1 2 An act relating to tax administration; amending s. 3 72.011, F.S.; prohibiting taxpayers from submitting certain records in tax proceedings under certain 4 5 circumstances; providing construction; amending s. 6 120.80, F.S.; prohibiting taxpayers from submitting 7 certain records in tax proceedings under certain 8 circumstances; providing construction; amending s. 9 202.34, F.S.; authorizing the Department of Revenue to 10 respond to contact initiated by taxpayers to discuss audits; authorizing taxpayers to provide records and 11 12 other information to the department; authorizing the 13 department to examine documentation and other information; providing construction; requiring 14 15 taxpayers to object to premature audits within a 16 certain timeframe; providing that a tolling period is 17 considered lifted under certain circumstances; 18 authorizing the department to adopt rules; amending ss. 202.36, 206.14, 211.125, 212.14, and 220.735, 19 F.S.; creating rebuttable presumptions regarding 20 21 proposed final agency action by the department; 22 authorizing the department to make assessments and 23 determine taxes using specified methods under certain 2.4 circumstances; requiring the department to inform the 25 taxpayer of certain information; providing construction; amending s. 206.9931, F.S.; deleting 26 27 obsolete language; amending s. 212.05, F.S.; 28 clarifying conditions for application of an exemption 29 for sales taxes for certain nonresident purchasers of

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30	boats or aircraft; revising requirements for an
31	affidavit; amending s. 212.13, F.S.; defining the
32	terms "dealer," "division," and "transferor";
33	requiring dealers to maintain specified records;
34	authorizing the department to issue written requests
35	for such records under certain circumstances;
36	authorizing the department to suspend resale
37	certificates issued to dealers under certain
38	circumstances; specifying procedures for suspension of
39	resale certificates; providing construction;
40	specifying procedures for suspension and revocation of
41	licenses of certain dealers under certain
42	circumstances; requiring the department to publish
43	certain information regarding dealers with suspended
44	resale certificates; prohibiting transferors from
45	accepting orders from or delivering alcoholic
46	beverages to dealers with suspended resale
47	certificates within a specified timeframe; authorizing
48	the department to adopt rules; authorizing the
49	department to respond to contact initiated by
50	taxpayers to discuss audits; authorizing taxpayers to
51	provide records and other information; authorizing the
52	department to examine documentation and other
53	information; providing construction; requiring
54	taxpayers to object in writing to premature audits
55	within a certain timeframe; providing that a tolling
56	period is considered lifted under certain
57	circumstances; authorizing the department to adopt
58	rules; amending s. 213.051, F.S.; authorizing the

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20221382er 59 department to serve subpoenas on businesses registered 60 with the department; providing construction; amending 61 s. 215.053, F.S.; requiring the department to publish 62 certain information regarding dealers with suspended 63 resale certificates; requiring the department to update such information; authorizing the department to 64 65 adopt rules; amending s. 213.06, F.S.; revising the 66 period in which, and conditions under which, the 67 executive director of the department may adopt 68 emergency rules; providing for an exemption from the Administrative Procedure Act for any such emergency 69 70 rules; specifying conditions regarding the 71 effectiveness and the renewal of emergency rules; 72 providing construction; amending s. 213.21, F.S.; 73 providing for tolling of the statute of limitations 74 upon the issuance of assessments, rather than final 75 assessments; authorizing a taxpayer's liability to be settled or compromised under certain circumstances; 76 77 creating a rebuttable presumption; conforming a 78 provision to changes made by the act; specifying the 79 conditions for the department to consider requests to 80 settle or compromise any tax, interest, penalty, or other liability; providing construction; amending s. 81 82 213.34, F.S.; revising audit procedures of the 83 department; authorizing the department to adopt rules; requiring the department to refund any overpayments; 84 85 providing construction; amending s. 213.345, F.S.; 86 specifying conditions under which a period is tolled 87 during an audit; providing construction; amending s.

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20221382er 88 213.67, F.S.; authorizing the executive director of 89 the department or his or her designee to include 90 additional daily accrued interest, costs, and fees in a garnishment levy notice; revising methods for 91 92 delivery of levy notices; amending s. 220.42, F.S.; deleting obsolete language; amending s. 443.131, F.S.; 93 94 revising exclusions of certain benefit charges from 95 the employer reemployment assistance contribution rate 96 calculation; amending s. 443.171, F.S.; requiring the 97 Department of Economic Opportunity and its tax collection service provider to comply with 98 99 requirements of the federal Treasury Offset Program; 100 authorizing the department or the tax collection service provider to adopt rules; providing an 101 effective date. 102 103 104 Be It Enacted by the Legislature of the State of Florida: 105 106 Section 1. Paragraph (c) is added to subsection (1) of 107 section 72.011, Florida Statutes, to read: 108 72.011 Jurisdiction of circuit courts in specific tax 109 matters; administrative hearings and appeals; time for commencing action; parties; deposits.-110 111 (1)112 (c) A taxpayer may not submit records pertaining to an assessment or refund claim as evidence in any proceeding under 113 114 this section if those records were available to, or required to 115 be kept by, the taxpayer and were not timely provided to the 116 Department of Revenue after a written request for the records

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117	during the audit or protest period and before submission of a
118	petition for hearing pursuant to chapter 120 or the filing of an
119	action under paragraph (a), unless the taxpayer demonstrates to
120	the court or presiding officer good cause for its failure to
121	previously provide such records to the department. Good cause
122	may include, but is not limited to, circumstances where a
123	taxpayer was unable to originally provide records under
124	extraordinary circumstances as defined in s. 213.21(10)(d)2.
125	Section 2. Paragraph (b) of subsection (14) of section
126	120.80, Florida Statutes, is amended to read:
127	120.80 Exceptions and special requirements; agencies
128	(14) DEPARTMENT OF REVENUE.—
129	(b) Taxpayer contest proceedings.—
130	1. In any administrative proceeding brought pursuant to
131	this chapter as authorized by s. 72.011(1), the taxpayer shall
132	be designated the "petitioner" and the Department of Revenue
133	shall be designated the "respondent," except that for actions
134	contesting an assessment or denial of refund under chapter 207,
135	the Department of Highway Safety and Motor Vehicles shall be
136	designated the "respondent," and for actions contesting an
137	assessment or denial of refund under chapters 210, 550, 561,
138	562, 563, 564, and 565, the Department of Business and
139	Professional Regulation shall be designated the "respondent."
140	2. In any such administrative proceeding, the applicable
141	department's burden of proof, except as otherwise specifically
142	provided by general law, shall be limited to a showing that an
143	assessment has been made against the taxpayer and the factual

and legal grounds upon which the applicable department made the assessment.

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146 3.a. <u>Before Prior to</u> filing a petition under this chapter, 147 the taxpayer shall pay to the applicable department the amount 148 of taxes, penalties, and accrued interest assessed by that 149 department which are not being contested by the taxpayer. 150 Failure to pay the uncontested amount shall result in the 151 dismissal of the action and imposition of an additional penalty 152 of 25 percent of the amount taxed.

b. The requirements of s. 72.011(2) and (3)(a) are
jurisdictional for any action under this chapter to contest an
assessment or denial of refund by the Department of Revenue, the
Department of Highway Safety and Motor Vehicles, or the
Department of Business and Professional Regulation.

4. Except as provided in s. 220.719, further collection and enforcement of the contested amount of an assessment for nonpayment or underpayment of any tax, interest, or penalty shall be stayed beginning on the date a petition is filed. Upon entry of a final order, an agency may resume collection and enforcement action.

5. The prevailing party, in a proceeding under ss. 120.569 and 120.57 authorized by s. 72.011(1), may recover all legal costs incurred in such proceeding, including reasonable <u>attorney</u> attorney's fees, if the losing party fails to raise a justiciable issue of law or fact in its petition or response.

6. Upon review pursuant to s. 120.68 of final agency action concerning an assessment of tax, penalty, or interest with respect to a tax imposed under chapter 212, or the denial of a refund of any tax imposed under chapter 212, if the court finds that the Department of Revenue improperly rejected or modified a conclusion of law, the court may award reasonable <u>attorney</u>

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175	attorney's fees and reasonable costs of the appeal to the
176	prevailing appellant.
177	7. A taxpayer may not submit records pertaining to an
178	assessment or refund claim as evidence in any proceeding brought
179	pursuant to this chapter as authorized by s. 72.011(1) if those
180	records were available to, or required to be kept by, the
181	taxpayer and were not timely provided to the Department of
182	Revenue after a written request for the records during the audit
183	or protest period and before submission of a petition for
184	hearing under this chapter, unless the taxpayer demonstrates
185	good cause to the presiding officer for its failure to
186	previously provide such records to the department. Good cause
187	may include, but is not limited to, circumstances where a
188	taxpayer was unable to originally provide records under
189	extraordinary circumstances as defined in s. 213.21(10)(d)2.
190	Section 3. Paragraph (f) is added to subsection (4) of
191	section 202.34, Florida Statutes, and subsection (6) is added to
192	that section, to read:
193	202.34 Records required to be kept; power to inspect; audit
194	procedure
195	(4)
196	(f) Once the notification required by paragraph (a) is
197	issued, the department, at any time, may respond to contact
198	initiated by a taxpayer to discuss the audit, and the taxpayer
199	may provide records or other information, electronically or
200	otherwise, to the department. The department may examine, at any
201	time, documentation and other information voluntarily provided
202	by the taxpayer, its representative, or other parties;
203	information already in the department's possession; or publicly

