LEGISLATIVE ACTION

Senate Comm: RCS 03/01/2022 House

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The Committee on Appropriations (Gruters) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (c) is added to subsection (1) of section 72.011, Florida Statutes, to read:

72.011 Jurisdiction of circuit courts in specific tax matters; administrative hearings and appeals; time for commencing action; parties; deposits.-(1)

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11 (c) A taxpayer may not submit records pertaining to an 12 assessment or refund claim as evidence in any proceeding under 13 this section if those records were available to, or required to 14 be kept by, the taxpayer and were not timely provided to the 15 Department of Revenue after a written request for the records 16 during the audit or protest period and before submission of a 17 petition for hearing pursuant to chapter 120 or the filing of an action under paragraph (a), unless the taxpayer demonstrates to 18 19 the court or presiding officer good cause for its failure to 20 previously provide such records to the department. Good cause 21 may include, but is not limited to, circumstances where a 22 taxpayer was unable to originally provide records under 23 extraordinary circumstances as defined in s. 213.21(10)(d)2. 24 Section 2. Paragraph (b) of subsection (14) of section 25 120.80, Florida Statutes, is amended to read: 26 120.80 Exceptions and special requirements; agencies.-27 (14) DEPARTMENT OF REVENUE.-(b) Taxpayer contest proceedings.-28 29 1. In any administrative proceeding brought pursuant to 30 this chapter as authorized by s. 72.011(1), the taxpayer shall 31 be designated the "petitioner" and the Department of Revenue 32 shall be designated the "respondent," except that for actions 33 contesting an assessment or denial of refund under chapter 207, 34 the Department of Highway Safety and Motor Vehicles shall be 35 designated the "respondent," and for actions contesting an 36 assessment or denial of refund under chapters 210, 550, 561, 562, 563, 564, and 565, the Department of Business and 37 38 Professional Regulation shall be designated the "respondent." 39 2. In any such administrative proceeding, the applicable

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40 department's burden of proof, except as otherwise specifically 41 provided by general law, shall be limited to a showing that an 42 assessment has been made against the taxpayer and the factual 43 and legal grounds upon which the applicable department made the 44 assessment.

3.a. Before Prior to filing a petition under this chapter, the taxpayer shall pay to the applicable department the amount of taxes, penalties, and accrued interest assessed by that department which are not being contested by the taxpayer. Failure to pay the uncontested amount shall result in the 50 dismissal of the action and imposition of an additional penalty 51 of 25 percent of the amount taxed.

b. The requirements of s. 72.011(2) and (3)(a) are jurisdictional for any action under this chapter to contest an assessment or denial of refund by the Department of Revenue, the Department of Highway Safety and Motor Vehicles, or the Department of Business and Professional Regulation.

4. Except as provided in s. 220.719, further collection and enforcement of the contested amount of an assessment for nonpayment or underpayment of any tax, interest, or penalty shall be stayed beginning on the date a petition is filed. Upon entry of a final order, an agency may resume collection and enforcement action.

5. The prevailing party, in a proceeding under ss. 120.569 and 120.57 authorized by s. 72.011(1), may recover all legal costs incurred in such proceeding, including reasonable attorney attorney's fees, if the losing party fails to raise a justiciable issue of law or fact in its petition or response. 6. Upon review pursuant to s. 120.68 of final agency action

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69 concerning an assessment of tax, penalty, or interest with 70 respect to a tax imposed under chapter 212, or the denial of a 71 refund of any tax imposed under chapter 212, if the court finds 72 that the Department of Revenue improperly rejected or modified a 73 conclusion of law, the court may award reasonable attorney 74 attorney's fees and reasonable costs of the appeal to the 75 prevailing appellant. 76 7. A taxpayer may not submit records pertaining to an 77 assessment or refund claim as evidence in any proceeding brought 78 pursuant to this chapter as authorized by s. 72.011(1) if those 79 records were available to, or required to be kept by, the 80 taxpayer and were not timely provided to the Department of 81 Revenue after a written request for the records during the audit 82 or protest period and before submission of a petition for 83 hearing under this chapter, unless the taxpayer demonstrates 84 good cause to the presiding officer for its failure to 85 previously provide such records to the department. Good cause 86 may include, but is not limited to, circumstances where a 87 taxpayer was unable to originally provide records under 88 extraordinary circumstances as defined in s. 213.21(10)(d)2. 89 Section 3. Paragraph (f) is added to subsection (4) of section 202.34, Florida Statutes, and subsection (6) is added to 90 91 that section, to read: 92 202.34 Records required to be kept; power to inspect; audit 93 procedure.-94 (4) 95 (f) Once the notification required by paragraph (a) is 96 issued, the department, at any time, may respond to contact 97 initiated by a taxpayer to discuss the audit, and the taxpayer Page 4 of 52



98	may provide records or other information, electronically or
99	otherwise, to the department. The department may examine, at any
100	time, documentation and other information voluntarily provided
101	by the taxpayer, its representative, or other parties;
102	information already in the department's possession; or publicly
103	available information. The department's examination of such
104	information does not mean an audit has commenced if the review
105	takes place within 60 days after the notice of intent to conduct
106	an audit. The requirement in paragraph (a) does not limit the
107	department in making initial contact with the taxpayer to
108	confirm receipt of the notification or to confirm the date that
109	the audit will begin. If the taxpayer has not previously waived
110	the 60-day notice period and believes the department commenced
111	the audit prior to the 61st day, the taxpayer must object in
112	writing to the department before the issuance of an assessment
113	or the objection is waived. If the objection is not waived and
114	it is determined that the audit was commenced before the 61st
115	day after the issuance of the notice of intent to audit, the
116	tolling period provided for in s. 213.345 is considered lifted
117	for the number of days equal to the difference between the date
118	the audit commenced and the 61st day after the date of the
119	department's notice of intent to audit.
120	(6) The department may adopt rules to administer this
121	section.
122	Section 4. Paragraph (a) of subsection (4) of section
123	202.36, Florida Statutes, is amended to read:
124	202.36 Departmental powers; hearings; distress warrants;
125	bonds; subpoenas and subpoenas duces tecum
126	(4)(a) The department may issue subpoenas or subpoenas

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127 duces tecum compelling the attendance and testimony of witnesses 128 and the production of books, records, written materials, and electronically recorded information. Subpoenas must be issued 129 130 with the written and signed approval of the executive director 131 or his or her designee on a written and sworn application by any 132 employee of the department. The application must set forth the 133 reason for the application, the name of the person subpoenaed, 134 the time and place of appearance of the witness, and a description of any books, records, or electronically recorded 135 136 information to be produced, together with a statement by the 137 applicant that the department has unsuccessfully attempted other 138 reasonable means of securing information and that the testimony 139 of the witness or the written or electronically recorded 140 materials sought in the subpoena are necessary for the 141 collection of taxes, penalty, or interest or the enforcement of 142 the taxes levied or administered under this chapter. A subpoena 143 shall be served in the manner provided by law and by the Florida 144 Rules of Civil Procedure and shall be returnable only during 145 regular business hours and at least 20 calendar days after the 146 date of service of the subpoena. Any subpoena to which this 147 subsection applies must identify the taxpayer to whom the subpoena relates and to whom the records pertain and must 148 149 provide other information to enable the person subpoenaed to 150 locate the records required under the subpoena. The department 151 shall give notice to the taxpayer to whom the subpoena relates 152 within 3 days after the day on which the service of the subpoena 153 is made. Within 14 days after service of the subpoena, the 154 person to whom the subpoena is directed may serve written objection to the inspection or copying of any of the designated 155

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Florida Senate - 2022 Bill No. CS for SB 1382



156 materials. If objection is made, the department may not inspect 157 or copy the materials, except pursuant to an order of the 158 circuit court. If an objection is made, the department may 159 petition any circuit court for an order to comply with the 160 subpoena. The subpoena must contain a written notice of the 161 right to object to the subpoena. Every subpoena served upon the 162 witness or custodian of records must be accompanied by a copy of 163 the provisions of this subsection. If a person refuses to obey a 164 subpoena or subpoena duces tecum, the department may apply to 165 any circuit court of this state to enforce compliance with the 166 subpoena. Witnesses are entitled to be paid a mileage allowance 167 and witness fees as authorized for witnesses in civil cases. The 168 failure of a taxpayer to provide documents available to, or 169 required to be kept by, the taxpayer and requested by a subpoena 170 issued under this section creates a rebuttable presumption that 171 the resulting proposed final agency action by the department, as to the requested documents, is correct and that the requested 172 173 documents not produced by the taxpayer would be adverse to the 174 taxpayer's position as to the proposed final agency action. If a 175 taxpayer fails to provide documents requested by a subpoena 176 issued under this section, the department may make an assessment 177 from an estimate based upon the best information then available 178 to it for the taxable period of retail sales of the taxpayer, 179 together with any accrued interest and penalties. The department 180 shall inform the taxpayer of the reason for the estimate and the 181 information and methodology used to derive the estimate. The 182 assessment shall be considered prima facie correct, and the 183 taxpayer shall have the burden of showing any error in it. The 184 presumption and authority to use estimates for the purpose of an

