1 A bill to be entitled 2 An act relating to the executive branch; providing 3 legislative purpose; providing for a type two transfer 4 of the Administration Commission to the Division of 5 Administrative Hearings, the Florida Commission on 6 Human Relations, and the Department of Economic 7 Opportunity; providing for the continuation of certain 8 contracts and interagency agreements; providing for a 9 type two transfer of the Florida Land and Water 10 Adjudicatory Commission to the Department of 11 Environmental Protection, the Department of Economic 12 Opportunity, and the Division of Administrative Hearings; providing for the continuation of certain 13 14 contracts and interagency agreements; authorizing the Governor to transfer funds and positions between 15 16 agencies upon approval by the Legislative Budget 17 Commission; requiring that the Governor submit specified information in a timely manner to certain 18 19 entities; authorizing the Governor to obtain waivers as required by federal law; providing for the transfer 20 21 of certain records, funds, and property to a successor organization; providing a directive to the Division of 22 Law Revision to assist substantive committees in the 23 24 preparation of conforming legislation; repealing s. 25 14.202, F.S., relating to the Administration

Page 1 of 159

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Commission; amending s. 20.201, F.S.; requiring the executive director of the Department of Law Enforcement to be appointed subject to a majority vote of the Governor and Cabinet; amending s. 20.24, F.S.; requiring the head of the Department of Highway Safety and Motor Vehicles to be a secretary appointed by, and serving at the pleasure of, the Governor and confirmed by the Senate; amending s. 20.255, F.S.; removing provisions requiring concurrence of Cabinet members for the appointment of the Secretary of Environmental Protection; amending s. 20.37, F.S.; requiring the executive director of the Department of Veterans' Affairs to be appointed subject to a majority vote of the Governor and Cabinet; amending ss. 30.49, 110.112, 110.161, 110.201, 110.2035, 110.205, 110.21, 110.219, 110.227, 110.403, 112.175, 120.533, 120.54, 120.542, 120.63, 120.65, 120.80, 161.55, 163.3164, 163.3177, 163.3184, 163.3187, 163.3213, 163.3245, 186.008, 186.515, 190.005, 190.046, 195.087, 206.27, 207.021, 212.055, 215.619, 215.95, 216.182, 216.192, 259.045, 282.709, 288.975, 316.545, 320.275, 322.125, 331.353, 336.025, 337.243, 369.305, 373.114, 373.139, 373.217, 373.2295, 373.4275, 373.703, 377.2425, 380.031, 380.032, 380.045, 380.05, 380.055, 380.0552, 380.0555, 380.06, 380.07, 380.115, 381.0065, 388.4111, 397.333,

Page 2 of 159

403.061, 581.217, 624.509, 943.0313, 943.06, 945.6035, 945.6036, 1002.33, 1002.36, and 1013.25, F.S.; conforming provisions and cross-references to changes made by the act; requiring the Office of Program Policy Analysis and Government Accountability to contract for a review of the Department of Law Enforcement; providing requirements for the selected contractor; providing requirements for the review; requiring the department to provide the contractor with access to certain information; retaining the exempt or confidential and exempt status of such information; requiring the contractor to submit a report to the Governor, Attorney General, Chief Financial Officer, Commissioner of Agriculture, and the Legislature by a certain date; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Legislative purpose.—It is the intent of the Legislature to pursue a state executive structure more aligned with the federal system in order to promote greater accountability and efficiency. When America's founding fathers designed our federal government structure, they intentionally chose a system in which there was a unitary executive. The

Page 3 of 159

strength by dividing the executive power and instead vested the executive power in one elected individual, believing that an energetic executive is the leading character in the definition of good government. The changes made herein reflect our intent to move away from a plural executive structure toward more unitary executive governance that encourages greater accountability in the democratic process and efficiencies in government.

Section 2. Type two transfers from the Executive Office of the Governor.—

- (1) (a) All powers, duties, functions, records, offices, personnel, associated administrative support positions, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds relating to the Administration Commission in the Executive Office of the Governor are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Division of Administrative Hearings, the Florida Commission on Human Relations, and the Department of Economic Opportunity as appropriate.
- (b) Any binding contract or interagency agreement existing before October 1, 2021, between the Administration Commission in the Executive Office of the Governor, or an entity or agent of the commission, and any other agency, entity, or person shall

Page 4 of 159

continue as a binding contract or agreement for the remainder of the term of such contract or agreement on the successor entity responsible for the program, activity, or functions relative to the contract or agreement.

- (2) All powers, duties, functions, records, offices, personnel, associated administrative support positions, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds relating to the Florida Land and Water Adjudicatory Commission are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Department of Environmental Protection, the Department of Economic Opportunity, and the Division of Administrative Hearings as appropriate.
- Section 3. (1) Notwithstanding ss. 216.292 and 216.351,

  Florida Statutes, upon approval by the Legislative Budget

  Commission, the Executive Office of the Governor may transfer funds and positions between agencies to implement this act.
- (2) The Governor shall submit in a timely manner to the applicable federal departments or agencies any necessary amendments or supplemental information concerning plans that the state is required to submit to the Federal Government in connection with any federal or state program. The Governor shall seek any waivers from the requirements of federal law or rules which may be necessary to administer the provisions of this act.

Page 5 of 159

126 The transfer of any program, activity, duty, or 127 function under this act includes the transfer of any records and 128 unexpended balances of appropriations, allocations, or other 129 funds related to such program, activity, duty, or function. 130 Unless otherwise provided, the successor organization to any 131 program, activity, duty, or function transferred under this act 132 shall become the custodian of any property of the organization 133 that was responsible for the program, activity, duty, or 134 function immediately prior to the transfer. 135 Section 4. The Legislature recognizes that there is a need 136 to conform the Florida Statutes to the policy decisions 137 reflected in this act and that there is a need to resolve 138 apparent conflicts between any other legislation that has been 139 or may be enacted during the 2021 Regular Session of the 140 Legislature and the transfer of duties made by this act. 141 Therefore, in the interim between this act becoming law and the 142 2022 Regular Session of the Legislature or an earlier special session addressing this issue, the Division of Law Revision is 143 144 directed to provide the relevant substantive committees of the 145 Senate and the House of Representatives with assistance, upon 146 request, to enable such committees to prepare draft legislation to conform the Florida Statutes and any legislation enacted 147 148 during the 2021 Regular Session of the Legislature to the 149 provisions of this act. Section 5. Section 14.202, Florida Statutes, is repealed. 150

Page 6 of 159

Section 6. Effective July 1, 2021, subsection (1) of 151 152 section 20.201, Florida Statutes, is amended to read: 153 20.201 Department of Law Enforcement.-154 There is created a Department of Law Enforcement. The 155 head of the department is the Governor and Cabinet. The 156 executive director of the department shall be appointed by the 157 Governor subject to the majority vote of the Governor and 158 Cabinet consisting of at least three affirmative votes, with the 159 Governor and Attorney General on the prevailing side. The 160 appointment is with the approval of three members of the Cabinet and subject to confirmation by the Senate. The executive 161 162 director shall serve at the pleasure of the Governor and 163 Cabinet. The executive director may establish a command, 164 operational, and administrative services structure to assist, 165 manage, and support the department in operating programs and 166 delivering services. 167 Section 7. Effective July 1, 2021, subsection (1) of 168 section 20.24, Florida Statutes, is amended to read: 169 20.24 Department of Highway Safety and Motor Vehicles .-170 There is created a Department of Highway Safety and Motor 171 Vehicles. 172 The head of the Department of Highway Safety and Motor (1)Vehicles shall be a secretary appointed by is the Governor and 173 confirmed by the Senate. The secretary shall serve at the 174 175 pleasure of the Governor Cabinet.

Page 7 of 159

176 Section 8. Effective July 1, 2021, subsection (1) of 177 section 20.255, Florida Statutes, is amended to read: 178 20.255 Department of Environmental Protection.—There is 179 created a Department of Environmental Protection. 180 The head of the Department of Environmental Protection 181 shall be a secretary, who shall be appointed by the Governor and 182 , with the concurrence of three members of the Cabinet. The 183 secretary shall be confirmed by the Florida Senate. The 184 secretary shall serve at the pleasure of the Governor. Section 9. Effective July 1, 2021, subsection (1) of 185 section 20.37, Florida Statutes, is amended to read: 186 187 20.37 Department of Veterans' Affairs.—There is created a 188 Department of Veterans' Affairs. 189 The head of the department is the Governor and 190 Cabinet. The executive director of the department shall be 191 appointed by the Governor subject to a majority vote of the 192 Governor and Cabinet consisting of at least three affirmative 193 votes, with the Governor on the prevailing side. The appointment 194 is with the approval of three members of the Cabinet and subject 195 to confirmation by the Senate. The executive director shall

Section 10. Paragraph (a) of subsection (4) and subsections (5) and (10) of section 30.49, Florida Statutes, are amended to read:

serve at the pleasure of the Governor and Cabinet.

30.49 Budgets.-

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Page 8 of 159

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- The board of county commissioners or the budget commission, as appropriate, may require the sheriff to correct mathematical, mechanical, factual, and clerical errors and errors as to form in the proposed budget. At the hearings held pursuant to s. 200.065, the board or commission may amend, modify, increase, or reduce any or all items of expenditure in the proposed budget, as certified by the sheriff pursuant to paragraphs (2)(a)-(c), and shall approve such budget, as amended, modified, increased, or reduced. The board or commission must give written notice of its action to the sheriff and specify in such notice the specific items amended, modified, increased, or reduced. The budget must include the salaries and expenses of the sheriff's office, cost of operation of the county jail, purchase, maintenance and operation of equipment, including patrol cars, radio systems, transporting prisoners, court duties, and all other salaries, expenses, equipment, and investigation expenditures of the entire sheriff's office for the previous year.
- (a) The sheriff, within 30 days after receiving written notice of such action by the board or commission, in person or in his or her office, may file an appeal by petition to the <u>Division of Administrative Hearings within the Department of Management Services Administration Commission</u>. The petition must set forth the budget proposed by the sheriff, in the form and manner prescribed by the Division of Administrative Hearings

Page 9 of 159

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Executive Office of the Governor and approved by the Administration Commission, and the budget as approved by the board of county commissioners or the budget commission and shall contain the reasons or grounds for the appeal. Such petition shall be filed with the Division of Administrative Hearings

Executive Office of the Governor, and a copy served upon the board or commission from the decision of which appeal is taken by delivering the same to the chair or president thereof or to the clerk of the circuit court.

Upon receipt of the petition, the Division of Administrative Hearings Executive Office of the Governor shall provide for a budget hearing at which the matters presented in the petition and the reply shall be considered. A report of the findings and recommendations of the Executive Office of the Governor thereon shall be promptly submitted to the Administration Commission, which, Within 30 days after the hearing, the administrative law judge of the Division of Administrative Hearings shall issue a final order to, shall either approve the action of the board or commission as to each separate item, or approve the budget as proposed by the sheriff as to each separate item, or amend or modify the budget as to each separate item within the limits of the proposed board of expenditures and the expenditures as approved by the board of county commissioners or the budget commission, as the case may be. The budget as approved, amended, or modified by the Division

of Administrative Hearings Administration Commission shall be final.

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If in the judgment of the sheriff an emergency should arise by reason of which the sheriff would be unable to perform his or her duties without the expenditure of larger amounts than those provided in the budget, he or she may apply to the board of county commissioners for the appropriation of additional amounts. If the board of county commissioners approves the sheriff's request, no further action is required on either party. If the board of county commissioners disapproves a portion or all of the sheriff's request, the sheriff may apply to the Division of Administrative Hearings Administration Commission for the appropriation of additional amounts. The sheriff shall at the same time deliver a copy of the application to the Administration Commission, the board of county  $\operatorname{commissioners}_{\mathcal{T}}$  and the budget  $\operatorname{commission}_{\mathcal{T}}$  if there is a budget commission within the county. The Division of Administrative Hearings may conduct Administration Commission may require a budget hearing on the application, after due notice to the sheriff and to the boards, and may grant or deny an increase or increases in the appropriations for the sheriff's offices. If any increase is granted, the board of county commissioners, and the budget commission, if there is a budget commission in the county, shall amend accordingly the budget of the appropriate county fund or funds. Such budget shall be brought into balance,

Page 11 of 159

if possible, by application of excess receipts in such county fund or funds. If such excess receipts are not available in sufficient amount, the county fund budget or budgets shall be brought into balance by adding an item of "Vouchers unpaid" in the appropriate amount to the receipts side of the budget, and provision for paying such vouchers shall be made in the budget of the county fund for the next fiscal year.

Section 11. Paragraph (a) of subsection (2) of section 110.112, Florida Statutes, is amended to read:

- 110.112 Affirmative action; equal employment opportunity.—
- (2)(a) The head of each executive agency shall develop and implement an affirmative action plan in accordance with rules adopted by the department and approved by a majority vote of the Florida Commission on Human Relations Administration Commission before their adoption.

Section 12. Subsection (5) and paragraph (c) of subsection (6) of section 110.161, Florida Statutes, are amended to read:

110.161 State employees; pretax benefits program.—

(5) The Department of Management Services shall develop rules for the pretax benefits program, which shall specify the benefits to be offered under the program, the continuing taxexempt status of the program, and any other matters deemed necessary by the department to implement this section. The rules must be approved by a majority vote of the Administration Commission.

Page 12 of 159

(6) The Department of Management Services is authorized to administer the pretax benefits program established for all employees so that employees may receive benefits that are not includable in gross income under the Internal Revenue Code of 1986. The pretax benefits program:

(c) May provide for the payment of such premiums through a pretax payroll procedure. The Administration Commission and the Department of Management Services is are directed to take all actions necessary to preserve the tax-exempt status of the program.

Section 13. Paragraphs (a), (b), and (c) of subsection (1) and subsection (4) of section 110.201, Florida Statutes, are amended to read:

110.201 Personnel rules, records, and reports.-

(1) (a) The department, in consultation with agencies that must comply with these rules, shall develop uniform personnel rules, guidelines, records, and reports relating to employees and positions in the career service. Agencies must comply with the uniform rules, except as provided in this section. The department may adopt rules that provide alternative requirements. Upon filing with the Department of State, the appropriate uniform rules will constitute the personnel rules for each agency subject to this act unless the department Administration Commission grants an exception to a specific rule to an agency upon the agency's request or unless the agency must

Page 13 of 159

comply with a statutory provision that conflicts with the uniform rules. If an agency must comply with a statutory provision that conflicts with the uniform rules, the agency must notify the <u>department Administration Commission</u>, the Administrative Procedures Committee, and the appropriate standing committees of the Legislature and advise the standing committees whether the agency recommends revision of the statute to conform it to the uniform rules. Agencies are encouraged to propose methods of conforming statutory provisions to the uniform personnel rules.

- (b) An agency may request an exception to the uniform personnel rules by filing a petition with the <u>department</u> Administration Commission. The <u>department</u> Administration Commission shall approve an exception when the exception is necessary to conform to any requirement imposed as a condition precedent to receipt of federal funds or to permit persons in this state to receive tax benefits under federal law, or as required for the most efficient operation of the agency as determined by the <u>department</u> Administration Commission. The reasons for the exception must be published in the Florida Administrative Register.
- (c) Agency rules that provide exceptions to the uniform personnel rules may not be filed with the Department of State unless the <u>department</u> Administration Commission has approved the exceptions. Each agency that adopts rules that provide

Page 14 of 159

exceptions to the uniform rules or that must comply with statutory requirements that conflict with the uniform rules must have a separate chapter published in the Florida Administrative Code which clearly delineates the provisions of the agency's rules which provide exceptions or are based upon a conflicting statutory requirement. Each alternative chosen from those authorized by the uniform rules must be specified. Each chapter must be organized in the same manner as the uniform rules.

- (4) The department shall coordinate with the Governor and consult with the Administration Commission on personnel matters falling within the scope of collective bargaining and shall represent the Governor in collective bargaining negotiations and other collective bargaining matters as may be necessary. All discussions between the department and the Governor, and between the department and the Administration Commission or agency heads, or between any of their respective representatives, relative to collective bargaining, shall be exempt from the provisions of s. 286.011, and all work products relative to collective bargaining developed in conjunction with such discussions shall be confidential and exempt from the provisions of s. 119.07(1).
- Section 14. Paragraph (e) of subsection (1) of section 110.2035, Florida Statutes, is amended to read:
  - 110.2035 Classification and compensation program.-
    - (1) The department of Management Services shall establish

Page 15 of 159

and maintain a classification and compensation program addressing Career Service, Selected Exempt Service, and Senior Management Service positions. No action may be taken to fill any position until it has been classified in accordance with the classification plan.

- (e) In cooperation and consultation with the employing agencies, the department shall adopt rules necessary to govern the administration of the classification plan. Such rules shall be approved by the Administration Commission prior to their adoption by the department.
- Section 15. Paragraph (n) of subsection (2) of section 110.205, Florida Statutes, is amended to read:
  - 110.205 Career service; exemptions.—

- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
- (n)1.a. In addition to those positions exempted by other paragraphs of this subsection, each department head may designate a maximum of 20 policymaking or managerial positions, as defined by the department and approved by the Administration Commission, as being exempt from the Career Service System.

  Career service employees who occupy a position designated as a position in the Selected Exempt Service under this paragraph shall have the right to remain in the Career Service System by opting to serve in a position not exempted by the employing agency. Unless otherwise fixed by law, the department shall set

Page 16 of 159

the salary and benefits of these positions in accordance with the rules of the Selected Exempt Service; provided, however, that if the agency head determines that the general counsel, chief Cabinet aide, public information administrator or comparable position for a Cabinet officer, inspector general, or legislative affairs director has both policymaking and managerial responsibilities and if the department determines that any such position has both policymaking and managerial responsibilities, the salary and benefits for each such position shall be established by the department in accordance with the rules of the Senior Management Service.

- b. In addition, each department may designate one additional position in the Senior Management Service if that position reports directly to the agency head or to a position in the Senior Management Service and if any additional costs are absorbed from the existing budget of that department.
- 2. If otherwise exempt, employees of the Public Employees Relations Commission, the Commission on Human Relations, and the Reemployment Assistance Appeals Commission, upon the certification of their respective commission heads, may be provided for under this paragraph as members of the Senior Management Service, if otherwise qualified. However, the deputy general counsel of the Public Employees Relations Commission shall be compensated as members of the Selected Exempt Service. Section 16. Subsection (5) of section 110.21, Florida

Page 17 of 159

Statutes, is amended to read:

- 110.21 Shared employment.—In order to promote part-time career employment opportunities at all levels in the career service, the department shall establish and maintain a plan for shared employment applicable to all classes in the career service and shall be responsible for the overall review, coordination, and administration of the shared-employment plan.
- (5) The department shall adopt any rules necessary to implement the provisions of this section; however, such rules shall be approved by the Administration Commission prior to their adoption by the department.
- Section 17. Subsection (5) of section 110.219, Florida Statutes, is amended to read:
  - 110.219 Attendance and leave; general policies.-
- (5) Rules shall be adopted by the department in cooperation and consultation with the agencies to implement the provisions of this section; however, such rules must be approved by the Administration Commission prior to their adoption. Such rules must provide for, but need not be limited to:
- (a) The maximum responsibility and authority resting with each agency head to administer attendance and leave matters in the agency within the parameters of the rules adopted by the department.
- (b) Creditable service in which 1 month of service credit is awarded for each calendar month that the employee is on the

Page 18 of 159

451 payroll of a state agency or during which the employee is on 452 authorized leave without pay. 453 (C) Holidays as provided in s. 110.117. 454 (d) Overtime provisions. 455 (e) Annual leave provisions. 456 (f)Sick leave provisions. 457 (g) Parental leave provisions. 458 (h) Family medical leave provisions. Disability leave provisions. 459 (i) 460 ( j ) Compulsory disability leave provisions. 461 Administrative leave provisions. (k) 462 (1)Military leave provisions. 463 (m) Educational leave with pay provisions. 464 (n) Leave of absence without pay provisions. 465 Section 18. Paragraph (b) of subsection (2) of section 466 110.227, Florida Statutes, is amended to read: 467 110.227 Suspensions, dismissals, reductions in pay, 468 demotions, layoffs, transfers, and grievances.-469 (2) 470 For the implementation of layoffs as defined in s. 110.107, the department shall develop rules requiring retention 471 472 of the agency's employees based upon objective measures that give consideration to comparative merit, demonstrated skills, 473 474 the employee's experience, and the employee's length of service. 475 Such rules shall be approved by the Administration Commission

Page 19 of 159

before their adoption by the department.