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204 available information. The department's examination of such 205 information does not mean an audit has commenced if the review 206 takes place within 60 days after the notice of intent to conduct 207 an audit. The requirement in paragraph (a) does not limit the 208 department in making initial contact with the taxpayer to 209 confirm receipt of the notification or to confirm the date that the audit will begin. If the taxpayer has not previously waived 210 211 the 60-day notice period and believes the department commenced 212 the audit prior to the 61st day, the taxpayer must object in 213 writing to the department before the issuance of an assessment or the objection is waived. If the objection is not waived and 214 215 it is determined that the audit was commenced before the 61st 216 day after the issuance of the notice of intent to audit, the 217 tolling period provided for in s. 213.345 is considered lifted 218 for the number of days equal to the difference between the date 219 the audit commenced and the 61st day after the date of the 220 department's notice of intent to audit. 221 (6) The department may adopt rules to administer this 222 section. 223 Section 4. Paragraph (a) of subsection (4) of section 202.36, Florida Statutes, is amended to read: 224 225 202.36 Departmental powers; hearings; distress warrants; 226 bonds; subpoenas and subpoenas duces tecum.-

(4) (a) The department may issue subpoenas or subpoenas duces tecum compelling the attendance and testimony of witnesses and the production of books, records, written materials, and electronically recorded information. Subpoenas must be issued with the written and signed approval of the executive director or his or her designee on <u>a</u> written and sworn application by any

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20221382er 233 employee of the department. The application must set forth the reason for the application, the name of the person subpoenaed, 234 235 the time and place of appearance of the witness, and a 236 description of any books, records, or electronically recorded 237 information to be produced, together with a statement by the 238 applicant that the department has unsuccessfully attempted other 239 reasonable means of securing information and that the testimony 240 of the witness or the written or electronically recorded 241 materials sought in the subpoena are necessary for the 242 collection of taxes, penalty, or interest or the enforcement of 243 the taxes levied or administered under this chapter. A subpoena shall be served in the manner provided by law and by the Florida 244 Rules of Civil Procedure and shall be returnable only during 245 246 regular business hours and at least 20 calendar days after the date of service of the subpoena. Any subpoena to which this 247 248 subsection applies must identify the taxpayer to whom the 249 subpoena relates and to whom the records pertain and must 250 provide other information to enable the person subpoenaed to 251 locate the records required under the subpoena. The department 252 shall give notice to the taxpayer to whom the subpoena relates within 3 days after the day on which the service of the subpoena 253 254 is made. Within 14 days after service of the subpoena, the 255 person to whom the subpoena is directed may serve written 256 objection to the inspection or copying of any of the designated 257 materials. If objection is made, the department may not inspect 258 or copy the materials, except pursuant to an order of the 259 circuit court. If an objection is made, the department may petition any circuit court for an order to comply with the 260 261 subpoena. The subpoena must contain a written notice of the

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20221382er 262 right to object to the subpoena. Every subpoena served upon the 263 witness or custodian of records must be accompanied by a copy of the provisions of this subsection. If a person refuses to obey a 264 265 subpoena or subpoena duces tecum, the department may apply to 266 any circuit court of this state to enforce compliance with the 267 subpoena. Witnesses are entitled to be paid a mileage allowance 268 and witness fees as authorized for witnesses in civil cases. The 269 failure of a taxpayer to provide documents available to, or 270 required to be kept by, the taxpayer and requested by a subpoena 271 issued under this section creates a rebuttable presumption that 272 the resulting proposed final agency action by the department, as 273 to the requested documents, is correct and that the requested 274 documents not produced by the taxpayer would be adverse to the 275 taxpayer's position as to the proposed final agency action. If a taxpayer fails to provide documents requested by a subpoena 276 277 issued under this section, the department may make an assessment 278 from an estimate based upon the best information then available 279 to it for the taxable period of retail sales of the taxpayer, 280 together with any accrued interest and penalties. The department shall inform the taxpayer of the reason for the estimate and the 281 282 information and methodology used to derive the estimate. The 283 assessment shall be considered prima facie correct, and the 284 taxpayer shall have the burden of showing any error in it. The 285 presumption and authority to use estimates for the purpose of an 286 assessment under this paragraph do not apply solely because a 287 taxpayer or its representative requests a conference to 288 negotiate the production of a sample of records demanded by a 289 subpoena. 290 Section 5. Subsection (4) of section 206.14, Florida

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20221382er 291 Statutes, is amended to read: 292 206.14 Inspection of records; audits; hearings; forms; 293 rules and regulations.-294 (4) If any person unreasonably refuses access to such 295 records, books, papers or other documents, or equipment, or if 296 any person fails or refuses to obey such subpoenas duces tecum 297 or to testify, except for lawful reasons, before the department 298 or any of its authorized agents, the department shall certify 299 the names and facts to the clerk of the circuit court of any 300 county; and the circuit court shall enter such order against such person in the premises as the enforcement of this law and 301 justice requires. The failure of a taxpayer to provide documents 302 available to, or required to be kept by, the taxpayer and 303 304 requested by a subpoena issued under this section creates a rebuttable presumption that the resulting proposed final agency 305 306 action by the department, as to the requested documents, is 307 correct and that the requested documents not produced by the 308 taxpayer would be adverse to the taxpayer's position as to the 309 proposed final agency action. If a taxpayer fails to provide 310 documents requested by a subpoena issued under this section, the 311 department may make an assessment from an estimate of the 312 taxpayer's liability based upon the best information then 313 available to it. The department shall inform the taxpayer of the 314 reason for the estimate and the information and methodology used 315 to derive the estimate. The assessment shall be considered prima 316 facie correct, and the taxpayer shall have the burden of showing 317 any error in it. The presumption and authority to use estimates 318 for the purpose of an assessment under this subsection do not 319 apply solely because a taxpayer or its representative requests a

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20221382er 320 conference to negotiate the production of a sample of records 321 demanded by a subpoena. 322 Section 6. Subsection (1) of section 206.9931, Florida 323 Statutes, is amended to read: 324 206.9931 Administrative provisions.-(1) Any person producing in, importing into, or causing to 325 326 be imported into this state taxable pollutants for sale, use, or 327 otherwise and who is not registered or licensed pursuant to 328 other parts of this chapter is hereby required to register and 329 become licensed for the purposes of this part. Such person shall 330 register as either a producer or importer of pollutants and 331 shall be subject to all applicable registration and licensing provisions of this chapter, as if fully set out in this part and 332 333 made expressly applicable to the taxes imposed herein, including, but not limited to, ss. 206.02, 206.021, 206.022, 334 206.025, 206.03, 206.04, and 206.05. For the purposes of this 335 336 section, registrations required exclusively for this part shall be made within 90 days of July 1, 1986, for existing businesses, 337 338 or before prior to the first production or importation of 339 pollutants for businesses created after July 1, 1986. The fee for registration shall be \$30. Failure to timely register is a 340 misdemeanor of the first degree, punishable as provided in s. 341 775.082 or s. 775.083. 342 343 Section 7. Paragraph (b) of subsection (3) of section 344 211.125, Florida Statutes, is amended to read: 345 211.125 Administration of law; books and records; powers of 346 the department; refunds; enforcement provisions; confidentiality.-347 348 (3)

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349 (b) The department may shall have the power to inspect or examine the books, records, or papers of any operator, producer, 350 351 purchaser, royalty interest owner, taxpayer, or transporter of 352 taxable products which are reasonably required for the purposes 353 of this part and may require such person to testify under oath 354 or affirmation or to answer competent questions touching upon 355 such person's business or production of taxable products in this 356 the state.

357 1. The department may issue subpoenas to compel third 358 parties to testify or to produce records or other evidence held 359 by them.

360 2. Any duly authorized representative of the department may361 administer an oath or affirmation.

362 3. If any person fails to comply with a request of the department for the inspection of records, fails to give 363 364 testimony or respond to competent questions, or fails to comply with a subpoena, a circuit court having jurisdiction over such 365 366 person may, upon application by the department, issue orders 367 necessary to secure compliance. The failure of a taxpayer to provide documents available to, or required to be kept by, the 368 369 taxpayer and requested by a subpoena issued under this section 370 creates a rebuttable presumption that the resulting proposed 371 final agency action by the department, as to the requested 372 documents, is correct and that the requested documents not 373 produced by the taxpayer would be adverse to the taxpayer's 374 position as to the proposed final agency action. If a taxpayer 375 fails to provide documents requested by a subpoena issued under 376 this section, the department may make an assessment from an 377 estimate based upon the best information then available to it.

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378 The department shall inform the taxpayer of the reason for the 379 estimate and the information and methodology used to derive the 380 estimate. The assessment shall be considered prima facie 381 correct, and the taxpayer shall have the burden of showing any 382 error in it. 383 Section 8. Paragraph (a) of subsection (1) of section

383 Section 8. Paragraph (a) of subsection (1) of section 384 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.-It is hereby declared to be 385 386 the legislative intent that every person is exercising a taxable 387 privilege who engages in the business of selling tangible 388 personal property at retail in this state, including the business of making or facilitating remote sales; who rents or 389 390 furnishes any of the things or services taxable under this 391 chapter; or who stores for use or consumption in this state any item or article of tangible personal property as defined herein 392 393 and who leases or rents such property within the state.

