1	A bill to be entitled
2	An act relating to mental health and substance abuse;
3	amending s. 394.459, F.S.; revising the conditions
4	under which a patient's communication with persons
5	outside of a receiving facility may be restricted;
6	revising the conditions under which a patient's sealed
7	and unopened incoming or outgoing correspondence may
8	be restricted; revising the conditions under which a
9	patient's visitation with persons outside of a
10	receiving facility may be restricted; revising the
11	frequency with which the restriction on a patient's
12	right to communicate or receive visitors must be
13	reviewed; amending s. 394.4599, F.S.; requiring a
14	receiving facility to notify specified emergency
15	contacts of individuals who are being involuntarily
16	held for examination; amending s. 394.4615, F.S.;
17	requiring receiving facilities to document that an
18	option to authorize the release of specified
19	information has been provided, within a specified
20	timeframe, to individuals admitted on a voluntary
21	basis; amending s. 394.463, F.S.; requiring that
22	reports issued by law enforcement officers when
23	delivering a person to a receiving facility contain
24	certain information related to emergency contacts;
25	limiting the use of certain information provided to a
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26 receiving facility; maintaining the confidential and 27 exempt status of such information; requiring the 28 Department of Children and Families to receive and 29 maintain reports relating to the transportation of 30 patients; revising a prohibition on releasing a 31 patient without certain documented approval; 32 authorizing a receiving facility to postpone the 33 release of a patient if certain requirements are met; 34 prohibiting certain activities relating to examination and treatment; providing a criminal penalty; amending 35 36 s. 394.468, F.S.; requiring that discharge planning 37 and procedures include and document the consideration 38 of specified factors and actions; amending s. 39 394.9086; revising meeting requirements of the Commission on Mental Health and Substance Abuse; 40 41 authorizing reimbursement for per diem and travel 42 expenses for members of the commission; authorizing 43 the commission to access certain information or 44 records; extending the date by which the commission must submit a certain interim report to the 45 46 Legislature and Governor; amending s. 397.601, F.S.; 47 requiring service providers to document that an option 48 to authorize the release of specified information has 49 been provided, within a specified timeframe, to individuals admitted on a voluntary basis; amending s. 50

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51 397.6772, F.S.; requiring law enforcement officers to 52 include certain information regarding emergency 53 contacts in reports relating to the delivery of a person to a hospital or licensed detoxification or 54 addictions receiving facility; limiting the use of 55 certain information provided to a hospital or licensed 56 57 detoxification or addictions receiving facility; 58 maintaining the confidential and exempt status of such 59 information; requiring a law enforcement officer to provide certain notification and document such 60 notification in a certain report; providing an 61 effective date. 62 63 64 Be It Enacted by the Legislature of the State of Florida: 65 66 Section 1. Paragraphs (d), (e), and (f) of subsection (5) of section 394.459, Florida Statutes, are redesignated as 67 68 paragraphs (e), (f), and (g), respectively, and paragraphs (a), 69 (b), and (c) of that subsection are amended to read: 70 394.459 Rights of patients.-COMMUNICATION, ABUSE REPORTING, AND VISITS.-71 (5) 72 Each person receiving services in a facility providing (a) mental health services under this part has the right to 73 74 communicate freely and privately with persons outside the facility unless a qualified professional determines it is 75

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76 determined that such communication is likely to be harmful to 77 the person or others in a manner directly related to the 78 person's clinical well-being, the clinical well-being of other 79 patients, or the general safety of facility staff. Each facility 80 shall make available as soon as reasonably possible to persons receiving services a telephone that allows for free local calls 81 82 and access to a long-distance service. A facility is not required to pay the costs of a patient's long-distance calls. 83 84 The telephone shall be readily accessible to the patient and 85 shall be placed so that the patient may use it to communicate privately and confidentially. The facility may establish 86 87 reasonable rules for the use of this telephone, provided that the rules do not interfere with a patient's access to a 88 89 telephone to report abuse pursuant to paragraph (f) (e). Each patient admitted to a facility under the 90 (b) 91 provisions of this part shall be allowed to receive, send, and 92 mail sealed, unopened correspondence; and no patient's incoming 93 or outgoing correspondence shall be opened, delayed, held, or 94 censored by the facility unless a qualified professional 95 determines that such correspondence is likely to be harmful to the patient or others in a manner directly related to the 96 97 patient's clinical well-being, the clinical well-being of other 98 patients, or the general safety of facility staff. If there is 99 reason to believe that such correspondence it contains items or 100 substances which may be harmful to the patient or others, in

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101 which case the <u>facility</u> administrator may direct reasonable 102 examination of such <u>correspondence</u> mail and may regulate the 103 disposition of such items or substances.

