1 A bill to be entitled 2 An act relating to natural emergencies; creating ss. 3 125.023 and 166.0335, F.S.; defining the term 4 "temporary shelter"; prohibiting counties and 5 municipalities, respectively, from prohibiting 6 temporary shelters on residential property for a 7 specified timeframe under certain circumstances; 8 amending s. 252.35, F.S.; requiring the Division of 9 Emergency Management to post a model contract for debris removal on its website by a specified date; 10 11 requiring the model contract to be annually updated by a specified date; requiring the division to prioritize 12 13 technical assistance and training relating to natural disasters and emergencies to fiscally constrained 14 15 counties; requiring the division to administer a 16 revolving loan fund for certain local government 17 projects; amending s. 252.363, F.S.; increasing the 18 timeframe to exercise rights under a permit or other 19 authorization; limiting the timeframe to exercise rights under a permit or other authorization to a 20 21 certain timeframe when multiple natural emergencies 22 occur; creating s. 252.391, F.S.; defining the term 23 "local governmental entity"; encouraging local 24 governmental entities to develop an emergency financial plan for major disasters; providing the 25

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26 contents of the emergency financial plan; recommending 27 annual review of the emergency financial plan; 28 amending s. 252.40, F.S.; authorizing local 29 governments to create inspection teams for the review and approval of certain expedited permits; encouraging 30 31 local governments to establish certain interlocal 32 agreements; encouraging local governments to develop 33 plans related to temporary accommodations of certain 34 individuals; amending s. 287.055, F.S.; revising the definition of the term "continuing contract"; 35 36 providing for the future expiration and reversion of 37 specified statutory text; amending s. 288.066, F.S.; 38 creating the Local Government Emergency Revolving 39 Bridge Loan Program within the Department of Economic Opportunity to provide certain financial assistance to 40 41 local governments impacted by federally declared 42 disasters; conforming provisions to changes made by the act; providing construction; authorizing the 43 44 department to provide interest-free loans to eligible local governments through specified means; requiring 45 the department to prescribe a loan application; 46 47 requiring the department to determine the loan amount 48 based on certain factors; authorizing the department 49 to deny a loan application and providing specified reasons for such denial; requiring the department to 50

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51 provide certain notice and make loan information 52 available to eligible local governments; requiring 53 loan repayments to be returned to the loan fund; 54 providing that funds appropriated for the program are not subject to reversion; providing for expiration; 55 amending s. 489.117, F.S.; authorizing a registered 56 57 contractor to engage in contracting under certain 58 circumstances; providing an expiration timeframe for 59 such authorization; authorizing the local jurisdiction to discipline the registered contractor under certain 60 circumstances; creating s. 553.7922, F.S.; requiring 61 62 local governments impacted by certain emergencies to 63 approve special processing procedures to expedite certain permits; amending s. 553.80, F.S.; prohibiting 64 65 certain local governments from raising building 66 inspection fees during a certain timeframe; providing for future expiration; prohibiting counties and 67 68 municipalities located within a certain area from 69 adopting or amending certain amendments or procedures 70 for a specified period; declaring that such amendments 71 or procedures are null and void; providing for 72 retroactive application; providing that certain 73 comprehensive plan amendments, land development 74 regulations, site plans, and development permits or 75 orders may be enforced; providing for expiration;

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76	amending s. 823.11, F.S.; authorizing certain persons
77	to engage in a process relating to the removal and
78	destruction of derelict vessels; providing
79	appropriations; providing for the transfer of certain
80	appropriated funds to the Economic Development Trust
81	Fund of the Department of Economic Opportunity;
82	requiring that loan repayments be repaid to the
83	Economic Development Trust Fund; authorizing certain
84	independent special fire control districts to file a
85	specified report on an alternative schedule; providing
86	effective dates.
87	
88	Be It Enacted by the Legislature of the State of Florida:
89	
90	Section 1. Section 125.023, Florida Statutes, is created
91	to read:
92	125.023 Temporary shelter prohibition
93	(1) For the purposes of this section, the term "temporary
94	shelter" includes, but is not limited to, a recreational
95	vehicle, trailer, or similar structure placed on a residential
96	property.
97	(2) Notwithstanding any other law, ordinance, or
98	regulation to the contrary, following the declaration of a state
99	of emergency issued by the Governor for a natural emergency as
100	defined in s. 252.34(8) during which a permanent residential