(1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:

(a)1.a. At the rate of 6 percent of the sales price of each item or article of tangible personal property when sold at retail in this state, computed on each taxable sale for the purpose of remitting the amount of tax due the state, and including each and every retail sale.

b. Each occasional or isolated sale of an aircraft, boat,
mobile home, or motor vehicle of a class or type which is
required to be registered, licensed, titled, or documented in
this state or by the United States Government <u>is shall be</u>
subject to tax at the rate provided in this paragraph. The

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407 department shall by rule adopt any nationally recognized 408 publication for valuation of used motor vehicles as the 409 reference price list for any used motor vehicle which is 410 required to be licensed pursuant to s. 320.08(1), (2), (3)(a), 411 (b), (c), or (e), or (9). If any party to an occasional or 412 isolated sale of such a vehicle reports to the tax collector a 413 sales price which is less than 80 percent of the average loan price for the specified model and year of such vehicle as listed 414 415 in the most recent reference price list, the tax levied under 416 this paragraph shall be computed by the department on such 417 average loan price unless the parties to the sale have provided to the tax collector an affidavit signed by each party, or other 418 substantial proof, stating the actual sales price. Any party to 419 420 such sale who reports a sales price less than the actual sales price is guilty of a misdemeanor of the first degree, punishable 421 422 as provided in s. 775.082 or s. 775.083. The department shall 423 collect or attempt to collect from such party any delinguent 424 sales taxes. In addition, such party shall pay any tax due and 425 any penalty and interest assessed plus a penalty equal to twice 426 the amount of the additional tax owed. Notwithstanding any other provision of law, the Department of Revenue may waive or 427 compromise any penalty imposed pursuant to this subparagraph. 428

429 2. This paragraph does not apply to the sale of a boat or 430 aircraft by or through a registered dealer under this chapter to 431 a purchaser who, at the time of taking delivery, is a 432 nonresident of this state, does not make his or her permanent 433 place of abode in this state, and is not engaged in carrying on 434 in this state any employment, trade, business, or profession in 435 which the boat or aircraft will be used in this state, or is a

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436 corporation none of the officers or directors of which is a 437 resident of, or makes his or her permanent place of abode in, 438 this state, or is a noncorporate entity that has no individual 439 vested with authority to participate in the management, direction, or control of the entity's affairs who is a resident 440 441 of, or makes his or her permanent abode in, this state. For 442 purposes of this exemption, either a registered dealer acting on 443 his or her own behalf as seller, a registered dealer acting as 444 broker on behalf of a seller, or a registered dealer acting as 445 broker on behalf of the nonresident purchaser may be deemed to 446 be the selling dealer. This exemption is shall not be allowed 447 unless:

448 a. The nonresident purchaser removes a qualifying boat, as 449 described in sub-subparagraph f., from this the state within 90 days after the date of purchase or extension, or the nonresident 450 451 purchaser removes a nonqualifying boat or an aircraft from this 452 state within 10 days after the date of purchase or, when the 453 boat or aircraft is repaired or altered, within 20 days after 454 completion of the repairs or alterations; or if the aircraft 455 will be registered in a foreign jurisdiction and:

(I) Application for the aircraft's registration is properly
filed with a civil airworthiness authority of a foreign
jurisdiction within 10 days after the date of purchase;

(II) The <u>nonresident</u> purchaser removes the aircraft from this the state to a foreign jurisdiction within 10 days after the date the aircraft is registered by the applicable foreign airworthiness authority; and

(III) The aircraft is operated in <u>this</u> the state solely to
remove it from this the state to a foreign jurisdiction.

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465 466 For purposes of this sub-subparagraph, the term "foreign 467 jurisdiction" means any jurisdiction outside of the United 468 States or any of its territories; 469 b. The nonresident purchaser, within 90 days after from the date of departure, provides the department with written proof 470 471 that the nonresident purchaser licensed, registered, titled, or documented the boat or aircraft outside this the state. If such 472 473 written proof is unavailable, within 90 days the nonresident 474 purchaser must shall provide proof that the nonresident purchaser applied for such license, title, registration, or 475 documentation. The nonresident purchaser shall forward to the 476 477 department proof of title, license, registration, or 478 documentation upon receipt; 479 c. The nonresident purchaser, within 30 days after removing 480 the boat or aircraft from this state Florida, furnishes the 481 department with proof of removal in the form of receipts for 482 fuel, dockage, slippage, tie-down, or hangaring from outside of 483 this state Florida. The information so provided must clearly and 484 specifically identify the boat or aircraft; d. The selling dealer, within 30 days after the date of 485 sale, provides to the department a copy of the sales invoice, 486 487 closing statement, bills of sale, and the original affidavit 488 signed by the nonresident purchaser affirming that the 489 nonresident purchaser qualifies for exemption from sales tax 490 pursuant to this subparagraph and attesting that the nonresident 491 purchaser will provide the documentation required to 492 substantiate the exemption claimed under this subparagraph 493 attesting that he or she has read the provisions of this

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494	section;
495	e. The seller makes a copy of the affidavit a part of his
496	or her record for as long as required by s. 213.35; and
497	f. Unless the nonresident purchaser of a boat of 5 net tons
498	of admeasurement or larger intends to remove the boat from this
499	state within 10 days after the date of purchase or when the boat
500	is repaired or altered, within 20 days after completion of the
501	repairs or alterations, the nonresident purchaser applies to the
502	selling dealer for a decal which authorizes 90 days after the
503	date of purchase for removal of the boat. The nonresident
504	purchaser of a qualifying boat may apply to the selling dealer
505	within 60 days after the date of purchase for an extension decal
506	that authorizes the boat to remain in this state for an
507	additional 90 days, but not more than a total of 180 days,
508	before the nonresident purchaser is required to pay the tax
509	imposed by this chapter. The department is authorized to issue
510	decals in advance to dealers. The number of decals issued in
511	advance to a dealer shall be consistent with the volume of the
512	dealer's past sales of boats which qualify under this sub-
513	subparagraph. The selling dealer or his or her agent shall mark
514	and affix the decals to qualifying boats in the manner
515	prescribed by the department, before delivery of the boat.
516	(I) The department is hereby authorized to charge dealers a
517	fee sufficient to recover the costs of decals issued, except the
518	extension decal shall cost \$425.
519	(II) The proceeds from the sale of decals will be deposited
520	into the administrative trust fund.

(III) Decals shall display information to identify the boatas a qualifying boat under this sub-subparagraph, including, but

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523 not limited to, the decal's date of expiration. 524 (IV) The department is authorized to require dealers who 525 purchase decals to file reports with the department and may 526 prescribe all necessary records by rule. All such records are 527 subject to inspection by the department. 528 (V) Any dealer or his or her agent who issues a decal 529 falsely, fails to affix a decal, mismarks the expiration date of 530 a decal, or fails to properly account for decals will be 531 considered prima facie to have committed a fraudulent act to 532 evade the tax and will be liable for payment of the tax plus a 533 mandatory penalty of 200 percent of the tax, and shall be liable 534 for fine and punishment as provided by law for a conviction of a 535 misdemeanor of the first degree, as provided in s. 775.082 or s. 536 775.083. 537 (VI) Any nonresident purchaser of a boat who removes a 538 decal before permanently removing the boat from this the state, 539 or defaces, changes, modifies, or alters a decal in a manner

540 affecting its expiration date before its expiration, or who 541 causes or allows the same to be done by another, will be 542 considered prima facie to have committed a fraudulent act to evade the tax and will be liable for payment of the tax plus a 543 544 mandatory penalty of 200 percent of the tax, and shall be liable for fine and punishment as provided by law for a conviction of a 545 546 misdemeanor of the first degree, as provided in s. 775.082 or s. 547 775.083.

548 (VII) The department is authorized to adopt rules necessary 549 to administer and enforce this subparagraph and to publish the 550 necessary forms and instructions.

551

(VIII) The department is hereby authorized to adopt

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552 emergency rules pursuant to s. 120.54(4) to administer and 553 enforce the provisions of this subparagraph.

555 If the nonresident purchaser fails to remove the qualifying boat 556 from this state within the maximum 180 days after purchase or a 557 nonqualifying boat or an aircraft from this state within 10 days 558 after purchase or, when the boat or aircraft is repaired or 559 altered, within 20 days after completion of such repairs or 560 alterations, or permits the boat or aircraft to return to this 561 state within 6 months after from the date of departure, except 562 as provided in s. 212.08(7)(fff), or if the nonresident purchaser fails to furnish the department with any of the 563 564 documentation required by this subparagraph within the 565 prescribed time period, the nonresident purchaser is shall be liable for use tax on the cost price of the boat or aircraft 566 567 and, in addition thereto, payment of a penalty to the Department 568 of Revenue equal to the tax payable. This penalty shall be in 569 lieu of the penalty imposed by s. 212.12(2). The maximum 180-day 570 period following the sale of a qualifying boat tax-exempt to a 571 nonresident may not be tolled for any reason.

