Bill No. HB 7041 (2023)

Amendment No. 1

COMMITTEE/SUBCOMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Committee/Subcommittee hearing bill: Commerce Committee Representative Sirois offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert:

Section 1. Paragraph (b) of subsection (9) and paragraph (b) of subsection (10) of section 20.60, Florida Statutes, are amended to read:

20.60 Department of Economic Opportunity; creation; powers and duties.-

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(9) The secretary shall:

(b) Serve as the manager for the state with respect to contracts with <u>Space Florida</u>, Enterprise Florida, Inc., and all applicable direct-support organizations. To accomplish the provisions of this section and applicable provisions of <u>chapters</u> chapter 288 <u>and 331</u>, and notwithstanding the provisions of part I of chapter 287, the secretary shall enter into specific 348017 - h7041-strike.docx

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17 contracts with <u>Space Florida</u>, Enterprise Florida, Inc., and <u>all</u> <u>applicable</u> other appropriate direct-support organizations. Such 19 contracts may be for multiyear terms and must include specific 20 performance measures for each year. For purposes of this 21 section, the Florida Tourism Industry Marketing Corporation and 22 the Institute for Commercialization of Florida Technology are 23 not appropriate direct-support organizations.

(10) The department, with assistance from Enterprise
Florida, Inc., shall, by November 1 of each year, submit an
annual report to the Governor, the President of the Senate, and
the Speaker of the House of Representatives on the condition of
the business climate and economic development in the state.

(b) The report must incorporate annual reports of otherprograms, including:

31 1. Information provided by the Department of Revenue under 32 s. 290.014.

Information provided by enterprise zone development
 agencies under s. 290.0056 and an analysis of the activities and
 accomplishments of each enterprise zone.

36 3. The Economic Gardening Business Loan Pilot Program 97 established under s. 288.1081 and the Economic Gardening 98 Technical Assistance Pilot Program established under s. 99 288.1082.

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40	4. A detailed report of the performance of the Black
41	Business Loan Program and a cumulative summary of quarterly
42	report data required under s. 288.714.
43	5. The Rural Economic Development Initiative established
44	under s. 288.0656.
45	6. The Florida Unique Abilities Partner Program.
46	7. A detailed report of the performance of the Florida
47	Development Finance Corporation and a summary of the
48	corporation's report required under s. 288.9610.
49	8. Information provided by Space Florida under s. 331.3051
50	and an analysis of the activities and accomplishments of Space
51	Florida.
52	Section 2. Paragraph (a) of subsection (2) of section
53	288.0001, Florida Statutes, is amended to read:
54	288.0001 Economic Development Programs EvaluationThe
55	Office of Economic and Demographic Research and the Office of
56	Program Policy Analysis and Government Accountability (OPPAGA)
57	shall develop and present to the Governor, the President of the
58	Senate, the Speaker of the House of Representatives, and the
59	chairs of the legislative appropriations committees the Economic
60	Development Programs Evaluation.
61	(2) The Office of Economic and Demographic Research and
62	OPPAGA shall provide a detailed analysis of economic development
63	programs as provided in the following schedule:
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64	(a) By January 1, 2014, and every 3 years thereafter, an
65	analysis of the following:
66	1. The capital investment tax credit established under s.
67	220.191.
68	2. The qualified target industry tax refund established
69	under s. 288.106.
70	3. The brownfield redevelopment bonus refund established
71	under s. 288.107.
72	4. High-impact business performance grants established
73	under s. 288.108.
74	5. The Quick Action Closing Fund established under s.
75	288.1088.
76	6. The Innovation Incentive Program established under s.
77	288.1089.
78	7. Enterprise Zone Program incentives established under
79	ss. 212.08(5) and (15), 212.096, 220.181, and 220.182.
80	8. The New Markets Development Program established under
81	ss. 288.991-288.9922.
82	9. Space Florida established under s. 331.302.
83	Section 3. Subsections (1) and (9) of section 331.303,
84	Florida Statutes, are amended to read:
85	331.303 Definitions
86	(1) "Aerospace" means the <u>technology and</u> industry <u>related</u>
87	to the design, manufacture, maintenance, repair, and operation
88	of aircraft or any other device intended to be used or designed
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89 for flight or reentry, including that designs and manufactures 90 aircraft, rockets, missiles, spacecraft, satellites, space 91 vehicles, space stations, space and aircraft facilities or components thereof, and related equipment, systems, facilities, 92 93 simulators, programs, and related activities, including, but not 94 limited to, the application of aerospace and aviation 95 technologies in air-based, land-based, space-based, and seabased platforms for commercial, civil, and defense purposes. 96 97 (9) "Landing area" means the geographical area designated

