officer within a specified 672 timeframe in certain circumstances; providing liability for certain officials, contractors, and 673 674 persons in certain circumstances; amending s. 17.04, 675 F.S.; authorizing the Chief Financial Officer to 064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 28 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

676 commence an investigation based on certain complaints 677 or referrals; authorizing state agency employees and 678 state contractors to report certain information to the 679 Chief Financial Officer; amending s. 17.325, F.S.; 680 requiring certain records to be sent to the Florida 681 Integrity Officer within a specified timeframe; 682 amending s. 20.055, F.S.; requiring agency inspectors 683 general to make certain determinations and reports; 684 amending s. 110.1245, F.S.; providing requirements for 685 awards given to employees who report under the 686 Whistle-blower's Act; authorizing expenditures for 687 such awards; creating s. 216.1366, F.S.; providing 688 requirements for certain public agency contracts; 689 amending s. 287.057, F.S.; revising provisions 690 relating to contractual services and commodities that 691 are not subject to competitive-solicitation 692 requirements; prohibiting certain state employees from 693 participating in the negotiation or award of state 694 contracts; creating s. 288.00001, F.S.; prohibiting 695 tax incentives from being awarded or paid to a state 696 contractor or subcontractor; amending s. 1001.20, 697 F.S.; requiring the Office of Inspector General of the 698 Department of Education to conduct investigations relating to waste, fraud, abuse, or mismanagement 699 700 against a district school board or Florida College 064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 29 of 30

Bill No. CS/CS/SB 1270, 1st Eng. (2020)

Amendment No.

- 701 System institution; authorizing the Office of Auditor
- 702 General to use carryforward funds to fund the Florida
  - 703 Integrity Office; providing an effective date.

064965

Approved For Filing: 3/10/2020 8:17:48 AM

Page 30 of 30