1	A bill to be entitled
2	An act relating to public records; amending s.
3	316.066, F.S.; revising an exemption from public
4	records requirements for certain written reports of
5	crashes; revising the agencies to which the exemption
6	applies; revising the entities to which such reports
7	may be made available; providing construction;
8	requiring certain entities to enter into a memorandum
9	of understanding; providing for future review and
10	repeal; providing penalties; authorizing certain
11	individuals to bring a civil action and be awarded
12	certain relief; providing applicability; amending s.
13	316.650, F.S.; defining the term "driver information";
14	providing an exemption from public records
15	requirements for driver information contained in a
16	uniform traffic citation; providing applicability;
17	authorizing release of driver information under
18	certain circumstances; providing for future review and
19	repeal; providing statements of public necessity;
20	providing an effective date.
21	
22	Be It Enacted by the Legislature of the State of Florida:
23	
24	Section 1. Subsections (2) and (3) of section 316.066,
25	Florida Statutes, are amended to read:
	Page 1 of 12
25	

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26 316.066 Written reports of crashes.-27 (2) (a) Crash reports that reveal the identity, home or 28 employment telephone number or home or employment address of, or other personal information concerning the parties involved in 29 30 the crash and that are held by an any agency, as defined in s. 31 119.011, that regularly receives or prepares information from or 32 concerning the parties to motor vehicle crashes are confidential 33 and exempt from s. 119.07(1) and s. 24(a), Art. I of the State 34 Constitution for a period of 60 days after the date the report 35 is filed. 36 (b) Crash reports held by an agency under paragraph (a) 37 may be made immediately available to the parties involved in the crash, their legal representatives, their licensed insurance 38 39 agents, their insurers or insurers to which they have applied for coverage, persons under contract with such insurers to 40 41 provide claims or underwriting information, prosecutorial 42 authorities, law enforcement agencies, the Department of 43 Transportation, county traffic operations, victim services 44 programs, radio and television stations licensed by the Federal 45 Communications Commission, newspapers qualified to publish legal 46 notices under ss. 50.011 and 50.031, and any federal, state, or 47 local governmental agency or any private person or entity acting 48 on behalf of a federal, state, or local governmental agency in

49 carrying out its functions, but not for redistribution to any

50 person or entity not listed in this paragraph. Crash reports

Page 2 of 12

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2022

held by an agency under paragraph (a) that do not contain the
home or employment street addresses, driver license or
identification card numbers, dates of birth, and home and
employment telephone numbers of the parties involved in the
crash may be made immediately available to radio and television
stations licensed by the Federal Communications Commission and
newspapers qualified to publish legal notices under ss. 50.011
and 50.031. A crash report may also be made available to any
third party acting on behalf of a person or entity authorized
under this section to access the crash report, except that the
third party may disclose the crash report only to the person or
entity authorized to access the crash report under this section
on whose behalf the third party has sought the report. This
section does not prevent an agency, pursuant to a memorandum of
understanding, from providing data derived from crash reports to
a third party solely for the purpose of identifying vehicles
involved in crashes if such data does not reveal the identities,
home or employment telephone numbers or home or employment
addresses, or other personal information, as defined in s.
119.0712(2)(b) and 18 U.S.C. s. 2725(3), of the parties involved
in the crash, in accordance with paragraph (f), free newspapers
of general circulation, published once a week or more often, of
which at least 7,500 copies are distributed by mail or by
carrier as verified by a postal statement or by a notarized
printer's statement of press run, which are intended to be
Dage 3 of 12

Page 3 of 12

76 generally distributed and circulated, and which contain news of 77 general interest with at least 10 pages per publication, 78 available and of interest to the public generally for the 79 dissemination of news. For the purposes of this section, the 80 following products or publications are not newspapers as 81 referred to in this section: those intended primarily for 82 members of a particular profession or occupational group; those 83 with the primary purpose of distributing advertising; and those 84 with the primary purpose of publishing names and other personal identifying information concerning parties to motor vehicle 85 86 crashes.

(c) Any local, state, or federal agency that is authorized to have access to crash reports by any provision of law shall be granted such access in the furtherance of the agency's statutory duties.

91 (d) As a condition precedent to accessing a crash report within 60 days after the date the report is filed, a person must 92 93 present a valid driver license or other photographic 94 identification, proof of status, or identification that 95 demonstrates his or her qualifications to access that 96 information and file a written sworn statement with the state or 97 local agency in possession of the information stating that 98 information from a crash report made confidential and exempt by 99 this section will not be used for any commercial solicitation of accident victims, or knowingly disclosed to any third party for 100

Page 4 of 12

101 the purpose of such solicitation, during the period of time that 102 the information remains confidential and exempt. Such written 103 sworn statement must be completed and sworn to by the requesting 104 party for each individual crash report that is being requested 105 within 60 days after the report is filed. In lieu of requiring 106 the written sworn statement, an agency may provide crash reports by electronic means <u>pursuant</u> to <u>a memorandum of understanding</u> to 107 third-party vendors under contract with one or more insurers, 108 109 but only when such contract states that information from a crash 110 report made confidential and exempt by this section will not be used for any commercial solicitation of accident victims by the 111 112 vendors τ or knowingly disclosed by the vendors to any third party for the purpose of such solicitation, during the period of 113 114 time that the information remains confidential and exempt, and 115 only when a copy of such contract is furnished to the agency as 116 proof of the vendor's claimed status.

