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By the Committee on Community Affairs; and Senators Rodriguez, Burgess, Gruters, and Polsky

578-02664-21 20211208c1

A bill to be entitled An act relating to the property assessed clean energy program; amending s. 163.08, F.S.; revising legislative findings regarding the types of improvements that qualify for specified financing under this act; defining and redefining terms; specifying that a property owner may apply to a PACE program for certain purposes; providing that costs incurred by the PACE program may be collected as a non-ad valorem assessment; authorizing a local government to enter into agreements with PACE administrators and to incur debt; authorizing a local government to enter into a PACE assessment contract only with the record owner of the affected property; revising the items a local government or a PACE administrator must reasonably determine before entering into a PACE contract; requiring a qualifying improvement to be affixed or plan to be affixed to specified properties before final funding; authorizing a PACE assessment contract to cover qualifying improvements on real properties under new construction; revising the written disclosure statement required to be given by sellers to prospective purchaser when executing a contract for the sale and purchase of certain properties; requiring a PACE administrator to make specified determinations about a property owner's ability to pay the annual PACE assessment; specifying information a PACE administrator must provide to the residential real

property owner or an authorized representative before entering into a PACE assessment contract; specifying a timeframe within which a residential real property owner may cancel a PACE assessment contract; prohibiting the term of a PACE assessment contract from exceeding specified timeframes; prohibiting a PACE administrator from offering specified types of financing for residential real properties; prohibiting a PACE administrator from enrolling certain PACE contractors unless certain conditions are met; providing requirements that must be met before a PACE administrator may disburse funds; specifying marketing and communications guidelines that PACE administrators and PACE contractors must comply with when communicating with residential real property owners; prohibiting a PACE contractor from engaging in certain practices regarding pricing of qualifying improvement on residential real properties; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (1), (2), (4), (6) through (10), (12), (13), and (14) of section 163.08, Florida Statutes, are amended, and subsections (17) through (25) are added to that section, to read:

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163.08 Supplemental authority for improvements to real property.—

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(1) (a) In chapter 2008-227, Laws of Florida, the

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Legislature amended the energy goal of the state comprehensive plan to provide, in part, that the state shall reduce its energy requirements through enhanced conservation and efficiency measures in all end-use sectors and reduce atmospheric carbon dioxide by promoting an increased use of renewable energy resources. That act also declared it the public policy of the state to play a leading role in developing and instituting energy management programs that promote energy conservation, energy security, and the reduction of greenhouse gases. In addition to establishing policies to promote the use of renewable energy, the Legislature provided for a schedule of increases in energy performance of buildings subject to the Florida Energy Efficiency Code for Building Construction. In chapter 2008-191, Laws of Florida, the Legislature adopted new energy conservation and greenhouse gas reduction comprehensive planning requirements for local governments. In the 2008 general election, the voters of this state approved a constitutional amendment authorizing the Legislature, by general law, to prohibit consideration of any change or improvement made for the purpose of improving a property's resistance to wind damage or the installation of a renewable energy source device in the determination of the assessed value of residential real property.

(b) The Legislature finds that all energy-consumingimproved properties that are not using energy conservation
strategies contribute to the burden affecting all improved
property resulting from fossil fuel energy production. Improved
property that has been retrofitted with energy-related
qualifying improvements receives the special benefit of

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alleviating the property's burden from energy consumption. All improved properties not protected from wind or flood damage by wind or flood resistant resistance qualifying improvements contribute to the burden affecting all improved property resulting from potential wind or flood damage. Improved property that has been retrofitted with wind or flood resistant resistance qualifying improvements receives the special benefit of reducing the property's burden from potential wind or flood damage. Further, the installation and operation of qualifying improvements not only benefit the affected properties for which the improvements are made, but also assist in fulfilling the goals of the state's energy and hurricane mitigation policies.

- (c) Properties that do not use advanced technologies for wastewater removal contribute to the water quality problems affecting the state and particularly the coastal areas. Improved properties that have been retrofitted with advanced onsite treatment systems or have converted to central sewerage significantly benefit the quality of water that may enter streams, lakes, rivers, aquifers, canals, estuaries, or coastal areas. Properties that are not protected from harmful environmental health hazards contribute to the environmental health burdens affecting the state. Properties that have been improved to mitigate against or prevent environmental health hazards benefit the general environmental health of the people within this state.
- (d) In order to make qualifying improvements more affordable and assist property owners who wish to undertake such improvements, the Legislature finds that there is a compelling state interest in enabling property owners to voluntarily

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finance such improvements with local government assistance.

