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Proposed Committee Substitute by the Committee on Ethics and Elections

A bill to be entitled

2 An act relating to ethics requirements for public 3 officials; amending s. 99.061, F.S.; requiring 4 candidates for specified elective offices to file a 5 full and public disclosure at the time of qualifying; 6 authorizing candidates to file a certain verification 7 or receipt with the qualifying officer unless certain 8 conditions exist; conforming provisions to changes 9 made by the act; amending s. 112.3142, F.S.; requiring 10 commissioners of community redevelopment agencies to 11 complete annual ethics training; exempting 12 commissioners who assumed office after a specified 13 date from completing the required annual ethics 14 training for that calendar year; reenacting and amending s. 112.3144, F.S.; requiring specified local 15 officers to file full and public disclosures; 16 requiring the Commission on Ethics to accept federal 17 18 income tax returns, financial statements, and other 19 forms or attachments showing sources of income for a 20 specified purpose; deleting the prohibition on 21 including a federal income tax return or a copy 22 thereof for certain filings; requiring the commission 23 to allow a filer to include attachments and other 24 supporting documentation with his or her disclosure; 25 revising the notice the commission sends to specified 26 persons; requiring that disclosure statements be filed 27 using the commission's electronic filing system;

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28 deleting provisions relating to financial statements 29 filed by mail; revising a provision requiring the 30 commission to adopt a specified rule; requiring an individual appointed to replace an elected local 31 officer who leaves office before the end of his or her 32 33 term to file a full and public disclosure of financial 34 interests within 30 days after his or her appointment 35 and annually for the remainder of his or her term in 36 office; amending s. 112.31445, F.S.; requiring the 37 commission to publish a specified notice on the 38 electronic filing system for the disclosure of 39 financial interests; requiring that the filing system 40 allow a filer to include attachments and other supporting documentation; amending s. 112.31446, F.S.; 41 42 requiring that the electronic filing system allow a 43 filer to submit attachments and other supporting 44 documentation when a disclosure is filed; reenacting 45 and amending s. 112.3145, F.S.; deleting a prohibition on including a federal income tax return or copy 46 47 thereof in a financial disclosure; deleting a 48 provision requiring specified local officers to file 49 reports with the supervisor of elections of the 50 officer's county of principal employment or residence; 51 requiring local officers to file their quarterly 52 reports of the names of clients they represent for a 53 fee or commission with the commission; deleting a 54 provision requiring the commission to provide a 55 specified list to the supervisors of elections; 56 requiring the commission to allow a filer to include

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57 attachments or other documentation when filing a 58 disclosure; deleting a provision requiring supervisors 59 of elections to receive and provide notice of delinguencies of the disclosure of financial 60 61 interests; requiring the commission to provide a 62 certain notice by e-mail, beginning on a specified 63 date; providing that, beginning on a specified date, paper forms will no longer be provided; requiring the 64 65 commission to determine which persons have not 66 submitted a required disclosure within a specified 67 timeframe; requiring the commission to send periodic 68 specified notices to such persons; requiring that 69 disclosure statements be filed using the electronic 70 filing system, beginning on a specified date; revising 71 the criteria for a rule that the commission must adopt 72 regarding the electronic filing of disclosure 73 statements; requiring the commission to determine the amount of fines for all delinquent filers, beginning 74 75 on a specified date; conforming provisions to changes 76 made by the act; amending s. 112.317, F.S.; increasing 77 the maximum civil penalty allowed for certain 78 violations related to statements of financial 79 disclosure; amending s. 112.3215, F.S.; revising 80 lobbying investigation requirements; authorizing the 81 commission to dismiss certain complaints and 82 investigations; requiring the commission to issue a 83 specified public report if it dismisses such a 84 complaint or investigation; amending s. 112.324, F.S.; 85 authorizing the commission to dismiss financial

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582-02372-23 86 disclosure complaints or referrals alleging de minimis 87 violations; authorizing the commission to dismiss 88 specified proceedings at any stage of disposition if a certain condition is met; providing an effective date. 89 90 91 Be It Enacted by the Legislature of the State of Florida: 92 93 Section 1. Subsection (5) and paragraph (a) of subsection 94 (7) of section 99.061, Florida Statutes, are amended to read: 95 99.061 Method of qualifying for nomination or election to 96 federal, state, county, or district office.-97 (5) At the time of qualifying for office, each candidate for a constitutional office, or for another elective office 98 99 subject to an annual filing requirement pursuant to s. 112.3144, shall file a full and public disclosure of financial interests 100 101 pursuant to s. 8, Art. II of the State Constitution, which must 102 be verified under oath or affirmation pursuant to s. 92.525(1)(a), and a candidate for any other office, including 103 104 local elective office, shall file a statement of financial interests pursuant to s. 112.3145. A candidate who is subject to 105 106 an annual filing requirement under s. 112.3144 may file a verification or receipt of electronic filing pursuant to s. 107 108 112.3144(4). A candidate who is subject to an annual filing 109 requirement under s. 112.3145 may file a verification or receipt 110 of electronic filing pursuant to s. 112.3145(2)(c) unless the 111 candidate is required to file a full and public disclosure of 112 financial interests pursuant to s. 8, Art. II of the State Constitution or this subsection. 113

