House

Florida Senate - 2021 Bill No. CS for SB 1948

LEGISLATIVE ACTION

	Senate	•
С	omm: RS	•
04	/15/2021	•
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The Committee on Appropriations (Bean) recommended the following:

Senate Amendment (with title amendment)

Delete lines 413 - 714 and insert: Section 8. Subsection (43) of section 443.036, Florida Statutes, is amended to read: 443.036 Definitions.—As used in this chapter, the term: (43) "Temporary layoff" means <u>an individual's</u> a job

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10 separation due to lack of work which does not exceed 8 11 consecutive weeks and which has a fixed or approximate return-12 to-work date; or an individual's employer-initiated furlough 13 that causes a mandatory complete stoppage of work if such 14 furlough is temporary and the individual remains job attached 15 and is expected to return to work with the employer. 16 Section 9. Paragraph (c) of subsection (1) of section 443.091, Florida Statutes, is amended to read: 17 18 443.091 Benefit eligibility conditions.-19 (1) An unemployed individual is eligible to receive 20 benefits for any week only if the Department of Economic 21 Opportunity finds that: 22 (c) To make continued claims for benefits, she or he is 23 reporting to the department in accordance with this paragraph 24 and department rules. Department rules may not conflict with s. 25 443.111(1)(b), which requires that each claimant continue to 26 report regardless of any pending appeal relating to her or his 27 eligibility or disgualification for benefits. 28 1. For each week of unemployment claimed, each report must, 29 at a minimum, include the name and τ address τ and telephone 30 number of each prospective employer contacted, or the date the 31 claimant reported to a one-stop career center, pursuant to 32 paragraph (d). For the purposes of this subparagraph, the term "address" means a website address, a physical address, or an e-33 34 mail address. 35 2. The department shall offer an online assessment aimed at

36 identifying an individual's skills, abilities, and career 37 aptitude. The skills assessment must be voluntary, and the 38 department shall allow a claimant to choose whether to take the

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39 skills assessment. The online assessment shall be made available 40 to any person seeking services from a local workforce 41 development board or a one-stop career center.

42 a. If the claimant chooses to take the online assessment, the outcome of the assessment shall be made available to the 43 44 claimant, local workforce development board, and one-stop career 45 center. The department, local workforce development board, or one-stop career center shall use the assessment to develop a 46 47 plan for referring individuals to training and employment 48 opportunities. Aggregate data on assessment outcomes may be made 49 available to CareerSource Florida, Inc., and Enterprise Florida, 50 Inc., for use in the development of policies related to 51 education and training programs that will ensure that businesses 52 in this state have access to a skilled and competent workforce.

53 b. Individuals shall be informed of and offered services 54 through the one-stop delivery system, including career 55 counseling, the provision of skill match and job market 56 information, and skills upgrade and other training 57 opportunities, and shall be encouraged to participate in such services at no cost to the individuals. The department shall 58 59 coordinate with CareerSource Florida, Inc., the local workforce 60 development boards, and the one-stop career centers to identify, 61 develop, and use best practices for improving the skills of 62 individuals who choose to participate in skills upgrade and 63 other training opportunities. The department may contract with 64 an entity to create the online assessment in accordance with the 65 competitive bidding requirements in s. 287.057. The online assessment must work seamlessly with the Reemployment Assistance 66 Claims and Benefits Information System. 67

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Section 10. Paragraph (a) of subsection (1) and subsection (6) of section 443.101, Florida Statutes, are amended to read: 443.101 Disqualification for benefits.-An individual shall be disgualified for benefits:

(1) (a) For the week in which he or she has voluntarily left work without good cause attributable to his or her employing unit or for the week in which he or she has been discharged by the employing unit for misconduct connected with his or her work, based on a finding by the Department of Economic Opportunity. As used in this paragraph, the term "work" means any work, whether full-time, part-time, or temporary.