- (e) (e) The Legislature determines that the actions authorized under this section, including, but not limited to, the financing of qualifying improvements through the execution of property assessed clean energy assessment contracts financing agreements and the related imposition of voluntary assessments are reasonable and necessary to serve and achieve a compelling state interest and are necessary for the prosperity and welfare of the state and its property owners and inhabitants.
 - (2) As used in this section, the term:
- (a) "Commercial real property" means, unless otherwise determined by a local government, any property not defined as a residential real property, that will be or is improved by a qualifying improvement, including, but not limited to, the following:
- $\underline{\text{1. A multifamily residential property comprised of five or}}\\$ more dwelling units.
 - 2. A commercial real property.
 - 3. An industrial building or property.
 - 4. Agricultural property.
 - 5. A residential property owned by a business entity.
- (b) (a) "Local government" means a county, a municipality, a dependent special district as defined in s. 189.012, or a separate legal entity created pursuant to s. 163.01(7).
- (c) (b) "PACE administrator" means an entity with whom a local government contracts to administer a PACE program.
- (d) "PACE assessment" means the non-ad valorem assessment securing the annual repayment of financing obtained by an owner of commercial or residential real property for a qualifying

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improvement under this chapter.

- (e) "PACE assessment contract" means the financing contract, under a PACE program, between a local government and a property owner for the acquisition or installation of qualifying improvements.
- (f) "PACE contractor" means an independent contractor who contracts with a property owner to install qualifying improvements on real property and is not the owner of such property.
- (g) "PACE program" means a program established by a local government, alone or in partnership with other local governments or a PACE administrator, to finance qualifying improvements on commercial or residential real properties.
 - (h) "Qualifying improvement" includes any:
- 1. Energy conservation and efficiency improvement, which is a measure to reduce consumption through conservation or a more efficient use of electricity, natural gas, propane, or other forms of energy on the property, including, but not limited to, air sealing; installation of insulation; installation of energy-efficient heating, cooling, or ventilation systems; building modifications to increase the use of daylight; replacement of windows; installation of energy controls or energy recovery systems; installation of electric vehicle charging equipment; installation of battery storage systems; and installation of efficient lighting equipment.
- 2. Renewable energy improvement, which is the installation of any system in which the electrical, mechanical, or thermal energy is produced from a method that uses one or more of the following fuels or energy sources: hydrogen, solar energy,

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geothermal energy, bioenergy, and wind energy.

- 3. Wind, storm, and flood resistance improvement, which includes, but is not limited to:
 - a. Improving the strength of the roof deck attachment. +
- b. Creating a secondary water barrier to prevent water intrusion.
 - c. Installing wind-resistant shingles. +
 - d. Installing gable-end bracing. +
 - e. Reinforcing roof-to-wall connections. +
 - f. Installing storm shutters.; or
 - g. Installing opening protections.
 - h. Installing backup power or battery storage systems.
 - 4. Wastewater treatment improvement, which includes the replacement or improvement of an onsite sewage treatment and disposal system with an advanced onsite treatment and disposal system or technology or the replacement of an onsite sewage treatment and disposal system with a central sewage system. For purposes of this section, the term "wastewater treatment improvement" includes repairs or modifications made to an onsite sewage treatment and disposal system under s. 381.0065.
 - 5. Flood and water damage mitigation and resiliency improvement, which includes projects and installations:
 - a. To raise a structure above the base flood elevation to reduce flood damage.
 - b. To build or repair a flood diversion apparatus or sea wall improvement, which includes, but is not limited to, seawall repairs and replacements, banks, berms, green-grey infrastructure, upland stem walls, or other infrastructure that impedes tidal waters from flowing onto adjacent property or a

public right-of-way.