572 Section 9. Subsections (2) and (5) of section 212.13, 573 Florida Statutes, are amended, and subsection (7) is added to 574 that section, to read:

575 212.13 Records required to be kept; power to inspect; audit 576 procedure.-

577 (2) (a) Each dealer, as defined in this chapter, shall 578 secure, maintain, and keep as long as required by s. 213.35 a 579 complete record of tangible personal property or services 580 received, used, sold at retail, distributed or stored, leased or

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20221382er 581 rented by said dealer, together with invoices, bills of lading, 582 gross receipts from such sales, and other pertinent records and 583 papers as may be required by the department for the reasonable 584 administration of this chapter. All such records must be made 585 available to the department at reasonable times and places and by reasonable means, including in an electronic format when so 586 587 kept by the dealer. Any dealer subject to this chapter who violates this subsection commits a misdemeanor of the first 588 589 degree, punishable as provided in s. 775.082 or s. 775.083. If, 590 however, any subsequent offense involves intentional destruction 591 of such records with an intent to evade payment of or deprive the state of any tax revenues, such subsequent offense is a 592 593 felony of the third degree, punishable as provided in s. 775.082 594 or s. 775.083. 595 (b)1. As used in this paragraph, the term: 596 a. "Dealer" means a dealer, as defined in s. 212.06(2), 597 which is licensed under chapter 561. 598 b. "Division" means the Division of Alcoholic Beverages and 599 Tobacco of the Department of Business and Professional 600 Regulation. 601 c. "Transferor" means an entity or person, licensed under 602 chapter 561, who sells and delivers alcoholic beverages to a 603 dealer for purposes of resale. 604 2. Dealers shall maintain records of all monthly sales and 605 all monthly purchases of alcoholic beverages and produce such 606 records for inspection by the department. During the course of 607 an audit, if the department has made a formal demand for such 608 records and a dealer has failed to comply with such a demand, 609 the department may issue a written request for such records to

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610	the dealer, allowing the dealer an additional 20 days to provide
611	the requested records or show reasonable cause why the records
612	cannot be produced. If the dealer fails to produce the requested
613	records or show reasonable cause why the records cannot be
614	produced, the department may issue a notice of intent to suspend
615	the dealer's resale certificate. The dealer shall then have 20
616	days to file a petition with the department challenging the
617	proposed action pursuant to s. 120.569. If the dealer fails to
618	timely file a petition or the department prevails in a
619	proceeding challenging the notice, the department shall suspend
620	the resale certificate.
621	3. If a dealer's resale certificate is suspended under this
622	subsection in the course of the dealer's first audit before the
623	department for sales and use tax, the failure of a dealer to
624	comply is deemed sufficient cause under s. 561.29(1)(a) for the
625	division to suspend the dealer's license and the department
626	shall promptly notify the division and the dealer of such
627	failure for further appropriate action by the division. The
628	division shall lift the suspension of the license and the
629	department shall lift the suspension of the resale certificate
630	if the dealer provides the necessary records to conduct the
631	audit prior to issuance of an estimated assessment, posts a bond
632	with the department in the amount of an estimated assessment to
633	ensure payment of the assessment, or fully pays any tax,
634	penalties, and interest owed.
635	4. If a dealer's resale certificate is suspended under this
636	subsection and the audit is not the dealer's first audit before
637	the department for sales and use tax, such failure is sufficient

cause under s. 561.29(1)(a) for the division to revoke the 638

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20221382er 639 dealer's license and the department shall promptly notify the 640 division and the dealer of such failure for further appropriate 641 action by the division. 642 5. The department shall notify the division when a dealer's 643 resale certificate is suspended and shall publish a list of 644 dealers whose resale certificates have been suspended as authorized by s. 213.053(21). The division shall include notice 645 646 of such suspension in its license verification database or 647 provide a link to the department's published list from the 648 division's license verification page. 6. A transferor may not accept orders from or deliver 649 650 alcoholic beverages to a dealer more than 7 days, inclusive of 651 any Saturday, Sunday, or legal holiday, after the date the 652 department publishes the list under subparagraph 5. identifying 653 that the dealer's resale certificate has been suspended. 654 7. A transferor who sells alcoholic beverages to a dealer 655 whose resale certificate has been suspended is not responsible 656 for any tax, penalty, or interest due if the alcoholic beverages 657 are delivered no more than 7 days, inclusive of any Saturday, Sunday, or legal holiday, after the date of publication of the 658 659 suspension. 660 8. The department may adopt rules to implement this 661 paragraph. 662 (5) (a) The department shall send written notification at 663 least 60 days before prior to the date an auditor is scheduled 664 to begin an audit, informing the taxpayer of the audit. The department is not required to give 60 days' prior notification 665 666 of a forthcoming audit in any instance in which the taxpayer 667 requests an emergency audit.

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to begin the audit.

deem necessary.

1. The approximate date on which the auditor is scheduled 2. A reminder that all of the records, receipts, invoices, resale certificates, and related documentation of the taxpayer must be made available to the auditor. 3. Any other requests or suggestions the department may

676 (c) Only records, receipts, invoices, resale certificates, 677 and related documentation that which are available to the 678 auditor when such audit begins are shall be deemed acceptable 679 for the purposes of conducting such audit. A resale certificate 680 containing a date before prior to the date the audit commences 681 is shall be deemed acceptable documentation of the specific transaction or transactions which occurred in the past, for the 682 683 purpose of conducting an audit.

(b) Such written notification must shall contain:

684 (d) The provisions of this chapter concerning fraudulent or 685 improper records, receipts, invoices, resale certificates, and 686 related documentation shall apply when conducting any audit.

687 (e) The requirement in paragraph (a) of 60 days' written notification does not apply to the distress or jeopardy 688 situations referred to in s. 212.14 or s. 212.15. 689

690 (f) Once the notification required by paragraph (a) is 691 issued, the department, at any time, may respond to contact 692 initiated by a taxpayer to discuss the audit, and the taxpayer may provide documentation or other information, electronically 693 694 or otherwise, to the department. The department may examine, at 695 any time, documentation and other information voluntarily 696 provided by the taxpayer, its representative, or other parties;

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CODING: Words stricken are deletions; words underlined are additions.

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20221382er 697 information already in the department's possession; or publicly 698 available information. The department's examination of such 699 information does not mean an audit has commenced if the review 700 takes place within 60 days after the notice of intent to conduct an audit. The requirement in paragraph (a) does not limit the 701 702 department in making initial contact with the taxpayer to 703 confirm receipt of the notification or to confirm the date that 704 the audit will begin. If the taxpayer has not previously waived 705 the 60-day notice period and believes the department commenced 706 the audit prior to the 61st day, the taxpayer must object in 707 writing to the department before the issuance of an assessment 708 or else the objection is waived. If the objection is not waived 709 and it is determined that the audit was commenced before the 710 61st day after the issuance of the notice of intent to audit, 711 the tolling period provided for in s. 213.345 is considered 712 lifted for the number of days equal to the difference between 713 the date the audit commenced and the 61st day after the date of 714 the department's notice of intent to audit. 715 (7) The department may adopt rules to administer this section. 716 717 Section 10. Paragraph (a) of subsection (7) of section 718 212.14, Florida Statutes, is amended to read: 719 212.14 Departmental powers; hearings; distress warrants; 720 bonds; subpoenas and subpoenas duces tecum.-721 (7) (a) For purposes of collection and enforcement of taxes, penalties, and interest levied under this chapter, the 722 723 department may issue subpoenas or subpoenas duces tecum 724 compelling the attendance and testimony of witnesses and the 725 production of books, records, written materials, and

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20221382er 726 electronically recorded information. Subpoenas shall be issued 727 with the written and signed approval of the executive director 728 or his or her designee on written and sworn application by any 729 employee of the department. The application must set forth the 730 reason for the application, the name of the person subpoenaed, 731 the time and place of appearance of the witness, and a 732 description of any books, records, or electronically recorded 733 information to be produced, together with a statement by the 734 applicant that the department has unsuccessfully attempted other reasonable means of securing information and that the testimony 735 of the witness or the written or electronically recorded 736 737 materials sought in the subpoena are necessary for the 738 collection of taxes, penalty, or interest or the enforcement of 739 the taxes levied under this chapter. A subpoena must shall be 740 served in the manner provided by law and by the Florida Rules of 741 Civil Procedure and is shall be returnable only during regular 742 business hours and at least 20 calendar days after the date of 743 service of the subpoena. Any subpoena to which this subsection 744 applies must shall identify the taxpayer to whom the subpoena relates and to whom the records pertain and must shall provide 745 746 other information to enable the person subpoenaed to locate the 747 records required under the subpoena. The department shall give notice to the taxpayer to whom the subpoena relates within 3 748 749 days after of the day on which the service of the subpoena is 750 made. Within 14 days after service of the subpoena, the person 751 to whom the subpoena is directed may serve written objection to 752 inspection or copying of any of the designated materials. If 753 objection is made, the department is shall not be entitled to inspect and copy the materials, except pursuant to an order of 754