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Section 19. Subsection (1) of section 110.403, Florida Statutes, is amended to read:

110.403 Powers and duties of the department.

- (1) In order to implement the purposes of this part, the Department of Management Services, after approval by the Administration Commission, shall adopt and amend rules providing for:
- A system for employing, promoting, or reassigning managers that is responsive to organizational or program needs. In no event shall the number of positions included in the Senior Management Service exceed 1.0 percent of the total full-time equivalent positions in the career service. The department shall deny approval to establish any position within the Senior Management Service which would exceed the limitation established in this paragraph. The department shall report that the limitation has been reached to the Governor, the President of the Senate, and the Speaker of the House of Representatives, as soon as practicable after such event occurs. Employees in the Senior Management Service shall serve at the pleasure of the agency head and shall be subject to suspension, dismissal, reduction in pay, demotion, transfer, or other personnel action at the discretion of the agency head. Such personnel actions are exempt from the provisions of chapter 120.
  - (b) A performance appraisal system which shall take into

Page 20 of 159

consideration individual and organizational efficiency, productivity, and effectiveness.

- (c) A classification plan and a salary and benefit plan that provides appropriate incentives for the recruitment and retention of outstanding management personnel and provides for salary increases based on performance.
- (d) A system of rating duties and responsibilities for positions within the Senior Management Service and the qualifications of candidates for those positions.
- (e) A system for documenting actions taken on agency requests for approval of position exemptions and special pay increases.
- (f) Requirements regarding recordkeeping by agencies with respect to Senior Management Service positions. Such records shall be audited periodically by the department of Management Services to determine agency compliance with the provisions of this part and the rules of the department of Management Services.
- (g) Other procedures relating to personnel administration to carry out the purposes of this part.
- (h) A program of affirmative and positive action that will ensure full utilization of women and minorities in Senior Management Service positions.
- Section 20. Subsection (2) of section 112.175, Florida Statutes, is amended to read:

Page 21 of 159

112.175 Employee wages; withholding to repay educational loan.—

- Commission shall adopt rules to implement this section, which shall include, but not be limited to, a standard method of calculating amounts to be withheld from employees who have failed to establish a repayment schedule within the specified period of time or failed to meet the terms and conditions of the agreed to or approved repayment schedule provided for in this section. Such method shall consider the following factors:
  - (a) The amount of the loan which remains outstanding;
  - (b) The income of the employee who owes such amount; and
- (c) Other factors such as the number of dependents supported by the employee.

Section 21. Subsection (7) of section 120.533, Florida Statutes, is amended to read:

- 120.533 Coordination of the transmittal, indexing, and listing of agency final orders by Department of State.—The Department of State shall:
- (7) Adopt rules as necessary to administer its responsibilities under this section, which shall be binding on all agencies including the division acting in the capacity of official compiler of administrative final orders under s. 120.53, notwithstanding s. 120.65. The Department of State may provide for an alternative official compiler to manage and

Page 22 of 159

operate the division's database and related services if the Administration Commission determines that the performance of the division as official compiler is unsatisfactory.

Section 22. Subsection (5) of section 120.54, Florida Statutes, is amended to read:

120.54 Rulemaking.-

- (5) UNIFORM RULES.-
- Commission shall adopt one or more sets of uniform rules of procedure which shall be reviewed by the committee and filed with the Department of State. Agencies must comply with the uniform rules by July 1, 1998. The uniform rules shall establish procedures that comply with the requirements of this chapter. On filing with the department, the uniform rules shall be the rules of procedure for each agency subject to this chapter unless the division Administration Commission grants an exception to the agency under this subsection.
- 2. An agency may seek exceptions to the uniform rules of procedure by filing a petition with the <u>division</u>. The <u>division</u> Administration Commission. The Administration Commission shall approve exceptions to the extent necessary to implement other statutes, to the extent necessary to conform to any requirement imposed as a condition precedent to receipt of federal funds or to permit persons in this state to receive tax benefits under federal law, or as required for the most efficient operation of

Page 23 of 159

the agency as determined by the <u>division</u> Administration

Commission. The reasons for the exceptions shall be published in the Florida Administrative Register.

- 3. Agency rules that provide exceptions to the uniform rules shall not be filed with the department unless the <u>division</u> Administration Commission has approved the exceptions. Each agency that adopts rules that provide exceptions to the uniform rules shall publish a separate chapter in the Florida Administrative Code that delineates clearly the provisions of the agency's rules that provide exceptions to the uniform rules and specifies each alternative chosen from among those authorized by the uniform rules. Each chapter shall be organized in the same manner as the uniform rules.
- (b) The uniform rules of procedure adopted by the <u>division</u> commission pursuant to this subsection shall include, but are not limited to:
- 1. Uniform rules for the scheduling of public meetings, hearings, and workshops.
- 2. Uniform rules for use by each state agency that provide procedures for conducting public meetings, hearings, and workshops, and for taking evidence, testimony, and argument at such public meetings, hearings, and workshops, in person and by means of communications media technology. The rules shall provide that all evidence, testimony, and argument presented shall be afforded equal consideration, regardless of the method

Page 24 of 159

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of communication. If a public meeting, hearing, or workshop is to be conducted by means of communications media technology, or if attendance may be provided by such means, the notice shall so state. The notice for public meetings, hearings, and workshops utilizing communications media technology shall state how persons interested in attending may do so and shall name locations, if any, where communications media technology facilities will be available. Nothing in this paragraph shall be construed to diminish the right to inspect public records under chapter 119. Limiting points of access to public meetings, hearings, and workshops subject to the provisions of s. 286.011 to places not normally open to the public shall be presumed to violate the right of access of the public, and any official action taken under such circumstances is void and of no effect. Other laws relating to public meetings, hearings, and workshops, including penal and remedial provisions, shall apply to public meetings, hearings, and workshops conducted by means of communications media technology, and shall be liberally construed in their application to such public meetings, hearings, and workshops. As used in this subparagraph, "communications media technology" means the electronic transmission of printed matter, audio, full-motion video, freeze-frame video, compressed video, and digital video by any method available.

3. Uniform rules of procedure for the filing of notice of

Page 25 of 159

protests and formal written protests. The <u>division</u>

Administration Commission may prescribe the form and substantive provisions of a required bond.

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- 4. Uniform rules of procedure for the filing of petitions for administrative hearings pursuant to s. 120.569 or s. 120.57. Such rules shall require the petition to include:
- a. The identification of the petitioner, including the petitioner's e-mail address, if any, for the transmittal of subsequent documents by electronic means.
- b. A statement of when and how the petitioner received notice of the agency's action or proposed action.
- c. An explanation of how the petitioner's substantial interests are or will be affected by the action or proposed action.
- d. A statement of all material facts disputed by the petitioner or a statement that there are no disputed facts.
- e. A statement of the ultimate facts alleged, including a statement of the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action.
- f. A statement of the specific rules or statutes that the petitioner contends require reversal or modification of the agency's proposed action, including an explanation of how the alleged facts relate to the specific rules or statutes.
- g. A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to

Page 26 of 159

651 take with respect to the proposed action.

- 5. Uniform rules for the filing of request for administrative hearing by a respondent in agency enforcement and disciplinary actions. Such rules shall require a request to include:
- a. The name, address, e-mail address, and telephone number of the party making the request and the name, address, and telephone number of the party's counsel or qualified representative upon whom service of pleadings and other papers shall be made;
- b. A statement that the respondent is requesting an administrative hearing and disputes the material facts alleged by the petitioner, in which case the respondent shall identify those material facts that are in dispute, or that the respondent is requesting an administrative hearing and does not dispute the material facts alleged by the petitioner; and
- c. A reference by file number to the administrative complaint that the party has received from the agency and the date on which the agency pleading was received.

The agency may provide an election-of-rights form for the respondent's use in requesting a hearing, so long as any form provided by the agency calls for the information in subsubparagraphs a. through c. and does not impose any additional requirements on a respondent in order to request a hearing,

Page 27 of 159

unless such requirements are specifically authorized by law.

- 6. Uniform rules of procedure for the filing and prompt disposition of petitions for declaratory statements. The rules shall also describe the contents of the notices that must be published in the Florida Administrative Register under s. 120.565, including any applicable time limit for the filing of petitions to intervene or petitions for administrative hearing by persons whose substantial interests may be affected.
- 7. Provision of a method by which each agency head shall provide a description of the agency's organization and general course of its operations. The rules shall require that the statement concerning the agency's organization and operations be published on the agency's website.
- 8. Uniform rules establishing procedures for granting or denying petitions for variances and waivers pursuant to s. 120.542.
- Section 23. Subsection (3) of section 120.542, Florida Statutes, is amended to read:
  - 120.542 Variances and waivers.-
- (3) The <u>division</u> Governor and Cabinet, sitting as the Administration Commission, shall adopt uniform rules of procedure pursuant to the requirements of s. 120.54(5) establishing procedures for granting or denying petitions for variances and waivers. The uniform rules shall include procedures for the granting, denying, or revoking of emergency

Page 28 of 159

and temporary variances and waivers. Such provisions may provide for expedited timeframes, waiver of or limited public notice, and limitations on comments on the petition in the case of such temporary or emergency variances and waivers.

Section 24. Section 120.63, Florida Statutes, is amended to read:

120.63 Exemption from act.—

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- (1) Upon application of any agency, the <u>Department of Management Services</u> Administration Commission may exempt any process or proceeding governed by this act from one or more requirements of this act:
- (a) When the agency head has certified that the requirement would conflict with any provision of federal law or rules with which the agency must comply;
- (b) In order to permit persons in the state to receive tax benefits or federal funds under any federal law; or
- (c) When the <u>Department of Management Services</u> commission has found that conformity with the requirements of the part or parts of this act for which exemption is sought would be so inconvenient or impractical as to defeat the purpose of the agency proceeding involved or the purpose of this act and would not be in the public interest in light of the nature of the intended action and the enabling act or other laws affecting the agency.
  - (2) The Department of Management Services commission may

Page 29 of 159

not exempt an agency from any requirement of this act pursuant to this section until it establishes alternative procedures to achieve the agency's purpose which shall be consistent, insofar as possible, with the intent and purpose of the act.

- (a) Prior to the granting of any exemption authorized by this section, the <u>Department of Management Services commission</u> shall hold a public hearing after notice given as provided in s. 120.525. Upon the conclusion of the hearing, the <u>Department of Management Services commission</u>, through the Executive Office of the Governor, shall issue an order specifically granting or denying the exemption and specifying any processes or proceedings exempted and the extent of the exemption; transmit to the committee and to the Department of State a copy of the petition, a certified copy of the order granting or denying the petition, and a copy of any alternative procedures prescribed; and give notice of the petition and the <u>Department of Management Services' commission's</u> response in the Florida Administrative Register.
- (b) An exemption and any alternative procedure prescribed shall terminate 90 days following adjournment sine die of the then-current or next regular legislative session after issuance of the exemption order, or upon the effective date of any subsequent legislation incorporating the exemption or any partial exemption related thereto, whichever is earlier. The exemption granted by the Department of Management Services

Page 30 of 159

commission shall be renewable upon the same or similar facts not more than once. Such renewal shall terminate as would an original exemption.

Section 25. Subsections (1), (2), and (8) of section 120.65, Florida Statutes, are amended to read:

120.65 Administrative law judges.-

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The Division of Administrative Hearings within the Department of Management Services shall be headed by a director who shall be appointed by the Governor. The Supreme Court Judicial Nominating Commission shall recommend to the Governor three qualified candidates for the director position. The Governor may reject the nominations and request the submission of three new nominees. The Governor shall appoint a director from among the recommendations Administration Commission and confirmed by the Senate. The director, who shall also serve as the chief administrative law judge, and any deputy chief administrative law judge must possess the same minimum qualifications as the administrative law judges employed by the division. The Deputy Chief Judge of Compensation Claims must possess the minimum qualifications established in s. 440.45(2) and shall report to the director. The division shall be a separate budget entity, and the director shall be its agency head for all purposes. The Department of Management Services shall provide administrative support and service to the division to the extent requested by the director. The division shall not

Page 31 of 159

be subject to control, supervision, or direction by the Department of Management Services in any manner, including, but not limited to, personnel, purchasing, transactions involving real or personal property, and budgetary matters.

- Executive Office of the Governor that affect amendments to the division's approved operating budget or any personnel actions pursuant to chapter 216 to the <u>Governor and Cabinet</u>

  Administration Commission, which shall decide such issue by majority vote. The appropriations committees may advise the <u>Governor and Cabinet</u> Administration Commission on the issue. If the President of the Senate and the Speaker of the House of Representatives object in writing to the effects of the appeal, the appeal may be affirmed by the <u>majority vote of the Governor and Cabinet</u> affirmative vote of two-thirds of the commission members present.
- (8) Not later than February 1 of each year, the division shall issue a written report to the Administrative Procedures Committee and the <u>Governor Administration Commission</u>, including at least the following information:
- (a) A summary of the extent and effect of agencies' utilization of administrative law judges, court reporters, and other personnel in proceedings under this chapter.
- (b) Recommendations for change or improvement in the Administrative Procedure Act or any agency's practice or policy

Page 32 of 159

801 with respect thereto.

- (c) Recommendations as to those types of cases or disputes which should be conducted under the summary hearing process described in s. 120.574.
- (d) A report regarding each agency's compliance with the filing requirement in s. 120.57(1) (m).
- Section 26. Paragraph (a) of subsection (1) and subsection (5) of section 120.80, Florida Statutes, are amended to read:

  120.80 Exceptions and special requirements; agencies.—
  - (1) DIVISION OF ADMINISTRATIVE HEARINGS.—
- (a) Division as a party.—Notwithstanding s. 120.57(1)(a), a hearing in which the division is a party may not be conducted by an administrative law judge assigned by the division. An attorney assigned by the <u>Department of Management Services</u>

  Administration Commission shall be the hearing officer.
- ADJUDICATORY COMMISSION.—Notwithstanding the provisions of s.

  120.57(1)(a), When the division Florida Land and Water

  Adjudicatory Commission receives a notice of appeal pursuant to s. 380.07, the division the commission shall notify the Department of Economic Opportunity and the Department of Environmental Protection division within 60 days after receipt of the notice of appeal if the commission elects to request the assignment of an administrative law judge.

Section 27. Subsection (4) of section 161.55, Florida

Page 33 of 159

826 Statutes, is amended to read:

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- 161.55 Requirements for activities or construction within the coastal building zone.—The following requirements shall apply beginning March 1, 1986, to construction within the coastal building zone and shall be minimum standards for construction in this area:
- (4) APPLICATION TO COASTAL BARRIER ISLANDS.—All requirements of this part which are applicable to the coastal building zone shall also apply to coastal barrier islands. The coastal building zone on coastal barrier islands shall be the land area from the seasonal high-water line to a line 5,000 feet landward from the coastal construction control line established pursuant to s. 161.053, or the entire island, whichever is less. For coastal barrier islands on which a coastal construction control line has not been established pursuant to s. 161.053, the coastal building zone shall be the land area seaward of the most landward velocity zone (V-zone) boundary line fronting upon the Gulf of Mexico, Atlantic Ocean, Florida Bay, or Straits of Florida. All land area in the Florida Keys located within Monroe County shall be included in the coastal building zone. The coastal building zone on any coastal barrier island between Sebastian Inlet and Fort Pierce Inlet may be reduced in size upon approval of the department Land and Water Adjudicatory Commission, if it determines that the local government with jurisdiction has provided adequate protection for the barrier

851 island. In no case, however, shall the coastal building zone be 852 reduced to an area less than a line 2,500 feet landward of the 853 coastal construction control line. The department Land and Water 854 Adjudicatory Commission shall withdraw its approval for a 855 reduced coastal building zone if it determines that 6 months 856 after a local government comprehensive plan is due for 857 submission to the state land planning agency pursuant to s. 858 163.3167 the local government with jurisdiction has not adopted 859 a coastal management element which is in compliance with s. 163.3178. 860 861 Section 28. Subsection (2) and present subsection (45) of 862 section 163.3164, Florida Statutes, are amended to read: 863 163.3164 Community Planning Act; definitions.—As used in 864 this act: 865 (2) "Administration Commission" means the Governor and the 866 Cabinet, and for purposes of this chapter the commission shall 867 act on a simple majority vote, except that for purposes of 868 imposing the sanctions provided in s. 163.3184(8), affirmative 869 action shall require the approval of the Governor and at least 870 three other members of the commission. 871  $(44) \frac{(45)}{(45)}$  "Structure" has the same meaning as in s. 872 380.031(18) s. 380.031(19). 873 Section 29. Paragraph (f) of subsection (1) and paragraph 874 (a) of subsection (6) of section 163.3177, Florida Statutes, are

Page 35 of 159

CODING: Words stricken are deletions; words underlined are additions.

amended to read:

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163.3177 Required and optional elements of comprehensive plan; studies and surveys.—

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(1)The comprehensive plan shall provide the principles, guidelines, standards, and strategies for the orderly and balanced future economic, social, physical, environmental, and fiscal development of the area that reflects community commitments to implement the plan and its elements. These principles and strategies shall guide future decisions in a consistent manner and shall contain programs and activities to ensure comprehensive plans are implemented. The sections of the comprehensive plan containing the principles and strategies, generally provided as goals, objectives, and policies, shall describe how the local government's programs, activities, and land development regulations will be initiated, modified, or continued to implement the comprehensive plan in a consistent manner. It is not the intent of this part to require the inclusion of implementing regulations in the comprehensive plan but rather to require identification of those programs, activities, and land development regulations that will be part of the strategy for implementing the comprehensive plan and the principles that describe how the programs, activities, and land development regulations will be carried out. The plan shall establish meaningful and predictable standards for the use and development of land and provide meaningful guidelines for the content of more detailed land development and use regulations.

Page 36 of 159

- (f) All mandatory and optional elements of the comprehensive plan and plan amendments shall be based upon relevant and appropriate data and an analysis by the local government that may include, but not be limited to, surveys, studies, community goals and vision, and other data available at the time of adoption of the comprehensive plan or plan amendment. To be based on data means to react to it in an appropriate way and to the extent necessary indicated by the data available on that particular subject at the time of adoption of the plan or plan amendment at issue.
- 1. Surveys, studies, and data utilized in the preparation of the comprehensive plan may not be deemed a part of the comprehensive plan unless adopted as a part of it. Copies of such studies, surveys, data, and supporting documents for proposed plans and plan amendments shall be made available for public inspection, and copies of such plans shall be made available to the public upon payment of reasonable charges for reproduction. Support data or summaries are not subject to the compliance review process, but the comprehensive plan must be clearly based on appropriate data. Support data or summaries may be used to aid in the determination of compliance and consistency.
- 2. Data must be taken from professionally accepted sources. The application of a methodology utilized in data collection or whether a particular methodology is professionally

Page 37 of 159

accepted may be evaluated. However, the evaluation may not include whether one accepted methodology is better than another. Original data collection by local governments is not required. However, local governments may use original data so long as methodologies are professionally accepted.

- 3. The comprehensive plan shall be based upon permanent and seasonal population estimates and projections, which shall either be those published by the Office of Economic and Demographic Research or generated by the local government based upon a professionally acceptable methodology. The plan must be based on at least the minimum amount of land required to accommodate the medium projections as published by the Office of Economic and Demographic Research for at least a 10-year planning period unless otherwise limited under s. 380.05; including related rules of the Administration Commission. Absent physical limitations on population growth, population projections for each municipality, and the unincorporated area within a county must, at a minimum, be reflective of each area's proportional share of the total county population and the total county population growth.
- (6) In addition to the requirements of subsections (1)(5), the comprehensive plan shall include the following elements:
- (a) A future land use plan element designating proposed future general distribution, location, and extent of the uses of

Page 38 of 159

land for residential uses, commercial uses, industry, agriculture, recreation, conservation, education, public facilities, and other categories of the public and private uses of land. The approximate acreage and the general range of density or intensity of use shall be provided for the gross land area included in each existing land use category. The element shall establish the long-term end toward which land use programs and activities are ultimately directed.

- 1. Each future land use category must be defined in terms of uses included, and must include standards to be followed in the control and distribution of population densities and building and structure intensities. The proposed distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series which shall be supplemented by goals, policies, and measurable objectives.
- 2. The future land use plan and plan amendments shall be based upon surveys, studies, and data regarding the area, as applicable, including:
- a. The amount of land required to accommodate anticipated growth.
- b. The projected permanent and seasonal population of the area.
  - c. The character of undeveloped land.
- 974 d. The availability of water supplies, public facilities, 975 and services.

Page 39 of 159

e. The need for redevelopment, including the renewal of blighted areas and the elimination of nonconforming uses which are inconsistent with the character of the community.

- f. The compatibility of uses on lands adjacent to or closely proximate to military installations.
- g. The compatibility of uses on lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02.
  - h. The discouragement of urban sprawl.

