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A bill to be entitled An act relating to the Department of Management Services; amending s. 110.205, F.S.; providing that certain positions are exempt from the Career Service System; requiring the department to establish the salary and benefits for such positions; revising the definition of the term "department"; amending s. 110.211, F.S.; providing an exception to certain open competition requirements for positions filled by specified apprentices; amending s. 217.07, F.S.; providing that funds held in the Surplus Property Revolving Trust Fund account may be used only for certain operating expenses of the Federal Surplus Personal Property Donation Program; creating s. 217.22, F.S.; providing that certain entities are exempt from a specified sales tax on the transfer of personal property through the Federal Surplus Personal Property Donation Program; amending s. 287.012, F.S.; defining the term "aircraft"; amending s. 287.057, F.S.; exempting aircraft maintenance, repairs, modifications, systems, parts, and other related components from specified competitive-solicitation requirements; revising the number of years of experience managing specified contracts which are required for certain contract managers; making a

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technical change; amending s. 287.084, F.S.; providing that a vendor is deemed to have its principal place of business in this state if it meets certain criteria; requiring agencies to consider a specified price preference for bids and proposals for certain competitive solicitations from vendors whose principal places of business are in this state; requiring agencies to disclose such preference in the stated goals of an invitation to negotiate to determine best value; providing an order of preference when two or more bids, proposals, or replies for certain competitive solicitations are submitted by such vendors; prohibiting such vendors from substituting end products that would otherwise not qualify for a certain preference after the award of the contract or during the contract term unless specified conditions exist; requiring agencies to consider a specified price preference for bids and proposals for certain competitive solicitations from vendors whose principal places of business are in the United States; requiring agencies to disclose such preference in the stated goals of an invitation to negotiate to determine best value; providing construction; providing an order of preference when two or more bids, proposals, or replies for certain competitive solicitations are

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submitted by such vendors; prohibiting such vendors from substituting end products that would otherwise not qualify for a certain preference after the award of the contract or during the contract term unless specified conditions exist; providing applicability; authorizing agencies to apply a preference upon receipt and review of documentation submitted by a vendor establishing that its supply chain does not use child or forced labor; revising applicability; creating s. 287.0841, F.S.; requiring agencies to consider a price preference for bids and proposals from vendors that have obtained investments from the Florida Venture Capital Program; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Paragraph (n) of subsection (2) and subsection (4) of section 110.205, Florida Statutes, are amended, and paragraphs (y), (z), and (aa) are added to subsection (2) of that section, to read:
  - 110.205 Career service; exemptions.—
- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
  - (n)1.a. In addition to those positions exempted by other

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paragraphs of this subsection, each department head may designate a maximum of 20 policymaking or managerial positions, as defined by the department and approved by the Administration Commission, as being exempt from the Career Service System. Career service employees who occupy a position designated as a position in the Selected Exempt Service under this paragraph shall have the right to remain in the Career Service System by opting to serve in a position not exempted by the employing agency. Unless otherwise fixed by law, the department shall set the salary and benefits of these positions in accordance with the rules of the Selected Exempt Service; provided, however, that if the agency head determines that the general counsel, chief Cabinet aide, public information administrator or comparable position for a Cabinet officer, inspector general, or legislative affairs director has both policymaking and managerial responsibilities and if the department determines that any such position has both policymaking and managerial responsibilities, the salary and benefits for each such position established by the department in accordance rules of the Senior Management Service.

b. In addition, each department may designate one additional position in the Senior Management Service if that position reports directly to the agency head or to a position in the Senior Management Service and if any additional costs are absorbed from the existing budget of that department.

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2. If otherwise exempt, employees of the Public Employees Relations Commission, the Commission on Human Relations, and the Reemployment Assistance Appeals Commission, upon the certification of their respective commission heads, may be provided for under this paragraph as members of the Senior Management Service, if otherwise qualified. However, the deputy general counsel of the Public Employees Relations Commission shall be compensated as members of the Selected Exempt Service.