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20221382er 755 the circuit court. If an objection is made, the department may 756 petition any circuit court for an order to comply with the 757 subpoena. The subpoena must shall contain a written notice of 758 the right to object to the subpoena. Every subpoena served upon 759 the witness or records custodian must be accompanied by a copy 760 of the provisions of this subsection. If a person refuses to 761 obey a subpoena or subpoena duces tecum, the department may 762 apply to any circuit court of this state to enforce compliance 763 with the subpoena. Witnesses must shall be paid mileage and 764 witness fees as authorized for witnesses in civil cases. The 765 failure of a taxpayer to provide documents available to, or 766 required to be kept by, the taxpayer and requested by a subpoena 767 issued under this section creates a rebuttable presumption that 768 the resulting proposed final agency action by the department, as 769 to the requested documents, is correct and that the requested 770 documents not produced by the taxpayer would be adverse to the 771 taxpayer's position as to the proposed final agency action. If a 772 taxpayer fails to provide documents requested by a subpoena 773 issued under this section, the department may make an assessment 774 from an estimate based upon the best information then available 775 to it for the taxable period of retail sales of the taxpayer, 776 together with any accrued interest and penalties. The department 777 shall inform the taxpayer of the reason for the estimate and the 778 information and methodology used to derive the estimate. The 779 assessment shall be considered prima facie correct, and the 780 taxpayer shall have the burden of showing any error in it. The 781 presumption and authority to use estimates for the purpose of an 782 assessment under this paragraph do not apply solely because a 783 taxpayer or its representative requests a conference to

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784	negotiate the production of a sample of records demanded by a
785	subpoena.
786	Section 11. Section 213.051, Florida Statutes, is amended
787	to read:
788	213.051 Service of subpoenas.—
789	(1) For the purpose of administering and enforcing the
790	provisions of the revenue laws of this state, the executive
791	director of the Department of Revenue, or any of his or her
792	assistants designated in writing by the executive director, \max
793	shall be authorized to serve subpoenas and subpoenas duces tecum
794	issued by the state attorney relating to investigations
795	concerning the taxes enumerated in s. 213.05.
796	(2) In addition to the procedures for service prescribed by
797	chapter 48, the department may serve subpoenas it issues
798	pursuant to ss. 202.36, 206.14, 211.125, 212.14, and 220.735
799	upon any business registered with the department at the address
800	on file with the department if it received correspondence from
801	the business from that address within 30 days before issuance of
802	the subpoena or if the address is listed with the Department of
803	State Division of Corporations as a principal or business
804	address. If a business' address is not in this state, service is
805	made upon proof of delivery by certified or registered mail or
806	under the notice provisions of s. 213.0537.
807	Section 12. Present subsections (21) and (22) of section
808	213.053, Florida Statutes, are redesignated as subsections (22)
809	and (23), respectively, and a new subsection (21) is added to
810	that section, to read:
811	213.053 Confidentiality and information sharing
812	(21)(a) The department shall publish a list of dealers

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20221382er 813 whose resale certificates have been suspended pursuant to s. 814 212.13(2)(b). The list may contain the name of the dealer, 815 including the name under which the dealer does business; the 816 address of the dealer; the dealer's employer identification 817 number or other taxpayer identification number; and the date on which the dealer was added to the list. 818 819 (b) The department shall update the list daily as needed to 820 reflect additions to and deletions from the list. 821 (c) The department may adopt rules to administer this 822 subsection. Section 13. Section 213.06, Florida Statutes, is amended to 823 824 read: 825 213.06 Rules of department; circumstances requiring 826 emergency rules.-827 (1) The Department of Revenue may has the authority to 828 adopt rules pursuant to ss. 120.536(1) and 120.54 to implement 829 provisions of the revenue laws. 830 (2) The executive director of the department may adopt 831 emergency rules pursuant to s. 120.54 on behalf of the 832 department when the effective date of a legislative change occurs sooner than 120 $\frac{60}{100}$ days after the close of a legislative 833 834 session in which enacted or after the Governor approves or fails 835 to veto the legislative change, whichever is later, and the 836 change affects a tax rate or a collection or reporting procedure 837 which affects a substantial number of dealers or persons subject to the tax change or procedure. The Legislature finds that such 838 839 circumstances qualify as an exception to the prerequisite of a 840 finding of immediate danger to the public health, safety, or 841 welfare as set forth in s. 120.54(4)(a) and qualify as

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20221382er 842 circumstances requiring an emergency rule. Emergency rules 843 adopted under this subsection are exempt from s. 120.54(4)(c), 844 remain in effect for 6 months or until replaced by rules adopted 845 under the nonemergency rulemaking procedures of the 846 Administrative Procedure Act, and may be renewed for no more 847 than 3 additional 6-month periods during the pendency of 848 procedures to adopt permanent rules addressing the subject of 849 the emergency rules. 850 (3) The grants of rulemaking authority in subsections (1) 851 and (2) are sufficient to allow the department to adopt rules 852 implementing all revenue laws administered by the department. 853 Each revenue law administered by the department is an enabling 854 statute authorizing the department to implement it, regardless 855 of whether the enabling statute contains its own grant of 856 rulemaking authority. 857 Section 14. Paragraph (b) of subsection (1) and paragraph 858 (a) of subsection (3) of section 213.21, Florida Statutes, are 859 amended, and subsections (11) and (12) are added to that 860 section, to read: 861 213.21 Informal conferences; compromises.-(1) 862 863 (b) The statute of limitations upon the issuance of final assessments and the period for filing a claim for refund as 864 865 required by s. 215.26(2) for any transactions occurring during 866 the audit period shall be tolled during the period in which the 867 taxpayer is engaged in a procedure under this section. 868 (3) (a) A taxpayer's liability for any tax or interest 869 specified in s. 72.011(1) may be compromised by the department 870 upon the grounds of doubt as to liability for or collectibility

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20221382er 871 of such tax or interest. A taxpayer's liability for interest 872 under any of the chapters specified in s. 72.011(1) shall be 873 settled or compromised in whole or in part whenever or to the 874 extent that the department determines that the delay in the 875 determination of the amount due is attributable to the action or inaction of the department. A taxpayer's liability for penalties 876 877 under any of the chapters specified in s. 72.011(1) greater than 878 25 percent of the tax must may be settled or compromised if it 879 is determined by the department determines that the 880 noncompliance is not due to reasonable cause and not to willful 881 negligence, willful neglect, or fraud. In addition, a taxpayer's liability for penalties under any of the chapters specified in 882 883 s. 72.011(1) up to and including 25 percent of the tax may be 884 settled or compromised if the department determines that 885 reasonable cause exists and the penalties greater than 25 886 percent of the tax were compromised because the noncompliance is 887 not due to willful negligence, willful neglect, or fraud. There 888 is a rebuttable presumption that a taxpayer's noncompliance is 889 due to willful negligence, willful neglect, or fraud when 890 adequate records as requested by the department are not provided 891 to the department before the issuance of an assessment. The 892 presumption may be rebutted by a showing of reasonable cause why 893 adequate records as requested were not provided or were 894 unavailable to the taxpayer. The facts and circumstances are 895 subject to de novo review to determine the existence of 896 reasonable cause in any administrative proceeding or judicial 897 action challenging an assessment of penalty under any of the 898 chapters specified in s. 72.011(1). A taxpayer who establishes 899 reasonable reliance on the written advice issued by the

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900 department to the taxpayer is will be deemed to have shown 901 reasonable cause for the noncompliance. In addition, a 902 taxpayer's liability for penalties under any of the chapters 903 specified in s. 72.011(1) in excess of 25 percent of the tax shall be settled or compromised if the department determines 904 905 that the noncompliance is due to reasonable cause and not to 906 willful negligence, willful neglect, or fraud. The department 907 shall maintain records of all compromises, and the records shall 908 state the basis for the compromise. The records of compromise 909 under this paragraph are shall not be subject to disclosure pursuant to s. 119.07(1) and are shall be considered 910 911 confidential information governed by the provisions of s. 912 213.053. 913 (11) Following the expiration of time for a taxpayer to 914 challenge an assessment or a denial of a refund as provided in 915 s. 72.011, the department may consider a request to settle or 916

compromise any tax, interest, penalty, or other liability under 917 this section if the taxpayer demonstrates that the failure to 918 initiate a timely challenge was due to a qualified event that directly impacted compliance with that section. For purposes of 919 920 this subsection, a qualified event is limited to the occurrence 921 of events during an audit or the expired protest period which 922 were beyond the control of the taxpayer, including, but not 923 limited to, the death or life-threatening injury or illness of 924 the taxpayer or an immediate family member of the taxpayer; the 925 death or life-threatening injury or illness of the responsible party that controlled, managed, or directed the affected 926 927 business entity; acts of war or terrorism; natural disasters; 928 fire; or other catastrophic loss. The department may not

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20221382er 929 consider a request received more than 180 days after the 930 expiration of time allowed under s. 72.011. 931 (12) Any decision by the department regarding a taxpayer's 932 request to compromise or settle a liability under this section is not a final order subject to review under chapter 120. 933 934 Section 15. Section 213.34, Florida Statutes, is amended to 935 read: 936 213.34 Authority to audit.-937 (1) The Department of Revenue may shall have the authority 938 to audit and examine the accounts, books, or records of all 939 persons who are subject to a revenue law made applicable to this chapter, or otherwise placed under the control and 940 941 administration of the department, for the purpose of 942 ascertaining the correctness of any return which has been filed or payment which has been made, or for the purpose of making a 943 944 return where none has been made. 945 (2) The department, or its duly authorized agents, may 946 inspect such books and records necessary to ascertain a 947 taxpayer's compliance with the revenue laws of this state, 948 provided that the department's power to make an assessment or 949 grant a refund has not terminated under s. 95.091(3). 950 (a) During the course of an audit, but before the issuance 951 of an assessment other than a jeopardy assessment, the 952 department shall issue to the taxpayer a notice explaining the 953 audit findings. No later than 30 days after the issuance of the 954 notice, the taxpayer may request in writing an exit conference 955 at a mutually agreeable date and time with the department's 956 audit staff to discuss the audit findings. The exit conference 957 must be conducted no later than 30 days after a request for the