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- i. The need for job creation, capital investment, and economic development that will strengthen and diversify the community's economy.
- j. The need to modify land uses and development patterns within antiquated subdivisions.
- 3. The future land use plan element shall include criteria to be used to:
- a. Achieve the compatibility of lands adjacent or closely proximate to military installations, considering factors identified in s. 163.3175(5).
- b. Achieve the compatibility of lands adjacent to an airport as defined in s. 330.35 and consistent with s. 333.02.
- c. Encourage preservation of recreational and commercial working waterfronts for water-dependent uses in coastal communities.
- d. Encourage the location of schools proximate to urban residential areas to the extent possible.

Page 40 of 159

e. Coordinate future land uses with the topography and soil conditions, and the availability of facilities and services.

f. Ensure the protection of natural and historic resources.

- g. Provide for the compatibility of adjacent land uses.
- h. Provide guidelines for the implementation of mixed-use development including the types of uses allowed, the percentage distribution among the mix of uses, or other standards, and the density and intensity of each use.
- 4. The amount of land designated for future planned uses shall provide a balance of uses that foster vibrant, viable communities and economic development opportunities and address outdated development patterns, such as antiquated subdivisions. The amount of land designated for future land uses should allow the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business and may not be limited solely by the projected population. The element shall accommodate at least the minimum amount of land required to accommodate the medium projections as published by the Office of Economic and Demographic Research for at least a 10-year planning period unless otherwise limited under s. 380.057 including related rules of the Administration Commission.
- 5. The future land use plan of a county may designate areas for possible future municipal incorporation.

Page 41 of 159

6. The land use maps or map series shall generally identify and depict historic district boundaries and shall designate historically significant properties meriting protection.

- 7. The future land use element must clearly identify the land use categories in which public schools are an allowable use. When delineating the land use categories in which public schools are an allowable use, a local government shall include in the categories sufficient land proximate to residential development to meet the projected needs for schools in coordination with public school boards and may establish differing criteria for schools of different type or size. Each local government shall include lands contiguous to existing school sites, to the maximum extent possible, within the land use categories in which public schools are an allowable use.
- 8. Future land use map amendments shall be based upon the following analyses:
- a. An analysis of the availability of facilities and services.
- b. An analysis of the suitability of the plan amendment for its proposed use considering the character of the undeveloped land, soils, topography, natural resources, and historic resources on site.
- c. An analysis of the minimum amount of land needed to achieve the goals and requirements of this section.

Page 42 of 159

9. The future land use element and any amendment to the future land use element shall discourage the proliferation of urban sprawl.

- a. The primary indicators that a plan or plan amendment does not discourage the proliferation of urban sprawl are listed below. The evaluation of the presence of these indicators shall consist of an analysis of the plan or plan amendment within the context of features and characteristics unique to each locality in order to determine whether the plan or plan amendment:
- (I) Promotes, allows, or designates for development substantial areas of the jurisdiction to develop as low-intensity, low-density, or single-use development or uses.
- (II) Promotes, allows, or designates significant amounts of urban development to occur in rural areas at substantial distances from existing urban areas while not using undeveloped lands that are available and suitable for development.
- (III) Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.
- (IV) Fails to adequately protect and conserve natural resources, such as wetlands, floodplains, native vegetation, environmentally sensitive areas, natural groundwater aquifer recharge areas, lakes, rivers, shorelines, beaches, bays, estuarine systems, and other significant natural systems.
  - (V) Fails to adequately protect adjacent agricultural

Page 43 of 159

areas and activities, including silviculture, active agricultural and silvicultural activities, passive agricultural activities, and dormant, unique, and prime farmlands and soils.

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- (VI) Fails to maximize use of existing public facilities and services.
- 1081 (VII) Fails to maximize use of future public facilities 1082 and services.
  - (VIII) Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law enforcement, education, health care, fire and emergency response, and general government.
  - (IX) Fails to provide a clear separation between rural and urban uses.
  - (X) Discourages or inhibits infill development or the redevelopment of existing neighborhoods and communities.
    - (XI) Fails to encourage a functional mix of uses.
  - (XII) Results in poor accessibility among linked or related land uses.
  - (XIII) Results in the loss of significant amounts of functional open space.
  - b. The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves

Page 44 of 159

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- (I) Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.
- (II) Promotes the efficient and cost-effective provision or extension of public infrastructure and services.
- (III) Promotes walkable and connected communities and provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available.
  - (IV) Promotes conservation of water and energy.
- (V) Preserves agricultural areas and activities, including silviculture, and dormant, unique, and prime farmlands and soils.
- (VI) Preserves open space and natural lands and provides for public open space and recreation needs.
- (VII) Creates a balance of land uses based upon demands of the residential population for the nonresidential needs of an area.
- (VIII) Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as

Page 45 of 159

1126	transit-oriented developments or new towns as defined in s.
1127	163.3164.
1128	10. The future land use element shall include a future
1129	land use map or map series.
1130	a. The proposed distribution, extent, and location of the
1131	following uses shall be shown on the future land use map or map
1132	series:
1133	(I) Residential.
1134	(II) Commercial.
1135	(III) Industrial.
1136	(IV) Agricultural.
1137	(V) Recreational.
1138	(VI) Conservation.
1139	(VII) Educational.
1140	(VIII) Public.
1141	b. The following areas shall also be shown on the future
1142	land use map or map series, if applicable:
1143	(I) Historic district boundaries and designated
1144	historically significant properties.
1145	(II) Transportation concurrency management area boundaries
1146	or transportation concurrency exception area boundaries.
1147	(III) Multimodal transportation district boundaries.
1148	(IV) Mixed-use categories.
1149	c. The following natural resources or conditions shall be

Page 46 of 159

shown on the future land use map or map series, if applicable:

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(I) Existing and planned public potable waterwells, cones of influence, and wellhead protection areas.

- (II) Beaches and shores, including estuarine systems.
- (III) Rivers, bays, lakes, floodplains, and harbors.
- 1155 (IV) Wetlands.

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- 1156 (V) Minerals and soils.
- 1157 (VI) Coastal high hazard areas.
- Section 30. Paragraph (c) of subsection (3), paragraph (e) of subsection (4), paragraph (d) of subsection (5), paragraph (d) of subsection (7), and subsection (8) of section 163.3184, Florida Statutes, are amended to read:
  - 163.3184 Process for adoption of comprehensive plan or plan amendment.—
  - (3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF COMPREHENSIVE PLAN AMENDMENTS.—
  - (c)1. The local government shall hold its second public hearing, which shall be a hearing on whether to adopt one or more comprehensive plan amendments pursuant to subsection (11). If the local government fails, within 180 days after receipt of agency comments, to hold the second public hearing, the amendments shall be deemed withdrawn unless extended by agreement with notice to the state land planning agency and any affected person that provided comments on the amendment. The 180-day limitation does not apply to amendments processed pursuant to s. 380.06.

Page 47 of 159

2. All comprehensive plan amendments adopted by the governing body, along with the supporting data and analysis, shall be transmitted within 10 working days after the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under subparagraph (b) 2.

- 3. The state land planning agency shall notify the local government of any deficiencies within 5 working days after receipt of an amendment package. For purposes of completeness, an amendment shall be deemed complete if it contains a full, executed copy of the adoption ordinance or ordinances; in the case of a text amendment, a full copy of the amended language in legislative format with new words inserted in the text underlined, and words deleted stricken with hyphens; in the case of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its existing future land use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate.
- 4. An amendment adopted under this paragraph does not become effective until 31 days after the state land planning agency notifies the local government that the plan amendment package is complete. If timely challenged, an amendment does not become effective until the state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance.

Page 48 of 159

(4) STATE COORDINATED REVIEW PROCESS.-

- (e) Local government review of comments; adoption of plan or amendments and transmittal.—
- 1. The local government shall review the report submitted to it by the state land planning agency, if any, and written comments submitted to it by any other person, agency, or government. The local government, upon receipt of the report from the state land planning agency, shall hold its second public hearing, which shall be a hearing to determine whether to adopt the comprehensive plan or one or more comprehensive plan amendments pursuant to subsection (11). If the local government fails to hold the second hearing within 180 days after receipt of the state land planning agency's report, the amendments shall be deemed withdrawn unless extended by agreement with notice to the state land planning agency and any affected person that provided comments on the amendment. The 180-day limitation does not apply to amendments processed pursuant to s. 380.06.
- 2. All comprehensive plan amendments adopted by the governing body, along with the supporting data and analysis, shall be transmitted within 10 working days after the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under paragraph (c).
- 3. The state land planning agency shall notify the local government of any deficiencies within 5 working days after

Page 49 of 159

 receipt of a plan or plan amendment package. For purposes of completeness, a plan or plan amendment shall be deemed complete if it contains a full, executed copy of the adoption ordinance or ordinances; in the case of a text amendment, a full copy of the amended language in legislative format with new words inserted in the text underlined, and words deleted stricken with hyphens; in the case of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its existing future land use designation, and its adopted designation; and a copy of any data and analyses the local government deems appropriate.

4. After the state land planning agency makes a determination of completeness regarding the adopted plan or plan amendment, the state land planning agency shall have 45 days to determine if the plan or plan amendment is in compliance with this act. Unless the plan or plan amendment is substantially changed from the one commented on, the state land planning agency's compliance determination shall be limited to objections raised in the objections, recommendations, and comments report. During the period provided for in this subparagraph, the state land planning agency shall issue, through a senior administrator or the secretary, a notice of intent to find that the plan or plan amendment is in compliance or not in compliance. The state land planning agency shall post a copy of the notice of intent on the agency's Internet website. Publication by the state land

planning agency of the notice of intent on the state land planning agency's Internet site shall be prima facie evidence of compliance with the publication requirements of this subparagraph.

- 5. A plan or plan amendment adopted under the state coordinated review process shall go into effect pursuant to the state land planning agency's notice of intent. If timely challenged, an amendment does not become effective until the state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance.
- (5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN AMENDMENTS.—

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- (d) If the administrative law judge recommends that the amendment be found not in compliance, The administrative law judge shall submit the recommended order to the Department of Economic Opportunity Administration Commission for final agency action. The Department of Economic Opportunity Administration Commission shall make every effort to enter a final order expeditiously, but at a minimum within the time period provided by s. 120.569.
  - (7) MEDIATION AND EXPEDITIOUS RESOLUTION. -
- (d) For a case following the procedures under this subsection, absent written consent of the parties or a showing of extraordinary circumstances, if the administrative law judge

Page 51 of 159

recommends that the amendment be found not in compliance, the Department of Economic Opportunity Administration Commission shall issue a final order within 45 days after issuance of the recommended order. If the administrative law judge recommends that the amendment be found in compliance, the state land planning agency shall issue a final order within 45 days after issuance of the recommended order. If the state land planning agency fails to timely issue a final order, the recommended order finding the amendment to be in compliance immediately becomes the final order.

- (8) <u>DEPARTMENT OF ECONOMIC OPPORTUNITY</u> <u>ADMINISTRATION</u>

  <u>COMMISSION.</u>—
- (a) If the <u>Department of Economic Opportunity</u>

  Administration Commission, upon a hearing pursuant to subsection (5), finds that the comprehensive plan or plan amendment is not in compliance with this act, the <u>department</u> commission shall specify remedial actions that would bring the comprehensive plan or plan amendment into compliance.
- (b) The <u>Department of Economic Opportunity commission</u> may specify the sanctions provided in subparagraphs 1. and 2. to which the local government will be subject if it elects to make the amendment effective notwithstanding the determination of noncompliance.
- 1. The <u>department</u> <del>commission</del> may direct state agencies not to provide funds to increase the capacity of roads, bridges, or

Page 52 of 159

water and sewer systems within the boundaries of those local governmental entities which have comprehensive plans or plan elements that are determined not to be in compliance. The department's commission order may also specify that the local government is not eligible for grants administered under the following programs:

- a. The Florida Small Cities Community Development Block Grant Program, as authorized by ss. 290.0401-290.048.
- b. The Florida Recreation Development Assistance Program, as authorized by chapter 375.
- c. Revenue sharing pursuant to ss. 206.60, 210.20, and 218.61 and chapter 212, to the extent not pledged to pay back bonds.
- 2. If the local government is one which is required to include a coastal management element in its comprehensive plan pursuant to s. 163.3177(6)(g), the <u>department's commission</u> order may also specify that the local government is not eligible for funding pursuant to s. 161.091. The <u>department's commission</u> order may also specify that the fact that the coastal management element has been determined to be not in compliance shall be a consideration when the department considers permits under s. 161.053 and when the Board of Trustees of the Internal Improvement Trust Fund considers whether to sell, convey any interest in, or lease any sovereignty lands or submerged lands until the element is brought into compliance.

Page 53 of 159

3. The sanctions provided by subparagraphs 1. and 2. do not apply to a local government regarding any plan amendment, except for plan amendments that amend plans that have not been finally determined to be in compliance with this part, and except as provided in this paragraph.

Section 31. Paragraph (c) of subsection (1) and paragraphs (b) and (c) of subsection (5) of section 163.3187, Florida Statutes, are amended to read:

163.3187 Process for adoption of small-scale comprehensive plan amendment.—

- (1) A small scale development amendment may be adopted under the following conditions:
- (c) The property that is the subject of the proposed amendment is not located within an area of critical state concern, unless the project subject to the proposed amendment involves the construction of affordable housing units meeting the criteria of s. 420.0004(3), and is located within an area of critical state concern designated by s. 380.0552 or by the Administration Commission pursuant to s. 380.05(1).

(5)

 (b) 1. If the administrative law judge recommends that the small scale development amendment be found not in compliance, The administrative law judge shall submit the recommended order to the Department of Economic Opportunity Administration Commission for final agency action. If the administrative law

Page 54 of 159

judge recommends that the small scale development amendment be found in compliance, the administrative law judge shall submit the recommended order to the state land planning agency.

- 2. If the state land planning agency determines that the plan amendment is not in compliance, the agency shall submit, within 30 days following its receipt, the recommended order to the Administration Commission for final agency action. If the state land planning agency determines that the plan amendment is in compliance, the agency shall enter a final order within 30 days following its receipt of the recommended order.
- (c) Small scale development amendments may not become effective until 31 days after adoption. If challenged within 30 days after adoption, small scale development amendments may not become effective until the <u>department state land planning agency</u> or the Administration Commission, respectively, issues a final order determining that the adopted small scale development amendment is in compliance.
- Section 32. Subsection (6) of section 163.3213, Florida Statutes, is amended to read:
- 163.3213 Administrative review of land development regulations.—
- (6) If the administrative law judge in his or her order finds the land development regulation to be inconsistent with the local comprehensive plan, the order will be submitted to the Department of Economic Opportunity Administration Commission. An

Page 55 of 159

appeal pursuant to s. 120.68 may not be taken until the Department of Economic Opportunity makes a final determination of the recommended order Administration Commission acts pursuant to this subsection. The Department of Economic Opportunity shall make a final determination Administration Commission shall hold a hearing no earlier than 30 days or later than 60 days after the administrative law judge renders his or her final order. The sole issue before the Department of Economic Opportunity Administration Commission shall be the extent to which any of the sanctions described in s. 163.3184(8)(a) or (b)1. or 2. shall be applicable to the local government whose land development regulation has been found to be inconsistent with its comprehensive plan. If a land development regulation is not challenged within 12 months, it shall be deemed to be consistent with the adopted local plan.

Section 33. Paragraph (e) of subsection (3) of section 163.3245, Florida Statutes, is amended to read:

163.3245 Sector plans.—

- (3) Sector planning encompasses two levels: adoption pursuant to s. 163.3184 of a long-term master plan for the entire planning area as part of the comprehensive plan, and adoption by local development order of two or more detailed specific area plans that implement the long-term master plan and within which s. 380.06 is waived.
  - (e) Whenever a local government issues a development order

Page 56 of 159

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approving a detailed specific area plan, a copy of such order shall be rendered to the state land planning agency and the owner or developer of the property affected by such order, as prescribed by rules of the state land planning agency for a development order for a development of regional impact. Within 45 days after the order is rendered, the owner, the developer, or the state land planning agency may appeal the order to the Division of Administrative Hearings Florida Land and Water Adjudicatory Commission by filing a petition alleging that the detailed specific area plan is not consistent with the comprehensive plan or with the long-term master plan adopted pursuant to this section. The appellant shall furnish a copy of the petition to the opposing party, as the case may be, and to the local government that issued the order. The filing of the petition stays the effectiveness of the order until after completion of the appeal process. However, if a development order approving a detailed specific area plan has been challenged by an aggrieved or adversely affected party in a judicial proceeding pursuant to s. 163.3215, and a party to such proceeding serves notice to the state land planning agency, the state land planning agency shall dismiss its appeal to the division commission and shall have the right to intervene in the pending judicial proceeding pursuant to s. 163.3215. Proceedings for administrative review of an order approving a detailed specific area plan shall be conducted consistent with s.

Page 57 of 159

380.07(5). The <u>division</u> commission shall issue a decision granting or denying permission to develop pursuant to the longterm master plan and the standards of this part and may attach conditions or restrictions to its decisions.

Section 34. Subsections (1) and (2) of section 186.008, Florida Statutes, are amended to read:

186.008 State comprehensive plan; revision; implementation.—

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- (1) On or before October 1 of every odd-numbered year, the Executive Office of the Governor shall prepare, and the Governor shall recommend to the <u>Department of Economic Opportunity</u>

  Administration Commission, any proposed revisions to the state comprehensive plan deemed necessary. The Governor shall transmit his or her recommendations and explanation as required by s.

  186.007(8). Copies shall also be provided to each state agency, to each regional planning agency, to any other unit of government that requests a copy, and to any member of the public who requests a copy.
- (2) On or before December 15 of every odd-numbered year, the <u>Department of Economic Opportunity Administration Commission</u> shall review the proposed revisions to the state comprehensive plan prepared by the Governor. The <u>department commission</u> shall <u>provide adopt a resolution, after public notice and a reasonable opportunity for public comment, and transmit the proposed revisions to the state comprehensive plan to the Legislature,</u>

Page 58 of 159

together with any amendments approved by the <u>department</u> commission and any dissenting reports. The <u>department</u> commission shall identify those portions of the plan that are not based on existing law.

Section 35. Section 186.515, Florida Statutes, is amended to read:

186.515 Creation of regional planning councils under chapter 163.—Nothing in ss. 186.501—186.507, 186.513, and this section is intended to repeal or limit the provisions of chapter 163; however, the local general—purpose governments serving as voting members of the governing body of a regional planning council created pursuant to ss. 186.501—186.507, 186.513, and this section are not authorized to create a regional planning council pursuant to chapter 163 unless an agency, other than a regional planning council created pursuant to ss. 186.501—186.507, 186.513, and this section, is designated to exercise the powers and duties in any one or more of ss. 163.3164 and 380.031(14) ss. 163.3164 and 380.031(15); in which case, such a regional planning council is also without authority to exercise the powers and duties in s. 163.3164 or s. 380.031(14) s. 380.031(15).

Section 36. Subsection (1) and paragraphs (e) and (f) of subsection (2) of section 190.005, Florida Statutes, are amended to read:

190.005 Establishment of district.

Page 59 of 159

(1) The exclusive and uniform method for the establishment of a community development district with a size of 2,500 acres or more shall be pursuant to a rule, adopted under chapter 120 by the <a href="Department of Economic Opportunity Florida Land and Water Adjudicatory Commission">Department of Economic Opportunity Florida Land and Water Adjudicatory Commission</a>, granting a petition for the establishment of a community development district.

- (a) A petition for the establishment of a community development district shall be filed by the petitioner with the <a href="Department of Economic Opportunity">Department of Economic Opportunity</a> Florida Land and Water <a href="Adjudicatory Commission">Adjudicatory Commission</a>. The petition shall contain:
- 1. A metes and bounds description of the external boundaries of the district. Any real property within the external boundaries of the district which is to be excluded from the district shall be specifically described, and the last known address of all owners of such real property shall be listed. The petition shall also address the impact of the proposed district on any real property within the external boundaries of the district which is to be excluded from the district.
- 2. The written consent to the establishment of the district by all landowners whose real property is to be included in the district or documentation demonstrating that the petitioner has control by deed, trust agreement, contract, or option of 100 percent of the real property to be included in the district, and when real property to be included in the district is owned by a governmental entity and subject to a ground lease

Page 60 of 159

as described in s. 190.003(14), the written consent by such governmental entity.

- 3. A designation of five persons to be the initial members of the board of supervisors, who shall serve in that office until replaced by elected members as provided in s. 190.006.
  - 4. The proposed name of the district.