- (y) The general counsel, chief or senior Cabinet aide, public information administrator, communications director or comparable position, inspector general, chief information officer, agency information security manager designated pursuant to s. 282.318(4)(a), and legislative affairs director of each department. The department shall establish the salary and benefits for these positions in accordance with the rules of the Senior Management Service.
- (z) Personnel employed by or reporting to the inspector general, general counsel, state chief information security officer, state chief data officer, and agency information security manager designated pursuant to s. 282.318(4)(a). Unless otherwise fixed by law, the department shall establish the salary and benefits for these positions in accordance with the rules of the Selected Exempt Service.
- (aa) All actuaries at each department. Unless otherwise fixed by law, the department shall establish the salaries and

benefits for these positions in accordance with the rules of the Selected Exempt Service.

- (4) DEFINITION OF DEPARTMENT.—When used in this section, the term "department" shall mean all departments and commissions of the executive branch, whether created by the State Constitution or chapter 20; the office of the Governor; the Office of Insurance Regulation of the Financial Services

  Commission; the Office of Financial Regulation of the Financial Services Commission; the Florida Gaming Control Commission; the Division of Administrative Hearings; the Commission on Offender Review; the Florida Commission on Human Relations; the Public Employees Relations Commission; and the Public Service Commission; however, the term "department" shall mean the Department of Management Services when used in the context of the authority to establish pay bands and benefits.
- Section 2. Subsection (1) of section 110.211, Florida Statutes, is amended to read:
  - 110.211 Recruitment.

(1) Recruiting <u>must shall</u> be planned and carried out in a manner that assures open competition based upon current and projected employing agency needs, taking into consideration the number and types of positions to be filled and the labor market conditions, with special emphasis placed on recruiting efforts to attract minorities, women, or other groups that are underrepresented in the workforce of the employing agency.

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151	However, open competition is not required when an employing
152	agency is filling a position with an apprentice participating in
153	an apprenticeship program as defined in s. 446.021(6) in a
154	related field.
155	Section 3. Section 217.07, Florida Statutes, is amended to
156	read:
157	217.07 Transfer of surplus property assets to department
158	The Chief Financial Officer is authorized to transfer to the
159	department any funds unexpended in the Surplus Property
160	Revolving Trust Fund account in the State Treasury. This
161	revolving fund shall remain in existence as a separate trust
162	fund as long as the surplus property program exists. Upon
163	termination of the program $_{m{\prime}}$ any remaining funds shall be
164	disposed of as provided by federal law. All funds held in the
165	Surplus Property Revolving Trust Fund account in the State
166	Treasury generated by the Federal Surplus Personal Property
167	Donation Program may be used only for the direct and indirect
168	operating expenses of the Federal Surplus Personal Property
169	Donation Program administered by the department.
170	Section 4. Section 217.22, Florida Statutes, is created to
171	read:
172	217.22 Exemption from sales tax on donated personal
173	propertyNotwithstanding chapter 212, regarding taxes on the
174	sale of personal property, eligible United States Small Business
175	Administration-approved veteran-owned small businesses, service-

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176	disabled veteran-owned small businesses or businesses which
177	participate in the United States Small Business Administration
178	business development program, and other entities eligible to
179	receive a distribution under the Federal Surplus Personal
180	Property Donation Program are exempt from sales tax otherwise
181	assessed pursuant to chapter 212 on any costs, charges, or fees
182	assessed in connection with the transfer of personal property
183	through the Federal Surplus Personal Property Donation Program.
184	Section 5. Present subsections (3) through (29) of section
185	287.012, Florida Statutes, are redesignated as subsections (4)
186	through (30), respectively, and a new subsection (3) is added to
187	that section, to read:
188	287.012 Definitions.—As used in this part, the term:
189	(3) "Aircraft" means an airplane, a helicopter, or other
190	machine capable of flight. The term does not include unmanned
191	aircraft systems as defined in s. 330.41(2) or drones as defined
192	<u>in s. 934.50(2).</u>
193	Section 6. Paragraph (e) of subsection (3) and paragraph
194	(d) of subsection (15) of section 287.057, Florida Statutes, are
195	amended to read:
196	287.057 Procurement of commodities or contractual
197	services.—
198	(3) If the purchase price of commodities or contractual
199	services exceeds the threshold amount provided in s. 287.017 for
200	CATEGORY TWO, purchase of commodities or contractual services