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(7) (a) In order for a candidate to be qualified, the

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115 following items must be received by the filing officer by the 116 end of the qualifying period:

117 1. A properly executed check drawn upon the candidate's campaign account payable to the person or entity as prescribed 118 119 by the filing officer in an amount not less than the fee 120 required by s. 99.092, unless the candidate obtained the 121 required number of signatures on petitions pursuant to s. 99.095. The filing fee for a special district candidate is 122 123 not required to be drawn upon the candidate's campaign account. 124 If a candidate's check is returned by the bank for any reason, 125 the filing officer shall immediately notify the candidate and 126 the candidate shall have until the end of qualifying to pay the 127 fee with a cashier's check purchased from funds of the campaign 128 account. Failure to pay the fee as provided in this subparagraph 129 shall disqualify the candidate.

130 2. The candidate's oath required by s. 99.021, which must 131 contain the name of the candidate as it is to appear on the 132 ballot; the office sought, including the district or group 133 number if applicable; and the signature of the candidate, which 134 must be verified under oath or affirmation pursuant to 135 s. 92.525(1)(a).

3. If the office sought is partisan, the written statement of political party affiliation required by s. 99.021(1)(b); or if the candidate is running without party affiliation for a partisan office, the written statement required by s. 99.021(1)(c).

4. The completed form for the appointment of campaign
treasurer and designation of campaign depository, as required by
s. 106.021.

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144 5. The full and public disclosure or statement of financial interests required by subsection (5). A public officer who has 145 146 filed the full and public disclosure or statement of financial 147 interests with the Commission on Ethics before or the supervisor 148 of elections prior to qualifying for office may file a copy of 149 that disclosure or a verification or receipt of electronic filing as provided in subsection (5) at the time of qualifying. 150 151 Section 2. Paragraph (e) of subsection (2) of section 152 112.3142, Florida Statutes, is amended to read: 153 112.3142 Ethics training for specified constitutional 154 officers, elected municipal officers, and commissioners.-155 (2)156 (e) The Legislature intends that a constitutional officer,

157 a commissioner of a community redevelopment agency, or an elected municipal officer who is required to complete ethics 158 159 training pursuant to this section receive the required training as close as possible to the date that he or she assumes office. 160 A constitutional officer, a commissioner of a community 161 162 redevelopment agency, or an elected municipal officer assuming a new office or new term of office on or before March 31 must 163 164 complete the annual training on or before December 31 of the 165 year in which the term of office began. A constitutional officer, a commissioner of a community redevelopment agency, or 166 167 an elected municipal officer assuming a new office or new term 168 of office after March 31 is not required to complete ethics 169 training for the calendar year in which the term of office 170 began.

Section 3. Notwithstanding the expiration date in section92 of chapter 2022-157, Laws of Florida, paragraph (c) of

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173 subsection (6), paragraphs (a) and (c) of subsection (7), 174 subsection (8), and subsection (10) of section 112.3144, Florida 175 Statutes, are reenacted and amended, and paragraph (d) is added 176 to subsection (1) of that section, to read:

177 112.3144 Full and public disclosure of financial178 interests.-

179 (1)

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(d) The following local officers must comply with the financial disclosure requirements of s. 8, Art. II of the State Constitution and this section:

1. Mayors.

2. Elected members of the governing body of a municipality.
(6)

186 (c) Each separate source and amount of income which exceeds 187 \$1,000 must be identified. For the purpose of a filer reporting 188 income, the commission shall accept federal income tax returns, 189 financial statements, and other forms or attachments showing sources of income Beginning January 1, 2023, a federal income 190 191 tax return may not be used for purposes of reporting income, and 192 the commission may not accept a federal income tax return or a 193 copy thereof.

194 (7) (a) Beginning January 1, 2023, a filer may not include 195 in a filing to the commission a federal income tax return or a 196 copy thereof; a social security number; a bank, mortgage, or 197 brokerage account number; a debit, charge, or credit card 198 number; a personal identification number; or a taxpayer 199 identification number. If a filer includes such information in his or her filing, the information may be made available as part 200 201 of the official records of the commission available for public

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inspection and copying unless redaction is requested by the filer. The commission is not liable for the release of social security numbers or bank account, debit, charge, or credit card numbers included in a filing to the commission if the filer has not requested redaction of such information.