by Space Florida, or another appropriate entity, within the spaceport territory, or another appropriate area, used for or intended to be used for the landing, controlling, assisting, flying, navigating, piloting, maintenance, construction, and surface maneuvering of any launch or other space vehicle <u>or</u> aerospace technology or craft.

104 Section 4. Subsection (13) of section 331.305, Florida
105 Statutes, is amended to read:

106

331.305 Powers of Space Florida.-Space Florida may:

(13) Own, acquire, construct, reconstruct, equip, operate, maintain, extend, or improve electric power plants, transmission lines and related facilities, gas mains and facilities of any nature for the production or distribution of natural gas, transmission lines and related facilities and plants and facilities for the generation and transmission of power through traditional and new and experimental sources of power and 348017 - h7041-strike.docx

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114 energy; purchase electric power, natural gas, and other sources 115 of power for distribution within any spaceport territory; 116 develop and operate water and sewer systems and waste collection 117 and disposal consistent with chapter 88-130, Laws of Florida; 118 and develop and operate such new and experimental public 119 utilities, including, but not limited to, centrally distributed 120 heating and air-conditioning facilities and services, closedcircuit television systems, and computer services and 121 122 facilities, as the board may from time to time determine. 123 However, Space Florida may not construct any system, work, project, or utility authorized to be constructed under this 124 125 subsection paragraph in the event that a system, work, project, 126 or utility of a similar character is being actually operated by 127 a municipality or private company in the municipality or 128 territory adjacent thereto, unless such municipality or private 129 company consents to such construction.

Section 5. Subsection (11) of section 331.3051, Florida Statutes, is renumbered as subsection (14), subsections (2), (3), and (6), paragraph (e) of subsection (7), and present subsection (11) of that section are amended, and a new subsection (11) and subsections (12) and (13) are added to that section, to read:

136

331.3051 Duties of Space Florida.-Space Florida shall:

137 (2) Enter into agreement with the Department of Education,
138 the Department of Transportation, <u>the Department of Economic</u>
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<u>Opportunity</u> Enterprise Florida, Inc., and CareerSource Florida,
 Inc., for the purpose of implementing this act.

141 (3) In cooperation with the Department of Economic Opportunity Enterprise Florida, Inc., develop a plan to retain, 142 143 expand, attract, and create aerospace industry entities, public or private, which results in the creation of high-value-added 144 145 businesses and jobs in this state. By August 15 of each fiscal year, the Department of Economic Opportunity shall submit a 146 147 proposed operating budget for Space Florida which includes amounts to be expended on incentives, advertising, events, other 148 149 operating capital outlay, and salaries and benefits for each employee to the Governor, the President of the Senate, and the 150 151 Speaker of the House of Representatives.

152 (6) Develop, in cooperation with <u>the Department of</u>
 153 <u>Economic Opportunity</u> Enterprise Florida, Inc., a plan to provide
 154 financing assistance to aerospace businesses. The plan may
 155 include the following activities:

(a) Assembling, publishing, and disseminating information
concerning financing opportunities and techniques for aerospace
projects, programs, and activities; sources of public and
private aerospace financing assistance; and sources of
aerospace-related financing.

(b) Organizing, hosting, and participating in seminars and
other forums designed to disseminate information and technical
assistance regarding aerospace-related financing.

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(c) Coordinating with programs and goals of the Department of Defense, the National Aeronautics and Space Administration, the Export-Import Bank of the United States, the International Trade Administration of the United States Department of Commerce, the Foreign Credit Insurance Association, and other private and public programs and organizations, domestic and foreign.

(d) Establishing a network of contacts among those domestic and foreign public and private organizations that provide information, technical assistance, and financial support to the aerospace industry.