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958	conference, unless the taxpayer and the department enter into an
959	agreement to extend the audit tolling period pursuant to s.
960	213.23. The taxpayer shall be given an opportunity at or before
961	the exit conference to provide additional information and
962	documents to the department to rebut the audit findings. Upon
963	the mutual written agreement between the department and the
964	taxpayer to extend the audit tolling period pursuant to s.
965	213.23, the exit conference may be continued to allow the
966	taxpayer additional time to provide information and documents to
967	the department. The department shall review any information
968	provided by the taxpayer and, if the department revises the
969	audit findings, a copy of the revised audit findings must be
970	provided to the taxpayer. Such revision of the audit findings
971	does not provide a right to any additional conference.
972	(b) If an exit conference is timely requested in writing,
973	the limitations in s. 95.091(3) are tolled an additional 60
974	days. If the department fails to offer a taxpayer the
975	opportunity to hold an exit conference despite a timely written
976	request, the limitations period in s. 95.091(3) may not be
977	tolled for the additional 60 days. If the assessment is issued
978	outside of the limitations period, the assessment must be
979	reduced by the amount of those taxes, penalties, and interest
980	for reporting periods outside of the limitations period, as
981	modified by any other tolling or extension provisions.
982	(c) If a request for an exit conference is not timely made,
983	the right to a conference is waived. A taxpayer may also
984	affirmatively waive its right to an exit conference. Failure to
985	hold an exit conference does not preclude the department from
986	issuing an assessment.

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20221382er 987 (d) The department may adopt rules to implement this 988 subsection. 989 (3) The department may correct by credit or refund any 990 overpayment of tax, penalty, or interest revealed by an audit 991 and shall make assessment of any deficiency in tax, penalty, or 992 interest determined to be due. 993 (4) Notwithstanding the provisions of s. 215.26, the 994 department shall offset the overpayment of any tax during an 995 audit period against a deficiency of any tax, penalty, or 996 interest determined to be due during the same audit period. 997 (5) After the application of subsection (4), if the 998 department's audit finds that the tax paid is more than the 999 correct amount, the department must refund the overpayment that 1000 is within the applicable period provided by s. 215.26. Such 1001 action by the department does not prevent a taxpayer from 1002 challenging the amount of the refund pursuant to chapters 72 and 1003 120 or applying for a refund of additional tax within the 1004 applicable period. 1005 Section 16. Section 213.345, Florida Statutes, is amended 1006 to read: 213.345 Tolling of periods during an audit.-The limitations 1007 in s. 95.091(3) and the period for filing a claim for refund as 1008 required by s. 215.26(2) are shall be tolled for a period of 1 1009 1010 year if the Department of Revenue has, on or after July 1, 1999, 1011 issued a notice of intent to conduct an audit or investigation 1012 of the taxpayer's account within the applicable period of time. 1013 The 1-year period is tolled upon receipt of written objections 1014 to the subpoena and for the entire pendency of any action that 1015 seeks an order to enforce compliance with or to challenge any

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20221382er 1016 subpoena issued by the department compelling the attendance and 1017 testimony of witnesses and the production of books, records, 1018 written materials, and electronically recorded information. The 1019 department must commence an audit within 120 days after it 1020 issues a notice of intent to conduct an audit, unless the 1021 taxpayer requests a delay. If the taxpayer does not request a 1022 delay and the department does not begin the audit within 120 1023 days after issuing the notice, the tolling period terminates 1024 shall terminate unless the taxpayer and the department enter 1025 into an agreement to extend the period pursuant to s. 213.23. If 1026 the department issues a notice explaining its audit findings 1027 under s. 213.34(2)(a) based on an estimate because the taxpayer 1028 has failed or refuses to provide records, the audit will be 1029 deemed to have commenced for purposes of this section. In the 1030 event the department issues an assessment beyond the tolling 1031 period, the assessment will be considered late and the 1032 assessment shall be reduced by the amount of those taxes, penalties, and interest for reporting periods outside of the 1033 1034 limitations period, as modified by any other tolling or 1035 extension provisions. Section 17. Subsections (1), (3), and (6) of section 1036 1037 213.67, Florida Statutes, are amended to read: 213.67 Garnishment.-1038 1039 (1) If a person is delinquent in the payment of any taxes, 1040 penalties, and interest, additional daily accrued interest, 1041 costs, and fees owed to the department, the executive director 1042 or his or her designee may give notice of the amount of such 1043 delinquency by certified or registered mail, by personal 1044 service, or by electronic means, including, but not limited to,

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20221382er 1045 facsimile transmissions, electronic data interchange, or use of 1046 the Internet, to all persons having in their possession or under 1047 their control any credits or personal property, exclusive of wages, belonging to the delinguent taxpayer, or owing any debts 1048 1049 to such delinquent taxpayer at the time of receipt by them of 1050 such notice. Thereafter, any person who has been notified may 1051 not transfer or make any other disposition of such credits, 1052 other personal property, or debts until the executive director 1053 or his or her designee consents to a transfer or disposition or 1054 until 60 days after the receipt of such notice. However, the 1055 credits, other personal property, or debts that exceed the 1056 delinquent amount stipulated in the notice are not subject to 1057 this section, wherever held, if the taxpayer does not have a prior history of tax delinquencies. If during the effective 1058 1059 period of the notice to withhold, any person so notified makes 1060 any transfer or disposition of the property or debts required to 1061 be withheld under this section, he or she is liable to the state 1062 for any indebtedness owed to the department by the person with 1063 respect to whose obligation the notice was given to the extent 1064 of the value of the property or the amount of the debts thus 1065 transferred or paid if, solely by reason of such transfer or 1066 disposition, the state is unable to recover the indebtedness of 1067 the person with respect to whose obligation the notice was 1068 given. If the delinquent taxpayer contests the intended levy in 1069 circuit court or under chapter 120, the notice under this section remains effective until that final resolution of the 1070 1071 contest. Any financial institution receiving such notice 1072 maintains will maintain a right of setoff for any transaction 1073 involving a debit card occurring on or before the date of

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1074 receipt of such notice.

1075 (3) During the last 30 days of the 60-day period set forth 1076 in subsection (1), the executive director or his or her designee 1077 may levy upon such credits, other personal property, or debts. 1078 The levy must be accomplished by delivery of a notice of levy by 1079 certified or registered mail, by personal service, or by electronic means, including, but not limited to, facsimile 1080 1081 transmission or electronic data exchange. Upon receipt of the 1082 notice of levy, which the person possessing the credits, other 1083 personal property, or debts shall transfer them to the 1084 department or pay to the department the amount owed to the 1085 delinquent taxpayer.

(6) (a) Levy may be made under subsection (3) upon credits, other personal property, or debt of any person with respect to any unpaid tax, penalties, and interest, additional daily accrued interest, costs, and fees only after the executive director or his or her designee has notified such person in writing of the intention to make such levy.

(b) No less than 30 days before the day of the levy, the notice of intent to levy required under paragraph (a) <u>must shall</u> be given in person or sent by certified or registered mail to the person's last known address.

1096 (c) The notice required in paragraph (a) must include a 1097 brief statement that sets forth in simple and nontechnical 1098 terms:

1099 1. The provisions of this section relating to levy and sale 1100 of property;

1101 2. The procedures applicable to the levy under this 1102 section;

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1103 3. The administrative and judicial appeals available to the 1104 taxpayer with respect to such levy and sale, and the procedures 1105 relating to such appeals; and

1106 4. <u>Any</u> The alternatives, if any, available to taxpayers 1107 which could prevent levy on the property.

1108 Section 18. Section 220.42, Florida Statutes, is amended to 1109 read:

1110

220.42 Methods of accounting.-

(1) For purposes of this code, a taxpayer's method of accounting <u>must shall</u> be the same as such taxpayer's method of accounting for federal income tax purposes, except as provided in subsection (3). If no method of accounting has been regularly used by a taxpayer, net income for purposes of this code <u>must</u> shall be computed by <u>the</u> such method <u>that</u> as in the opinion of the department determines most fairly reflects income.

(2) If a taxpayer's method of accounting is changed for federal income tax purposes, the taxpayer's method of accounting for purposes of this code must shall be similarly changed.