79 1. Disqualification for voluntarily quitting continues for 80 the full period of unemployment next ensuing after the 81 individual has left his or her full-time, part-time, or 82 temporary work voluntarily without good cause and until the 83 individual has earned income equal to or greater than 17 times 84 his or her weekly benefit amount. As used in this subsection, 85 the term "good cause" includes only that cause attributable to 86 the employing unit which would compel a reasonable employee to 87 cease working or attributable to the individual's illness or 88 disability requiring separation from his or her work. Any other 89 disqualification may not be imposed.

90 2. An individual is not disqualified under this subsection for: 91

a. Voluntarily leaving temporary work to return immediately when called to work by the permanent employing unit that temporarily terminated his or her work within the previous 6 95 calendar months;

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b. Voluntarily leaving work to relocate as a result of his

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or her military-connected spouse's permanent change of station orders, activation orders, or unit deployment orders; or

c. Voluntarily leaving work if he or she proves that his or her discontinued employment is a direct result of circumstances related to domestic violence as defined in s. 741.28. An individual who voluntarily leaves work under this subsubparagraph must:

(I) Make reasonable efforts to preserve employment, unless the individual establishes that such remedies are likely to be futile or to increase the risk of future incidents of domestic violence. Such efforts may include seeking a protective injunction, relocating to a secure place, or seeking reasonable accommodation from the employing unit, such as a transfer or change of assignment;

(II) Provide evidence such as an injunction, a protective order, or other documentation authorized by state law which reasonably proves that domestic violence has occurred; and

(III) Reasonably believe that he or she is likely to be the victim of a future act of domestic violence at, in transit to, or departing from his or her place of employment. An individual who is otherwise eligible for benefits under this subsubparagraph is ineligible for each week that he or she no longer meets such criteria or refuses a reasonable accommodation offered in good faith by his or her employing unit.

121 3. The employment record of an employing unit may not be 122 charged for the payment of benefits to an individual who has 123 voluntarily left work under sub-subparagraph 2.c.

124 4. Disqualification for being discharged for misconduct125 connected with his or her work continues for the full period of

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126 unemployment next ensuing after having been discharged and until 127 the individual is reemployed and has earned income of at least 17 times his or her weekly benefit amount and for not more than 128 129 52 weeks immediately following that week, as determined by the 130 department in each case according to the circumstances or the 131 seriousness of the misconduct, under the department's rules for 132 determining disqualification for benefits for misconduct.

5. If an individual has provided notification to the employing unit of his or her intent to voluntarily leave work and the employing unit discharges the individual for reasons other than misconduct before the date the voluntary quit was to 137 take effect, the individual, if otherwise entitled, shall receive benefits from the date of the employer's discharge until 139 the effective date of his or her voluntary quit.

140 6. If an individual is notified by the employing unit of the employer's intent to discharge the individual for reasons 141 142 other than misconduct and the individual quits without good 143 cause before the date the discharge was to take effect, the 144 claimant is ineligible for benefits pursuant to s. 443.091(1)(d) 145 for failing to be available for work for the week or weeks of 146 unemployment occurring before the effective date of the 147 discharge.

148 (6) For making any false or fraudulent representation for the purpose of obtaining benefits contrary to this chapter, 149 150 constituting a violation under s. 443.071. The disqualification 151 imposed under this subsection shall begin with the week for in 152 which the false or fraudulent representation was is made and 153 shall continue for a period not to exceed 1 year after the date 154 the Department of Economic Opportunity discovers the false or

