

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/18/2021		
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The Committee on Finance and Tax (Rodriguez) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (1), (2), (4), (6) through (10), (12), (13), and (14) of section 163.08, Florida Statutes, are amended, and subsections (17) through (27) are added to that section, to read:

163.08 Supplemental authority for improvements to real property.-

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(1)(a) In chapter 2008-227, Laws of Florida, the Legislature amended the energy goal of the state comprehensive plan to provide, in part, that the state shall reduce its energy requirements through enhanced conservation and efficiency measures in all end-use sectors and reduce atmospheric carbon dioxide by promoting an increased use of renewable energy resources. That act also declared it the public policy of the state to play a leading role in developing and instituting energy management programs that promote energy conservation, energy security, and the reduction of greenhouse gases. In addition to establishing policies to promote the use of renewable energy, the Legislature provided for a schedule of increases in energy performance of buildings subject to the Florida Energy Efficiency Code for Building Construction. In chapter 2008-191, Laws of Florida, the Legislature adopted new energy conservation and greenhouse gas reduction comprehensive planning requirements for local governments. In the 2008 general election, the voters of this state approved a constitutional amendment authorizing the Legislature, by general law, to prohibit consideration of any change or improvement made for the purpose of improving a property's resistance to wind damage or the installation of a renewable energy source device in the determination of the assessed value of residential real property.

(b) The Legislature finds that all energy-consumingimproved properties that are not using energy conservation strategies contribute to the burden affecting all improved property resulting from fossil fuel energy production. Improved property that has been retrofitted with energy-related

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qualifying improvements receives the special benefit of alleviating the property's burden from energy consumption. All improved properties not protected from wind or flood damage by wind or flood resistant resistance qualifying improvements contribute to the burden affecting all improved property resulting from potential wind or flood damage. Improved property that has been retrofitted with wind or flood resistant resistance qualifying improvements receives the special benefit of reducing the property's burden from potential wind or flood damage. Further, the installation and operation of qualifying improvements not only benefit the affected properties for which the improvements are made, but also assist in fulfilling the goals of the state's energy and hurricane mitigation policies.

(c) Properties that do not use secondary or advanced technologies for wastewater treatment and disposal contribute to the water quality problems affecting the state and particularly the coastal areas. Improved properties that have been retrofitted with secondary or advanced onsite wastewater treatment systems or have converted to central sewerage significantly benefit the quality of water that may enter streams, lakes, rivers, aquifers, canals, estuaries, or coastal areas. Properties that are not protected from harmful environmental health hazards contribute to the environmental health burdens affecting the state. Properties that have been improved to mitigate against or prevent environmental health hazards benefit the general environmental health of the people within this state.

(d) In order to make qualifying improvements more affordable and assist property owners who wish to undertake such

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improvements, the Legislature finds that there is a compelling state interest in enabling property owners to voluntarily finance such improvements with local government assistance.

- (e) (c) The Legislature determines that the actions authorized under this section, including, but not limited to, the financing of qualifying improvements through the execution of assessment financing agreements and the related imposition of voluntary assessments are reasonable and necessary to serve and achieve a compelling state interest and are necessary for the prosperity and welfare of the state and its property owners and inhabitants.
 - (2) As used in this section, the term:
- (a) "Assessment" means the non-ad valorem assessment securing the annual repayment of financing obtained by an owner of commercial real property or residential real property for a qualifying improvement under this chapter.
- (b) "Assessment financing agreement" means the financing agreement, under a REEF program, between a local government and a property owner for the acquisition or installation of qualifying improvements.
- (c) "Commercial real property" means any property not defined as a residential real property which will be or is improved by a qualifying improvement, including, but not limited to, the following:
- 1. A multifamily residential property composed of five or more dwelling units.
 - 2. A commercial real property.
 - 3. An industrial building or property.
 - 4. An agricultural property.



98 5. A government leased property.