- 5. A map of the proposed district showing current major trunk water mains and sewer interceptors and outfalls if in existence.
- 6. Based upon available data, the proposed timetable for construction of the district services and the estimated cost of constructing the proposed services. These estimates shall be submitted in good faith but are not binding and may be subject to change.
- 7. A designation of the future general distribution, location, and extent of public and private uses of land proposed for the area within the district by the future land use plan element of the effective local government comprehensive plan of which all mandatory elements have been adopted by the applicable general-purpose local government in compliance with the Community Planning Act.
- 8. A statement of estimated regulatory costs in accordance with the requirements of s. 120.541.
  - (b) Prior to filing the petition, the petitioner shall:
  - 1. Pay a filing fee of \$15,000 to the county, if located

Page 61 of 159

within an unincorporated area, or to the municipality, if located within an incorporated area, and to each municipality the boundaries of which are contiguous with, or contain all or a portion of the land within, the external boundaries of the district.

- 2. Submit a copy of the petition to the county, if located within an unincorporated area, or to the municipality, if located within an incorporated area, and to each municipality the boundaries of which are contiguous with, or contain all or a portion of, the land within the external boundaries of the district.
- 3. If land to be included within a district is located partially within the unincorporated area of one or more counties and partially within a municipality or within two or more municipalities, pay a \$15,000 filing fee to each entity. Districts established across county boundaries shall be required to maintain records, hold meetings and hearings, and publish notices only in the county where the majority of the acreage within the district lies.
- (c) Such county and each such municipality required by law to receive a petition may conduct a public hearing to consider the relationship of the petition to the factors specified in paragraph (e). The public hearing shall be concluded within 45 days after the date the petition is filed unless an extension of time is requested by the petitioner and granted by the county or

Page 62 of 159

municipality. The county or municipality holding such public hearing may by resolution express its support of, or objection to the granting of, the petition by the <u>Department of Economic Opportunity Florida Land and Water Adjudicatory Commission</u>. A resolution must base any objection to the granting of the petition upon the factors specified in paragraph (e). Such county or municipality may present its resolution of support or objection at the <u>Department of Economic Opportunity Florida Land and Water Adjudicatory Commission</u> hearing and shall be afforded an opportunity to present relevant information in support of its resolution.

(d) A local public hearing on the petition shall be conducted by a hearing officer in conformance with the applicable requirements and procedures of the Administrative Procedure Act. The hearing shall include oral and written comments on the petition pertinent to the factors specified in paragraph (e). The hearing shall be held at an accessible location in the county in which the community development district is to be located. The petitioner shall cause a notice of the hearing to be published in a newspaper at least once a week for the 4 successive weeks immediately prior to the hearing. Such notice shall give the time and place for the hearing, a description of the area to be included in the district, which description shall include a map showing clearly the area to be covered by the district, and any other relevant

Page 63 of 159

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information which the establishing governing bodies may require. The advertisement shall not be placed in that portion of the newspaper where legal notices and classified advertisements appear. The advertisement shall be published in a newspaper of general paid circulation in the county and of general interest and readership in the community, not one of limited subject matter, pursuant to chapter 50. Whenever possible, the advertisement shall appear in a newspaper that is published at least 5 days a week, unless the only newspaper in the community is published fewer than 5 days a week. In addition to being published in the newspaper, the map referenced above must be part of the online advertisement required pursuant to s. 50.0211. All affected units of general-purpose local government and the general public shall be given an opportunity to appear at the hearing and present oral or written comments on the petition.

- (e) The <u>Department of Economic Opportunity Florida Land</u> and Water Adjudicatory Commission shall consider the entire record of the local hearing, the transcript of the hearing, resolutions adopted by local general-purpose governments as provided in paragraph (c), and the following factors and make a determination to grant or deny a petition for the establishment of a community development district:
- 1. Whether all statements contained within the petition have been found to be true and correct.

Page 64 of 159

2. Whether the establishment of the district is inconsistent with any applicable element or portion of the state comprehensive plan or of the effective local government comprehensive plan.

- 3. Whether the area of land within the proposed district is of sufficient size, is sufficiently compact, and is sufficiently contiguous to be developable as one functional interrelated community.
- 4. Whether the district is the best alternative available for delivering community development services and facilities to the area that will be served by the district.
- 5. Whether the community development services and facilities of the district will be incompatible with the capacity and uses of existing local and regional community development services and facilities.
- 6. Whether the area that will be served by the district is amenable to separate special-district government.
- (f) The <u>Department of Economic Opportunity</u> Florida Land and Water Adjudicatory Commission shall not adopt any rule which would expand, modify, or delete any provision of the uniform community development district charter as set forth in ss. 190.006-190.041, except as provided in s. 190.012. A rule establishing a community development district shall only contain the following:
  - 1. A metes and bounds description of the external

Page 65 of 159

boundaries of the district and any real property within the external boundaries of the district which is to be excluded.

- 2. The names of five persons designated to be the initial members of the board of supervisors.
  - 3. The name of the district.

- (g) The <u>Department of Economic Opportunity</u> Florida Land and Water Adjudicatory Commission may adopt rules setting forth its procedures for considering petitions to establish, expand, modify, or delete uniform community development districts or portions thereof consistent with the provisions of this section.
- (2) The exclusive and uniform method for the establishment of a community development district of less than 2,500 acres in size or a community development district of up to 7,000 acres in size located within a connected-city corridor established pursuant to s. 163.3246(13) shall be pursuant to an ordinance adopted by the county commission of the county having jurisdiction over the majority of land in the area in which the district is to be located granting a petition for the establishment of a community development district as follows:
- (e) If all of the land in the area for the proposed district is within the territorial jurisdiction of a municipal corporation, then the petition requesting establishment of a community development district under this act shall be filed by the petitioner with that particular municipal corporation. In such event, the duties of the county, hereinabove described, in

Page 66 of 159

action upon the petition shall be the duties of the municipal corporation. If any of the land area of a proposed district is within the land area of a municipality, the county commission may not create the district without municipal approval. If all of the land in the area for the proposed district, even if less than 2,500 acres, is within the territorial jurisdiction of two or more municipalities or two or more counties, except for proposed districts within a connected-city corridor established pursuant to s. 163.3246(13), the petition shall be filed with the Department of Economic Opportunity Florida Land and Water Adjudicatory Commission and proceed in accordance with subsection (1).

(f) Notwithstanding any other provision of this subsection, within 90 days after a petition for the establishment of a community development district has been filed pursuant to this subsection, the governing body of the county or municipal corporation may transfer the petition to the <a href="Department of Economic Opportunity Florida Land and Water">Department of Economic Opportunity Florida Land and Water</a>
Adjudicatory Commission, which shall make the determination to grant or deny the petition as provided in subsection (1). A county or municipal corporation shall have no right or power to grant or deny a petition that has been transferred to the <a href="Department of Economic Opportunity Florida Land and Water">Department of Economic Opportunity Florida Land and Water</a>
Adjudicatory Commission.

Section 37. Paragraph (d) of subsection (1) and subsection

Page 67 of 159

1676 (10) of section 190.046, Florida Statutes, are amended to read:
1677 190.046 Termination, contraction, or expansion of
1678 district.—

- (1) A landowner or the board may petition to contract or expand the boundaries of a community development district in the following manner:
- (d)1. For those districts initially established by administrative rule pursuant to s. 190.005(1), the petition shall be filed with the <u>Department of Economic Opportunity</u> Florida Land and Water Adjudicatory Commission.
- 2. Prior to filing the petition, the petitioner shall pay a filing fee of \$1,500, to the county if the district or the land to be added or deleted from the district is located within an unincorporated area or to the municipality if the district or the land to be added or deleted is located within an incorporated area, and to each municipality the boundaries of which are contiguous with or contain all or a portion of the land within or to be added to or deleted from the external boundaries of the district. The petitioner shall submit a copy of the petition to the same entities entitled to receive the filing fee. In addition, if the district is not the petitioner, the petitioner shall file the petition with the district board of supervisors.
- 3. Each county and each municipality shall have the option of holding a public hearing as provided by s. 190.005(1)(c).

Page 68 of 159

However, the public hearing shall be limited to consideration of the contents of the petition and whether the petition for amendment should be supported by the county or municipality.

- 4. The district board of supervisors shall, in lieu of a hearing officer, hold the local public hearing provided for by s. 190.005(1)(d). This local public hearing shall be noticed in the same manner as provided in s. 190.005(1)(d). Within 45 days of the conclusion of the hearing, the district board of supervisors shall transmit to the Department of Economic Opportunity Florida Land and Water Adjudicatory Commission the full record of the local hearing, the transcript of the hearing, any resolutions adopted by the local general-purpose governments, and its recommendation whether to grant the petition for amendment. The department commission shall then proceed in accordance with s. 190.005(1)(e).
- 5. A rule amending a district boundary shall describe the land to be added or deleted.
- obligations and no operating or maintenance responsibilities, upon the petition of the district, the district may be dissolved by a nonemergency ordinance of the general-purpose local governmental entity that established the district or, if the district was established by rule of the Department of Economic Opportunity Florida Land and Water Adjudicatory Commission, the district may be dissolved by repeal of such rule of the

Page 69 of 159

1726 department commission.

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Section 38. Paragraph (b) of subsection (1) of section 195.087, Florida Statutes, is amended to read:

195.087 Property appraisers and tax collectors to submit budgets to Department of Revenue.—

(1)

(b) The Division of Administrative Hearings Governor and Cabinet, sitting as the Administration Commission, may hear appeals from the final action of the department upon a written request being filed by the property appraiser or the presiding officer of the county commission no later than 15 days after the conclusion of the hearing held pursuant to s. 200.065(2)(d). The filing of an appeal does not relieve the county commission of its obligation to fund the department-approved final budget during the pendency of the appeal. The Department of Management Services Administration Commission may amend the budget if it finds that any aspect of the budget is unreasonable in light of the workload of the office of the property appraiser in the county under review. The budget request as approved by the department and as amended by the Department of Management Services commission shall become the operating budget of the property appraiser for the ensuing fiscal year beginning October 1, except that the budget so approved may subsequently be amended under the same procedure. After final approval, the property appraiser shall make no transfer of funds between

Page 70 of 159

accounts without the written approval of the department. However, all moneys received by property appraisers in complying with chapter 119 shall be accounted for in the same manner as provided for in s. 218.36, for moneys received as county fees and commissions, and any such moneys may be used and expended in the same manner and to the same extent as funds budgeted for the office and no budget amendment shall be required.

Section 39. Effective July 1, 2021, subsection (2) of section 206.27, Florida Statutes, is amended to read:

206.27 Records and files as public records.-

construed as requiring the department to provide as a public record any information concerning audits in progress or those records and files of the department described in this section which are currently the subject of pending investigation by the Department of Revenue or the Florida Department of Law Enforcement. It is specifically provided that the foregoing information shall be exempt from the provisions of s. 119.07(1) and shall be considered confidential pursuant to s. 213.053; however, the department may make available to the secretary executive director of the Department of Highway Safety and Motor Vehicles or his or her designee, exclusively for official purposes in administering chapter 207, any information concerning any audit in progress, and the provisions of s. 213.053(8) requiring a written agreement and maintenance of

Page 71 of 159

confidentiality by the recipient, and the penalty for breach of confidentiality, shall apply if the department makes such information available. An Any officer, employee, or former officer or employee of the department who divulges any such information in any manner except for such official purposes or under s. 213.053 is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

 Section 40. Effective July 1, 2021, paragraph (a) of subsection (2) of section 207.021, Florida Statutes, is amended to read:

207.021 Informal conferences; settlement or compromise of taxes, penalties, or interest.—

(2)(a) The <u>secretary executive director</u> or his or her designee may enter into a closing agreement with a taxpayer settling or compromising the taxpayer's liability for any tax, interest, or penalty assessed under this chapter. Each agreement must be in writing, in the form of a closing agreement approved by the department, and signed by the <u>secretary executive director</u> or his or her designee. The agreement is final and conclusive, except upon a showing of material fraud or misrepresentation of material fact. The department may not make an additional assessment against the taxpayer for the tax, interest, or penalty specified in the closing agreement for the time specified in the closing agreement, and the taxpayer may not institute a judicial or administrative proceeding to recover

any tax, interest, or penalty paid pursuant to the closing agreement. The <u>secretary executive director</u> of the department or his or her designee may approve the closing agreement.

Section 41. Paragraph (d) of subsection (2) of section 212.055, Florida Statutes, is amended to read:

 212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX. -
- (d) The proceeds of the surtax authorized by this subsection and any accrued interest shall be expended by the school district, within the county and municipalities within the county, or, in the case of a negotiated joint county agreement, within another county, to finance, plan, and construct infrastructure; to acquire any interest in land for public

Page 73 of 159

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recreation, conservation, or protection of natural resources or to prevent or satisfy private property rights claims resulting from limitations imposed by the designation of an area of critical state concern; to provide loans, grants, or rebates to residential or commercial property owners who make energy efficiency improvements to their residential or commercial property, if a local government ordinance authorizing such use is approved by referendum; or to finance the closure of countyowned or municipally owned solid waste landfills that have been closed or are required to be closed by order of the Department of Environmental Protection. Any use of the proceeds or interest for purposes of landfill closure before July 1, 1993, is ratified. The proceeds and any interest may not be used for the operational expenses of infrastructure, except that a county that has a population of fewer than 75,000 and that is required to close a landfill may use the proceeds or interest for longterm maintenance costs associated with landfill closure. Counties, as defined in s. 125.011, and charter counties may, in addition, use the proceeds or interest to retire or service indebtedness incurred for bonds issued before July 1, 1987, for infrastructure purposes, and for bonds subsequently issued to refund such bonds. Any use of the proceeds or interest for purposes of retiring or servicing indebtedness incurred for refunding bonds before July 1, 1999, is ratified.

Page 74 of 159

1. For the purposes of this paragraph, the term

## "infrastructure" means:

- a. Any fixed capital expenditure or fixed capital outlay associated with the construction, reconstruction, or improvement of public facilities that have a life expectancy of 5 or more years, any related land acquisition, land improvement, design, and engineering costs, and all other professional and related costs required to bring the public facilities into service. For purposes of this sub-subparagraph, the term "public facilities" means facilities as defined in <a href="mailto:s.163.3164(38)">s.163.3164(39)</a>, s. 163.3221(13), or s. 189.012(5), and includes facilities that are necessary to carry out governmental purposes, including, but not limited to, fire stations, general governmental office buildings, and animal shelters, regardless of whether the facilities are owned by the local taxing authority or another governmental entity.
- b. A fire department vehicle, an emergency medical service vehicle, a sheriff's office vehicle, a police department vehicle, or any other vehicle, and the equipment necessary to outfit the vehicle for its official use or equipment that has a life expectancy of at least 5 years.
- c. Any expenditure for the construction, lease, or maintenance of, or provision of utilities or security for, facilities, as defined in s. 29.008.
- d. Any fixed capital expenditure or fixed capital outlay associated with the improvement of private facilities that have

Page 75 of 159

a life expectancy of 5 or more years and that the owner agrees to make available for use on a temporary basis as needed by a local government as a public emergency shelter or a staging area for emergency response equipment during an emergency officially declared by the state or by the local government under s. 252.38. Such improvements are limited to those necessary to comply with current standards for public emergency evacuation shelters. The owner must enter into a written contract with the local government providing the improvement funding to make the private facility available to the public for purposes of emergency shelter at no cost to the local government for a minimum of 10 years after completion of the improvement, with the provision that the obligation will transfer to any subsequent owner until the end of the minimum period.

e. Any land acquisition expenditure for a residential housing project in which at least 30 percent of the units are affordable to individuals or families whose total annual household income does not exceed 120 percent of the area median income adjusted for household size, if the land is owned by a local government or by a special district that enters into a written agreement with the local government to provide such housing. The local government or special district may enter into a ground lease with a public or private person or entity for nominal or other consideration for the construction of the residential housing project on land acquired pursuant to this

Page 76 of 159

1901 sub-subparagraph.

- f. Instructional technology used solely in a school district's classrooms. As used in this sub-subparagraph, the term "instructional technology" means an interactive device that assists a teacher in instructing a class or a group of students and includes the necessary hardware and software to operate the interactive device. The term also includes support systems in which an interactive device may mount and is not required to be affixed to the facilities.
- 2. For the purposes of this paragraph, the term "energy efficiency improvement" means any energy conservation and efficiency improvement that reduces consumption through conservation or a more efficient use of electricity, natural gas, propane, or other forms of energy on the property, including, but not limited to, air sealing; installation of insulation; installation of energy-efficient heating, cooling, or ventilation systems; installation of solar panels; building modifications to increase the use of daylight or shade; replacement of windows; installation of energy controls or energy recovery systems; installation of electric vehicle charging equipment; installation of systems for natural gas fuel as defined in s. 206.9951; and installation of efficient lighting equipment.
- 3. Notwithstanding any other provision of this subsection, a local government infrastructure surtax imposed or extended

Page 77 of 159

after July 1, 1998, may allocate up to 15 percent of the surtax proceeds for deposit into a trust fund within the county's accounts created for the purpose of funding economic development projects having a general public purpose of improving local economies, including the funding of operational costs and incentives related to economic development. The ballot statement must indicate the intention to make an allocation under the authority of this subparagraph.

Section 42. Subsection (1) of section 215.619, Florida Statutes, is amended to read:

215.619 Bonds for Everglades restoration.-

 (1) The issuance of Everglades restoration bonds to finance or refinance the cost of the acquisition and improvement of land, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan under s. 373.470, the Lake Okeechobee Watershed Protection Plan under s. 373.4595, the Caloosahatchee River Watershed Protection Plan under s. 373.4595, the St. Lucie River Watershed Protection Plan under s. 373.4595, the City of Key West Area of Critical State Concern as designated by the Administration Commission under s. 380.05, and the Florida Keys Area of Critical State Concern protection program under ss. 380.05 and 380.0552 in order to restore and conserve natural systems through implementation of water management projects, including projects that protect, restore,

Page 78 of 159

or enhance nearshore water quality and fisheries, such as stormwater or canal restoration projects, projects to protect water resources available to the Florida Keys, including wastewater management projects identified in the Keys Wastewater Plan, dated November 2007, and submitted to the Florida House of Representatives on December 4, 2007, is authorized in accordance with s. 11(e), Art. VII of the State Constitution.

- (a) Everglades restoration bonds, except refunding bonds, may be issued only in fiscal years 2002-2003 through 2019-2020 and may not be issued in an amount exceeding \$100 million per fiscal year unless:
- 1. The Department of Environmental Protection has requested additional amounts in order to achieve cost savings or accelerate the purchase of land; or
- 2. The Legislature authorizes an additional amount of bonds not to exceed \$200 million, and limited to \$50 million per fiscal year, specifically for the purpose of funding the Florida Keys Area of Critical State Concern protection program and the City of Key West Area of Critical State Concern. Proceeds from the bonds shall be managed by the Department of Environmental Protection for the purpose of entering into financial assistance agreements with local governments located in the Florida Keys Area of Critical State Concern or the City of Key West Area of Critical State Concern to finance or refinance the cost of constructing sewage collection, treatment, and disposal

Page 79 of 159

facilities or building projects that protect, restore, or enhance nearshore water quality and fisheries, such as stormwater or canal restoration projects and projects to protect water resources available to the Florida Keys.

- (b) The duration of Everglades restoration bonds may not exceed 20 annual maturities and must mature by December 31, 2047. Except for refunding bonds, a series of bonds may not be issued unless an amount equal to the debt service coming due in the year of issuance has been appropriated by the Legislature. Not more than 58.25 percent of documentary stamp taxes collected may be taken into account for the purpose of satisfying an additional bonds test set forth in any authorizing resolution for bonds issued on or after July 1, 2015. Beginning July 1, 2010, the Legislature shall analyze the ratio of the state's debt to projected revenues before authorizing the issuance of bonds under this section.
- Section 43. Subsection (1) of section 215.95, Florida Statutes, is amended to read:
  - 215.95 Financial Management Information Board.-
- (1) There is created, as part of the Administration

  Commission, the Financial Management Information Board. The
  board shall be composed of the Governor, the Chief Financial

  Officer, the Commissioner of Agriculture, and the Attorney

  General. The Governor shall be chair of the board. The Governor

  or the Chief Financial Officer may call a meeting of the board

Page 80 of 159

2001 at any time the need arises.

Section 44. Subsection (2) of section 216.182, Florida Statutes, is amended to read:

216.182 Approval of fixed capital outlay program plan.-

- member of the Cabinet or of a board consisting of the Governor and members of the Cabinet which contends that the determination of the program plan by the Executive Office of the Governor pursuant to subsection (1) is contrary to the orderly implementation of legislative authorization shall have the right to have the issue reviewed by the <u>Department of Management</u>

  Services after a substantial interest hearing by the Division of <u>Administrative Hearings Administration Commission</u>, which shall decide such issue by majority vote. The appropriations committees of the Legislature may advise the <u>Department of Management Services and the Division of Administrative Hearings Administration Commission</u> on the issue.
- Section 45. Subsection (2) of section 216.192, Florida Statutes, is amended to read:
  - 216.192 Release of appropriations; revision of budgets.-
- (2) Any department under the direct supervision of a member of the Cabinet or of a board consisting of the Governor and members of the Cabinet which contends that the plan for releases of funds appropriated to it is contrary to the approved operating budget shall have the right to have the issue reviewed

Page 81 of 159

2026 by the <u>administrative law judge of the Division of</u>
2027 Administrative Hearings which shall issue a final order on the
2028 <u>issue Administration Commission which shall decide such issue by</u>
2029 majority vote.

