1	A bill to be entitled
2	An act relating to human trafficking; amending s.
3	562.13, F.S.; revising applicability; creating s.
4	787.30, F.S.; prohibiting the employment of persons
5	younger than 21 years of age in adult entertainment
6	establishments; providing criminal penalties;
7	providing an effective date.
8	
9	WHEREAS, Florida is ranked third nationally for reported
10	cases of human trafficking abuses, many of which involved sex
11	trafficking, and
12	WHEREAS, adult entertainment establishments are widely
13	recognized as being a significant part of the sex trafficking
14	network used by traffickers to coerce and facilitate men, women,
15	and children into performing sexual acts, which places the
16	employees of these establishments in direct and frequent contact
17	with the victims of human trafficking, and
18	WHEREAS, victims of sex trafficking are frequently
19	recruited to work as performers or employees in adult
20	entertainment establishments, and
21	WHEREAS, researchers have found that sex trafficking
22	victims are more likely to be trafficked by someone from within
23	her or his own community, and
24	WHEREAS, persons younger than 21 years are more likely to
25	still remain within and dependent on the community in which they
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26 were raised, and

27 WHEREAS, research studies have identified the average age 28 at which a person in the United States enters the sex trade for 29 the first time is age 17, and

30 WHEREAS, sex trade at adult entertainment establishments is 31 a common occurrence in Florida, thereby subjecting performers at 32 these establishments to frequent propositions and enticements to 33 engage in sex trade actions and sex trafficking from customers, 34 as well as strip club employees, managers, and owners, and

35 WHEREAS, an understanding of history and human nature 36 reveals that there are sex criminals of various kinds who will 37 prey on the young and vulnerable, and

38 WHEREAS, restricting the employment of persons younger than 39 21 years of age at adult entertainment establishments furthers 40 an important state interest of protecting those vulnerable 41 individuals from sex trafficking, drug abuse, and other harm, 42 and

WHEREAS, many court opinions recognize that while expressive activities are entitled to some First Amendment protections at adult entertainment establishments, content neutral restrictions or regulations intended to minimize the secondary harmful effects of those businesses tend to be upheld, and

WHEREAS, on November 16, 2018, the federal Fifth Circuit
Court of Appeals, in the case of *Jane Doe I v. Landry*, reported

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at 909 F.3d 99 (5th Cir. 2018), upheld a Louisiana law that prohibited establishments licensed to serve alcohol from employing nearly nude entertainers younger than 21 years of age on the grounds that the law furthered the state's interests in curbing human trafficking and prostitution, and

56 WHEREAS, the federal district court in Valadez v. Paxton, 57 553 F.Supp.3d 387 (W.D. Tex. 2021), denied a motion for a preliminary injunction against the enforcement of Texas Senate 58 59 Bill 315 prohibiting "all working relationships between 18-20year-olds and sexually-oriented businesses" because the 60 61 plaintiffs failed to show that the age restrictions were not 62 rationally related to the state's interest in curbing human 63 trafficking, and

64 WHEREAS, the federal district court in *DC Operating*, *LLC v*. 65 *Paxton*, 586 F.Supp.3d 554 (W.D. Tex. 2022), denied a motion for 66 a preliminary injunction against Texas Senate Bill 315, at least 67 in part, because of the state's evidence of the correlation 68 between raising the minimum employment age and reducing human 69 trafficking, and

70 WHEREAS, the federal district court in Wacko's Too, Inc.,
71 v. City of Jacksonville, 658 F.Supp.3d 1086 (M.D. Fla. 2023),
72 upheld age restrictions in a City of Jacksonville ordinance
73 requiring performers at adult entertainment establishments to be
74 at least 21 years of age based, at least in part, on evidence
75 that there was a reasonable basis to believe that the age