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- (d) "Contractor" means an independent contractor who contracts with a property owner to install qualifying improvements on real property and is not the owner of such property.
- (e) "Government leased property" means real property owned by any local government which has become subject to taxation due to lease of the property to a nongovernmental lessee.
- (f) (a) "Local government" means a county, a municipality, a dependent special district as defined in s. 189.012, or a separate legal entity created pursuant to s. 163.01(7).
- (g) "Nongovernmental lessee" means a person or entity other than a local government which is the lessee of government leased real property.
- (h) "Program administrator" means an entity, including, but not limited to, for-profit or not-for-profit entities, with whom a local government contracts to administer a REEF program.
 - (i) (b) "Qualifying improvement" includes any:
- 1. Energy conservation and efficiency improvement, which is a measure to reduce consumption through conservation or a more efficient use of electricity, natural gas, propane, or other forms of energy on the property, including, but not limited to, air sealing; installation of insulation; installation of energyefficient heating, cooling, or ventilation systems; building modifications to increase the use of daylight; replacement of windows; installation of energy controls or energy recovery systems; installation of electric vehicle charging equipment; installation of battery storage systems; and installation of efficient lighting equipment.

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- 2. Renewable energy improvement, which is the installation of any system in which the electrical, mechanical, or thermal energy is produced from a method that uses one or more of the following fuels or energy sources: hydrogen, solar energy, geothermal energy, bioenergy, and wind energy.
- 3. Wind, storm, and flood resistance improvement, which includes, but is not limited to:
 - a. Improving the strength of the roof deck attachment. +
- b. Creating a secondary water barrier to prevent water intrusion. +
 - c. Installing wind-resistant shingles. +
 - d. Installing gable-end bracing. +
 - e. Reinforcing roof-to-wall connections. +
 - f. Installing storm shutters.; or
 - g. Installing opening protections.
 - h. Installing backup power or battery storage systems.
- 4. Wastewater treatment improvement, which includes the 143
- 144 removal, replacement, or improvement of an onsite sewage
- 145 treatment and disposal system with a secondary or advanced
- 146 onsite treatment and disposal system or technology or the
- 147 replacement of an onsite sewage treatment and disposal system
- 148 with a central sewage system. For purposes of this section, the
- 149 term "wastewater treatment improvement" includes removal,
- 150 repairs, or modifications made to an onsite sewage treatment and
- 151 disposal system under s. 381.0065.
- 152 5. Flood and water damage mitigation and resiliency 153 improvement, which includes, but is not limited to, projects and
- 154 installations:
 - a. To raise a structure above the base flood elevation to



reduce flood damage.

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- b. To build or repair a flood diversion apparatus or seawall improvement, which includes, but is not limited to, seawall repairs, caps, and replacements; banks; berms; greengrey infrastructure; upland stem walls; or other infrastructure that impedes tidal waters from flowing onto adjacent property or public rights-of-way.
 - c. That use flood damage resistant building materials.
- d. That mitigate or eliminate the potential for microbial growth.
- e. That use electrical, mechanical, plumbing, or other system improvements to reduce flood damage.
- f. That may qualify for reductions in flood insurance premiums or reduce repetitive loss such as those recognized by the National Flood Insurance Program, the Community Rating System, the Federal Emergency Management Agency, or other programs, including, but not limited to, those related to disaster recovery.
- 6. Health and environmental hazards measure or improvement, which is a measure or an improvement intended to mitigate harmful health and environmental hazards to property occupants, including measures or improvements that mitigate or remove:
- a. The presence of lead, heavy metals, polyfluoroalkyl substance contamination, saltwater intrusion, or other harmful contaminants in potable water systems. Improvements may include conversion of well water to municipal water systems, replacement of lead water service lines, or installation of water filters.
 - b. Asbestos.
 - c. Lead paint contamination in housing built before 1978.

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- d. Indoor air pollution or contaminants, including particulate matter, viruses, bacteria, and mold.
- 7. Water conservation or efficiency improvement, which is a measure or improvement to reduce the usage of water or increase the efficiency of water usage.
- (j) "Residential real property" means a residential property of four or fewer dwelling units which is or will be improved by a qualifying improvement.
- (k) "Resiliency Energy Environment Florida (REEF) program" means a program established by a local government, alone or in partnership with other local governments or a program administrator, to finance qualifying improvements on commercial real property or residential real property.
- (4) Subject to local government ordinance or resolution, a property owner may apply to a REEF program the local government for funding to finance a qualifying improvement and enter into an assessment a financing agreement with the local government. Costs incurred by the REEF program local government for such purpose may be collected as a non-ad valorem assessment. A nonad valorem assessment shall be collected pursuant to s. 197.3632 and, notwithstanding s. 197.3632(8)(a), is shall not be subject to a discount for early payment. However, the notice and adoption requirements of s. 197.3632(4) do not apply if this section is used and complied with, and the intent resolution, publication of notice, and mailed notices to the property appraiser, tax collector, and Department of Revenue required by s. 197.3632(3)(a) may be provided on or before August 15 in conjunction with any non-ad valorem assessment authorized by this section, if the property appraiser, tax collector, and



local government agree.