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155	fraudulent representation and until any overpayment of benefits
156	resulting from such representation has been repaid in full. This
157	disqualification may be appealed in the same manner as any other
158	disqualification imposed under this section. A conviction by any
159	court of competent jurisdiction in this state of the offense
160	prohibited or punished by s. 443.071 is conclusive upon the
161	appeals referee and the commission of the making of the false or
162	fraudulent representation for which disqualification is imposed
163	under this section.
164	Section 11. Section 443.1113, Florida Statutes, is amended
165	to read:
166	443.1113 Reemployment Assistance Claims and Benefits
167	Information System
168	(1) The Department of Economic Opportunity shall implement
169	an integrated, modular system hosted in a cloud computing
170	service, as defined in s. 282.0041, that provides for rapid
171	provisioning of additional data processing when necessary. The
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1/2	system must support the efficient distribution of benefits and
173	system must support the efficient distribution of benefits and the effective operation and management of the reemployment
173	the effective operation and management of the reemployment
173 174	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated
173 174 175	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and
173 174 175 176	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and Benefits Information system may be cited by the Legislature, the
173 174 175 176 177	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and Benefits Information system <u>may be cited</u> by the Legislature, the Department of Economic Opportunity shall replace and enhance the
173 174 175 176 177 178	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and Benefits Information system may be cited by the Legislature, the Department of Economic Opportunity shall replace and enhance the functionality provided in the following systems with an
173 174 175 176 177 178 179	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and Benefits Information system may be cited by the Legislature, the Department of Economic Opportunity shall replace and enhance the functionality provided in the following systems with an integrated Internet-based system that is known as the
173 174 175 176 177 178 179 180	the effective operation and management of the reemployment assistance program. To The extent that funds are appropriated for each phase of the Reemployment Assistance Claims and Benefits Information system may be cited by the Legislature, the Department of Economic Opportunity shall replace and enhance the functionality provided in the following systems with an integrated Internet-based system that is known as the "Reemployment Assistance Claims and Benefits Information System"

183 devices and personal computers Claims and benefit mainframe



184	system.
185	(b) <u>Process reemployment assistance claims</u> Florida
186	unemployment Internet direct.
187	(c) Process benefit payments Florida continued claim
188	Internet directory.
189	(d) Process and manage overpayments Call center interactive
190	voice response system.
191	(e) <u>Perform adjudication functions</u> Benefit overpayment
192	screening system.
193	(f) <u>Process appeals and manage appeal hearings</u> Internet and
194	Intranet appeals system.
195	(g) Manage and process employer charging.
196	(2) Wherever cost-effective and operationally feasible, the
197	Reemployment Assistance Claims and Benefits System shall
198	accomplish the following main business objectives:
199	(a) Wherever cost-effective and operationally feasible,
200	Eliminate or automate existing paper processes and enhance any
201	existing automated workflows in order to expedite customer
202	transactions and eliminate redundancy.
203	(b) Enable <u>and enhance</u> online, self-service <u>capabilities</u>
204	access to claimant and employer information and federal and
205	state reporting.
206	(c) Integrate benefit payment control with the adjudication
207	program and collection system in order to improve the detection
208	of fraud.
209	(d) Comply with all requirements established in federal and
210	state law for reemployment assistance.
211	(e) Integrate with the Department of Revenue's statewide
212	unified tax system that collects reemployment assistance taxes.
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213	(f) Maintain interoperability with other department
214	workforce systems.
215	(3) The scope of the Reemployment Assistance Claims and
216	Benefits Information System does not include any of the
217	following functionalities:
218	(a) Collection of reemployment assistance taxes.
219	(b) General ledger, financial management, or budgeting
220	capabilities.
221	(c) Human resource planning or management capabilities.
222	(4) (a) The Department of Economic Opportunity shall perform
223	an annual review of the system and identify enhancements or
224	modernization efforts that improve the delivery of services to
225	claimants and employers and reporting to state and federal
226	entities. These improvements must include, but need not be
227	limited to:
228	1. Infrastructure upgrades through cloud services.
229	2. Software improvements.
230	3. Enhanced data analytics and reporting.
231	4. Increased cybersecurity pursuant to s. 282.318.
232	(b) The department shall seek input on recommended
233	enhancements from, at a minimum, the following entities:
234	1. The Florida Digital Service within the Department of
235	Management Services.
236	2. The General Tax Administration Program Office within the
237	Department of Revenue.
238	3. The Division of Accounting and Auditing within the
239	Department of Financial Services.
240	(5) By October 1, 2023, and each year thereafter, the
241	Department of Economic Opportunity shall submit a Reemployment

