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A bill to be entitled An act relating to alternative mobility funding systems; amending s. 163.3164, F.S.; providing definitions; amending s. 163.3180, F.S.; revising requirements related to agreements to pay for or construct certain improvements; authorizing certain local governments to adopt an alternative mobility planning and fee system or an alternative system in certain circumstances; providing requirements for the application of an adopted alternative system; prohibiting an alternative system from imposing responsibility for funding an existing transportation deficiency upon new development; amending s. 163.31801, F.S.; revising requirements for the calculation of impact fees by certain local governments and special districts; revising requirements for local governments, school districts, and special districts to impose impact fees in certain instances; creating s. 163.31803, F.S.; providing requirements for mobility fee-based funding systems; prohibiting certain transportation impact fees and fees that are not mobility-based fees; prohibiting mobility fees, fee updates, or fee increases from relying solely on motor vehicle capacity; requiring certain mobility fees to be updated within a specified

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timeframe; specifying parameters that must or may be included in a mobility fee; specifying criteria to be used by a local government in adopting a mobility plan and mobility fee for transportation mitigation improvements; requiring mobility fees to be expended or committed within a specified time period; providing criteria for use by local governments issuing building permits related to mobility fees; encouraging local governments to coordinate certain activities included in mobility plans with other affected local governments for certain purposes; specifying that local governments have the burden of proving that the imposition or amount of a fee or exaction meets certain criteria; prohibiting the courts from using a deferential standard for a specified purpose; providing for mobility fee credits in any mode that creates equivalent capacity which is designated in a local government capital improvements list; providing that the holder of transportation or road impact fee credits is granted specified benefits; providing for full mitigation of a development's transportation impacts in certain instances; amending s. 212.055, F.S.; conforming a cross-reference; providing an effective date.

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51 Be It Enacted by the Legislature of the State of Florida: 52 53 Section 1. Subsections (32) through (52) of section 54 163.3164, Florida Statutes, are renumbered as subsections (34) through (54), respectively, and new subsections (32) and (33) 55 56 are added to that section, to read: 57 163.3164 Community Planning Act; definitions.—As used in 58 this act: 59 (32)"Mobility fee" means a local government fee schedule established by ordinance and based on the projects included in 60 61 the local government's adopted mobility plan. "Mobility plan" means an integrated land use and 62 (33)alternative mobility transportation plan adopted into a local 63 64 government comprehensive plan that promotes a compact, mixeduse, and interconnected development served by a multimodal 65 66 transportation system in an area that is urban in character as 67 defined in s. 171.031. 68 Section 2. Paragraphs (h) and (i) of subsection (5) of 69 section 163.3180, Florida Statutes, are amended to read: 70 163.3180 Concurrency.-71 (5) 72 Local governments that continue to implement a 73 transportation concurrency system, whether in the form adopted 74 into the comprehensive plan before the effective date of the Community Planning Act, chapter 2011-139, Laws of Florida, or as 75

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subsequently modified, must:

- a. Consult with the Department of Transportation when proposed plan amendments affect facilities on the strategic intermodal system.
- b. Exempt public transit facilities from concurrency. For the purposes of this sub-subparagraph, public transit facilities include transit stations and terminals; transit station parking; park-and-ride lots; intermodal public transit connection or transfer facilities; fixed bus, guideway, and rail stations; and airport passenger terminals and concourses, air cargo facilities, and hangars for the assembly, manufacture, maintenance, or storage of aircraft. As used in this sub-subparagraph, the terms "terminals" and "transit facilities" do not include seaports or commercial or residential development constructed in conjunction with a public transit facility.
- c. Allow an applicant for a development-of-regional-impact development order, development agreement, rezoning, or other land use development permit to satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06, when applicable, if:
- (I) The applicant in good faith offers to enter into a binding agreement to pay for or construct its proportionate share of required improvements in a manner consistent with this subsection. The agreement must provide that after an applicant

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makes its contribution or constructs its proportionate share pursuant to this sub-sub-subparagraph, the project shall be considered to have mitigated its transportation impacts and be allowed to proceed.