(e) This subsection does not prevent the dissemination or publication of news to the general public by any legitimate media entitled to access confidential and exempt information pursuant to this section.

(f) <u>Crash reports held by an agency under paragraph (a)</u> may be made available 60 days after the date the report is filed to any person or entity eligible to access crash reports under paragraph (b), or in accordance with any of the permissible uses listed in 18 U.S.C. s. 2721(b) and pursuant to the resale and

Page 5 of 12

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126 redisclosure requirements in 18 U.S.C. s. 2721(c). 127 If crash reports are created by or submitted to an (g) 128 agency electronically as data elements within a computerized 129 database, or if personal information from a crash report is 130 entered into a computerized database, such crash data held by an 131 agency is confidential and exempt from s. 119.07(1) and s. 132 24(a), Art. I of the State Constitution. Sixty days after the 133 date the crash report is filed, an agency may provide crash data 134 derived from the crash report which includes personal 135 information to entities eligible to access crash reports under 136 paragraph (b), or in accordance with any of the permissible uses 137 listed in 18 U.S.C. s. 2721(b) and pursuant to the resale and 138 redisclosure requirements in 18 U.S.C. s. 2721(c). Such data 139 shall be provided pursuant to a memorandum of understanding. 140 Free newspapers of general circulation published once a week or 141 more often, of which at least 7,500 copies are distributed by 142 mail or by carrier as verified by a postal statement or by a 143 notarized printer's statement of press run, which are intended 144 generally distributed and circulated, which conta 145 of general interest with at least 10 pages per publication, 146 available and of interest to the public generally for the 147 dissemination of news, and which request 10 or more crash 148 reports within a 24-hour period before 60 days have elapsed 149 after the report is filed may not have access to the home,

150 cellular, employment, or other telephone number or the home or

Page 6 of 12

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2022

151 employment address of any of the parties involved in the crash. 152 This subsection paragraph is subject to the Open (h) 153 Government Sunset Review Act in accordance with s. 119.15 and 154 shall stand repealed on October 2, 2027 2019, unless reviewed 155 and saved from repeal through reenactment by the Legislature. 156 (3) (a) Any driver failing to file the written report 157 required under subsection (1) commits a noncriminal traffic 158 infraction, punishable as a nonmoving violation as provided in 159 chapter 318. 160 Any employee of a state or local agency in possession (b) 161 of information made confidential and exempt by this section who 162 knowingly discloses such confidential and exempt information to a person not entitled to access such information under this 163 164 section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 165 166 (C) Any person, knowing that he or she is not entitled to 167 obtain information made confidential and exempt by this section, who obtains or attempts to obtain such information commits a 168 169 felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 170 171 (d) Any person who knowingly uses confidential and exempt information in violation of a filed written sworn statement, 172 173 memorandum of understanding, or contractual agreement required 174 by this section commits a felony of the third degree, punishable 175 as provided in s. 775.082, s. 775.083, or s. 775.084.

Page 7 of 12

176 (e) In addition to penalties outlined in paragraphs (c) and (d), a person who obtains a crash report or crash data and 177 178 who knowingly discloses or knowingly uses personal information 179 revealed in the report for a purpose not permitted under 18 180 U.S.C. s. 2721(b) is liable to the individual to whom the information pertains, who may bring a civil action in any court 181 182 of competent jurisdiction. The court may award: 183 1. Actual damages, but not less than liquidated damages in 184 the amount of \$2,500. 185 2. Punitive damages upon proof of willful or reckless 186 disregard of the law. 187 3. Reasonable attorney fees and other litigation costs 188 reasonably incurred. 189 4. Such other preliminary and equitable relief as the 190 court determines to be appropriate. 191 192 This paragraph does not apply to radio and television stations 193 licensed by the Federal Communications Commission and newspapers 194 qualified to publish legal notices under ss. 50.011 and 50.031. Section 2. Subsection (11) of section 316.650, Florida 195 196 Statutes, is amended to read: 197 316.650 Traffic citations.-198 (11) (a) As used in this subsection, the term "driver 199 information" means a driver's date of birth, driver license or identification card number, address excluding the five-digit zip 200

