2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

19

20

2122

2324

25

2627

28

29

By the Committee on Children, Families, and Elder Affairs; and Senators Brodeur and Albritton

586-02155-21 202180c1

A bill to be entitled An act relating to child welfare; creating s. 39.00146, F.S.; defining terms; requiring the case record of every child under the supervision or in the custody of the Department of Children and Families, the department's agents, or providers contracting with the department to include a case record face sheet; specifying information required to be included in the case record face sheet; requiring the department, the department's agents, and providers contracting with the department to update the case record face sheet monthly; requiring the department to adopt rules; amending s. 39.401, F.S.; requiring the department to determine out-of-home placement based on priority of placements and other factors; amending s. 39.402, F.S.; requiring the department to make reasonable efforts to place a child in out-of-home care based on priority of placements; providing exceptions and other criteria; creating s. 39.4021, F.S.; providing legislative findings; establishing certain placement priorities for out-of-home placements; requiring the department or lead agency to place sibling groups together when possible if in the best interest of each child after considering specified factors; providing construction; creating s. 39.4022, F.S.; providing legislative intent; defining terms; requiring that multidisciplinary teams be established for certain purposes; providing goals for such teams; providing for membership of multidisciplinary team staffings;

31

32

33 34

35

36

3738

39

40

41

42

43 44

45 46

47

48 49

50

51

52

53

54

5556

57

58

586-02155-21 202180c1

authorizing the department or lead agency to invite other participants to attend a team staffing under certain circumstances; providing requirements for multidisciplinary team staffings; requiring that team staffings be held when specified decisions regarding a child must be made; requiring team staffing participants to gather and consider data and information on the child before formulating a decision; providing for the use of an evidence-based assessment instrument or tool; requiring multidisciplinary teams to conduct supplemental assessments for certain children; requiring team participants to gather certain information related to the child for such supplemental assessments; requiring that a consensus decision reached by the team becomes the official position and that specified parties are bound by such consensus decision; providing procedures for when the team does not reach a consensus decision; requiring that the lead agency determine a suitable placement if the team cannot come to a consensus decision; requiring the formation of a team within specified timeframes; requiring the facilitator to file a report with the court within a specified timeframe if the team does not reach a consensus decision; providing requirements for the report; authorizing specified parties to discuss confidential information during a team staffing in the presence of participating individuals; providing that information collected by any agency or entity that participates in

60 61

62 63

64

65

66

67 68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

8485

86

87

586-02155-21 202180c1

a staffing which is confidential and exempt upon collection remains confidential and exempt when discussed in staffings; requiring individuals who participate in a staffing to maintain the confidentiality of all information shared; providing construction; requiring the department to adopt rules; creating s. 39.4023, F.S.; providing legislative findings and intent; defining terms; providing for the creation of transition plans for specified changes in placement; providing conditions under which a child may be removed from a caregiver's home; requiring community-based care lead agencies to provide services to prevent a change in placement; requiring the department and a community-based care lead agency to convene a multidisciplinary team staffing to develop a transition plan under certain circumstances; requiring the department or community-based care lead agency to provide written notice of a planned placement change; providing requirements for the notice; requiring additional considerations for placement changes for infants and young children; providing findings; providing for determinations to be made to minimize changes in school placements; specifying factors that must be considered when selecting a new school for a child; requiring children who enter out-of-home care or undergo changes in placement to remain with familiar child care providers or early education programs, if possible; providing requirements for transition plans for transitions between K-12 schools;

89

90

91

92

93 94

95

96 97

98

99

100

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

586-02155-21 202180c1

requiring the department, in collaboration with the Quality Parenting Initiative, to develop a form for a specified purpose; specifying requirements for the form; requiring the department and community-based care lead agencies to document multidisciplinary team staffings and placement transition decisions in the Florida Safe Families Network and include such information in the social study report for judicial review; requiring the department to adopt rules; creating s. 39.4024, F.S.; providing legislative findings; defining terms; requiring the department or lead agency to make reasonable efforts to place siblings in the same foster, kinship, adoptive, or quardianship home when certain conditions are met; requiring the department or lead agency and multidisciplinary team to take certain actions when siblings are not placed together; specifying that the department and court are not required to make a placement or change in placement to develop certain sibling relationships; requiring the department or the lead agency to convene a multidisciplinary team staffing to determine and assess sibling relationships when a child is removed from a home; providing for the placement of sibling groups in certain circumstances; specifying factors for the multidisciplinary team to consider when determining placement or change of placement for children in sibling groups who do not have an existing relationship with siblings; requiring that a child's transition to a new home be carried out

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

586-02155-21 202180c1

gradually when it is determined that the child would benefit from being placed with siblings; requiring the department, in collaboration with the Quality Parenting Initiative, to develop standard protocols for the department and lead agency for use in making specified decisions about child placement; providing considerations for maintaining contact between siblings when separated; providing duties for caregivers; authorizing the court to limit and restrict communication and visitation upon a finding of clear and convincing evidence that such communication or visitation is harmful to the child; requiring the department and community-based care lead agencies to periodically reassess certain sibling placements in certain instances; requiring the department to provide certain services to prevent disruption in a placement when a child does not adjust to such placement; requiring that a multidisciplinary team staffing is convened when one child does not adjust to placement as a sibling group under certain conditions; requiring the team to review such placement and choose a plan least detrimental to each child; requiring that a multidisciplinary team be convened in certain circumstances where the department or child subsequently identify a sibling; requiring the department to provide children with specified information relating to their siblings; requiring the department to make reasonable efforts to ascertain such information if it is not known; providing that a

147

148

149

150

151

152

153

154

155

156

157

158

159160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

586-02155-21 202180c1

child has a right to continued communication with a sibling when the child's sibling is also in out-ofhome care and such sibling leaves out-of-home care for any reason; requiring the department and lead agencies to document in writing decisions to separate siblings in case files and the Florida Safe Families Network; specifying requirements for such documentation; requiring the department to adopt rules; amending s. 39.522, F.S.; deleting and relocating criteria for the court to consider when determining whether a legal change of custody is in the best interest of the child; defining the term "change in physical custody"; providing a rebuttable presumption that the best interest of a child is to remain in a current placement; providing applicability for such presumption; establishing the manner in which to rebut the presumption; requiring the department or lead agency to notify a caregiver within a specified timeframe of the intent to move a child; requiring the caregiver to provide written notice of objection to such move within a specified time frame; requiring the court to conduct an initial status hearing within a specified timeframe upon receiving specified written notice from a caregiver; prohibiting the department or lead agency from moving a child upon receiving specified written notice from a caregiver; providing for the appointment of an attorney for a child; providing for the appointment of an expert; providing deadlines for an evidentiary hearing; amending s.

586-02155-21

202180c1

175 39.523, F.S.; requiring the department or lead agency 176 to coordinate a multidisciplinary team staffing for 177 specified purposes; requiring, rather than 178 authorizing, the department to create rules; amending 179 s. 39.806, F.S.; conforming a cross-reference; providing an effective date. 180 181 182 Be It Enacted by the Legislature of the State of Florida: 183 Section 1. Section 39.00146, Florida Statutes, is created 184 185 to read: 186 39.00146 Case record face sheet.-187 (1) As used in this section, the term: 188 (a) "Multidisciplinary team" has the same meaning as 189 provided in s. 39.4022(2). 190 (b) "Placement change" has the same meaning as provided in 191 s. 39.4023(2).192 (c) "School" has the same meaning as in s. 39.4023(2). 193 (d) "Sibling" has the same meaning as in s. 39.4024(2). 194 (2) The case record of every child under the supervision or 195 in the custody of the department or the department's authorized 196 agents, including community-based care lead agencies and their 197 subcontracted providers, must include a face sheet containing 198 relevant information about the child and his or her case, including at least all of the following: 199 (a) General case information, including, but not limited 200 201 to: 202 1. The child's name and date of birth; 203 2. The current county of residence and the county of

Page 7 of 54

586-02155-21 202180c1

residence at the time of the referral;

- 3. The reason for the referral and any family safety concerns;
- 4. The personal identifying information of the parents or legal custodians who had custody of the child at the time of the referral, including name, date of birth, and county of residence;
 - 5. The date of removal from the home; and
- 6. The name and contact information of the attorney or attorneys assigned to the case in all capacities, including the attorney or attorneys that represent the department and the parents, and the guardian ad litem, if one has been appointed.
- (b) The name and contact information for any employees of the department, the department's authorized agents, or providers contracting with the department, including community-based care lead agencies and their subcontracted service providers, who have worked with the child, including the child's current and previous case managers, and the supervisor information for such employees.
- (c) The personal information of relevant family members and other fictive kin, including, but not limited to, the name and contact information of:
 - 1. The child's parents;
- 2. The child's siblings, including the location of their current out-of-home placement, if applicable;
- 3. The child's current caregivers and any previous out-of-home placements;
 - 4. Any other caretaking adults; and
 - 5. All children in the out-of-home placement, if

586-02155-21 202180c1

applicable.