- (II) The proportionate-share contribution or construction is sufficient to accomplish one or more mobility improvements that will benefit a regionally significant transportation facility. A local government may accept contributions from multiple applicants for a planned improvement if it maintains contributions in a separate account designated for that purpose. A local government may not prevent a single applicant from proceeding after the applicant has satisfied its proportionate-share contribution.
- d. Provide the basis upon which the landowners will be assessed a proportionate share of the cost addressing the transportation impacts resulting from a proposed development.
- 2. An applicant shall not be held responsible for the additional cost of reducing or eliminating deficiencies. When an applicant contributes or constructs its proportionate share pursuant to this paragraph, a local government may not require payment or construction of transportation facilities whose costs would be greater than a development's proportionate share of the improvements necessary to mitigate the development's impacts.
- a. The proportionate-share contribution shall be calculated based upon the number of trips from the proposed

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development expected to reach roadways during the peak hour from the stage or phase being approved, divided by the change in the peak hour maximum service volume of roadways resulting from construction of an improvement necessary to maintain or achieve the adopted level of service, multiplied by the construction cost, at the time of development payment, of the improvement necessary to maintain or achieve the adopted level of service.

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In using the proportionate-share formula provided in this subparagraph, the applicant, in its traffic analysis, shall identify those roads or facilities that have a transportation deficiency in accordance with the transportation deficiency as defined in subparagraph 4. The proportionate-share formula provided in this subparagraph shall be applied only to those facilities that are determined to be significantly impacted by the project traffic under review. If any road is determined to be transportation deficient without the project traffic under review, the costs of correcting that deficiency shall be removed from the project's proportionate-share calculation and the necessary transportation improvements to correct that deficiency shall be considered to be in place for purposes of the proportionate-share calculation. The improvement necessary to correct the transportation deficiency is the funding responsibility of the entity that has maintenance responsibility for the facility. The development's proportionate share shall be calculated only for the needed transportation improvements that

151 are greater than the identified deficiency.

- c. When the provisions of subparagraph 1. and this subparagraph have been satisfied for a particular stage or phase of development, all transportation impacts from that stage or phase for which mitigation was required and provided shall be deemed fully mitigated in any transportation analysis for a subsequent stage or phase of development. Trips from a previous stage or phase that did not result in impacts for which mitigation was required or provided may be cumulatively analyzed with trips from a subsequent stage or phase to determine whether an impact requires mitigation for the subsequent stage or phase.
- d. In projecting the number of trips to be generated by the development under review, any trips assigned to a toll-financed facility shall be eliminated from the analysis.
- e. The applicant shall receive a credit on a dollar-for-dollar basis for impact fees, mobility fees, and other transportation concurrency mitigation requirements paid or payable in the future for the project. The credit shall be reduced up to 20 percent by the percentage share that the project's traffic represents of the added capacity of the selected improvement, or by the amount specified by local ordinance, whichever yields the greater credit.
- 3. This subsection does not require a local government to approve a development that, for reasons other than transportation impacts, is not qualified for approval pursuant

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to the applicable local comprehensive plan and land development regulations.

- 4. As used in this subsection, the term "transportation deficiency" means a facility or facilities on which the adopted level-of-service standard is exceeded by the existing, committed, and vested trips, plus additional projected background trips from any source other than the development project under review, and trips that are forecast by established traffic standards, including traffic modeling, consistent with the University of Florida's Bureau of Economic and Business Research medium population projections. Additional projected background trips are to be coincident with the particular stage or phase of development under review.
- (i) If a local government elects to repeal transportation concurrency, the local government may it is encouraged to adopt an alternative mobility planning and fee funding system, as provided in s. 163.31803, or an alternative system that is not mobility plan and fee based. The local government that uses one or more of the tools and techniques identified in paragraph (f). Any alternative mobility funding system adopted may not use the alternative system be used to deny, time, or phase an application for site plan approval, plat approval, final subdivision approval, building permits, or the functional equivalent of such approvals provided that the developer agrees to pay for the development's identified transportation impacts

via the funding mechanism implemented by the local government. The revenue from the funding mechanism used in the alternative system must be used to implement the needs of the local government's plan which serves as the basis for the fee imposed. The alternative system A mobility fee-based funding system must comply with s. 163.31801 governing impact fees. An alternative system may not impose that is not mobility fee-based shall not be applied in a manner that imposes upon new development any responsibility for funding an existing transportation deficiency as defined in paragraph (h).