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101	structure was damaged and rendered uninhabitable, a county may
102	not prohibit the placement of one temporary shelter on the
103	residential property for up to 36 months after the date of the
104	declaration or until a certificate of occupancy is issued on the
105	permanent residential structure on the property, whichever
106	occurs first, if all of the following circumstances apply:
107	(a) The resident makes a good faith effort to rebuild or
108	renovate the damaged permanent residential structure, including,
109	but not limited to, applying for a building permit, submitting a
110	plan or design to the county, or obtaining a construction loan.
111	(b) The temporary shelter is connected to water and
112	electric utilities and does not present a threat to health and
113	human safety.
114	(c) The resident lives in the temporary structure.
115	Section 2. Section 166.0335, Florida Statutes, is created
116	to read:
117	166.0335 Temporary shelter prohibition
118	(1) For the purposes of this section, the term "temporary
119	shelter" includes, but is not limited to, a recreational
120	vehicle, trailer, or similar structure placed on a residential
121	property.
122	(2) Notwithstanding any other law, ordinance, or
123	regulation to the contrary, following the declaration of a state
124	of emergency issued by the Governor for a natural emergency as
125	defined in s. 252.34(8) during which a permanent residential

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126	structure was damaged and rendered uninhabitable, a municipality
127	may not prohibit the placement of one temporary shelter on the
128	residential property for up to 36 months after the date of the
129	declaration or until a certificate of occupancy is issued on the
130	permanent residential structure on the property, whichever
131	occurs first, if all of the following circumstances apply:
132	(a) The resident makes a good faith effort to rebuild or
133	renovate the damaged permanent residential structure, including,
134	but not limited to, applying for a building permit, submitting a
135	plan or design to the municipality, or obtaining a construction
136	loan.
137	(b) The temporary shelter is connected to water and
138	electric utilities and does not present a threat to health and
139	human safety.
140	(c) The resident lives in the temporary structure.
141	Section 3. Effective upon becoming a law, paragraphs (bb),
142	(cc), and (dd) are added to subsection (2) of section 252.35,
143	Florida Statutes, to read:
144	252.35 Emergency management powers; Division of Emergency
145	Management
146	(2) The division is responsible for carrying out the
147	provisions of ss. 252.31-252.90. In performing its duties, the
148	division shall:
149	(bb) Post on its website a model of a local government
150	contract for debris removal to be used by political
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151 subdivisions. The initial model contract must be posted to the 152 website no later than June 1, 2023, and, thereafter, the model 153 contract must be annually updated and posted to the website no 154 later than June 1. 155 (cc) Prioritize technical assistance and training to 156 fiscally constrained counties as defined in s. 218.67(1) on 157 aspects of safety measures, preparedness, prevention, response, 158 recovery, and mitigation relating to natural disasters and 159 emergencies. 160 (dd) Administer a revolving loan program for local 161 government hazard mitigation projects. Section 4. Paragraph (a) of subsection (1) of section 162 163 252.363, Florida Statutes, is amended to read: 164 252.363 Tolling and extension of permits and other 165 authorizations.-166 (1) (a) The declaration of a state of emergency issued by 167 the Governor for a natural emergency tolls the period remaining 168 to exercise the rights under a permit or other authorization for 169 the duration of the emergency declaration. Further, the 170 emergency declaration extends the period remaining to exercise 171 the rights under a permit or other authorization for 24 6 months 172 in addition to the tolled period. The extended period to 173 exercise the rights under a permit or other authorization may 174 not exceed 48 months in total in the event of multiple natural 175 emergencies for which the Governor declares a state of