(c) The commission must conspicuously post a notice, in substantially the following form, in the instructions for the electronic filing system specifying that:

210 1. Any filer submitting information through the electronic 211 filing system may not include a federal income tax return or a 212 copy thereof; a social security number; a bank, mortgage, or 213 brokerage account number; a debit, charge, or credit card 214 number; a personal identification number; or a taxpayer 215 identification number in any filing unless required by law.

216 2. Information submitted through the electronic filing217 system may be open to public inspection and copying.

3. Any filer has a right to request that the commission redact from his or her filing any social security number, bank account number, or debit, charge, or credit card number contained in the filing. Such request must be made in writing and delivered to the commission. The request must specify the information to be redacted and the specific section or sections of the disclosure in which it was included.

(8) Forms or fields of information for compliance with the
full and public disclosure requirements of s. 8, Art. II of the
State Constitution <u>must shall</u> be prescribed by the commission.
<u>The commission shall allow a filer to include attachments or</u>
<u>other supporting documentation when filing a disclosure.</u> The
commission shall give notice of disclosure deadlines and

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231 delinquencies and distribute forms in the following manner: 232 (a) Not later than May 1 of each year, the commission shall prepare a current list of the names, e-mail addresses, and 233 234 physical addresses of and the offices held by every person 235 required to file full and public disclosure annually by s. 8, 236 Art. II of the State Constitution, or other state law. Each unit of government shall assist the commission in compiling the list 237 238 by providing to the commission not later than February 1 of each 239 year the name, e-mail address, physical address, and name of the 240 office held by such person within the respective unit of 241 government as of December 31 of the preceding year.

(b) Not later than June 1 of each year, the commission 242 shall distribute a copy of the form prescribed for compliance 243 244 with full and public disclosure and a notice of the filing deadline to each person on the list. Beginning January 1, 2022, 245 246 no paper forms will not be provided by mail. The notice required 247 under this paragraph and instructions for electronic submission of the form and any accompanying attachments must be delivered 248 249 by e-mail.

250 (c) Not later than August 1 of each year, the commission 251 shall determine which persons on the list have failed to file 252 full and public disclosure and shall send delinquency notices to 253 such persons. Each notice must state that a grace period is in 2.5.4 effect until September 1 of the current year. Beginning January 255 1, 2022, the notice required under this paragraph must be 256 delivered by e-mail and must be redelivered on a weekly basis by 257 e-mail as long as a person remains delinquent.

258 (d) <u>Disclosure statements required to be filed with the</u> 259 <u>commission must be filed on the commission's electronic filing</u>

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260 system as provided in s. 112.31446 Disclosures must be received 261 by the commission not later than 5 p.m. of the due date. 262 However, any disclosure that is postmarked by the United States 263 Postal Service by midnight of the due date is deemed to have 264 been filed in a timely manner, and a certificate of mailing 265 obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established 266 267 courier company which bears a date on or before the due date, 268 constitutes proof of mailing in a timely manner. Beginning 269 January 1, 2023, upon request of the filer, the commission must 270 provide verification to the filer that the commission has received the filed disclosure. 271

(e) Beginning January 1, 2023, a written declaration, as provided for under s. 92.525(2), accompanied by an electronic signature satisfies the requirement that the disclosure be sworn.

276 (f) Any person who is required to file full and public disclosure of financial interests and whose name is on the 277 278 commission's list, and to whom notice has been sent, but who 279 fails to timely file is assessed a fine of \$25 per day for each 280 day late up to a maximum of \$1,500; however this \$1,500 281 limitation on automatic fines does not limit the civil penalty 282 that may be imposed if the statement is filed more than 60 days 283 after the deadline and a complaint is filed, as provided in s. 284 112.324. The commission must provide by rule the grounds for 285 waiving the fine and the procedures by which each person whose 286 name is on the list and who is determined to have not filed in a 287 timely manner will be notified of assessed fines and may appeal. 288 The rule must provide for and make specific that the amount of