Section 3. Paragraph (h) of subsection (6) of section 163.31801, Florida Statutes, is redesignated as paragraph (g), and paragraph (a) of subsection (4), paragraph (a) of subsection (5), and paragraph (g) of subsection (6) of that section are amended, to read:

163.31801 Impact fees; short title; intent; minimum requirements; audits; challenges.—

- (4) At a minimum, each local government that adopts and collects an impact fee by ordinance and each special district that adopts, collects, and administers an impact fee by resolution must:
- (a) Ensure that the calculation of the impact fee is based on the most recent and localized data <u>available within the</u> previous 12 months before adoption.
 - (5)(a) Notwithstanding any charter provision,

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comprehensive plan policy, ordinance, development order, development permit, or resolution, the local government or special district that requires any improvement or contribution must credit against the collection of the impact fee any contribution, whether identified in a development order, proportionate share agreement, or any other form of exaction, related to public facilities or infrastructure, including monetary contributions, land dedication, site planning and design, or construction. Any contribution must be applied on a dollar-for-dollar basis at fair market value to reduce any impact fee collected for the general category or class of public facilities or infrastructure for which the contribution was made.

- (6) A local government, school district, or special district may increase an impact fee only as provided in this subsection.
- (g) A local government, school district, or special district may increase an impact fee rate beyond the phase-in limitations established under paragraph (b), paragraph (c), paragraph (d), or paragraph (e) by establishing extraordinary impacts showing the need for such increase in full compliance with the requirements of subsection (4), provided the following criteria are met:
- 1. For the purposes of this paragraph, "extraordinary impacts" means effects of development that will require

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mitigation by the affected local government, school district, or special district that will exceed the total of the current impact fee amount, together with an increase as provided in paragraphs (c), (d), and (e) in less than 4 years.

- 2.1. A demonstrated-need study justifying any increase in excess of those authorized in paragraph (b), paragraph (c), paragraph (d), or paragraph (e) has been completed within the 12 months before the adoption of the impact fee increase and expressly demonstrates the extraordinary impacts circumstances necessitating the need to exceed the phase-in limitations. The demonstrated-need study must show projected growth within the jurisdiction in population and in demand for the specific services funded by the impact fee will exceed the projected rates of growth for the state in population and in demand for those specific services.
- 3.2. The local government jurisdiction has held not less than two publicly noticed workshops and two properly noticed public meetings dedicated solely to the extraordinary impacts circumstances necessitating the need to exceed the phase-in limitations set forth in paragraph (b), paragraph (c), paragraph (d), or paragraph (e).
- 4.3. The impact fee increase ordinance is approved by at least a two-thirds vote of the governing body.
- 5. In any administrative or judicial proceeding challenging an impact fee increase adopted under this paragraph,

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| 276 | the local government, school district, or special district has |
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| 277 | the burden of proving all elements relied upon in the |
| 278 | demonstrated-need study by clear and convincing evidence. |
| 279 | Section 4. Section 163.31803, Florida Statutes, is created |
| 280 | to read: |
| 281 | 163.31803 Mobility plans.— |
| 282 | (1) This section establishes the method for the adoption |
| 283 | and implementation of a mobility plan as an alternative to |
| 284 | transportation concurrency under s. 163.3180(5). |
| 285 | (2) A mobility fee-based funding system must comply with |
| 286 | this section and s. 163.31801 governing impact fees. |
| 287 | (3) A mobility plan: |
| 288 | (a) May include existing and emerging transportation |
| 289 | technologies that reduce dependence on motor vehicle travel |
| 290 | capacity. |
| 291 | (b) May not be based solely on adding motor vehicle |
| 292 | capacity. |
| 293 | (c) Must reflect modes of travel and emerging |
| 294 | transportation technologies reducing reliance on motor vehicle |
| 295 | capacity established in the local government's comprehensive |
| 296 | plan. |
| 297 | (d) Must identify multimodal projects consisting of |
| 298 | improvements, services, and programs which increase capacity |
| 299 | needed to meet future travel demands. |
| 300 | (4) A transportation impact fee or fee that is not a |

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| 301 | mobility-based fee may not be imposed within the area designated |
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| 302 | for the imposition of a mobility fee by a local government |
| 303 | mobility plan. |
| 304 | (5) A mobility fee, fee update, or fee increase must be |
| 305 | based on the mobility plan, may not rely solely on motor vehicle |
| 306 | capacity, and must be used exclusively to implement the mobility |
| 307 | plan. |
| 308 | (6) A mobility fee must be updated at least once within 5 |
| 309 | years after the date the fee is adopted or after it is updated. |
| 310 | A mobility fee that is not updated as provided in this |
| 311 | subsection is void. A local government considering a mobility |
| 312 | fee update may not consider annual inflation adjustments or any |
| 313 | phased-in fees to meet the requirements of this subsection. |
| 314 | (7) A local government adopting a mobility plan and |
| 315 | mobility fee system for transportation mitigation must comply |
| 316 | with all of the following: |
| 317 | (a) Beginning September 1, 2023, a new mobility fee, fee |
| 318 | update, or fee increase must be based on an adopted mobility |
| 319 | plan. |
| 320 | (b) In addition to meeting the requirements of s. |
| 321 | 163.31801, mobility fees must be calculated using all of the |
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2. Areawide road levels of service or quality of service

1. Projected increases in population, employment, and

motor vehicle travel demand and per person travel demand.

