By Senator Perry

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A bill to be entitled An act relating to gain-time; amending s. 921.002, F.S.; revising the principles that the Criminal Punishment Code embodies as it relates to punishment and rehabilitation; conforming provisions to changes made by the act; amending s. 944.275, F.S.; authorizing the Department of Corrections to grant deductions from sentences in the form of outstanding deed gain-time, good behavior time, and rehabilitation credits, rather than solely for gain-time, for specified purposes; revising a prisoner's "tentative release date" that the department must calculate for each prisoner based on his or her outstanding deed gain-time, good behavior time, and rehabilitation credits; requiring the department to grant good behavior time, rather than basic gain-time, as a means of encouraging satisfactory behavior and developing character traits necessary for successful reentry to the community, subject to certain conditions; authorizing the department to grant rehabilitation credits, rather than incentive gain-time, for each month during which a prisoner engages in specified activities; revising the rates of eligibility to earn rehabilitation credits; increasing the authorized amount of outstanding deed gain-time which a prisoner may be granted per outstanding deed performed; requiring, rather than authorizing, the department to grant a certain amount of days of rehabilitation credits to a prisoner for the successful completion of

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specified degrees, certificates, or programs; requiring the department to grant a specified number of additional days of rehabilitation credit for successful completion of specified programs; providing for retroactivity of specified rehabilitation credits; authorizing the department to grant a certain additional amount of days per month to prisoners serving sentences for certain violations; providing for retroactivity of specified good behavior time; prohibiting certain prisoners from being eligible to earn or receive outstanding deed gain-time or good behavior time in an amount that would cause a sentence to expire, end, or terminate, or that would result in a prisoner's release, before he or she serves a specified minimum percentage of the sentence imposed; prohibiting certain prisoners from earning or receiving rehabilitation credits in an amount that would cause a sentence to expire, end, or terminate, or that would result in a prisoner's release, before he or she serves a specified minimum percentage of the sentence imposed; providing that good behavior time not yet vested may be forfeited according to law after due process if a prisoner is found guilty of an infraction of certain laws or rules; providing a vesting period for good behavior time; requiring the department to adopt rules in accordance with the changes made by the act; conforming provisions to changes made by the act; making technical changes; amending s. 794.011, F.S.; conforming a provision to

changes made by the act; reenacting ss. 775.084(4)(k), 900.05(2)(v) and (3)(e), 944.605(1), 944.607(6), 947.005(15), and 985.4815(6)(a), F.S., relating to gain-time granted by the department, the definition of "gain-time credit earned" and gain-time data that the department must collect, a required notification of expiration of sentence, a requirement that a digitized photograph of sexual offenders be taken within a certain time before release, the definition of "tentative release date," and a requirement that a digitized photograph of sexual offenders be taken within a certain time before release, respectively, to incorporate the amendment made to s. 944.275, F.S., in references thereto; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 921.002, Florida Statutes, is amended to read:

921.002 The Criminal Punishment Code.—The Criminal Punishment Code shall apply to all felony offenses, except capital felonies, committed on or after October 1, 1998.

(1) The provision of criminal penalties and of limitations upon the application of such penalties is a matter of predominantly substantive law and, as such, is a matter properly addressed by the Legislature. The Legislature, in the exercise of its authority and responsibility to establish sentencing criteria, to provide for the imposition of criminal penalties, and to make the best use of state prisons so that violent

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criminal offenders are appropriately <u>punished and rehabilitated</u> incarcerated, has determined that it is in the best interest of the state to develop, implement, and revise a sentencing policy. The Criminal Punishment Code embodies the principles that:

- (a) Sentencing is neutral with respect to race, gender, and social and economic status.
- (b) The <u>dual purposes</u> primary purpose of sentencing <u>in the</u> criminal justice system are <u>is</u> to punish the offender <u>and</u> rehabilitate the offender so that he or she can successfully transition back into the community. Rehabilitation is a desired goal of the criminal justice system but is subordinate to the goal of punishment.
- (c) The penalty imposed is commensurate with the severity of the primary offense and the circumstances surrounding the primary offense.
- (d) The severity of the sentence increases with the length and nature of the offender's prior record.
- (e) The sentence imposed by the sentencing judge reflects the length of actual time to be served, shortened only by the application of <u>outstanding deed incentive and meritorious</u> gaintime, good behavior time, and rehabilitation credits as provided by law, and may not be shortened if the defendant would consequently serve less than <u>65</u> 85 percent of his or her term of imprisonment as provided in s. 944.275(4). The provisions of chapter 947, relating to parole, <u>do not shall not</u> apply to persons sentenced under the Criminal Punishment Code.
- (f) Departures below the lowest permissible sentence established by the code must be articulated in writing by the trial court judge and made only when circumstances or factors

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reasonably justify the mitigation of the sentence. The level of proof necessary to establish facts that support a departure from the lowest permissible sentence is a preponderance of the evidence.

- (g) The trial court judge may impose a sentence up to and including the statutory maximum for any offense, including an offense that is before the court due to a violation of probation or community control.
- (h) A sentence may be appealed on the basis that it departs from the Criminal Punishment Code only if the sentence is below the lowest permissible sentence or as enumerated in s. 924.06(1).
- (i) Use of incarcerative sanctions is prioritized toward offenders convicted of serious offenses and certain offenders who have long prior records, in order to maximize the finite capacities of state and local correctional facilities.
- Section 2. Section 944.275, Florida Statutes, is amended to read:
- 944.275 <u>Outstanding deed</u> gain-time; good behavior time; rehabilitation credits.—
- (1) The department is authorized to grant deductions from sentences in the form of <u>outstanding deed</u> gain-time, <u>good</u> behavior time, and rehabilitation credits in order to encourage satisfactory prisoner behavior, to provide incentive for prisoners to participate in productive activities, and to reward prisoners who perform outstanding deeds or services.
- (2) (a) The department shall establish for each prisoner sentenced to a term of years a "maximum sentence expiration date," which shall be the date when the sentence or combined

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sentences imposed on a prisoner will expire. In establishing this date, the department shall reduce the total time to be served by any time lawfully credited.

- (b) When a prisoner with an established maximum sentence expiration date is sentenced to an additional term or terms without having been released from custody, the department shall extend the maximum sentence expiration date by the length of time imposed in the new sentence or sentences, less lawful credits.
- (c) When an escaped prisoner or a parole violator is returned to the custody of the department, the maximum sentence expiration date in effect when the escape occurred or the parole was effective shall be extended by the amount of time the prisoner was not in custody plus the time imposed in any new sentence or sentences, but reduced by any lawful credits.
- (3) (a) The department shall also establish for each prisoner sentenced to a term of years a "tentative release date" which shall be the date projected for the prisoner's release from custody by virtue of <u>outstanding deed</u> gain-time, <u>good</u> <u>behavior time</u>, <u>or rehabilitation credits</u> granted or forfeited as described in this section. The initial tentative release date shall be determined by deducting <u>outstanding deed basic</u> gain-time, <u>good behavior time</u>, or rehabilitation credits granted from the maximum sentence expiration date. <u>Outstanding deed Other</u> gain-time, <u>good behavior time</u>, and rehabilitation credits shall be applied when granted or restored to make the tentative release date proportionately earlier; and forfeitures of <u>good behavior time</u> gain-time, when ordered, shall be applied to make the tentative release date proportionately later.

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(b) When an initial tentative release date is reestablished because of additional sentences imposed before the prisoner has completely served all prior sentences, any <u>outstanding deed</u> gain-time, good behavior time, and rehabilitation credits granted during service of a prior sentence and not forfeited shall be applied.

