Bill No. CS/CS/HB 1199 (2022)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Appropriations Committee Representative Grall offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Paragraph (d) of subsection (2) and paragraph (a) of subsection (7) of section 1002.82, Florida Statutes, are amended to read:

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1002.82 Department of Education; powers and duties.-

(2) The department shall:

(d) Establish procedures for the <u>annual biennial</u> calculation of the prevailing market rate <u>and procedures for the</u> <u>annual collection of data to support the calculation of the cost</u> <u>of care pursuant to s. 1002.90</u> or an alternative model that has <u>been approved by the Administration for Children and Families</u> <u>pursuant to 45 C.F.R. s. 98.45(c)</u>. 217809 - h1199-strikeall-Grall1.docx

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(7) By January 1 of each year, the department shall annually publish on its website a report of its activities conducted under this section. The report must include a summary of the coalitions' annual reports, a statewide summary, and the following:

(a) An analysis of early learning activities throughout
 the state, including the school readiness program and the
 Voluntary Prekindergarten Education Program.

The total and average number of children served in the
 school readiness program, enumerated by age, eligibility
 priority category, and coalition, and the total number of
 children served in the Voluntary Prekindergarten Education
 Program.

2. A summary of expenditures by coalition, by fund source,
including a breakdown by coalition of the percentage of
expenditures for administrative activities, quality activities,
nondirect services, and direct services for children.

3. A description of the department's and each coalition's
activities described in <u>s. 1002.89(4)(b)</u>
<u>s. 1002.89(5)(b)</u>

37 4. A summary of annual findings and collections related to38 provider fraud and parent fraud.

39 5. Data regarding the coalitions' delivery of early40 learning programs.

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6.

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42 the reason for disenrollment. 43 7. The total number of providers by provider type. The number of school readiness program providers who 44 8. 45 have completed the program assessment required under paragraph 46 (2) (n); the number of providers who have not met the minimum 47 program assessment composite score for contracting established under paragraph (2)(n); and the number of providers that have an 48 49 active improvement plan based on the results of the program

The total number of children disenvolled statewide and

50 assessment under paragraph (2)(n).

51 9. The total number of provider contracts revoked and the 52 reasons for revocation.

53 Section 2. Subsection (17) of section 1002.84, Florida 54 Statutes, is amended to read:

55 1002.84 Early learning coalitions; school readiness powers 56 and duties.—Each early learning coalition shall:

57 (17) (a) Distribute the school readiness program funds as 58 allocated in the General Appropriations Act to the eligible 59 providers using the following methodology:

For each county in the early learning coalition,
 multiply the cost of care by care level as provided in s.
 1002.90 by the county's district cost differential provided in

63 <u>s. 1011.62(2).</u>

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2. If a county enacted a local ordinance prior to

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65		January 1, 2022, that establishes the county's staff-to-children
66		ratio for licensed child care facilities below the ratio
67		established in s. 402.305(4), multiply the provider
68		reimbursement rates for that county by the adjustment factor
69		specified in the General Appropriations Act.
70		3. Apply the weight established pursuant to s. 1002.90 for
71		each provider type to calculate the minimum provider
72		reimbursement rates by care level.
73		4. Multiply the weighted provider reimbursement rates by
74		22 percent to determine the amount of the school readiness
75		allocation an early learning coalition is eligible to retain
76		pursuant to s. 1002.89(4).
77		(b) Each early learning coalition shall distribute to each
78		eligible provider the minimum provider reimbursement rate, by
79		provider type and care level, regardless of the provider's
80		private pay rate. All minimum provider reimbursement rates
81		shall be charged as direct services pursuant to s. 1002.89.
82		(c) Each early learning coalition with approved minimum
83		provider reimbursement rates for the infant to age 5 care levels
84		that are higher than the minimum provider reimbursement rates
85		established in this subsection may continue to implement their
86		approved minimum provider reimbursement rates until the rates
87		established in this subsection exceed their approved rates Adopt
88		a payment schedule that encompasses all programs funded under
89		this part and part V of this chapter. The payment schedule must
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90 take into consideration the prevailing market rate or an 91 alternative model that has been approved by the Administration 92 for Children and Families pursuant to 45 C.F.R. s. 98.45(c), 93 include the projected number of children to be served, and be 94 submitted for approval by the department. Informal child care 95 arrangements shall be reimbursed at not more than 50 percent of 96 the rate adopted for a family day care home.