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185	assessment under this paragraph do not apply solely because a
186	taxpayer or its representative requests a conference to
187	negotiate the production of a sample of records demanded by a
188	subpoena.
189	Section 5. Subsection (4) of section 206.14, Florida
190	Statutes, is amended to read:
191	206.14 Inspection of records; audits; hearings; forms;
192	rules and regulations
193	(4) If any person unreasonably refuses access to such
194	records, books, papers or other documents, or equipment, or if
195	any person fails or refuses to obey such subpoenas duces tecum
196	or to testify, except for lawful reasons, before the department
197	or any of its authorized agents, the department shall certify
198	the names and facts to the clerk of the circuit court of any
199	county; and the circuit court shall enter such order against
200	such person in the premises as the enforcement of this law and
201	justice requires. The failure of a taxpayer to provide documents
202	available to, or required to be kept by, the taxpayer and
203	requested by a subpoena issued under this section creates a
204	rebuttable presumption that the resulting proposed final agency
205	action by the department, as to the requested documents, is
206	correct and that the requested documents not produced by the
207	taxpayer would be adverse to the taxpayer's position as to the
208	proposed final agency action. If a taxpayer fails to provide
209	documents requested by a subpoena issued under this section, the
210	department may make an assessment from an estimate of the
211	taxpayer's liability based upon the best information then
212	available to it. The department shall inform the taxpayer of the
213	reason for the estimate and the information and methodology used
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214 to derive the estimate. The assessment shall be considered prima 215 facie correct, and the taxpayer shall have the burden of showing 216 any error in it. The presumption and authority to use estimates 217 for the purpose of an assessment under this paragraph do not 218 apply solely because a taxpayer or its representative requests a 219 conference to negotiate the production of a sample of records 220 demanded by a subpoena.

221 Section 6. Subsection (1) of section 206.9931, Florida 222 Statutes, is amended to read:

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206.9931 Administrative provisions.-

(1) Any person producing in, importing into, or causing to 224 225 be imported into this state taxable pollutants for sale, use, or 226 otherwise and who is not registered or licensed pursuant to 227 other parts of this chapter is hereby required to register and 228 become licensed for the purposes of this part. Such person shall 229 register as either a producer or importer of pollutants and 230 shall be subject to all applicable registration and licensing provisions of this chapter, as if fully set out in this part and 231 232 made expressly applicable to the taxes imposed herein, 233 including, but not limited to, ss. 206.02, 206.021, 206.022, 234 206.025, 206.03, 206.04, and 206.05. For the purposes of this 235 section, registrations required exclusively for this part shall 236 be made within 90 days of July 1, 1986, for existing businesses, or before prior to the first production or importation of 237 238 pollutants for businesses created after July 1, 1986. The fee 239 for registration shall be \$30. Failure to timely register is a 240 misdemeanor of the first degree, punishable as provided in s. 241 775.082 or s. 775.083.

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Section 7. Paragraph (b) of subsection (3) of section

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243 211.125, Florida Statutes, is amended to read:

244 211.125 Administration of law; books and records; powers of 245 the department; refunds; enforcement provisions; 246 confidentiality.-

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(b) The department <u>may</u> shall have the power to inspect or examine the books, records, or papers of any operator, producer, purchaser, royalty interest owner, taxpayer, or transporter of taxable products which are reasonably required for the purposes of this part and may require such person to testify under oath or affirmation or to answer competent questions touching upon such person's business or production of taxable products in <u>this</u> the state.

1. The department may issue subpoenas to compel third parties to testify or to produce records or other evidence held by them.

2. Any duly authorized representative of the department may administer an oath or affirmation.

261 3. If any person fails to comply with a request of the 262 department for the inspection of records, fails to give 263 testimony or respond to competent questions, or fails to comply 264 with a subpoena, a circuit court having jurisdiction over such 265 person may, upon application by the department, issue orders 2.66 necessary to secure compliance. The failure of a taxpayer to 267 provide documents available to, or required to be kept by, the 268 taxpayer and requested by a subpoena issued under this section 269 creates a rebuttable presumption that the resulting proposed 270 final agency action by the department, as to the requested 271 documents, is correct and that the requested documents not

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272 produced by the taxpayer would be adverse to the taxpayer's position as to the proposed final agency action. If a taxpayer 273 274 fails to provide documents requested by a subpoena issued under 275 this section, the department may make an assessment from an 276 estimate based upon the best information then available to it. 277 The department shall inform the taxpayer of the reason for the 278 estimate and the information and methodology used to derive the 279 estimate. The assessment shall be considered prima facie 280 correct, and the taxpayer shall have the burden of showing any 281 error in it.

Section 8. Paragraph (a) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making or facilitating remote sales; who rents or furnishes any of the things or services taxable under this chapter; or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

(1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:

(a)1.a. At the rate of 6 percent of the sales price of each item or article of tangible personal property when sold at retail in this state, computed on each taxable sale for the purpose of remitting the amount of tax due the state, and including each and every retail sale.



b. Each occasional or isolated sale of an aircraft, boat, mobile home, or motor vehicle of a class or type which is required to be registered, licensed, titled, or documented in this state or by the United States Government is shall be subject to tax at the rate provided in this paragraph. The department shall by rule adopt any nationally recognized publication for valuation of used motor vehicles as the reference price list for any used motor vehicle which is required to be licensed pursuant to s. 320.08(1), (2), (3)(a), (b), (c), or (e), or (9). If any party to an occasional or isolated sale of such a vehicle reports to the tax collector a sales price which is less than 80 percent of the average loan price for the specified model and year of such vehicle as listed in the most recent reference price list, the tax levied under this paragraph shall be computed by the department on such average loan price unless the parties to the sale have provided to the tax collector an affidavit signed by each party, or other substantial proof, stating the actual sales price. Any party to such sale who reports a sales price less than the actual sales price is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. The department shall collect or attempt to collect from such party any delinquent sales taxes. In addition, such party shall pay any tax due and any penalty and interest assessed plus a penalty equal to twice the amount of the additional tax owed. Notwithstanding any other provision of law, the Department of Revenue may waive or compromise any penalty imposed pursuant to this subparagraph. 2. This paragraph does not apply to the sale of a boat or

aircraft by or through a registered dealer under this chapter to



330 a purchaser who, at the time of taking delivery, is a 331 nonresident of this state, does not make his or her permanent 332 place of abode in this state, and is not engaged in carrying on 333 in this state any employment, trade, business, or profession in 334 which the boat or aircraft will be used in this state, or is a 335 corporation none of the officers or directors of which is a 336 resident of, or makes his or her permanent place of abode in, 337 this state, or is a noncorporate entity that has no individual 338 vested with authority to participate in the management, direction, or control of the entity's affairs who is a resident 339 340 of, or makes his or her permanent abode in, this state. For 341 purposes of this exemption, either a registered dealer acting on 342 his or her own behalf as seller, a registered dealer acting as 343 broker on behalf of a seller, or a registered dealer acting as 344 broker on behalf of the nonresident purchaser may be deemed to 345 be the selling dealer. This exemption is shall not be allowed 346 unless:

347 a. The nonresident purchaser removes a qualifying boat, as 348 described in sub-subparagraph f., from this the state within 90 349 days after the date of purchase or extension, or the nonresident 350 purchaser removes a nonqualifying boat or an aircraft from this 351 state within 10 days after the date of purchase or, when the 352 boat or aircraft is repaired or altered, within 20 days after 353 completion of the repairs or alterations; or if the aircraft 354 will be registered in a foreign jurisdiction and:

355 (I) Application for the aircraft's registration is properly 356 filed with a civil airworthiness authority of a foreign 357 jurisdiction within 10 days after the date of purchase; 358 (II) The nonresident purchaser removes the aircraft from

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359 this the state to a foreign jurisdiction within 10 days after 360 the date the aircraft is registered by the applicable foreign airworthiness authority; and 361

(III) The aircraft is operated in this the state solely to 363 remove it from this the state to a foreign jurisdiction.

365 For purposes of this sub-subparagraph, the term "foreign 366 jurisdiction" means any jurisdiction outside of the United 367 States or any of its territories;

b. The nonresident purchaser, within 90 days after from the 368 369 date of departure, provides the department with written proof 370 that the nonresident purchaser licensed, registered, titled, or 371 documented the boat or aircraft outside this the state. If such 372 written proof is unavailable, within 90 days the nonresident 373 purchaser must shall provide proof that the nonresident 374 purchaser applied for such license, title, registration, or documentation. The nonresident purchaser shall forward to the 375 376 department proof of title, license, registration, or 377 documentation upon receipt;

378 c. The nonresident purchaser, within 30 days after removing 379 the boat or aircraft from this state Florida, furnishes the 380 department with proof of removal in the form of receipts for 381 fuel, dockage, slippage, tie-down, or hangaring from outside of this state Florida. The information so provided must clearly and 382 383 specifically identify the boat or aircraft;

384 d. The selling dealer, within 30 days after the date of 385 sale, provides to the department a copy of the sales invoice, 386 closing statement, bills of sale, and the original affidavit 387 signed by the nonresident purchaser affirming that the

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388 <u>nonresident purchaser qualifies for exemption from sales tax</u> 389 <u>pursuant to this subparagraph and attesting that the nonresident</u> 390 <u>purchaser will provide the documentation required to</u> 391 <u>substantiate the exemption claimed under this subparagraph</u> 392 <del>attesting that he or she has read the provisions of this</del> 393 <del>section;</del>

e. The seller makes a copy of the affidavit a part of his or her record for as long as required by s. 213.35; and

396 f. Unless the nonresident purchaser of a boat of 5 net tons 397 of admeasurement or larger intends to remove the boat from this 398 state within 10 days after the date of purchase or when the boat 399 is repaired or altered, within 20 days after completion of the 400 repairs or alterations, the nonresident purchaser applies to the 401 selling dealer for a decal which authorizes 90 days after the 402 date of purchase for removal of the boat. The nonresident 403 purchaser of a qualifying boat may apply to the selling dealer 404 within 60 days after the date of purchase for an extension decal 405 that authorizes the boat to remain in this state for an 406 additional 90 days, but not more than a total of 180 days, 407 before the nonresident purchaser is required to pay the tax 408 imposed by this chapter. The department is authorized to issue 409 decals in advance to dealers. The number of decals issued in 410 advance to a dealer shall be consistent with the volume of the 411 dealer's past sales of boats which qualify under this sub-412 subparagraph. The selling dealer or his or her agent shall mark 413 and affix the decals to qualifying boats in the manner 414 prescribed by the department, before delivery of the boat.