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176 emergency. This paragraph applies to the following: The expiration of a development order issued by a local 177 1. 178 government. The expiration of a building permit. 179 2. 180 The expiration of a permit issued by the Department of 3. Environmental Protection or a water management district pursuant 181 182 to part IV of chapter 373. 183 Permits issued by the Department of Environmental 4. 184 Protection or a water management district pursuant to part II of 185 chapter 373 for land subject to a development agreement under ss. 163.3220-163.3243 in which the permittee and the developer 186 187 are the same or a related entity. 5. The buildout date of a development of regional impact, 188 189 including any extension of a buildout date that was previously 190 granted as specified in s. 380.06(7)(c). 191 6. The expiration of a development permit or development 192 agreement authorized by Florida Statutes, including those 193 authorized under the Florida Local Government Development 194 Agreement Act, or issued by a local government or other 195 governmental agency. 196 Section 5. Section 252.391, Florida Statutes, is created 197 to read: 198 252.391 Emergency financial plans.-199 (1) As used in this section, the term "local governmental entity" means a county, municipality, or district school board. 200 Page 8 of 20

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201	(2) Each local governmental entity is encouraged to
202	develop an emergency financial plan for major natural disasters
203	that may impact its jurisdiction. Disasters include, but are not
204	limited to, hurricanes, tornadoes, floods, and wildfires.
205	(3) Each emergency financial plan should be based on the
206	likely frequency of the disaster's occurrence. The financial
207	plan should include a calculation of the costs for the natural
208	disaster event and a determination of the financial resources
209	available to the local governmental entity. If insufficient
210	funds are available to address the disaster event, the emergency
211	financial plan should identify strategies to close the gap
212	between the disaster event costs and the local governmental
213	entity's financial capacity. Such strategies may include rainy
214	day funds, reprioritizing its annual budget, and borrowing.
215	(4) Local governmental entities should annually review
216	their emergency financial plans to address changes in
217	conditions.
218	Section 6. Subsections (3) and (4) are added to section
219	252.40, Florida Statutes, to read:
220	252.40 Mutual aid arrangements
221	(3) Local governments may create inspection teams to
222	review and approve expedited permits for temporary housing
223	solutions, repairs, and renovations after a natural disaster.
224	Local governments are encouraged to establish interlocal
225	agreements with other jurisdictions to provide additional

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226	inspection services during a state of emergency.
227	(4) Municipalities and counties are encouraged to develop
228	and adopt plans to provide temporary accommodations for
229	contractors, utility workers, first responders, and others
230	dispatched to aid in hurricane recovery efforts. Public areas,
231	including, but not limited to, fairgrounds and parking lots, may
232	be used for tents and trailers for such temporary
233	accommodations.
234	Section 7. Effective upon becoming a law, paragraph (g) of
235	subsection (2) of section 287.055, Florida Statutes, is amended
236	to read:
237	287.055 Acquisition of professional architectural,
238	engineering, landscape architectural, or surveying and mapping
239	services; definitions; procedures; contingent fees prohibited;
240	penalties
241	(2) DEFINITIONSFor purposes of this section:
242	(g) A "continuing contract" is a contract for professional
243	services entered into in accordance with all the procedures of
244	this act between an agency and a firm whereby the firm provides
245	professional services to the agency for projects in which the
246	estimated construction cost of each individual project under the
247	contract does not exceed \$4 million, for study activity if the
248	fee for professional services for each individual study under
249	the contract does not exceed \$500,000, or for work of a
250	specified nature as outlined in the contract required by the
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251	agency, with the contract being for a fixed term or with no time
252	limitation except that the contract must provide a termination
253	clause. Firms providing professional services under continuing
254	contracts shall not be required to bid against one another. <u>The</u>
255	term "continuing contract" includes contracts executed through
256	December 31, 2023, for professional services to the agency for
257	projects related to repairs and remediation to a specific site
258	due to damage caused by Hurricane Ian in which the estimated
259	construction cost for each individual project does not exceed
260	<u>\$15 million.</u>
261	Section 8. The amendments made by this act to s.
262	287.055(2)(g), Florida Statutes, expire on January 1, 2024, and
263	the text of that paragraph shall revert to that in existence on
264	the day before the date that this act became a law, except that
265	any amendments to such text enacted other than by this act shall
266	be preserved and continue to operate to the extent that such
267	amendments are not dependent upon the portions of the text which
268	expire pursuant to this section.
269	Section 9. Section 288.066, Florida Statutes, as created
270	by section 1 of chapter 2023-1, Laws of Florida, is amended to
271	read:
272	288.066 Local Government Emergency <u>Revolving</u> Bridge Loan
273	Program
274	(1) CREATIONThe Local Government Emergency <u>Revolving</u>
275	Bridge Loan Program is created <del>, subject to appropriation,</del> within
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276 the department to provide financial assistance to local 277 governments impacted by federally declared disasters Hurricane 278 Ian or Hurricane Nicole. The purpose of the loan program is to 279 assist these local governments in maintaining government 280 operations by bridging the gap between the time that the 281 declared disaster occurred and the time that additional funding 282 sources or revenues are secured to provide them with financial 283 assistance.

