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A bill to be entitled An act relating to the Florida Retirement System; amending s. 121.053, F.S.; authorizing certain elected officers to receive a specified payment while remaining in office; amending s. 121.091, F.S.; authorizing certain retirees to be reemployed after terminating employment; providing conditions for such reemployment; requiring reimbursement of certain payments in specified circumstances; revising an obsolete provision; amending s. 121.1001, F.S.; prohibiting new participation in a specified plan beginning on a specified date; amending s. 121.101, F.S.; revising the calculation for the cost-of-living factor for certain members; requiring the Department of Management Services to annually adjust a specified value beginning on a specified date; providing applicability; requiring the Division of Retirement to annually submit a specified analysis beginning on a specified date; revising a provision requiring the expiration of a specified formula; amending s. 121.71, F.S.; increasing employee contributions to the Florida Retirement System; amending s. 121.72, F.S.; increasing the allocations to investment plan member accounts; amending s. 121.591, F.S.; conforming a cross-reference; providing a declaration of important

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state interest; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (7) of section 121.053, Florida Statutes, is amended, paragraph (d) is added to that subsection, and paragraph (b) of that subsection is republished to read:

121.053 Participation in the Elected Officers' Class for retired members.—

- (7) A member who is elected or appointed to an elective office and who is participating in the Deferred Retirement Option Program is not subject to termination as defined in s. 121.021, or reemployment limitations as provided in s. 121.091(9), until the end of his or her current term of office or, if the officer is consecutively elected or reelected to an elective office eligible for coverage under the Florida Retirement System, until he or she no longer holds an elective office, as follows:
- (b) An elected officer may voluntarily terminate his or her elective office at any time and receive his or her DROP proceeds. However, until termination occurs, an elected officer whose termination limitations are extended by this section is ineligible for renewed membership in the system and may not receive pension payments, DROP lump sum payments, or any other

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state payment other than the statutorily determined salary, travel, and per diem for the elective office.

- (c) Except as provided in paragraph (d), upon termination, the officer shall receive his or her accumulated DROP account, plus interest, and shall accrue and commence receiving monthly retirement benefits, which must be paid on a prospective basis only.
- (d) Notwithstanding paragraph (b), an elected officer who qualifies under this subsection as of June 30, 2023, and who has completed his or her DROP participation period as of June 30, 2023, may remain in elective office and receive his or her accumulated DROP proceeds, including interest.
- Section 2. Paragraphs (d) and (e) of subsection (9) of section 121.091, Florida Statutes, are redesignated as paragraphs (e) and (f), respectively, paragraph (c) and present paragraph (f) are amended, and a new paragraph (d) is added to that subsection, to read:
- 121.091 Benefits payable under the system.—Benefits may not be paid under this section unless the member has terminated employment as provided in s. 121.021(39)(a) or begun participation in the Deferred Retirement Option Program as provided in subsection (13), and a proper application has been filed in the manner prescribed by the department. The department may cancel an application for retirement benefits when the member or beneficiary fails to timely provide the information

and documents required by this chapter and the department's rules. The department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application when the required information or documents are not received.

(9) EMPLOYMENT AFTER RETIREMENT; LIMITATION. -

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- Any person whose retirement is effective on or after July 1, 2010, or whose participation in the Deferred Retirement Option Program terminates on or after July 1, 2010, who is retired under this chapter, except under the disability retirement provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits and compensation from that employer. However, a person may not be reemployed by an employer participating in the Florida Retirement System before meeting the definition of termination in s. 121.021 and may not receive both a salary from the employer and retirement benefits for 6 calendar months after meeting the definition of termination, except as provided in paragraph (d) (f). However, a DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).
- 1. The reemployed retiree may not renew membership in the Florida Retirement System, except as provided in s. 121.122.

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2. The employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution that would be required for active members of the Florida Retirement System in addition to the contributions required by s. 121.76.

- 3. A retiree initially reemployed in violation of this paragraph and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any retirement benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Florida Retirement System Investment Plan Trust Fund, as appropriate. The employer must have a written statement from the employee that he or she is not retired from a state-administered retirement system. Retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's 6-month reemployment limitation period shall apply toward the repayment of benefits received in violation of this paragraph.
- (d) Any person whose retirement is effective on or after July 1, 2024, or whose participation in the Deferred Retirement Option Program terminates on or after July 1, 2024, who is retired under this chapter, except under the disability provisions of subsection (4) or as provided in s. 121.053, may be reemployed by an employer that participates in a state-administered retirement system and receive retirement benefits

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and compensation from that employer. However, a person may not be reemployed by an employer participating in the Florida

Retirement System before meeting the definition of termination in s. 121.021. A DROP participant shall continue employment and receive a salary during the period of participation in the Deferred Retirement Option Program, as provided in subsection (13).

