

1 A bill to be entitled
2 An act relating to the agreement for best practices in
3 economic development; creates the Agreement For Best
4 Practices In Economic Development; providing
5 definitions; providing findings; establishing the
6 National Board for Best Practices in Economic
7 Development; specifying membership of the board;
8 specifying procedures for electing officers and
9 establishing rules and procedures; requiring the board
10 to publish specified material regarding best practices
11 in economic development; requiring the board to
12 suggest annual revisions to the agreement; requiring
13 the board to collect testimony related to economic
14 development improvements; prohibiting member states
15 from offering or providing company-specific tax
16 incentives or company-specific grants for specified
17 purposes; providing exceptions; specifying that
18 economic development agreements are subject to the
19 member state's public records laws; prohibiting local
20 agencies from entering into specified economic
21 development agreements that are exempt from the member
22 state's public records laws; requiring member states
23 to provide electronic copies of specified documents;
24 providing procedures for withdrawing from the
25 agreement; providing for liberal construction;

26 providing for severability under specified
 27 circumstances; providing a contingent effective date.
 28

29 Be It Enacted by the Legislature of the State of Florida:
 30

31 Section 1. The Agreement for Best Practices in Economic
 32 Development is hereby enacted and entered into by this state
 33 with all other jurisdictions legally joining therein in the form
 34 substantially as follows:
 35

36 AGREEMENT FOR BEST PRACTICES IN ECONOMIC DEVELOPMENT

37
 38 ARTICLE I

39
 40 Title

41
 42 This act shall be known as and cited to as the "Agreement
 43 for Best Practices in Economic Development."
 44

45 ARTICLE II

46
 47 Definitions

48
 49 As used in this agreement, unless the context clearly
 50 indicates otherwise, the following terms have the following

51 meanings:

52 (1) "Best practices" means the policies, procedures, and
53 laws that have been demonstrated to support the most amount of
54 economic growth with the least amount of taxpayer investment.

55 (2) "Board" means the Board for Best Practices in Economic
56 Development that may be established by the member states.
57 Nonvoting membership shall be open to any city, county,
58 municipality, metropolitan planning organization, special
59 district, community development district, or economic
60 development agency under terms established by the board.

61 (3) "Company-specific grant" means any disbursement of
62 funds whether property, cash, or deferred tax liability by the
63 state or a local agency to a particular company.

64 (4) "Company-specific tax incentive" is any change in the
65 general tax rate or valuation offered or presented to a specific
66 company that is not available to other similarly-situated
67 companies.

68 (5) "Corporate giveaway" means any company-specific or
69 industry-specific disbursement of funds whether property, cash,
70 or deferred or a reduced tax liability by a state or local
71 agency to a particular company or industry.

72 (6) "Local agency" means a city, county, municipality,
73 metropolitan planning organization, special district, community
74 development district, or economic development agency.

75 (7) "Located in any other member state" means any

76 corporate headquarters, office space, manufacturing facility, or
 77 other real estate development that is physically located in
 78 another member state, whether or not the company has other
 79 property in the member state.

80 (8) "Member state" means any state or the District of
 81 Columbia that has enacted a statute agreeing to this agreement.

82 (9) "Nonvoting member" means any city, county,
 83 municipality, metropolitan planning organization, special
 84 district, community development district, or economic
 85 development agency that wishes to join the board. A nonvoting
 86 member may not appoint a voting member to the board for
 87 governance purposes.

88
 89 ARTICLE III

90
 91 Findings

92
 93 The member states find that:

94 (1) Corporate giveaways are among the least effective uses
 95 of taxpayer dollars to create and maintain jobs.

96 (2) Local and state leaders are in a prisoners' dilemma in
 97 which it is in the public interest to create a level playing
 98 field for all companies without any corporate giveaways, but
 99 each level of government has an incentive to subsidize a
 100 company, generating a race to the bottom.

101 (3) Governments should attract and retain entrepreneurs
102 and companies based on general conditions, including modern
103 infrastructure, an educated workforce, a clean environment, and
104 a favorable tax and regulatory climate, not based on a specific
105 grant for a particular company.

106 (4) Corporate giveaways fuel business inequality since the
107 largest businesses receive the vast majority of these funds.

108 (5) Entrepreneurs and companies have a legitimate right to
109 determine the optimal site selection plans for future growth and
110 to provide decision-makers that all the relevant information is
111 among the most important tasks for economic development
112 officials.

113 (6) Despite enormous amounts of publicly-generated data
114 and federally-required planning reports from several different
115 agencies, it remains difficult for entrepreneurs and companies
116 to access relevant, actionable information to assist them in
117 their planning decisions.