234235

236

237

238

239

240

241

242

243244

245246

247

248

249

250

251

252

253

254

255

256

257

258

259

260

261

- (d) A description of any threats of danger placing the child at imminent risk of removal.
- (e) A description of individual parent or caregiver concerns for the child.
- (f) Any concerns that exist regarding the parent or the current caregiver's ability to:
 - 1. Maintain a safe home;
 - 2. Engage or bond with the child if the child is an infant;
 - 3. Structure daily activities that stimulate the child;
 - 4. Manage the child's behavior; or
 - 5. Make good health decisions for the child.
- (g) Any transitions in placement the child has experienced since the child's initial placement and a description of how such transitions were accomplished in accordance with s. 39.4023.
- (h) If the child has any siblings and they are not placed in the same out-of-home placement, the reasons the children are not in joint placement and the reasonable efforts that the department or appropriate lead agency will make to provide frequent visitation or other ongoing interaction between the siblings, unless the court determines that the interaction would be contrary to a sibling's safety or well-being in accordance s. 39.4024.
- (i) Information pertaining to recent and upcoming court hearings, including, but not limited to, the date, subject matter, and county of court jurisdiction of the most recent and next scheduled court hearing.
 - (j) Any other information the department, the department's

586-02155-21 202180c1

authorized agents, or providers contracting with the department, including community-based care lead agencies deem relevant.

- (3) The department, the department's authorized agents, or providers contracting with the department, including community-based care lead agencies, must ensure that the face sheet for each case is updated at least once per month. This requirement includes ensuring that the department, its authorized agents, or providers contracting with the department gather any relevant information from any subcontracted providers who provide services for the case record information required to be included under this section.
- (4) The department shall adopt rules to implement this section.
- Section 2. Subsection (3) of section 39.401, Florida Statutes, is amended to read:
- 39.401 Taking a child alleged to be dependent into custody; law enforcement officers and authorized agents of the department.—
- (3) If the child is taken into custody by, or is delivered to, an authorized agent of the department, the agent shall review the facts supporting the removal with an attorney representing the department. The purpose of the review is to determine whether there is probable cause for the filing of a shelter petition.
- (a) If the facts are not sufficient, the child shall immediately be returned to the custody of the parent or legal custodian.
- (b) If the facts are sufficient and the child has not been returned to the custody of the parent or legal custodian, the

586-02155-21 202180c1

department shall file the petition and schedule a hearing, and the attorney representing the department shall request that a shelter hearing be held within 24 hours after the removal of the child.

- (c) While awaiting the shelter hearing, the authorized agent of the department may place the child in out-of-home care, and placement shall be determined based on priority of placements as provided in s. 39.4021 and what is in the child's best interest based on the criteria and factors set out in s. 39.4022 licensed shelter care or may release the child to a parent or legal custodian or responsible adult relative or the adoptive parent of the child's sibling who shall be given priority consideration over a licensed placement, or a responsible adult approved by the department if this is in the best interests of the child.
- (d) Placement of a child which is not in a licensed shelter must be preceded by a criminal history records check as required under s. 39.0138.
- (e) In addition, the department may authorize placement of a housekeeper/homemaker in the home of a child alleged to be dependent until the parent or legal custodian assumes care of the child.
- Section 3. Paragraph (h) of subsection (8) of section 39.402, Florida Statutes, is amended to read:
 - 39.402 Placement in a shelter.-
- 316 (8)

(h) The order for placement of a child in shelter care must identify the parties present at the hearing and must contain written findings:

586-02155-21 202180c1

1. That placement in shelter care is necessary based on the criteria in subsections (1) and (2).

- 2. That placement in shelter care is in the best interest of the child.
- 3. That continuation of the child in the home is contrary to the welfare of the child because the home situation presents a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services.
- 4. That based upon the allegations of the petition for placement in shelter care, there is probable cause to believe that the child is dependent or that the court needs additional time, which may not exceed 72 hours, in which to obtain and review documents pertaining to the family in order to appropriately determine the risk to the child.
- 5. That the department has made reasonable efforts to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to prevent or eliminate the need for removal may be made and the department is deemed to have made reasonable efforts to prevent or eliminate the need for removal if:
- a. The first contact of the department with the family occurs during an emergency;
- b. The appraisal of the home situation by the department indicates that the home situation presents a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services;
 - c. The child cannot safely remain at home, either because

586-02155-21 202180c1

there are no preventive services that can ensure the health and safety of the child or because, even with appropriate and available services being provided, the health and safety of the child cannot be ensured; or

- d. The parent or legal custodian is alleged to have committed any of the acts listed as grounds for expedited termination of parental rights in s. 39.806(1)(f)-(i).
- 6. That the department has made reasonable efforts to place the child in order of priority as provided in s. 39.4021 unless such priority placement is not a placement option or in the best interest of the child based on the criteria and factors set out in s. 39.4022.
- 7. That the department has made reasonable efforts to keep siblings together if they are removed and placed in out-of-home care unless such placement is not in the best interest of each child. It is preferred that siblings be kept together in a foster home, if available. Other reasonable efforts shall include short-term placement in a group home with the ability to accommodate sibling groups if such a placement is available. The department shall report to the court its efforts to place siblings together unless the court finds that such placement is not in the best interest of a child or his or her sibling.
- 8.7. That the court notified the parents, relatives that are providing out-of-home care for the child, or legal custodians of the time, date, and location of the next dependency hearing and of the importance of the active participation of the parents, relatives that are providing out-of-home care for the child, or legal custodians in all proceedings and hearings.

586-02155-21 202180c1

9.8. That the court notified the parents or legal custodians of their right to counsel to represent them at the shelter hearing and at each subsequent hearing or proceeding, and the right of the parents to appointed counsel, pursuant to the procedures set forth in s. 39.013.

- 10.9. That the court notified relatives who are providing out-of-home care for a child as a result of the shelter petition being granted that they have the right to attend all subsequent hearings, to submit reports to the court, and to speak to the court regarding the child, if they so desire.
- 11.10. That the department has placement and care responsibility for any child who is not placed in the care of a parent at the conclusion of the shelter hearing.
- Section 4. Section 39.4021, Florida Statutes, is created to read:
 - 39.4021 Priority placement for out-of-home placements.-
- (1) LEGISLATIVE FINDINGS AND INTENT.—The Legislature finds that it is a basic tenet of child welfare practice and the law that a child be placed in the least restrictive, most family—like setting available in close proximity to the home of his or her parents which meets the needs of the child, and that a child be placed in a permanent home in a timely manner.
 - (2) PLACEMENT PRIORITY.-
- (a) When a child cannot safely remain at home with a parent, out-of-home placement options must be considered in the following order:
 - 1. Non-offending parent.
 - 2. Relative caregiver.
 - 3. Adoptive parent of the child's sibling.