- 1. The reemployed retiree may not renew membership in the Florida Retirement System, except as provided in s. 121.122.
- 2. The employer shall pay retirement contributions in an amount equal to the unfunded actuarial liability portion of the employer contribution that would be required for active members of the Florida Retirement System in addition to the contributions required by s. 121.76.
- 3. A retiree initially reemployed in violation of this paragraph and an employer that employs or appoints such person are jointly and severally liable for reimbursement of any retirement benefits paid to the retirement trust fund from which the benefits were paid, including the Florida Retirement System Trust Fund and the Florida Retirement System Investment Plan Trust Fund, as appropriate. The employer must have a written statement from the employee that he or she is not retired from a state-administered retirement system. Retirement benefits shall remain suspended until repayment is made. Benefits suspended beyond the end of the retiree's 6-month reemployment limitation

period shall apply toward the repayment of benefits received in violation of this paragraph.

- (f) A retired law enforcement officer may be reemployed as a school resource officer by an employer that participates in the Florida Retirement System and receive compensation from that employer and retirement benefits after meeting the definition of termination in s. 121.021, but may not receive both a salary from the employer and retirement benefits for 6 calendar months immediately subsequent to the date of retirement. The reemployed retired law enforcement officer may not renew membership in the Florida Retirement System, except as provided in s. 121.122.
- Section 3. Subsection (5) is added to section 121.1001, Florida Statutes, to read:
- 121.1001 Florida Retirement System Preservation of
 Benefits Plan.—Effective July 1, 1999, the Florida Retirement
 System Preservation of Benefits Plan is established as a
 qualified governmental excess benefit arrangement pursuant to s.
 415(m) of the Internal Revenue Code. The Preservation of
 Benefits Plan is created as a separate portion of the Florida
 Retirement System, for the purpose of providing benefits to a
 payee (retiree or beneficiary) of the Florida Retirement System
 whose benefits would otherwise be limited by s. 415(b) of the
 Internal Revenue Code.
- (5) CLOSURE TO NEW MEMBERS.—Effective July 1, 2026, the Florida Retirement System Preservation of Benefits Plan is

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176	closed	to	new	members.
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- Section 4. Paragraph (c) of subsection (4) and subsection (5) of section 121.101, Florida Statutes, are amended to read:

 121.101 Cost-of-living adjustment of benefits.—
- (4) For members whose effective retirement date is on or after July 1, 2011, the benefit of each retiree and annuitant shall be adjusted annually on July 1 as follows:
- (c) <u>Beginning July 1, 2024,</u> the department shall calculate a cost-of-living factor for each retiree and beneficiary retiring on or after July 1, 2011. This factor shall:
- 1. For a member initially enrolled before July 1, 2011, equal 3 percent for the first \$150,000 of benefit payable annually, and for any additional benefit payable shall equal the product of 3 percent multiplied by the quotient of the sum of the member's service credit earned for service before July 1, 2011, divided by the sum of the member's total service credit earned. The \$150,000 amount shall be adjusted annually by the department to reflect changes in the Consumer Price Index compiled by the United States Department of Labor. Any benefits paid in accordance with this subparagraph shall only be made prospectively.
- 2. For a member initially enrolled on or after July 1,

 2011, equal the product of 3 percent multiplied by the quotient of the sum of the member's service credit earned for service before July 1, 2011, divided by the sum of the member's total

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service credit earned.

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(5) Beginning July 1, 2033, and annually thereafter, the division shall submit an actuarial analysis to the Legislature on the feasibility and cost of providing a cost-of-living adjustment for employees that initially enrolled in the Florida Retirement System after July 1, 2011 Subject to the availability of funding and the Legislature enacting sufficient employer contributions specifically for the purpose of funding the expiration of the cost-of-living adjustment specified in subsection (4), in accordance with s. 14, Art. X of the State Constitution, the cost-of-living adjustment formula provided for in subsection (4) shall expire effective June 30, 2016, and the benefit of each retiree and annuitant shall be adjusted on each July 1 thereafter, as provided in subsection (3).

Section 5. Subsections (3), (4), and (5) of section 121.71, Florida Statutes, are amended to read:

- 121.71 Uniform rates; process; calculations; levy.-
- (3) Required employee retirement contribution rates for each membership class and subclass of the Florida Retirement System for both retirement plans are as follows:

Percentage of
Gross
Compensation,
Effective

Membership Class

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		July 1, <u>2024</u> 2011
222		
223		
	Regular Class	4.00% 3.00%
224		
	Special Risk Class	5.00% 3.00%
225		
	Special Risk	
	Administrative	
	Support Class	<u>4.00%</u> 3.00%
226		
	Elected Officers' Class-	
	Legislators, Governor,	
	Lt. Governor,	
	Cabinet Officers,	
	State Attorneys,	
	Public Defenders	<u>6.00%</u> 3.00%
227		
	Elected Officers' Class-	
	Justices, Judges	<u>6.00%</u> 3.00%
228		
	Elected Officers' Class-	
	County Elected Officers	<u>6.00%</u> 3.00%
229		
		David 40 of 94