- (c) The tentative release date may not be later than the maximum sentence expiration date.
- (4) (a) As a means of encouraging satisfactory behavior and developing character traits necessary for successful reentry to the community, the department shall grant good behavior time basic gain-time at the rate of 10 days for each month of each sentence imposed on a prisoner, subject to the following:
- 1. Portions of any sentences to be served concurrently shall be treated as a single sentence when determining good behavior time basic gain-time.
- 2. <u>Good behavior time</u> Basic gain-time for a partial month shall be prorated on the basis of a 30-day month.
- 3. When a prisoner receives a new maximum sentence expiration date because of additional sentences imposed, good behavior time basic gain-time shall be granted for the amount of time the maximum sentence expiration date was extended.
- (b) For each month in which <u>a prisoner</u> an inmate works diligently, participates in training <u>or education</u>, uses time constructively, or otherwise engages in positive activities, the department may grant <u>rehabilitation credits</u> incentive gain-time in accordance with this paragraph. The rate of <u>rehabilitation credits</u> incentive gain-time in effect on the date the <u>prisoner inmate</u> committed the offense that which resulted in his or her

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incarceration shall be the <u>prisoner's</u> inmate's rate of eligibility to earn <u>rehabilitation credits</u> incentive gain-time throughout the period of incarceration and <u>may shall</u> not be altered by a subsequent change in the severity level of the offense for which the prisoner inmate was sentenced.

- 1. For sentences imposed for offenses committed <u>before</u> prior to January 1, 1994, and on or after October 1, 1995, up to 20 days of <u>rehabilitation credits</u> incentive gain-time may be granted. If granted, such <u>rehabilitation credits</u> gain-time shall be credited and applied monthly.
- 2. For sentences imposed for offenses committed on or after January 1, 1994, and before October 1, 1995:
- a. For offenses ranked in offense severity levels 1 through 7, under former s. 921.0012 or former s. 921.0013, up to 25 days of rehabilitation credits incentive gain-time may be granted. If granted, such rehabilitation credits gain-time shall be credited and applied monthly.
- b. For offenses ranked in offense severity levels 8, 9, and 10, under former s. 921.0012 or former s. 921.0013, up to 20 days of rehabilitation credits incentive gain-time may be granted. If granted, such rehabilitation credits gain-time shall be credited and applied monthly.
- 3. For sentences imposed for offenses committed on or after October 1, 1995, the department may grant up to 10 days per month of incentive gain-time.
- (c) A prisoner An inmate who performs some outstanding deed, such as saving a life or assisting in recapturing an escaped prisoner inmate, or who in some manner performs an outstanding service that would merit the granting of additional

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deductions from the term of his or her sentence may be granted outstanding deed meritorious gain-time of from 30 1 to 60 days per outstanding deed performed.

- (d) Notwithstanding the monthly maximum awards of rehabilitation credits under subparagraphs (b)1. and 2., incentive gain-time under subparagraphs (b) 1., 2., and 3., the education program manager shall recommend, and the department shall grant awards of Corrections may grant, a one-time award of 60 additional days of rehabilitation credits for each of the following successfully completed by a prisoner: incentive gaintime to an inmate who is otherwise eligible and who successfully completes requirements for and is, or has been during the current commitment, awarded a high school equivalency diploma, a college degree, a or vocational certificate, a drug treatment program, a mental health treatment program, a life skills program, a behavioral modification program, a reentry program, or an equivalent rehabilitative program. Additionally, the department shall grant 5 additional days of rehabilitation credits for successful completion of any other departmentapproved program, including prisoner-developed programs or a passing grade in each online or in-person educational course. Rehabilitation credits under this paragraph are retroactive.
- (e) Notwithstanding the monthly maximum awards of rehabilitation credits under subparagraphs (b)1. and 2., the department may grant 2 additional days per month of good behavior time to prisoners serving sentences for violations of s. 893.13 or s. 893.135. Good behavior time under this paragraph is retroactive Under no circumstances may an inmate receive more than 60 days for educational attainment pursuant to this

262 section.

(f) (e) Notwithstanding subparagraph (b)1. subparagraph (b)3., for sentences imposed for offenses committed on or after October 1, 2014, the department may not grant rehabilitation credits incentive gain—time if the offense is a violation of s. 782.04(1)(a)2.c.; s. 787.01(3)(a)2. or 3.; s. 787.02(3)(a)2. or 3.; s. 794.011, excluding s. 794.011(10); s. 800.04; s. 825.1025; or s. 847.0135(5).