Section 46. Section 259.045, Florida Statutes, is amended to read:

259.045 Purchase of lands in areas of critical state concern; recommendations by department and land authorities.— Within 45 days after the <u>designation of Administration</u>

Commission designates an area as an area of critical state concern under s. 380.05, and annually thereafter, the Department of Environmental Protection shall consider the recommendations of the state land planning agency pursuant to s. 380.05(1)(a) relating to purchase of lands within an area of critical state concern or lands outside an area of critical state concern that directly impact an area of critical state concern, which may include lands used to preserve and protect water supply, and shall make recommendations to the board with respect to the purchase of the fee or any lesser interest in any such lands that are:

- (1) Environmentally endangered lands;
- (2) Outdoor recreation lands;

- (3) Lands that conserve sensitive habitat;
- (4) Lands that protect, restore, or enhance nearshore water quality and fisheries;

Page 82 of 159

(5) Lands used to protect and enhance water supply to the Florida Keys, including alternative water supplies such as reverse osmosis and reclaimed water systems; or

rights claims resulting from limitations imposed by the designation of an area of critical state concern if the acquisition of such lands fulfills a public purpose listed in s. 259.032(2) or if the parcel is wholly or partially, at the time of acquisition, on one of the board's approved acquisition lists established pursuant to this chapter. For the purposes of this subsection, if a parcel is estimated to be worth \$500,000 or less and the director of the Division of State Lands finds that the cost of an outside appraisal is not justified, a comparable sales analysis, an appraisal prepared by the Division of State Lands, or other reasonably prudent procedures may be used by the Division of State Lands to estimate the value of the parcel, provided the public's interest is reasonably protected.

The department, a local government, a special district, or a land authority within an area of critical state concern may make recommendations with respect to additional purchases which were not included in the state land planning agency recommendations.

- Section 47. Paragraph (a) of subsection (2) of section 282.709, Florida Statutes, is amended to read:
- 282.709 State agency law enforcement radio system and

Page 83 of 159

2076 interoperability network.

- (2) The Joint Task Force on State Agency Law Enforcement Communications is created adjunct to the department to advise the department of member-agency needs relating to the planning, designing, and establishment of the statewide communication system.
- (a) The Joint Task Force on State Agency Law Enforcement Communications shall consist of the following members:
- 1. A representative of the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional Regulation who shall be appointed by the secretary of the department.
- 2. A representative of the Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles who shall be appointed by the <u>secretary executive director</u> of the department.
- 3. A representative of the Department of Law Enforcement who shall be appointed by the executive director of the department.
- 4. A representative of the Fish and Wildlife Conservation Commission who shall be appointed by the executive director of the commission.
- 5. A representative of the Division of Law Enforcement of the Department of Environmental Protection who shall be appointed by the secretary of the department.

Page 84 of 159

6. A representative of the Department of Corrections who shall be appointed by the secretary of the department.

- 7. A representative of the Department of Financial Services who shall be appointed by the Chief Financial Officer.
- 8. A representative of the Department of Agriculture and Consumer Services who shall be appointed by the Commissioner of Agriculture.
- 9. A representative of the Florida Sheriffs Association who shall be appointed by the president of the Florida Sheriffs Association.

Section 48. Paragraphs (b) and (d) of subsection (12) of section 288.975, Florida Statutes, are amended to read:

288.975 Military base reuse plans.-

- (12) Following receipt of a petition, the petitioning party or parties and the host local government shall seek resolution of the issues in dispute. The issues in dispute shall be resolved as follows:
- (b) If resolution of the dispute cannot be achieved within 45 days, the petitioning parties and host local government may extend such dispute resolution for up to 45 days. If resolution of the dispute cannot be achieved with the above timeframes, the issues in dispute shall be submitted to the state land planning agency. If the issues stem from multiple petitions, the mediation shall be consolidated into a single proceeding. The state land planning agency shall have 45 days to hold informal

Page 85 of 159

hearings, if necessary, identify the issues in dispute, prepare a record of the proceedings, and provide recommended solutions to the parties. If the parties fail to implement the recommended solutions within 45 days, the state land planning agency shall submit the matter to the <u>Division of Administrative Hearings</u>

Administration Commission for final action. The report to the <u>Division of Administrative Hearings</u> Administration Commission shall list each issue in dispute, describe the nature and basis for each dispute, identify the recommended solutions provided to the parties, and make recommendations for actions the <u>Division of Administrative Hearings</u> Administration Commission should take to resolve the disputed issues.

(d) Within 45 days after receiving the report from the state land planning agency, the <u>Division of Administrative</u>

<u>Hearings Administration Commission</u> shall take action to resolve the issues in dispute. In deciding upon a proper resolution, the <u>Division of Administrative Hearings Administration Commission</u> shall consider the nature of the issues in dispute, any requests for a formal administrative hearing pursuant to chapter 120, the compliance of the parties with this section, the extent of the conflict between the parties, the comparative hardships and the public interest involved. If the <u>Division of Administrative</u>

<u>Hearings Administration Commission</u> incorporates in its final order a term or condition that requires any local government to amend its local government comprehensive plan, the local

government shall amend its plan within 60 days after the issuance of the order. A public hearing on such amendment or amendments pursuant to s. 163.3184(11)(b)1. is not required. The final order of the <u>Division of Administrative Hearings</u>

Administration Commission is subject to appeal pursuant to s. 120.68. If the order of the <u>Division of Administrative Hearings</u>

Administration Commission is appealed, the time for the local government to amend its plan shall be tolled during the pendency of any local, state, or federal administrative or judicial proceeding relating to the military base reuse plan.

Section 49. Effective July 1, 2021, subsection (7) of section 316.545, Florida Statutes, is amended to read:

316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review.—

Transportation the Commercial Motor Vehicle Review Board, consisting of three permanent members who shall be the Secretary of Transportation, the Secretary executive director of the Department of Highway Safety and Motor Vehicles, and the Commissioner of Agriculture, or their authorized representatives, and four additional members appointed pursuant to paragraph (b), which may review any penalty imposed upon any vehicle or person under the provisions of this chapter relating to weights imposed on the highways by the axles and wheels of motor vehicles, to special fuel and motor fuel tax compliance,

Page 87 of 159

2176 or to violations of safety regulations.

- (a) The Secretary of Transportation or his or her authorized representative shall be the chair of the review board.
- (b) The Governor shall appoint one member from the road construction industry, one member from the trucking industry, and one member with a general business or legal background. The Commissioner of Agriculture shall appoint one member from the agriculture industry. Each member appointed under this paragraph must be a registered voter and resident of the state and must possess business experience in the private sector. Members appointed under pursuant to this paragraph shall each serve a 2-year term. A vacancy occurring during the term of a member appointed under this paragraph shall be filled only for the remainder of the unexpired term. Members of the board appointed under this paragraph may be removed from office by the Governor for misconduct, malfeasance, misfeasance, or nonfeasance in office.
- (c) Each member, before entering upon his or her official duties, shall take and subscribe to an oath before an official authorized by law to administer oaths that he or she will honestly, faithfully, and impartially perform the duties devolving upon him or her in office as a member of the review board and that he or she will not neglect any duties imposed upon him or her by s. 316.3025, s. 316.550, or this section.

Page 88 of 159

(d) The chair of the review board is responsible for the administrative functions of the review board.

- (e) Four members of the board constitute a quorum, and the vote of four members <u>is</u> shall be necessary for any action taken by the board. A vacancy on the board does not impair the right of a quorum of the board to exercise all of the rights and perform all of the duties of the board.
- (f) The review board may hold sessions and conduct proceedings at any place within the state. As an alternative to physical appearance, and in addition to any other method of appearance authorized by rule, the Department of Transportation shall provide space and video conference capability at each district office to enable a person requesting a hearing to appear remotely before the board, regardless of the physical location of the board proceeding.
- Section 50. Effective July 1, 2021, subsections (1) and (2) of section 320.275, Florida Statutes, are amended to read: 320.275 Automobile Dealers Industry Advisory Board.—
- (1) AUTOMOBILE DEALERS INDUSTRY ADVISORY BOARD.—The Automobile Dealers Industry Advisory Board is created within the Department of Highway Safety and Motor Vehicles. The board shall make recommendations on proposed legislation, make recommendations on proposed rules and procedures, present licensed motor vehicle dealer industry issues to the department for its consideration, consider any matters relating to the

Page 89 of 159

motor vehicle dealer industry presented to it by the department, and submit an annual report to the <u>secretary executive director</u> of the department and file copies with the Governor, the President of the Senate, and the Speaker of the House of Representatives.

(2) MEMBERSHIP, TERMS, MEETINGS.-

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The board shall be composed of 12 members. The secretary executive director of the Department of Highway Safety and Motor Vehicles shall appoint the members from names submitted by the entities for the designated categories the member will represent. The secretary executive director shall appoint one representative of the Department of Highway Safety and Motor Vehicles; two representatives of the independent motor vehicle industry as recommended by the Florida Independent Automobile Dealers Association; two representatives of the franchise motor vehicle industry as recommended by the Florida Automobile Dealers Association; one representative of the auction motor vehicle industry who is from an auction chain and is recommended by a group affiliated with the National Auto Auction Association; one representative of the auction motor vehicle industry who is from an independent auction and is recommended by a group affiliated with the National Auto Auction Association; one representative from the Department of Revenue; a Florida tax collector representative recommended by the Florida Tax Collectors Association; one representative from the

Page 90 of 159

Better Business Bureau; one representative from the Department of Agriculture and Consumer Services, who must represent the Division of Consumer Services; and one representative of the insurance industry who writes motor vehicle dealer surety bonds.

- (b)1. The <u>secretary</u> executive director shall appoint the following initial members to 1-year terms: one representative from the motor vehicle auction industry who represents an auction chain, one representative from the independent motor vehicle industry, one representative from the franchise motor vehicle industry, one representative from the Department of Revenue, one Florida tax collector, and one representative from the Better Business Bureau.
- 2. The <u>secretary</u> executive director shall appoint the following initial members to 2-year terms: one representative from the motor vehicle auction industry who represents an independent auction, one representative from the independent motor vehicle industry, one representative from the franchise motor vehicle industry, one representative from the Division of Consumer Services, one representative from the insurance industry, and one representative from the department.
- 3. As the initial terms expire, the <u>secretary</u> executive director shall appoint successors from the same designated category for terms of 2 years. If renominated, a member may succeed himself or herself.
  - 4. The board shall appoint a chair and vice chair at its

Page 91 of 159

2276 initial meeting and every 2 years thereafter.

(c) The board shall meet at least two times per year. Meetings may be called by the chair of the board or by the secretary executive director of the department. One meeting shall be held in the fall of the year to review legislative proposals. The board shall conduct all meetings in accordance with applicable Florida Statutes and shall keep minutes of all meetings. Meetings may be held in locations around the state in department facilities or in other appropriate locations.

Section 51. Effective July 1, 2021, subsection (1) of section 322.125, Florida Statutes, is amended to read:

322.125 Medical Advisory Board.

(1) There shall be a Medical Advisory Board composed of not fewer than 12 or more than 25 members, at least one of whom must be 60 years of age or older and all but one of whose medical and other specialties must relate to driving abilities, which number must include a doctor of medicine who is employed by the Department of Highway Safety and Motor Vehicles in Tallahassee, who shall serve as administrative officer for the board. The secretary executive director of the Department of Highway Safety and Motor Vehicles shall recommend persons to serve as board members. Every member but two must be a doctor of medicine licensed to practice medicine in this or any other state. One member must be an optometrist licensed to practice optometry in this state. One member must be a chiropractic

Page 92 of 159

physician licensed to practice chiropractic medicine in this state. Members shall be approved by the Cabinet and shall serve 4-year staggered terms. The board membership must, to the maximum extent possible, consist of equal representation of the disciplines of the medical community treating the mental or physical disabilities that could affect the safe operation of motor vehicles.

Section 52. Section 331.353, Florida Statutes, is amended to read:

331.353 Rulemaking authority.—The Administration

Commission and State agencies shall have authority to adopt rules containing procedures for review of spaceport plans and amendments and development orders for projects applied for or issued under this act.

Section 53. Paragraph (b) of subsection (5) of section 336.025, Florida Statutes, is amended to read:

336.025 County transportation system; levy of local option fuel tax on motor fuel and diesel fuel.—

(5)

(b) Any dispute as to the determination by the county of distribution proportions shall be resolved through an appeal to the <u>Division of Administrative Hearings Administration</u>

Commission in accordance with procedures developed by the <u>Division of Administrative Hearings commission</u>. Pending final disposition of such proceeding, the tax shall be collected

Page 93 of 159

pursuant to this section, and such funds shall be held in escrow by the clerk of the circuit court of the county until final disposition.

Section 54. Subsection (1) of section 337.243, Florida Statutes, is amended to read:

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337.243 Notification of land use changes in designated transportation corridors.—

If a local government designates a transportation corridor that includes a facility on the State Highway System in its local government comprehensive plan and has adopted a transportation corridor management ordinance, the local governmental entity shall give reasonable notice by certified mail to the department prior to approving any substantial zoning change or subdivision plat changes or granting of a building permit or development permit, as defined in s. 380.031(3) s. 380.031(4), for land use or the erection, alteration, or moving of a building for property within the designated transportation corridor which would substantially impair the viability of the corridor for future transportation uses. This notification requirement shall not apply to any routine maintenance or emergency repairs to existing structures. Upon notification, the department shall determine whether to purchase the property affected or to initiate eminent domain proceedings. The department's determination shall not affect the granting or denial of the permit by the local government. The local

Page 94 of 159

government shall not be liable to the department for failure to make notification to the department pursuant to this section.

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Section 55. Subsections (3) and (4) of section 369.305, Florida Statutes, are amended to read:

369.305 Review of local comprehensive plans, land development regulations, Wekiva River development permits, and amendments.—

If the department determines that the local comprehensive plan and land development regulations as amended or supplemented comply with the provisions of subsection (1), the department shall petition the Department of Economic Opportunity Governor and Cabinet to confirm its determination. If the department determines that the amendments and any new land development regulations that a county has adopted do not meet the criteria established in subsection (1), or the department receives no amendments or new land development regulations and determines that the county's existing local comprehensive plan and land development regulations do not comply with the provisions of subsection (1), the department shall petition the Department of Economic Opportunity Governor and Cabinet to order the county to adopt such amendments to its local comprehensive plan or land development regulations or such new land development regulations as it deems necessary to meet the criteria in subsection (1). A determination or petition made by the department pursuant to this subsection shall not be final

Page 95 of 159

2376 agency action.

(4) The Department of Economic Opportunity Governor and Cabinet, sitting as the Land and Water Adjudicatory Commission, shall render an order on the petition. Any local government comprehensive plan amendments directly related to the requirements of this subsection and subsections (1), (2), and (3) may be initiated by a local planning agency and considered by the local governing body without regard to statutory or local ordinance limitations on the frequency of consideration of amendments to local comprehensive plans.

Section 56. Section 373.114, Florida Statutes, is amended to read:

- 373.114 Land and Water Adjudicatory Commission; Review of district rules and orders; department review of district rules.—
- has Governor and Cabinet, sitting as the Land and Water

  Adjudicatory Commission, have the exclusive authority to review any order or rule of a water management district, other than a rule relating to an internal procedure of the district or a final order resulting from an evidentiary hearing held under s. 120.569 or s. 120.57 or a rule that has been adopted after issuance of a final order resulting from an evidentiary hearing held under s. 120.56, to ensure consistency with the provisions and purposes of this chapter. Subsequent to the legislative ratification of the delineation methodology pursuant to s.

Page 96 of 159

373.421(1), this subsection also shall apply to an order of the department, or a local government exercising delegated authority, pursuant to ss. 373.403-373.443, except an order pertaining to activities or operations subject to conceptual plan approval pursuant to chapter 378 or a final order resulting from an evidentiary hearing held under s. 120.569 or s. 120.57.

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Such review may be initiated by the department or by a party to the proceeding below by filing a request for review with the department Land and Water Adjudicatory Commission and serving a copy on the department and on any person named in the rule or order within 20 days after adoption of the rule or the rendering of the order. For the purposes of this section, the term "party" means any affected person who submitted oral or written testimony, sworn or unsworn, of a substantive nature which stated with particularity objections to or support for the rule or order that are cognizable within the scope of the provisions and purposes of this chapter. In order for the department commission to accept a request for review initiated by a party below, with regard to a specific order, the department three members of the commission must determine on the basis of the record below that the activity authorized by the order would substantially affect natural resources of statewide or regional significance. Review of an order may also be accepted if the department determines three members of the commission determine that the order raises issues of policy,

Page 97 of 159

statutory interpretation, or rule interpretation that have regional or statewide significance from the standpoint of agency precedent. The party requesting the <u>department commission</u> to review an order must allege with particularity, and the department <del>commission</del> must find, that:

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- 1. The order is in conflict with statutory requirements; or
- 2. The order is in conflict with the requirements of a duly adopted rule.
- Review by the department Land and Water Adjudicatory Commission is appellate in nature and shall be based solely on the record below unless the department commission determines that a remand for a formal evidentiary proceeding is necessary to develop additional findings of fact. If there is no evidentiary administrative proceeding resulting from a remand or referral for findings of fact by the department commission, then the facts contained in the proposed agency action or proposed water management district action, including any technical staff report, shall be deemed undisputed. The matter shall be heard by the department commission not more than 60 days after receipt of the request for review, unless waived by the parties; provided, however, such time limit shall be tolled by a referral or remand pursuant to this paragraph. The department commission may refer a request for review to the Division of Administrative Hearings for the production of findings of fact, limited to those needed

to render the decision requested, to supplement the record, if the department a majority of the commission determines that supplementary findings of fact are essential to determine the consistency of a rule or order with the provisions and purposes of this chapter. Alternatively, the department commission may remand the matter to the agency below for additional findings of fact, limited to those needed to render the decision requested, to supplement the record, if the department a majority of the commission determines that supplementary findings of fact are essential to determine the consistency of a rule or order with the provisions and purposes of this chapter. Such proceedings must be conducted and the findings transmitted to the department commission within 90 days of the remand or referral.

Commission determines that a rule of a water management district is not consistent with the provisions and purposes of this chapter, it may require the water management district to initiate rulemaking proceedings to amend or repeal the rule. If the department commission determines that an order is not consistent with the provisions and purposes of this chapter, the department commission may rescind or modify the order or remand the proceeding for further action consistent with the order of the department Land and Water Adjudicatory Commission only if the department commission determines that the activity authorized by the order would substantially affect natural

resources of statewide or regional significance. In the case of an order which does not itself substantially affect natural resources of statewide or regional significance, but which raises issues of policy that have regional or statewide significance from the standpoint of agency precedent, the <a href="department commission">department commission</a> may direct the district to initiate rulemaking to amend its rules to assure that future actions are consistent with the provisions and purposes of this chapter without modifying the order.

- (d) In a review under this section of a construction permit issued pursuant to a conceptual permit under part IV, which conceptual permit is issued after July 1, 1993, a party to the review may not raise an issue which was or could have been raised in a review of the conceptual permit under this section.
- (e) A request for review under this section shall not be a precondition to the seeking of judicial review pursuant to s. 120.68 or the seeking of an administrative determination of rule validity pursuant to s. 120.56.
- (f) The <u>department</u> Florida Land and Water Adjudicatory Commission may adopt rules to set forth its procedures for reviewing an order or rule of a water management district consistent with the provisions of this section.
- (g) For the purpose of this section, it shall be presumed that activity authorized by an order will not affect resources of statewide or regional significance if the proposed activity:

Page 100 of 159

2501 1. Occupies an area less than 10 acres in size, and

- 2. Does not create impervious surfaces greater than 2 acres in size, and
- 3. Is not located within 550 feet of the shoreline of a named body of water designated as Outstanding Florida Waters, and
- 4. Does not adversely affect threatened or endangered species.

This paragraph shall not operate to hold that any activity that exceeds these limits is presumed to affect resources of statewide or regional significance. The determination of whether an activity will substantially affect resources of statewide or regional significance shall be made on a case-by-case basis, based upon facts contained in the record below.