97 Section 3. Paragraphs (a), (b), and (c) of subsection (2)
98 of section 1002.85, Florida Statutes, are amended to read:
99 1002.85 Early learning coalition plans.-

1002.85 Early learning coalition plans.-

100 Each early learning coalition must biennially submit a (2) 101 school readiness program plan to the department before the 102 expenditure of funds. A coalition may not implement its school 103 readiness program plan until it receives approval from the 104 department. A coalition may not implement any revision to its 105 school readiness program plan until the coalition submits the 106 revised plan to and receives approval from the department. If 107 the department rejects a plan or revision, the coalition must 108 continue to operate under its previously approved plan. The plan must include, but is not limited to: 109

(a) The coalition's operations, including its membership and business organization, and the coalition's articles of incorporation and bylaws if the coalition is organized as a corporation. If the coalition is not organized as a corporation

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or other business entity, the plan must include the contract 114 115 with a fiscal agent. 116 (b) The minimum number of children to be served by care level. 117 118 The coalition's procedures for implementing the (C) 119 requirements of this part, including: 120 1. Single point of entry. 121 2. Uniform waiting list. 122 3. Eligibility and enrollment processes and local eligibility priorities for children pursuant to s. 1002.87. 123 124 Parent access and choice. 4. 125 5. Sliding fee scale and policies on applying the waiver 126 or reduction of fees in accordance with s. 1002.84(9). 127 6. Use of preassessments and postassessments, as 128 applicable. 129 7. Payment rate schedule. 130 7.8. Use of contracted slots, as applicable, based on the results of the assessment required under paragraph (j). 131 132 Section 4. Section 1002.89, Florida Statutes, is amended to read: 133 134 1002.89 School readiness program; funding.-135 DETERMINATION OF EARLY LEARNING COALITION SCHOOL (1)136 READINESS PROGRAM FUNDING.-Funding for the school readiness program shall be used by allocated among the early learning 137 217809 - h1199-strikeall-Grall1.docx Published On: 2/21/2022 8:01:33 PM

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138	coalitions in accordance with this <u>part</u> section and the General
139	Appropriations Act.
140	(a) School readiness program allocationIf the annual
141	allocation for the school readiness program is not determined in
142	the General Appropriations Act or the substantive bill
143	implementing the General Appropriations Act, it shall be
144	determined as follows:
145	1. For each county in the early learning coalition, the
146	total school readiness eligible population, as adopted by the
147	Early Learning Programs Estimating Conference pursuant to s.
148	216.136(8), shall be multiplied by the county's district cost
149	differential provided in s. 1011.62(2).
150	2. If a county passed a local ordinance prior to January
151	1, 2022, that establishes the county's staff-to-children ratio
152	for licensed child care facilities below the ratio established
153	in s. 402.305(4), multiply the product calculated in
154	subparagraph 1. by the adjustment factor specified in the
155	General Appropriations Act.
156	3. Each county's school readiness allocation shall be
157	based on the county's proportionate share of the total adjusted
158	eligible school readiness population.
159	(b) Gold Seal quality care allocationThere is created
160	the gold seal quality care allocation to provide eligible school
161	readiness program providers the rate differential established
162	pursuant to s. 1002.945(6). Subject to legislative
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163	appropriation, all expenditures from the gold seal quality care
164	allocation shall be used by the department to help meet federal
165	targeted requirements for improving quality to the extent
166	allowable in the state's approved Child Care and Development
167	Fund Plan.
168	(c) Differential payment program allocationThere is
169	created the differential payment program allocation to provide
170	eligible school readiness program providers the differential pay
171	established pursuant to s. 1002.82(2)(o). Subject to
172	legislative appropriation, all expenditures from the
173	differential pay program allocation shall be used by the
174	department to help meet federal targeted requirements for
175	improving quality to the extent allowable in the state's
176	approved Child Care and Development Fund Plan.
177	(d) Special needs differential allocationThere is
178	created the special needs differential allocation to assist
179	eligible school readiness program providers to implement the
180	special needs rate provisions defined in the state's approved
181	Child Care and Development Fund Plan. Subject to legislative
182	appropriation, each early learning coalition shall be reimbursed
183	based on actual expenditures. All expenditures from the special
184	needs differential allocation shall be used by the department to
185	help meet federal targeted requirements for improving quality to
186	the extent allowable in the state's approved plan.