284 (2)ELIGIBILITY.-To be eligible for a loan under the 285 program, a local government must be a county or a municipality 286 located in an area designated in a the Federal Emergency 287 Management Agency disaster declaration declarations for 288 Hurricane Ian or Hurricane Nicole. The local government must 289 show that it may suffer or has suffered substantial loss of its 290 tax or other revenues as a result of the disaster hurricane and 291 demonstrate a need for financial assistance to enable it to 292 continue to perform its governmental operations. Access to and 293 eligibility for the loan program supersedes any local government 294 charter or borrowing limitations that would otherwise 295 financially constrain the local government's ability to recover 296 from a disaster. 297 LOAN TERMS.-(3)

(a) The department may provide interest-free loans to
eligible local governments through a promissory note or other
form of written agreement evidencing an obligation to repay the

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301 borrowed funds to the department. 302 The amount of each loan must be based upon (b) 303 demonstrated need and must be disbursed to the local government 304 in a lump sum. 305 (C) The term of the loan is up to 24 months 1 year, unless 306 otherwise extended by the department. However, the department 307 may extend loan terms for up to 6 months based on the local 308 government's financial condition. 309 (4) APPLICATION.-The department shall prescribe a loan 310 application and may request any other information determined 311 necessary by the department to review and evaluate the 312 application. The eligible local government must submit a loan 313 application within the 12 months after the date that the federal 314 disaster was declared. Upon receipt of an application, the 315 department shall review the application and may request 316 additional information as necessary to complete the review and 317 evaluation. If the loan application is approved, the department 318 shall determine the amount to be loaned, which may be a lower 319 amount than requested, based on the information provided and the

320 total amount of funds available to be loaned and in relation to demonstrated need from other eligible applicants. If the loan