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289 the fine due is based upon when the disclosure is filed on the 290 commission's electronic filing system that is created and 291 maintained by the commission as provided in s. 112.31446. the 292 following: 293 1. The amount of the fine due is based upon the earliest of 294 the following: a. When a statement is actually received by the office. 295 296 b. When the statement is postmarked. 297 c. When the certificate of mailing is dated. 298 d. When the receipt from an established courier company is 299 dated. 300 2. Upon receipt of the disclosure statement or upon accrual of the maximum penalty, whichever occurs first, the commission 301 302 shall determine the amount of the fine which is due and shall notify the delinquent person. The notice must include an 303 304 explanation of the appeal procedure under subparagraph 2.  $\frac{3}{2}$ Such fine must be paid within 30 days after the notice of 305 payment due is transmitted, unless appeal is made to the 306 307 commission pursuant to subparagraph 2. 3. The moneys shall be 308 deposited into the General Revenue Fund. 309 2.3. Any reporting person may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file 310 on the designated due date, and may request and is entitled to a 311 hearing before the commission, which may waive the fine in whole 312

313 or in part for good cause shown. Any such request must be in 314 writing and received by the commission within 30 days after the 315 notice of payment due is transmitted. In such a case, the 316 reporting person must, within the 30-day period, notify the 317 person designated to review the timeliness of reports in writing

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of his or her intention to bring the matter before the commission. For purposes of this subparagraph, "unusual circumstances" does not include the failure to monitor an e-mail account or failure to receive notice if the person has not notified the commission of a change in his or her e-mail address.

324 (q) Any person subject to the annual filing of full and 325 public disclosure under s. 8, Art. II of the State Constitution, 326 or other state law, whose name is not on the commission's list 327 of persons required to file full and public disclosure is not 328 subject to the fines or penalties provided in this part for 329 failure to file full and public disclosure in any year in which 330 the omission occurred, but nevertheless is required to file the 331 disclosure statement.

(h) The notification requirements and fines of this 332 333 subsection do not apply to candidates or to the first filing 334 required of any person appointed to elective constitutional 335 office or other position required to file full and public 336 disclosure, unless the person's name is on the commission's 337 notification list and the person received notification from the 338 commission. The appointing official shall notify such newly 339 appointed person of the obligation to file full and public 340 disclosure by July 1. The notification requirements and fines of this subsection do not apply to the final filing provided for in 341 342 subsection (10).

(i) Notwithstanding any provision of chapter 120, any fine
imposed under this subsection which is not waived by final order
of the commission and which remains unpaid more than 60 days
after the notice of payment due or more than 60 days after the

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347 commission renders a final order on the appeal must be submitted 348 to the Department of Financial Services as a claim, debt, or 349 other obligation owed to the state, and the department shall 350 assign the collection of such fine to a collection agent as 351 provided in s. 17.20.

352 (10) Each person required to file full and public 353 disclosure of financial interests shall file a final disclosure 354 statement within 60 days after leaving his or her public 355 position for the period between January 1 of the year in which the person leaves and the last day of office or employment, 356 357 unless within the 60-day period the person takes another public 358 position requiring financial disclosure under s. 8, Art. II of 359 the State Constitution, or is otherwise required to file full 360 and public disclosure for the final disclosure period. The head 361 of the agency of each person required to file full and public 362 disclosure for the final disclosure period shall notify such 363 persons of their obligation to file the final disclosure and may 364 designate a person to be responsible for the notification 365 requirements of this subsection. When an elected local officer 366 specified in paragraph (1)(d) leaves office before the 367 expiration of his or her term, each individual appointed to 368 replace such officer for the remainder of that term shall file a 369 full and public disclosure of financial interests within 30 days 370 after the date of appointment and must file a full and public 371 disclosure of financial interests annually thereafter for the 372 remainder of his or her term in office. 373

373 Section 4. Subsections (4) and (5) are added to section 374 112.31445, Florida Statutes, to read:

112.31445 Electronic filing system; full and public

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376	disclosure of financial interests
377	(4) The commission shall publish a notice on the electronic
378	filing system instructing filers to redact a social security
379	number; a bank, mortgage, or brokerage account number; a debit,
380	charge, or credit card number; a personal identification number;
381	or a taxpayer identification number in their filings.
382	(5) The electronic filing system must allow a filer to
383	include attachments or other supporting documentation when
384	submitting a disclosure through the system.
385	Section 5. Paragraph (f) is added to subsection (2) of
386	section 112.31446, Florida Statutes, to read:
387	112.31446 Electronic filing system for financial
388	disclosure
389	(2) By January 1, 2022, the commission shall procure and
390	test an electronic filing system. At a minimum, the electronic
391	filing system must:
392	(f) Allow a filer to include attachments or other
393	supporting documentation when submitting a disclosure or a
394	statement through the system.
395	Section 6. Notwithstanding the expiration date in section
396	95 of chapter 2022-157, Laws of Florida, paragraphs (b) and (e)
397	of subsection (2), paragraphs (a) and (c) of subsection (4),
398	subsection (6), and subsection (8) of section 112.3145, Florida
399	Statutes, are reenacted and amended to read:
400	112.3145 Disclosure of financial interests and clients
401	represented before agencies
402	(2)
403	(b) Each state or local officer, except local officers
404	specified in s. 112.3144(1)(d), and each specified state

