1 A bill to be entitled 2 An act relating to health care provider 3 accountability; creating ss. 395.1062 and 400.0232, 4 F.S.; defining the terms "health care practitioner" 5 and "health care worker"; providing criminal and civil 6 immunity to health care workers of hospitals and 7 nursing home facilities, respectively, who carry out 8 directives of a supervising health care practitioner 9 or entity; providing an exception; amending s. 400.141, F.S.; requiring the Agency for Health Care 10 11 Administration to provide a report on the success of 12 the personal care attendant program to the Governor 13 and the Legislature by a specified date each year; 14 providing requirements for the report; requiring 15 nursing home facilities to report to the agency common 16 ownership relationships they or their parent companies share with certain entities; requiring the agency to 17 18 work with stakeholders to determine how such reporting 19 shall be conducted; requiring the agency to submit a report of such reported common ownership relationships 20 21 to the Governor and the Legislature by a specified 22 date each year; requiring the agency to adopt rules; 23 amending s. 409.908, F.S.; revising the rate 24 methodology for the agency's long-term care reimbursement plan; requiring the agency to add a 25

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26	quality metric to its Quality Incentive Program for a
27	specified purpose; providing an effective date.
28	
29	Be It Enacted by the Legislature of the State of Florida:
30	
31	Section 1. Section 395.1062, Florida Statutes, is created
32	to read:
33	395.1062 Immunity from liability; certain health care
34	workers
35	(1) As used in this section, the term:
36	(a) "Health care practitioner" has the same meaning as
37	provided in s. 456.001.
38	(b) "Health care worker" means a health care practitioner
39	or a person otherwise licensed, registered, or certified to
40	provide health care services in this state. The term also
41	includes unlicensed persons authorized by law to perform tasks
42	delegated by, or provide health care services under the
43	supervision of, a licensed, registered, or certified person or
44	entity.
45	(2) A health care worker of a hospital who carries out the
46	directive of a supervising health care practitioner or hospital
47	is not subject to criminal prosecution or civil liability, and
48	is deemed not to have engaged in unprofessional conduct, as a
49	result of carrying out the health care directive.
50	(3) This section does not apply if it is shown by a

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51	preponderance of the evidence that the health care worker did
52	not, in good faith, comply with the minimum standards of
53	acceptable and prevailing practice, including, but not limited
54	to, engaging in acts for which the health care worker is not
55	qualified by training or experience.
56	Section 2. Section 400.0232, Florida Statutes, is created
57	to read:
58	400.0232 Immunity from liability; certain health care
59	workers
60	(1) As used in this section, the term:
61	(a) "Health care practitioner" has the same meaning as
62	provided in s. 456.001.
63	(b) "Health care worker" means a health care practitioner
64	or a person otherwise licensed, registered, or certified to
65	provide health care services in this state. The term also
66	includes unlicensed persons authorized by law to perform tasks
67	delegated by, or provide health care services under the
68	supervision of, a licensed, registered, or certified person or
69	entity.
70	(2) A health care worker who carries out the directive of
71	a supervising health care practitioner, a nursing home
72	administrator, or a nursing home facility is not subject to
73	criminal prosecution or civil liability, and is deemed not to
74	have engaged in unprofessional conduct, as a result of carrying
75	out the health care directive.

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76 This section does not apply if it is shown by a (3) 77 preponderance of the evidence that the health care worker did 78 not, in good faith, comply with the minimum standards of 79 acceptable and prevailing practice, including, but not limited 80 to, engaging in acts for which the health care worker is not 81 qualified by training or experience. 82 Section 3. Paragraph (w) of subsection (1) of section 83 400.141, Florida Statutes, is amended, and paragraph (x) is 84 added to that subsection, to read: 85 400.141 Administration and management of nursing home 86 facilities.-(1) Every licensed facility shall comply with all 87 applicable standards and rules of the agency and shall: 88 89 (w) Be allowed to employ personal care attendants as 90 defined in s. 400.211(2)(d), if such personal care attendants 91 are participating in the personal care attendant training 92 program developed by the agency, in accordance with 42 C.F.R. 93 ss. 483.151-483.154, in consultation with the Board of Nursing. The personal care attendant program must consist of a 94 1. minimum of 16 hours of education and must include all of the 95 96 topics and lessons specified in the program curriculum. 97 The program curriculum must include, but need not be 2. 98 limited to, training in all of the following content areas: a. Residents' rights. 99 b. Confidentiality of residents' personal information and 100 Page 4 of 13

