

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Committee on Regulated Industries

---

BILL: SB 1366

INTRODUCER: Senator Collins

SUBJECT: Fees/Interstate-Mobility and Universal-Recognition Occupational Licensing Act

DATE: March 20, 2023

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Kraemer</u>	<u>Imhof</u>	<u>RI</u>	<u>Pre-meeting</u>
2.	_____	_____	<u>AEG</u>	_____
3.	_____	_____	<u>FP</u>	_____

---

**I. Summary:**

SB 1366 authorizes licensing boards that issue licenses pursuant to the Interstate-Mobility and Universal-Recognition Occupational Licensing Act (act), created by SB 1364, to charge a fee to applicants for an occupational license or government certification, in order to recoup a board's costs, not to exceed \$100 for each application.

The affected boards issue licenses pursuant to ch. 455, F.S., relating to the regulations of professions by the Department of Business and Professional Regulation (DBPR), or ch. 456, F.S., relating to the regulation of professions by the Department of Health (DOH).

SB 1364 is a linked bill that creates s. 455.2135, F.S. to address occupational license portability in the United States by requiring Florida licensing boards to issue occupational licenses or government certifications to eligible individuals, under certain circumstances.

See Section V, Fiscal Impact Statement.

The bill is effective on the same date that SB 1364 or similar legislation takes effect, if such legislation is adopted in the same legislative session or any extension and becomes a law.

**II. Present Situation:**

For each license issued, the DBPR charges an initial license fee and license renewal fee set by the applicable board or by the DBPR if there is no board for the profession.<sup>1</sup> The DBPR also imposes a \$5 unlicensed activity fee on each occupational license, in order to fund efforts to

---

<sup>1</sup> See s. 455.213, F.S.

combat unlicensed activity.<sup>2</sup> Renewal fees may be imposed for a two-year (biennial) or four-year license, if authorized by the DBPR.<sup>3</sup>

For each license issued, the DOH charges an initial license fee and license renewal fee set by the applicable board or by the DOH if there is no board for the profession.<sup>4</sup> The DOH also imposes a \$5 unlicensed activity fee on each occupational license, in order to fund efforts to combat unlicensed activity.<sup>5</sup> Renewal fees may be imposed for a two-year (biennial) or four-year license, if authorized by the DOH.<sup>6</sup>

The linked bill, SB 1364, addresses occupational license portability in the United States by requiring Florida licensing boards that issue occupational licenses or government certifications to individuals under ch. 455, F.S., relating to the regulations of professions by the DBPR, or ch. 456, F.S., relating to the regulation of professions by the DOH, to issue an occupational license or government certification (universal license) to eligible applicants, under certain circumstances (universal licensing requirement), as follows:

- The universal licensing requirement does not apply to occupations regulated by the Florida Supreme Court, certified public accountants, and other credentials, such as those used for medical board certification;
- Applicants may seek a universal license through one of three pathways described in the bill:
  - Universal licensing if licensed by another licensing entity;
  - Universal licensing based on work experience in another state or the military; or
  - Universal licensing based on private certification with work experience in a non-licensing state or the military.
- An applicant with a valid occupational license or certification in good standing, or who otherwise meets the requirements for an occupational license for a lawful occupation, is presumed to be qualified for, and must be issued, an occupational license or government certification by the appropriate Florida licensing board.
- During a declared state of emergency, the Governor may order the recognition of occupational licenses from outside Florida or from a foreign country as if the licenses were issued in Florida, may expand any occupation license scope of practice, and authorize licensees to provide services in Florida in person, telephonically, or by other means for the duration of the emergency.

### III. Effect of Proposed Changes:

The bill authorizes licensing boards that issue licenses pursuant to the Interstate-Mobility and Universal-Recognition Occupational Licensing Act, created by SB 1364, to charge a fee to applicants for an occupational license or government certification, in order to recoup a board's costs, not to exceed \$100 for each application.

The affected boards issue licenses pursuant to ch. 455, F.S., or ch. 456, F.S., pursuant to s. 455.2135, F.S., as created by SB 1364.

---

<sup>2</sup> See s. 455.2281, F.S.

<sup>3</sup> See s. 455.203(1), F.S.

<sup>4</sup> See s. 456.013, F.S.

<sup>5</sup> See s. 456.065, F.S.

<sup>6</sup> See s. 456.004(1), F.S.

SB 1364 is a linked bill that addresses occupational license portability in the United States by requiring Florida licensing boards that issue occupational licenses or government certifications to individuals, under certain circumstances.

Successful applicants who are issued licenses in Florida by the DBPR will be subject to the fees authorized under s. 455.219, F.S., and those licensed by the DOH will be subject to the fees authorized under s. 456.025, F.S.

The bill is effective on the same date that SB 1364 or similar legislation takes effect, if such legislation is adopted in the same legislative session or any extension and becomes a law.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Section 19, Art. VII of the State Constitution limits the authority of the legislature to enact legislation that imposes or raises a state tax or fee by requiring such legislation to be approved by a 2/3 vote of each chamber of the legislature. Such state tax or fee imposed, authorized, or raised must be contained in a separate bill that contains no other subject.

For purposes of this limitation, the term “fee” is defined, in pertinent part, to mean any charge or payment required by law, including any fee for service, fee or cost for licenses, and charge for service.

E. Other Constitutional Issues:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

The bill requires certain licensing boards to establish a fee for licensure of eligible applicants licensed or certified to work in occupations or professions outside Florida, to perform such work in this state, as authorized in s. 455.2135, F.S., created by linked bill

SB 1364, establishing the Interstate-Mobility and Universal-Recognition Occupational Licensing Act.

**B. Private Sector Impact:**

Beginning July 1, 2024, persons who are licensed or certified to work in occupations or professions outside Florida, if eligible to do so pursuant to s. 455.2135, F.S., created by the act, will be required to pay an application fee up to \$100 to be able to be licensed to perform such work in Florida.

**C. Government Sector Impact:**

The creation of an additional application procedure for eligible individuals licensed outside Florida may result in a fiscal impact to the DBPR and the DOH. To date, no analysis by the DBPR or the DOH of the impact of the act on their respective operations, revenue, and expenditures has been provided.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

As required for all fee bills linked to a substantive bill, a technical amendment is required to insert the number of the linked bill SB 1364. In addition, the subsection number (13) referenced in the fee bill must be revised to conform to the linked bill. *See* line 53 of the fee bill. Staff has prepared the required technical amendment to insert the linked bill number into the bill and correct the subsection reference.

**VIII. Statutes Affected:**

This bill substantially amends section 455.2135 of the Florida Statutes.

**IX. Additional Information:**

**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.