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405 employee shall file a statement of financial interests no later 406 than July 1 of each year. Each state officer, local officer, and specified state employee shall file a final statement of 407 408 financial interests within 60 days after leaving his or her 409 public position for the period between January 1 of the year in 410 which the person leaves and the last day of office or 411 employment, unless within the 60-day period the person takes 412 another public position requiring financial disclosure under 413 this section or s. 8, Art. II of the State Constitution or 414 otherwise is required to file full and public disclosure or a 415 statement of financial interests for the final disclosure 416 period. Each state or local officer who is appointed and each specified state employee who is employed shall file a statement 417 418 of financial interests within 30 days from the date of appointment or, in the case of a specified state employee, from 419 420 the date on which the employment begins, except that any person 421 whose appointment is subject to confirmation by the Senate shall 422 file before prior to confirmation hearings or within 30 days 423 from the date of appointment, whichever comes first.

(e) Beginning January 1, 2024, a statement of financial interests, and a final statement of financial interests and any amendments thereto, or any other form required by this section, except any statement of a candidate who is not subject to an annual filing requirement, must be filed electronically through an electronic filing system created and maintained by the commission as provided in s. 112.31446.

(4) (a) Beginning January 1, 2024, a filer may not include
in a filing to the commission a federal income tax return or a
copy of thereof; a social security number; a bank, mortgage, or



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434 brokerage account number; a debit, charge, or credit card 435 number; a personal identification number; or a taxpayer identification number. If a filer includes such information in 436 437 his or her filing, the information may be made available as part 438 of the official records of the commission available for public 439 inspection and copying unless redaction is requested by the filer. The commission is not liable for the release of social 440 security numbers, bank account numbers, or debit, charge, or 441 442 credit card numbers included in a filing to the commission if 443 the filer has not requested redaction of the information.

(c) The commission must conspicuously post a notice, in substantially the following form, in the instructions for the electronic filing system specifying that:

1. Any filer submitting information through the electronic filing system may not include a federal income tax return or a copy thereof; a social security number; a bank, mortgage, or brokerage account number; a debit, charge, or credit card number; a personal identification number; or a taxpayer identification number in any filing unless required by law.

453 2. Information submitted through the electronic filing454 system may be open to public inspection and copying.

Any filer has a right to request that the commission redact from his or her filing any social security number, bank account number, or debit, charge, or credit card number contained in the filing. Such request must be made in writing and delivered to the commission. The request must specify the information to be redacted and the specific section or sections of the disclosure in which it was included.

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(6) Each elected constitutional officer, state officer,



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463 local officer, and specified state employee shall file a 464 quarterly report of the names of clients represented for a fee 465 or commission, except for appearances in ministerial matters, 466 before agencies at his or her level of government. For the 467 purposes of this part, agencies of government shall be 468 classified as state-level agencies or agencies below state 469 level. Each local officer shall file such report with the 470 supervisor of elections of the county in which the officer is 471 principally employed or is a resident. Each state officer, 472 elected constitutional officer, and specified state employee, 473 and local officer shall file such report with the commission. 474 The report must shall be filed only when a reportable 475 representation is made during the calendar quarter and must 476 shall be filed no later than the last day of each calendar 477 quarter, for the previous calendar quarter. Representation 478 before any agency shall be deemed to include representation by 479 such officer or specified state employee or by any partner or associate of the professional firm of which he or she is a 480 481 member and of which he or she has actual knowledge. For the 482 purposes of this subsection, the term "representation before any 483 agency" does not include appearances before any court or the 484 Deputy Chief Judge of Compensation Claims or judges of 485 compensation claims or representations on behalf of one's agency 486 in one's official capacity. Such term does not include the 487 preparation and filing of forms and applications merely for the purpose of obtaining or transferring a license based on a quota 488 489 or a franchise of such agency or a license or operation permit to engage in a profession, business, or occupation, so long as 490 491 the issuance or granting of such license, permit, or transfer

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492 does not require substantial discretion, a variance, a special 493 consideration, or a certificate of public convenience and 494 necessity.