(e) Financing aerospace business development projects orinitiatives using funds provided by the Legislature.

177 (7) Carry out its responsibilities for spaceport178 operations by:

179 (e) Consulting regularly, as necessary, with the 180 appropriate federal, state, and local authorities, including the 181 National Aeronautics and Space Administration, the Federal 182 Aviation Administration, the Department of Defense, the 183 Department of Transportation, the Florida National Guard, and 184 industry on all aspects of establishing and operating spaceport 185 infrastructure and related aerospace facilities within the 186 state.

187 (11) Partner with the Board of Governors to foster 188 technological advancement and economic development for spaceport 348017 - h7041-strike.docx

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189	activities by strengthening higher education programs and
190	supporting aerospace activities.
191	(12) Partner with the Division of Workforce Services of
192	the Department of Economic Opportunity, CareerSource Florida,
193	Inc., and local workforce development boards to support
194	initiatives that address the high technology skills and staff
195	resources needed to better promote the state's efforts in
196	becoming the nation's leader in aerospace and space exploration.
197	(13) Partner with the Metropolitan Planning Organization
198	Advisory Council to coordinate and specify how aerospace
199	planning and programming will be part of the state's cooperative
200	transportation planning process.
201	(14)(a)(11) In addition to the reporting requirements in
202	<u>chapter 189,</u> annually <u>by October 1</u> report on its performance
203	during the previous fiscal year with respect to its business
204	plan, to include finance, spaceport operations, research and
205	development, workforce development, and education. Space Florida
206	shall submit the report to the <u>Department of Economic</u>
207	Opportunity for inclusion in the annual report required under s.
208	20.60 Governor, the President of the Senate, and the Speaker of
209	the House of Representatives by November 30 for the previous
210	fiscal year.
211	(b) The annual report must include:
212	1. Operations information as required under s.
213	331.310(2)(e).
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214	2. Activities, accomplishments, and progress concerning
215	the implementation of the spaceport master plan and other
216	measurable goals, and any updates to such plan and measurable
217	goals.
218	3. Data on the economic impact of the aerospace industry
219	in this state during the previous year, including, but not
220	limited to, the amount and sources of capital investment, the
221	number of jobs created and retained, and annualized average
222	wages, listed by geographic areas within this state as specified
223	by the board.
224	4. Any other information required by the Department of
225	Economic Opportunity.
226	(c) Space Florida shall provide a copy of the special
227	district public facilities report required under s. 189.08 to
228	Space Florida's property owners, project owners, and users.
229	Section 6. Section 331.3081, Florida Statutes, is amended
230	to read:
231	331.3081 Board of directors; officers and employees of
232	<u>Space Florida</u>
233	<u>(1)</u> Space Florida shall be governed by <u>an</u> a 13-member
234	independent board of directors <u>composed of</u> that consists of the
235	members appointed to the board of directors of Enterprise
236	Florida, Inc., by the Governor, the President of the Senate, and
237	the Speaker of the House of Representatives pursuant to s.
238	288.901(5)(a)8. and the Governor, who shall serve ex officio, or
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239	who may appoint a designee to serve, as the chair and a voting
240	member of the board, and the following appointed members:
241	(a) The Secretary of Transportation or his or her
242	designee.
243	(b) Five members appointed by the Governor.
244	(c) One member appointed by the President of the Senate.
245	(d) One member appointed by the Speaker of the House of
246	Representatives.
247	(e) Three representatives appointed by the Governor, who
248	shall serve ex officio as nonvoting members of the board, one
249	each from the following entities:
250	1. An airport authority with the capability for horizontal
251	launches, such as the Jacksonville Aviation Authority or
252	<u>Titusville-Cocoa Airport Authority.</u>
253	2. Operations or management of a port district or port
254	authority, as defined in s. 315.02(2).
255	3. Operations or management of a spaceport territory, as
256	identified in s. 331.304.
257	(2)(a) The appointing officials may only consider for
258	appointment to the board individuals who have at least 5 years
259	of experience in at least one of the following areas:
260	1. Bond financing;
261	2. Study of aerospace, aviation, or a relevant science
262	within academia;
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263	3. Management or operation of aircraft facilities, fixed-
264	base operations, or commercial airport operations;
265	4. Management or finance of a technology or manufacturing
266	startup business or international business; or
267	5. Experience advocating for the state's interests in the
268	aerospace industry or representing the intent, duties, goals and
269	purpose of Space Florida.
270	(b) Each appointee must be a resident of this state or
271	have a business enterprise in this state.
272	(3) Appointed members shall serve 4-year terms, except
273	that initially, to provide for staggered terms, the Governor
274	shall appoint two members to serve 2-year terms and two members
275	to serve 3-year terms. All subsequent appointments shall be for
276	<u>4-year terms.</u>
277	(4) Initial appointments must be made by October 1, 2023.
278	Terms end on September 30 of the last year of the member's term.
279	(5) Any member is eligible for reappointment, except that
280	a member may not serve more than two 4-year terms.
281	(6) A vacancy on the board of directors must be filled for
282	the remainder of the unexpired term in the same manner as the
283	original appointment.
284	(7) Appointed members may be removed by the appointing
285	official for cause. Absence from three consecutive meetings is
286	cause for removal.