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187 (2) <u>INSTRUCTION REQUIREMENTS.</u>All instructions to early 188 learning coalitions for administering this section shall emanate 189 from the department in accordance with the policies of the 190 Legislature.

191 (3) All cost savings and all revenues received through a 192 mandatory sliding fee scale shall be used to increase the number 193 of children served.

194 <u>(3)</u>(4) <u>MATCHING FUND REQUIREMENTS.</u>All state, federal, and 195 local matching funds provided to an early learning coalition for 196 purposes of this section shall be used for implementation of its 197 approved school readiness program plan, including the hiring of 198 staff to effectively operate the school readiness program.

199 (4) (5) COST REQUIREMENTS.-Costs shall be kept to the 200 minimum necessary for the efficient and effective administration 201 of the school readiness program with the highest priority of 202 expenditure being direct services for eligible children. 203 However, no more than 5 percent of the funds allocated in 204 subsection (1) (a) described in subsection (4) may be used for 205 administrative costs and no more than 22 percent of the funds allocated in subsection (1) (a) described in subsection (4) may 206 207 be used in any fiscal year for any combination of administrative 208 costs, quality activities, and nondirect services as follows:

(a) Administrative costs as described in 45 C.F.R. s.
98.54, which shall include monitoring providers using the
standard methodology adopted under s. 1002.82 to improve

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212 compliance with state and federal regulations and law pursuant 213 to the requirements of the statewide provider contract adopted 214 under s. 1002.82(2)(m).

(b) Activities to improve the quality of child care as described in 45 C.F.R. s. 98.53, which shall be limited to the following:

218 1. Developing, establishing, expanding, operating, and 219 coordinating resource and referral programs specifically related 220 to the provision of comprehensive consumer education to parents 221 and the public to promote informed child care choices specified 222 in 45 C.F.R. s. 98.33.

223 2. Awarding grants and providing financial support to 224 school readiness program providers and their staff to assist 225 them in meeting applicable state requirements for the program 226 assessment required under s. 1002.82(2)(n), child care 227 performance standards, implementing developmentally appropriate 228 curricula and related classroom resources that support 229 curricula, providing literacy supports, and providing continued 230 professional development and training. Any grants awarded 231 pursuant to this subparagraph shall comply with ss. 215.971 and 232 287.058.

3. Providing training, technical assistance, and financial
support to school readiness program providers, staff, and
parents on standards, child screenings, child assessments, child
development research and best practices, developmentally

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appropriate curricula, character development, teacher-child interactions, age-appropriate discipline practices, health and safety, nutrition, first aid, cardiopulmonary resuscitation, the recognition of communicable diseases, and child abuse detection, prevention, and reporting.

4. Providing, from among the funds provided for the activities described in subparagraphs 1.-3., adequate funding for infants and toddlers as necessary to meet federal requirements related to expenditures for quality activities for infant and toddler care.

5. Improving the monitoring of compliance with, and enforcement of, applicable state and local requirements as described in and limited by 45 C.F.R. s. 98.40.

6. Responding to Warm-Line requests by providers and
parents, including providing developmental and health screenings
to school readiness program children.