586-02155-21 202180c1

 $\underline{\text{4. Fictive kin, with a close existing relationship to the}}$ child.

- 5. Licensed foster care.
- 6. Group or congregate care.
- (b) Sibling groups must be placed in the same placement whenever possible and if placement together is in the best interest of each of child in the sibling group. Placement decisions for sibling groups must be made pursuant to ss. 39.4022 and 39.4024.
- (c) Except as otherwise provided for in this chapter, a change to a child's physical or legal placement after the child has been sheltered but before the child has achieved permanency must be made in compliance with this section.
- Section 5. Section 39.4022, Florida Statutes, is created to read:
- 39.4022 Multidisciplinary teams; staffings; assessments; report.—
 - (1) LEGISLATIVE INTENT.—
- (a) The Legislature finds that services for children and families are most effective when delivered in the context of a single integrated multidisciplinary team staffing that includes the child, his or her family, natural and community supports, and professionals who join together to empower, motivate, and strengthen a family and collaboratively develop a plan of care and protection to achieve child safety, child permanency, and child and family well-being.
- (b) The Legislature also finds that effective assessment through an integrated multidisciplinary team is particularly important for children who are vulnerable due to existing

586-02155-21 202180c1

histories of trauma which led to the child's entrance into the child welfare system. This assessment is especially important for young children who are 3 years of age or younger, as a result of the enhanced need for such children to have healthy and stable attachments to assist with necessary brain development. Stable and nurturing relationships in the first years of life, as well as the quality of such relationships, are integral to healthy brain development, providing a foundation for lifelong mental health and determining well-being as an adult.

- (2) DEFINITIONS.—For purposes of this section, the term:
- (a) "Change in physical custody" means a change by the department or the community-based care lead agency to the child's physical residential address, even when such change does not require a court order changing the legal custody of the child.
- (b) "Multidisciplinary team" means an integrated group of individuals which meets to collaboratively develop and attempt to reach a consensus decision on the most suitable out-of-home placement, educational placement, or other specified important life decision that is in the best interest of the child.
 - (3) CREATION AND GOALS.
- (a) Multidisciplinary teams must be established for the purpose of allowing better engagement with families and a shared commitment and accountability from the family and their circle of support.
- (b) The multidisciplinary teams must adhere to the following goals:
 - 1. Secure a child's safety in the least restrictive and

586-02155-21 202180c1

intrusive placement that can meet his or her needs;

2. Minimize the trauma associated with separation from the child's family and help the child to maintain meaningful connections with family members and others who are important to him or her;

- 3. Provide input into the placement decision made by the community-based care lead agency and the services to be provided in order to support the child;
- 4. Provide input into the decision to preserve or maintain the placement, including necessary placement preservation strategies;
- 5. Contribute to an ongoing assessment of the child and the family's strengths and needs;
- 6. Ensure that plans are monitored for progress and that such plans are revised or updated as the child's or family's circumstances change; and
- 7. Ensure that the child and family always remain the primary focus of each multidisciplinary team meeting.
 - (4) PARTICIPANTS.—
- (a) Collaboration among diverse individuals who are part of the child's network is necessary to make the most informed decisions possible for the child. A diverse team is preferable to ensure that the necessary combination of technical skills, cultural knowledge, community resources, and personal relationships is developed and maintained for the child and family. The participants necessary to achieve an appropriately diverse team for a child may vary by child and may include extended family, friends, neighbors, coaches, clergy, coworkers, or others the family identifies as potential sources of support.

497

498

499

500

501

502

503

504

505

506507

508

509

510

511

512

513

514

515

516

517

518

519

520

521

522

586-02155-21 202180c1

494 <u>Each multidisciplinary team staffing must consist of the</u> 495 following members:

- 1. The child, unless he or she is not of an age or capacity to participate in the team;
- 2. The child's family members and other individuals identified by the family as being important;
 - 3. The current caregiver;
 - 4. A representative from the department; and
 - 5. The case manager for the child.
- (b) Based on the particular goal the multidisciplinary team staffing identifies as the purpose of convening the staffing as provided under subsection (5), the department or lead agency may also invite to the meeting other professionals, including, but not limited to:
 - 1. A representative from Children's Medical Services;
 - 2. A guardian ad litem, if one is appointed;
- 3. A school personnel representative who has direct contact with the child;
- 4. A therapist or other behavioral health professional, if applicable.
- 5. A mental health professional with expertise in sibling bonding, if applicable; or
- 6. Other community providers of services to the child or stakeholders, when applicable.
- (c) Each multidisciplinary team staffing must be led by a person who serves as a facilitator and whose main responsibility is to help team participants use the strengths within the family to develop a safe plan for the child. The person serving as the facilitator must be a trained professional who is otherwise

586-02155-21 202180c1

required to attend the multidisciplinary team staffing under
this section in his or her official capacity. Further, the
trained professional serving as the facilitator does not need to
be the same person for each meeting convened in a child's case
under this section or in the service area of the designated lead
agency handling a child's case.

- (5) SCOPE OF MULTIDISCIPLINARY TEAM.—A multidisciplinary team staffing must be held when an important decision is required to be made about a child's life, including all of the following:
- (a) Initial placement decisions for a child who is placed in out-of-home care.
- (b) Changes in physical custody after the child is placed in out-of-home care by a court and, if necessary, determination of an appropriate mandatory transition plan in accordance with s. 39.4023.
- (c) Changes in a child's educational placement and, if necessary, determination of an appropriate mandatory transition plan in accordance with s. 39.4023.
- (d) Placement decisions for a child as required by paragraphs (a), (b), or (c) which involve sibling groups that require placement in accordance with s. 39.4024.
- (e) Any other important decisions in the child's life which are so complex that the department or appropriate community-based lead agency determines convening a multidisciplinary team staffing is necessary to ensure the best interest of the child is maintained.
 - (6) ASSESSMENTS.—
 - (a) 1. The multidisciplinary team staffing participants

586-02155-21 202180c1 552 must, before formulating a decision under this section, gather 553 and consider data and information on the child which is known at 554 the time, including, but not limited to: 555 a. The child's age, maturity, and strengths; 556 b. Mental, medical, behavioral health, and medication 557 history; 558 c. Community ties and school placement; 559 d. The stability and longevity of the child's current 560 placement; 561 e. The established bonded relationship between the child 562 and the current or proposed caregiver; 563 f. The child's previous and current relationship with a 564 sibling, if the change in physical custody or placement will 565 separate or reunite siblings, evaluated in accordance with s. 566 39.4024; 567 g. The physical, mental, and emotional health benefits to 568 the child by remaining in his or her current placement or moving 569 to the proposed placement; 570 h. The reasonable preference of the child, if the court has 571 found that the child is of sufficient intelligence, 572 understanding, and experience to express a preference; 573 i. The recommendation of the child's current caregiver, if 574 applicable; 575 j. The recommendation of the child's guardian ad litem, if 576 one has been appointed; 577 k. The likelihood of the child attaining permanency in the 578 current or proposed placement; 579 1. The likelihood that the child will have to change

schools or day care placement, the impact of such a change, and

585

586

587

588589

590

591

592

593

594

595

596

597

598

599

600

601

602

603

604

605

606

607

608

609

586-02155-21 202180c1

the parties' recommendations as to the timing of the change including an education transition plan required under s.

39.4023;

- m. The disruption of continuity of care with medical, mental health, behavioral health, dental, or other treatment services the child is receiving at the time of the change of custody decision;
- n. The allegations of any abuse, abandonment, or neglect, including sexual abuse and trafficking history, which caused the child to be placed in out-of-home care and any history of additional allegations of abuse, abandonment, or neglect;
- o. The impact on activities that are important to the child, including the ability of the child to continue in such activities;
- p. The impact on the child's future access to education, Medicaid, and independent living benefits; and
 - q. Any other relevant factors.
- 2. Multidisciplinary team staffings may not be delayed to accommodate pending behavioral health screenings or assessments or pending referrals for services.
- (b) The assessment conducted by the multidisciplinary team may also use an evidence-based assessment instrument or tool that is best suited for determining the specific decision of the staffing and the needs of that individual child and family.
- (c) To adequately prepare for a multidisciplinary staffing team meeting to consider a decision related to a child 3 years of age or younger, all of the following information on the child which is known at the time must be gathered and considered by the team:

586-02155-21 202180c1

1. Identified kin and relatives who express interest in caring for the child, including strategies to overcome potential delays in placing the child with such persons if they are suitable.