495 (8) Beginning January 1, 2024, forms for compliance with 496 the disclosure requirements of this section and a current list 497 of persons subject to disclosure must shall be created by the 498 commission and provided to each supervisor of elections. The 499 commission shall allow a filer to include attachments or other 500 supporting documentation when filing a disclosure. Beginning 501 January 1, 2024, the commission and each supervisor of elections 502 shall give notice of disclosure deadlines, and delinquencies, 503 and instructions distribute forms in the following manner:

504 (a) 1. Not later than May 1 of each year, the commission 505 shall prepare a current list of the names, e-mail addresses, and 506 physical addresses of, and the offices or positions held by, 507 every state officer, local officer, and specified employee. Each 508 unit of government shall assist the commission in compiling the 509 list by providing to the commission not later than February 1 of 510 each year the name, e-mail address, physical address, and name of agency of, and the office or position held by, each state 511 512 officer, local officer, or specified state employee within the respective unit of government as of December 31 of the preceding 513 514 year.

515 2. Not later than May 15 of each year, the commission shall 516 provide each supervisor of elections with a current list of all 517 local officers required to file with such supervisor of 518 elections.

519 (b) <u>Beginning January 1, 2024, the commission shall notify,</u> 520 <u>by e-mail, not later than June 1 of each year, all persons</u>

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521 required to file a statement of financial interests, of all of 522 the following: 523 1. All applicable filing deadlines for completing and 524 filing the statement of financial interests, prescribed under 525 subsection (3), on the commission's electronic filing system. 2. Instructions on how to complete and file the statement 526 527 of financial interests, as prescribed by subsection (3), on the 528 commission's electronic filing system. 529 3. Instructions on how to upload attachments and 530 documentation onto the commission's electronic filing system. 531 532 Beginning January 1, 2024, paper forms may not be provided and 533 persons required to file a statement of financial interests must 534 complete and file their statement of financial interests on the 535 commission's electronic filing system pursuant to paragraph 536 (2) (e) Not later than June 1 of each year, the commission and 537 each supervisor of elections, as appropriate, shall distribute a copy of the form prescribed for compliance with subsection (3) 538 539 and a notice of all applicable disclosure forms and filing 540 deadlines to each person required to file a statement of financial interests. Beginning January 1, 2024, no paper forms 541 542 will be provided. The notice required under this paragraph and 543 instructions for electronic submission must be delivered by e-<del>mail</del>. 544 545 (c)1. Beginning January 1, 2024, but no later than August 546 1, 2024, and each August 1 thereafter, the commission shall 547 determine the persons required to file a statement of financial 548 interests pursuant to this part who have failed to do so and the 549 commission shall send delinquency notices by e-mail to these

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550	persons. The commission shall redeliver weekly by e-mail such
551	notice as long as the person remains delinquent.
552	2. Each notice must state all of the following:
553	a. A grace period is in effect until September 1 of the
554	current year.
555	b. Investigative or disciplinary action based upon the
556	delinquency may not be taken by the agency head or commission if
557	the statement is filed by September 1 of the current year, which
558	includes the imposition of a daily fine of \$25 for each day
559	late, up to a maximum penalty of \$1,500.
560	c. If upon the filing of a sworn complaint the commission
561	finds that a person has failed to timely file the statement
562	within 60 days after September 1 of the current year, such
563	person is subject to the penalties imposed in s. 112.317 Not
564	later than August 1 of each year, the commission and each
565	supervisor of elections shall determine which persons required
566	to file a statement of financial interests in their respective
567	offices have failed to do so and shall send delinquency notices
568	to these persons. Through December 31, 2023, delinquency notices
569	must be sent by certified mail, return receipt requested. Each
570	notice must state that a grace period is in effect until
571	September 1 of the current year; that no investigative or
572	disciplinary action based upon the delinquency will be taken by
573	the agency head or commission if the statement is filed by
574	September 1 of the current year; that, if the statement is not
575	filed by September 1 of the current year, a fine of \$25 for each
576	day late will be imposed, up to a maximum penalty of \$1,500; for
577	notices distributed by a supervisor of elections, that he or she
578	is required by law to notify the commission of the delinquency;
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579 and that, if upon the filing of a sworn complaint the commission 580 finds that the person has failed to timely file the statement 581 within 60 days after September 1 of the current year, such 582 person will also be subject to the penalties provided in s. 583 112.317. Beginning January 1, 2024, notice required under this paragraph must be delivered by e-mail and must be redelivered on 584 585 a weekly basis by e-mail as long as the person remains 586 delinguent.

587 (d) Beginning January 1, 2024, disclosure statements 588 required to be filed with the commission must be filed using the 589 commission's electronic filing system pursuant to s. 112.31446 590 by 5 p.m. on the due date No later than November 15 of each 591 year, the supervisor of elections in each county shall certify 592 to the commission a list of the names and addresses of, and the 593 offices or positions held by, all persons who have failed to 594 timely file the required statements of financial interests. The 595 certification must include the earliest of the dates described in subparagraph (g)1. The certification shall be on a form 596 597 prescribed by the commission and shall indicate whether the supervisor of elections has provided the disclosure forms and 598 notice as required by this subsection to all persons named on 599 600 the delinguency list.