118 (7) State and local agencies tasked with economic
119 development would benefit from a shared resource devoted to
120 discovering and disseminating best practices to help officials
121 implement policies and programs that benefit all entrepreneurs
122 and companies equally rather than relying on company-specific
123 giveaways that only benefit a few.

124 (8) A board for best practices in economic development
125 charged with finding consensus around best practices in economic

126 development for states and local agencies to consider
127 implementing in a collaborative manner will assist state and
128 local agencies in escaping from the prisoners' dilemma of
129 company-specific tax expenditures and grants and assist in
130 implementing a level playing field for all companies.

131
132 ARTICLE IV

133
134 National Board for Best Practices in Economic Development

135
136 (1) This agreement establishes a national board for best
137 practices in economic development. The chief executive officer
138 of each member state shall appoint three members to the board.
139 State legislators may be appointed as members.

140 (2) The board shall accept nonvoting members from
141 nonmember states and from any local agency that wishes to join
142 the board under the terms established by the board.

143 (3) The board may publish a schedule of dues for member
144 states and nonvoting members.

145 (4) The board shall convene at least annually, either
146 remotely or in person, to elect officers from its membership and
147 to establish rules and procedures for its governance.

148 (5) The board shall:

149 (a) Publish and disseminate a national shared resource of
150 best practices in economic development to move away from

151 company-specific tax expenditures and company-specific grants
152 and move toward collaborative policies that equally assist all
153 communities, entrepreneurs, and companies. The board shall
154 accept and publish all planning and economic development reports
155 submitted to it by member states and nonvoting members.

156 (b) Suggest revisions to this agreement in December of
157 every year to strengthen the agreement for member and nonmember
158 states. Suggested revisions should support member states in
159 moving toward evidence-based economic development policies and
160 away from company-specific expenditures.

161 (6) The board shall collect testimony from all interested
162 parties, including academic and subject matter experts,
163 companies, organizations, and local agencies, and associations
164 representing state legislators and governors on how to improve
165 economic development and strengthen this agreement.

166
167 ARTICLE V

168
169 Anti-poaching Prohibition

170
171 A member state may not offer or provide any company-
172 specific tax incentive or company-specific grant to any company
173 for a corporate headquarters, manufacturing facility, office
174 space, or other real estate development located in any other
175 member state to induce the company to relocate its corporate

176 headquarters, manufacturing facility, office space or other real
177 estate development to the offering member state.

178
179 ARTICLE VI

180
181 Exclusions

182
183 (1) Workforce development grants to train employees are
184 not subject to this agreement.

185 (2) Company-specific tax incentives or company-specific
186 grants from local agencies are not subject to this agreement.

187 (3) Company-specific tax incentives or company-specific
188 grants from states to companies for corporate headquarters,
189 office space, manufacturing facilities, or real estate
190 developments located within its own state are not subject to
191 this agreement.

192
193 ARTICLE VII

194
195 Transparency

196
197 (1) All proposed and existing economic development
198 agreements from any jurisdiction in any member state by a local
199 agency is subject to the member state's public records laws. A
200 local agency may not enter into an economic development

201 agreement that involves any company-specific tax incentive or
 202 company-specific grant with any company that is not public and
 203 is exempt from the member state's public records laws.

204 (2) All products and resources of the board are public and
 205 shall be published and accessible on a website.

207 ARTICLE VIII

209 Data and Report Sharing

211 In order to assist the board in compiling and publishing
 212 the national shared resource for economic development, each
 213 member state shall provide to the board electronic copies of all
 214 economic development and planning reports generated as part of
 215 federal or state programmatic activities.

217 ARTICLE IX

219 Withdrawal

221 A member state may withdraw from this agreement with 6
 222 months' notice and shall do so in writing to the chief executive
 223 officer of every other member state to the agreement.

225 ARTICLE X

Enforcement

The chief law enforcement officer of each member state shall enforce this agreement.

ARTICLE XI

Construction and Severability

(1) This agreement shall be liberally construed to effectuate its purposes.

(2) If any phrase, clause, sentence, or provision of this compact, or the applicability of any phrase, clause, sentence, or provision of this agreement to any government, local agency, person, or circumstance is declared in a final judgment by a court of competent jurisdiction to be contrary to the constitution of the United States or is otherwise held invalid, the validity of the remainder of this agreement and the applicability of the remainder of this agreement to any government, local agency, person, or circumstance will not be affected.

(3) If this agreement is held to be contrary to the constitution of any member state, the agreement shall remain in full force and effect as to the remaining member states and

HB 983

2021

251 | shall remain in full force and effect as to the affected member
252 | state related to all severable matters.

253 | Section 2. This act shall take effect upon the adoption of
254 | the agreement by two or more states.