By the Committee on Governmental Oversight and Accountability

585-02931-22 20227046

A bill to be entitled

An act relating to public employment; amending s. 110.2035, F.S.; requiring the Department of Management Services to periodically contract for the completion of certain compensation surveys; specifying requirements for the methodology for such surveys; requiring the department to submit a report to the Governor and the legislative presiding officers upon completion of the surveys; amending s. 121.091, F.S.; authorizing Special Risk Class members who are law enforcement officers and meet certain criteria to participate in the deferred retirement option program for an additional time period; amending s. 121.71, F.S.; revising required employer retirement contribution rates for each membership class and subclass of the Florida Retirement System; amending s. 121.72, F.S.; revising allocations to investment plan member accounts; providing a declaration of important state interest; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (c) is added to subsection (6) of section 110.2035, Florida Statutes, to read:

110.2035 Classification and compensation program.-

(6) The department shall establish and maintain an equitable pay plan applicable to all occupations and be responsible for the overall review, coordination, and administration of the pay plan.

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(c) 1. No later than September 1, 2022, and every 10 years thereafter, the department shall contract with a management consulting firm to conduct a compensation survey of positions in the Career Service System, the Senior Management Service Class, and Selected Exempt Service Class to determine the competitiveness of the state's compensation plan compared to competing employers in the state, including both public sector and private sector employers. The survey methodology must include the following:

- a. Geographical differentials in cost of living;
- b. Demand for labor; and
- c. Compensation plans of regional competitors.
- 2. For the survey of positions in the Career Service
 System, the department shall select at least 75 benchmark
 classes and 10 high turnover classes that have at least 50 fulltime equivalent positions.
- 3. For the survey of positions in the Senior Management Service Class and the Selected Exempt Service Class, the department shall select at least 95 benchmark classes.
- 4. Upon completion of the surveys required under this paragraph, the department shall provide a report detailing the results of the surveys to the Governor, the President of the Senate, and the Speaker of the House of Representatives.
- Section 2. Paragraph (b) of subsection (13) of section 121.091, Florida Statutes, is amended to read:
- 121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as

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provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

- (13) DEFERRED RETIREMENT OPTION PROGRAM.—In general, and subject to this section, the Deferred Retirement Option Program, hereinafter referred to as DROP, is a program under which an eligible member of the Florida Retirement System may elect to participate, deferring receipt of retirement benefits while continuing employment with his or her Florida Retirement System employer. The deferred monthly benefits shall accrue in the Florida Retirement System on behalf of the member, plus interest compounded monthly, for the specified period of the DROP participation, as provided in paragraph (c). Upon termination of employment, the member shall receive the total DROP benefits and begin to receive the previously determined normal retirement benefits. Participation in the DROP does not guarantee employment for the specified period of DROP. Participation in DROP by an eligible member beyond the initial 60-month period as authorized in this subsection shall be on an annual contractual basis for all participants.
- (b) Participation in DROP.—Except as provided in this paragraph, an eligible member may elect to participate in DROP for a period not to exceed a maximum of 60 calendar months.

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1.a. An eligible member may elect to participate in DROP for a period not to exceed a maximum of 60 calendar months. However, Members who are instructional personnel employed by the Florida School for the Deaf and the Blind and authorized by the Board of Trustees of the Florida School for the Deaf and the Blind, who are instructional personnel as defined in s. 1012.01(2)(a)-(d) in grades K-12 and authorized by the district school superintendent, or who are instructional personnel as defined in s. 1012.01(2)(a) employed by a developmental research school and authorized by the school's director, or if the school has no director, by the school's principal, may participate in DROP for up to 36 calendar months beyond the 60-month period. Effective July 1, 2018, instructional personnel who are authorized to extend DROP participation beyond the 60-month period must have a termination date that is the last day of the last calendar month of the school year within the DROP extension granted by the employer. If, on July 1, 2018, the member's DROP participation has already been extended for the maximum 36 calendar months and the extension period concludes before the end of the school year, the member's DROP participation may be extended through the last day of the last calendar month of that school year. The employer shall notify the division of the change in termination date and the additional period of DROP participation for the affected instructional personnel.

b. Administrative personnel in grades K-12, as defined in s. 1012.01(3), who have a DROP termination date on or after July 1, 2018, may be authorized to extend DROP participation beyond the initial 60 calendar month period if the administrative personnel's termination date is before the end of the school

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117 year. Such administrative personnel may have DROP participation 118 extended until the last day of the last calendar month of the 119 school year in which their original DROP termination date 120 occurred if a date other than the last day of the last calendar 121 month of the school year is designated. The employer shall notify the division of the change in termination date and the 122 123 additional period of DROP participation for the affected 124 administrative personnel.

- c. Effective July 1, 2022, a member of the Special Risk Class who is a law enforcement officer who meets the criteria in s. 121.0515(3)(a) may participate in DROP for up to 36 calendar months beyond the 60-month period if he or she enters DROP on or before June 30, 2028.
- 2. Upon deciding to participate in DROP, the member shall submit, on forms required by the division:
 - a. A written election to participate in DROP;
- b. Selection of DROP participation and termination dates that satisfy the limitations stated in paragraph (a) and subparagraph 1. The termination date must be in a binding letter of resignation to the employer establishing a deferred termination date. The member may change the termination date within the limitations of subparagraph 1., but only with the written approval of the employer;
- c. A properly completed DROP application for service retirement as provided in this section; and
 - d. Any other information required by the division.
- 3. The DROP participant is a retiree under the Florida Retirement System for all purposes, except for paragraph (5)(f) and subsection (9) and ss. 112.3173, 112.363, 121.053, and

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121.122. DROP participation is final and may not be canceled by the participant after the first payment is credited during the DROP participation period. However, participation in DROP does not alter the participant's employment status, and the member is not deemed retired from employment until his or her deferred resignation is effective and termination occurs as defined in s. 121.021.