(I) The department is hereby authorized to charge dealers afee sufficient to recover the costs of decals issued, except the

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417 extension decal shall cost \$425.

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(II) The proceeds from the sale of decals will be deposited into the administrative trust fund.

(III) Decals shall display information to identify the boat as a qualifying boat under this sub-subparagraph, including, but not limited to, the decal's date of expiration.

(IV) The department is authorized to require dealers who purchase decals to file reports with the department and may prescribe all necessary records by rule. All such records are subject to inspection by the department.

(V) Any dealer or his or her agent who issues a decal 427 428 falsely, fails to affix a decal, mismarks the expiration date of 429 a decal, or fails to properly account for decals will be 430 considered prima facie to have committed a fraudulent act to 431 evade the tax and will be liable for payment of the tax plus a mandatory penalty of 200 percent of the tax, and shall be liable 432 433 for fine and punishment as provided by law for a conviction of a 434 misdemeanor of the first degree, as provided in s. 775.082 or s. 775.083. 435

436 (VI) Any nonresident purchaser of a boat who removes a 437 decal before permanently removing the boat from this the state, 438 or defaces, changes, modifies, or alters a decal in a manner 439 affecting its expiration date before its expiration, or who 440 causes or allows the same to be done by another, will be 441 considered prima facie to have committed a fraudulent act to 442 evade the tax and will be liable for payment of the tax plus a 443 mandatory penalty of 200 percent of the tax, and shall be liable 444 for fine and punishment as provided by law for a conviction of a misdemeanor of the first degree, as provided in s. 775.082 or s. 445



446 775.083.

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(VII) The department is authorized to adopt rules necessary
to administer and enforce this subparagraph and to publish the
necessary forms and instructions.

450 (VIII) The department is hereby authorized to adopt
451 emergency rules pursuant to s. 120.54(4) to administer and
452 enforce the provisions of this subparagraph.

454 If the nonresident purchaser fails to remove the qualifying boat 455 from this state within the maximum 180 days after purchase or a 456 nonqualifying boat or an aircraft from this state within 10 days 457 after purchase or, when the boat or aircraft is repaired or 458 altered, within 20 days after completion of such repairs or 459 alterations, or permits the boat or aircraft to return to this 460 state within 6 months after from the date of departure, except 461 as provided in s. 212.08(7)(fff), or if the nonresident 462 purchaser fails to furnish the department with any of the 463 documentation required by this subparagraph within the prescribed time period, the nonresident purchaser is shall be 464 465 liable for use tax on the cost price of the boat or aircraft 466 and, in addition thereto, payment of a penalty to the Department 467 of Revenue equal to the tax payable. This penalty shall be in 468 lieu of the penalty imposed by s. 212.12(2). The maximum 180-day period following the sale of a qualifying boat tax-exempt to a 469 470 nonresident may not be tolled for any reason.

471 Section 9. Subsections (2) and (5) of section 212.13,
472 Florida Statutes, are amended, and subsection (7) is added to
473 that section, to read:

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212.13 Records required to be kept; power to inspect; audit



475 procedure.-

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476 (2) (a) Each dealer, as defined in this chapter, shall 477 secure, maintain, and keep as long as required by s. 213.35 a 478 complete record of tangible personal property or services 479 received, used, sold at retail, distributed or stored, leased or 480 rented by said dealer, together with invoices, bills of lading, 481 gross receipts from such sales, and other pertinent records and 482 papers as may be required by the department for the reasonable administration of this chapter. All such records must be made 483 484 available to the department at reasonable times and places and 485 by reasonable means, including in an electronic format when so 486 kept by the dealer. Any dealer subject to this chapter who 487 violates this subsection commits a misdemeanor of the first 488 degree, punishable as provided in s. 775.082 or s. 775.083. If, 489 however, any subsequent offense involves intentional destruction 490 of such records with an intent to evade payment of or deprive the state of any tax revenues, such subsequent offense is a 491 492 felony of the third degree, punishable as provided in s. 775.082 or s. 775.083. 493 494 (b)1. As used in this paragraph, the term: 495

a. "Dealer" means a dealer, as defined in s. 212.06(2),

which is licensed under chapter 561.

b. "Division" means the Division of Alcoholic Beverages and Tobacco of the Department of Business and Professional Regulation.

500 c. "Transferor" means an entity or person, licensed under 501 chapter 561, who sells and delivers alcoholic beverages to a 502 dealer for purposes of resale.

2. Dealers shall maintain records of all monthly sales and



504	all monthly purchases of alcoholic beverages and produce such
505	records for inspection by the department. During the course of
506	an audit, if the department has made a formal demand for such
507	records and a dealer has failed to comply with such a demand,
508	the department may issue a written request for such records to
509	the dealer, allowing the dealer an additional 20 days to provide
510	the requested records or show reasonable cause why the records
511	cannot be produced. If the dealer fails to produce the requested
512	records or show reasonable cause why the records cannot be
513	produced, the department may issue a notice of intent to suspend
514	the dealer's resale certificate. The dealer shall then have 20
515	days to file a petition with the department challenging the
516	proposed action pursuant to s. 120.569. If the dealer fails to
517	timely file a petition or the department prevails in a
518	proceeding challenging the notice, the department shall suspend
519	the resale certificate.
520	3. If a dealer's resale certificate is suspended under this
521	subsection in the course of the dealer's first audit before the
522	department for sales and use tax, the failure of a dealer to
523	comply is deemed sufficient cause under s. 561.29(1)(a) for the
524	division to suspend the dealer's license and the department
525	shall promptly notify the division and the dealer of such
526	failure for further appropriate action by the division. The
527	division shall lift the suspension of the license and the
528	department shall lift the suspension of the resale certificate
529	if the dealer provides the necessary records to conduct the
530	audit prior to issuance of an estimated assessment, posts a bond
531	with the department in the amount of an estimated assessment to
532	ensure payment of the assessment, or fully pays any tax,

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533 penalties, and interest owed. 4. If a dealer's resale certificate is suspended under this 534 535 subsection and the audit is not the dealer's first audit before 536 the department for sales and use tax, such failure is sufficient 537 cause under s. 561.29(1)(a) for the division to revoke the 538 dealer's license and the department shall promptly notify the 539 division and the dealer of such failure for further appropriate 540 action by the division. 5. The department shall notify the division when a dealer's 541 542 resale certificate is suspended and shall publish a list of dealers whose resale certificates have been suspended as 543 544 authorized by s. 213.053(21). The division shall include notice 545 of such suspension in its license verification database or 546 provide a link to the department's published list from the 547 division's license verification page. 548 6. A transferor may not accept orders from or deliver alcoholic beverages to a dealer more than 7 days, inclusive of 549 550 any Saturday, Sunday, or legal holiday, after the date the 551 department publishes the list under subparagraph 5. identifying 552 that the dealer's resale certificate has been suspended. 553 7. A transferor who sells alcoholic beverages to a dealer 554 whose resale certificate has been suspended is not responsible 555 for any tax, penalty, or interest due if the alcoholic beverages 556 are delivered no more than 7 days, inclusive of any Saturday, 557 Sunday, or legal holiday, after the date of publication of the 558 suspension. 559 8. The department may adopt rules to implement this 560 paragraph. 561 (5) (a) The department shall send written notification at

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562 least 60 days <u>before</u> prior to the date an auditor is scheduled 563 to begin an audit, informing the taxpayer of the audit. The 564 department is not required to give 60 days' prior notification 565 of a forthcoming audit in any instance in which the taxpayer 566 requests an emergency audit.

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(b) Such written notification <u>must</u> shall contain:

 The approximate date on which the auditor is scheduled to begin the audit.

2. A reminder that all of the records, receipts, invoices, resale certificates, and related documentation of the taxpayer must be made available to the auditor.