Page 8 of 12

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201 code, telephone number, motor vehicle license plate number, and 202 trailer tag number. The term does not include the driver's name. 203 (b)1. Driver information contained in a uniform traffic 204 citation held by an agency is exempt from s. 119.07(1) and s. 205 24(a), Art. I of the State Constitution. This paragraph applies 206 to driver information held by an agency before, on, or after the 207 effective date of the exemption. 2. An agency may release driver information in accordance 208 209 with any of the permissible uses listed in 18 U.S.C. s. 2721(b) 210 in the same manner applicable to the release of personal 211 information contained in a motor vehicle record pursuant to s. 212 119.0712(2)(b). 213 3. This paragraph is subject to the Open Government Sunset 214 Review Act in accordance with s. 119.15 and shall stand repealed 215 on October 2, 2027, unless reviewed and saved from repeal 216 through reenactment by the Legislature. 217 Driver information contained in a uniform traffic (C) 218 citation, including which includes but is not limited to, the 219 accused person's name and address, shall not be used for 220 commercial solicitation purposes. However, the use of such 221 driver information contained in a uniform traffic citation shall 222 not be considered a commercial purpose when used for publication 223 in a newspaper or other news periodical, when used for broadcast 224 by radio or television, or when used to inform a person of the availability of driver safety training. 225

Page 9 of 12

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2022

226	Section 3. (1) The Legislature finds that it is a public
227	necessity that crash reports that reveal personal information
228	concerning parties, passengers, and witnesses to a crash for a
229	period of 60 days after the date the crash report is filed with
230	an agency; such personal information revealed in crash reports
231	held by an agency following the 60-day period; and computerized
232	crash report data held by an agency be confidential and exempt
233	from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of
234	the State Constitution. Crash reports reveal significant
235	personal information, not only about parties involved in a crash
236	but also about passengers and other witnesses to the crash.
237	Pervasive use of the Internet and related technologies abet
238	those with malicious purposes in exploiting the use of personal
239	information revealed in crash reports, such as a party's,
240	passenger's, or witness's date of birth, driver license number,
241	and address, creating ever-expanding threats to privacy and
242	security never envisioned in generations past. Moreover, ever-
243	increasing use of information technology for the preparation,
244	submission, and management of crash reports has led agencies to
245	hold vast repositories of computerized crash report data, which
246	includes such personal information. Personal information, when
247	held by the Department of Highway Safety and Motor Vehicles in
248	driver license and motor vehicle records, is confidential
249	pursuant to the federal Driver's Privacy Protection Act of 1994,
250	18 U.S.C. ss. 2721 et seq., and s. 119.0712(2), Florida
	Dego 10 of 12

Page 10 of 12

2022

251	Statutes. These restrictions on disclosure of personal
252	information, however, have not applied to personal information
253	revealed in crash reports. When personal information revealed in
254	crash reports or computerized crash report data is made
255	available to the public, because it comprises much of the same
256	personal information contained in driver license and motor
257	vehicle records, the protections afforded by the federal
258	Driver's Privacy Protection Act of 1994 are significantly
259	undermined, eroding the privacy and safety of drivers.
260	Therefore, the Legislature finds that it is a public necessity
261	to make confidential and exempt from public records requirements
262	crash reports that reveal personal information concerning
263	parties, passengers, and witnesses to a crash for a period of 60
264	days after the date the crash report is filed with an agency;
265	such personal information revealed in crash reports held by an
266	agency following the 60-day period; and computerized crash
267	report data held by an agency.
268	(2) The Legislature finds that it is a public necessity
269	that driver information contained in a uniform traffic citation
270	held by an agency be exempt from s. 119.07(1), Florida Statutes,
271	and s. 24(a), Article I of the State Constitution. Uniform
272	traffic citations reveal significant personal information about
273	drivers issued a citation. Pervasive use of the Internet and
274	related technologies abet those with malicious purposes in
275	exploiting the use of personal information contained in traffic
	Page 11 of 12

Page 11 of 12

2022

276	citations, such as a driver's date of birth, driver license
277	number, and address, creating ever-expanding threats to privacy
278	and security never envisioned in generations past. Driver
279	information, when held by the Department of Highway Safety and
280	Motor Vehicles in driver license and motor vehicle records, is
281	confidential pursuant to the federal Driver's Privacy Protection
282	Act of 1994, 18 U.S.C. ss. 2721 et seq., and s. 119.0712(2),
283	Florida Statutes. These restrictions on disclosure of personal
284	information, however, have not applied to driver information
285	contained in uniform traffic citations. When driver information
286	contained in uniform traffic citations is made available to the
287	public, because it comprises much of the same personal
288	information contained in driver license and motor vehicle
289	records, the protections afforded by the federal Driver's
290	Privacy Protection Act of 1994 are significantly undermined,
291	eroding the privacy and safety of drivers. Therefore, the
292	Legislature finds that it is a public necessity to make exempt
293	from public records requirements driver information contained in
294	uniform traffic citations.
295	Section 4. This act shall take effect March 1, 2023.