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- c. That use flood damage resistant building materials.
- d. That mitigate or eliminate the potential for microbial growth.
- e. That use electrical, mechanical, plumbing, or other system improvements to reduce flood damage.
- <u>f. That may qualify for reductions in flood insurance</u> premiums.
- 6. Health and environmental hazards measure or improvement, which is a measure or an improvement intended to mitigate harmful health and environmental hazards to property occupants, including measures or improvements that mitigate or remove:
- a. The presence of lead, heavy metals, polyfluoroalkyl substance contamination, or other harmful contaminants in potable water systems. Improvements may include conversion of well water to municipal water systems, replacement of lead water service lines, or installation of water filters.
 - b. Asbestos.
 - c. Lead paint contamination in housing built before 1978.
- d. Indoor air pollution or contaminants, including particulate matter, viruses, bacteria, and mold.
- 7. Water conservation or efficiency improvement, which is a measure or improvement to reduce the usage of water or increase the efficiency of water usage.
- (i) "Residential real property" means a residential property of four or fewer dwelling units that may be benefited by installation of a qualifying improvement.
- (4) Subject to local government ordinance or resolution, a property owner may apply to a PACE program the local government

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for funding to finance a qualifying improvement and enter into a PACE assessment contract financing agreement with the local government. Costs incurred by the PACE program local government for such purpose may be collected as a non-ad valorem assessment. A non-ad valorem assessment shall be collected pursuant to s. 197.3632 and, notwithstanding s. 197.3632(8)(a), is shall not be subject to a discount for early payment. However, the notice and adoption requirements of s. 197.3632(4) do not apply if this section is used and complied with, and the intent resolution, publication of notice, and mailed notices to the property appraiser, tax collector, and Department of Revenue required by s. 197.3632(3)(a) may be provided on or before August 15 in conjunction with any non-ad valorem assessment authorized by this section, if the property appraiser, tax collector, and local government agree.

- (6) A local government may enter into an agreement with a PACE administrator to administer a PACE program A qualifying improvement program may be administered by a for-profit entity or a not-for-profit organization on behalf of and at the discretion of the local government.
- (7) A local government may incur debt for the purpose of providing <u>financing for the such</u> improvements, <u>which is</u> payable from revenues received from the improved property, or any other available revenue source authorized by law.
- (8) A local government may enter into a <u>PACE assessment</u> contract to finance or refinance a qualifying improvement financing agreement only with the record owner of the affected property. Any <u>PACE assessment contract financing agreement</u> entered into pursuant to this section or a summary memorandum of

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such contract agreement shall be submitted for recording recorded in the public records of the county within which the property is located by the sponsoring unit of local government within 5 days after execution of the contract agreement. The recorded contract agreement shall provide constructive notice that the PACE assessment to be levied on the property constitutes a lien of equal dignity to county taxes and assessments from the date of recordation.

- (9) Before entering into a <u>PACE assessment contract</u>

 <u>financing agreement</u>, the <u>local government or the PACE</u>

 <u>administrator local government</u> shall reasonably determine that:
- (a) All property taxes and any other assessments levied on the same bill as property taxes are <u>current and have been</u> paid and have not been delinquent for the preceding 3 years or the property owner's period of ownership, whichever is less;
- (b) That there are no involuntary liens, including, but not limited to, construction liens on the property;
- (c) That no notices of default or other evidence of property-based debt delinquency have been recorded and not released during the preceding 3 years or the property owner's period of ownership, whichever is less;
- (d) The property owner has recorded all other PACE assessments or that the PACE assessments have been funded and not yet recorded on the property; and
- (e) That the property owner is current on all mortgage debt on the property.
- (10) <u>Before final funding</u>, a qualifying improvement <u>must</u> shall be affixed <u>or plan to be affixed</u> to a <u>commercial or residential real building or facility that is part of the</u>

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property and shall constitute an improvement to that property the building or facility or a fixture attached to the building or facility. A PACE assessment contract An agreement between a local government and a qualifying property owner may not cover qualifying wind-resistance improvements on commercial or residential real properties in buildings or facilities under new construction or construction for which a certificate of occupancy or similar evidence of substantial completion of new construction or improvement has not been issued.

- (12) (a) Without the consent of the holders or loan servicers of any mortgage encumbering or otherwise secured by the property, the total amount of any non-ad valorem assessment for a property under this section may not exceed 20 percent of the just value of the property as determined by the county property appraiser.
- (b) Notwithstanding paragraph (a), a PACE non-ad valorem assessment for a qualifying improvement defined in subparagraph (2)(h)1. or subparagraph (2)(h)2. (2)(b)2. that is supported by an energy audit is not subject to the limits in this subsection if the audit demonstrates that the annual energy savings from the qualified improvement equals or exceeds the annual repayment amount of the PACE non-ad valorem assessment.
- assessment contract financing agreement, the property owner shall provide to the holders or loan servicers of any existing mortgages encumbering or otherwise secured by the property a notice of the owner's intent to enter into a PACE assessment contract financing agreement together with the maximum principal amount to be financed and the maximum annual PACE assessment

necessary to repay that amount. A verified copy or other proof of such notice shall be provided to the local government. A provision in any PACE assessment contract agreement between a mortgagee or other lienholder and a property owner, or otherwise now or hereafter binding upon a property owner, which allows for acceleration of payment of the mortgage, note, or lien or other unilateral modification solely as a result of entering into a PACE assessment contract financing agreement as provided for in this section is not enforceable. This subsection does not limit the authority of the holder or loan servicer to increase the required monthly escrow by an amount necessary to annually pay the annual PACE qualifying improvement assessment.