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may not be made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:

- (e) The following contractual services and commodities are not subject to the competitive-solicitation requirements of this section:
- 1. Artistic services. As used in this subsection, the term "artistic services" does not include advertising or typesetting. As used in this subparagraph, the term "advertising" means the making of a representation in any form in connection with a trade, business, craft, or profession in order to promote the supply of commodities or services by the person promoting the commodities or contractual services.
- 2. Academic program reviews if the fee for such services does not exceed \$50,000.
  - 3. Lectures by individuals.

- 4. Legal services, including attorney, paralegal, expert witness, appraisal, or mediator services.
- 5. Health services involving examination, diagnosis, treatment, prevention, medical consultation, or administration. The term also includes, but is not limited to, substance abuse and mental health services involving examination, diagnosis, treatment, prevention, or medical consultation if such services are offered to eligible individuals participating in a specific program that qualifies multiple providers and uses a standard

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payment methodology. Reimbursement of administrative costs for providers of services purchased in this manner are also exempt. For purposes of this subparagraph, the term "providers" means health professionals and health facilities, or organizations that deliver or arrange for the delivery of health services.

- 6. Services provided to persons with mental or physical disabilities by not-for-profit corporations that have obtained exemptions under s. 501(c)(3) of the United States Internal Revenue Code or when such services are governed by Office of Management and Budget Circular A-122. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.
- 7. Medicaid services delivered to an eligible Medicaid recipient unless the agency is directed otherwise in law.
  - 8. Family placement services.

- 9. Prevention services related to mental health, including drug abuse prevention programs, child abuse prevention programs, and shelters for runaways, operated by not-for-profit corporations. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.
- 10. Training and education services provided to injured employees pursuant to s. 440.491(6).
  - 11. Contracts entered into pursuant to s. 337.11.

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251 12. Services or commodities provided by governmental entities.

- 13. Statewide public service announcement programs provided by a Florida statewide nonprofit corporation under s. 501(c)(6) of the Internal Revenue Code which have a guaranteed documented match of at least \$3 to \$1.
- 14. Aircraft maintenance, repairs, modifications, systems, parts, and other related components.

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- (d) Each contract manager who is responsible for contracts in excess of \$10 million annually must, in addition to the training required in paragraph (b) and the training and certification required in paragraph (c), possess at least  $\frac{3}{5}$  years of experience managing contracts totaling at least  $\frac{1}{10}$  excess of \$5 million annually.
- Section 7. Section 287.084, Florida Statutes, is amended to read:
  - 287.084 Preference to Florida businesses.-
  - (1) For the purposes of this section, a vendor is deemed to have its principal place of business in this state if the vendor meets all of the following criteria:
  - (a) Is incorporated in this state as a Florida business entity, not a foreign business entity, excluding cases in which incorporation is used to do business on behalf of a parent company or to benefit an owner outside of this state.

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(b) Maintains a physical location in this state.

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- (c) More than 50 percent of its workforce is domiciled in this state.
- (2) For all competitive solicitations for contracts for commodities and contractual services with an annual value in excess of the threshold amount for CATEGORY TWO in s. 287.017, an agency must consider a price preference for bids and proposals from vendors whose principal places of business are in this state. For competitive solicitations pursuant to s. 287.057(1)(c), an agency must consider a preference for vendors whose principal places of business are in this state and must disclose this preference in the stated goals of an invitation to negotiate in order to determine best value.
- (3) When two or more bids, proposals, or replies for competitive solicitations for contracts for commodities and contractual services are submitted by vendors whose principal places of business are in this state, and when all things stated in such bids, proposals, or replies are equal with respect to price, quality, and service, the following preferences must be granted in the following order:
- (a) To a vendor whose goods are manufactured and assembled in their entirety in this state. A vendor may not substitute end products that would otherwise not qualify for this preference after the award of the contract or during the contract term unless pricing or availability of supply is affected by extreme

and unforeseen volatility in the marketplace.