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287	(8) Board members shall serve without compensation, but
288	are entitled to receive reimbursement for per diem and travel
289	expenses pursuant to s. 112.061. Such expenses must be paid out
290	of Space Florida funds.
291	(9)(a) The board of directors shall meet at least
292	quarterly, upon the call of the chairperson, or at the request
293	of a majority of the membership.
294	(b) A majority of the total number of current voting
295	members constitutes a quorum. The board of directors may take
296	official action by a majority vote of the members present at any
297	meeting at which a quorum is present.
298	(c) Meetings may be held via teleconference or other
299	electronic means.
300	(10) In addition to the requirements in chapter 189, open
301	meeting and public records requirements of chapter 119 and s.
302	286.011 apply to Space Florida and its board of directors.
303	(11) The board shall conduct education programs for newly
304	appointed board members as provided by the Department of
305	Economic Opportunity in accordance with s. 189.063.
306	(12) Space Florida may not endorse any candidate for
307	elected public office or contribute moneys to the campaign of
308	any such candidate.
309	Section 7. <u>Members appointed to the board of directors of</u>
310	Space Florida before July 1, 2023, may continue to serve on the
311	board until October 1, 2023. All new appointments to the board
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312 of directors as required in s. 331.3081, Florida Statutes, as 313 amended by this act, shall take effect on October 1, 2023. 314 Section 8. Paragraphs (e) and (f) of subsection (2) of 315 section 331.310, Florida Statutes, are amended to read: 316 331.310 Powers and duties of the board of directors.-The board of directors shall: 317 (2) 318 (e) Prepare an annual report of operations as a supplement 319 to the annual report required under s. 331.3051(14) s. 320 331.3051(11). The report must include, but not be limited to, a 321 balance sheet, an income statement, a statement of changes in 322 financial position, a reconciliation of changes in equity 323 accounts, a summary of significant accounting principles, the 324 auditor's report, a summary of the status of existing and 325 proposed bonding projects, comments from management about the 326 year's business, and prospects for the next year. 327 (f) Establish a personnel management system and 328 appropriate security controls, including access privileges and 329 other measures to protect the confidentiality, integrity, and 330 availability of data and resources. 331 Section 9. Subsections (5) and (6) of section 331.3101, 332 Florida Statutes, are amended to read: 333 331.3101 Space Florida; travel and entertainment 334 expenses.-

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(5) In addition to the requirements set forth for the annual report under subsection (3), the 2022 annual report by Space Florida must also:

(a) Provide an itemized accounting, by date of travel, ofall travel, entertainment, and incidental expenses incurred;

(b) To the extent such expenses exceed the generally allowable expense limits under s. 112.061, provide reasons behind the need to exceed the statutory expense limits in s. 112.061;

(c) Categorize expenses for Space Florida board members, staff, employees, and business clients. The report must also set forth any expenses authorized by the board or its designee for a guest; and

348 (d) Include information related to corrective actions and
349 steps taken by Space Florida to address the findings in Auditor
350 General Report No. 2022-049. <u>This paragraph expires July 1, 2024</u>
351 This subsection expires July 1, 2023.

