

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Rules

BILL: CS/SB 738

INTRODUCER: Rules Committee and Senator Harrell

SUBJECT: Jury Service

DATE: March 3, 2020

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Ravelo</u>	<u>Cibula</u>	<u>JU</u>	Favorable
2.	<u>Brick</u>	<u>Sikes</u>	<u>ED</u>	Favorable
3.	<u>Ravelo</u>	<u>Phelps</u>	<u>RC</u>	Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Technical Changes

I. Summary:

CS/SB 738 allows students who are 18 to 21 years of age to be excused from a specific jury summons upon request if they are enrolled as a full-time student at a high school, state university, private post-secondary educational institution, Florida College System Institution, or career center.

The bill does not affect jury service for those students older than 21 years of age.

The bill takes effect July 1, 2020.

II. Present Situation:

Background on Jury Selection

Potential jurors are selected randomly from a list of names provided quarterly to the clerk of the circuit court by the Florida Department of Highway Safety and Motor Vehicles (DHSMV).¹ Jurors must be 18 years of age or older, citizens of the United States, and legal residents of Florida and their respective counties, and have a driver license or identification card record on file with the DHSMV.²

¹ Section 40.011, F.S.

² Section 40.01, F.S.

There are two ways in which a juror venire or pool may be selected. In the first, a clerk of court may use the names provided by the DHSMV to generate juror candidate lists as necessary to ensure a valid and consistent juror selection process.³ In the second, the chief judge of a circuit court or the clerk of the court may request that the Florida Supreme Court approve the use of an automated electronic system as the exclusive manner in which the names of prospective jurors are randomly selected.⁴ A person who is selected for jury service who does not attend court when summoned may be fined up to \$100, and his or her absence may be considered a contempt of the court.⁵

The Legislature has adopted a “one day” or “one trial” rule for jury service, where a prospective juror must either participate in one trial or, at minimum, one day of initial reporting, for jury service.⁶ The average trial lasts about 3 days.⁷

Disqualification or Excusal from Jury Service

Certain individuals may be disqualified from jury service based on Florida law. Others must be excused from service upon request, and still others may be excused at the discretion of a judge.⁸

Persons disqualified from jury selection include:⁹

- A person who is under prosecution for a crime or has committed a felony, unless that person’s civil rights have been restored;
- The Governor, Lieutenant Governor, Cabinet officer, clerk of court, or judge;
- Any person interested in any issue to be tried;
- Any person who, because of mental illness, intellectual disability, senility, or other physical or mental incapacity, is permanently incapable of caring for himself or herself;
- Any person who is responsible for the care of a person who, because of mental illness, intellectual disability, senility, or other physical or mental incapacity, is incapable of caring for himself or herself; and
- Any person who does not possess sufficient knowledge of reading, writing, or arithmetic to understand a civil case, if the civil case requires such knowledge.¹⁰

Individuals who must be excused upon request include:¹¹

- Any full-time federal, state, local law enforcement officer, or investigative personnel, unless such persons choose to serve;
- A person who was summoned and who reported as a prospective juror in any court in that person’s county of residence within 1 year before the first day for which the person is being considered for jury service;

³ Section 40.011, F.S.

⁴ Section 40.225, F.S.

⁵ Section 40.23, F.S.

⁶ Section 40.41, F.S.

⁷ The Florida Bar, *Consumer Pamphlet: Handbook for Jurors*, <https://www.floridabar.org/public/consumer/pamphlet016/> (last visited Jan. 15, 2020).

⁸ Fla. R. Crim. P. 3.300

⁹ Section 40.013, F.S.

¹⁰ Fla. R. Civ. P. 1.431(c)(3).

¹¹ Section 40.013, F.S.

- Any expectant mother and any parent who is not employed full time and who has custody of a child under 6 years of age; and
- A person 70 years of age or older.

Persons who may be excused include:¹²

- A practicing attorney, a practicing physician, or a person who is physically infirm from jury service; and
- A person showing of hardship, extreme inconvenience, or public necessity.

Demographics of Students

The average age of a student enrolled in a state university in the 2017-2018 academic year was 22.¹³ In the fall of 2018, 91,530 students, or 21 percent of the total enrollment in Florida public college system institutions were 18 to 21 years of age and enrolled full-time.¹⁴ 11,721 students who were 18 to 21 years of age were enrolled in a Florida career center.¹⁵

Students Selected for Jury Service

Selection for jury service is based upon the person's county of residence as it is listed on his or her driver's license.¹⁶ Many students attend college or a university outside of their county of residence and may request to postpone their jury summons due to their academic requirements. Florida law allows a person to request excusal on the basis of being a student; although, it is at the discretion of the judge. A person may postpone his or her jury summons for up to six months after the original summoning date.¹⁷

Some states, such as, Georgia¹⁸ North Carolina,¹⁹ Michigan,²⁰ and South Carolina²¹ currently excuse students from jury selection during the period of time that the student is enrolled and taking classes or exams. Georgia, however, only excuses students who are enrolled out of the state. Texas allows students of public or private post-secondary institutions to be excused, without any age or full-time status requirement.²²

¹² *Id.*

¹³ State University System of Florida, *Online Education: Annual Report* (2018), available at <https://www.flbog.edu/wp-content/uploads/FINAL-2018-Annual-Report.pdf>, at 14.

¹⁴ Florida Department of Education, Florida College System, *Fall 2018 Student Enrollments by Age* (Jan. 2020) (On file with staff of the Education Committee).

¹⁵ Florida Department of Education, *WDIS Vocational Enrollment for Ages 18-21, 2018-19* (2019) (On file with staff of the Education Committee).

¹⁶ Section 40.01, F.S.

¹⁷ Section 40.23, F.S.

¹⁸ Ga. Code § 15-12-1.1 (2014)

¹⁹ N.C. Gen. Stat. § 9-6 (b)(1)

²⁰ MSA § 600.1335

²¹ SC Code Ann. §14-7-845

²² Tex. Gov. Code § 62.106

III. Effect of Proposed Changes:

The bill allows students who are 18 to 21 years of age to be excused from a specific jury summons upon request if they are enrolled as a full-time student at a high school, state university, private post-secondary educational institution, Florida College System Institution, or career center.

The bill does not affect jury service for those students older than 21 years of age.

The bill takes effect July 1, 2020.

IV. Constitutional Issues:**A. Municipality/County Mandates Restrictions:**

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 40.013 of the Florida Statutes.

IX. Additional Information:**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Rules on March 2, 2020:

The committee substitute changes the language of the bill to mirror CS/HB 393.

Individuals may only be excused for a specific jury summons based on their enrollment status as opposed to an indefinite postponement.

B. Amendments:

None.