- 2. The likelihood that the child can remain with the prospective caregiver past the point of initial removal and placement with, or subsequent transition to, the caregiver and the willingness of the caregiver to provide care for any duration deemed necessary if placement is made.
 - 3. The prospective caregiver's ability and willingness to:
- a. Accept supports related to early childhood development and services addressing any possible developmental delays;
- b. Address the emotional needs of the child and accept infant mental health supports, if needed;
- c. Help nurture the child during the transition into outof-home care;
- d. Work with the parent to build or maintain the attachment relationship between parent and child;
 - e. Effectively co-parent with the parent; and
 - f. Ensure frequent family visits and sibling visits.
- 4. Placement decisions for each child in out-of-home placement which are made under this paragraph must be reviewed as often as necessary to ensure permanency for that child and to address special issues that may arise which are unique to younger children.
- (d)1. If the participants of a multidisciplinary team staffing reach a consensus decision, it becomes the official position of the community-based care lead agency regarding the decision under subsection (5) for which the team convened. Such

586-02155-21 202180c1

decision is binding upon all department and lead agency participants, who are obligated to support it.

- 2. If the participants of a multidisciplinary team staffing cannot reach a consensus decision, the trained professional acting as the facilitator must attempt to bring at least the lead agency's staff to a decision that all participants can support. If there is disagreement even among lead agency staff, the multidisciplinary team may request a review of the decision from a designated, high level administrator within the community-based care lead agency and such person's decision becomes the official position for the decision under subsection (5) for which the team was convened.
- 3. If the multidisciplinary team cannot agree on the placement, it is the responsibility of the placing lead agency to determine the most appropriate placement for the child in order to achieve the goals of child safety, permanency, and well-being.
- (7) CONVENING A TEAM UPON REMOVAL.—The formation of a multidisciplinary team staffing must begin as soon as possible when a child is removed from a home. The multidisciplinary team must convene a staffing no later than 72 hours from the date of a subsequent removal in an emergency situation as that term is defined in s. 39.4023(2) and in accordance with s. 39.4023.
- (8) REPORT.—If a multidisciplinary team staffing fails to reach a consensus decision, the facilitator must prepare and submit a written report to the court within 5 business days after the conclusion of the staffing which details the decision made at the conclusion of the multidisciplinary team staffing under subsection (6) and the positions of the staffing's

586-02155-21 202180c1

participants.

(9) CONFIDENTIALITY.—Notwithstanding any other provision of law, participants representing the department and the community—based care lead agency may discuss confidential information during a multidisciplinary team staffing in the presence of individuals who participate in the staffing. Information collected by any agency or entity that participates in the multidisciplinary team staffing which is confidential and exempt upon collection remains confidential and exempt when discussed in a staffing required under this section. All individuals who participate in the staffing shall maintain the confidentiality of any information shared during the staffing.

- (10) CONSTRUCTION.—This section may not be construed to mean that multidisciplinary team staffings coordinated by the department or the appropriate lead agency for purposes other than those provided for in subsection (5) before October 1, 2021, are no longer required to be conducted or are required to be conducted in accordance with this section.
- (11) RULEMAKING.—The department shall adopt rules to implement this section.
- Section 6. Section 39.4023, Florida Statutes, is created to read:
- 39.4023 Placement and education transitions; transition plans.—
 - (1) LEGISLATIVE FINDINGS AND INTENT.—
- (a) The Legislature finds that many children in out-of-home care experience multiple changes in placement, and those transitions often result in trauma not only for the child but also for caregivers, families, siblings, and all professionals

586-02155-21 202180c1

involved.

(b) The Legislature further finds that poorly planned and executed or improperly timed transitions may adversely impact a child's healthy development as well as the child's continuing capacity to trust, attach to others, and build relationships in the future.

- c) The Legislature finds that the best child welfare practices recognize the need to prioritize the minimization of the number of placements for every child in out-of-home care.

 Further, the Legislature finds that efforts must be made to support caregivers in order to promote stability. When placement changes are necessary, they must be thoughtfully planned.
- (d) The Legislature finds that transition plans are critical when moving all children, including infants, toddlers, school-age children, adolescents, and young adults.
- (e) It is the intent of the Legislature that a placement change or an educational change for a child in out-of-home care be achieved ideally through a period of transition that is unique to each child, provides support for all individuals affected by the change, and has flexible planning to allow for changes necessary to meet the needs of the child.
 - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Educational change" means any time a child is moved between schools when such move is not the result of the natural transition from elementary school to middle school or middle school to high school. The term also includes changes in child care or early education programs for infants and toddlers.
- (b) "Emergency situation" means that there is an imminent risk to the health or safety of the child, other children, or

586-02155-21 202180c1

others in the home or facility if the child remains in the placement.

- (c) "Placement change" means any time a child is moved from one caregiver to another, including moves to a foster home, a group home, relatives, prospective guardians, prospective adoptive parents, and reunification with parents. The term also includes moves between rooms and buildings operated by a group home provider.
- (d) "School" means any child care, early education, elementary, secondary, or postsecondary educational setting.
 - (3) PLACEMENT TRANSITIONS.—
- (a) Mandatory transition plans.—Except as otherwise provided, the department or the community-based lead agency shall create and implement an individualized transition plan before each placement change experienced by a child.
- (b) Minimizing placement transitions.—Once a caregiver accepts the responsibility of caring for a child, the child may be removed from the home of the caregiver only if:
- 1. The caregiver is unwilling or unable to safely or legally care for the child;
 - 2. The child and the birth or legal parent are reunified;
- 3. The child is being placed in a legally permanent home in accordance with a case plan or court order; or
- $\underline{\text{4. The removal is demonstrably in the best interest of the}}$ child.
- (c) Services to prevent disruption.—The community-based care lead agency shall provide any supportive services deemed necessary to a caregiver and a child if the child's current out-of-home placement with the caregiver is in danger of needing

586-02155-21 202180c1

modification. The supportive services must be offered in an effort to remedy the factors contributing to the placement being considered unsuitable and therefore contributing to the need for a change in placement.

(d) Transition planning.—

- 1. If the supportive services provided pursuant to paragraph (c) have not been successful to make the maintenance of the placement suitable or if there are other circumstances that require the child to be moved, the department or the community-based care lead agency must convene a multidisciplinary team staffing as required under s. 39.4022 before the child's placement is changed, or within 72 hours of moving the child in an emergency situation, for the purpose of developing an appropriate transition plan.
- 2. A placement change may occur immediately in an emergency situation without a convening a multidisciplinary team staffing.