(6) Notwithstanding the provisions of this section, travel and entertainment expenses incurred by Space Florida may only be for expenses that are solely and exclusively incurred in connection with the performance of its statutory duties and made in accordance with this subsection.

(a) For the 2022-2023 fiscal year, Space Florida may not
expend any funds, whether appropriated by the Legislature or
from income earned by Space Florida, on travel and entertainment
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360 expenses for the fiscal year in excess of an amount equal to 4 361 percent of the amount appropriated to Space Florida in the 362 General Appropriations Act. No funds may be expended on any 363 recreational activities for any Space Florida board member, 364 staff, employee, business client, or guest.

365 For the 2022-2023 fiscal year, Lodging expenses for a (b) 366 board member, staff, or employee of Space Florida may not exceed 367 \$150 per day, excluding taxes, unless Space Florida is 368 participating in a negotiated group rate discount or Space 369 Florida provides documentation of at least three comparable 370 alternatives demonstrating that such lodging at the required 371 rate is not available. However, a board member, staff, or 372 employee of Space Florida may expend his or her own funds for 373 any lodging expenses in excess of \$150 per day.

374

(c) This subsection expires July 1, 2023.

375 Section 10. Section 331.312, Florida Statutes, is amended 376 to read:

377 331.312 Furnishing facilities and services within the 378 spaceport territory.-Space Florida may own, acquire, construct, develop, create, maintain, equip, extend, improve, reconstruct, 379 380 and operate its projects within the geographical limits of the spaceport territory, including any portions of the spaceport 381 382 territory located inside the boundaries of any incorporated 383 municipality or other political subdivision, and offer, supply, maintain, and furnish the facilities and services provided for 384 348017 - h7041-strike.docx

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in this act to, and establish and collect fees, rentals, and other charges from, persons, public or private, within the geographical limits of the spaceport territory and for the use of Space Florida itself.

389 Section 11. Section 331.313, Florida Statutes, is amended 390 to read:

331.313 Power of Space Florida with respect to roads.-

392 (1) Within the territorial limits of any spaceport 393 territory, Space Florida may acquire, through purchase or 394 interagency agreement, or as otherwise provided in law, and 395 construct, control, and maintain, roads deemed necessary by 396 Space Florida and connections thereto and extensions thereof now 397 or hereafter acquired, constructed, or maintained in accordance 398 with established highway safety standards. However; provided 399 that, in the event a road being addressed by Space Florida is 400 owned by another agency or jurisdiction, Space Florida, before 401 proceeding with the proposed project or work activity, must 402 consult shall have either coordinated the desired work with the 403 owning agency or jurisdiction that owns the road or shall have successfully executed an interagency agreement with the owning 404 405 agency or jurisdiction.

406 (2) Space Florida shall advise the Department of 407 Transportation of any determination Space Florida makes to

408 <u>construct or maintain a road or bridge within its territory;</u>

409 provide the department with complete copies of all documents,

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410 agreements, resolutions, contracts, and instruments relating to 411 such construction or maintenance; and, if necessary, request the 412 department to perform such construction or maintenance work, including the acquisition of necessary rights-of-way, planning, 413 surveying, and actual construction of the project. Space Florida 414 415 shall transfer to the Department of Transportation any funds 416 provided for such construction or maintenance. The Department of 417 Transportation is authorized to proceed with such construction 418 or maintenance and to use funds for such work in the same manner 419 that the department is authorized to use the funds otherwise provided by law for construction of roads and bridges. 420 421 Section 12. Section 331.324, Florida Statutes, is amended 422 to read: 423 331.324 Contracts, grants, and contributions.-424 (1) Space Florida may make and enter all contracts and 425 agreements necessary or incidental to the performance of the 426 functions of Space Florida and the execution of its powers, and 427 contract with, and accept and receive grants or loans of money, 428 material, or property from, any person, private or public, as 429 the board shall determine to be necessary or desirable to carry out the purposes of this act, and, in connection with any such 430

431 contract, grant, or loan, stipulate and agree to such covenants,432 terms, and conditions as the board shall deem appropriate.