- (g)1.(f) A prisoner An inmate who is subject to this subsection subparagraph (b)3. is not eligible to earn or receive outstanding deed gain-time or good behavior time under paragraph (a), paragraph (b), paragraph (c), or paragraph (d) or any other type of gain-time in an amount that would cause a sentence to expire, end, or terminate, or that would result in a prisoner's release, before he or she serves prior to serving a minimum of 85 percent of the sentence imposed.
- 2. A prisoner who is subject to this subsection may not earn or receive rehabilitation credits in an amount that would cause a sentence to expire, end, or terminate, or that would result in a prisoner's release, before he or she serves a minimum of 65 percent of the sentence imposed.
- 3. For purposes of this paragraph, credits awarded by the court for time physically incarcerated shall be credited toward satisfaction of 85 percent of the sentence imposed. Except as provided by this section, a prisoner may not accumulate further gain-time awards at any point when the tentative release date is the same as that date at which the prisoner will have served 65 percent of the sentence imposed. State prisoners sentenced to life imprisonment shall be incarcerated for the rest of their

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natural lives, unless granted pardon or clemency.

- (5) If When a prisoner is found guilty of an infraction of the laws of this state or the rules of the department, good behavior time not yet vested gain-time may be forfeited according to law after due process. For purposes of this subsection, good behavior time vests 2 years after being granted.
- (6) (a) Good behavior time Basic gain-time under this section shall be computed on and applied to all sentences imposed for offenses committed on or after July 1, 1978, and before January 1, 1994.
- (b) All <u>outstanding deed</u> <u>incentive and meritorious</u> gaintime, good behavior time, and rehabilitation credits are is granted according to this section.
- (c) All additional gain-time previously awarded under former subsections (2) and (3) and all forfeitures ordered before prior to the effective date of the act that created this section shall remain in effect and be applied in establishing an initial tentative release date.
- (7) The department shall adopt rules to implement the granting, forfeiture, restoration, and deletion of <u>outstanding</u> deed gain-time, good behavior time, and rehabilitation credits.
- Section 3. Subsection (7) of section 794.011, Florida Statutes, is amended to read:
 - 794.011 Sexual battery.-
- (7) A person who is convicted of committing a sexual battery on or after October 1, 1992, is not eligible for statutory basic gain-time under s. 944.275. This subsection may be cited as the "Junny Rios-Martinez, Jr. Act of 1992."

Section 4. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in a reference thereto, paragraph (k) of subsection (4) of section 775.084, Florida Statutes, is reenacted to read:

775.084 Violent career criminals; habitual felony offenders and habitual violent felony offenders; three-time violent felony offenders; definitions; procedure; enhanced penalties or mandatory minimum prison terms.—

(4)

- (k)1. A defendant sentenced under this section as a habitual felony offender, a habitual violent felony offender, or a violent career criminal is eligible for gain-time granted by the Department of Corrections as provided in s. 944.275(4)(b).
- 2. For an offense committed on or after October 1, 1995, a defendant sentenced under this section as a violent career criminal is not eligible for any form of discretionary early release, other than pardon or executive clemency, or conditional medical release granted pursuant to s. 947.149.
- 3. For an offense committed on or after July 1, 1999, a defendant sentenced under this section as a three-time violent felony offender shall be released only by expiration of sentence and shall not be eligible for parole, control release, or any form of early release.

Section 5. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in references thereto, paragraph (v) of subsection (2) and paragraph (e) of subsection (3) of section 900.05, Florida Statutes, are reenacted to read:

900.05 Criminal justice data collection.-

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(2) DEFINITIONS.—As used in this section, the term:

- (v) "Gain-time credit earned" means a credit of time awarded to an inmate in a county detention facility in accordance with s. 951.21 or a state correctional institution or facility in accordance with s. 944.275.
- (3) DATA COLLECTION AND REPORTING.—An entity required to collect data in accordance with this subsection shall collect the specified data and report them in accordance with this subsection to the Department of Law Enforcement on a monthly basis.
- (e) Department of Corrections.—The Department of Corrections shall collect the following data:
 - 1. Information related to each inmate, including:
- a. Identifying information, including name, date of birth, race, ethnicity, gender, case number, and identification number assigned by the department.
 - b. Highest education level.
- c. Date the inmate was admitted to the custody of the department for his or her current incarceration.
- d. Current institution placement and the security level assigned to the institution.
 - e. Custody level assignment.
- f. Qualification for a flag designation as defined in this section, including sexual offender flag, habitual offender flag, habitual violent felony offender flag, prison releasee reoffender flag, three-time violent felony offender flag, violent career criminal flag, gang affiliation flag, or concurrent or consecutive sentence flag.
 - g. County that committed the prisoner to the custody of the

department.