(14) At or before the time a purchaser executes a contract for the sale and purchase of any property for which a <u>PACE non-ad valorem</u> assessment has been levied under this section and has an unpaid balance due, the seller <u>must shall</u> give the prospective purchaser a written disclosure statement in the following form, which shall be set forth in the contract or in a separate writing:

QUALIFYING IMPROVEMENTS FOR ENERGY EFFICIENCY,
RENEWABLE ENERGY, FLOOD MITIGATION, OR WIND
RESISTANCE, ADVANCED TECHNOLOGIES FOR WASTEWATER
TREATMENT, ENVIRONMENTAL HEALTH, OR WATER

CONSERVATION.—The property being purchased is located within the jurisdiction of a local government that has placed an assessment on the property pursuant to s.

163.08, Florida Statutes. The assessment is for a qualifying improvement to the property relating to

energy efficiency, renewable energy, <u>flood mitigation</u>, <u>or</u> wind resistance, <u>advanced technologies for</u> <u>wastewater treatment</u>, <u>environmental health</u>, <u>or water conservation</u>, and is not based on the value of property. You are encouraged to contact the county property appraiser's office to learn more about this and other assessments that may be provided by law.

(17) Before entering into a PACE assessment contract for a qualifying improvement on a residential real property, a PACE administrator must reasonably determine that the property owner has an ability to pay the estimated annual PACE assessment based, at a minimum, on the following:

(a) For property owners seeking PACE financing where the

total estimated annual payment amount of all PACE assessments authorized on the property is \$4,800 or less, or the equivalent of \$400 per month, plus an additional amount that represents the rate of inflation established by the United States Bureau of Labor Statistics' Consumer Price Index, the PACE administrator, at a minimum, must use the underwriting requirements in subsection (9) and confirm the property owner is not currently in bankruptcy in determining whether the property owner has a reasonable ability to pay the PACE assessment.

(b) For property owners seeking PACE financing where the total estimated annual payment amount of all PACE assessments authorized on the property is greater than \$4,800, or the equivalent of \$400 per month, plus an additional amount that represents the rate of inflation established by the United States Bureau of Labor Statistics' Consumer Price Index, the

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PACE administrator, at a minimum, must use the underwriting requirements in subsection (9), to confirm that the property owner is not in bankruptcy and determine that the total estimated annual payment amount for all the PACE assessment contracts authorized on the property does not exceed 10 percent of the property owner's annual household income. Income may be confirmed using information gathered from reputable third parties that provide reasonably reliable evidence of the property owner's household income. Income may not be confirmed solely from a property owner's statement.

- (18) Before entering into a PACE assessment contract for a qualifying improvement on a residential real property, the PACE administrator must:
- (a) Provide a financing estimate and disclosure to the residential real property owner that includes:
- 1. The total amount estimated to be funded, including the cost of the qualifying improvements, program fees, and capitalized interest, if any.
 - 2. The estimated annual PACE assessment.
 - 3. The term of the PACE assessment.
- 4. The fixed interest charged and estimated annual percentage rate.
 - 5. A description of the qualifying improvement.
- 6. A disclosure that if the property owner sells or refinances the property, the property owner, as a condition of the sale or the refinance, may be required by a mortgage lender to pay off the full amount owed under each PACE assessment contract.
 - 7. A disclosure that the PACE assessment will be collected

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along with the property owner's property taxes and will result in a lien on the property from the date the PACE assessment contract is executed.