- (2) The department shall have the exclusive authority to review rules of the water management districts, other than rules relating to internal management of the districts, to ensure consistency with the water resource implementation rule as set forth in the rules of the department. Within 30 days after adoption or revision of any water management district rule, the department shall initiate a review of such rule pursuant to this section.
- (a) Within 30 days after adoption of a rule, any affected person may request that a hearing be held before the secretary

Page 101 of 159

of the department, at which hearing evidence and argument may be presented relating to the consistency of the rule with the water resource implementation rule, by filing a request for hearing with the department and serving a copy on the water management district.

- (b) If the department determines that the rule is inconsistent with the water resource implementation rule, it may order the water management district to initiate rulemaking proceedings to amend or repeal the rule.
- (c) An order of the department requiring amendment or repeal of a rule may be appealed <u>pursuant to s. 120.68</u> to the Land and Water Adjudicatory Commission by the water management district or any other party to the proceeding before the secretary.

Section 57. Paragraph (c) of subsection (3) of section 373.139, Florida Statutes, is amended to read:

373.139 Acquisition of real property.-

- (3) The initial 5-year work plan and any subsequent modifications or additions thereto shall be adopted by each water management district after a public hearing. Each water management district shall provide at least 14 days' advance notice of the hearing date and shall separately notify each county commission within which a proposed work plan project or project modification or addition is located of the hearing date.
  - (c) The Secretary of Environmental Protection shall

Page 102 of 159

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release acquisition moneys from the appropriate account or trust fund to a district following receipt of a resolution adopted by the governing board identifying the lands being acquired and certifying that such acquisition is consistent with the 5-year work plan of acquisition and other provisions of this section. The governing board also shall provide to the Secretary of Environmental Protection a copy of all certified appraisals used to determine the value of the land to be purchased. Each parcel to be acquired must have at least one appraisal. Two appraisals are required when the estimated value of the parcel exceeds \$1 million. However, when both appraisals exceed \$1 million and differ significantly, a third appraisal may be obtained. If the purchase price is greater than the appraisal price, the governing board shall submit written justification for the increased price. The Secretary of Environmental Protection may withhold moneys for any purchase that is not consistent with the 5-year plan or the intent of this section or that is in excess of appraised value. The governing board may appeal any denial to the Division of Administrative Hearings Land and Water Adjudicatory Commission pursuant to s. 373.114. Section 58. Subsection (1) of section 373.217, Florida Statutes, is amended to read: Superseded laws and regulations. -It is the intent of the Legislature to provide a means whereby reasonable programs for the issuance of permits

Page 103 of 159

authorizing the consumptive use of particular quantities of water may be authorized by the Department of Environmental Protection, subject to judicial review and also subject to review by the Governor and Cabinet, sitting as the Land and Water Adjudicatory Commission as provided in s. 373.114.

Section 59. Subsections (11) and (13) of section 373.2295,

Section 59. Subsections (11) and (13) of section 373.2295, Florida Statutes, are amended to read:

373.2295 Interdistrict transfers of groundwater.-

- agency action under this section, the proposed use of the site designated in the application for groundwater production, treatment, or transmission facilities does not conform with the existing zoning ordinances, a rezoning application may be submitted. If local authorities deny the application for rezoning, the applicant may appeal this decision to the Department of Economic Opportunity Land and Water Adjudicatory Commission, which shall authorize a variance or nonconforming use to the existing comprehensive plan and zoning ordinances, unless the Department of Economic Opportunity commission determines after notice and hearing that such variance or nonconforming use is contrary to the public interest.
- (13) When a consumptive use permit under this section is granted for water use beyond the boundaries of a local government from which or through which the groundwater is withdrawn or transferred and a local government denies a permit

Page 104 of 159

required under chapter 125 or chapter 153 for a facility or any infrastructure which produces, treats, transmits, or distributes such groundwater, the person or unit of government applying for the permit under chapter 125 or chapter 153 may appeal the denial to the <u>Department of Economic Opportunity Land and Water Adjudicatory Commission</u>. The <u>Department of Economic Opportunity commission</u> shall review the local government action for consistency with this chapter and the interdistrict groundwater transfer permit and may reverse, modify, or approve the local government's action.

Section 60. Paragraph (b) of subsection (1) of section 373.4275, Florida Statutes, is amended to read:

373.4275 Review of consolidated orders.-

(1) Beginning on the effective date of the rules adopted under s. 373.427(1), review of any consolidated order rendered pursuant to s. 373.427(1) shall be governed by the provisions of s. 373.114(1). However, the term "party" shall mean any person who participated as a party in a proceeding under ss. 120.569 and 120.57 on the concurrently reviewed authorizations, permits, waivers, variances, or approvals, or any affected person who submitted to the department, water management district, or board of trustees oral or written testimony, sworn or unsworn, of a substantive nature which stated with particularity objections to or support for the authorization, permit, waiver, variance, or approval, provided that such testimony was cognizable within the

Page 105 of 159

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scope of this chapter or the applicable provisions of chapter 161, chapter 253, or chapter 258 when the consolidated notice of intent includes an authorization, permit, waiver, variance, or approval under those chapters. In such cases, the standard of review shall also ensure consistency with the applicable provisions and purposes of chapter 161, chapter 253, or chapter 258 when the consolidated order includes an authorization, permit, waiver, variance, or approval under those chapters. If the consolidated order subject to review includes approval or denial of proprietary authorization to use submerged lands on which the board of trustees has previously acted, as described in s. 373.427(2), the scope of review under this section shall not encompass such proprietary decision, but the standard of review shall also ensure consistency with the applicable provisions and purposes of chapter 161 when the consolidated order includes a permit, waiver, or approval under that chapter.

- (b) If a consolidated order includes proprietary authorization under chapter 253 or chapter 258 to use submerged lands owned by the Board of Trustees of the Internal Improvement Trust Fund for an activity for which the authority has been delegated to take final agency action without action of the board of trustees, the following additional provisions and exceptions to s. 373.114(1) apply:
- 1. The Governor and Cabinet shall sit <del>concurrently</del> as <del>the</del> Land and Water Adjudicatory Commission and the Board of Trustees

Page 106 of 159

of the Internal Improvement Trust Fund in exercising the exclusive authority to review the order;

- 2. The review may also be initiated by the Governor or any member of the Cabinet within 20 days after the rendering of the order in which case the other provisions of s. 373.114(1)(a) regarding acceptance of a request for review do not apply; and
- 3. If the Governor and Cabinet find that an authorization to use submerged lands is not consistent with chapter 253 or chapter 258, any authorization, permit, waiver, or approval authorized or granted by the consolidated order must be rescinded or modified or the proceeding must be remanded for further action consistent with the order issued under this section.

Section 61. Subsection (6) of section 373.703, Florida Statutes, is amended to read:

- 373.703 Water production; general powers and duties.—In the performance of, and in conjunction with, its other powers and duties, the governing board of a water management district existing pursuant to this chapter:
- (6) May provide water and financial assistance to regional water supply authorities, but may not provide water to counties and municipalities which are located within the area of such authority without the specific approval of the authority or, in the event of the authority's disapproval, the approval of the Governor and Cabinet sitting as the Land and Water Adjudicatory

Page 107 of 159

Commission. The district may supply water at rates and upon terms mutually agreed to by the parties or, if they do not agree, as set by the governing board and specifically approved by the department Governor and Cabinet sitting as the Land and Water Adjudicatory Commission.

Section 62. Paragraph (c) of subsection (1) of section 377.2425, Florida Statutes, is amended to read:

377.2425 Manner of providing security for geophysical exploration, drilling, and production.—

- (1) Prior to granting a permit to conduct geophysical operations; drilling of exploratory, injection, or production wells; producing oil and gas from a wellhead; or transporting oil and gas through a field-gathering system, the department shall require the applicant or operator to provide surety that these operations will be conducted in a safe and environmentally compatible manner.
- (c) An applicant for a drilling or operating permit for operations planned in coastal waters that by their nature warrant greater surety shall provide surety only in accordance with paragraph (a), or similar proof of financial responsibility other than as provided in paragraph (b). For all such applications, including applications pending at the effective date of this act and notwithstanding the provisions of paragraph (b), the Governor and Cabinet in their capacity as the Administration Commission, at the recommendation of the

Page 108 of 159

Department of Environmental Protection, shall set a reasonable amount of surety required under this subsection. The surety amount shall be based on the projected cleanup costs and natural resources damages resulting from a maximum oil spill and adverse hydrographic and atmospheric conditions that would tend to transport the oil into environmentally sensitive areas, as determined by the Department of Environmental Protection.

Section 63. Subsection (1) of section 380.031, Florida Statutes, is amended to read:

380.031 Definitions.—As used in this chapter:

(1) "Administration commission" or "commission" means the Governor and the Cabinet; and for purposes of this chapter the commission shall act on a simple majority.

Section 64. Paragraph (b) of subsection (2) of section 380.032, Florida Statutes, is amended to read:

380.032 State land planning agency; powers and duties.—The state land planning agency shall have the power and the duty to:

(2)

(b) Within 20 days following adoption, any substantially affected party may initiate review of any rule adopted by the state land planning agency interpreting the guidelines and standards by filing a request for review with the <u>Division of Administrative Hearings Administration Commission</u> and serving a copy on the state land planning agency. Filing a request for review shall stay the effectiveness of the rule pending a

Page 109 of 159

decision by the <u>Division of Administrative Hearings</u>

Administration Commission. Within 45 days following receipt of a request for review, the <u>Division of Administrative Hearings</u>

commission shall either reject the rule or approve the rule, with or without modification.

Section 65. Subsections (3), (4), and (5) of section 380.045, Florida Statutes, are amended to read:

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380.045 Resource planning and management committees; objectives; procedures.—

Not later than 12 months after its appointment by the Governor, the committee shall either adopt a proposed voluntary resource planning and management program for the area under study or recommend that a voluntary resource planning and management program not be adopted. The proposed voluntary resource planning and management program shall contain the committee findings with respect to problems that endanger those resources, facilities, and areas described in s. 380.05(2) and shall contain detailed recommendations for state, regional, and local governmental actions necessary to resolve current and prevent future problems identified by the committee. A major objective of the proposed voluntary resource planning and management program shall be the effective coordination of state, regional, and local planning; program implementation; and regulatory activities for comprehensive resource management. The committee shall submit the proposed voluntary resource planning

Page 110 of 159

and management program to the head of the state land planning agency at the Department of Economic Opportunity, who shall transmit the program along with the recommendations of the agency for monitoring and enforcing the program, as well as any other recommendations deemed appropriate, to the Administration Commission.

- Commission shall by resolution approve, approve as modified, or reject the proposed voluntary resource planning and management program and state land planning agency recommendations; and the Department of Economic Opportunity Administration Commission shall request each state or regional agency that is responsible for implementing a portion of an approved program to conduct its programs and regulatory activities in a manner consistent with the approved program. Each state and regional agency involved in implementing the program shall cooperate to the maximum extent possible in ensuring that the program is given full effect.
- (5) The state land planning agency shall monitor report to the Administration Commission within 12 months of the approval of the program by the commission concerning the implementation and the effects of the approved voluntary resource planning and management program, which. The report shall include, but shall not be limited to:
- (a) An assessment of state agency compliance with the program, including the degree to which the program

Page 111 of 159

recommendations have been integrated into agency planning, program implementation, regulatory activities, and rules;

- (b) An assessment of the compliance by each affected local government with the program;
- (c) An evaluation of state, regional, and local monitoring and enforcement activities and recommendations for improving such activities; and
- (d) A <u>determination</u> recommendation as to whether or not all or any portion of the study area should be designated an area of critical state concern pursuant to s. 380.05.

The state land planning agency may engage in additional monitoring make such other reports to the commission as it deems necessary, including determining recommending that all or any portion of the study area be designated an area of critical state concern because of special circumstances in the study area or in the implementation of the approved voluntary resource planning and management program.

Section 66. Subsections (1), (3), (4), (5), (8), (9), (10), (11), (12), (15), and (22) of section 380.05, Florida Statutes, are amended to read:

- 380.05 Areas of critical state concern.-
- (1) (a) The state land planning agency may from time to time determine recommend to the Administration Commission specific areas of critical state concern. In its determination

Page 112 of 159

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recommendation, the agency shall include recommendations and findings with respect to the purchase of lands situated within the boundaries of the proposed area as environmentally endangered lands and outdoor recreation lands under the Land Conservation Program. The agency also shall include any report or recommendation of a resource planning and management committee appointed pursuant to s. 380.045; the dangers that would result from uncontrolled or inadequate development of the area and the advantages that would be achieved from the development of the area in a coordinated manner; a detailed boundary description of the proposed area; specific principles for quiding development within the area; an inventory of lands owned by the state, federal, county, and municipal governments within the proposed area; and a list of the state agencies with programs that affect the purpose of the designation. The agency shall recommend actions which the local government and state and regional agencies must accomplish in order to implement the principles for guiding development. These actions may include, but need not be limited to, revisions of the local comprehensive plan and adoption of land development regulations, density requirements, and special permitting requirements.

(b) Within 45 days following completion of its determination receipt of a recommendation from the agency, the Department of Economic Opportunity commission shall either reject the determination recommendation as tendered or adopt the

Page 113 of 159

<u>determination</u> recommendation with or without modification and by rule designate the area of critical state concern. Any rule that designates an area of critical state concern must include:

- 1. A detailed boundary description of the area.
- 2. Principles for guiding development.

- 3. A clear statement of the purpose for the designation.
- 4. A precise checklist of actions which, when implemented, will result in repeal of the designation by the <u>Department of Economic Opportunity Administration Commission</u>, and the agencies or entities responsible for taking those actions.
- 5. A list of those issues or programs for which mechanisms must be in place to assure ongoing implementation of the actions taken to result in repeal of the designation.
- 6. A list of the state agencies which, in addition to those specified in subsection (22), administer programs that affect the purpose of the designation.

The rule shall become effective 20 days after being filed with the Secretary of State, except that an emergency rule adopted by the <u>Department of Economic Opportunity commission</u> and designating an area of critical state concern shall become effective immediately on being filed. Any rule adopted pursuant to this paragraph shall be presented to the Legislature for review pursuant to paragraph (c). A statement of estimated regulatory costs prepared pursuant to s. 120.541 shall not be a

Page 114 of 159

ground for a challenge of the rule; however, a landowner shall not be precluded from using adverse economic results as grounds for challenge. Such principles for guiding development shall apply to any development undertaken subsequent to the legislative review pursuant to paragraph (c) of the designation of the area of critical state concern with or without modification but prior to the adoption of land development rules and regulations or a local comprehensive plan for the critical area pursuant to subsections (6) and (8). No boundaries or principles for guiding development shall be adopted without a specific finding by the department commission that the boundaries or principles are consistent with the purpose of the designation. The department commission is not authorized to adopt any rule that would provide for a moratorium on development in any area of critical state concern.

(c) A rule adopted by the <u>department</u> commission pursuant to paragraph (b) designating an area of critical state concern and principles for guiding development shall be submitted to the President of the Senate and the Speaker of the House of Representatives for review no later than 30 days prior to the next regular session of the Legislature. The Legislature may reject, modify, or take no action relative to the adopted rule. In its deliberations, the Legislature may consider, among other factors, whether a resource planning and management committee has established a program pursuant to s. 380.045. In addition to

Page 115 of 159

any other data and information required pursuant to this chapter, each rule presented to the Legislature shall include a detailed legal description of the boundary of the area of critical state concern, proposed principles for guiding development, and a detailed statement of how the area meets the criteria for designation as provided in subsection (2).

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If, after the repeal of the boundary designation of an area of critical state concern pursuant to subsection (15), the state land planning agency determines that the administration of the local land development regulations or a local comprehensive plan within a formerly designated area is inadequate to protect the former area of critical state concern, then the state land planning agency may redesignate it recommend to the commission that the area be redesignated as an area of critical state concern. Within 45 days following the receipt of the recommendation from the agency, the commission shall either reject the recommendation as tendered or adopt the same with or without modification. The Department of Economic Opportunity commission may, by rule, make such redesignation effective immediately, at which time the boundaries, regulations, and plans in effect at the time the previous designation was repealed shall be reinstated. Within 90 days of such redesignation, the department commission shall begin rulemaking procedures to designate the area an area of critical state concern under paragraph (b).

Page 116 of 159

- (3) Each regional planning agency may recommend to the state land planning agency from time to time areas wholly or partially within its jurisdiction that meet the criteria for areas of critical state concern as defined in this section. Each regional planning agency shall solicit from the local governments within its jurisdiction suggestions as to areas to be recommended. A local government in an area where there is no regional planning agency may recommend to the state land planning agency from time to time areas wholly or partially within its jurisdiction that meet the criteria for areas of critical state concern as defined in this section. If the state land planning agency does not recommend to the <u>department commission</u> as an area of critical state concern an area substantially similar to one that has been recommended, it shall respond in writing as to its reasons therefor.
- (4) Prior to making a determination submitting any recommendation to the commission under subsection (1), the state land planning agency shall give notice to any committee appointed pursuant to s. 380.045 and to all local governments and regional planning agencies that include within their boundaries any part of any area of critical state concern proposed to be designated by the rule, in addition to any notice otherwise required under chapter 120.
- (5) After the <u>Department of Economic Opportunity</u> commission adopts a rule designating the boundaries of, and

Page 117 of 159

principles for guiding development in, an area of critical state concern and within 180 days of such adoption, the local government having jurisdiction may submit to the state land planning agency its existing land development regulations and local comprehensive plan for the area, if any, or shall prepare, adopt, and submit the new or modified regulations and plan, the local government taking into consideration the principles set forth in the rule designating the area.

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If any local government fails to submit land development regulations or a local comprehensive plan, or if the regulations or plan or plan amendment submitted do not comply with the principles for quiding development set out in the rule designating the area of critical state concern, within 120 days after the adoption of the rule designating an area of critical state concern, or within 120 days after the issuance of a recommended order on the compliance of the plan or plan amendment pursuant to s. 163.3184, or within 120 days after the effective date of an order rejecting a proposed land development regulation, the state land planning agency shall determine submit to the commission recommended land development regulations and a local comprehensive plan or portions thereof, with or without modification, applicable to that local government's portion of the area of critical state concern. Within 45 days following receipt of the recommendation from the agency, the commission shall either reject the recommendation as

2951 tendered or adopt the recommendation with or without 2952 modification, and by rule establish land development regulations 2953 and a local comprehensive plan applicable to that local 2954 government's portion of the area of critical state concern. 2955 However, such rule shall not become effective prior to 2956 legislative review of an area of critical state concern pursuant 2957 to paragraph (1)(c). In the rule, the Department of Economic 2958 Opportunity commission shall specify the extent to which its 2959 land development regulations, plans, or plan amendments will 2960 supersede, or will be supplementary to, local land development 2961 regulations and plans. Notice of any proposed rule issued under 2962 this section shall be given to all local governments and 2963 regional planning agencies in the area of critical state 2964 concern, in addition to any other notice required under chapter 2965 120. The land development regulations and local comprehensive 2966 plan adopted by the Department of Economic Opportunity 2967 commission under this section may include any type of regulation 2968 and plan that could have been adopted by the local government. 2969 Any land development regulations or local comprehensive plan or 2970 plan amendments adopted by the Department of Economic 2971 Opportunity commission under this section shall be administered by the local government as part of, or in the absence of, the 2972 local land development regulations and local comprehensive plan. 2973 2974 If, within 12 months after the Department of Economic 2975 Opportunity commission adopts a rule designating an area of

Page 119 of 159

critical state concern, land development regulations or local comprehensive plans for the area have not become effective under either subsection (6) or subsection (8), the designation of the area as an area of critical state concern terminates. No part of such area may be recommended for redesignation until at least 12 months after the date the designation terminates pursuant to this subsection. The running of the 12-month period subsequent to the initial designation shall be tolled upon challenge pursuant to the provisions of chapter 120 to either the designation of the area of critical state concern or the adoption of land development regulations and local comprehensive plans under subsection (6) or subsection (8).

- (10) At any time after the adoption of land development regulations and plans by the <u>Department of Economic Opportunity</u> commission under this section, a local government may propose land development regulations or a local comprehensive plan which, if approved by the state land planning agency as provided in subsection (6), will supersede any regulations or plans adopted under subsection (8).
- (11) Land development regulations or a local comprehensive plan submitted by a local government in an area of critical state concern and approved pursuant to subsection (6) may be amended or rescinded by the local government, but the amendment or rescission becomes effective only upon approval thereof by the state land planning agency. The state land planning agency

Page 120 of 159

shall either approve or reject the requested changes within 60 days of receipt thereof. Land development regulations or local comprehensive plans for an area of critical state concern adopted by the <u>Department of Economic Opportunity commission</u> under subsection (8) may be amended or rescinded by rule by the <u>Department of Economic Opportunity commission</u> in the same manner as for original adoption.