1121 (3) Any taxpayer which has elected for federal income tax 1122 purposes to report any portion of its income on the completed 1123 contract method of accounting under Treasury Regulation 1.451-1124 3(b)(2) may elect to return the income so reported on the 1125 percentage of completion method of accounting under Treasury 1126 Regulation 1.451-3(b)(1), provided the taxpayer regularly 1127 maintains its books of account and reports to its shareholders on the percentage of completion method. The election provided by 1128 1129 this subsection shall be allowed only if it is made, in such manner as the department may prescribe, not later than the due 1130 1131 date, including any extensions thereof, for filing a return for

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1132	the taxpayer's first taxable year under this code in which a
1133	portion of its income is returned on the completed contract
1134	method of accounting for federal tax purposes. An election made
1135	pursuant to this subsection shall apply to all subsequent
1136	taxable years of the taxpayers unless the department consents in
1137	writing to its revocation.
1138	Section 19. Subsection (4) is added to section 220.735,
1139	Florida Statutes, to read:
1140	220.735 Production of witnesses and records
1141	(4) The failure of a taxpayer to provide documents
1142	available to, or required to be kept by, the taxpayer and
1143	requested by a subpoena issued under this section creates a
1144	rebuttable presumption that the resulting proposed final agency
1145	action by the department, as to the requested documents, is
1146	correct and that the requested documents not produced by the
1147	taxpayer would be adverse to the taxpayer's position as to the
1148	proposed final agency action. If a taxpayer fails to provide
1149	documents requested by a subpoena issued under this section, the
1150	department may determine the amount of tax due according to its
1151	best judgment and may issue a notice of deficiency to the
1152	taxpayer, setting forth the amount of tax, interest, and any
1153	penalties proposed to be assessed. The department shall inform
1154	the taxpayer of the reason for the estimate and the information
1155	and methodology used to derive the estimate. The assessment
1156	shall be considered prima facie correct, and the taxpayer shall
1157	have the burden of showing any error in it.
1158	Section 20. Paragraph (e) of subsection (3) of section
1159	443.131, Florida Statutes, is amended to read:
1160	443.131 Contributions

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20221382er 1161 (3) VARIATION OF CONTRIBUTION RATES BASED ON BENEFIT 1162 EXPERIENCE.-1163 (e) Assignment of variations from the standard rate.-1164 1. As used in this paragraph, the terms "total benefit payments," "benefits paid to an individual," and "benefits 1165 charged to the employment record of an employer" mean the amount 1166 1167 of benefits paid to individuals multiplied by: 1168 a. For benefits paid before prior to July 1, 2007, 1. 1169 b. For benefits paid during the period beginning on July 1, 1170 2007, and ending March 31, 2011, 0.90. 1171 c. For benefits paid after March 31, 2011, 1. 1172 d. For benefits paid during the period beginning April 1, 2020, and ending December 31, 2020, 0. 1173 e. For benefits paid during the period beginning January 1, 1174 2021, and ending June 30, 2021, 1, except as otherwise adjusted 1175 1176 in accordance with paragraph (f). 1177 2. For the calculation of contribution rates effective 1178 January 1, 2012, and thereafter: a. The tax collection service provider shall assign a 1179 variation from the standard rate of contributions for each 1180 calendar year to each eligible employer. In determining the 1181 1182 contribution rate, varying from the standard rate to be assigned 1183 each employer, adjustment factors computed under sub-sub-1184 subparagraphs (I) - (IV) are added to the benefit ratio. This 1185 addition shall be accomplished in two steps by adding a variable adjustment factor and a final adjustment factor. The sum of 1186 1187 these adjustment factors computed under sub-subparagraphs 1188 (I) - (IV) shall first be algebraically summed. The sum of these 1189 adjustment factors shall next be divided by a gross benefit

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20221382er 1190 ratio determined as follows: Total benefit payments for the 3-1191 year period described in subparagraph (b)3. are charged to 1192 employers eligible for a variation from the standard rate, minus excess payments for the same period, divided by taxable payroll 1193 1194 entering into the computation of individual benefit ratios for 1195 the calendar year for which the contribution rate is being 1196 computed. The ratio of the sum of the adjustment factors 1197 computed under sub-sub-subparagraphs (I) - (IV) to the gross 1198 benefit ratio is multiplied by each individual benefit ratio 1199 that is less than the maximum contribution rate to obtain 1200 variable adjustment factors; except that if the sum of an 1201 employer's individual benefit ratio and variable adjustment 1202 factor exceeds the maximum contribution rate, the variable 1203 adjustment factor is reduced in order for the sum to equal the 1204 maximum contribution rate. The variable adjustment factor for 1205 each of these employers is multiplied by his or her taxable 1206 payroll entering into the computation of his or her benefit 1207 ratio. The sum of these products is divided by the taxable 1208 payroll of the employers who entered into the computation of 1209 their benefit ratios. The resulting ratio is subtracted from the 1210 sum of the adjustment factors computed under sub-sub-1211 subparagraphs (I) - (IV) to obtain the final adjustment factor. The variable adjustment factors and the final adjustment factor 1212 1213 must be computed to five decimal places and rounded to the 1214 fourth decimal place. This final adjustment factor is added to 1215 the variable adjustment factor and benefit ratio of each 1216 employer to obtain each employer's contribution rate. An 1217 employer's contribution rate may not, however, be rounded to 1218 less than 0.1 percent. Regardless of whether subparagraph 5. is

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1219 repealed as provided in subparagraph 6., in determining the 1220 contribution rate for rates effective January 1, 2021, through 1221 December 31, 2025, varying from the standard rate that would 1222 otherwise to be assigned, the computation shall exclude any 1223 benefit that is excluded by the multipliers under subparagraph 1224 (b)2. and subparagraph 1. and The computation of the 1225 contribution rate, varying from the standard rate to be 1226 assigned, shall also exclude any benefit paid as a result of a 1227 governmental order related to COVID-19 to close or reduce 1228 capacity of a business before the date of the repeal. In 1229 addition, the contribution rate for the 2021 and 2022 calendar 1230 years shall be calculated without the application of the 1231 positive adjustment factor in sub-subparagraph (III).

1232 (I) An adjustment factor for noncharge benefits is computed 1233 to the fifth decimal place and rounded to the fourth decimal 1234 place by dividing the amount of noncharge benefits during the 3-1235 year period described in subparagraph (b)3. by the taxable payroll of employers eligible for a variation from the standard 1236 1237 rate who have a benefit ratio for the current year which is less 1238 than the maximum contribution rate. For purposes of computing 1239 this adjustment factor, the taxable payroll of these employers 1240 is the taxable payrolls for the 3 years ending June 30 of the current calendar year as reported to the tax collection service 1241 1242 provider by September 30 of the same calendar year. As used in 1243 this sub-subparagraph, the term "noncharge benefits" means benefits paid to an individual, as adjusted pursuant to 1244 1245 subparagraph (b)2. and subparagraph 1., from the Unemployment Compensation Trust Fund which were not charged to the employment 1246 1247 record of any employer, but excluding any benefit paid as a

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1248 result of a governmental order related to COVID-19 to close or 1249 reduce capacity of a business.

1250 (II) An adjustment factor for excess payments is computed 1251 to the fifth decimal place, and rounded to the fourth decimal 1252 place by dividing the total excess payments during the 3-year 1253 period described in subparagraph (b)3. by the taxable payroll of 1254 employers eligible for a variation from the standard rate who 1255 have a benefit ratio for the current year which is less than the 1256 maximum contribution rate. For purposes of computing this 1257 adjustment factor, the taxable payroll of these employers is the 1258 same figure used to compute the adjustment factor for noncharge 1259 benefits under sub-subparagraph (I). As used in this sub-1260 subparagraph, the term "excess payments" means the amount of 1261 benefits charged to the employment record of an employer, as 1262 adjusted pursuant to subparagraph (b)2. and subparagraph 1., 1263 during the 3-year period described in subparagraph (b)3., but 1264 excluding any benefit paid as a result of a governmental order related to COVID-19 to close or reduce capacity of a business, 1265 1266 less the product of the maximum contribution rate and the 1267 employer's taxable payroll for the 3 years ending June 30 of the 1268 current calendar year as reported to the tax collection service 1269 provider by September 30 of the same calendar year. As used in 1270 this sub-subparagraph, the term "total excess payments" 1271 means the sum of the individual employer excess payments for 1272 those employers that were eligible for assignment of a 1273 contribution rate different from the standard rate.

1274 (III) With respect to computing a positive adjustment 1275 factor:

1276

(A) Beginning January 1, 2012, if the balance of the

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20221382er 1277 Unemployment Compensation Trust Fund on September 30 of the 1278 calendar year immediately preceding the calendar year for which 1279 the contribution rate is being computed is less than 4 percent of the taxable payrolls for the year ending June 30 as reported 1280 1281 to the tax collection service provider by September 30 of that 1282 calendar year, a positive adjustment factor shall be computed. 1283 The positive adjustment factor is computed annually to the fifth 1284 decimal place and rounded to the fourth decimal place by 1285 dividing the sum of the total taxable payrolls for the year 1286 ending June 30 of the current calendar year as reported to the 1287 tax collection service provider by September 30 of that calendar 1288 year into a sum equal to one-fifth of the difference between the 1289 balance of the fund as of September 30 of that calendar year and 1290 the sum of 5 percent of the total taxable payrolls for that 1291 year. The positive adjustment factor remains in effect for 1292 subsequent years until the balance of the Unemployment 1293 Compensation Trust Fund as of September 30 of the year immediately preceding the effective date of the contribution 1294 1295 rate equals or exceeds 4 percent of the taxable payrolls for the 1296 year ending June 30 of the current calendar year as reported to 1297 the tax collection service provider by September 30 of that 1298 calendar year.