- (b) To a vendor that manufactures a larger percentage of its goods in this state.
- (c) To a vendor that employs the greater number of individuals domiciled in this state.
- (4) For all competitive solicitations for contracts for commodities and contractual services with an annual value in excess of the threshold amount for CATEGORY TWO in s. 287.017, an agency must consider a price preference for bids and proposals from vendors whose principal places of business are in the United States. For competitive solicitations pursuant to s. 287.057(1)(c), an agency must consider a preference for vendors whose principal places of business are in the United States and must disclose this preference in the stated goals of an invitation to negotiate in order to determine best value. For vendors whose principal places of business are in this state, this preference must be calculated after the preference provided in subsection (2).
- (5) When two or more bids, proposals, or replies for competitive solicitations for contracts for commodities and contractual services are submitted by vendors whose principal places of business are in the United States, and when all things stated in such bids, proposals, or replies are equal with respect to price, quality, and service, the following preferences must be granted in the following order:

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(a) To a vendor whose goods are manufactured and assembled
in their entirety in the United States. A vendor may not
substitute end products that would otherwise not qualify for
this preference after the award of the contract or during the
contract term unless pricing or availability of supply is
affected by extreme and unforeseen volatility in the
marketplace.
(b) To a vendor that manufactures a larger percentage of
its goods in the United States

- To a vendor that employs the greater number of individuals domiciled in the United States.

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- (6) Preferences applied under this section have precedence over those applied pursuant to s. 287.092.
- (7) An agency may also apply a preference upon receipt and review of documentation submitted by a vendor establishing that the vendor's supply chain does not produce commodities resulting from the use of child or forced labor as those terms are defined by the Bureau of International Labor Affairs of the United States Department of Labor.
- (1) (a) When an agency, university, college, school district, or other political subdivision of the state is required to make purchases of personal property through competitive solicitation and the lowest responsible and responsive bid, proposal, or reply is by a vendor whose principal place of business is in a state or political

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subdivision thereof which grants a preference for the purchase of such personal property to a person whose principal place of business is in such state, then the agency, university, college, school district, or other political subdivision of this state shall award a preference to the lowest responsible and responsive vendor having a principal place of business within this state, which preference is equal to the preference granted by the state or political subdivision thereof in which the lowest responsible and responsive vendor has its principal place of business. In a competitive solicitation in which the lowest bid is submitted by a vendor whose principal place of business is located outside the state and that state does not grant a preference in competitive solicitation to vendors having a principal place of business in that state, the preference to the lowest responsible and responsive vendor having a principal place of business in this state shall be 5 percent. (b) Paragraph (a) does not apply to transportation projects for which federal aid funds are available. in this section, the term "other subdivision of this state" does not include counties or municipalities. (2) A vendor whose principal place of business is outside this state must accompany any written bid, proposal, or documents with a written opinion of an attorney at law licensed

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to practice law in that foreign state, as to the preferences, if

any or none, granted by the law of that state to its own business entities whose principal places of business are in that foreign state in the letting of any or all public contracts.

(8)(3)(a) A vendor whose principal place of business is in this state may not be precluded from being an authorized reseller of information technology commodities of a state contractor as long as the vendor demonstrates that it employs an internationally recognized quality management system, such as ISO 9001 or its equivalent, and provides a warranty on the information technology commodities which is, at a minimum, of equal scope and length as that of the contract.

(9) (b) This section subsection applies to any solicitation or renewal of any state contract executed on or after September 1, 2024 July 1, 2012. However, the preferences in this section do not apply to transportation projects for which federal funds are available.

Section 8. Section 287.0841, Florida Statutes, is created to read:

287.0841 Florida Venture Capital Program preference.—In addition to the preferences considered in s. 287.084, for all competitive solicitations for contracts for commodities and contractual services with an annual value in excess of the threshold amount for CATEGORY TWO in s. 287.017, an agency must consider a price preference for bids and proposals from vendors that have obtained investments from the Florida Venture Capital

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401	Program provided by the Florida Opportunity Fund pursuant to s.
402	<u>288.9624.</u>
403	Section 9. This act shall take effect July 1, 2024.

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