3. Any other requests or suggestions the department may deem necessary.

(c) Only records, receipts, invoices, resale certificates, and related documentation <u>that</u> which are available to the auditor when such audit begins <u>are shall be</u> deemed acceptable for the purposes of conducting such audit. A resale certificate containing a date <u>before prior to</u> the date the audit commences <u>is shall be</u> deemed acceptable documentation of the specific transaction or transactions which occurred in the past, for the purpose of conducting an audit.

(d) The provisions of this chapter concerning fraudulent or improper records, receipts, invoices, resale certificates, and related documentation shall apply when conducting any audit.

(e) The requirement in paragraph (a) of 60 days' written notification does not apply to the distress or jeopardy situations referred to in s. 212.14 or s. 212.15.

589 (f) Once the notification required by paragraph (a) is 590 issued, the department, at any time, may respond to contact



591 initiated by a taxpayer to discuss the audit, and the taxpayer 592 may provide documentation or other information, electronically or otherwise, to the department. The department may examine, at 593 594 any time, documentation and other information voluntarily 595 provided by the taxpayer, its representative, or other parties; 596 information already in the department's possession; or publicly 597 available information. The department's examination of such 598 information does not mean an audit has commenced if the review 599 takes place within 60 days after the notice of intent to conduct 600 an audit. The requirement in paragraph (a) does not limit the 601 department in making initial contact with the taxpayer to 602 confirm receipt of the notification or to confirm the date that 603 the audit will begin. If the taxpayer has not previously waived 604 the 60-day notice period and believes the department commenced 605 the audit prior to the 61st day, the taxpayer must object in 606 writing to the department before the issuance of an assessment 607 or else the objection is waived. If the objection is not waived 608 and it is determined that the audit was commenced before the 609 61st day after the issuance of the notice of intent to audit, 610 the tolling period provided for in s. 213.345 is considered 611 lifted for the number of days equal to the difference between the date the audit commenced and the 61st day after the date of 612 613 the department's notice of intent to audit. 614 (7) The department may adopt rules to administer this 615 section.

616 Section 10. Paragraph (a) of subsection (7) of section 617 212.14, Florida Statutes, is amended to read:

618 212.14 Departmental powers; hearings; distress warrants;619 bonds; subpoenas and subpoenas duces tecum.-

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620 (7) (a) For purposes of collection and enforcement of taxes, 621 penalties, and interest levied under this chapter, the department may issue subpoenas or subpoenas duces tecum 622 623 compelling the attendance and testimony of witnesses and the 624 production of books, records, written materials, and 625 electronically recorded information. Subpoenas shall be issued 626 with the written and signed approval of the executive director 627 or his or her designee on written and sworn application by any 628 employee of the department. The application must set forth the 629 reason for the application, the name of the person subpoenaed, the time and place of appearance of the witness, and a 630 631 description of any books, records, or electronically recorded 632 information to be produced, together with a statement by the 633 applicant that the department has unsuccessfully attempted other 634 reasonable means of securing information and that the testimony 635 of the witness or the written or electronically recorded 636 materials sought in the subpoena are necessary for the 637 collection of taxes, penalty, or interest or the enforcement of 638 the taxes levied under this chapter. A subpoena must shall be 639 served in the manner provided by law and by the Florida Rules of 640 Civil Procedure and is shall be returnable only during regular 641 business hours and at least 20 calendar days after the date of 642 service of the subpoena. Any subpoena to which this subsection applies must shall identify the taxpayer to whom the subpoena 643 644 relates and to whom the records pertain and must shall provide 645 other information to enable the person subpoenaed to locate the 646 records required under the subpoena. The department shall give 647 notice to the taxpayer to whom the subpoena relates within 3 days after of the day on which the service of the subpoena is 648



649 made. Within 14 days after service of the subpoena, the person 650 to whom the subpoena is directed may serve written objection to inspection or copying of any of the designated materials. If 651 652 objection is made, the department is shall not be entitled to 653 inspect and copy the materials, except pursuant to an order of 654 the circuit court. If an objection is made, the department may 655 petition any circuit court for an order to comply with the 656 subpoena. The subpoena must shall contain a written notice of 657 the right to object to the subpoena. Every subpoena served upon 658 the witness or records custodian must be accompanied by a copy 659 of the provisions of this subsection. If a person refuses to 660 obey a subpoena or subpoena duces tecum, the department may 661 apply to any circuit court of this state to enforce compliance 662 with the subpoena. Witnesses must shall be paid mileage and 663 witness fees as authorized for witnesses in civil cases. The 664 failure of a taxpayer to provide documents available to, or 665 required to be kept by, the taxpayer and requested by a subpoena 666 issued under this section creates a rebuttable presumption that 667 the resulting proposed final agency action by the department, as 668 to the requested documents, is correct and that the requested 669 documents not produced by the taxpayer would be adverse to the 670 taxpayer's position as to the proposed final agency action. If a 671 taxpayer fails to provide documents requested by a subpoena 672 issued under this section, the department may make an assessment 673 from an estimate based upon the best information then available 674 to it for the taxable period of retail sales of the taxpayer, 675 together with any accrued interest and penalties. The department 676 shall inform the taxpayer of the reason for the estimate and the 677 information and methodology used to derive the estimate. The

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678	assessment shall be considered prima facie correct, and the
679	taxpayer shall have the burden of showing any error in it. The
680	presumption and authority to use estimates for the purpose of an
681	assessment under this paragraph do not apply solely because a
682	taxpayer or its representative requests a conference to
683	negotiate the production of a sample of records demanded by a
684	subpoena.
685	Section 11. Section 213.051, Florida Statutes, is amended
686	to read:
687	213.051 Service of subpoenas
688	(1) For the purpose of administering and enforcing <del>the</del>
689	provisions of the revenue laws of this state, the executive
690	director of the Department of Revenue, or any of his or her
691	assistants designated in writing by the executive director, $\underline{\sf may}$
692	shall be authorized to serve subpoenas and subpoenas duces tecum
693	issued by the state attorney relating to investigations
694	concerning the taxes enumerated in s. 213.05.
695	(2) In addition to the procedures for service prescribed by
696	chapter 48, the department may serve subpoenas it issues
697	pursuant to ss. 202.36, 206.14, 211.125, 212.14, and 220.735
698	upon any business registered with the department at the address
699	on file with the department if it received correspondence from
700	the business from that address within 30 days after issuance of
701	the subpoena or if the address is listed with the Department of
702	State Division of Corporations as a principal or business
703	address. If a business' address is not in this state, service is
704	made upon proof of delivery by certified or registered mail or
705	under the notice provisions of s. 213.0537.
706	Section 12. Present subsections (21) and (22) of section



707	213.053, Florida Statutes, are redesignated as subsections (22)
708	and (23), respectively, and a new subsection (21) is added to
709	that section, to read:
710	213.053 Confidentiality and information sharing
711	(21) (a) The department shall publish a list of dealers
712	whose resale certificates have been suspended pursuant to s.
713	212.13(2)(b). The list may contain the name of the dealer,
714	including the name under which the dealer does business; the
715	address of the dealer; the dealer's employer identification
716	number or other taxpayer identification number; and the date on
717	which the dealer was added to the list.
718	(b) The department shall update the list daily as needed to
719	reflect additions to and deletions from the list.
720	(c) The department may adopt rules to administer this
721	subsection.
722	Section 13. Section 213.06, Florida Statutes, is amended to
723	read:
724	213.06 Rules of department; circumstances requiring
725	emergency rules
726	(1) The Department of Revenue <u>may</u> has the authority to
727	adopt rules pursuant to ss. 120.536(1) and 120.54 to implement
728	provisions of the revenue laws.
729	(2) The executive director of the department may adopt
730	emergency rules pursuant to s. 120.54 on behalf of the
731	department when the effective date of a legislative change
732	occurs sooner than $120$ $60$ days after the close of a legislative
733	session in which enacted or after the Governor approves or fails
734	to veto the legislative change, whichever is later, and the
735	change affects a tax rate or a collection or reporting procedure

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736	which affects a substantial number of dealers or persons subject
737	to the tax change or procedure. The Legislature finds that such
738	circumstances qualify as an exception to the prerequisite of a
739	finding of immediate danger to the public health, safety, or
740	welfare as set forth in s. 120.54(4)(a) and qualify as
741	circumstances requiring an emergency rule. Emergency rules
742	adopted under this subsection are exempt from s. 120.54(4)(c),
743	remain in effect for 6 months or until replaced by rules adopted
744	under the nonemergency rulemaking procedures of the
745	Administrative Procedure Act, and may be renewed for no more
746	than 3 additional 6-month periods during the pendency of
747	procedures to adopt permanent rules addressing the subject of
748	the emergency rules.
749	(3) The grants of rulemaking authority in subsections (1)
750	and (2) are sufficient to allow the department to adopt rules
751	implementing all revenue laws administered by the department.
752	Each revenue law administered by the department is an enabling
753	statute authorizing the department to implement it, regardless
754	of whether the enabling statute contains its own grant of
755	rulemaking authority.
756	Section 14. Paragraph (b) of subsection (1) and paragraph
757	(a) of subsection (3) of section 213.21, Florida Statutes, are
758	amended, and subsections (11) and (12) are added to that
759	section, to read:
760	213.21 Informal conferences; compromises
761	(1)
762	(b) The statute of limitations upon the issuance of <del>final</del>
763	assessments and the period for filing a claim for refund as
764	required by s. 215.26(2) for any transactions occurring during
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765 the audit period shall be tolled during the period in which the 766 taxpayer is engaged in a procedure under this section.