(B) Beginning January 1, 2018, and for each year thereafter, the positive adjustment shall be computed by dividing the sum of the total taxable payrolls for the year ending June 30 of the current calendar year as reported to the tax collection service provider by September 30 of that calendar year into a sum equal to one-fourth of the difference between the balance of the fund as of September 30 of that calendar year

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1306 and the sum of 5 percent of the total taxable payrolls for that 1307 year. The positive adjustment factor remains in effect for 1308 subsequent years until the balance of the Unemployment 1309 Compensation Trust Fund as of September 30 of the year immediately preceding the effective date of the contribution 1310 1311 rate equals or exceeds 4 percent of the taxable payrolls for the 1312 year ending June 30 of the current calendar year as reported to 1313 the tax collection service provider by September 30 of that 1.314 calendar year.

1315 (IV) If, beginning January 1, 2015, and each year thereafter, the balance of the Unemployment Compensation Trust 1316 1317 Fund as of September 30 of the year immediately preceding the 1318 calendar year for which the contribution rate is being computed exceeds 5 percent of the taxable payrolls for the year ending 1319 1320 June 30 of the current calendar year as reported to the tax 1321 collection service provider by September 30 of that calendar 1322 year, a negative adjustment factor must be computed. The 1323 negative adjustment factor shall be computed annually beginning 1324 on January 1, 2015, and each year thereafter, to the fifth 1325 decimal place and rounded to the fourth decimal place by 1326 dividing the sum of the total taxable payrolls for the year 1327 ending June 30 of the current calendar year as reported to the 1328 tax collection service provider by September 30 of the calendar 1329 year into a sum equal to one-fourth of the difference between 1330 the balance of the fund as of September 30 of the current calendar year and 5 percent of the total taxable payrolls of 1331 1332 that year. The negative adjustment factor remains in effect for 1333 subsequent years until the balance of the Unemployment 1334 Compensation Trust Fund as of September 30 of the year

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1335 immediately preceding the effective date of the contribution 1336 rate is less than 5 percent, but more than 4 percent of the 1337 taxable payrolls for the year ending June 30 of the current calendar year as reported to the tax collection service provider 1338 1339 by September 30 of that calendar year. The negative adjustment 1340 authorized by this section is suspended in any calendar year in 1341 which repayment of the principal amount of an advance received 1342 from the federal Unemployment Compensation Trust Fund under 42 1343 U.S.C. s. 1321 is due to the Federal Government.

(V) The maximum contribution rate that may be assigned to an employer is 5.4 percent, except employers participating in an approved short-time compensation plan may be assigned a maximum contribution rate that is 1 percent greater than the maximum contribution rate for other employers in any calendar year in which short-time compensation benefits are charged to the employer's employment record.

1351 (VI) As used in this subsection, "taxable payroll" shall be 1352 determined by excluding any part of the remuneration paid to an 1353 individual by an employer for employment during a calendar year 1354 in excess of the first \$7,000. Beginning January 1, 2012, 1355 "taxable payroll" shall be determined by excluding any part of 1356 the remuneration paid to an individual by an employer for 1357 employment during a calendar year as described in s. 1358 443.1217(2). For the purposes of the employer rate calculation 1359 that will take effect in January 1, 2012, and in January 1, 2013, the tax collection service provider shall use the data 1360 1361 available for taxable payroll from 2009 based on excluding any 1362 part of the remuneration paid to an individual by an employer 1363 for employment during a calendar year in excess of the first

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1364 \$7,000, and from 2010 and 2011, the data available for taxable 1365 payroll based on excluding any part of the remuneration paid to 1366 an individual by an employer for employment during a calendar 1367 year in excess of the first \$8,500.

b. If the transfer of an employer's employment record to an 1368 1369 employing unit under paragraph (g) which, before the transfer, 1370 was an employer, the tax collection service provider shall 1371 recompute a benefit ratio for the successor employer based on 1372 the combined employment records and reassign an appropriate 1373 contribution rate to the successor employer effective on the 1374 first day of the calendar quarter immediately after the effective date of the transfer. 1375

1376 3. The tax collection service provider shall reissue rates 1377 for the 2021 calendar year. However, an employer shall continue 1378 to timely file its employer's quarterly reports and pay the 1379 contributions due in a timely manner in accordance with the 1380 rules of the Department of Economic Opportunity. The Department of Revenue shall post the revised rates on its website to enable 1381 1382 employers to securely review the revised rates. For 1383 contributions for the first quarter of the 2021 calendar year, 1384 if any employer remits to the tax collection service provider an amount in excess of the amount that would be due as calculated 1385 1386 pursuant to this paragraph, the tax collection service provider 1387 shall refund the excess amount from the amount erroneously 1388 collected. Notwithstanding s. 443.141(6), refunds issued through August 31, 2021, for first quarter 2021 contributions must be 1389 1390 paid from the General Revenue Fund.

1391 4. The tax collection service provider shall calculate and 1392 assign contribution rates effective January 1, 2022, through

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20221382er 1393 December 31, 2022, excluding any benefit charge that is excluded 1394 by the multipliers under subparagraph (b)2. and subparagraph 1.; 1395 without the application of the positive adjustment factor in 1396 sub-sub-subparagraph 2.a. (III); and without the inclusion of any 1397 benefit charge directly related to COVID-19 as a result of a 1398 governmental order to close or reduce capacity of a business, as 1399 determined by the Department of Economic Opportunity, for each 1400 employer who is eligible for a variation from the standard rate 1401 pursuant to paragraph (d). The Department of Economic 1402 Opportunity shall provide the tax collection service provider 1403 with all necessary benefit charge information by August 1, 2021, 1404 including specific information for adjustments related to COVID-19 charges resulting from a governmental order to close or 1405 reduce capacity of a business, to enable the tax collection 1406 1407 service provider to calculate and issue tax rates effective 1408 January 1, 2022. The tax collection service provider shall 1409 calculate and post rates for the 2022 calendar year by March 1, 1410 2022.

1411 5. Subject to subparagraph 6., the tax collection service provider shall calculate and assign contribution rates effective 1412 1413 January 1, 2023, through December 31, 2025, excluding any 1414 benefit charge that is excluded by the multipliers under 1415 subparagraph (b)2. and subparagraph 1.; without the application 1416 of the positive adjustment factor in sub-subparagraph 1417 2.a.(III); and without the inclusion of any benefit charge directly related to COVID-19 as a result of a governmental order 1418 1419 to close or reduce capacity of a business, as determined by the 1420 Department of Economic Opportunity, for each employer who is 1421 eligible for a variation from the standard rate pursuant to

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1422 paragraph (d). The Department of Economic Opportunity shall 1423 provide the tax collection service provider with all necessary 1424 benefit charge information by August 1 of each year, including 1425 specific information for adjustments related to COVID-19 charges 1426 resulting from a governmental order to close or reduce capacity 1427 of a business, to enable the tax collection service provider to 1428 calculate and issue tax rates effective the following January.

1429 6. If the balance of the Unemployment Compensation Trust Fund on June 30 of any year exceeds \$4,071,519,600, subparagraph 1430 1431 5. is repealed for rates effective the following years. The Office of Economic and Demographic Research shall advise the tax 1432 1433 collection service provider of the balance of the trust fund on 1434 June 30 by August 1 of that year. After the repeal of subparagraph 5. and notwithstanding the dates specified in that 1435 1436 subparagraph, the tax collection service provider shall 1437 calculate and assign contribution rates for each subsequent calendar year as otherwise provided in this section. 1438

1439 Section 21. Paragraph (a) of subsection (9) of section 1440 443.171, Florida Statutes, is amended to read:

1441 443.171 Department of Economic Opportunity and commission; 1442 powers and duties; records and reports; proceedings; state-1443 federal cooperation.-

1444

(9) STATE-FEDERAL COOPERATION.-

(a)1. In the administration of this chapter, the Department of Economic Opportunity and its tax collection service provider shall cooperate with the United States Department of Labor to the fullest extent consistent with this chapter and shall take those actions, through the adoption of appropriate rules, administrative methods, and standards, necessary to secure for

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20221382er 1451 this state all advantages available under the provisions of 1452 federal law relating to reemployment assistance. 1453 2. In the administration of the provisions in s. 443.1115, 1454 which are enacted to conform with the Federal-State Extended Unemployment Compensation Act of 1970, the department shall take 1455 1456 those actions necessary to ensure that those provisions are 1457 interpreted and applied to meet the requirements of the federal 1458 act as interpreted by the United States Department of Labor and 1459 to secure for this state the full reimbursement of the federal 1460 share of extended benefits paid under this chapter which is 1461 reimbursable under the federal act. 3. The department and its tax collection service provider 1462 1463 shall comply with the regulations of the United States Department of Labor relating to the receipt or expenditure by 1464 1465 this state of funds granted under federal law; shall submit the 1466 reports in the form and containing the information the United 1467 States Department of Labor requires; and shall comply with directions of the United States Department of Labor necessary to 1468 1469 assure the correctness and verification of these reports. 1470 4. The department and its tax collection service provider 1471 shall comply with the requirements of the federal Treasury

1471 <u>shall comply with the requirements of the federal Treasury</u> 1472 <u>Offset Program as it pertains to the recovery of unemployment</u> 1473 <u>compensation debts as required by the United States Department</u> 1474 <u>of Labor pursuant to 26 U.S.C. s. 6402. The department or the</u> 1475 <u>tax collection service provider may adopt rules to implement</u> 1476 <u>this subparagraph.</u>

1477

Section 22. This act shall take effect July 1, 2022.

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