 However, a multidisciplinary team staffing must be held within 72 hours after the emergency situation arises.
- 3. At least 14 days before moving a child from one out-of-home placement to another or within 72 hours after an emergency situation, the department or the community-based care lead agency must provide written notice of the planned move and must include in the notice the reason a placement change is necessary. A copy of the notice must be filed with the court and be provided to:
- a. The child, unless he or she, due to age or capacity, is unable to comprehend the written notice, which will necessitate the department or lead agency to provide notice in an age- and capacity-appropriate alternative manner;

586-02155-21 202180c1

b. The child's parents, unless prohibited by court order;

- c. The child's out-of-home caregiver;
- d. The guardian ad litem, if one is appointed; and
- e. The attorney for the department.
 - 4. The transition plan must be developed through cooperation among the persons included in subparagraph 3., and such persons must share any relevant information necessary to ensure that the transition plan does all of the following:
 - <u>a. Respects the child's developmental stage and</u> psychological needs.
 - b. Ensures the child has all of his or her belongings and is allowed to help pack those belongings when appropriate.
 - c. Allows for a gradual transition from the current caregiver's home with substantial overlap between the two caregivers and provides time for the child to have a final visitation with everyone important to the child from the current placement, including pets.
 - d. Allows, when possible, for continued contact with the previous caregiver and others in the home after the child leaves.
 - e. Prohibits a placement change which occurs between 7 p.m. and 8 a.m.
 - 5. The department or the community-based care lead agency shall file the transition plan with the court within 48 hours after the creation of such plan and provide a copy of the plan to the persons included in subparagraph 3.
 - (e) Additional considerations for transitions of infants and children under school age.—Relationship patterns over the first year of life are important predictors of future

586-02155-21 202180c1

relationships. Research demonstrates that babies begin to form a strong attachment to a caregiver at approximately 7 months of age. From that period of time through age 2, moving a child from a caregiver who is the psychological parent is considerably more damaging. Placement decisions must focus on promoting security and continuity for infants and children under 5 years of age in out-of-home care. Transition plans for infants and young children must describe the facts that were considered when each of the following were discussed and must specify what decision was made as to how each of the following applies to the child:

- 1. The age of the child and the child's current ability to accomplish developmental tasks, with consideration made for whether the child is:
- a. Six months of age or younger, thereby indicating that it may be in the child's best interest to move the child sooner rather than later; or
- b. One year to 2 years of age, thereby indicating it may not be a healthy time to move the child.
- 2. The length of time the child has lived with the current caregiver, the strength of attachment to the current caregiver, and the harm of disrupting a healthy attachment compared to the possible advantage of a change in placement.
- 3. The relationship, if any, the child has with the new caregiver and whether a reciprocal agreement exists between the current caregiver and the prospective caregiver to maintain the child's relationship with both caregivers.
- 4. The pace of the transition and whether flexibility exists to accelerate or slow down the transition based on the child's needs and reactions.

586-02155-21 202180c1

(f) Preparation of prospective caregivers before placement.—

- 1. Prospective caregivers must be fully informed of the child's needs and circumstances and be willing and able to accept responsibility for providing high-quality care for such needs and circumstances before placement.
- 2. The community-based care lead agency shall review with the prospective caregiver the caregiver's roles and responsibilities according to the parenting partnerships plan for children in out-of-home care pursuant to s. 409.1415. The case manager shall sign a copy of the parenting partnerships plan and obtain the signature of the prospective caregiver acknowledging explanation of the requirements before placement.

(4) EDUCATION TRANSITIONS.—

- (a) Findings.—Children in out-of-home care frequently change child care, early education programs, and schools. These changes can occur when the child first enters out-of-home care, when the child must move from one caregiver to another, or when the child returns home upon reunification. Research shows that children who change schools frequently make less academic progress than their peers and fall further behind with each school change. Additionally, educational instability at any level makes it difficult for children to develop supportive relationships with teachers or peers. State and federal law contain requirements that must be adhered to in order to ensure educational stability for a child in out-of-home care. A child's educational setting should only be changed when maintaining the educational setting is not in the best interest of the child.
 - (b) Mandatory educational transition plans.—The department

586-02155-21 202180c1

or the community-based care lead agency shall create and implement an individualized transition plan each time a child experiences a school change.

- (c) Minimizing school changes.-
- 1. Every effort must be made to keep a child in the school of origin. Any placement decision must include thoughtful consideration of which school a child will attend if a school change is necessary.
- 2. A determination that it is not the child's best interest to remain in the school of origin and which school the child will attend in the future must be made in consultation with the child; the parents; the caregiver; the child welfare professional; the guardian ad litem, the educational surrogate child care and educational staff, including teachers and guidance counselors; and the school district representative or foster care liaison.
- 3. If a determination is made that remaining in the school or program of origin is not in the child's best interest, selection of a new school or program must consider relevant factors, including, but not limited to:
- a. The child's desire to remain in the school or program of origin.
- b. The preference of the child's parents or legal guardians.
- c. Whether the child has siblings, close friends, or mentors at the school or program of origin.
- d. The child's cultural and community connections in the school or program of origin.
 - e. Whether the child is suspected of having a disability

586-02155-21 202180c1

under the Individuals with Disabilities Education Act (IDEA) or s. 504 of the Rehabilitation Act of 1973, or has begun receiving interventions under this state's multitiered system of supports.

- <u>f. Whether the child has an evaluation pending for special education and related services under IDEA or s. 504 of the Rehabilitation Act of 1973.</u>
- g. Whether the child is a student with a disability under IDEA who is receiving special education and related services or a student with a disability under s. 504 of the Rehabilitation Act of 1973 who is receiving accommodations and services and, if so, whether those required services are available in a school or program other than the school or program of origin.
- h. Whether the child is an English Language Learner student and is receiving language services, and if so, whether those required services are available in a school or program other than the school or program of origin.
- i. The impact a change to the school or program of origin would have on academic credits and progress toward promotion.
- j. The availability of extracurricular activities important to the child.
- k. The child's known individualized educational plan or other medical and behavioral health needs and whether such plan or needs are able to be met at a school or program other than the school or program of origin.
- 1. The child's permanency goal and timeframe for achieving permanency.
- m. The child's history of school transfers and how such transfers have impacted the child academically, emotionally, and behaviorally.

586-02155-21 202180c1

n. The length of the commute to the school or program from the child's home or placement and how such commute would impact the child.

- o. The length of time the child has attended the school or program of origin.
- 4. The cost of transportation cannot be a factor in making a best interest determination.
- (d) Transitions between child care and early education programs.—When a child enters out-of-home care or undergoes a placement change, the child shall, if possible, remain with a familiar child care provider or early education program unless there is an opportunity to transition to a higher quality program. If it is not possible for the child to remain with the familiar child care provider or early education program or transition to a higher quality program, the child's transition plan must be made with the participation of the child's current and future school or program. The plan must give the child an opportunity to say goodbye to important figures in the educational environment.
- (e) Transitions between K-12 schools.—The transition plan for a transition between K-12 schools must include all of the following:
- 1. Documentation that the department or community-based care lead agency has made the decision to change the child's school in accordance with paragraph (c). The plan must include a detailed discussion of all factors considered in reaching the decision to change the child's school.
- 2. Documentation that the department or community-based care lead agency has coordinated with local educational agencies

586-02155-21 202180c1

to provide immediate and appropriate enrollment in a new school, including transfer of educational records, any record of a school-entry health examination, and arrangements for transportation to the new school.

- 3. Discussion of the timing of the proposed school change which addresses the potential impact on the child's education and extracurricular activities. This section must include, at a minimum, grading periods, exam schedules, credit acquisitions, sports eligibility, and extracurricular participation.
- 4. Details concerning the transportation of the child to school.
 - (5) TRANSITION PLAN AND DOCUMENTATION.—
- (a) The department, in collaboration with the Quality

 Parenting Initiative, shall develop a form to be completed and

 updated each time a child in out-of-home care is moved from one

 placement to another.
- (b) A completed form must be attached to the case record face sheet required to be included in the case file pursuant to s. 39.00146. The form must be used statewide and, at a minimum, must include all of the following information:
- 1. The membership of the multidisciplinary team staffing convened under s. 39.4022 to develop a transition plan for the change in placement and the dates on which the team met.
- 2. The name of the person who served as the facilitator in that specific multidisciplinary team staffing.
- 3. The topics considered by the multidisciplinary team staffing in order to ensure an appropriate transition.
- 4. The recommendations of the multidisciplinary team and the name of each individual or entity responsible for carrying

586-02155-21 202180c1

out each recommendation.

- (c) The department or the community-based care lead agency shall document all multidisciplinary team staffings and placement transition decisions in the Florida Safe Families

 Network and must include the information in the social study report for judicial review, as required under s. 39.701.
- (6) RULEMAKING.—The department shall adopt rules to implement this section.