104 (C) Each facility must permit immediate access to any 105 patient, subject to the patient's right to deny or withdraw consent at any time, by the patient's family members, guardian, 106 107 guardian advocate, representative, Florida statewide or local advocacy council, or attorney, unless a qualified professional 108 109 determines that such access would be detrimental to the patient in a manner directly related to the patient's clinical well-110 being, the clinical well-being of other patients, or the general 111 112 safety of facility staff.

If a patient's right to communicate with outside 113 (d) 114 persons; receive, send, or mail sealed, unopened correspondence; 115 or to receive visitors is restricted by the facility, written 116 notice of such restriction and the reasons for the restriction 117 shall be served on the patient, the patient's attorney, and the 118 patient's guardian, guardian advocate, or representative; a 119 qualified professional must document such restriction within 24 120 hours; and such restriction shall be recorded on the patient's 121 clinical record with the reasons therefor. The restriction of a patient's right to communicate or to receive visitors shall be 122 123 reviewed at least every 3 7 days. The right to communicate or 124 receive visitors shall not be restricted as a means of 125 punishment. Nothing in this paragraph shall be construed to

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126 limit the provisions of paragraph (e) (d). 127 Section 2. Paragraph (b) of subsection (2) of section 128 394.4599, Florida Statutes, is amended to read: 394.4599 Notice.-129 130 (2) INVOLUNTARY ADMISSION.-A receiving facility shall give prompt notice of the 131 (b) 132 whereabouts of an individual who is being involuntarily held for examination to the individual's guardian, guardian advocate, 133 134 health care surrogate or proxy, attorney or representative, or 135 other emergency contact identified through electronic databases 136 pursuant to s. 394.463(2)(a) by telephone or in person within 24 137 hours after the individual's arrival at the facility. Contact attempts shall be documented in the individual's clinical record 138 139 and shall begin as soon as reasonably possible after the 140 individual's arrival. 141 Section 3. Paragraph (a) of subsection (2) of section 142 394.4615, Florida Statutes, is amended to read: 394.4615 Clinical records; confidentiality.-143 144 The clinical record shall be released when: (2) 145 The patient or the patient's guardian authorizes the (a) 146 release. The quardian or quardian advocate shall be provided 147 access to the appropriate clinical records of the patient. The 148 patient or the patient's quardian or quardian advocate may 149 authorize the release of information and clinical records to appropriate persons to ensure the continuity of the patient's 150

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151	health care or mental health care. <u>A receiving facility must</u>
152	document that, within 24 hours after admission, an individual
153	admitted on a voluntary basis has been provided with the option
154	to authorize the release of information from his or her clinical
155	record to the individual's health care surrogate or proxy,
156	attorney, representative, or other known emergency contact.
157	Section 4. Paragraphs (a), (e), (f), and (g) of subsection
158	(2) of section 394.463, Florida Statutes, are amended, and
159	subsection (5) is added to that section, to read:
160	394.463 Involuntary examination
161	(2) INVOLUNTARY EXAMINATION
162	(a) An involuntary examination may be initiated by any one
163	of the following means:
164	1. A circuit or county court may enter an ex parte order
165	stating that a person appears to meet the criteria for
166	involuntary examination and specifying the findings on which
167	that conclusion is based. The ex parte order for involuntary
168	examination must be based on written or oral sworn testimony
169	that includes specific facts that support the findings. If other
170	less restrictive means are not available, such as voluntary
171	appearance for outpatient evaluation, a law enforcement officer,
172	or other designated agent of the court, shall take the person
173	into custody and deliver him or her to an appropriate, or the
174	nearest, facility within the designated receiving system
175	pursuant to s. 394.462 for involuntary examination. The order of
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176 the court shall be made a part of the patient's clinical record. 177 A fee may not be charged for the filing of an order under this 178 subsection. A facility accepting the patient based on this order 179 must send a copy of the order to the department within 5 working 180 days. The order may be submitted electronically through existing 181 data systems, if available. The order shall be valid only until 182 the person is delivered to the facility or for the period specified in the order itself, whichever comes first. If a time 183 184 limit is not specified in the order, the order is valid for 7 185 days after the date that the order was signed.