application is denied, reasons for the denial may include, but 322

323 are not limited to, the loan risk, an incomplete application,

324 failure to demonstrate need, or the fact that receiving a loan

325 may negatively affect the local government's eligibility for

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326	other federal programs.
327	<u>(5)</u> (4) USE OF LOAN FUNDS.—A local government may use loan
328	funds only to continue local governmental operations or to
329	expand or modify such operations to meet disaster-related needs.
330	The funds may not be used to finance or supplant funding for
331	capital improvements or to repair or restore damaged public
332	facilities or infrastructure.
333	(6) (5) LOAN REPAYMENT
334	(a) The local government may make payments against the
335	loan at any time without penalty. Early repayment is encouraged
336	as other funding sources or revenues become available to the
337	local government.
338	(b) Loans become due and payable in accordance with the
339	terms of the agreement.
340	(7)(6) ADMINISTRATION
341	(a) Upon the issuance of a federal disaster declaration,
342	the department shall provide notice of application requirements
343	and the total amount of funds available and shall make loan
344	information available to eligible local governments. Based upon
345	the amount of funds in the Economic Development Trust Fund
346	available to be loaned and anticipated balances, the department
347	may make funds available in an amount reasonably related to the
348	anticipated need, based upon the impacts of the federal
349	disaster, up to the total amount available The department may
350	approve loans in the 2022-2023 fiscal year or the 2023-2024