(c) Nondirect services as described in applicable Office of Management and Budget instructions are those services not defined as administrative, direct, or quality services that are required to administer the school readiness program. Such services include, but are not limited to:

Assisting families to complete the required application
 and eligibility documentation.

260 261 2. Determining child and family eligibility.

3. Recruiting eligible child care providers.

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2.62 4. Processing and tracking attendance records. 263 Developing and maintaining a statewide child care 5. 264 information system. 265 266 As used in this paragraph, the term "nondirect services" does 267 not include payments to school readiness program providers for 268 direct services provided to children who are eligible under s. 269 1002.87, administrative costs as described in paragraph (a), or 270 quality activities as described in paragraph (b). 271 (5) (6) LIMITATION ON THE USE OF PROGRAM FUNDS.-Funds 272 appropriated for the school readiness program may not be 273 expended for the purchase or improvement of land; for the 274 purchase, construction, or permanent improvement of any building 275 or facility; or for the purchase of buses. However, funds may be 276 expended for minor remodeling and upgrading of child care 277 facilities which is necessary for the administration of the 278 program and to ensure that providers meet state and local child 279 care standards, including applicable health and safety 280 requirements.

281 Section 5. Section 1002.895, Florida Statutes, is amended 282 to read:

283 1002.895 Market rate schedule.—The school readiness 284 program market rate schedule shall be implemented as follows:

(1) The department shall establish procedures for the adoption of a market rate schedule until an alternative model 217809 - h1199-strikeall-Grall1.docx

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287 that has been approved by the Administration for Children and 288 Families pursuant to 45 C.F.R. s. 98.45(c) is available for 289 adoption. The schedule must include, at a minimum, county-by-290 county rates:

(a) The market rate, including the minimum and the maximum rates for child care providers that hold a Gold Seal Quality Care designation under s. 1002.945 and adhere to its accrediting association's teacher-to-child ratios and group size requirements.

(b) The market rate for child care providers that do nothold a Gold Seal Quality Care designation.

(2) The market rate schedule, at a minimum, must differentiate rates by provider type, including but not limited to:

301 (a) Differentiate rates by type, including, but not
302 limited to, a Child care providers provider that hold holds a
303 Gold Seal Quality Care designation under s. 1002.945 and adhere
304 adheres to its accrediting association's teacher-to-child ratios
305 and group size requirements; - a

306 (b) Child care providers facility licensed under s.
307 402.305, a public or nonpublic school exempt from licensure
308 under s. 402.3025, a faith-based child care provider facility
309 exempt from licensure under s. 402.316 that does not hold a Gold
310 Seal Quality Care designation, a large family child care home