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- (6) A local government may enter into an agreement with a program administrator to administer a REEF program A qualifying improvement program may be administered by a for profit entity or a not-for-profit organization on behalf of and at the discretion of the local government.
- (7) A local government may incur debt for the purpose of providing financing for the such improvements, which is payable from revenues received from the improved property, or any other available revenue source authorized by law.
- (8) A local government may enter into an assessment a financing agreement to finance or refinance a qualifying improvement only with the record owner of the affected property. Any assessment financing agreement entered into pursuant to this section or a summary memorandum of such agreement shall be submitted for recording recorded in the public records of the county within which the property is located by the sponsoring unit of local government within 5 days after execution of the agreement. The recorded agreement shall provide constructive notice that the assessment to be levied on the property constitutes a lien of equal dignity to county taxes and assessments from the date of recordation.
- (9) Before entering into an assessment a financing agreement, the local government or the program administrator acting on its behalf shall reasonably determine that:
- (a) All property taxes and any other assessments levied on the same bill as property taxes are current and have been paid and have not been delinquent for the preceding 3 years or the property owner's period of ownership, whichever is less;

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- (b) That There are no involuntary liens greater than \$1,000, including, but not limited to, construction liens on the property;
- (c) That No notices of default or other evidence of property-based debt delinquency have been recorded and not released during the preceding 3 years or the property owner's period of ownership, whichever is less;
- (d) The local government or program administrator has asked the property owner whether any other assessments have been recorded or that have been funded and not yet recorded on the property; and
- (e) That The property owner is current on all mortgage debt on the property.
- (10) Before final funding, a qualifying improvement must shall be affixed or plan to be affixed to a commercial or residential real building or facility that is part of the property and shall constitute an improvement to that property the building or facility or a fixture attached to the building or facility. An assessment financing agreement An agreement between a local government and a qualifying property owner may not cover qualifying wind-resistance improvements on commercial or residential real properties in buildings or facilities under new construction or construction for which a certificate of occupancy or similar evidence of substantial completion of new construction or improvement has not been issued.
- (12) (a) Without the consent of the holders or loan servicers of any mortgage encumbering or otherwise secured by the property, the total amount of any non-ad valorem assessment for a property under this section may not exceed 20 percent of

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the just value of the property as determined by the county property appraiser.

- (b) Notwithstanding paragraph (a), a non-ad valorem assessment for a qualifying improvement defined in subparagraph (2) (i) 1. $\frac{(2)(b)1}{}$ or subparagraph (2) (i) 2. $\frac{(2)(b)2}{}$ that is supported by an energy audit is not subject to the limits in this subsection if the audit demonstrates that the annual energy savings from the qualified improvement equals or exceeds the annual repayment amount of the non-ad valorem assessment.
- (13) At least 30 days before entering into an assessment a financing agreement, the property owner shall provide to the holders or loan servicers of any existing mortgages encumbering or otherwise secured by the property a notice of the owner's intent to enter into an assessment a financing agreement together with the maximum principal amount to be financed and the maximum annual assessment necessary to repay that amount. A verified copy or other proof of such notice shall be provided to the local government. A provision in any agreement between a mortgagee or other lienholder and a property owner, or otherwise now or hereafter binding upon a property owner, which allows for acceleration of payment of the mortgage, note, or lien or other unilateral modification solely as a result of entering into an assessment $\frac{1}{2}$ financing agreement as provided for in this section is not enforceable. This subsection does not limit the authority of the holder or loan servicer to increase the required monthly escrow by an amount necessary to annually pay the annual qualifying improvement assessment.
- (14) At or before the time a purchaser executes a contract for the sale and purchase of any property for which a non-ad