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76 restrictions would further the City's interest in preventing 77 human and sex trafficking, NOW, THEREFORE, 78 79 Be It Enacted by the Legislature of the State of Florida: 80 Section 1. Section 562.13, Florida Statutes, is amended to 81 82 read: 562.13 Employment of minors or certain other persons by 83 84 certain vendors prohibited; exceptions.-85 Unless otherwise provided in this section, it is (1)86 unlawful for any vendor licensed under the Beverage Law to employ any person under 18 years of age. 87 This section shall not apply to: 88 (2) 89 Professional entertainers 17 years of age who are not (a) in school. 90 91 (b) Minors employed in the entertainment industry, as 92 defined by s. 450.012(5), who have either been granted a waiver 93 under s. 450.095 or employed under the terms of s. 450.132 or 94 under rules adopted pursuant to either of these sections. 95 (c) Persons under the age of 18 years who are employed in drugstores, grocery stores, department stores, florists, 96 97 specialty gift shops, or automobile service stations which have 98 obtained licenses to sell beer or beer and wine, when such sales 99 are made for consumption off the premises. (d) Persons 17 years of age or over or any person 100

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101 furnishing evidence that he or she is a senior high school 102 student with written permission of the principal of said senior 103 high school or that he or she is a senior high school graduate, or any high school graduate, employed by a bona fide food 104 105 service establishment where alcoholic beverages are sold, provided such persons do not participate in the sale, 106 107 preparation, or service of the beverages and that their duties 108 are of such nature as to provide them with training and 109 knowledge as might lead to further advancement in food service establishments. 110

(e) Persons under the age of 18 years employed as bellhops, elevator operators, and others in hotels when such employees are engaged in work apart from the portion of the hotel property where alcoholic beverages are offered for sale for consumption on the premises.

(f) Persons under the age of 18 years employed in bowling alleys in which alcoholic beverages are sold or consumed, so long as such minors do not participate in the sale, preparation, or service of such beverages.

(g) Persons under the age of 18 years employed by a bona fide dinner theater as defined in this paragraph, as long as their employment is limited to the services of an actor, actress, or musician. For the purposes of this paragraph, a dinner theater means a theater presenting consecutive productions playing no less than 3 weeks each in conjunction

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126 with dinner service on a regular basis. In addition, both events 127 must occur in the same room, and the only advertised price of 128 admission must include both the cost of the meal and the 129 attendance at the performance.

(h) Persons under the age of 18 years who are employed in places of business licensed under s. 565.02(6), provided such persons do not participate in the sale, preparation, or service of alcoholic beverages.

However, a minor to whom this subsection otherwise applies may not be employed if the employment, whether as a professional entertainer or otherwise, involves nudity, as defined in s. 847.001, on the part of the minor and such nudity is intended as a form of adult entertainment.

140 (3)(a) It is unlawful for any vendor licensed under the 141 beverage law to employ as a manager or person in charge or as a 142 bartender any person:

Who has been convicted within the last past 5 years of
 any offense against the beverage laws of this state, the United
 States, or any other state.

146 2. Who has been convicted within the last past 5 years in 147 this state or any other state or the United States of soliciting 148 for prostitution, pandering, letting premises for prostitution, 149 keeping a disorderly place, or any felony violation of chapter 150 893 or the controlled substances act of any other state or the

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151 Federal Government. 152 3. Who has, in the last past 5 years, been convicted of 153 any felony in this state, any other state, or the United States. 154 155 The term "conviction" shall include an adjudication of guilt on 156 a plea of quilty or nolo contendere or forfeiture of a bond when 157 such person is charged with a crime. 158 (b) This subsection shall not apply to any vendor licensed 159 under the provisions of s. 563.02(1)(a) or s. 564.02(1)(a). 160 Section 2. Section 787.30, Florida Statutes, is created to 161 read: 787.30 Employing persons under the age of 21 years in 162 adult entertainment establishments prohibited.-163 164 (1) A person may not knowingly employ any person younger 165 than 21 years in any adult entertainment establishment, as 166 defined in s. 847.001. 167 (2) A person who violates subsection (1) commits a felony 168 of the second degree, punishable as provided in s. 775.082, s. 169 775.083, or s. 775.084. 170 Section 3. This act shall take effect July 1, 2024.

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