767 (3) (a) A taxpayer's liability for any tax or interest 768 specified in s. 72.011(1) may be compromised by the department 769 upon the grounds of doubt as to liability for or collectibility 770 of such tax or interest. A taxpayer's liability for interest 771 under any of the chapters specified in s. 72.011(1) shall be 772 settled or compromised in whole or in part whenever or to the 773 extent that the department determines that the delay in the 774 determination of the amount due is attributable to the action or 775 inaction of the department. A taxpayer's liability for penalties 776 under any of the chapters specified in s. 72.011(1) greater than 777 25 percent of the tax must may be settled or compromised if  $\frac{1}{100}$ 778 is determined by the department determines that the 779 noncompliance is not due to reasonable cause and not to willful 780 negligence, willful neglect, or fraud. In addition, a taxpayer's 781 liability for penalties under any of the chapters specified in 782 s. 72.011(1) up to and including 25 percent of the tax may be 783 settled or compromised if the department determines that reasonable cause exists and the penalties greater than 25 784 785 percent of the tax were compromised because the noncompliance is 786 not due to willful negligence, willful neglect, or fraud. There 787 is a rebuttable presumption that a taxpayer's noncompliance is 788 due to willful negligence, willful neglect, or fraud when 789 adequate records as requested by the department are not provided 790 to the department before the issuance of an assessment. The 791 presumption may be rebutted by a showing of reasonable cause why 792 adequate records as requested were not provided or were 793 unavailable to the taxpayer. The facts and circumstances are

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794 subject to de novo review to determine the existence of 795 reasonable cause in any administrative proceeding or judicial 796 action challenging an assessment of penalty under any of the 797 chapters specified in s. 72.011(1). A taxpayer who establishes 798 reasonable reliance on the written advice issued by the 799 department to the taxpayer is will be deemed to have shown 800 reasonable cause for the noncompliance. In addition, a 801 taxpayer's liability for penalties under any of the chapters 802 specified in s. 72.011(1) in excess of 25 percent of the tax 803 shall be settled or compromised if the department determines 804 that the noncompliance is due to reasonable cause and not to 805 willful negligence, willful neglect, or fraud. The department 806 shall maintain records of all compromises, and the records shall 807 state the basis for the compromise. The records of compromise 808 under this paragraph are shall not be subject to disclosure 809 pursuant to s. 119.07(1) and are shall be considered 810 confidential information governed by the provisions of s. 811 213.053. 812 (11) Following the expiration of time for a taxpayer to

813 challenge an assessment or a denial of a refund as provided in 814 s. 72.011, the department may consider a request to settle or compromise any tax, interest, penalty, or other liability under 815 816 this section if the taxpayer demonstrates that the failure to 817 initiate a timely challenge was due to a qualified event that 818 directly impacted compliance with that section. For purposes of 819 this subsection, a qualified event is limited to the occurrence 820 of events during an audit or the expired protest period which 821 were beyond the control of the taxpayer, including, but not 822 limited to, the death or life-threatening injury or illness of

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823 the taxpayer or an immediate family member of the taxpayer; the 824 death or life-threatening injury or illness of the responsible party that controlled, managed, or directed the affected 825 826 business entity; acts of war or terrorism; natural disasters; 827 fire; or other catastrophic loss. The department may not 828 consider a request received more than 180 days after the 829 expiration of time allowed under s. 72.011. 830 (12) Any decision by the department regarding a taxpayer's request to compromise or settle a liability under this section 8.31 832 is not a final order subject to review under chapter 120. 833 Section 15. Section 213.34, Florida Statutes, is amended to 834 read: 835 213.34 Authority to audit.-836 (1) The Department of Revenue may shall have the authority 837 to audit and examine the accounts, books, or records of all 838 persons who are subject to a revenue law made applicable to this 839 chapter, or otherwise placed under the control and 840 administration of the department, for the purpose of ascertaining the correctness of any return which has been filed 841 842 or payment which has been made, or for the purpose of making a 843 return where none has been made. 844 (2) The department, or its duly authorized agents, may 845 inspect such books and records necessary to ascertain a 846 taxpayer's compliance with the revenue laws of this state, 847 provided that the department's power to make an assessment or 848 grant a refund has not terminated under s. 95.091(3). 849 (a) During the course of an audit, but before the issuance 850 of an assessment other than a jeopardy assessment, the 851 department shall issue to the taxpayer a notice explaining the

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852 audit findings. No later than 30 days after the issuance of the 853 notice, the taxpayer may request in writing an exit conference at a mutually agreeable date and time with the department's 854 855 audit staff to discuss the audit findings. The exit conference 856 must be conducted no later than 30 days after a request for the 857 conference, unless the taxpayer and the department enter into an 858 agreement to extend the audit tolling period pursuant to s. 859 213.23. The taxpayer shall be given an opportunity at or before 860 the exit conference to provide additional information and 861 documents to the department to rebut the audit findings. Upon 862 the mutual written agreement between the department and the 863 taxpayer to extend the audit tolling period pursuant to s. 864 213.23, the exit conference may be continued to allow the 865 taxpayer additional time to provide information and documents to 866 the department. The department shall review any information 867 provided by the taxpayer and, if the department revises the 868 audit findings, a copy of the revised audit findings must be 869 provided to the taxpayer. Such revision of the audit findings 870 does not provide a right to any additional conference. 871 (b) If an exit conference is timely requested in writing, 872 the limitations in s. 95.091(3) are tolled an additional 60 873 days. If the department fails to offer a taxpayer the 874 opportunity to hold an exit conference despite a timely written 875 request, the limitations period in s. 95.091(3) may not be 876 tolled for the additional 60 days. If the assessment is issued 877 outside of the limitations period, the assessment must be 878 reduced by the amount of those taxes, penalties, and interest 879 for reporting periods outside of the limitations period, as 880 modified by any other tolling or extension provisions.

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881	(c) If a request for an exit conference is not timely made,
882	the right to a conference is waived. A taxpayer may also
883	affirmatively waive its right to an exit conference. Failure to
884	hold an exit conference does not preclude the department from
885	issuing an assessment.
886	(d) The department may adopt rules to implement this
887	subsection.
888	(3) The department may correct by credit or refund any
889	overpayment of tax, penalty, or interest revealed by an audit
890	and shall make assessment of any deficiency in tax, penalty, or
891	interest determined to be due.
892	(4) Notwithstanding the provisions of s. 215.26, the
893	department shall offset the overpayment of any tax during an
894	audit period against a deficiency of any tax, penalty, or
895	interest determined to be due during the same audit period.
896	(5) After the application of subsection (4), if the
897	department's audit finds that the tax paid is more than the
898	correct amount, the department must refund the overpayment that
899	is within the applicable period provided by s. 215.26. Such
900	action by the department does not prevent a taxpayer from
901	challenging the amount of the refund pursuant to chapters 72 and
902	120 or applying for a refund of additional tax within the
903	applicable period.
904	Section 16. Section 213.345, Florida Statutes, is amended
905	to read:
906	213.345 Tolling of periods during an audit.—The limitations
907	in s. 95.091(3) and the period for filing a claim for refund as
908	required by s. 215.26(2) <u>are</u> <del>shall be</del> tolled for a period of 1
909	year if the Department of Revenue has, on or after July 1, 1999,

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910 issued a notice of intent to conduct an audit or investigation 911 of the taxpayer's account within the applicable period of time. 912 The 1-year period is tolled upon receipt of written objections 913 to the subpoena and for the entire pendency of any action that 914 seeks an order to enforce compliance with or to challenge any 915 subpoena issued by the department compelling the attendance and 916 testimony of witnesses and the production of books, records, 917 written materials, and electronically recorded information. The 918 department must commence an audit within 120 days after it 919 issues a notice of intent to conduct an audit, unless the 920 taxpayer requests a delay. If the taxpayer does not request a 921 delay and the department does not begin the audit within 120 922 days after issuing the notice, the tolling period terminates 923 shall terminate unless the taxpayer and the department enter 924 into an agreement to extend the period pursuant to s. 213.23. If 925 the department issues a notice explaining its audit findings 926 under s. 213.34(2)(a) based on an estimate because the taxpayer 927 has failed or refuses to provide records, the audit will be 928 deemed to have commenced for purposes of this section. In the 929 event the department issues an assessment beyond the tolling 930 period, the assessment will be considered late and the assessment shall be reduced by the amount of those taxes, 931 932 penalties, and interest for reporting periods outside of the 933 limitations period, as modified by any other tolling or 934 extension provisions. 935 Section 17. Subsections (1), (3), and (6) of section 936 213.67, Florida Statutes, are amended to read: 937 213.67 Garnishment.-938 (1) If a person is delinquent in the payment of any taxes,