CODING: Words stricken are deletions; words underlined are additions.

following criteria:

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standards and multimodal quality of service standards for modes of travel included in the mobility plan.

- 3. Multimodal projects identified in the mobility plan which are attributable to, and meet the travel demands of, new development and redevelopment and which include capacities based on service standards and projected costs.
- 4. An evaluation of current and future travel conditions to ensure that new development and redevelopment are not charged for backlog and associated capacity deficiencies.
- 5. An evaluation of the projected increases in per person travel demand and system capacity to calculate the fair share of multimodal capacity and the costs of multimodal projects which are assignable and attributable to new development and redevelopment.
- 6. Per person travel demand corresponding to the transportation impact assigned to uses included in the mobility fee schedule based on trip generation, new trips, per person travel demand, per person trip lengths, excluded travel on limited access facilities, and adjustments for origin and destination of travel.
- 7. The mobility fee may not be based on recurring transportation costs.
- 8. The mobility fee must fully mitigate the subject development or redevelopment's full transportation impacts.
 - (c) Per person travel demand data must be localized,

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reflecting differences in the need for multimodal projects and travel within urban areas based on reduced trip lengths and the availability of existing transportation infrastructure.

- (d) A local government may recognize reductions in per person travel demand for affordable housing and economic development projects.
- (e) Any calculation of per person travel demand must ensure that new development and redevelopment are not assessed twice for the same transportation impact.
- (8) A mobility fee that is collected for a specific transportation mitigation improvement must be expended or committed for an identified project within 6 years after the date of collection or must be returned to the applicant who paid the fee. For purposes of this subsection, an expenditure is deemed committed if the preliminary design, right-of-way, or detailed design for the project is completed and construction will commence within 2 years.
- (9) A local government issuing a building permit for development within its jurisdiction shall develop a mobility fee based on the adopted mobility plan to ensure that the transportation impacts of the new development or redevelopment project are fully mitigated. Another local government may not charge new development or redevelopment for the same travel demand, capacity, and improvements assessed by the governmental entity that issued the building permit.

| (10) Local governments are encouraged to coordinate with |
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| other affected local governments to identify multimodal |
| projects, capacity improvements, full costs, and timing of |
| improvements in mobility plans to address intrajurisdictional |
| and extrajurisdictional impacts. The coordination is encouraged |
| to identify measurable factors addressing all of the following: |
| (a) The share of per person travel demand which each local |
| government should assess. |
| (b) The proportion of costs of multimodal projects to be |
| included in the mobility fee calculations. |
| (c) Which entity will construct the multimodal projects. |
| (d) If necessary, whether the projected future ownership |
| of the multimodal project and underlying facility should be |
| transferred from the affected local government to the local |
| government adopting the mobility fee. |
| Any mobility fee, impact fee, or other transportation mitigation |
| exaction other than the one assessed by the local government |
| issuing the building permits must include the same benefit |
| reductions in per person travel demand for affordable housing, |
| economic development, urban areas, and mixed-use development. |
| (11) A local government adopting a mobility fee system and |
| a local government assessing a transportation exaction for |
| intrajurisdictional and extrajurisdictional impacts has the |
| burden of proving by a preponderance of the evidence that the |
| imposition or amount of the fee or exaction meets the |

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requirements of this section. A court may not use a deferential standard for the benefit of the local government.

- (12) Mobility fee credits must comply with s. 163.31801 in any mode that creates equivalent capacity which is designated in a local government capital improvements list.
- credits granted under s. 163.3180, s. 380.06, or other provision, which were in existence before the adoption of the mobility fee-based funding system, is entitled to the full benefit of the intensity and density prepaid by the credit balance as of the date it was first established.
- (14) Payment by a development of the authorizing local government's adopted mobility fee is deemed to fully mitigate the development's full transportation impacts.
- Section 5. Paragraph (d) of subsection (2) of section 212.055, Florida Statutes, is amended to read:
- 212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if

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required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.-