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101	medical records.	
102	c. Control of contagious and infectious diseases.	
103	d. Emergency response measures.	
104	e. Assistance with activities of daily living.	
105	f. Measuring vital signs.	
106	g. Skin care and pressure sores prevention.	
107	h. Portable oxygen use and safety.	
108	i. Nutrition and hydration.	
109	j. Dementia care.	
110	3. A personal care attendant must complete the 16 hours of	
111	required education before having any direct contact with a	
112	resident.	
113	4. A personal care attendant may not perform any task that	
114	requires clinical assessment, interpretation, or judgment.	
115	5. An individual employed as a personal care attendant	
116	under s. 400.211(2)(d) must work exclusively for one nursing	
117	facility before becoming a certified nursing assistant.	
118		
119	The agency shall adopt rules necessary to implement this	
120	paragraph. If the state of emergency declared by the Governor	
121	pursuant to Executive Order No. 20-52 is terminated before the	
122	agency adopts rules to implement this paragraph, the agency	
123	shall authorize the continuation of the personal care attendant	
124	program until the agency adopts such rules. <u>On January 1 of each</u>	
125	year, the agency shall provide a report to the Governor, the	
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126 President of the Senate, and the Speaker of the House of 127 Representatives regarding the success of the program, including, 128 but not limited to, the number of personal care attendants who 129 took and passed the certified nursing assistant exam after 4 130 months of initial employment with a single nursing facility as provided in s. 400.211(2); any adverse actions related to 131 132 patient care involving personal care attendants; the number of 133 certified nursing assistants who are employed and remain 134 employed each year after completing the personal care attendant 135 program; and the turnover rate of personal care attendants in 136 nursing home facilities. 137 (x) Report to the agency any common ownership the facility 138 or its parent company shares with a staffing or management 139 company, a vocational or physical rehabilitation company, or any 140 other company that conducts business within the nursing home 141 facility. The agency shall work with stakeholders to determine 142 how this reporting shall be conducted. By January 15 of each 143 year, the agency shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of 144 145 Representatives on all common ownership relationships reported 146 to the agency in the preceding calendar year. The agency shall adopt rules to implement this paragraph. 147 148 Section 4. Paragraph (b) of subsection (2) of section 149 409.908, Florida Statutes, is amended to read: 150 409.908 Reimbursement of Medicaid providers.-Subject to

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151 specific appropriations, the agency shall reimburse Medicaid 152 providers, in accordance with state and federal law, according 153 to methodologies set forth in the rules of the agency and in 154 policy manuals and handbooks incorporated by reference therein. 155 These methodologies may include fee schedules, reimbursement 156 methods based on cost reporting, negotiated fees, competitive 157 bidding pursuant to s. 287.057, and other mechanisms the agency 158 considers efficient and effective for purchasing services or 159 goods on behalf of recipients. If a provider is reimbursed based 160 on cost reporting and submits a cost report late and that cost report would have been used to set a lower reimbursement rate 161 for a rate semester, then the provider's rate for that semester 162 shall be retroactively calculated using the new cost report, and 163 164 full payment at the recalculated rate shall be effected 165 retroactively. Medicare-granted extensions for filing cost 166 reports, if applicable, shall also apply to Medicaid cost 167 reports. Payment for Medicaid compensable services made on 168 behalf of Medicaid-eligible persons is subject to the 169 availability of moneys and any limitations or directions 170 provided for in the General Appropriations Act or chapter 216. 171 Further, nothing in this section shall be construed to prevent 172 or limit the agency from adjusting fees, reimbursement rates, 173 lengths of stay, number of visits, or number of services, or 174 making any other adjustments necessary to comply with the 175 availability of moneys and any limitations or directions

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176 provided for in the General Appropriations Act, provided the 177 adjustment is consistent with legislative intent.

178

(2)

179 (b) Subject to any limitations or directions in the 180 General Appropriations Act, the agency shall establish and 181 implement a state Title XIX Long-Term Care Reimbursement Plan 182 for nursing home care in order to provide care and services in 183 conformance with the applicable state and federal laws, rules, 184 regulations, and guality and safety standards and to ensure that 185 individuals eligible for medical assistance have reasonable 186 geographic access to such care.

187 The agency shall amend the long-term care reimbursement 1. 188 plan and cost reporting system to create direct care and 189 indirect care subcomponents of the patient care component of the 190 per diem rate. These two subcomponents together shall equal the 191 patient care component of the per diem rate. Separate prices 192 shall be calculated for each patient care subcomponent, 193 initially based on the September 2016 rate setting cost reports 194 and subsequently based on the most recently audited cost report 195 used during a rebasing year. The direct care subcomponent of the 196 per diem rate for any providers still being reimbursed on a cost 197 basis shall be limited by the cost-based class ceiling, and the 198 indirect care subcomponent may be limited by the lower of the 199 cost-based class ceiling, the target rate class ceiling, or the individual provider target. The ceilings and targets apply only 200