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939 penalties, and interest, additional daily accrued interest, 940 costs, and fees owed to the department, the executive director 941 or his or her designee may give notice of the amount of such delinquency by certified or registered mail, by personal 942 943 service, or by electronic means, including, but not limited to, 944 facsimile transmissions, electronic data interchange, or use of the Internet, to all persons having in their possession or under 945 946 their control any credits or personal property, exclusive of 947 wages, belonging to the delinquent taxpayer, or owing any debts to such delinquent taxpayer at the time of receipt by them of 948 949 such notice. Thereafter, any person who has been notified may 950 not transfer or make any other disposition of such credits, 951 other personal property, or debts until the executive director 952 or his or her designee consents to a transfer or disposition or 953 until 60 days after the receipt of such notice. However, the 954 credits, other personal property, or debts that exceed the 955 delinquent amount stipulated in the notice are not subject to 956 this section, wherever held, if the taxpayer does not have a 957 prior history of tax delinguencies. If during the effective 958 period of the notice to withhold, any person so notified makes 959 any transfer or disposition of the property or debts required to 960 be withheld under this section, he or she is liable to the state 961 for any indebtedness owed to the department by the person with respect to whose obligation the notice was given to the extent 962 963 of the value of the property or the amount of the debts thus 964 transferred or paid if, solely by reason of such transfer or 965 disposition, the state is unable to recover the indebtedness of 966 the person with respect to whose obligation the notice was 967 given. If the delinquent taxpayer contests the intended levy in



968 circuit court or under chapter 120, the notice under this 969 section remains effective until that final resolution of the 970 contest. Any financial institution receiving such notice 971 <u>maintains</u> will maintain a right of setoff for any transaction 972 involving a debit card occurring on or before the date of 973 receipt of such notice.

974 (3) During the last 30 days of the 60-day period set forth 975 in subsection (1), the executive director or his or her designee may levy upon such credits, other personal property, or debts. 976 977 The levy must be accomplished by delivery of a notice of levy by 978 certified or registered mail, by personal service, or by 979 electronic means, including, but not limited to, facsimile 980 transmission or electronic data exchange. Upon receipt of the 981 notice of levy, which the person possessing the credits, other 982 personal property, or debts shall transfer them to the 983 department or pay to the department the amount owed to the 984 delinguent taxpayer.

985 (6) (a) Levy may be made under subsection (3) upon credits, 986 other personal property, or debt of any person with respect to 987 any unpaid tax, penalties, and interest, additional daily 988 accrued interest, costs, and fees only after the executive 989 director or his or her designee has notified such person in 990 writing of the intention to make such levy.

991 (b) No less than 30 days before the day of the levy, the 992 notice of intent to levy required under paragraph (a) <u>must shall</u> 993 be given in person or sent by certified or registered mail to 994 the person's last known address.

995 (c) The notice required in paragraph (a) must include a 996 brief statement that sets forth in simple and nontechnical

997

terms:



1. The provisions of this section relating to levy and sale 998 999 of property; 1000 2. The procedures applicable to the levy under this 1001 section; 1002 3. The administrative and judicial appeals available to the 1003 taxpayer with respect to such levy and sale, and the procedures 1004 relating to such appeals; and 1005 4. Any The alternatives, if any, available to taxpayers 1006 which could prevent levy on the property. 1007 Section 18. Section 220.42, Florida Statutes, is amended to 1008 read: 1009 220.42 Methods of accounting.-1010 (1) For purposes of this code, a taxpayer's method of 1011 accounting must shall be the same as such taxpayer's method of 1012 accounting for federal income tax purposes, except as provided 1013 in subsection (3). If no method of accounting has been regularly 1014 used by a taxpayer, net income for purposes of this code must 1015 shall be computed by the such method that as in the opinion of 1016 the department determines most fairly reflects income. 1017 (2) If a taxpayer's method of accounting is changed for federal income tax purposes, the taxpayer's method of accounting 1018 1019 for purposes of this code must shall be similarly changed. 1020 (3) Any taxpayer which has elected for federal income tax 1021 purposes to report any portion of its income on the completed 1022 contract method of accounting under Treasury Regulation 1.451-1023 3(b)(2) may elect to return the income so reported on the 1024 percentage of completion method of accounting under Treasury Regulation 1.451-3(b)(1), provided the taxpayer regularly 1025

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1026	maintains its books of account and reports to its shareholders
1027	on the percentage of completion method. The election provided by
1028	this subsection shall be allowed only if it is made, in such
1029	manner as the department may prescribe, not later than the due
1030	date, including any extensions thereof, for filing a return for
1031	the taxpayer's first taxable year under this code in which a
1032	portion of its income is returned on the completed contract
1033	method of accounting for federal tax purposes. An election made
1034	pursuant to this subsection shall apply to all subsequent
1035	taxable years of the taxpayers unless the department consents in
1036	writing to its revocation.
1037	Section 19. Subsection (4) is added to section 220.735,
1038	Florida Statutes, to read:
1039	220.735 Production of witnesses and records
1040	(4) The failure of a taxpayer to provide documents
1041	available to, or required to be kept by, the taxpayer and
1042	requested by a subpoena issued under this section creates a
1043	rebuttable presumption that the resulting proposed final agency
1044	action by the department, as to the requested documents, is
1045	correct and that the requested documents not produced by the
1046	taxpayer would be adverse to the taxpayer's position as to the
1047	proposed final agency action. If a taxpayer fails to provide
1048	documents requested by a subpoena issued under this section, the
1049	department may determine the amount of tax due according to its
1050	best judgement and may issue a notice of deficiency to the
1051	taxpayer, setting forth the amount of tax, interest, and any
1052	penalties proposed to be assessed. The department shall inform
1053	the taxpayer of the reason for the estimate and the information
1054	and methodology used to derive the estimate. The assessment
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1055	shall be considered prima facie correct, and the taxpayer shall
1056	have the burden of showing any error in it.
1057	Section 20. Paragraph (e) of subsection (3) of section
1058	443.131, Florida Statutes, is amended to read:
1059	443.131 Contributions
1060	(3) VARIATION OF CONTRIBUTION RATES BASED ON BENEFIT
1061	EXPERIENCE
1062	(e) Assignment of variations from the standard rate
1063	1. As used in this paragraph, the terms "total benefit
1064	payments," "benefits paid to an individual," and "benefits
1065	charged to the employment record of an employer" mean the amount
1066	of benefits paid to individuals multiplied by:
1067	a. For benefits paid <u>before</u> <del>prior to</del> July 1, 2007, 1.
1068	b. For benefits paid during the period beginning on July 1,
1069	2007, and ending March 31, 2011, 0.90.
1070	c. For benefits paid after March 31, 2011, 1.
1071	d. For benefits paid during the period beginning April 1,
1072	2020, and ending December 31, 2020, 0.
1073	e. For benefits paid during the period beginning January 1,
1074	2021, and ending June 30, 2021, 1, except as otherwise adjusted
1075	in accordance with paragraph (f).
1076	2. For the calculation of contribution rates effective
1077	January 1, 2012, and thereafter:
1078	a. The tax collection service provider shall assign a
1079	variation from the standard rate of contributions for each
1080	calendar year to each eligible employer. In determining the
1081	contribution rate, varying from the standard rate to be assigned
1082	each employer, adjustment factors computed under sub-sub-
1083	subparagraphs (I)-(IV) are added to the benefit ratio. This

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1084 addition shall be accomplished in two steps by adding a variable 1085 adjustment factor and a final adjustment factor. The sum of 1086 these adjustment factors computed under sub-subparagraphs 1087 (I)-(IV) shall first be algebraically summed. The sum of these 1088 adjustment factors shall next be divided by a gross benefit 1089 ratio determined as follows: Total benefit payments for the 3-1090 year period described in subparagraph (b)3. are charged to 1091 employers eligible for a variation from the standard rate, minus 1092 excess payments for the same period, divided by taxable payroll 1093 entering into the computation of individual benefit ratios for 1094 the calendar year for which the contribution rate is being 1095 computed. The ratio of the sum of the adjustment factors 1096 computed under sub-sub-subparagraphs (I) - (IV) to the gross 1097 benefit ratio is multiplied by each individual benefit ratio 1098 that is less than the maximum contribution rate to obtain 1099 variable adjustment factors; except that if the sum of an 1100 employer's individual benefit ratio and variable adjustment 1101 factor exceeds the maximum contribution rate, the variable 1102 adjustment factor is reduced in order for the sum to equal the 1103 maximum contribution rate. The variable adjustment factor for 1104 each of these employers is multiplied by his or her taxable 1105 payroll entering into the computation of his or her benefit 1106 ratio. The sum of these products is divided by the taxable 1107 payroll of the employers who entered into the computation of their benefit ratios. The resulting ratio is subtracted from the 1108 1109 sum of the adjustment factors computed under sub-sub-1110 subparagraphs (I) - (IV) to obtain the final adjustment factor. The variable adjustment factors and the final adjustment factor 1111 1112 must be computed to five decimal places and rounded to the