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The proceeds of the surtax authorized by this subsection and any accrued interest shall be expended by the school district, within the county and municipalities within the county, or, in the case of a negotiated joint county agreement, within another county, to finance, plan, and construct infrastructure; to acquire any interest in land for public recreation, conservation, or protection of natural resources or to prevent or satisfy private property rights claims resulting from limitations imposed by the designation of an area of critical state concern; to provide loans, grants, or rebates to residential or commercial property owners who make energy efficiency improvements to their residential or commercial property, if a local government ordinance authorizing such use is approved by referendum; or to finance the closure of countyowned or municipally owned solid waste landfills that have been closed or are required to be closed by order of the Department of Environmental Protection. Any use of the proceeds or interest for purposes of landfill closure before July 1, 1993, is ratified. The proceeds and any interest may not be used for the operational expenses of infrastructure, except that a county

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that has a population of fewer than 75,000 and that is required to close a landfill may use the proceeds or interest for long-term maintenance costs associated with landfill closure.

Counties, as defined in s. 125.011, and charter counties may, in addition, use the proceeds or interest to retire or service indebtedness incurred for bonds issued before July 1, 1987, for infrastructure purposes, and for bonds subsequently issued to refund such bonds. Any use of the proceeds or interest for purposes of retiring or servicing indebtedness incurred for refunding bonds before July 1, 1999, is ratified.

1. For the purposes of this paragraph, the term "infrastructure" means:

a. Any fixed capital expenditure or fixed capital outlay associated with the construction, reconstruction, or improvement of public facilities that have a life expectancy of 5 or more years, any related land acquisition, land improvement, design, and engineering costs, and all other professional and related costs required to bring the public facilities into service. For purposes of this sub-subparagraph, the term "public facilities" means facilities as defined in s.163.3221(13), or s. 189.012(5), and includes facilities that are necessary to carry out governmental purposes, including, but not limited to, fire stations, general governmental office buildings, and animal shelters, regardless of whether the facilities are owned by the local taxing authority or another

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476 governmental entity.

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- b. A fire department vehicle, an emergency medical service vehicle, a sheriff's office vehicle, a police department vehicle, or any other vehicle, and the equipment necessary to outfit the vehicle for its official use or equipment that has a life expectancy of at least 5 years.
- c. Any expenditure for the construction, lease, or maintenance of, or provision of utilities or security for, facilities, as defined in s. 29.008.
- Any fixed capital expenditure or fixed capital outlay associated with the improvement of private facilities that have a life expectancy of 5 or more years and that the owner agrees to make available for use on a temporary basis as needed by a local government as a public emergency shelter or a staging area for emergency response equipment during an emergency officially declared by the state or by the local government under s. 252.38. Such improvements are limited to those necessary to comply with current standards for public emergency evacuation shelters. The owner must enter into a written contract with the local government providing the improvement funding to make the private facility available to the public for purposes of emergency shelter at no cost to the local government for a minimum of 10 years after completion of the improvement, with the provision that the obligation will transfer to any subsequent owner until the end of the minimum period.

- e. Any land acquisition expenditure for a residential housing project in which at least 30 percent of the units are affordable to individuals or families whose total annual household income does not exceed 120 percent of the area median income adjusted for household size, if the land is owned by a local government or by a special district that enters into a written agreement with the local government to provide such housing. The local government or special district may enter into a ground lease with a public or private person or entity for nominal or other consideration for the construction of the residential housing project on land acquired pursuant to this sub-subparagraph.
- f. Instructional technology used solely in a school district's classrooms. As used in this sub-subparagraph, the term "instructional technology" means an interactive device that assists a teacher in instructing a class or a group of students and includes the necessary hardware and software to operate the interactive device. The term also includes support systems in which an interactive device may mount and is not required to be affixed to the facilities.
- 2. For the purposes of this paragraph, the term "energy efficiency improvement" means any energy conservation and efficiency improvement that reduces consumption through conservation or a more efficient use of electricity, natural gas, propane, or other forms of energy on the property,

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including, but not limited to, air sealing; installation of insulation; installation of energy-efficient heating, cooling, or ventilation systems; installation of solar panels; building modifications to increase the use of daylight or shade; replacement of windows; installation of energy controls or energy recovery systems; installation of electric vehicle charging equipment; installation of systems for natural gas fuel as defined in s. 206.9951; and installation of efficient lighting equipment.

3. Notwithstanding any other provision of this subsection, a local government infrastructure surtax imposed or extended after July 1, 1998, may allocate up to 15 percent of the surtax proceeds for deposit into a trust fund within the county's accounts created for the purpose of funding economic development projects having a general public purpose of improving local economies, including the funding of operational costs and incentives related to economic development. The ballot statement must indicate the intention to make an allocation under the authority of this subparagraph.

Section 6. This act shall take effect July 1, 2023.

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