(e) Statements must be received by the commission not later than 5 p.m. of the due date. However, any statement that is postmarked by the United States Postal Service by midnight of the due date is deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date

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608 on or before the due date, constitutes proof of mailing 609 timely manner. Beginning January 1, 2023, upon request of the filer, the commission must provide verification to the filer 610 611 that the commission has received the filed statement.

612 (f) Beginning January 1, 2023, the statement must be accompanied by a declaration as provided in s. 92.525(2) and an 613 614 electronic acknowledgment thereof.

615 (f) (g) Any person who is required to file a statement of 616 financial interests and whose name is on the commission's list, 617 and to whom notice has been sent, but who fails to timely file is assessed a fine of \$25 per day for each day late up to a 618 619 maximum of \$1,500; however, this \$1,500 limitation on automatic 620 fines does not limit the civil penalty that may be imposed if 621 the statement is filed more than 60 days after the deadline and 622 a complaint is filed, as provided in s. 112.324. The commission 623 must provide by rule the grounds for waiving the fine and 624 procedures by which each person whose name is on the list and 625 who is determined to have not filed in a timely manner will be 626 notified of assessed fines and may appeal. The rule must provide 627 for and make specific that the amount of the fine due is based 628 upon the date and time that the disclosure is filed on the 629 electronic filing system as provided in s. 112.31446. the

- 630 following:
- 631 1. Beginning January 1, 2024, The amount of the fine due is 632 based upon the earliest of the following:
- 633
- 634 b. When the statement is postmarked.
- 635 c. When the certificate of mailing is dated.
- 636 d. When the receipt from an established courier company is

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a. When a statement is actually received by the office.

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637 dated.

2. for a specified state employee, or a state officer, or 638 local officer, upon receipt of the disclosure statement by the 639 640 commission or upon accrual of the maximum penalty, whichever 641 occurs first, and for a local officer upon receipt by the 642 commission of the certification from the local officer's 643 supervisor of elections pursuant to paragraph (d), the commission shall determine the amount of the fine which is due 644 645 and shall notify the delinquent person. The notice must include 646 an explanation of the appeal procedure under subparagraph 2.  $\frac{3}{2}$ . 647 The fine must be paid within 30 days after the notice of payment 648 due is transmitted, unless appeal is made to the commission pursuant to subparagraph 2. 3. The moneys are to be deposited 649 650 into the General Revenue Fund.

651 2.3. Any reporting person may appeal or dispute a fine, 652 based upon unusual circumstances surrounding the failure to file 653 on the designated due date, and may request and is entitled to a hearing before the commission, which may waive the fine in whole 654 655 or in part for good cause shown. Any such request must be in 656 writing and received by the commission within 30 days after the 657 notice of payment due is transmitted. In such a case, the 658 reporting person must, within the 30-day period, notify the 659 person designated to review the timeliness of reports in writing 660 of his or her intention to bring the matter before the 661 commission. For purposes of this subparagraph, the term "unusual 662 circumstances" does not include the failure to monitor an e-mail 663 account or failure to receive notice if the person has not 664 notified the commission of a change in his or her e-mail 665 address.

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666 (g) (h) Any state officer, local officer, or specified 667 employee whose name is not on the list of persons required to 668 file an annual statement of financial interests is not subject 669 to the penalties provided in s. 112.317 or the fine provided in 670 this section for failure to timely file a statement of financial 671 interests in any year in which the omission occurred, but 672 nevertheless is required to file the disclosure statement.

673 (h) (i) The notification requirements and fines of this 674 subsection do not apply to candidates or to the first or final 675 filing required of any state officer, specified employee, or 676 local officer as provided in paragraph (2)(b).

677 (i) (j) Notwithstanding any provision of chapter 120, any fine imposed under this subsection which is not waived by final 678 679 order of the commission and which remains unpaid more than 60 680 days after the notice of payment due or more than 60 days after 681 the commission renders a final order on the appeal must be 682 submitted to the Department of Financial Services as a claim, 683 debt, or other obligation owed to the state, and the department 684 shall assign the collection of such a fine to a collection agent 685 as provided in s. 17.20.