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1113 fourth decimal place. This final adjustment factor is added to 1114 the variable adjustment factor and benefit ratio of each employer to obtain each employer's contribution rate. An 1115 1116 employer's contribution rate may not, however, be rounded to 1117 less than 0.1 percent. Regardless of whether subparagraph 5. is 1118 repealed as provided in subparagraph 6., in determining the contribution rate for rates effective January 1, 2021, through 1119 1120 December 31, 2025, varying from the standard rate that would 1121 otherwise to be assigned, the computation shall exclude any 1122 benefit that is excluded by the multipliers under subparagraph 1123 (b)2. and subparagraph 1. and The computation of the 1124 contribution rate, varying from the standard rate to be 1125 assigned, shall also exclude any benefit paid as a result of a 1126 governmental order related to COVID-19 to close or reduce 1127 capacity of a business before the date of the repeal. In addition, the contribution rate for the 2021 and 2022 calendar 1128 1129 years shall be calculated without the application of the 1130 positive adjustment factor in sub-sub-subparagraph (III). 1131 (I) An adjustment factor for noncharge benefits is computed

to the fifth decimal place and rounded to the fourth decimal 1132 1133 place by dividing the amount of noncharge benefits during the 3year period described in subparagraph (b)3. by the taxable 1134 1135 payroll of employers eligible for a variation from the standard 1136 rate who have a benefit ratio for the current year which is less 1137 than the maximum contribution rate. For purposes of computing this adjustment factor, the taxable payroll of these employers 1138 1139 is the taxable payrolls for the 3 years ending June 30 of the current calendar year as reported to the tax collection service 1140 provider by September 30 of the same calendar year. As used in 1141

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1142 this sub-sub-subparagraph, the term "noncharge benefits" means 1143 benefits paid to an individual, as adjusted pursuant to 1144 subparagraph (b)2. and subparagraph 1., from the Unemployment 1145 Compensation Trust Fund which were not charged to the employment 1146 record of any employer, but excluding any benefit paid as a 1147 result of a governmental order related to COVID-19 to close or 1148 reduce capacity of a business.

1149 (II) An adjustment factor for excess payments is computed 1150 to the fifth decimal place, and rounded to the fourth decimal 1151 place by dividing the total excess payments during the 3-year 1152 period described in subparagraph (b)3. by the taxable payroll of 1153 employers eligible for a variation from the standard rate who 1154 have a benefit ratio for the current year which is less than the 1155 maximum contribution rate. For purposes of computing this 1156 adjustment factor, the taxable payroll of these employers is the same figure used to compute the adjustment factor for noncharge 1157 1158 benefits under sub-sub-subparagraph (I). As used in this sub-1159 subparagraph, the term "excess payments" means the amount of 1160 benefits charged to the employment record of an employer, as 1161 adjusted pursuant to subparagraph (b)2. and subparagraph 1., during the 3-year period described in subparagraph (b)3., but 1162 1163 excluding any benefit paid as a result of a governmental order 1164 related to COVID-19 to close or reduce capacity of a business, 1165 less the product of the maximum contribution rate and the 1166 employer's taxable payroll for the 3 years ending June 30 of the 1167 current calendar year as reported to the tax collection service provider by September 30 of the same calendar year. As used in 1168 this sub-subparagraph, the term "total excess payments" 1169 means the sum of the individual employer excess payments for 1170

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1171 those employers that were eligible for assignment of a 1172 contribution rate different from the standard rate.

(III) With respect to computing a positive adjustment factor:

1175 (A) Beginning January 1, 2012, if the balance of the 1176 Unemployment Compensation Trust Fund on September 30 of the 1177 calendar year immediately preceding the calendar year for which 1178 the contribution rate is being computed is less than 4 percent 1179 of the taxable payrolls for the year ending June 30 as reported 1180 to the tax collection service provider by September 30 of that 1181 calendar year, a positive adjustment factor shall be computed. 1182 The positive adjustment factor is computed annually to the fifth 1183 decimal place and rounded to the fourth decimal place by 1184 dividing the sum of the total taxable payrolls for the year 1185 ending June 30 of the current calendar year as reported to the 1186 tax collection service provider by September 30 of that calendar 1187 year into a sum equal to one-fifth of the difference between the balance of the fund as of September 30 of that calendar year and 1188 1189 the sum of 5 percent of the total taxable payrolls for that 1190 year. The positive adjustment factor remains in effect for 1191 subsequent years until the balance of the Unemployment 1192 Compensation Trust Fund as of September 30 of the year 1193 immediately preceding the effective date of the contribution 1194 rate equals or exceeds 4 percent of the taxable payrolls for the 1195 year ending June 30 of the current calendar year as reported to 1196 the tax collection service provider by September 30 of that 1197 calendar year.

(B) Beginning January 1, 2018, and for each yearthereafter, the positive adjustment shall be computed by



1200 dividing the sum of the total taxable payrolls for the year 1201 ending June 30 of the current calendar year as reported to the 1202 tax collection service provider by September 30 of that calendar 1203 year into a sum equal to one-fourth of the difference between 1204 the balance of the fund as of September 30 of that calendar year 1205 and the sum of 5 percent of the total taxable payrolls for that 1206 year. The positive adjustment factor remains in effect for 1207 subsequent years until the balance of the Unemployment 1208 Compensation Trust Fund as of September 30 of the year 1209 immediately preceding the effective date of the contribution 1210 rate equals or exceeds 4 percent of the taxable payrolls for the 1211 year ending June 30 of the current calendar year as reported to 1212 the tax collection service provider by September 30 of that 1213 calendar year.

1214 (IV) If, beginning January 1, 2015, and each year 1215 thereafter, the balance of the Unemployment Compensation Trust 1216 Fund as of September 30 of the year immediately preceding the 1217 calendar year for which the contribution rate is being computed 1218 exceeds 5 percent of the taxable payrolls for the year ending 1219 June 30 of the current calendar year as reported to the tax 1220 collection service provider by September 30 of that calendar 1221 year, a negative adjustment factor must be computed. The 1222 negative adjustment factor shall be computed annually beginning 1223 on January 1, 2015, and each year thereafter, to the fifth 1224 decimal place and rounded to the fourth decimal place by dividing the sum of the total taxable payrolls for the year 1225 1226 ending June 30 of the current calendar year as reported to the 1227 tax collection service provider by September 30 of the calendar 1228 year into a sum equal to one-fourth of the difference between

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1229 the balance of the fund as of September 30 of the current 1230 calendar year and 5 percent of the total taxable payrolls of 1231 that year. The negative adjustment factor remains in effect for 1232 subsequent years until the balance of the Unemployment 1233 Compensation Trust Fund as of September 30 of the year 1234 immediately preceding the effective date of the contribution 1235 rate is less than 5 percent, but more than 4 percent of the 1236 taxable payrolls for the year ending June 30 of the current 1237 calendar year as reported to the tax collection service provider 1238 by September 30 of that calendar year. The negative adjustment 1239 authorized by this section is suspended in any calendar year in 1240 which repayment of the principal amount of an advance received 1241 from the federal Unemployment Compensation Trust Fund under 42 1242 U.S.C. s. 1321 is due to the Federal Government.

(V) The maximum contribution rate that may be assigned to an employer is 5.4 percent, except employers participating in an approved short-time compensation plan may be assigned a maximum contribution rate that is 1 percent greater than the maximum contribution rate for other employers in any calendar year in which short-time compensation benefits are charged to the employer's employment record.

1250 (VI) As used in this subsection, "taxable payroll" shall be 1251 determined by excluding any part of the remuneration paid to an 1252 individual by an employer for employment during a calendar year 1253 in excess of the first \$7,000. Beginning January 1, 2012, 1254 "taxable payroll" shall be determined by excluding any part of the remuneration paid to an individual by an employer for 1255 1256 employment during a calendar year as described in s. 1257 443.1217(2). For the purposes of the employer rate calculation

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1258 that will take effect in January 1, 2012, and in January 1, 1259 2013, the tax collection service provider shall use the data 1260 available for taxable payroll from 2009 based on excluding any 1261 part of the remuneration paid to an individual by an employer 1262 for employment during a calendar year in excess of the first 1263 \$7,000, and from 2010 and 2011, the data available for taxable 1264 payroll based on excluding any part of the remuneration paid to 1265 an individual by an employer for employment during a calendar 1266 year in excess of the first \$8,500.

1267 b. If the transfer of an employer's employment record to an 1268 employing unit under paragraph (g) which, before the transfer, 1269 was an employer, the tax collection service provider shall 1270 recompute a benefit ratio for the successor employer based on 1271 the combined employment records and reassign an appropriate 1272 contribution rate to the successor employer effective on the first day of the calendar quarter immediately after the 1273 1274 effective date of the transfer.

1275 3. The tax collection service provider shall reissue rates 1276 for the 2021 calendar year. However, an employer shall continue 1277 to timely file its employer's quarterly reports and pay the 1278 contributions due in a timely manner in accordance with the 1279 rules of the Department of Economic Opportunity. The Department 1280 of Revenue shall post the revised rates on its website to enable 1281 employers to securely review the revised rates. For 1282 contributions for the first quarter of the 2021 calendar year, 1283 if any employer remits to the tax collection service provider an 1284 amount in excess of the amount that would be due as calculated 1285 pursuant to this paragraph, the tax collection service provider 1286 shall refund the excess amount from the amount erroneously



1287 collected. Notwithstanding s. 443.141(6), refunds issued through 1288 August 31, 2021, for first quarter 2021 contributions must be 1289 paid from the General Revenue Fund.