186 2. A law enforcement officer shall take a person who 187 appears to meet the criteria for involuntary examination into custody and deliver the person or have him or her delivered to 188 189 an appropriate, or the nearest, facility within the designated 190 receiving system pursuant to s. 394.462 for examination. The 191 officer shall execute a written report detailing the 192 circumstances under which the person was taken into custody, 193 which must be made a part of the patient's clinical record. The 194 report must include all emergency contact information for the 195 person that is readily accessible to the law enforcement officer, including information available through electronic 196 197 databases maintained by the Department of Law Enforcement or by 198 the Department of Highway Safety and Motor Vehicles. Such 199 emergency contact information may be used by a receiving facility only for the purpose of informing listed emergency 200

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201	contacts of a patient's whereabouts and shall otherwise remain
202	confidential and exempt pursuant to s. 119.0712(2)(d). Any
203	facility accepting the patient based on this report must send a
204	copy of the report to the department within 5 working days.
205	3. A physician, a physician assistant, a clinical
206	psychologist, a psychiatric nurse, an advanced practice
207	registered nurse registered under s. 464.0123, a mental health
208	counselor, a marriage and family therapist, or a clinical social
209	worker may execute a certificate stating that he or she has
210	examined a person within the preceding 48 hours and finds that
211	the person appears to meet the criteria for involuntary
212	examination and stating the observations upon which that
213	conclusion is based. If other less restrictive means, such as
214	voluntary appearance for outpatient evaluation, are not
215	available, a law enforcement officer shall take into custody the
216	person named in the certificate and deliver him or her to the
217	appropriate, or nearest, facility within the designated
218	receiving system pursuant to s. 394.462 for involuntary
219	examination. The law enforcement officer shall execute a written
220	report detailing the circumstances under which the person was
221	taken into custody. The report must include all emergency
222	contact information for the person that is readily accessible to
223	the law enforcement officer, including information available
224	through electronic databases maintained by the Department of Law
225	Enforcement or by the Department of Highway Safety and Motor

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226	Vehicles. Such emergency contact information may be used by a
227	receiving facility only for the purpose of informing listed
228	emergency contacts of a patient's whereabouts and shall
229	otherwise remain confidential and exempt pursuant to s.
230	119.0712(2)(d). The report and certificate shall be made a part
231	of the patient's clinical record. Any facility accepting the
232	patient based on this certificate must send a copy of the
233	certificate to the department within 5 working days. The
234	document may be submitted electronically through existing data
235	systems, if applicable.
236	
237	When sending the order, report, or certificate to the
238	department, a facility shall, at a minimum, provide information
239	about which action was taken regarding the patient under
240	paragraph (g), which information shall also be made a part of
241	the patient's clinical record.
242	(e) The department shall receive and maintain the copies
243	of ex parte orders, involuntary outpatient services orders
244	issued pursuant to s. 394.4655, involuntary inpatient placement
245	orders issued pursuant to s. 394.467, professional certificates,
246	and law enforcement officers' reports, and reports relating to
247	the transportation of patients. These documents shall be
248	considered part of the clinical record, governed by the
249	provisions of s. 394.4615. These documents shall be used to
250	prepare annual reports analyzing the data obtained from these
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documents, without information identifying patients, and shall provide copies of reports to the department, the President of the Senate, the Speaker of the House of Representatives, and the minority leaders of the Senate and the House of Representatives.