433 434 434 <u>which exceeds \$250,000 and is for a period of 12 months or</u> 348017 - h7041-strike.docx

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435	longer must include provisions requiring an auditor report to
436	provide periodic assessments of the effectiveness of the
437	executed contract document, the service organization, and any
438	other providers relevant to the contract, to ensure that the
439	service organization maintains adequate internal controls to
440	comply with the terms and conditions of the contract, to
441	validate and receive goods and services, and to determine
442	whether the contracted service is cost-effective and meets Space
443	Florida's requirements and goals.
444	(b) Space Florida shall submit the auditor's final report
445	to the Space Florida board of directors and the Secretary of
446	Economic Opportunity or his or her designee. Within 30 days
447	after receipt of the final report, the board shall submit to the
448	Department of Economic Opportunity a written statement of
449	explanation or rebuttal concerning findings requiring corrective
450	action, including corrective action to be taken to preclude a
451	recurrence of such findings.
452	Section 13. In the event of a conflict of any provision of
453	this act with the provisions of any other act, this act shall
454	control to the extent of such conflict.
455	Section 14. This act shall take effect July 1, 2023.
456	
457	
458	TITLE AMENDMENT
459	Remove everything before the enacting clause and insert:
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460	A bill to be entitled
461	An act relating to Space Florida; amending s. 20.60,
462	F.S.; requiring the Secretary of Economic Opportunity
463	to serve as the manager for the state with respect to
464	contracts with Space Florida; requiring that an annual
465	report submitted by the Department of Economic
466	Opportunity include specified information provided by
467	Space Florida and a certain analysis; amending s.
468	288.0001, F.S.; requiring the Office of Economic and
469	Demographic Research and the Office of Program Policy
470	Analysis and Government Accountability to provide to
471	the Governor and the Legislature an analysis of Space
472	Florida; amending s. 331.303, F.S.; revising
473	definitions; amending s. 331.305, F.S.; making a
474	technical change; amending s. 331.3051, F.S.; revising
475	the duties of Space Florida; requiring the Department
476	of Economic Opportunity to annually submit a proposed
477	operating budget by a specified date; requiring Space
478	Florida to annually report on its performance by a
479	specified date; amending s. 331.3081, F.S.; revising
480	membership of the board of directors of Space Florida;
481	providing for staggered terms, reappointments, filling
482	of vacancies, and removal of members; providing that
483	members serve without compensation but may receive
484	reimbursement for per diem and travel expenses;
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485 providing that open meeting and public records apply to Space Florida and its board of directors; requiring 486 487 the board to conduct certain education programs for 488 new board members; prohibiting Space Florida from 489 endorsing a candidate for elected public office or 490 contributing moneys to such candidate's campaign; 491 specifying that certain members of the board may serve 492 until a specified date; requiring that the 493 appointments of certain board members take effect on a 494 specified date; amending s. 331.310, F.S.; conforming 495 a cross-reference; revising the powers and duties of 496 the board of directors of Space Florida; amending s. 497 331.3101, F.S.; revising the scheduled expiration of 498 provisions requiring certain information in an annual 499 report; deleting the scheduled expiration of 500 provisions relating to the expenditure of certain 501 funds; amending s. 331.312, F.S.; expanding the 502 authority Space Florida may exercise within certain 503 geographical limits; amending s. 331.313, F.S.; 504 requiring Space Florida to consult with certain 505 agencies and jurisdictions regarding certain roads; 506 requiring Space Florida to advise the Department of 507 Transportation of certain determinations and take 508 certain actions relating to certain construction 509 projects; requiring Space Florida to transfer certain 348017 - h7041-strike.docx

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510	funds to the Department of Transportation; authorizing
511	the Department of Transportation to proceed with
512	certain construction or maintenance in a certain
513	manner; amending s. 331.324, F.S.; requiring that
514	certain contracts include provisions requiring a
515	auditor report to provide certain periodic
516	assessments; requiring Space Florida to submit the
517	auditor's final assessment report to specified
518	entities; requiring the board of directors to submit a
519	certain statement to the Department of Economic
520	Opportunity within a specified timeframe; providing
521	construction; providing an effective date.

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