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351	fiscal year up to the total amount appropriated.
352	(b) The department must coordinate with the Division of
353	Emergency Management or other applicable state agencies to
354	assess whether such loans would affect reimbursement under
355	federal programs for disaster-related expenses.
356	(c) All repayments of principal and interest must be
357	returned to the loan fund and made available as provided in this
358	section. Notwithstanding s. 216.301, funds appropriated for this
359	program are not subject to reversion Upon receipt of any loan
360	payment from a local government, the department shall transfer
361	the funds to the General Revenue Fund.
362	(8)(7) RULES.—The department may adopt rules to implement
363	this section.
364	<u>(9)</u> EXPIRATION.—This section expires <u>July 1, 2038</u> <del>June</del>
365	<del>30, 2027</del> . <u>A loan may not be awarded after June 30, 2038.</u> Upon
366	expiration, all unencumbered funds and loan repayments <u>made on</u>
367	or after July 1, 2038, must be transferred <del>revert</del> to the General
368	Revenue Fund.
369	Section 10. Effective upon becoming a law, subsection (5)
370	is added to section 489.117, Florida Statutes, to read:
371	489.117 Registration; specialty contractors
372	(5) Notwithstanding paragraph (1)(b), a registered
373	contractor may engage in contracting only for work covered by
374	the registration within an area for which a state of emergency
375	is declared pursuant to s. 252.36 for a natural emergency. This
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376	authorization terminates 24 months after the expiration of the
377	declared state of emergency. The local jurisdiction that
378	licenses the registered contractor may discipline the registered
379	contractor for violations occurring outside the licensing
380	jurisdiction which occur during the period such work is
381	authorized under this subsection.
382	Section 11. Section 553.7922, Florida Statutes, is created
383	to read:
384	553.7922 Local government-expedited approval of certain
385	permitsFollowing a state of emergency declared pursuant to s.
386	252.36 for a natural emergency, local governments impacted by
387	the emergency shall approve special processing procedures to
388	expedite permit issuance for permits that do not require
389	technical review, including, but not limited to, roof repairs,
390	reroofing, electrical repairs, service changes, or the
391	replacement of one window or one door. Local governments may
392	waive application and inspection fees for permits expedited
393	under this section.
394	Section 12. Effective upon becoming a law, present
395	subsections (8) and (9) of section 553.80, Florida Statutes, are
396	redesignated as subsections (9) and (10), respectively, and a
397	new subsection (8) is added to that section, to read:
398	553.80 Enforcement
399	(8) Effective January 1, 2023, local governments located
400	in areas designated in the Federal Emergency Management Agency
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401	<u>disaster declarations for Hurricane Ian or Hurricane Nicole may</u>
402	not raise building inspection fees, as authorized by s.
403	125.56(2) or s. 166.222 and this section, before October 1,
404	2024. This subsection expires June 30, 2025.
405	Section 13. (1) A county or municipality located entirely
406	or partially within 100 miles of where either Hurricane Ian or
407	Hurricane Nicole made landfall shall not propose or adopt more
408	restrictive or burdensome amendments to its comprehensive plan
409	or land development regulations, nor propose or adopt more
410	restrictive or burdensome procedures concerning review,
411	approval, or issuance of a site plan, development permit, or
412	development order, to the extent that those terms are defined by
413	s. 163.3164, Florida Statutes, before October 1, 2024, and any
414	such restrictive or burdensome comprehensive plan amendment,
415	land development regulation, or procedure shall be null and void
416	ab initio. This subsection applies retroactively to September
417	<u>28, 2022.</u>
418	(2) Notwithstanding subsection (1), any comprehensive plan
419	amendment, land development regulation amendment, site plan,
420	development permit, or development order approved or adopted by
421	a county or municipality before or after the effective date of
422	this section may be enforced if:
423	(a) The associated application is initiated by a private
424	party other than the county or municipality; and
425	(b) The property that is the subject of the application is
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426	owned by the initiating private party.
427	(3) This section shall take effect upon becoming a law and
428	expires June 30, 2025.
429	Section 14. Paragraph (d) is added to subsection (2) of
430	section 823.11, Florida Statutes, to read:
431	823.11 Derelict vessels; relocation or removal; penalty
432	(2)
433	(d) Notwithstanding the additional 45 days provided in
434	sub-subparagraph (b)2.b. during which an owner or a responsible
435	party may not be charged for a violation of this section, the
436	commission, an officer of the commission, a law enforcement
437	agency or officer specified in s. 327.70, or, during a state of
438	emergency declared by the Governor, the Division of Emergency
439	Management or its designee, may immediately begin the process
440	set forth in s. 705.103(2)(a) and, once that process has been
441	completed and the 45 days provided herein have passed, any
442	vessel that has not been removed or repaired such that it is no
443	longer derelict upon the waters of this state may be removed and
444	destroyed as provided therein.
445	Section 15. For the 2023-2024 fiscal year, the sums of $\$1$
446	million in nonrecurring funds from the General Revenue Fund and
447	\$10 million in nonrecurring funds from the Federal Grants Trust
448	Fund are appropriated to the Division of Emergency Management to
449	fund the Safeguarding Tomorrow Through Ongoing Risk Mitigation
450	Act Revolving Loan Program. These funds shall be placed in
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451	reserve. The division is authorized to submit a budget amendment
452	for release of the funds held in reserve for approval by the
453	Legislative Budget Commission pursuant to chapter 216, Florida
454	Statutes. Release is contingent upon documentation of an award
455	or other approval by the Federal Emergency Management Agency and
456	the division's approved intended use plan for the funds.
457	Section 16. (1) For the 2023-2024 fiscal year, the sum of
458	\$50 million in nonrecurring funds is appropriated from the
459	General Revenue Fund to the Economic Development Trust Fund of
460	the Department of Economic Opportunity to fund the Local
461	Government Emergency Revolving Bridge Loan Program.
462	(2) Funds appropriated in section 3 of chapter 2023-1,
463	Laws of Florida, for the Local Government Emergency Bridge Loan
464	Program which have not been loaned to a local government
465	pursuant to a loan agreement as of July 1, 2023, shall be
466	transferred by nonoperating budget authority to the Economic
467	Development Trust Fund of the Department of Economic Opportunity
468	to be used for the Local Government Emergency Revolving Bridge
469	Loan Program.
470	(3) Notwithstanding sections 1 and 3 of chapter 2023-1,
471	Laws of Florida, all loan repayments for loans made under the
472	Local Government Emergency Bridge Loan Program shall be repaid
473	into the Economic Development Trust Fund and be made available
474	for loans under the Local Government Emergency Revolving Bridge
475	Loan Program.
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Section 17. Notwithstanding the timeframe specified in s.
189.0695 (2)(c) and (d), Florida Statutes, an independent
special fire control district located entirely or partially
within 50 miles of where Hurricane Ian made landfall that was
required to submit its final report of the performance review by
July 1, 2023, may file such report no later than January 1,
<u>2024.</u>
Section 18. Except as otherwise expressly provided in this
act and except for this section, which shall take effect upon
becoming a law, this act shall take effect July 1, 2023.

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