686 Section 7. Subsection (1) of section 112.317, Florida 687 Statutes, is amended to read:

112.317 Penalties.-

688

(1) Any violation of this part, including, but not limited
to, failure to file disclosures required by this part or
violation of any standard of conduct imposed by this part, or
any violation of s. 8, Art. II of the State Constitution, in
addition to any criminal penalty or other civil penalty
involved, under applicable constitutional and statutory

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695 procedures, constitutes grounds for, and may be punished by, one 696 or more of the following: (a) In the case of a public officer: 697 698 1. Impeachment. 699 2. Removal from office. 700 3. Suspension from office. 701 4. Public censure and reprimand. 702 5. Forfeiture of no more than one-third of his or her 703 salary per month for no more than 12 months. 704 6. A civil penalty not to exceed \$20,000 <del>\$10,000</del>. 7. Restitution of any pecuniary benefits received because 705 706 of the violation committed. The commission may recommend that 707 the restitution penalty be paid to the agency of which the 708 public officer was a member or to the General Revenue Fund. 709 (b) In the case of an employee or a person designated as a 710 public officer by this part who otherwise would be deemed to be 711 an employee: 712 1. Dismissal from employment. 713 2. Suspension from employment for not more than 90 days 714 without pay. 715 3. Demotion. 716 4. Reduction in his or her salary level.

5. Forfeiture of no more than one-third salary per monthfor no more than 12 months.

6. A civil penalty not to exceed \$20,000 \$10,000.
7. Restitution of any pecuniary benefits received because
of the violation committed. The commission may recommend that
the restitution penalty be paid to the agency by which the
public employee was employed, or of which the officer was deemed

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724	to be an employee, or to the General Revenue Fund.
725	8. Public censure and reprimand.
726	(c) In the case of a candidate who violates this part or s.
727	8(a) and (i), Art. II of the State Constitution:
728	1. Disqualification from being on the ballot.
729	2. Public censure.
730	3. Reprimand.
731	4. A civil penalty not to exceed $\frac{20,000}{510,000}$ .
732	(d) In the case of a former public officer or employee who
733	has violated a provision applicable to former officers or
734	employees or whose violation occurred before the officer's or
735	employee's leaving public office or employment:
736	1. Public censure and reprimand.
737	2. A civil penalty not to exceed $\frac{20,000}{10,000}$ .
738	3. Restitution of any pecuniary benefits received because
739	of the violation committed. The commission may recommend that
740	the restitution penalty be paid to the agency of the public
741	officer or employee or to the General Revenue Fund.
742	(e) In the case of a person who is subject to the standards
743	of this part, other than a lobbyist or lobbying firm under s.
744	112.3215 for a violation of s. 112.3215, but who is not a public
745	officer or employee:
746	1. Public censure and reprimand.
747	2. A civil penalty not to exceed $\$20,000$ $\$10,000$ .
748	3. Restitution of any pecuniary benefits received because
749	of the violation committed. The commission may recommend that
750	the restitution penalty be paid to the agency of the person or
751	to the General Revenue Fund.
752	Section 8. Present paragraph (d) of subsection (8) of
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753 section 112.3215, Florida Statutes, is redesignated as paragraph 754 (e), a new paragraph (d) is added to that subsection, and 755 paragraph (c) of that subsection is amended, to read:

112.3215 Lobbying before the executive branch or the
Constitution Revision Commission; registration and reporting;
investigation by commission.-

759 (8)

760 (c) The commission shall investigate any lobbying firm, 761 lobbyist, principal, agency, officer, or employee upon receipt 762 of information from a sworn complaint or from a random audit of 763 lobbying reports indicating that the entity or individual has 764 intentionally failed to disclose any material fact or has 765 knowingly submitted false information in any report required by 766 this section or by rules adopted pursuant to this section a 767 possible violation other than a late-filed report.

(d) Notwithstanding paragraphs (a), (b), and (c), the commission may dismiss any complaint or investigation resulting from a random audit of lobbying reports, at any state of disposition, if it determines that the public interest is not served by proceeding further, in which case the commission must issue a public report stating with particularity its reasons for the dismissals.

775 Section 9. Paragraph (a) of subsection (11) and subsection 776 (12) of section 112.324, Florida Statutes, are amended to read: 777 112.324 Procedures on complaints of violations and 778 referrals; public records and meeting exemptions.—

(11) (a) Notwithstanding subsections (1)-(8), the commission may dismiss any complaint or referral at any stage of disposition if it determines that the violation that is alleged

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or has occurred is a de minimis violation attributable to inadvertent or unintentional error. In determining whether a violation was de minimis, the commission shall consider whether the interests of the public were protected despite the violation. This subsection does not apply to complaints or referrals pursuant to ss. 112.3144 and 112.3145.

(12) Notwithstanding the provisions of subsections (1)-(8), the commission may, at its discretion, dismiss any complaint or referral, or dismiss any proceeding brought under s. 112.3215 at any stage of disposition should it determine that the public interest would not be served by proceeding further, in which case the commission shall issue a public report stating with particularity its reasons for the dismissal.

795

Section 10. This act shall take effect upon becoming a law.