- 4. Elected officers are eligible to participate in DROP subject to the following:
- a. An elected officer who reaches normal retirement date during a term of office may defer the election to participate until the next succeeding term in that office. An elected officer who exercises this option may participate in DROP for up to 60 calendar months or no longer than the succeeding term of office, whichever is less.
- b. An elected or a nonelected participant may run for a term of office while participating in DROP and, if elected, extend the DROP termination date accordingly; however, if such additional term of office exceeds the 60-month limitation established in subparagraph 1., and the officer does not resign from office within such 60-month limitation, the retirement and the participant's DROP is null and void as provided in subsubparagraph (c)5.d.
- c. An elected officer who is dually employed and elects to participate in DROP must terminate all employment relationships as provided in s. 121.021(39) for the nonelected position within the original 60-month period or maximum participation period as provided in subparagraph 1. For DROP participation ending:
 - (I) Before July 1, 2010, the officer may continue

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	Special Risk		
	Administrative		
	Support Class	<u>10.77%</u> 9.73%	
196			
	Elected Officers' Class-		
	Legislators, Governor,		
	Lt. Governor,		
	Cabinet Officers,		
	State Attorneys,		
	Public Defenders	<u>9.31%</u> 8.49%	
197			
	Elected Officers' Class-		
	Justices, Judges	<u>14.41%</u> 13.38%	
198			
	Elected Officers' Class-		
	County Elected Officers	<u>11.30%</u> 10.28%	
199			
	Senior Management Service		
	Class	7.70% 6.49%	
200			
	DROP	7.79% 7.23%	
201			
202	(5) In order to address unfunded actuarial liabilities of		ities of
203	the system, the required employer retirement contribution rates		
204	for each membership class and subclass of the Florida Retirement		
205	System for both retirement plans are as	s follows:	
206			
		Percentage of	
	Membership Class	Gross	

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		Compensation,
		Effective
		July 1, <u>2022</u> 2021
207		
208		
	Regular Class	4.23% 4.19%
209		
	Special Risk Class	9.67% 8.90%
210		
	Special Risk	
	Administrative	
	Support Class	26.16% 26.31%
211		
	Elected Officers' Class-	
	Legislators, Governor,	
	Lt. Governor,	
	Cabinet Officers,	
	State Attorneys,	
	Public Defenders	<u>56.76%</u> 53.52%
212		
	Elected Officers' Class-	
	Justices, Judges	<u>27.64%</u> 25.81%
213		
	Elected Officers' Class-	
	County Elected Officers	<u>43.98%</u> 39.42%
214		
	Senior Management Service	
	Class	<u>22.15%</u> 20.80%

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215			
	DROP	9.15% 9.45%	
216			
217	Section 4. Subsection (5) of secti	on 121.72, Florida	
218	Statutes, is amended, and subsection (6	is added to that	
219	section, to read:		
220	121.72 Allocations to investment plan member accounts;		
221	percentage amounts		
222	(5) Effective July 1, 2012, through June 30, 2022,		
223	allocations from the Florida Retirement System Contributions		
224	Clearing Trust Fund to investment plan	Clearing Trust Fund to investment plan member accounts are as	
225	follows:		
226			
	Membership Class	Percentage of Gross	
		Compensation	
227			
228			
	Regular Class	6.30%	
229			
	Special Risk Class	14.00%	
230			
	Special Risk Administrative		
	Support Class	7.95%	
231			
	Elected Officers' Class-		
	Legislators, Governor,		
	Lt. Governor, Cabinet		
	Officers,	9.38%	

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	State Attorneys, Public	
	Defenders	
232		
	Elected Officers' Class-	
	Justices, Judges	13.23%
233		
	Elected Officers' Class-	
	County Elected Officers	11.34%
234		
	Senior Management Service	
	Class	7.67%
235		
236	(6) Effective July 1,	2022, allocations from the Florida
237	Retirement System Contributions Clearing Trust Fund to	
238	investment plan member accounts are as follows:	
239		
	Membership Class	Percentage of Gross
		Compensation
240		
241		
	Regular Class	<u>9.30%</u>
242		
	Special Risk Class	17.00%
243		
	Special Risk Administrativ	e
	Support Class	10.95%
244		
	Elected Officers' Class-	12.38%

ı	585-02931-22 20227046	
	Legislators, Governor,	
	Lt. Governor, Cabinet	
	Officers,	
	State Attorneys, Public	
	Defenders	
245		
	Elected Officers' Class-	
	Justices, Judges 16.23%	
246		
	Elected Officers' Class-	
	County Elected Officers 14.34%	
247		
	Senior Management Service	
	<u>Class</u> <u>10.67%</u>	
248		
249	Section 5. The Legislature finds that a proper and	
250	legitimate state purpose is served when employees, officers, and	
251	retirees of the state and its political subdivisions, and the	
252	dependents, survivors, and beneficiaries of such employees,	
253	officers, and retirees, are extended the basic protections	
254	afforded by governmental retirement systems. These persons must	
255	be provided benefits that are fair and adequate and that are	
256	managed, administered, and funded in an actuarially sound manner	
257	as required by s. 14, Article X of the State Constitution and	
258	part VII of chapter 112, Florida Statutes. Therefore, the	
259	Legislature determines and declares that this act fulfills an	
260	<pre>important state interest.</pre>	

Section 6. This act shall take effect July 1, 2022.