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(12) Upon the request of a substantially interested person pursuant to s. 120.54(7), a local government or regional planning agency within the designated area, or the state land planning agency, the Department of Economic Opportunity commission may by rule remove, contract, or expand any designated boundary. Boundary expansions are subject to legislative review pursuant to paragraph (1)(c). No boundary may be modified without a specific finding by the Department of Economic Opportunity commission that such changes are consistent with necessary resource protection. The total boundaries of an entire area of critical state concern shall not be removed by the Department of Economic Opportunity commission unless a minimum time of 1 year has elapsed from the adoption of regulations and a local comprehensive plan pursuant to subsection (1), subsection (6), subsection (8), or subsection (10). Before totally removing such boundaries, the Department of Economic Opportunity commission shall make findings that the regulations and plans adopted pursuant to subsection (1),

Page 121 of 159

subsection (6), subsection (8), or subsection (10) are being effectively implemented by local governments within the area of critical state concern to protect the area and that adopted local government comprehensive plans within the area have been conformed to principles for guiding development for the area.

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- Any rule adopted pursuant to this section designating the boundaries of an area of critical state concern and the principles for guiding development therein shall be repealed by the Department of Economic Opportunity commission no earlier than 12 months and no later than 3 years after approval by the state land planning agency or adoption by the Department of Economic Opportunity commission of all land development regulations and local comprehensive plans pursuant to subsection (6), subsection (8), or subsection (10), and the implementation of all the actions listed in the designation rule for repeal of the designation. Any repeal pursuant to this subsection may be limited to any portion of the area of critical state concern. The repeal must be contingent upon approval by the state land planning agency of local land development regulations and plans pursuant to subsection (6) or subsection (10) and upon such regulations and plans being effective for a period of 12 months.
- (22) All state agencies with rulemaking authority for programs that affect a designated area of critical state concern shall review those programs for consistency with the purpose of the designation and principles for guiding development, and

Page 122 of 159

shall adopt specific permitting standards and criteria applicable in the designated area, or otherwise amend the program, as necessary to further the purpose of the designation.

- (a)1. Within 6 months after the effective date of the rule or statute that designates an area of critical state concern, and at any time thereafter as directed by the <u>Department of Economic Opportunity Administration Commission</u>, the Department of Environmental Protection, the Department of Health, the water management districts with jurisdiction over any portion of the area of critical state concern, and any other state agency specified in the designation rule, shall each submit a report to the <u>Department of Economic Opportunity Administration</u>

  Commission, and a copy of the report to the state land planning agency. The report shall evaluate the effect of the reporting agency's programs upon the purpose of the designation.
- 2. If different permitting standards or criteria, or other changes to the program, are necessary in order to further the purpose of the designation, the report shall recommend rules which further that purpose and which are consistent with the principles for guiding development. The report shall explain and justify the reasons for any different permitting standards or criteria that may be recommended. The <u>Department of Economic Opportunity commission</u> shall reject the agency's recommendation, or accept it with or without modification and direct the agency to adopt rules, including any changes. Any rule adopted pursuant

Page 123 of 159

to this paragraph shall be consistent with the principles for guiding development, and shall apply only within the boundary of the designated area. The agency shall file a copy of the adopted rule with the <u>Department of Economic Opportunity Administration</u> Commission and the state land planning agency.

- 3. If statutory changes are required in order to implement the permitting standards or criteria that are necessary to further the purpose of the designation, the report shall recommend statutory amendments. The <a href="Department of Economic">Department of Economic</a>
  <a href="Opportunity Administration Commission">Opportunity Administration Commission</a> shall submit any report that recommends statutory amendments to the President of the Senate and the Speaker of the House of Representatives, together with the <a href="department's Administration Commission">department's Administration Commission</a> recommendation on the proposed amendments.
- (b) The <u>Department of Economic Opportunity Administration</u>

  Commission has authority to adopt rules pursuant to ss.

  120.536(1) and 120.54 to implement the provisions of this subsection.

Section 67. Subsections (3) and (4) of section 380.055, Florida Statutes, are amended to read:

380.055 Big Cypress Area.—

(3) DESIGNATION AS AREA OF CRITICAL STATE CONCERN.—The "Big Cypress Area," as defined in this subsection, is hereby designated as an area of critical state concern. "Big Cypress Area" means the area generally depicted on the map entitled

Page 124 of 159

3101 "Boundary Map, Big Cypress National Freshwater Reserve, Florida," numbered BC-91,001 and dated November 1971, which is 3102 3103 on file and available for public inspection in the office of the 3104 National Park Service, Department of the Interior, Washington, 3105 D.C., and in the office of the Board of Trustees of the Internal 3106 Improvement Trust Fund, which is the area proposed as the 3107 Federal Big Cypress National Freshwater Reserve, Florida, and 3108 that area described as follows: Sections 1, 2, 11, 12 and 13 in 3109 Township 49 South, Range 31 East; and Township 49 South, Range 32 East, less Sections 19, 30 and 31; and Township 49 South, 3110 Range 33 East; and Township 49 South, Range 34 East; and 3111 3112 Sections 1 through 5 and 10 through 14 in Township 50 South, Range 32 East; and Sections 1 through 18 and 20 through 25 in 3113 3114 Township 50 South, Range 33 East; and Township 50 South, Range 3115 34 East, less Section 31; and Sections 1 and 2 in Township 51 South, Range 34 East; All in Collier County, Florida, which 3116 3117 described area shall be known as the "Big Cypress National 3118 Preserve Addition, Florida," together with such contiguous land 3119 and water areas as are ecologically linked with the Everglades 3120 National Park, certain of the estuarine fisheries of South 3121 Florida, or the freshwater aguifer of South Florida, the 3122 definitive boundaries of which shall be set in the following manner: Within 120 days following the effective date of this 3123 act, the state land planning agency shall determine recommend 3124 3125 definitive boundaries for the Big Cypress Area to the

Page 125 of 159

 Administration Commission, after giving notice to all local governments and regional planning agencies which include within their boundaries any part of the area proposed to be included in the Big Cypress Area and holding such hearings as the state land planning agency deems appropriate. Within 45 days after the conclusion of such hearings following receipt of the recommended boundaries, the Department of Economic Opportunity

Administration Commission shall adopt, modify, or reject the recommendation and shall by rule establish the boundaries of the area defined as the Big Cypress Area.

(4) ADOPTION OF LAND DEVELOPMENT REGULATIONS.—The provisions of s. 380.05(5)—(11), (17), and (20) shall not apply to the Big Cypress Area. All other provisions of this chapter shall apply to the Big Cypress Area. Any provision of this chapter to the contrary notwithstanding, the state land planning agency has the right, and its duty shall be, to determine the submit recommended land development regulations applicable to the Big Cypress Area to the Administration Commission concurrent with the boundaries determined recommended pursuant to subsection (3). The Department of Economic Opportunity may adopt such determination Administration Commission shall either reject the recommendation as tendered or adopt the same by rule with or without modification. The Department of Economic Opportunity commission shall specify the extent to which regulations adopted pursuant to this section supersede local land development

Page 126 of 159

3151 regulations.

Section 68. Subsection (4) and paragraph (b) of subsection (9) of section 380.0552, Florida Statutes, are amended to read:

380.0552 Florida Keys Area; protection and designation as area of critical state concern.—

- (4) REMOVAL OF DESIGNATION.-
- (a) The designation of the Florida Keys Area as an area of critical state concern under this section may be recommended for removal upon fulfilling the legislative intent under subsection (2) and completion of all the work program tasks specified in rules of the Department of Economic Opportunity Administration Commission.
- (b) Beginning November 30, 2010, The state land planning agency shall annually submit a written report to the Governor Administration Commission describing the progress of the Florida Keys Area toward completing the work program tasks specified in the Department of Economic Opportunity's commission rules. The land planning agency shall recommend removing the Florida Keys Area from being designated as an area of critical state concern to the Governor commission if it determines that:
- 1. All of the work program tasks have been completed, including construction of, operation of, and connection to central wastewater management facilities pursuant to s. 403.086(11) and upgrade of onsite sewage treatment and disposal systems pursuant to s. 381.0065(4)(1);

Page 127 of 159

2. All local comprehensive plans and land development regulations and the administration of such plans and regulations are adequate to protect the Florida Keys Area, fulfill the legislative intent specified in subsection (2), and are consistent with and further the principles guiding development; and

- 3. A local government has adopted a resolution at a public hearing recommending the removal of the designation.
- and recommendation, the Governor Administration Commission shall determine whether the requirements have been fulfilled and may remove the designation of the Florida Keys as an area of critical state concern. If the Governor commission removes the designation, the Department of Economic Opportunity it shall initiate rulemaking to repeal any rules relating to such designation within 60 days. If, after receipt of the state land planning agency's report and recommendation, the Governor commission finds that the requirements for recommending removal of designation have not been met, the Department of Economic Opportunity commission shall provide a written report to the local governments within 30 days after the Governor makes making such a finding detailing the tasks that must be completed by the local government.
- (d) The  $\underline{\text{Governor's}}$  Administration Commission's determination concerning the removal of the designation of the

Page 128 of 159

Florida Keys as an area of critical state concern may be reviewed pursuant to chapter 120. All proceedings shall be conducted by the Division of Administrative Hearings and must be initiated within 30 days after the <u>Governor commission</u> issues his or her its determination.

- (e) After removal of the designation of the Florida Keys as an area of critical state concern, the state land planning agency shall review proposed local comprehensive plans, and any amendments to existing comprehensive plans, which are applicable to the Florida Keys Area, the boundaries of which were described in chapter 28-29, Florida Administrative Code, as of January 1, 2006, for compliance as defined in s. 163.3184. All procedures and penalties described in s. 163.3184 apply to the review conducted pursuant to this paragraph.
- (f) The <u>Department of Economic Opportunity</u> Administration <del>Commission</del> may adopt rules or revise existing rules as necessary to administer this subsection.
  - (9) MODIFICATION TO PLANS AND REGULATIONS.-
- (b) The state land planning agency, after consulting with the appropriate local government, may, no more than once per year, recommend to the <u>Governor Administration Commission</u> the enactment, amendment, or rescission of a land development regulation or element of a local comprehensive plan. Within 45 days following the receipt of such recommendation, the <u>Governor commission</u> shall reject the recommendation, or accept it with or

Page 129 of 159

without modification and the Department of Economic Opportunity shall adopt it by rule, including any changes. Such local development regulation or plan must be in compliance with the principles for guiding development.

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3249 3250 Section 69. Subsections (4) and (9) and paragraph (f) of subsection (10) of section 380.0555, Florida Statutes, are amended to read:

380.0555 Apalachicola Bay Area; protection and designation as area of critical state concern.—

REMOVAL OF DESIGNATION.—The state land planning agency may recommend to the Governor Administration Commission the removal of the designation from all or part of the area specified in subsection (3), if it determines that all local land development regulations and local comprehensive plans and the administration of such regulations and plans are adequate to protect the Apalachicola Bay Area, continue to carry out the legislative intent set forth in subsection (2), and are in compliance with the principles for guiding development set forth in subsection (7). If the Governor Administration Commission concurs with the recommendations of the state land planning agency to remove any area from the designation, the Department of Economic Opportunity it shall, within 45 days after receipt of the recommendation, initiate rulemaking to remove the designation. The state land planning agency shall make recommendations to the Governor Administration Commission

Page 130 of 159

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MODIFICATION TO PLANS AND REGULATIONS.—Any land development regulation or element of a local comprehensive plan in the Apalachicola Bay Area may be enacted, amended, or rescinded by a local government, but the enactment, amendment, or rescission becomes effective only upon the approval thereof by the state land planning agency. The state land planning agency shall review the proposed change to determine if it complies with the principles for guiding development specified in subsection (7) and must approve or reject the requested change as provided in s. 380.05. Further, the state land planning agency, after consulting with the appropriate local government, may, from time to time, determine recommend the enactment, amendment, or rescission of a land development regulation or element of a comprehensive plan. Within 45 days following the determination receipt of such recommendation by the state land planning agency or enactment, amendment, or rescission by a local government the Department of Economic Opportunity commission shall reject the determination recommendation, enactment, amendment, or rescission or accept it with or without modification and adopt, by rule, any changes. Any such local land development regulation or comprehensive plan or part of such regulation or plan may be adopted by the Department of Economic Opportunity commission if it finds that it is in compliance with the principles for guiding development.

Page 131 of 159

(10) REQUIREMENTS; LOCAL GOVERNMENTS.-

(f) Franklin County and the municipalities within it shall, beginning 12 months from June 18, 1985, prepare semiannual reports on the implementation of paragraphs (b)-(e) on the environmental status of the Apalachicola Bay Area. The state land planning agency may prescribe additional detailed information required to be reported. Each report shall be delivered to the resource planning and management committee and the state land planning agency for review and recommendations. The state land planning agency shall review each report and consider such reports when making a determination recommendations to the Administration Commission pursuant to subsection (9).

Section 70. Subsection (2) and paragraph (b) of subsection (11) of section 380.06, Florida Statutes, are amended to read:

380.06 Developments of regional impact.—

(2) STATEWIDE GUIDELINES AND STANDARDS.—The statewide guidelines and standards and the exemptions specified in s. 380.0651 and the statewide guidelines and standards adopted by the Department of Economic Opportunity Administration Commission and codified in chapter 73 chapter 28-24, Florida Administrative Code, must be used in determining whether particular developments are subject to the requirements of subsection (12). The statewide guidelines and standards previously adopted by the Department of Economic Opportunity Administration Commission and

Page 132 of 159

approved by the Legislature shall remain in effect unless superseded or repealed by statute. The statewide guidelines and standards shall be applied as follows:

- (a) A development that is below 100 percent of all numerical thresholds in the statewide guidelines and standards is not subject to subsection (12).
- (b) A development that is at or above 100 percent of any numerical threshold in the statewide guidelines and standards is subject to subsection (12).
  - (11) ABANDONMENT OF DEVELOPMENTS OF REGIONAL IMPACT.
- (b) If requested by the owner, developer, or local government, the development-of-regional-impact development order must be abandoned by the local government having jurisdiction upon a showing that all required mitigation related to the amount of development which existed on the date of abandonment has been completed or will be completed under an existing permit or equivalent authorization issued by a governmental agency as defined in <a href="mailto:s.380.031">s.380.031</a> s.380.031(6), provided such permit or authorization is subject to enforcement through administrative or judicial remedies. All development following abandonment must be fully consistent with the current comprehensive plan and applicable zoning.

Section 71. Section 380.07, Florida Statutes, is amended to read:

380.07 State Land Planning and Areas of Critical State

Page 133 of 159

## Concern Florida Land and Water Adjudicatory Commission. -

- (1) There is hereby created the Florida Land and Water Adjudicatory Commission, which shall consist of the Administration Commission. The Department of Economic Opportunity commission may adopt rules necessary to ensure compliance with the area of critical state concern program.
- (2) Whenever any local government issues any development order in any area of critical state concern, or in regard to the abandonment of any approved development of regional impact, copies of such orders as prescribed by rule by the state land planning agency shall be transmitted to the state land planning agency, the regional planning agency, and the owner or developer of the property affected by such order. The state land planning agency shall adopt rules describing development order rendition and effectiveness in designated areas of critical state concern. Within 45 days after the order is rendered, the owner, the developer, or the state land planning agency may appeal the order to the <u>Division of Administrative Hearings Florida Land and Water Adjudicatory Commission</u> by filing a petition alleging that the development order is not consistent with this part.
- (3) Notwithstanding any other provision of law, an appeal of a development order in an area of critical state concern by the state land planning agency under this section may include consistency of the development order with the local comprehensive plan.

Page 134 of 159

(4) The appellant shall furnish a copy of the notice of appeal to the opposing party, as the case may be, and to the local government that issued the order. The filing of the notice of appeal stays the effectiveness of the order until after the completion of the appeal process.

- (5) Before issuing a recommended an order, the Division of Administrative Hearings Florida Land and Water Adjudicatory Commission shall hold a hearing pursuant to chapter 120. The Division of Administrative Hearings commission shall encourage the submission of appeals on the record made pursuant to subsection (7) in cases in which the development order was issued after a full and complete hearing before the local government or an agency thereof.
- of Administrative Hearings, the Department of Economic

  Opportunity The Florida Land and Water Adjudicatory Commission
  shall issue a final order pursuant to s. 120.57 decision

  granting or denying permission to develop pursuant to the standards of this chapter and may attach conditions and restrictions to its decisions.
- (7) If an appeal is filed with respect to any issues within the scope of a permitting program authorized by chapter 161, chapter 373, or chapter 403 and for which a permit or conceptual review approval has been obtained before the issuance of a development order, any such issue shall be specifically

Page 135 of 159

identified in the notice of appeal which is filed pursuant to this section, together with other issues that constitute grounds for the administrative review appeal. The administrative proceeding appeal may proceed with respect to issues within the scope of permitting programs for which a permit or conceptual review approval has been obtained before the issuance of a development order only after the administrative law judge issues an order commission determines by majority vote at a regularly scheduled commission meeting that statewide or regional interests may be adversely affected by the development. In making this determination, there is a rebuttable presumption that statewide and regional interests relating to issues within the scope of the permitting programs for which a permit or conceptual approval has been obtained are not adversely affected.

Section 72. Subsection (2) of section 380.115, Florida Statutes, is amended to read:

380.115 Vested rights and duties; changes in statewide guidelines and standards.—A development that has received a development-of-regional-impact development order pursuant to s. 380.06 but is no longer required to undergo development-of-regional-impact review by operation of law may elect to rescind the development order pursuant to the following procedures:

(2) If requested by the developer or landowner, the development-of-regional-impact development order shall be

Page 136 of 159

rescinded by the local government having jurisdiction upon a showing that all required mitigation related to the amount of development that existed on the date of rescission has been completed or will be completed under an existing permit or equivalent authorization issued by a governmental agency as defined in  $\underline{s.\ 380.031(5)}$   $\underline{s.\ 380.031(6)}$ , if such permit or authorization is subject to enforcement through administrative or judicial remedies.

Section 73. Paragraph (1) of subsection (4) of section 381.0065, Florida Statutes, as amended by section 7, ch. 2020-150, Laws of Florida, is amended to read:

381.0065 Onsite sewage treatment and disposal systems; regulation.—

(4) PERMITS; INSTALLATION; AND CONDITIONS.—A person may not construct, repair, modify, abandon, or operate an onsite sewage treatment and disposal system without first obtaining a permit approved by the department. The department may issue permits to carry out this section, except that the issuance of a permit for work seaward of the coastal construction control line established under s. 161.053 shall be contingent upon receipt of any required coastal construction control line permit from the department. A construction permit is valid for 18 months after the date of issuance and may be extended by the department for one 90-day period under rules adopted by the department. A repair permit is valid for 90 days after the date of issuance.

Page 137 of 159

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An operating permit must be obtained before the use of any aerobic treatment unit or if the establishment generates commercial waste. Buildings or establishments that use an aerobic treatment unit or generate commercial waste shall be inspected by the department at least annually to assure compliance with the terms of the operating permit. The operating permit for a commercial wastewater system is valid for 1 year after the date of issuance and must be renewed annually. The operating permit for an aerobic treatment unit is valid for 2 years after the date of issuance and must be renewed every 2 years. If all information pertaining to the siting, location, and installation conditions or repair of an onsite sewage treatment and disposal system remains the same, a construction or repair permit for the onsite sewage treatment and disposal system may be transferred to another person, if the transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected information and proof of ownership of the property. A fee is not associated with the processing of this supplemental information. A person may not contract to construct, modify, alter, repair, service, abandon, or maintain any portion of an onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who personally performs construction, maintenance, or repairs to a system serving his or her own owner-occupied single-family residence is exempt from

Page 138 of 159

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registration requirements for performing such construction, maintenance, or repairs on that residence, but is subject to all permitting requirements. A municipality or political subdivision of the state may not issue a building or plumbing permit for any building that requires the use of an onsite sewage treatment and disposal system unless the owner or builder has received a construction permit for such system from the department. A building or structure may not be occupied and a municipality, political subdivision, or any state or federal agency may not authorize occupancy until the department approves the final installation of the onsite sewage treatment and disposal system. A municipality or political subdivision of the state may not approve any change in occupancy or tenancy of a building that uses an onsite sewage treatment and disposal system until the department has reviewed the use of the system with the proposed change, approved the change, and amended the operating permit.