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h. Whether the reason for admission to the department is for a new conviction or a violation of probation, community control, or parole. For an admission for a probation, community control, or parole violation, the department shall report whether the violation was technical or based on a new violation of law.

- i. Specific statutory citation for which the inmate was committed to the department, including, for an inmate convicted of drug trafficking under s. 893.135, the statutory citation for each specific drug trafficked.
 - j. Length of sentence served.
 - k. Length of concurrent or consecutive sentences served.
 - 1. Tentative release date.
 - m. Gain time earned in accordance with s. 944.275.
 - n. Prior incarceration within the state.
 - o. Disciplinary violation and action.
- p. Participation in rehabilitative or educational programs while in the custody of the department.
- q. Digitized sentencing scoresheet prepared in accordance with s. 921.0024.
- 2. Information about each state correctional institution or facility, including:
- a. Budget for each state correctional institution or facility.
- b. Daily prison population of all inmates incarcerated in a state correctional institution or facility.
- c. Daily number of correctional officers for each state correctional institution or facility.

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3. Information related to persons supervised by the department on probation or community control, including:

- a. Identifying information for each person supervised by the department on probation or community control, including his or her name, date of birth, race, ethnicity, gender, case number, and department-assigned case number.
- b. Length of probation or community control sentence imposed and amount of time that has been served on such sentence.
- c. Projected termination date for probation or community control.
- d. Revocation of probation or community control due to a violation, including whether the revocation is due to a technical violation of the conditions of supervision or from the commission of a new law violation.
 - 4. Per diem rates for:
 - a. Prison bed.
 - b. Probation.
 - c. Community control.

This information only needs to be reported once annually at the time the most recent per diem rate is published.

Section 6. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in a reference thereto, subsection (1) of section 944.605, Florida Statutes, is reenacted to read:

- 944.605 Inmate release; notification; identification card.-
- (1) Within 6 months before the release of an inmate from the custody of the Department of Corrections or a private

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correctional facility by expiration of sentence under s. 944.275, any release program provided by law, or parole under chapter 947, or as soon as possible if the offender is released earlier than anticipated, notification of such anticipated release date shall be made known by the Department of Corrections to the chief judge of the circuit in which the offender was sentenced, the appropriate state attorney, the original arresting law enforcement agency, the Department of Law Enforcement, and the sheriff as chief law enforcement officer of the county in which the inmate plans to reside. In addition, unless otherwise requested by the victim, the victim's parent or quardian if the victim is a minor, the lawful representative of the victim or of the victim's parent or guardian if the victim is a minor, the victim's next of kin in the case of a homicide, the state attorney or the Department of Corrections, whichever is appropriate, shall notify such person within 6 months before the inmate's release, or as soon as possible if the offender is released earlier than anticipated, when the name and address of such victim, or the name and address of the parent, quardian, next of kin, or lawful representative of the victim has been furnished to the agency. The state attorney shall provide the latest address documented for the victim, or for the victim's parent, quardian, next of kin, or lawful representative, as applicable, to the sheriff with the other documents required by law for the delivery of inmates to those agencies for service of sentence. Upon request, within 30 days after an inmate is approved for community work release, the state attorney, the victim, the victim's parent or guardian if the victim is a minor, the victim's next of kin in the case of a homicide, or

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the lawful representative of the victim or of the victim's parent or guardian if the victim is a minor shall be notified that the inmate has been approved for community work release. This section does not imply any repeal or modification of any provision of law relating to notification of victims.

