Bill No. CS/HB 125 (2023)

Amendment No. 1

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COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Commerce Committee Representative McClain offered the following:

2	
4	Amendment (with title amendment)
5	Remove everything after the enacting clause and insert:
6	Section 1. Section 367.0811, Florida Statutes, is created
7	to read:
8	367.0811 Rates; alternative procedure for establishing
9	rate base value of acquired utility system
10	(1) The Legislature finds that it is in the public
11	interest to promote consolidation efforts with water and
12	wastewater utility systems in order to encourage economies of
13	scale, better access to lower material and supply costs, better
14	access to capital, improvement in utility infrastructure, and
15	improvement in the quality of service overall.

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16	(2) As used in this section, the term "rate stabilization
17	plan" means an acquiring utility's plan to implement rate
18	changes incrementally over a period of time to mitigate rate
19	increases and to predictably achieve consolidated pricing over
20	time.
21	(3)(a) If a utility acquires an existing utility system,
22	including a system described in s. 367.022(2), the utility may
23	petition the commission to establish a rate base value for the
24	utility system being acquired using the valuation process in
25	this section instead of the cost method pursuant to s. 367.081.
26	(b) The rate base value established by the commission
27	under this section shall be used for ratemaking purposes in the
28	acquiring utility's next general rate case. The rate base value
29	may not exceed the lesser of the purchase price negotiated
30	between the parties to the acquisition transaction or the
31	average of the three appraisals conducted under subsection (4)
32	and may not be adjusted for contribution-in-aid-of-construction
33	or used and useful in serving the public. However, the rate base
34	value may include reasonable transaction and closing costs
35	incurred by the acquiring utility and reasonable fees paid to
36	the appraisers.
37	(4)(a) For purposes of this section, the utility system
38	being acquired shall be appraised by three licensed appraisers
39	chosen from a list established by the commission. Appraisals
40	shall be paid for by the buyer. Each appraiser shall provide an
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41	appraisal of the value of the utility system being acquired that
42	is consistent with the Uniform Standards of Professional
43	Appraisal Practice.
44	(b) The acquiring utility and the utility system being
45	acquired shall jointly retain a licensed engineer to conduct an
46	assessment of the tangible assets of the utility system being
47	acquired, and the assessment shall be provided to the three
48	appraisers for use in determining the value of the utility
49	system being acquired.
50	(5) A petition filed under this section to establish the
51	rate base value for a utility system being acquired must contain
52	all of the following:
53	(a) The requested rate base value for the utility system
54	being acquired.
55	(b) Copies of the appraisals required by this section,
56	including the average of the valuations produced by each
57	appraisal.
58	(c) A copy of the assessment of tangible assets required
59	by this section.
60	(d) A 3-year plan to address each deficiency identified by
61	the assessment of tangible assets required by this section. The
62	plan must address impact on quality of service and any planned
63	improvements to water quality.

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64	(e) The 5-year projected rate impact on the customers of
65	the utility system being acquired, including, but not limited
66	to, the rate impact of all of the following:
67	1. Any cost efficiencies expected to result from the
68	acquisition transaction.
69	2. Use of this section, instead of the cost method
70	pursuant to s. 367.081, to establish the rate base value.
71	(f) The contract of sale.
72	(g) The estimated value of fees and transaction and
73	closing costs to be incurred by the acquiring utility.
74	(h) A tariff, including rates equal to the rates of the
75	utility system being acquired, and a rate stabilization plan, if
76	applicable to the acquisition. A rate stabilization plan must be
77	filed if the acquisition would result in a significant
78	individual increase in rates during the period identified in
79	paragraph (e).
80	(6)(a) If the petition meets the filing requirements of
81	subsection (5), the commission, no later than 8 months after the
82	date the complete petition is filed, shall issue a final order
83	on the petition.
84	(b) The commission may, in the public interest, grant the
85	petition, in whole or in part, or with modifications or may deny
86	the petition.
87	(c) The commission may not approve a rate base value
88	higher than that requested in the petition.
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89	(7) Notwithstanding any provision in this section, the
90	commission may, pursuant to this chapter, set rates for the
91	acquired utility system in future rate cases and may classify
92	the acquired utility system as a separate entity for ratemaking
93	purposes if it is deemed to be in the public interest.
94	(8) This section applies to acquiring utilities that are
95	engaged in an arms-length acquisition of a water or wastewater
96	system, or both, and:
97	(a) Provide water or wastewater service, or both, to more
98	than 10,000 customers; or
99	(b) Are permitted to produce at least 3 million gallons
100	
101	per day of drinking water. (9) At minimum, in considering a rate base value petition
101	
	pursuant to this section, the commission must consider all of
103	the following in serving the public interest and pursuant to the
104	goals of this section:
105	(a) Improvements in quality of service.
106	(b) Improvements in compliance with regulatory
107	requirements.
108	(c) Rate reductions or rate stability over a long-term
109	period.
110	
111	(e) A demonstration that the purchase is being made as
112	part of an arms-length transaction.
113	(f) Economies of scale to be generated by the transaction.
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114	(g) A comparison of the acquiring utility's net book
115	value, to the extent available, and the proposed rate base value
116	of the utility being acquired.
117	(h) A demonstration that the acquiring utility has greater
118	access to capital than the utility being acquired.
119	(10) The commission may set reasonable performance goals
120	based on the standards specified in subsection (9) and review
121	utility performance regarding these standards in a rate
122	proceeding.
123	(11) The commission shall adopt rules to implement this
124	section.
125	Section 2. This act shall take effect July 1, 2023.
126	
127	
127 128	TITLE AMENDMENT
	<b>TITLE AMENDMENT</b> Remove everything before the enacting clause and insert:
128	
128 129	Remove everything before the enacting clause and insert:
128 129 130	Remove everything before the enacting clause and insert: A bill to be entitled
128 129 130 131	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s.
128 129 130 131 132	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the
128 129 130 131 132 133	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative
128 129 130 131 132 133 134	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative procedure by which the Florida Public Service Commission may
128 129 130 131 132 133 134 135	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative procedure by which the Florida Public Service Commission may establish a rate base value for certain acquired utility
128 129 130 131 132 133 134 135 136	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative procedure by which the Florida Public Service Commission may establish a rate base value for certain acquired utility systems; requiring that the approved rate base value be
128 129 130 131 132 133 134 135 136 137 138	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative procedure by which the Florida Public Service Commission may establish a rate base value for certain acquired utility systems; requiring that the approved rate base value be reflected in the acquiring utility's next general rate case for
128 129 130 131 132 133 134 135 136 137 138	Remove everything before the enacting clause and insert: A bill to be entitled An act relating to utility system rate base values; creating s. 367.0811, F.S.; providing legislative findings; defining the term "rate stabilization plan"; establishing an alternative procedure by which the Florida Public Service Commission may establish a rate base value for certain acquired utility systems; requiring that the approved rate base value be reflected in the acquiring utility's next general rate case for ratemaking purposes; establishing a procedure for appraisal of

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139 the acquired utility system; providing the contents required for 140 a petition to the commission for approval of the rate base value 141 of the acquired utility system; providing duties of the 142 commission regarding petitions; authorizing the commission to 143 set rates for and classify certain acquired utility systems; providing applicability; requiring the commission to take 144 145 certain factors into consideration for certain rate base value 146 petitions; requiring the commission to adopt rules; providing an effective date. 147

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