(1) For the Florida Keys, the department shall adopt a special rule for the construction, installation, modification, operation, repair, maintenance, and performance of onsite sewage treatment and disposal systems which considers the unique soil conditions and water table elevations, densities, and setback requirements. On lots where a setback distance of 75 feet from surface waters, saltmarsh, and buttonwood association habitat areas cannot be met, an injection well, approved and permitted by the department, may be used for disposal of effluent from

Page 139 of 159

onsite sewage treatment and disposal systems. The following additional requirements apply to onsite sewage treatment and disposal systems in Monroe County:

- county, each municipality, and those 1. The special established for the purpose of the collection, transmission, treatment, or disposal of sewage shall ensure, in accordance with the specific schedules adopted by the Administration Commission under s. 380.0552, the completion of onsite sewage treatment and disposal system upgrades to meet the requirements of this paragraph.
- 2. Onsite sewage treatment and disposal systems must cease discharge by December 31, 2015, or must comply with department rules and provide the level of treatment which, on a permitted annual average basis, produces an effluent that contains no more than the following concentrations:
  - a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.
  - b. Suspended Solids of 10 mg/l.

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- c. Total Nitrogen, expressed as N, of 10 mg/l or a reduction in nitrogen of at least 70 percent. A system that has been tested and certified to reduce nitrogen concentrations by at least 70 percent shall be deemed to be in compliance with this standard.
- 3498 d. Total Phosphorus, expressed as P, of 1 mg/l.

  3499 In addition, onsite sewage treatment and disposal systems

  3500 discharging to an injection well must provide basic disinfection

Page 140 of 159

3501 as defined by department rule.

- 3. In areas not scheduled to be served by a central sewerage system, onsite sewage treatment and disposal systems must, by December 31, 2015, comply with department rules and provide the level of treatment described in subparagraph 2.
- 4. In areas scheduled to be served by a central sewerage system by December 31, 2015, if the property owner has paid a connection fee or assessment for connection to the central sewerage system, the property owner may install a holding tank with a high water alarm or an onsite sewage treatment and disposal system that meets the following minimum standards:
- a. The existing tanks must be pumped and inspected and certified as being watertight and free of defects in accordance with department rule; and
- b. A sand-lined drainfield or injection well in accordance with department rule must be installed.
- 5. Onsite sewage treatment and disposal systems must be monitored for total nitrogen and total phosphorus concentrations as required by department rule.
- 6. The department shall enforce proper installation, operation, and maintenance of onsite sewage treatment and disposal systems pursuant to this chapter, including ensuring that the appropriate level of treatment described in subparagraph 2. is met.
  - 7. The authority of a local government, including a

Page 141 of 159

special district, to mandate connection of an onsite sewage treatment and disposal system is governed by s. 4, chapter 99-395, Laws of Florida.

8. Notwithstanding any other law, an onsite sewage treatment and disposal system installed after July 1, 2010, in unincorporated Monroe County, excluding special wastewater districts, that complies with the standards in subparagraph 2. is not required to connect to a central sewerage system until December 31, 2020.

Section 74. Paragraph (c) of subsection (2) of section 388.4111, Florida Statutes, is amended to read:

388.4111 Public lands; arthropod control.-

3538 (2)

 (c) If the land management agency and the local arthropod control agency are unable to agree on a public lands control plan, the Florida Coordinating Council on Mosquito Control may recommend a control plan to the department, which shall propose a recommended public lands control plan. If the land management agency and the local arthropod control agency fail to agree to such recommended public lands control plan within 30 days of the rendering of such plan, either agency may petition the <u>Division of Administrative Hearings Land and Water Adjudicatory</u>

Commission to determine whether the proposed control plan employs methods which are the minimum necessary and economically feasible to abate a public health or nuisance problem and which

Page 142 of 159

impose the least hazard to fish, wildlife, and other natural resources protected or managed in such areas. Unless both parties waive their right to a hearing, the <u>Division of Administrative Hearings Land and Water Adjudicatory Commission</u> shall direct a hearing officer to hold a hearing within the jurisdiction of the local arthropod control agency pursuant to the provisions of ss. 120.569 and 120.57 and submit a recommended order. The <u>Department of Economic Opportunity commission</u> shall, within 60 days of receipt of the recommended order, issue a final order adopting a public lands control plan. Consistent with s. 120.57(1)(1), the <u>Department of Economic Opportunity commission</u> may adopt or modify the proposed control plan. The <u>Department of Economic Opportunity commission</u> shall adopt rules on the conduct of appeals before the <u>department commission</u>.

Section 75. Effective July 1, 2021, paragraph (b) of subsection (1) of section 397.333, Florida Statutes, is amended to read:

397.333 Statewide Drug Policy Advisory Council.-

(1)

- (b) The following state officials shall be appointed to serve on the advisory council:
  - 1. The Attorney General, or his or her designee.
- 3574 2. The executive director of the Department of Law 3575 Enforcement, or his or her designee.

Page 143 of 159

HB 1537 2021

3576 The Secretary of Children and Families, or his or her designee.

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- The director of the Office of Planning and Budgeting in the Executive Office of the Governor, or his or her designee.
  - The Secretary of Corrections, or his or her designee.
- The Secretary of Juvenile Justice, or his or her designee.
  - 7. The Commissioner of Education, or his or her designee.
- The Secretary executive director of the Department of Highway Safety and Motor Vehicles, or his or her designee.
- The Adjutant General of the state as the Chief of the Department of Military Affairs, or his or her designee.
- Section 76. Subsection (35) of section 403.061, Florida Statutes, is amended to read:
- 403.061 Department; powers and duties.—The department shall have the power and the duty to control and prohibit pollution of air and water in accordance with the law and rules adopted and promulgated by it and, for this purpose, to:
- Adopt rules which may include stricter permitting and enforcement provisions within Outstanding Florida Waters, aquatic preserves, areas of critical state concern, and areas subject to chapter 380 resource management plans adopted by rule by the Department of Economic Opportunity Administration Commission, when the plans for an area include waters that are particularly identified as needing additional protection, which

Page 144 of 159

provisions are not inconsistent with the applicable rules adopted for the management of such areas by the department and the <u>Department of Economic Opportunity Governor and Cabinet</u>.

The department shall implement such programs in conjunction with its other powers and duties and shall place special emphasis on reducing and eliminating contamination that presents a threat to humans, animals or plants, or to the environment.

Section 77. Subsection (4) of section 581.217, Florida Statutes, is amended to read:

581.217 State hemp program.—

(4) FEDERAL APPROVAL.—The department shall seek approval of the state plan for the regulation of the cultivation of hemp with the United States Secretary of Agriculture in accordance with 7 U.S.C. s. 1639p within 30 days after adopting rules. If the state plan is not approved by the United States Secretary of Agriculture, the Commissioner of Agriculture, in consultation with and with final approval from the <u>Governor Administration</u> Commission, shall develop a recommendation to amend the state plan and submit the recommendation to the Legislature.

Section 78. Subsection (3) of section 624.509, Florida Statutes, is amended to read:

624.509 Premium tax; rate and computation.-

(3) Notwithstanding other provisions of law, the distribution of the premium tax and any penalties or interest

Page 145 of 159

collected thereunder shall be made to the General Revenue Fund in accordance with rules adopted by the Department of Revenue and approved by the Administration Commission.

Section 79. Effective July 1, 2021, paragraph (b) of subsection (1) of section 943.0313, Florida Statutes, is amended to read:

943.0313 Domestic Security Oversight Council.—The
Legislature finds that there exists a need to provide executive
direction and leadership with respect to terrorism prevention,
preparation, protection, response, and recovery efforts by state
and local agencies in this state. In recognition of this need,
the Domestic Security Oversight Council is hereby created. The
council shall serve as an advisory council pursuant to s.
20.03(7) to provide guidance to the state's regional domestic
security task forces and other domestic security working groups
and to make recommendations to the Governor and the Legislature
regarding the expenditure of funds and allocation of resources
related to counter-terrorism and domestic security efforts.

(1) MEMBERSHIP.-

- (b) In addition to the members designated in paragraph (a), the council may invite other ex officio, nonvoting members to attend and participate in council meetings. Those nonvoting members may include, but need not be limited to:
- 1. The <u>Secretary</u> executive director of the <u>Department</u> of Highway Safety and Motor Vehicles.

Page 146 of 159

3651 2. The Secretary of Health Care Administration.

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- 3. The Secretary of Environmental Protection.
- 3653 4. The director of the Division of Law Enforcement within 3654 the Fish and Wildlife Conservation Commission.
  - 5. A representative of the Commission on Human Relations.
  - 6. A representative of the United States Coast Guard.
  - 7. A United States Attorney from a federal judicial circuit within this state.
  - 8. A special agent in charge from an office of the Federal Bureau of Investigation within this state.
  - Section 80. Effective July 1, 2021, subsection (1) of section 943.06, Florida Statutes, is amended to read:
  - 943.06 Criminal and Juvenile Justice Information Systems Council.—There is created a Criminal and Juvenile Justice Information Systems Council within the department.
  - (1) The council shall be composed of 15 members, consisting of the Attorney General or a designated assistant; the executive director of the Department of Law Enforcement or a designated assistant; the secretary of the Department of Corrections or a designated assistant; the chair of the Florida Commission on Offender Review or a designated assistant; the Secretary of Juvenile Justice or a designated assistant; the Secretary executive director of the Department of Highway Safety and Motor Vehicles or a designated assistant; the Secretary of Children and Families or a designated assistant; the State

Page 147 of 159

Courts Administrator or a designated assistant; one  $\pm$  public defender appointed by the Florida Public Defender Association, Inc.; one  $\pm$  state attorney appointed by the Florida Prosecuting Attorneys Association, Inc.; and five  $\pm$  members, to be appointed by the Governor, consisting of two  $\pm$  sheriffs, two  $\pm$  police chiefs, and one  $\pm$  clerk of the circuit court.

Section 81. Subsections (4) through (7) of section 945.6035, Florida Statutes, are amended to read:

945.6035 Dispute resolution.—

- (4) If, at the end of the 40-day period, no resolution has been reached, the authority is authorized to appeal to the <u>Division of Administrative Hearings</u> Administration Commission for a review and resolution of the dispute between the department and the authority.
- (5) The authority, within 30 days after receiving written notice of the action of the secretary or, if no response is received, within 30 days after the secretary's response is due pursuant to subsection (3), may file an appeal by petition to the <u>Division of Administrative Hearings Administration</u>

  Commission, filed with the Secretary of the Administration

  Commission. The petition shall set forth the issues in controversy between the authority and the department, in the form and manner prescribed by the <u>Division of Administrative</u>

  Hearings Administration Commission, and shall contain the reasons for the appeal. The department has 5 days after delivery

Page 148 of 159

of a copy of any such petition to file its reply with the

Division of Administrative Hearings Secretary of the

Administration Commission, and the department shall also deliver a copy of its reply to the authority.

- (6) The issues which may be raised by the authority on appeal to the <u>Division of Administrative Hearings</u> Administration Commission are:
- (a) Adoption or implementation by the department of a health care standard which does not conform to the standard of care generally accepted in the professional health community at large.
- (b) Failure of the department to comply with an adopted health care standard.
- (c) Failure to timely file a corrective action plan regarding all deficiencies which are determined by the authority to exist at an institution, as required pursuant to s. 945.6031.
- (d) Failure to implement a corrective action plan filed pursuant to s. 945.6031.
- (7) Within 30 days after receipt of a petition from the authority, the <u>Division of Administrative Hearings</u> Secretary of the Administration Commission, or his or her designee, shall conduct an informal hearing to consider the matters presented in the petition and the reply, and after the informal hearing shall promptly submit a report of the findings and recommendations to the Administration Commission. Within 30 days after the informal

Page 149 of 159

hearing, the <u>Division of Administrative Hearings</u> <u>Administration</u> Commission shall approve either the position of the authority or that of the department. If the position of the authority is approved, the <u>Division of Administrative Hearings Administration</u> Commission shall set forth whatever remedial measures it deems appropriate and the department shall implement such remedial measures. The decision of the Administration Commission is final and binding on the authority and the department and shall not be subject to appeal pursuant to s. 120.68.

Section 82. Section 945.6036, Florida Statutes, is amended to read:

945.6036 Enforcement.-

- (1) If the department fails to substantially comply with the dispute resolution decision of the <u>Division of Administrative Hearings Administration Commission</u> or fails to implement required remedial action within 45 days after such decision or within the time period set by the <u>Division of Administrative Hearings Administration Commission</u>, whichever period is longer, the authority is authorized to petition the Circuit Court in Leon County for an order requiring the department to comply. For the purposes of this section, "substantial compliance" means a firm effort to comply fully with the decision without omitting any essential part, and that any omission consists solely of an unimportant defect.
  - (2) If the authority fails to initiate a circuit court

Page 150 of 159

proceeding pursuant to this section, an inmate has the right to file a verified petition with the authority requesting that such a proceeding be initiated. The petition shall set forth with particularity the manner in which the department has failed to implement the decision of the <u>Division of Administrative</u>

<u>Hearings Administration Commission</u>, including any required remedial actions. The authority has 45 days after receipt of a verified petition to either initiate an action in circuit court pursuant to this section or advise the inmate in writing of the reason such an action will not be initiated.

- (3) Within 30 days after service of the written decision of the authority setting forth its reason why an action will not be initiated by the authority pursuant to this section, an inmate may initiate an appropriate proceeding in the Circuit Court in Leon County to require the department to substantially comply with the decision of the <u>Division of Administrative</u> Hearings Administration Commission.
- Section 83. Paragraph (p) of subsection (9) of section 1002.33, Florida Statutes, is amended to read:
  - 1002.33 Charter schools.—

- (9) CHARTER SCHOOL REQUIREMENTS. -
- (p)1. Each charter school shall maintain a website that enables the public to obtain information regarding the school; the school's academic performance; the names of the governing board members; the programs at the school; any management

Page 151 of 159

companies, service providers, or education management corporations associated with the school; the school's annual budget and its annual independent fiscal audit; the school's grade pursuant to s. 1008.34; and, on a quarterly basis, the minutes of governing board meetings.

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- Each charter school's governing board must appoint a representative to facilitate parental involvement, provide access to information, assist parents and others with questions and concerns, and resolve disputes. The representative must reside in the school district in which the charter school is located and may be a governing board member, a charter school employee, or an individual contracted to represent the governing board. If the governing board oversees multiple charter schools in the same school district, the governing board must appoint a separate representative for each charter school in the district. The representative's contact information must be provided annually in writing to parents and posted prominently on the charter school's website. The sponsor may not require governing board members to reside in the school district in which the charter school is located if the charter school complies with this subparagraph.
- 3. Each charter school's governing board must hold at least two public meetings per school year in the school district where the charter school is located. The meetings must be noticed, open, and accessible to the public, and attendees must

Page 152 of 159

be provided an opportunity to receive information and provide input regarding the charter school's operations. The appointed representative and charter school principal or director, or his or her designee, must be physically present at each meeting. Members of the governing board may attend in person or by means of communications media technology used in accordance with rules adopted by the <u>Department of Education Administration Commission</u> under s. 120.54(5).

Section 84. Paragraph (e) of subsection (4) of section 1002.36, Florida Statutes, is amended to read:

1002.36 Florida School for the Deaf and the Blind.-

(4) BOARD OF TRUSTEES.-

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- (e) The board of trustees is invested with full power and authority to:
- 1. Appoint a president, faculty, teachers, and other employees and remove the same as in its judgment may be best and fix their compensation.
- 2. Procure professional services, such as medical, mental health, architectural, and engineering.
- 3. Procure legal services without the prior written approval of the Attorney General.
- 4. Determine eligibility of students and procedure for admission.
- 3824 5. Provide for the students of the school necessary bedding, clothing, food, and medical attendance and such other

Page 153 of 159

things as may be proper for the health and comfort of the students without cost to their parents, except that the board of trustees may set tuition and other fees for nonresidents.

- 6. Provide for the proper keeping of accounts and records and for budgeting of funds.
  - 7. Enter into contracts.
  - 8. Sue and be sued.

- 9. Secure public liability insurance.
- 10. Do and perform every other matter or thing requisite to the proper management, maintenance, support, and control of the school at the highest efficiency economically possible, the board of trustees taking into consideration the purposes of the establishment.
- 11. Receive gifts, donations, and bequests of money or property, real or personal, tangible or intangible, from any person, firm, corporation, or other legal entity. However, the board of trustees may not obligate the state to any expenditure or policy that is not specifically authorized by law. If the bill of sale, will, trust indenture, deed, or other legal conveyance specifies terms and conditions concerning the use of such money or property, the board of trustees shall observe such terms and conditions.
- 12. Deposit outside the State Treasury such moneys as are received as gifts, donations, or bequests and may disburse and expend such moneys, upon its own warrant, for the use and

Page 154 of 159

benefit of the Florida School for the Deaf and the Blind and its students, as the board of trustees deems to be in the best interest of the school and its students. Such money or property does not constitute and may not be considered a part of any legislative appropriation.

- 13. Sell or convey by bill of sale, deed, or other legal instrument any property, real or personal, received as a gift, donation, or bequest, upon such terms and conditions as the board of trustees deems to be in the best interest of the school and its students.
- 14. Invest such moneys in securities enumerated under s. 215.47(1), (2)(c), (3), (4), and (10), and in The Common Fund, an Investment Management Fund exclusively for nonprofit educational institutions.
- 15. After receiving approval from the <u>Department of Economic Opportunity Administration Commission</u>, exercise the power of eminent domain in the manner provided in chapter 73 or chapter 74.

Section 85. Section 1013.25, Florida Statutes, is amended to read:

1013.25 When university or Florida College System institution board of trustees may exercise power of eminent domain.—Whenever it becomes necessary for the welfare and convenience of any of its institutions or divisions to acquire private property for the use of such institutions, and this

Page 155 of 159

cannot be acquired by agreement satisfactory to a university or Florida College System institution board of trustees and the parties interested in, or the owners of, the private property, the board of trustees may exercise the power of eminent domain after receiving approval therefor from the <u>Department of Economic Opportunity Administration Commission</u> and may then proceed to condemn the property in the manner provided by chapter 73 or chapter 74.

 Section 86. (1) Subject to an appropriation, the Office of Program Policy Analysis and Government Accountability (OPPAGA) shall contract for a review of the Department of Law Enforcement.

- (2) The contractor selected by OPPAGA must have experience in reviewing large, statewide, or federal law enforcement agencies.
- (3) The contractor shall perform a comprehensive review of the Department of Law Enforcement and determine whether the programs, functions, and services provided by the department are consistent with its mission. For each program, function, and service performed by the department, the contractor shall review the number of users, cost, and effectiveness by geographical location and service. The review shall make recommendations regarding the department's scope of programs, functions, and services, including, but not limited to, identifying any program, function, or service which should be expanded,

Page 156 of 159

eliminated, or transferred to another entity.
(4) As part of its review, the contractor shall
investigate and make specific findings and recommendations on
all of the following:
(a) A review of the department's crime laboratories and
forensic analysis processes, including:
1. Accreditation and qualifications of the crime
laboratories and employees.
2. The number and type of forensic analyses performed.
3. The average length of time for each type of forensic
analysis to be completed.
4. Whether there is an existing backlog on forensic
analysis.
5. A comparison to crime laboratories in similar
jurisdictions in scope of service, accreditation, and sample
<pre>processing time.</pre>
6. Whether any of the forensic analysis performed by the
department should be transferred to another state or local
agency, and if there are any barriers to transferring such
duties to another agency.
(b) Any programs operated by the department which are
primarily used in a limited geographic area of the state and the
<pre>following information:</pre>
1. The number of users, cost, and effectiveness of the

Page 157 of 159

CODING: Words stricken are deletions; words underlined are additions.

3925

programs.

	2.	Whet	ther	the	prog	rams	should	be e	xpan	ded st	atew	ide,	
eli	minate	ed, d	or ti	ransi	ferre	d to	anothe	r sta	te o	r loca	al age	ency,	and
<u>if</u>	there	are	any	barı	riers	to	transfe	rring	sucl	h prog	grams	to	
ano	ther a	ageno	cy.										

(c) Each accreditation earned by the department and whether any additional accreditation is recommended.

- (d) The number and types of cases investigated by the department and whether criminal charges were filed as a result of the investigation.
- (e) The number of cases involving cybersecurity and related technology issues that were investigated by the department and whether criminal charges were filed as a result of each investigation.
- (f) Any responsibilities of the department that can be transferred to another state or local agency that would result in improved efficiency or accountability.
- (5) Notwithstanding any other law to the contrary, the department must provide the contractor with access to any and all information requested by the contractor to complete its review. Information or records obtained by the contractor which are otherwise exempt or confidential and exempt shall retain such exempt or confidential and exempt status, and the contractor may not disclose any such information or records.
- (6) The contractor shall submit its report to the Governor, the Attorney General, the Chief Financial Officer, the

Page 158 of 159

3951	Commissioner of Agriculture, the President of the Senate, and
3952	the Speaker of the House of Representatives by January 1, 2022.
3953	(7) This section shall take effect July 1, 2021.
3954	Section 87. Except as otherwise expressly provided in this
3955	act and except for this section, which shall take effect upon
3956	this act becoming a law, this act shall take effect October 1,
3957	2021.

Page 159 of 159