Section 7. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in a reference thereto, subsection (6) of section 944.607, Florida Statutes, is reenacted to read:

944.607 Notification to Department of Law Enforcement of information on sexual offenders.—

- (6) The information provided to the Department of Law Enforcement must include:
- (a) The information obtained from the sexual offender under subsection (4);
- (b) The sexual offender's most current address, place of permanent, temporary, or transient residence within the state or out of state, and address, location or description, and dates of any current or known future temporary residence within the state or out of state, while the sexual offender is under supervision in this state, including the name of the county or municipality in which the offender permanently or temporarily resides, or has a transient residence, and address, location or description, and dates of any current or known future temporary residence within the state or out of state, and, if known, the intended place of permanent, temporary, or transient residence, and address, location or description, and dates of any current or known future temporary residence within the state or out of state upon satisfaction of all sanctions;

(c) The legal status of the sexual offender and the scheduled termination date of that legal status;

- (d) The location of, and local telephone number for, any Department of Corrections' office that is responsible for supervising the sexual offender;
- (e) An indication of whether the victim of the offense that resulted in the offender's status as a sexual offender was a minor;
- (f) The offense or offenses at conviction which resulted in the determination of the offender's status as a sex offender; and
- (g) A digitized photograph of the sexual offender which must have been taken within 60 days before the offender is released from the custody of the department or a private correctional facility by expiration of sentence under s. 944.275 or must have been taken by January 1, 1998, or within 60 days after the onset of the department's supervision of any sexual offender who is on probation, community control, conditional release, parole, provisional release, or control release or who is supervised by the department under the Interstate Compact Agreement for Probationers and Parolees. If the sexual offender is in the custody of a private correctional facility, the facility shall take a digitized photograph of the sexual offender within the time period provided in this paragraph and shall provide the photograph to the department.

If any information provided by the department changes during the time the sexual offender is under the department's control, custody, or supervision, including any change in the offender's

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name by reason of marriage or other legal process, the department shall, in a timely manner, update the information and provide it to the Department of Law Enforcement in the manner prescribed in subsection (2).

Section 8. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in a reference thereto, subsection (15) of section 947.005, Florida Statutes, is reenacted to read:

947.005 Definitions.—As used in this chapter, unless the context clearly indicates otherwise:

(15) "Tentative release date" means the date projected for the prisoner's release from custody by virtue of gain-time granted or forfeited pursuant to s. 944.275(3)(a).

Section 9. For the purpose of incorporating the amendment made by this act to section 944.275, Florida Statutes, in a reference thereto, paragraph (a) of subsection (6) of section 985.4815, Florida Statutes, is reenacted to read:

985.4815 Notification to Department of Law Enforcement of information on juvenile sexual offenders.—

- (6)(a) The information provided to the Department of Law Enforcement must include the following:
- 1. The information obtained from the sexual offender under subsection (4).
- 2. The sexual offender's most current address and place of permanent, temporary, or transient residence within the state or out of state, and address, location or description, and dates of any current or known future temporary residence within the state or out of state, while the sexual offender is in the care or custody or under the jurisdiction or supervision of the

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department in this state, including the name of the county or municipality in which the offender permanently or temporarily resides, or has a transient residence, and address, location or description, and dates of any current or known future temporary residence within the state or out of state; and, if known, the intended place of permanent, temporary, or transient residence, and address, location or description, and dates of any current or known future temporary residence within the state or out of state upon satisfaction of all sanctions.

- 3. The legal status of the sexual offender and the scheduled termination date of that legal status.
- 4. The location of, and local telephone number for, any department office that is responsible for supervising the sexual offender.
- 5. An indication of whether the victim of the offense that resulted in the offender's status as a sexual offender was a minor.
- 6. The offense or offenses at adjudication and disposition that resulted in the determination of the offender's status as a sex offender.
- 7. A digitized photograph of the sexual offender, which must have been taken within 60 days before the offender was released from the custody of the department or a private correctional facility by expiration of sentence under s. 944.275, or within 60 days after the onset of the department's supervision of any sexual offender who is on probation, postcommitment probation, residential commitment, nonresidential commitment, licensed child-caring commitment, community control, conditional release, parole, provisional release, or control

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release or who is supervised by the department under the

Interstate Compact Agreement for Probationers and Parolees. If

the sexual offender is in the custody of a private correctional

facility, the facility shall take a digitized photograph of the

sexual offender within the time period provided in this

subparagraph and shall provide the photograph to the department.

Section 10. This act shall take effect July 1, 2021.

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