Section 7. Section 39.4024, Florida Statutes, is created to read:

- 39.4024 Placement of siblings; visitation; continuing contact.—
 - (1) LEGISLATIVE FINDINGS.—
- (a) The Legislature finds that sibling relationships can provide a significant source of continuity throughout a child's life and are likely to be the longest relationships that most individuals experience. Further, the placement of siblings together can increase the likelihood of achieving permanency and is associated with a significantly higher rate of family reunification.
- (b) The Legislature finds that it is beneficial for a child who is placed in out-of-home care to be able to continue existing relationships with his or her siblings, regardless of age, so that they may share their strengths and association in their everyday and often common experiences.
- (c) The Legislature also finds that healthy connections with siblings can serve as a protective factor for children who have been placed in out-of-home care. The Legislature finds that child protective investigators and caseworkers should be aware

586-02155-21 202180c1

of the variety of demographic and external situational factors that may present challenges to placement in order to identify such factors relevant to a particular group of siblings and ensure that these factors are not the sole reasons that siblings are not placed together.

- (d) The Legislature also finds that it is the responsibility of all entities and adults involved in a child's life, including, but not limited to, the department, community-based lead agencies, parents, foster parents, guardians ad litem, next of kin, and other persons important to the child to seek opportunities to foster sibling relationships to promote continuity and help sustain family connections.
- (e) While there is a presumption in law and policy that it is in the best interest of a child going into out-of-home care to be placed with any siblings, the Legislature finds that overall well-being of the child and family improves when the person or team responsible for placement decisions evaluates the child's sibling and family bonds and prioritizes the bonds that are unique drivers of the child's ability to maintain and develop healthy relationships. The person or team with an understanding of the need to balance all attachment bonds of a child and the potential need to prioritize existing and healthy sibling relationships differently than a potential or unhealthy sibling relationship over a healthy existing bond with a caregiver will result in more stable and healthier placements for all children in out-of-home care.
 - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Multidisciplinary team" has the same meaning as provided in s. 39.4022.

586-02155-21 202180c1

(b) "Lead agency" means a community-based care lead agency under contract with the department to provide care to children in foster care under chapter 409.

- (c) "Sibling" means:
- 1. A child who shares a birth parent or legal parent with one or more other children; or
- 2. A child who has lived together in a family with one or more other children whom he or she identifies as siblings.
 - (3) PLACEMENT OF SIBLINGS IN OUT-OF-HOME CARE.
 - (a) General provisions.-
- 1. The department or lead agency shall make reasonable efforts to place sibling groups that are removed from their home in the same foster, kinship, adoptive, or guardianship home when it is in the best interest of each sibling and when an appropriate, capable, and willing joint placement for the sibling group is available.
- 2. If a child enters out-of-home care after his or her sibling, the department or lead agency and the multidisciplinary team shall make reasonable efforts to initially place the child who has entered out-of-home care with his or her siblings in the sibling's existing placement, provided it would not jeopardize the stability of such placement and it is in the best interest for each child.
- 3. When determining whether to move a child from a current placement to a new placement when such change is initiated by a sibling relationship, all relevant factors must be considered by the multidisciplinary team to ensure that the child is best served by the decision. A uniform policy that does not consider and apply a balancing test to ensure all existing attachment

586-02155-21 202180c1

bonds for a child and his or her siblings are honored and
evaluated holistically may result in placement decisions or
changes of placement decisions that may result in additional
trauma.

- 4. The department and the court are not required to make an initial placement or change in placement to develop a relationship between siblings which did not exist at the time a child is placed in out-of-home care.
 - (b) Factors to consider when placing sibling groups.-
- 1. At the time a child who is a part of a sibling group is removed from the home, the department or lead agency shall convene a multidisciplinary team staffing in accordance with s. 39.4022 to determine and assess the sibling relationships from the perspective of each child to ensure the best placement of each child in the sibling group. The multidisciplinary team shall consider all relevant factors included in s. 39.4022 and this section, including, but not limited to, the existing emotional ties between and among the siblings, the degree of harm each child is likely to experience as a result of separation, and the standard protocols established by the Quality Parenting Initiative under paragraph (d).
- 2.a. If the department or the appropriate lead agency is able to locate a caregiver that will accept the sibling group and the multidisciplinary team determines that the placement is suitable for each child, the sibling group must be placed together.
- b. If the department or appropriate lead agency is not able to locate a caregiver or placement option that allows the sibling group to be placed together in an initial placement, the

586-02155-21 202180c1

department or lead agency must make all reasonable efforts to ensure contact and visitation between siblings placed in separate out-of-home care placements and provide reviews of the placements in accordance with this section.

- 3. If all the siblings are unable to be placed in an existing placement and the siblings do not have an existing relationship, when determining whether to move any child who is part of the sibling group from his or her current placement to a new placement that will unite the sibling group, the department or lead agency must consider all of the following additional factors:
- <u>a. The presence and quality of current attachment</u> relationships, including:
- (I) The quality and length of the attachment of the child to both the current and prospective caregiver;
- (II) The age of the child at placement with the current caregiver and the child's current age as well as the ages of any siblings;
- (III) The ease with which the child formed an attachment to the current family;
- (IV) Any indications of attachment difficulty in the child's history; and
- (V) The number of moves and number of caregivers the child has experienced.
- b. The potential of the new caregiver to be a primary attachment figure to the sibling group by ensuring care for each child's physical needs and the willingness and availability to meet the each child's emotional needs.
 - c. The quality of existing sibling relationships and the

586-02155-21 202180c1 potential quality of sibling relationships that can be formed

potential quality of sibling relationships that can be formed between the children.

d. The consideration of any costs and benefits of

- d. The consideration of any costs and benefits of disrupting existing emotional attachments to a primary caregiver to place children in a new placement with siblings, including:
- (I) The length and quality of the established and current primary attachment relationships between the siblings and between the siblings and their current caregivers; and
- (II) Relationships between any other siblings and whether such relationships appear adequate and not stressful or harmful.
- e. The ability to establish and maintain sibling visitation and contact pursuant to this section in a manner and schedule that makes sense for an infant or young child if it is determined that the infant or young child is to remain with his or her primary caregivers rather than be placed with his or her siblings.
- f. The ability to establish and maintain contact with the sibling and new caregiver as part of a transition plan developed in accordance with paragraph (c) and s. 39.4023 before changing the child's placement to allow the child, his or her siblings, and new caregiver to adjust and form bonds.
- (c) Transitioning a child after a determination.—If after considering the provisions and factors described in paragraphs

 (a) and (b) it is determined that the child would benefit from being placed with his or her siblings, the transition of the child to the new home must be carried out gradually in accordance with s. 39.4023.
- (d) Standards for evaluating sibling placements.—The department, in collaboration with the Quality Parenting

586-02155-21 202180c1

Initiative, must develop standard protocols for the department and lead agency which incorporate the provisions and factors described in paragraphs (a), (b), and (c) and any other factors deemed relevant for use in making decisions about when placing siblings together would be contrary to a child's well-being or safety or decisions providing for frequent visitation and contact under subsection (4).

- (4) MAINTAINING CONTACT WHEN SIBLINGS ARE SEPARATED.-
- (a) Regular contact among a sibling group that cannot be placed together, especially among siblings with existing attachments to each other, is critical for the siblings to maintain their existing bonds and relationships or to develop such bonds and attachments, if appropriate. The following practices must be considered in helping to maintain or strengthen the relationships of separated siblings:
- 1. Respect and support the child's ties to his or her birth or legal family, including parents, siblings, and extended family members, must be provided by the caregiver, and he or she must assist the child in maintaining allowable visitation and other forms of communication. The department and lead agency shall provide a caregiver with the information, guidance, training, and support necessary for fulfilling this responsibility.
- 2. Provide adequate support to address any caregiver concerns and to enhance the caregiver's ability to facilitate contact between siblings who are not in the same out-of-home placement and promote the benefits of sibling contact.
- 3. Prioritize placements with kinship caregivers who have an established personal relationship with each child so that

586-02155-21 202180c1

even when siblings cannot be placed together in the same home, kinship caregivers are more likely to facilitate contact.