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	Senior Management Service Class	<u>4.00%</u> 3.00%
230		
	DROP	0.00%
231		
232	(4) Required employer ret	irement contribution rates for
233	each membership class and subcl	ass of the Florida Retirement
234	System for both retirement plan	s are as follows:
235		
		Percentage of
		Gross
		Compensation,
		Effective
	Membership Class	July 1, <u>2024</u> 2023
236		
237		5 04 0 5 500
0.2.0	Regular Class	<u>7.91%</u> 6.73%
238	Cracial Dial Class	21 020 10 660
239	Special Risk Class	<u>21.02%</u> 18.66%
239	Special Risk	
	Administrative	
	Support Class	13.37% 11.54%
240	pubboic crass	13.370
210	Elected Officers' Class-	12.28% 10.45%
	Dicocca Officers Crass	12.200 10.400
•	D	- 44 - 504

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	Legislators, Governor,	
	Lt. Governor,	
	Cabinet Officers,	
	State Attorneys,	
	Public Defenders	
241		
	Elected Officers' Class-	
	Justices, Judges	<u>17.06%</u> 14.90%
242		
	Elected Officers' Class-	
	County Elected Officers	<u>13.89%</u> 12.39%
243		
	Senior Management Service Class	<u>9.88%</u> 8.56%
244		
	DROP	<u>10.12%</u> 8.49%
245		
246	(5) In order to address unfur	ded actuarial liabilities of
247	the system, the required employer retirement contribution rates	
248	for each membership class and subclass of the Florida Retirement	
249	System for both retirement plans ar	e as follows:
250		
		Percentage of
		Gross
		Compensation,
	Membership Class	Effective

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CODING: Words $\frac{\text{stricken}}{\text{stricken}}$ are deletions; words $\frac{\text{underlined}}{\text{ore additions}}$.

		July 1, <u>2024</u> 2023
251		
252		
	Regular Class	7.55% 4 .78%
253		
	Special Risk Class	<u>17.76%</u> 11.95%
254		
	Special Risk	
	Administrative	
	Support Class	<u>32.39%</u> 26.22%
255		
	Elected Officers' Class-	
	Legislators, Governor,	
	Lt. Governor,	
	Cabinet Officers,	
	State Attorneys,	
	Public Defenders	<u>53.84%</u> 50.21%
256		
	Elected Officers' Class-	
	Justices, Judges	<u>33.74%</u> 27.93%
257		
	Elected Officers' Class-	
	County Elected Officers	<u>48.84%</u> 44.23%
258		
		Dama 42 af 04

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	Senior Management Service Class <u>26.96%</u> 23.90%	
259	Θ	
	DROP <u>16.57%</u> 10.64%	
260		
261	Section 6. Subsection (7) of section 121.72, Flori	da
262	Statutes, is amended, and subsection (8) is added to tha	t
263	section, to read:	
264	121.72 Allocations to investment plan member accou	nts;
265	percentage amounts.—	
266	(7) Effective July 1, 2023, <u>through June 30, 2024</u> ,	
267	allocations from the Florida Retirement System Contribut	ions
268	Clearing Trust Fund to investment plan member accounts a	re as
269	follows:	
270		
	Membership Class Percentage	of
	Gross	
	Compensati	on
271		
272		
	Regular Class 11.30%	
273	3	
	Special Risk Class 19.00%	
274	4	
	Special Risk Administrative Support Class 12.95%	

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275		
	Elected Officers' Class-	
	Legislators, Governor,	
	Lt. Governor, Cabinet Officers,	
	State Attorneys, Public Defenders	14.38%
276		
	Elected Officers' Class-	
	Justices, Judges	18.23%
277		
	Elected Officers' Class-	
	County Elected Officers	16.34%
278		
	Senior Management Service Class	12.67%
279		
280	(8) Effective July 1, 2024, allo	ocations from the Florida
281	Retirement System Contributions Clears	ing Trust Fund to
282	investment plan member accounts are as	s follows:
283		
	Membership Class	Percentage of
		Gross
		Compensation
284		
285		
	Regular Class	<u>13.30%</u>

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286		
	Special Risk Class 22.00%	
287		
	Special Risk Administrative Support Class 14.95%	
288		
	Elected Officers' Class-	
	Legislators, Governor,	
	Lt. Governor, Cabinet Officers,	
	State Attorneys, Public Defenders 18.38%	
289		
	Elected Officers' Class-	
	Justices, Judges 22.23%	
290		
	Elected Officers' Class-	
	County Elected Officers 20.34%	
291		
	Senior Management Service Class 14.67%	
292		
293	Section 7. Paragraph (a) of subsection (1) of section	
294	121.591, Florida Statutes, is amended to read:	
295	121.591 Payment of benefits.—Benefits may not be paid	
296	under the Florida Retirement System Investment Plan unless the	
297	member has terminated employment as provided in s.	
298	121.021(39)(a) or is deceased and a proper application has been	
299	filed as prescribed by the state board or the department.	