- 8. A disclosure that failure to pay the PACE assessment may result in penalties and fees, along with the issuance of a tax certificate that could result in the property owner losing the real property.
- (b) Conduct, with a residential real property owner or an authorized representative, an oral, recorded telephone call during which time the PACE administrator must use plain language. The PACE administrator must ask the residential real property owner if he or she would like to communicate primarily in a language other than English. A PACE administrator may not leave a voicemail to the residential real property owner to satisfy this requirement. A PACE administrator, as part of this telephone call, must confirm with the residential real property owner:
- 1. That at least one residential real property owner has access to a copy of the PACE assessment contract and financing estimates and disclosures.
 - 2. The qualifying improvement that is being financed.
- 3. The total estimated annual costs that the residential real property owner will have to pay under the PACE assessment contract, including applicable fees.
- 4. The total estimated average monthly equivalent amount of funds the residential real property owner would have to save in order to pay the annual costs of the PACE assessment, including applicable fees.
 - 5. The estimated date the residential real property owner's

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first property tax payment that includes the PACE assessment will be due.

- 6. The term of the PACE assessment contract.
- 7. That payments for the PACE assessment contract will cause the residential real property owner's annual tax bill to increase, that payments will be made through an additional annual assessment on the property, and will be paid either directly to the county tax collector's office as part of the total annual secured property tax bill or may be paid through the residential real property owner's mortgage escrow account.
- 8. That the qualifying residential real property owner has disclosed whether the property has received or is seeking additional PACE assessments and has disclosed all other PACE assessments or special taxes that are or about to be placed on the property.
- 9. That the property will be subject to a lien during the term of the PACE assessment contract and that the obligations under the contract may be required to be paid in full before the residential real property owner sells or refinances the property.
- 10. That any potential utility or insurance savings are not guaranteed and will not reduce the PACE assessment or total assessment amount.
- 11. That the PACE administrator or PACE contractor does not provide tax advice and that the residential real property owner should seek professional tax advice if he or she has questions regarding tax credits, tax deductibility, or other tax impacts of the qualifying improvement or the PACE assessment contract.
 - (19) The residential real property owner may cancel the

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PACE assessment contract within 3 business days after signing the PACE assessment contract without any financial penalty for doing so.

- (20) The term of a PACE assessment contract on residential real property may not exceed the useful life of the qualifying improvement being installed or the weighted average useful life of all qualifying improvements being financed if multiple qualifying improvements are being financed. A financing term may not exceed 30 years.
- (21) A PACE administrator may not offer PACE assessment financing on any residential real property that includes any of the following:
 - (a) A negative amortization schedule;
 - (b) A balloon payment; or
- (c) Prepayment fees, other than nominal administrative costs.
 - (22) For residential real property, a PACE administrator:
- (a) May not enroll a PACE contractor who offers PACE financing on residential real property unless:
- 1. The PACE administrator makes a reasonable effort to review that the PACE contractor maintains in good standing an appropriate license from the state, if applicable, as well as any other permits, licenses, or registrations required for engaging in its business in the jurisdiction where it operates and maintains all state required bond and insurance coverage.
- 2. The PACE administrator obtains the PACE contractor's written agreement that the PACE contractor will act in accordance with all applicable laws, including applicable advertising and marketing laws and regulations.

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(b) Must maintain a process to enroll new PACE contractors
that includes reasonable review of the following for each
contractor:

- 1. Relevant work or project history.
- 2. Financial and reputational background checks.
- 3. Criminal background check.
- 4. Status on Better Business Bureau or other online platforms that track contractor reviews.
- (23) (a) Before disbursing funds to a PACE contractor for a qualifying improvement on residential real property, a PACE administrator must first confirm the applicable work or service has been completed, either through written certification from the property owner, a recorded telephone call with the property owner, or a site inspection through third-party means.
- (b) A PACE administrator may not disclose to a PACE contractor or to a third party engaged in soliciting a PACE assessment contract the maximum PACE financing amount for which a residential real property owner is eligible.
- (24) Each PACE administrator and PACE contractor must comply with the following marketing and communications guidelines when communicating with residential real property owners:
- (a) A PACE administrator or PACE contractor may not suggest or imply:
 - 1. That PACE is a government assistance program;
- 2. That qualifying improvements are free or that PACE assessment financing is a free program; or
- 3. That the financing of a qualifying improvement using the PACE program does not require the property owner to repay the

financial obligation.

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(b) A PACE administrator or PACE contractor may not make any representation as to the tax deductibility of a PACE assessment on residential real property. A PACE administrator or PACE contractor may encourage a property owner to seek the advice of a tax professional regarding tax matters related to PACE assessments.

(25) A PACE contractor should not present a higher price for a qualifying improvement on residential real property financed by a PACE assessment contract than the PACE contractor would otherwise reasonably present if the qualifying improvement were not being financed through a PACE assessment contract.

Section 2. This act shall take effect July 1, 2021.