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to providers being reimbursed on a cost-based system. Effective 201 202 October 1, 2018, a prospective payment methodology shall be 203 implemented for rate setting purposes with the following 204 parameters: 205 Peer Groups, including: a. 206 North-SMMC Regions 1-9, less Palm Beach and Okeechobee (I) 207 Counties; and South-SMMC Regions 10-11, plus Palm Beach and 208 (II)209 Okeechobee Counties. 210 Percentage of Median Costs based on the cost reports b. 211 used for September 2016 rate setting: 212 Direct Care Costs 100 percent. (I) Indirect Care Costs 92 percent. 213 (II)214 (III) Operating Costs 86 percent. 215 c. Floors: 216 (I) Direct Care Component 100 95 percent. 217 Indirect Care Component 92.5 percent. (II)Operating Component None. 218 (III) 219 Pass-through Payments Real Estate and d. 220 Personal Property 221 Taxes and Property Insurance. 222 e. Quality Incentive Program Payment 223 Pool 6 percent of September 224 2016 non-property related 225 payments of included facilities.

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226	f. Quality Score Threshold to Quality for Quality
227	Incentive
228	Payment
229	g. Fair Rental Value System Payment Parameters:
230	(I) Building Value per Square Foot based on 2018 RS Means.
231	(II) Land Valuation10 percent of Gross Building value.
232	(III) Facility Square FootageActual Square Footage.
233	(IV) Moveable Equipment Allowance \$8,000 per bed.
234	(V) Obsolescence Factor 1.5 percent.
235	(VI) Fair Rental Rate of Return 8 percent.
236	(VII) Minimum Occupancy 90 percent.
237	(VIII) Maximum Facility Age
238	(IX) Minimum Square Footage per Bed
239	(X) Maximum Square Footage for Bed
240	(XI) Minimum Cost of a renovation/replacements\$500 per
241	bed.
242	h. Ventilator Supplemental payment of \$200 per Medicaid
243	day of 40,000 ventilator Medicaid days per fiscal year.
244	2. The direct care subcomponent shall include salaries and
245	benefits of direct care staff providing nursing services
246	including registered nurses, licensed practical nurses, and
247	certified nursing assistants who deliver care directly to
248	residents in the nursing home facility, allowable therapy costs,
249	and dietary costs. This excludes nursing administration, staff
250	development, the staffing coordinator, and the administrative
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251 portion of the minimum data set and care plan coordinators. The 252 direct care subcomponent also includes medically necessary 253 dental care, vision care, hearing care, and podiatric care.

3. All other patient care costs shall be included in the indirect care cost subcomponent of the patient care per diem rate, including complex medical equipment, medical supplies, and other allowable ancillary costs. Costs may not be allocated directly or indirectly to the direct care subcomponent from a home office or management company.

4. On July 1 of each year, the agency shall report to the Legislature direct and indirect care costs, including average direct and indirect care costs per resident per facility and direct care and indirect care salaries and benefits per category of staff member per facility.

5. Every fourth year, the agency shall rebase nursing home prospective payment rates to reflect changes in cost based on the most recently audited cost report for each participating provider.

269 6. A direct care supplemental payment may be made to
270 providers whose direct care hours per patient day are above the
271 80th percentile and who provide Medicaid services to a larger
272 percentage of Medicaid patients than the state average.

7. For the period beginning on October 1, 2018, and ending
on September 30, 2021, the agency shall reimburse providers the
greater of their September 2016 cost-based rate or their

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276 prospective payment rate. Effective October 1, 2021, the agency 277 shall reimburse providers the greater of 95 percent of their 278 cost-based rate or their rebased prospective payment rate, using 279 the most recently audited cost report for each facility. This 280 subparagraph shall expire September 30, 2023. 8. Pediatric, Florida Department of Veterans Affairs, and

government-owned facilities are exempt from the pricing model established in this subsection and shall remain on a cost-based prospective payment system. Effective October 1, 2018, the agency shall set rates for all facilities remaining on a costbased prospective payment system using each facility's most recently audited cost report, eliminating retroactive settlements.

289 <u>9. The agency shall add a quality metric to the Quality</u> 290 <u>Incentive Program to measure direct care staff turnover and the</u> 291 <u>long-term retention of direct care staff for purposes of</u> 292 <u>recognizing that a stable workforce increases the quality of</u> 293 <u>nursing home resident care, as described in s. 400.235.</u>

It is the intent of the Legislature that the reimbursement plan achieve the goal of providing access to health care for nursing home residents who require large amounts of care while encouraging diversion services as an alternative to nursing home care for residents who can be served within the community. The agency shall base the establishment of any maximum rate of

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301 payment, whether overall or component, on the available moneys 302 as provided for in the General Appropriations Act. The agency 303 may base the maximum rate of payment on the results of 304 scientifically valid analysis and conclusions derived from 305 objective statistical data pertinent to the particular maximum 306 rate of payment. The agency shall base the rates of payments in 307 accordance with the minimum wage requirements as provided in the 308 General Appropriations Act.

309

Section 5. This act shall take effect July 1, 2023.

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