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Benefits, including employee contributions, are not payable under the investment plan for employee hardships, unforeseeable emergencies, loans, medical expenses, educational expenses, purchase of a principal residence, payments necessary to prevent eviction or foreclosure on an employee's principal residence, or any other reason except a requested distribution for retirement, a mandatory de minimis distribution authorized by the administrator, or a required minimum distribution provided pursuant to the Internal Revenue Code. The state board or department, as appropriate, may cancel an application for retirement benefits if the member or beneficiary fails to timely provide the information and documents required by this chapter and the rules of the state board and department. In accordance with their respective responsibilities, the state board and the department shall adopt rules establishing procedures for application for retirement benefits and for the cancellation of such application if the required information or documents are not received. The state board and the department, as appropriate, are authorized to cash out a de minimis account of a member who has been terminated from Florida Retirement System covered employment for a minimum of 6 calendar months. A de minimis account is an account containing employer and employee contributions and accumulated earnings of not more than \$5,000 made under the provisions of this chapter. Such cash-out must be a complete lump-sum liquidation of the account balance, subject

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to the provisions of the Internal Revenue Code, or a lump-sum direct rollover distribution paid directly to the custodian of an eligible retirement plan, as defined by the Internal Revenue Code, on behalf of the member. Any nonvested accumulations and associated service credit, including amounts transferred to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6), shall be forfeited upon payment of any vested benefit to a member or beneficiary, except for de minimis distributions or minimum required distributions as provided under this section. If any financial instrument issued for the payment of retirement benefits under this section is not presented for payment within 180 days after the last day of the month in which it was originally issued, the third-party administrator or other duly authorized agent of the state board shall cancel the instrument and credit the amount of the instrument to the suspense account of the Florida Retirement System Investment Plan Trust Fund authorized under s. 121.4501(6). Any amounts transferred to the suspense account are payable upon a proper application, not to include earnings thereon, as provided in this section, within 10 years after the last day of the month in which the instrument was originally issued, after which time such amounts and any earnings attributable to employer contributions shall be forfeited. Any forfeited amounts are assets of the trust fund and are not subject to chapter 717.

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(1) NORMAL BENEFITS.—Under the investment plan:

- (a) Benefits in the form of vested accumulations as described in s. 121.4501(6) are payable under this subsection in accordance with the following terms and conditions:
- 1. Benefits are payable only to a member, an alternate payee of a qualified domestic relations order, or a beneficiary.
- 2. Benefits shall be paid by the third-party administrator or designated approved providers in accordance with the law, the contracts, and any applicable board rule or policy.
- 3. The member must be terminated from all employment with all Florida Retirement System employers, as provided in s. 121.021(39).
- 4. Benefit payments may not be made until the member has been terminated for 3 calendar months, except that the state board may authorize by rule for the distribution of up to 10 percent of the member's account after being terminated for 1 calendar month if the member has reached the normal retirement date as defined in s. 121.021.
- 5. If a member or former member of the Florida Retirement System receives an invalid distribution, such person must either repay the full amount within 90 days after receipt of final notification by the state board or the third-party administrator that the distribution was invalid, or, in lieu of repayment, the member must terminate employment from all participating employers. If such person fails to repay the full invalid

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distribution within 90 days after receipt of final notification, the person may be deemed retired from the investment plan by the state board and is subject to s. 121.122. If such person is deemed retired, any joint and several liability set out in s. 121.091(9)(e)2. s. 121.091(9)(d)2. is void, and the state board, the department, or the employing agency is not liable for gains on payroll contributions that have not been deposited to the person's account in the investment plan, pending resolution of the invalid distribution. The member or former member who has been deemed retired or who has been determined by the state board to have taken an invalid distribution may appeal the agency decision through the complaint process as provided under s. 121.4501(9)(g)3. As used in this subparagraph, the term "invalid distribution" means any distribution from an account in the investment plan which is taken in violation of this section, s. 121.091(9), or s. 121.4501. Section 8. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of the state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate benefits and that are managed, administered, and funded in an actuarially sound manner as required by s. 14, Art. X of the State Constitution and part VII of chapter 112, Florida Statutes.

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400	Therefore, the Legislature determines and declares that this act
401	fulfills an important state interest.
402	Section 9. This act shall take effect July 1, 2024.

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