QUALIFYING IMPROVEMENTS FOR ENERGY EFFICIENCY,

valorem assessment has been levied under this section and has an unpaid balance due, the seller must shall give the prospective purchaser a written disclosure statement in the following form, which shall be set forth in the contract or in a separate writing:

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RENEWABLE ENERGY, FLOOD MITIGATION, OR WIND OR STORM RESILIENCE, ADVANCED TECHNOLOGIES FOR WASTEWATER TREATMENT, ENVIRONMENTAL HEALTH, OR WATER CONSERVATION RESISTANCE. - The property being purchased is located within the jurisdiction of a local government that has placed an assessment on the property pursuant to s. 163.08, Florida Statutes. The assessment is for a qualifying improvement to the property relating to energy efficiency, renewable energy, flood mitigation, or wind or storm resilience, advanced technologies for wastewater treatment, environmental health, or water conservation resistance, and is not based on the value of property. You are encouraged to contact the county property appraiser's office to learn more about this and other assessments that may be provided by law.

- (17) Before entering into an assessment financing agreement for a qualifying improvement on a residential real property, a program administrator must reasonably determine that the property owner has an ability to pay the estimated annual assessment based, at a minimum, on the following:
 - (a) For property owners seeking financing where the total



330 estimated annual payment amount of all assessments authorized 331 under this section on the property is \$4,800 or less, or the 332 equivalent of \$400 per month, the program administrator, at a 333 minimum, must use the underwriting requirements in subsection 334 (9) and confirm the property owner is not currently in 335 bankruptcy in determining whether the property owner has a 336 reasonable ability to pay the assessment. A program 337 administrator shall annually recalculate the \$4,800 limit to 338 account for the rate of inflation established by the United 339 States Bureau of Labor Statistics' Consumer Price Index for All 340 Urban Consumers (CPI-U), using the prior year 12-month average 341 of the CPI-U, at an appropriate time following the release of 342 the December CPI-U data from that prior year. 343 (b) For property owners seeking financing where the total 344 estimated annual payment amount of all assessments authorized 345 under this section on the property is greater than \$4,800, or the equivalent of \$400 per month, the program administrator, at 346 347 a minimum, must use the underwriting requirements in subsection 348 (9), to confirm that the property owner is not in bankruptcy and 349 determine that the total estimated annual payment amount for all 350 the assessment financing agreements authorized under this 351 section on the property does not exceed 10 percent of the 352 property owner's annual household income. Income may be 353 confirmed using information gathered from reputable third-354 parties that provide reasonably reliable evidence of the 355 property owner's household income. Income may not be confirmed 356 solely from a property owner's statement. A program 357 administrator shall annually recalculate the \$4,800 limit to 358 account for the rate of inflation established by the United

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359 States Bureau of Labor Statistics' Consumer Price Index for All 360 Urban Consumers (CPI-U), using the prior year 12-month average 361 of the CPI-U, at an appropriate time following the release of 362 the December CPI-U data from that prior year.

- (18) Before an assessment financing agreement is entered into for a qualifying improvement on a residential real property, the program administrator must:
- (a) Provide a financing estimate and disclosure to the residential real property owner which includes all of the following:
- 1. The total amount estimated to be funded, including the cost of the qualifying improvements, program fees, and capitalized interest, if any.
 - 2. The estimated annual assessment.
 - 3. The term of the assessment.
- 4. The fixed interest charged and estimated annual percentage rate.
 - 5. A description of the qualifying improvement.
- 6. A disclosure that if the property owner sells or refinances the property, the property owner, as a condition of the sale or the refinance, may be required by a mortgage lender to pay off the full amount owed under each assessment financing agreement.
- 7. A disclosure that the assessment will be collected along with the property owner's property taxes and will result in a lien on the property from the date the assessment financing agreement is executed.
- 8. A disclosure that failure to pay the assessment may result in penalties and fees, along with the issuance of a tax

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certificate that could result in the property owner losing the real property.