- 4. Prioritize placement of siblings geographically near each other, such as in the same neighborhood or school district, to make it easier for the siblings to see each other regularly.
- 5. Encourage frequent and regular visitation, if the siblings choose to do so, to allow the children to be actively involved in each other's lives and to participate in celebrations, including, but not limited to, birthdays, graduations, holidays, school and extracurricular activities, cultural customs, and other milestones.
- 6. Provide other forms of contact when regular in-person meetings are not possible or are not sufficient to meet the needs or desires of the siblings, such as maintaining frequent contact through letters, e-mail, social media, cards, or telephone calls.
- 7. Coordinate, when possible, joint outings or summer or weekend camp experiences to facilitate time together, including, but not limited to, activities or camps specifically designed for siblings in out-of-home care.
- 8. Encourage joint respite care to assist the caregivers who are caring for separated siblings to have needed breaks while also facilitating contact among the siblings, including, but not limited to, providing babysitting or respite care for each other.
- 9. Prohibit the withholding communication or visitation among the siblings as a form of punishment.
- (b) The court may limit or restrict communication or visitation under this subsection only upon a finding by clear

1220

1221

1222

1224

1225

1226 1227

1228

1229

1230

1231 1232

1233

1234

1235

1236

1237

1238

1239

1240

1241

1242

1243

1244

1245

1246

1247

586-02155-21 202180c1

and convincing evidence that the communication or visitation is harmful to the child. If the court makes such a finding, it must direct the department or lead agency to immediately provide services to ameliorate the harm so that communication and 1223 visitation may be restored as soon as possible.

(5) SUBSEQUENT REVIEWS.—

- (a) The department and the lead agency shall periodically, but at least once every 6 months, reassess sibling placement, visitation, and other sibling contact decisions in cases where siblings are separated, not visiting, or not maintaining contact to determine if a change in placement is warranted unless the decision to not place a child with his or her sibling group was made due to such placement being inappropriate, unhealthy, or unsafe for the child.
- (b) If a child in a sibling group who has been placed in an out-of-home care placement with his or her siblings does not adjust to the placement, the lead agency must provide services to the caregiver and sibling group in accordance with s. 39.4023(3) to try to prevent the disruption of the placement. If after reasonable efforts are made under s. 39.4023(3), the child still has not adjusted to the out-of-home placement, a multidisciplinary team staffing must be convened to determine what is best for all of the children. The multidisciplinary team shall review the current placement of the sibling group and choose a plan that will be least detrimental to each child. If the team determines that the best decision is to move the child who has not adjusted to a new out-of-home placement, the team must develop a transition plan in accordance with ss. 39.4022 and 39.4023 which ensures the opportunity for the siblings to

586-02155-21 202180c1

maintain contact in accordance with subsection (4) of this section.

- (c) If it becomes known that a child in out-of-home care has a sibling of whom the child, department, or lead agency was previously unaware, the department or lead agency must convene a multidisciplinary team staffing within a reasonable amount of time after the discovery of such sibling to decide if the current placement or permanency plan requires modification.
 - (6) ADDITIONAL REQUIREMENTS AND CONSIDERATIONS.-
- (a) The department shall promptly provide a child with the location of and contact information for his or her siblings. If the existence or location of or contact information for a child's siblings is not known, the department must make reasonable efforts to ascertain such information.
- (b) If a child's sibling is also in out-of-home care and such sibling leaves out-of-home care for any reason, including, but not limited to, emancipation, adoption, or reunification with his or her parent or guardian, the child has a right to continued communication with his or her sibling as provided under subsection (4).
- (c) The department or the lead agency must document in writing any decision to separate siblings in the case file as required in s. 39.00146 and document the decision in the Florida Safe Families Network. The documentation must include any efforts made to keep the siblings together, an assessment of the short-term and long-term effects of separation on each child and the sibling group as a whole, and a description of the plan for communication or contact between the children if separation is approved.

586-02155-21 202180c1

(7) RULEMAKING AUTHORITY.—The department shall adopt rules to implement this section.

Section 8. Section 39.522, Florida Statutes, is amended to read:

- 39.522 Postdisposition change of custody.-
- (1) The court may change the temporary legal custody or the conditions of protective supervision at a postdisposition hearing, without the necessity of another adjudicatory hearing.
- (2) (a) (1) (a) At any time before a child is residing in the permanent placement approved at the permanency hearing, a child who has been placed in the child's own home under the protective supervision of an authorized agent of the department, in the home of a relative, in the home of a legal custodian, or in some other place may be brought before the court by the department or by any other interested person, upon the filing of a motion alleging a need for a change in the conditions of protective supervision or the placement. If any party or the current caregiver denies the parents or other legal custodians deny the need for a change, the court shall hear all parties in person or by counsel, or both.
- (b) Upon the admission of a need for a change or after such hearing, the court shall enter an order changing the placement, modifying the conditions of protective supervision, or continuing the conditions of protective supervision as ordered. The standard for changing custody of the child shall be the best interests of the child. When determining whether a change of legal custody or placement is in the best interests of the child, the court shall consider the factors listed in s. 39.4022 and the report filed by the multidisciplinary team, if

586-02155-21 202180c1 1306 applicable. The court shall also consider the priority of 1307 placements established under s. 39.4021 when making a decision 1308 regarding the best interest of the child in out-of-home care. ÷ 1309 1. The child's age. 1310 2. The physical, mental, and emotional health benefits to 1311 the child by remaining in his or her current placement or moving 1312 to the proposed placement. 3. The stability and longevity of the child's current 1313 1314 placement. 1315 4. The established bonded relationship between the child 1316 and the current or proposed caregiver. 1317 5. The reasonable preference of the child, if the court has 1318 found that the child is of sufficient intelligence, 1319 understanding, and experience to express a preference. 1320 6. The recommendation of the child's current caregiver. 1321 7. The recommendation of the child's quardian ad litem, if 1322 one has been appointed. 8. The child's previous and current relationship with a 1323 1324 sibling, if the change of legal custody or placement will 1325 separate or reunite siblings. 1326 9. The likelihood of the child attaining permanency in the 1327 current or proposed placement. 1328 10. Any other relevant factors. 1329 (c) (b) If the child is not placed in foster care, the new 1330 placement for the child must meet the home study criteria and 1331 court approval under this chapter. 1332 (3) (a) For purposes of this subsection, the term "change in physical custody" means a change by the department or community-1333

based care lead agency to the child's physical residential

1334

1338

1339

1340

1341

1342

1343

13441345

1346

13471348

1349

1350

1351

13521353

1354

1355

1356

1357

1358

1359

1360

1361

1362

1363

586-02155-21 202180c1

address even when such change does not require a court order to change the legal custody of the child.

- (b) 1. In a hearing on the change of physical custody under this section, there shall be a rebuttable presumption that it is in the child's best interest to remain permanently in his or her current physical placement if:
- <u>a. The child has been in the same safe and stable placement</u> for 9 consecutive months or more;
 - b. Reunification is not a permanency option for the child;
- c. The caregiver is able, willing, and eligible for consideration as an adoptive parent or permanent custodian for the child;
- d. The caregiver is not requesting the change in physical placement; and
- e. The change in physical placement being sought is not to reunify the child with his or her parent or sibling or transition the child from a safe and stable nonrelative caregiver to a safe and stable relative caregiver.
- 2. In order to rebut the presumption established in this paragraph, the court shall hold an evidentiary hearing on the change in physical custody to determine if the change in placement is in the best interest of the child. As part of the evidentiary hearing, the court must consider competent and substantial evidence and testimony related to the factors enumerated in s. 39.4022 and any other evidence deemed relevant to a determination of placement, including evidence from a court-selected neutral and independent expert in the science and research of child-parent bonding and attachment.
 - 3. This presumption may not be rebutted solely by the

586-02155-21 202180c1

expressed wishes of a biological parent, a biological relative, or a caregiver of a sibling of the child.