255 A patient shall be examined by a physician or a (f) 256 clinical psychologist, or by a psychiatric nurse performing 257 within the framework of an established protocol with a 258 psychiatrist at a facility without unnecessary delay to 259 determine if the criteria for involuntary services are met. 260 Emergency treatment may be provided upon the order of a 261 physician if the physician determines that such treatment is 262 necessary for the safety of the patient or others. The patient may not be released by the receiving facility or its contractor 263 264 without the documented approval of a psychiatrist or a clinical 265 psychologist or, if the receiving facility is owned or operated 266 by a hospital, or health system, or nationally accredited 267 community mental health center, the release may also be approved 268 by a psychiatric nurse performing within the framework of an 269 established protocol with a psychiatrist, or an attending 270 emergency department physician with experience in the diagnosis 271 and treatment of mental illness after completion of an involuntary examination pursuant to this subsection. A 272 273 psychiatric nurse may not approve the release of a patient if 274 the involuntary examination was initiated by a psychiatrist 275 unless the release is approved by the initiating psychiatrist.

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(g) The examination period must be for up to 72 hours. For a minor, the examination shall be initiated within 12 hours after the patient's arrival at the facility. Within the examination period or, if the examination period ends on a weekend or holiday, no later than the next working day thereafter, one of the following actions must be taken, based on the individual needs of the patient:

283 1. The patient shall be released, unless he or she is 284 charged with a crime, in which case the patient shall be 285 returned to the custody of a law enforcement officer;

286 2. The patient shall be released, subject to subparagraph287 1., for voluntary outpatient treatment;

3. The patient, unless he or she is charged with a crime, shall be asked to give express and informed consent to placement as a voluntary patient and, if such consent is given, the patient shall be admitted as a voluntary patient; or

292 A petition for involuntary services shall be filed in 4. 293 the circuit court if inpatient treatment is deemed necessary or 294 with the criminal county court, as defined in s. 394.4655(1), as 295 applicable. When inpatient treatment is deemed necessary, the 296 least restrictive treatment consistent with the optimum 297 improvement of the patient's condition shall be made available. 298 When a petition is to be filed for involuntary outpatient 299 placement, it shall be filed by one of the petitioners specified in s. 394.4655(4)(a). A petition for involuntary inpatient 300

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301 placement shall be filed by the facility administrator. If a 302 patient's 72-hour examination period ends on a weekend or 303 holiday, and the receiving facility: 304 a. Intends to file a petition for involuntary services, 305 such patient may be held at the receiving facility through the 306 next working day thereafter and such petition for involuntary 307 services must be filed no later than such date. If the receiving 308 facility fails to file a petition for involuntary services at 309 the close of the next working day, the patient shall be released 310 from the receiving facility. b. Does not intend to file a petition for involuntary 311 312 services, the receiving facility may postpone release of such 313 patient until the next working day thereafter only if a 314 qualified professional documents that adequate discharge 315 planning and procedures in accordance with s. 394.468 are not possible until the next working day. 316 317 (5) UNLAWFUL ACTIVITIES RELATING TO EXAMINATION AND 318 TREATMENT; PENALTIES.-319 (a) A person may not knowingly and willfully: 320 1. Furnish false information for the purpose of obtaining 321 emergency or other involuntary admission of another person; or 322 2. Cause or otherwise secure, or conspire with or assist 323 another person to cause or secure, any emergency or other 324 involuntary procedure of another person under false pretenses. 325 (b) A person who violates this subsection commits a