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242 Assistance Claims and Benefits Information System report to the 243 Governor, the President of the Senate, and the Speaker of the 244 House of Representatives. The report must, at a minimum, 245 include: 246 (a) A summary of maintenance, enhancement, and 247 modernization efforts over the last fiscal year. 248 (b) A 3-year outlook of recommended enhancements or 249 modernization efforts that includes projected costs and 250 timeframes for completion The project to implement the 251 Reemployment Assistance Claims and Benefits Information System 252 is comprised of the following phases and corresponding 253 implementation timeframes: 254 (a) No later than the end of fiscal year 2009-2010 255 completion of the business re-engineering analysis and 256 documentation of both the detailed system requirements and the 257 overall system architecture. 258 (b) The Reemployment Assistance Claims and Benefits 259 Internet portal that replaces the Florida Unemployment Internet 260 Direct and the Florida Continued Claims Internet Directory 261 systems, the Call Center Interactive Voice Response System, the 262 Benefit Overpayment Screening System, the Internet and Intranet Appeals System, and the Claims and Benefits Mainframe System 263 264 shall be deployed to full operational status no later than the end of fiscal year 2013-2014. 265 266 (5) The Department of Economic Opportunity shall implement 267 the following project governance structure until such time as 268 the project is completed, suspended, or terminated:

269 (a) The project sponsor for the Reemployment Assistance
 270 Claims and Benefits Information System project is the

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271	department.
272	(b) The project shall be governed by an executive steering
273	committee composed of the following voting members or their
274	designees:
275	1. The executive director of the department.
276	2. The executive director of the Department of Revenue.
277	3. The director of the Division of Workforce Services
278	within the department.
279	4. The program director of the General Tax Administration
280	Program Office within the Department of Revenue.
281	5. The chief information officer of the department.
282	(c) The executive steering committee has the overall
283	responsibility for ensuring that the project meets its primary
284	objectives and is specifically responsible for:
285	1. Providing management direction and support to the
286	project management team.
287	2. Assessing the project's alignment with the strategic
288	goals of the department for administering the reemployment
289	assistance program.
290	3. Reviewing and approving or disapproving any changes to
291	the project's scope, schedule, and costs.
292	4. Reviewing, approving or disapproving, and determining
293	whether to proceed with any major project deliverables.
294	5. Recommending suspension or termination of the project to
295	the Governor, the President of the Senate, and the Speaker of
296	the House of Representatives if it determines that the primary
297	objectives cannot be achieved.
298	(d) The project management team shall work under the
299	direction of the executive steering committee and shall be

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300	minimally comprised of senior managers and stakeholders from the
301	department and the Department of Revenue. The project management
302	team is responsible for:
303	1. Providing daily planning, management, and oversight of
304	the project.
305	2. Submitting an operational work plan and providing
306	quarterly updates to that plan to the executive steering
307	committee. The plan must specify project milestones,
308	deliverables, and expenditures.
309	3. Submitting written monthly project status reports to the
310	executive steering committee which include:
311	a. Planned versus actual project costs;
312	b. An assessment of the status of major milestones and
313	deliverables;
314	c. Identification of any issues requiring resolution, the
315	proposed resolution for these issues, and information regarding
316	the status of the resolution;
317	d. Identification of risks that must be managed; and
318	e. Identification of and recommendations regarding
319	necessary changes in the project's scope, schedule, or costs.
320	All recommendations must be reviewed by project stakeholders
321	before submission to the executive steering committee in order
322	to ensure that the recommendations meet required acceptance
323	criteria.
324	Section 12. For the 2021-2022 fiscal year, the Department
325	of Economic Opportunity shall take actions to modernize the
326	Reemployment Assistance Claims and Benefits Information System
327	as provided in the General Appropriations Act.
328	Section 13. Section 443.1118, Florida Statutes, is created