- (b) Conduct, with a residential real property owner or an authorized representative, an oral, recorded telephone call during which time the program administrator must use plain language. The program administrator must ask the residential real property owner if he or she would like to communicate primarily in a language other than English. A program administrator may not leave a voicemail to the residential real property owner to satisfy this requirement. A program administrator, as part of such telephone call, must confirm all of the following with the residential real property owner:
- 1. That at least one residential real property owner has access to a copy of the assessment financing agreement and financing estimates and disclosures.
 - 2. The qualifying improvement that is being financed.
- 3. The total estimated annual costs that the residential real property owner will have to pay under the assessment financing agreement, including applicable fees.
- 4. The total estimated average monthly equivalent amount of funds the residential real property owner would have to save in order to pay the annual costs of the assessment, including applicable fees.
- 5. The estimated date the residential real property owner's first property tax payment that includes the assessment will be due.
 - 6. The term of the assessment financing agreement.
- 7. That payments for the assessment financing agreement will cause the residential real property owner's annual tax bill

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to increase and that payments will be made through an additional annual assessment on the property and will be paid either directly to the county tax collector's office as part of the total annual secured property tax bill or may be paid through the residential real property owner's mortgage escrow account.

- 8. That the qualifying residential property owner has disclosed whether the property has received or is seeking additional assessments authorized under this section and has disclosed all other assessments or special taxes that are or are about to be placed on the property.
- 9. That the property will be subject to a lien during the term of the assessment financing agreement and that the obligations under the agreement may be required to be paid in full before the residential real property owner sells or refinances the property.
- 10. That any potential utility or insurance savings are not guaranteed and will not reduce the assessment or total assessment amount.
- 11. That the program administrator or contractor do not provide tax advice and that the residential real property owner should seek professional tax advice if he or she has questions regarding tax credits, tax deductibility, or other tax impacts of the qualifying improvement or the assessment financing agreement.
- (19) The residential real property owner may cancel the assessment financing agreement within 3 business days after signing the assessment financing agreement without any financial penalty for doing so.
 - (20) The term of an assessment financing agreement on



446 residential real property may not exceed: (a) The estimated useful life of the qualifying improvement 447 being installed if one improvement is being financed; or 448 449 (b) Either the weighted average estimated useful life of 450 all qualifying improvements being financed or the estimated useful life of the qualifying improvements to which the greatest 451 452 portion of funds are disbursed if multiple qualifying 453 improvements are being financed. 454 455 A financing term on residential real property may not exceed 30 456 years. 457 (21) A program administrator may not offer assessment 458 financing on any residential real property if the financing 459 includes any of the following: 460 (a) A negative amortization schedule; 461 (b) A balloon payment; or 462 (c) Prepayment fees, other than nominal administrative 463 costs. 464 (22) For residential real property, a program 465 administrator: 466 (a) May not enroll a contractor who offers assessment 467 financing on residential real property unless: 468 1. The program administrator makes a reasonable effort to 469 review that the contractor maintains in good standing an 470 appropriate license from the state, if applicable, as well as 471 any other permits, licenses, or registrations required for 472 engaging in business in the jurisdiction in which it operates 473 and that the contractor maintains all state required bond and

insurance coverage.

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- 2. The program administrator obtains the contractor's written agreement that the contractor will act in accordance with all applicable laws, including applicable advertising and marketing laws and regulations.
- (b) Must maintain a process to enroll new contractors which includes reasonable review of the following for each contractor:
 - 1. Relevant work or project history.
 - 2. Financial and reputational background checks.
- 3. Criminal background check. A program administrator may rely on a background check conducted by the Florida Department of Business and Professional Regulation Construction Industry Licensing Board to comply with this requirement.
- 4. Status on Better Business Bureau or other online platforms that track contractor reviews.
- (23) (a) Before disbursing funds to a contractor for a qualifying improvement on residential real property, a program administrator must first confirm the applicable work or service has been completed, either through written certification from the property owner, a recorded telephone call with the property owner, or a site inspection through third-party means.
- (b) A program administrator may not disclose to a contractor or to a third party engaged in soliciting an assessment financing agreement the maximum financing amount for which a residential real property owner is eligible.
- (24) Each program administrator and contractor must comply with the following marketing and communications guidelines when communicating with residential real property owners:
- (a) A program administrator or contractor may not suggest or imply:



504 1. That a REEF program or assessment financing is a 505 government assistance program; 2. That qualifying improvements are free or that assessment 506 507 financing is a free program; or 508 3. That the financing of a qualifying improvement using the 509 REEF program does not require the property owner to repay the 510 financial obligation. 511 (b) A program administrator or contractor may not make any 512 representation as to the tax deductibility of an assessment 513 authorized under this section on residential real property. A 514 program administrator or contractor may encourage a property 515 owner to seek the advice of a tax professional regarding tax 516 matters related to assessments. 517 (25) A contractor should not present a higher price for a 518 qualifying improvement on residential real property financed by 519 assessment financing agreement than the contractor would 520 otherwise reasonably present if the qualifying improvement were 521 not being financed through a PACE assessment contract. 522 (26) Notwithstanding any provisions to the contrary 523 contained in this section, the following applies to government 524 leased property: 525 (a) The assessment financing agreement shall be executed by 526 either: 527 1. Both the local government and the nongovernmental 528 lessee; or 529 2. Solely by the nongovernmental lessee but with the 530 written consent of the local government that must provide 531 evidence of such consent to the program administrator or REEF

program.



533 (b) The assessment financing agreement must provide that 534 the nongovernmental lessee is the only party obligated to pay 535 the assessment. 536 (c) A delinquent assessment shall be enforced in the manner 537 provided in s. 196.199(8). 538 (d) The recorded assessment financing agreement or a summary memorandum of such recorded agreement shall provide 539 540 constructive notice that the assessment to be levied on the 541 property is subject to enforcement in the manner provided in ss. 542 197.432(10) and 196.199(8). 543 (e) For purposes of subsections (9) and (13) only, 544 references to the property owner shall be deemed to refer to the 545 nongovernmental lessee, and references to the period of 546 ownership shall be deemed to refer to the period that the 547 nongovernmental lessee has been leasing the property from the 548 local government. 549 (f) The term of the assessment financing agreement on 550 government leased property may not exceed the lesser of: 551 1. The useful life of the qualifying improvement being 552 financed if one improvement is being financed, or, either the 553 weighted average estimated useful life of all qualifying 554 improvements being financed or the estimated useful life of the 555 qualifying improvements to which the greatest portion of funds 556 are disbursed if multiple qualifying improvements are being 557 financed; 558 2. The remaining term of the lease on the government leased 559 property; or 560 3. Thirty years.

(27) Residential real property is exempt from subsections



(17) through (25) if:

- (a) The residential real property is owned by a business entity that owns more than one residential real property; and
- (b) The business entity's managing member, partner, or beneficial owner does not reside in the residential real property.

Section 2. This act shall take effect July 1, 2021.

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======== T I T L E A M E N D M E N T ============

571 And the title is amended as follows:

> Delete everything before the enacting clause and insert:

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A bill to be entitled An act relating to the Resiliency Energy Environment Florida (REEF) program; amending s. 163.08, F.S.; revising legislative findings; defining and redefining terms; specifying that a property owner may apply to a REEF program for certain purposes; providing that costs incurred by the REEF program may be collected as a non-ad valorem assessment; authorizing a local government to enter into agreements with program administrators and to incur debt; authorizing a local government to enter into an assessment financing agreement only with the record owner of the affected property; revising the items a local government or a program administrator must reasonably determine before

entering into an assessment financing agreement;

requiring a qualifying improvement to be affixed or

plan to be affixed to specified properties before

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final funding; authorizing an assessment financing agreement to cover qualifying improvements on real properties under new construction; revising the written disclosure statement required to be given by sellers to prospective purchasers when executing a contract for the sale and purchase of certain properties; requiring a program administrator to make specified determinations about a property owner's ability to pay the annual assessment; specifying information a program administrator must provide to the residential real property owner or an authorized representative before entering into an assessment financing agreement; specifying a timeframe within which a residential real property owner may cancel an assessment financing agreement; prohibiting the term of an assessment financing agreement from exceeding specified timeframes; prohibiting a program administrator from offering specified types of financing for residential real properties; prohibiting a program administrator from enrolling certain contractors unless certain conditions are met; providing requirements that must be met before a program administrator may disburse funds; specifying marketing and communications guidelines that program administrators and contractors must comply with when communicating with residential real property owners; prohibiting a contractor from engaging in certain practices regarding pricing of qualifying improvements on residential real properties; specifying



620	requirements for government leased property; providing
621	exemptions for residential real property that meets
622	certain conditions; providing an effective date.