1290 4. The tax collection service provider shall calculate and 1291 assign contribution rates effective January 1, 2022, through 1292 December 31, 2022, excluding any benefit charge that is excluded 1293 by the multipliers under subparagraph (b)2. and subparagraph 1.; 1294 without the application of the positive adjustment factor in 1295 sub-sub-subparagraph 2.a. (III); and without the inclusion of any 1296 benefit charge directly related to COVID-19 as a result of a 1297 governmental order to close or reduce capacity of a business, as 1298 determined by the Department of Economic Opportunity, for each 1299 employer who is eligible for a variation from the standard rate 1300 pursuant to paragraph (d). The Department of Economic 1301 Opportunity shall provide the tax collection service provider 1302 with all necessary benefit charge information by August 1, 2021, 1303 including specific information for adjustments related to COVID-1304 19 charges resulting from a governmental order to close or 1305 reduce capacity of a business, to enable the tax collection 1306 service provider to calculate and issue tax rates effective 1307 January 1, 2022. The tax collection service provider shall 1308 calculate and post rates for the 2022 calendar year by March 1, 2022. 1309

1310 5. Subject to subparagraph 6., the tax collection service 1311 provider shall calculate and assign contribution rates effective 1312 January 1, 2023, through December 31, 2025, excluding any 1313 benefit charge that is excluded by the multipliers under 1314 subparagraph (b)2. and subparagraph 1.; without the application 1315 of the positive adjustment factor in sub-sub-subparagraph



1316 2.a.(III); and without the inclusion of any benefit charge 1317 directly related to COVID-19 as a result of a governmental order to close or reduce capacity of a business, as determined by the 1318 1319 Department of Economic Opportunity, for each employer who is 1320 eligible for a variation from the standard rate pursuant to 1321 paragraph (d). The Department of Economic Opportunity shall 1322 provide the tax collection service provider with all necessary 1323 benefit charge information by August 1 of each year, including 1324 specific information for adjustments related to COVID-19 charges 1325 resulting from a governmental order to close or reduce capacity 1326 of a business, to enable the tax collection service provider to 1327 calculate and issue tax rates effective the following January.

1328 6. If the balance of the Unemployment Compensation Trust 1329 Fund on June 30 of any year exceeds \$4,071,519,600, subparagraph 1330 5. is repealed for rates effective the following years. The 1331 Office of Economic and Demographic Research shall advise the tax 1332 collection service provider of the balance of the trust fund on 1333 June 30 by August 1 of that year. After the repeal of 1334 subparagraph 5. and notwithstanding the dates specified in that 1335 subparagraph, the tax collection service provider shall 1336 calculate and assign contribution rates for each subsequent 1337 calendar year as otherwise provided in this section.

Section 21. Paragraph (a) of subsection (9) of section 443.171, Florida Statutes, is amended to read:

443.171 Department of Economic Opportunity and commission; powers and duties; records and reports; proceedings; statefederal cooperation.-

(a)1. In the administration of this chapter, the Department

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(9) STATE-FEDERAL COOPERATION.-

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of Economic Opportunity and its tax collection service provider shall cooperate with the United States Department of Labor to the fullest extent consistent with this chapter and shall take those actions, through the adoption of appropriate rules, administrative methods, and standards, necessary to secure for this state all advantages available under the provisions of federal law relating to reemployment assistance.

1352 2. In the administration of the provisions in s. 443.1115, 1353 which are enacted to conform with the Federal-State Extended 1354 Unemployment Compensation Act of 1970, the department shall take 1355 those actions necessary to ensure that those provisions are 1356 interpreted and applied to meet the requirements of the federal 1357 act as interpreted by the United States Department of Labor and 1358 to secure for this state the full reimbursement of the federal 1359 share of extended benefits paid under this chapter which is 1360 reimbursable under the federal act.

1361 3. The department and its tax collection service provider shall comply with the regulations of the United States 1362 1363 Department of Labor relating to the receipt or expenditure by 1364 this state of funds granted under federal law; shall submit the 1365 reports in the form and containing the information the United 1366 States Department of Labor requires; and shall comply with 1367 directions of the United States Department of Labor necessary to 1368 assure the correctness and verification of these reports.

4. The department and its tax collection service provider shall comply with the requirements of the federal Treasury Offset Program as it pertains to the recovery of unemployment compensation debts as required by the United States Department of Labor pursuant to 26 U.S.C. s. 6402. The department or the

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1374	tax collection service provider may adopt rules to implement
1375	this subparagraph.
1376	Section 22. This act shall take effect July 1, 2022.
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1379	And the title is amended as follows:
1380	Delete everything before the enacting clause
1381	and insert:
1382	A bill to be entitled
1383	An act relating to tax administration; amending s.
1384	72.011, F.S.; prohibiting taxpayers from submitting
1385	certain records in tax proceedings under certain
1386	circumstances; providing construction; amending s.
1387	120.80, F.S.; prohibiting taxpayers from submitting
1388	certain records in tax proceedings under certain
1389	circumstances; providing construction; amending s.
1390	202.34, F.S.; authorizing the Department of Revenue to
1391	respond to contact initiated by taxpayers to discuss
1392	audits; authorizing taxpayers to provide records and
1393	other information to the department; authorizing the
1394	department to examine documentation and other
1395	information; providing construction; requiring
1396	taxpayers to object to premature audits within a
1397	certain timeframe; providing that a tolling period is
1398	considered lifted under certain circumstances;
1399	authorizing the department to adopt rules; amending
1400	ss. 202.36, 206.14, 211.125, 212.14, and 220.735,
1401	F.S.; creating rebuttable presumptions regarding
1402	proposed final agency action by the department;
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1403 authorizing the department to make assessments and 1404 determine taxes using specified methods under certain 1405 circumstances; requiring the department to inform the 1406 taxpayer of certain information; providing 1407 construction; amending s. 206.9931, F.S.; deleting 1408 obsolete language; amending s. 212.05, F.S.; 1409 clarifying conditions for application of an exemption for sales taxes for certain nonresident purchasers of 1410 1411 boats or aircraft; revising requirements for an 1412 affidavit; amending s. 212.13, F.S.; defining the 1413 terms "dealer," "division," and "transferor"; 1414 requiring dealers to maintain specified records; 1415 authorizing the department to issue written requests 1416 for such records under certain circumstances; 1417 authorizing the department to suspend resale 1418 certificates issued to dealers under certain 1419 circumstances; specifying procedures for suspension of 1420 resale certificates; providing construction; 1421 specifying procedures for suspension and revocation of 1422 licenses of certain dealers under certain 1423 circumstances; requiring the department to publish 1424 certain information regarding dealers with suspended 1425 resale certificates; prohibiting transferors from 1426 accepting orders from or delivering alcoholic 1427 beverages to dealers with suspended resale 1428 certificates within a specified timeframe; authorizing 1429 the department to adopt rules; authorizing the 1430 department to respond to contact initiated by 1431 taxpayers to discuss audits; authorizing taxpayers to

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1432 provide records and other information; authorizing the 1433 department to examine documentation and other information; providing construction; requiring 1434 1435 taxpayers to object in writing to premature audits 1436 within a certain timeframe; providing that a tolling 1437 period is considered lifted under certain 1438 circumstances; authorizing the department to adopt 1439 rules; amending s. 213.051, F.S.; authorizing the 1440 department to serve subpoenas on businesses registered 1441 with the department; providing construction; amending 1442 s. 215.053, F.S.; requiring the department to publish 1443 certain information regarding dealers with suspended 1444 resale certificates; requiring the department to 1445 update such information; authorizing the department to 1446 adopt rules; amending s. 213.06, F.S.; revising the 1447 period in which, and conditions under which, the 1448 executive director of the department may adopt 1449 emergency rules; providing for an exemption from the 1450 Administrative Procedure Act for any such emergency 1451 rules; specifying conditions regarding the 1452 effectiveness and the renewal of emergency rules; 1453 providing construction; amending s. 213.21, F.S.; 1454 providing for tolling of the statute of limitations 1455 upon the issuance of assessments, rather than final 1456 assessments; authorizing a taxpayer's liability to be 1457 settled or compromised under certain circumstances; 1458 creating a rebuttable presumption; conforming a 1459 provision to changes made by the act; specifying the 1460 conditions for the department to consider requests to

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1461 settle or compromise any tax, interest, penalty, or 1462 other liability; providing construction; amending s. 1463 213.34, F.S.; revising audit procedures of the 1464 department; authorizing the department to adopt rules; 1465 requiring the department to refund any overpayments; 1466 amending s. 213.345, F.S.; specifying conditions under 1467 which a period is tolled during an audit; providing 1468 construction; amending s. 213.67, F.S.; authorizing 1469 the executive director of the department or his or her 1470 designee to include additional daily accrued interest, 1471 costs, and fees in a garnishment levy notice; revising 1472 methods for delivery of levy notices; amending s. 1473 220.42, F.S.; deleting obsolete language; amending s. 1474 443.131, F.S.; revising exclusions of certain benefit 1475 charges from the employer reemployment assistance 1476 contribution rate calculation; amending s. 443.171, 1477 F.S.; requiring the department and its tax collection 1478 service provider to comply with requirements of the 1479 federal Treasury Offset Program; authorizing the 1480 department or the tax collection service provider to 1481 adopt rules; providing an effective date.