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330 <u>443.1118 Employer-assisted claims</u> 331 <u>(1) DEFINITIONSFor purposes of this section:</u> 332 <u>(a) "Employer-assisted claim" means an initial claim</u> 333 <u>by an employer on behalf of its employees who are a part o</u> 334 <u>mass separation from the employer.</u> 335 <u>(b) "Mass separation" means a full, partial, permanen</u>	<u>fa</u>
332 (a) "Employer-assisted claim" means an initial claim 333 by an employer on behalf of its employees who are a part o 334 mass separation from the employer.	<u>fa</u>
333 by an employer on behalf of its employees who are a part of 334 mass separation from the employer.	<u>fa</u>
334 mass separation from the employer.	
	t, or
335 (b) "Mass separation" means a full, partial, permanen	t, or
336 temporary separation, including a temporary layoff, of ful	l-time
337 employees from their employer if the separation occurs at	or
338 around the same time, the employees are separated for the	same
339 reason, and the separation is due to circumstances for whi	ch the
340 employees are not at fault. The Department shall establish	
341 criteria for determining what constitutes a mass separatio	n.
342 (2) EMPLOYER-ASSISTED CLAIM PROCESS	
343 (a) InitiationAn employer that commences a mass	
344 separation may initiate an employer-assisted claim by subm	itting
345 employee information to the department pursuant to rules a	dopted
346 by the department.	
(b) Form of submissionDue to the sensitive nature o	f
348 employee information, an employer shall submit employee	
349 information through secure means approved by department ru	le.
350 (c) AffidavitFor each employer-assisted claim, the	
351 employer shall give notice and instructions to the employe	es
352 regarding the claim and provide an attestation in a form a	nd
353 format required by the department.	
354 (3) EFFECTIVE DATE OF CLAIM.—The effective date of an	
355 employer-assisted claim is the Sunday immediately precedin	g the
356 date on which the employer-assisted claim was received by	the
357 <u>department.</u>	

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358	(4) PAYMENTSWeeks of benefits paid to a claimant pursuant
359	to an employer-assisted claim count toward the maximum benefits
360	for which the claimant is eligible.
361	(5) CLAIMANT FILING REQUIREMENTS.—A claimant covered by an
362	employer-assisted claim must file continued biweekly claims
363	pursuant to department rule.
364	(6) CONSTRUCTIONThis section does not limit, alter, or
365	amend a claimant's rights under this chapter relating to a
366	hearing if a claimant is denied a claim.
367	(7) RULEMAKINGThe department shall adopt rules
368	establishing additional procedures for filing an employer-
369	assisted claim and may adopt additional rules to administer this
370	section.
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372	========== T I T L E A M E N D M E N T =================================
373	And the title is amended as follows:
374	Delete lines 32 - 53
375	and insert:
376	amending s. 443.036, F.S.; revising the definition of
377	the term "temporary layoff"; amending s. 443.091,
378	F.S.; revising the reporting requirements for
379	reemployment assistance benefit eligibility; defining
380	the term "address"; amending s. 443.101, F.S.;
381	deleting a provision providing that individuals who
382	voluntarily leave work as a direct result of
383	circumstances relating to domestic violence are
384	ineligible for benefits under certain circumstances;
385	amending s. 443.1113, F.S.; requiring the department
386	to implement an integrated, modular system hosted in a

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387 cloud service, rather than an integrated Internet-388 based system, for the reemployment assistance program; 389 revising the functions and objectives of the 390 Reemployment Assistance Claims and Benefits 391 Information System; requiring the department to 392 perform an annual review of the system; requiring the 393 department to seek input from certain state entities 394 when performing such review; requiring the department 395 to submit an annual report to the Governor and the 396 Legislature beginning on a specified date; providing 397 requirements for such report; deleting obsolete 398 language; requiring the department take actions to 399 modernize the system in the 2021-2022 fiscal year as 400 directed in the General Appropriations Act; creating 401 s. 443.1118, F.S.; defining terms; providing 402 requirements for employer-assisted claims relating to 403 mass separations; specifying the effective date of 404 such claims; providing that benefits paid to a 405 claimant pursuant to an employer-assisted claim count 406 toward maximum benefits for which the claimant is 407 eligible; requiring a claimant covered by an employer-408 assisted claim to file continued biweekly claims; 409 providing construction; requiring and authorizing the 410 department to adopt specified rules; amending