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licensed under s. 402.3131, that does not hold a Gold Seal
Quality Care designation;
(c) Public or nonpublic schools exempt from licensure
under s. 402.3025;
(d) or a <u>Family day care homes</u> home licensed or registered
under s. 402.313 <u>; and</u>
(e) Large family child care homes licensed under s.
402.3131.
<u>(2)</u> The market rate schedule must differentiate rates
by the type of child care services provided for children with
special needs or risk categories, infants, toddlers, <u>2-year-old</u>
children, 3-year-old children, 4-year-old children, 5-year-old
preschool-age children, and school-age children.
<u>(3)</u> (c) The market rate schedule must differentiate rates
between full-time and part-time child care services and consider
discounted rates for child care services for multiple children
in a single family.
(d) Consider discounted rates for child care services for
multiple children in a single family.
(4) (3) The market rate schedule must be based exclusively
on the prices charged for child care services.
(4) The market rate schedule shall be considered by an
early learning coalition in the adoption of a payment schedule.
The payment schedule must take into consideration the prevailing
market rate and include the projected number of children to be
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336	served by each county and be submitted for approval by the
337	department. Informal child care arrangements shall be reimbursed
338	at not more than 50 percent of the rate adopted for a family day
339	care home.
340	(5) The department shall establish procedures to annually
341	collect data regarding the cost of care to include, but not
342	limited to:
343	(a) Data from the Department of Economic Opportunity's
344	Bureau of Workforce Statistics and Economic Research on the
345	average salary for child care personnel to include at a minimum
346	child care instructors and child care directors.
347	(b) Data from child care providers as part of data
348	collected under s. 1002.92(4), to include at a minimum, the
349	average annual cost of materials and curriculum, the average
350	annual cost of food and maintenance costs, and the average
351	annual cost of any regulatory fees or operational costs per
352	child.
353	(6) The department shall provide all applicable data
354	collected in this section to the Early Learning Programs
355	Estimating Conference established pursuant to s. 216.136(8).
356	(7)-(5) The department may contract with one or more
357	qualified entities to administer this section and provide
358	support and technical assistance for child care providers.
359	<u>(8)</u> The department may adopt rules for establishing
360	procedures for the collection of child care providers' market
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rate, the calculation of the prevailing market rate by program 361 care level and provider type in a predetermined geographic 362 363 market, and the publication of the market rate schedule. 364 Section 6. Section 1002.90, Florida Statutes, is created 365 to read: 366 1002.90.-School Readiness Cost of Care Information.-367 Annually, the principals of the Early Learning Programs 368 Estimating Conference established in s. 216.136 shall develop 369 official cost of care information based on actual school 370 readiness direct services program expenditures and information provided pursuant to s. 1002.895. Conference principals shall 371 372 agree on the cost of child care by care level and provider type, 373 the provider type weights, and the methods of computation. The 374 Department of Education shall provide the conference principals 375 with all requested and necessary data to develop such 376 information. The data may include a matrix by early learning 377 coalition of any full-time equivalent changes made by the 378 division as part of its administration of the school readiness 379 program. The Early Learning Programs Estimating Conference 380 shall provide the official cost of care information to the Legislature at least 90 days before the scheduled annual 381 382 legislative session. 383 Section 7. Subsection (4) of section 1002.92, Florida 384 Statutes, is amended to read: 217809 - h1199-strikeall-Grall1.docx

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i	
385	1002.92 Child care and early childhood resource and
386	referral
387	(4) A child care facility licensed under s. 402.305 and
388	licensed and registered family day care homes must provide the
389	statewide child care and resource and referral network with the
390	following information annually:
391	(a) Type of program.
392	(b) Hours of service.
393	(c) Ages of children served.
394	(d) Fees and eligibility for services.
395	(e) Data required pursuant to s. 1002.895.
396	Section 8. This act shall take effect July 1, 2022.
397	
398	TITLE AMENDMENT
399	Remove lines 3-17 and insert:
400	program; amending s. 1002.82, F.S.; requiring the Department of
401	Education to establish procedures for the annual collection of
402	the cost of care data and conforming cross-reference to changes
403	made by the act; amending s. 1002.84, F.S.; providing for the
404	distribution methodology for the school readiness program funds
405	to the eligible providers; amending s. 1002.85, F.S.; revising
406	the provisions of the school readiness plan submitted by early
407	learning coalitions; amending s. 1002.89, F.S.; providing for
408	the determination of school readiness programs funding for each
409	early learning coalition; providing requirements for such
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410 funding calculations; amending s. 1002.895, F.S.; providing for 411 the determination of the market rate schedule; requiring the 412 Department of Education to establish annual procedures for the 413 collection of data; creating s. 1002.90, F.S.; requiring the 414 principals of the Early Learning Programs Estimating Conference 415 to annually develop official cost-of-care information; providing 416 requirements for conference principals; requiring the Department 417 of Education to provide conference principals with specified 418 data; requiring the conference to annually provide the official 419 cost-of-care data to the Legislature by a specified date; amending s. 1002.92, F.S.; requiring specified child care 420 421 facility to provide data requiring pursuant to s. 1002.895, 422 F.S., to the statewide child care and resource and referral 423 network; providing an effective date.

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