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326	misdemeanor of the first degree, punishable as provided in s.
327	775.082 and by a fine not exceeding \$5,000.
328	Section 5. Section 394.468, Florida Statutes, is amended
329	to read:
330	394.468 Admission and discharge procedures
331	(1) Admission and discharge procedures and treatment
332	policies of the department are governed solely by this part.
333	Such procedures and policies shall not be subject to control by
334	court procedure rules. The matters within the purview of this
335	part are deemed to be substantive, not procedural.
336	(2) Discharge planning and procedures for any patient's
337	release from a receiving facility or treatment facility must
338	include and document consideration of, at a minimum:
339	(a) Followup behavioral health appointments;
340	(b) Information on how to obtain prescribed medications;
341	and
342	(c) Information pertaining to:
343	1. Available living arrangements;
344	2. Transportation; and
345	3. Recovery support opportunities.
346	Section 6. Paragraph (c) of subsection (3) and subsection
347	(5) of section 394.9086, Florida Statutes, are amended, and
348	paragraphs (d) and (e) are added to subsection (3) of that
349	section, to read:
350	394.9086 Commission on Mental Health and Substance Abuse
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351	(3) MEMBERSHIP; TERM LIMITS; MEETINGS
352	(c) The commission shall convene no later than September
353	1, 2021. The commission shall meet quarterly or upon the call of
354	the chair. The commission <u>may</u> shall hold its meetings <u>in person</u>
355	at locations throughout the state or via teleconference or other
356	electronic means.
357	(d) Members of the commission are entitled to receive
358	reimbursement for per diem and travel expenses pursuant to s.
359	112.061.
360	(e) Notwithstanding any other law, the commission may
361	request and shall be provided with access to any information or
362	records, including exempt or confidential and exempt information
363	or records, which are necessary for the commission to carry out
364	its duties. Information or records obtained by the commission
365	which are otherwise exempt or confidential and exempt shall
366	retain such exempt or confidential and exempt status, and the
367	commission may not disclose any such information or records.
368	(5) REPORTSBy <u>January 1, 2023</u> September 1, 2022, the
369	commission shall submit an interim report to the President of
370	the Senate, the Speaker of the House of Representatives, and the
371	Governor containing its findings and recommendations on how to
372	best provide and facilitate mental health and substance abuse
373	services in the state. The commission shall submit its final
374	report to the President of the Senate, the Speaker of the House
375	of Representatives, and the Governor by September 1, 2023.
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376 Section 7. Subsection (5) is added to section 397.601, 377 Florida Statutes, to read: 378 397.601 Voluntary admissions.-379 (5) A service provider must document that, within 24 hours 380 after admission, an individual admitted on a voluntary basis has 381 been provided with the option to authorize the release of 382 information from his or her clinical record to the individual's 383 health care surrogate or proxy, attorney, representative, or 384 other known emergency contact. 385 Section 8. Section 397.6772, Florida Statutes, is amended 386 to read: 387 397.6772 Protective custody without consent.-388 If a person in circumstances which justify protective (1)389 custody as described in s. 397.677 fails or refuses to consent 390 to assistance and a law enforcement officer has determined that 391 a hospital or a licensed detoxification or addictions receiving 392 facility is the most appropriate place for the person, the 393 officer may, after giving due consideration to the expressed 394 wishes of the person: 395 Take the person to a hospital or to a licensed (a) 396 detoxification or addictions receiving facility against the 397 person's will but without using unreasonable force. The officer 398 shall use the standard form developed by the department pursuant 399 to s. 397.321 to execute a written report detailing the circumstances under which the person was taken into custody. The 400

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401	report must include all emergency contact information for the
402	person that is readily accessible to the law enforcement
403	officer, including information available through electronic
404	databases maintained by the Department of Law Enforcement or by
405	the Department of Highway Safety and Motor Vehicles. Such
406	emergency contact information may be used by a hospital or
407	licensed detoxification or addictions receiving facility only
408	for the purpose of informing listed emergency contacts of a
409	patient's whereabouts and shall otherwise remain confidential
410	and exempt pursuant to s. 119.0712(2)(d). The written report
411	shall be included in the patient's clinical record; or
412	(b) In the case of an adult, detain the person for his or
413	her own protection in any municipal or county jail or other
414	appropriate detention facility.
415	
416	Such detention is not to be considered an arrest for any
417	purpose, and no entry or other record may be made to indicate
418	that the person has been detained or charged with any crime. The
419	officer in charge of the detention facility must notify the
420	nearest appropriate licensed service provider within the first 8
421	hours after detention that the person has been detained. It is
422	the duty of the detention facility to arrange, as necessary, for
423	transportation of the person to an appropriate licensed service
424	provider with an available bed. Persons taken into protective
425	custody must be assessed by the attending physician within the

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426 72-hour period and without unnecessary delay, to determine the
427 need for further services.
428 (2) The <u>law enforcement officer must notify the</u> nearest
429 relative of a minor in protective custody <u>and must be notified</u>
430 by the law enforcement officer, as must notify the nearest

430 by the law enforcement officer, as must notify the nearest 431 relative or other known emergency contact of an adult, unless 432 the adult requests that there be no notification. The law 433 enforcement officer must document such notification, and any 434 attempts at such notification, in the written report detailing 435 the circumstances under which the person was taken into custody 436 as required under paragraph (1)(a).

437

Section 9. This act shall take effect July 1, 2022.

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