- (c) 1. A current caregiver who has been the physical custody placement for at least 9 consecutive months and who meets all the established criteria in paragraph (b) shall be notified by the department or community-based care lead agency of an intent to change the physical custody of the child at least 21 days before the desired date for transitioning the child to the new physical custody placement.
- 2. A caregiver who objects to the change in physical custody must notify the court and the department or lead agency of his or her objection and the intent to request an evidentiary hearing in writing in accordance with this subsection as soon as possible after receiving notice under subparagraph 1., but no later than 5 days before the desired date for transitioning the child to the new physical custody placement.
- 3. Upon the department or community-based care lead agency receiving written notice of the caregiver's objection, the change to the child's physical custody must be placed in abeyance and the child may not be transitioned to a new physical placement without a court order.
- 4. Within 7 days after receiving written notice from the caregiver, the court must conduct an initial case status hearing, at which time the court must:
- a. Grant party status to the current caregiver who is seeking permanent custody and has maintained physical custody of that child for at least 9 continuous months;
- b. Appoint a lawyer for the child who is the subject of the permanent custody proceeding;

586-02155-21 202180c1

c. Advise the caregiver of his or her right to retain counsel for purposes of the evidentiary hearing; and

- d. Appoint a court-selected neutral and independent expert in the science and research of child-parent bonding and attachment.
- (d) The court must conduct the evidentiary hearing and provide a written order of its findings regarding the placement that is in the best interest of the child no later than 90 days from the date the caregiver provided written notice to the court under this subsection. The court must provide its written order to the department or lead agency, the caregiver, and the prospective caregiver.
- (e) If the court orders that the physical custody of the child change from the current caregiver after the evidentiary hearing, the department or lead agency must provide an appropriate transition plan in accordance with s. 39.4023.
- (4) (2) In cases where the issue before the court is whether a child should be reunited with a parent, the court shall review the conditions for return and determine whether the circumstances that caused the out-of-home placement and issues subsequently identified have been remedied to the extent that the return of the child to the home with an in-home safety plan prepared or approved by the department will not be detrimental to the child's safety, well-being, and physical, mental, and emotional health.
- (5)(3) In cases where the issue before the court is whether a child who is placed in the custody of a parent should be reunited with the other parent upon a finding that the circumstances that caused the out-of-home placement and issues

586-02155-21 202180c1

subsequently identified have been remedied to the extent that the return of the child to the home of the other parent with an in-home safety plan prepared or approved by the department will not be detrimental to the child, the standard shall be that the safety, well-being, and physical, mental, and emotional health of the child would not be endangered by reunification and that reunification would be in the best interest of the child.

- (6)(4) In cases in which the issue before the court is whether to place a child in out-of-home care after the child was placed in the child's own home with an in-home safety plan or the child was reunified with a parent or caregiver with an in-home safety plan, the court must consider, at a minimum, the following factors in making its determination whether to place the child in out-of-home care:
- (a) The circumstances that caused the child's dependency and other subsequently identified issues.
- (b) The length of time the child has been placed in the home with an in-home safety plan.
- (c) The parent's or caregiver's current level of protective capacities.
- (d) The level of increase, if any, in the parent's or caregiver's protective capacities since the child's placement in the home based on the length of time the child has been placed in the home.

The court shall additionally evaluate the child's permanency goal and change the permanency goal as needed if doing so would be in the best interests of the child. If the court changes the permanency goal, the case plan must be amended pursuant to s.

586-02155-21 202180c1

1451 39.6013(5).

1454

1455

1456

1457

14581459

1460

1461

14621463

1464

1465

1466

1467

14681469

1470

1471

1472

1473

14741475

1476

1477

Section 9. Subsections (2) and (5) of section 39.523, 1453 Florida Statutes, are amended to read:

- 39.523 Placement in out-of-home care.
- (2) ASSESSMENT AND PLACEMENT.—When any child is removed from a home and placed <u>in into</u> out-of-home care, a comprehensive placement assessment process shall be completed <u>in accordance</u> with s. 39.4022 to determine the level of care needed by the child and match the child with the most appropriate placement.
- (a) The community-based care lead agency or subcontracted agency with the responsibility for assessment and placement must coordinate a multidisciplinary team staffing as established in s. 39.4022 with the necessary participants for the stated purpose of the staffing with any available individual currently involved with the child including, but not limited to, a representative from the department and the case manager for the child; a therapist, attorney ad litem, guardian ad litem, teachers, coaches, Children's Medical Services; and other community providers of services to the child or stakeholders as applicable. The team may also include clergy, relatives, and fictive kin if appropriate. Team participants must gather data and information on the child which is known at the time including, but not limited to:
- 1. Mental, medical, behavioral health, and medication history;
 - 2. Community ties and school placement;
 - 3. Current placement decisions relating to any siblings;
- 1478 4. Alleged type of abuse or neglect including sexual abuse
 1479 and trafficking history; and

586-02155-21 202180c1

5. The child's age, maturity, strengths, hobbies or activities, and the child's preference for placement.

- (b) The comprehensive placement assessment process may also include the use of an assessment instrument or tool that is best suited for the individual child.
- (c) The most appropriate available out-of-home placement shall be chosen after consideration by all members of the multidisciplinary team of all of the information and data gathered, including the results and recommendations of any evaluations conducted.
- (d) Placement decisions for each child in out-of-home placement shall be reviewed as often as necessary to ensure permanency for that child and address special issues related to this population of children.
- (e) The department, a sheriff's office acting under s. 39.3065, a community-based care lead agency, or a case management organization must document all placement assessments and placement decisions in the Florida Safe Families Network.
- (f) If it is determined during the comprehensive placement assessment process that residential treatment as defined in s. 39.407 would be suitable for the child, the procedures in that section must be followed.
- (5) RULEMAKING.—The department $\underline{\text{shall}}$ $\underline{\text{may}}$ adopt rules to implement this section.
- Section 10. Paragraph (e) of subsection (1) of section 39.806, Florida Statutes, is amended to read:
 - 39.806 Grounds for termination of parental rights.-
- (1) Grounds for the termination of parental rights may be established under any of the following circumstances:

586-02155-21 202180c1

(e) When a child has been adjudicated dependent, a case plan has been filed with the court, and:

- abandoned by the parent or parents. The failure of the parent or parents to substantially comply with the case plan for a period of 12 months after an adjudication of the child as a dependent child or the child's placement into shelter care, whichever occurs first, constitutes evidence of continuing abuse, neglect, or abandonment unless the failure to substantially comply with the case plan was due to the parent's lack of financial resources or to the failure of the department to make reasonable efforts to reunify the parent and child. The 12-month period begins to run only after the child's placement into shelter care or the entry of a disposition order placing the custody of the child with the department or a person other than the parent and the court's approval of a case plan having the goal of reunification with the parent, whichever occurs first; or
- 2. The parent or parents have materially breached the case plan by their action or inaction. Time is of the essence for permanency of children in the dependency system. In order to prove the parent or parents have materially breached the case plan, the court must find by clear and convincing evidence that the parent or parents are unlikely or unable to substantially comply with the case plan before time to comply with the case plan expires.
- 3. The child has been in care for any 12 of the last 22 months and the parents have not substantially complied with the case plan so as to permit reunification under $\underline{s. 39.522(4)}$ s. $\underline{39.522(2)}$ unless the failure to substantially comply with the

1	586-02155-21	202180c1	
1538 1539 1540	case plan was due to the parent's lack of financial to the failure of the department to make reasonable reunify the parent and child.		
1541	Section 11. This act shall take effect October	1, 2021.	