CS for SB 1638

By the Committee on Fiscal Policy; and Senator Hutson

A bill to be entitled

594-03398-24

1

20241638c1

2 An act relating to funding for environmental resource 3 management; creating s. 380.095, F.S.; providing 4 legislative findings and intent; requiring the 5 Department of Revenue to deposit into the Indian 6 Gaming Revenue Trust Fund within the Department of 7 Financial Services a specified percentage of the revenue share payments received under the gaming 8 9 compact between the Seminole Tribe of Florida and the 10 State of Florida; providing requirements for the 11 distribution of such funds; creating s. 260.0145, 12 F.S.; creating the Local Trail Management Grant 13 Program within the Department of Environmental Protection for a specified purpose; providing for the 14 15 administration and prioritization of awards; specifying the authorized and prohibited uses of grant 16 17 funds; requiring the department to submit an annual 18 report to the Governor and the Legislature by a 19 specified date; providing requirements for the report; 20 amending s. 259.1055, F.S.; authorizing the Fish and Wildlife Conservation Commission to enter into 21 22 voluntary agreements with private landowners for 23 environmental services within the Florida wildlife 24 corridor; providing requirements for such agreements; 25 authorizing the use of land management funds; requiring the Land Management Uniform Accounting 2.6 27 Council to recommend the efficient and effective use 28 of certain funds available to state agencies for land 29 management activities; providing requirements for such

Page 1 of 14

58

	594-03398-24 20241638c1
30	recommendations; requiring the council to adopt and
31	submit its initial recommendation to the Executive
32	Office of the Governor and the Legislature by a
33	specified date; requiring biennial updates; amending
34	s. 403.0673, F.S.; revising the projects the
35	department is required to prioritize within the water
36	quality improvement grant program; revising the
37	components required for the grant program's annual
38	report; providing appropriations; requiring the
39	department to coordinate with the Water School at
40	Florida Gulf Coast University for specified purposes;
41	requiring the Water School to conduct a specified
42	study; providing requirements for the study; requiring
43	the department to submit a report to the Executive
44	Office of the Governor and the Legislature by a
45	specified date; providing appropriations; requiring
46	the South Florida Water Management District to enter
47	into a contract with the Water School at Florida Gulf
48	Coast University to conduct a study of the health and
49	ecosystem of Lake Okeechobee; providing requirements
50	for the study; requiring that the study be submitted
51	to the Executive Office of the Governor and the
52	Legislature by a specified date; authorizing the
53	Department of Environmental Protection to submit
54	budget amendments for the release of specified funds;
55	providing an effective date.
56	
57	Be It Enacted by the Legislature of the State of Florida:

Page 2 of 14

CS	for	SB	1638	3
----	-----	----	------	---

1	594-03398-24 20241638c1
59	Section 1. Section 380.095, Florida Statutes, is created to
60	read:
61	380.095 Dedicated funding for conservation lands,
62	resiliency, and clean water infrastructure
63	(1) LEGISLATIVE INTENTThe Legislature recognizes that the
64	conservation and preservation of the land and water resources of
65	this state are essential to maintaining the quality of life
66	enjoyed by Floridians and to sustaining and growing a thriving
67	state economy, including legacy industries such as tourism,
68	agriculture, and fishing.
69	(a) The Legislature recognizes that historic investments in
70	land conservation have fostered and will continue to foster the
71	preservation of Florida's heritage, allow for the strategic
72	expansion and interconnectivity of the Florida wildlife
73	corridor, and promote the protection of crucial habitat
74	necessary for the survival, protection, and recovery of
75	threatened and endangered native species, including the Florida
76	panther.
77	(b) The Legislature further recognizes that as the state
78	acquires land, the state needs to be a good steward of the land,
79	which necessitates the need for a commitment to provide funding
80	at levels sufficient to ensure the proper management of such
81	lands. These investments provide opportunities for expanded
82	public access to state lands, including state parks, the Florida
83	Greenways and Trails System, and game lands, among others, for
84	recreation; and promote opportunities to protect such lands from
85	wildfire damage and the infiltration of dangerous nonnative
86	plant and animal species, among other benefits.
87	(c) The Legislature finds that the state is particularly

Page 3 of 14

	594-03398-24 20241638c1
88	vulnerable to adverse impacts from increases in the frequency
89	and duration of rainfall events and sea level rise. The
90	consequences of such events not only endanger human lives and
91	properties, but also threaten Florida's natural habitats and
92	biodiversity. The Legislature further recognizes that enhancing
93	the state's resiliency to storm events and sea level rise is
94	essential to Florida's economic stability and growth.
95	(d) Furthermore, the Legislature recognizes the need for
96	additional revenue sources to address the gap in funding that is
97	necessary to address water quality impacts, and that the
98	projections for significant population growth further exacerbate
99	such need.
100	(e) Therefore, the Legislature finds that it is in the best
101	interest of the residents of the State of Florida to dedicate
102	revenues from the gaming compact between the Seminole Tribe of
103	Florida and the State of Florida to acquire and manage
104	conservation lands, and to make significant investments in
105	resiliency efforts and clean water infrastructure.
106	(2) DISTRIBUTIONNotwithstanding s. 285.710, the
107	Department of Revenue shall, upon receipt, deposit 96 percent of
108	any revenue share payment received under the compact as defined
109	in s. 285.710 into the Indian Gaming Revenue Trust Fund within
110	the Department of Financial Services. The funds deposited into
111	the trust fund shall be distributed as follows:
112	(a) The sum of \$100 million to support the Florida wildlife
113	corridor as defined in s. 259.1055, including the acquisition of
114	lands or conservation easements within the Florida wildlife
115	corridor. To be eligible for funding, the acquisition project
116	must be included on a land acquisition priority list developed

Page 4 of 14

	594-03398-24 20241638c1
117	pursuant to s. 259.035 or s. 570.71. The funds must be
118	appropriated in Administered Funds each fiscal year. Eligible
119	state agencies may, on a first-come, first-served basis, submit
120	a budget amendment to request release of funds pursuant to
121	chapter 216. Release is contingent upon approval, if required.
122	(b) The sum of \$100 million for the management of uplands
123	and the removal of invasive species, which must be divided as
124	follows:
125	1. Thirty-six million to the Department of Environmental
126	Protection, of which:
127	a. Thirty-two million to the State Park Trust Fund within
128	the department for land management activities within the state
129	park system; and
130	b. Four million to the Internal Improvement Trust Fund
131	within the department for the purpose of implementing the Local
132	Trail Management Grant Program created pursuant to s. 260.0145.
133	2. Thirty-two million to the Incidental Trust Fund within
134	the Department of Agriculture and Consumer Services for land
135	management activities.
136	3. Thirty-two million to the State Game Trust Fund within
137	the Fish and Wildlife Conservation Commission for land
138	management activities, including management activities for
139	gopher tortoises and Florida panthers.
140	
141	For sub-subparagraph 1.a. and subparagraphs 2. and 3., a land
142	manager may not use more than 25 percent of the distribution for
143	operation capital outlay or capital assets.
144	(c) The sum of \$100 million to the Resilient Florida Trust
145	Fund within the Department of Environmental Protection for the

Page 5 of 14

	594-03398-24 20241638c1
146	Statewide Flooding and Sea Level Rise Resilience Plan to be used
147	in accordance with s. 380.093.
148	(d) The remainder to the Water Protection and
149	Sustainability Program Trust Fund within the Department of
150	Environmental Protection for the Water Quality Improvement Grant
151	Program, to be used in accordance with s. 403.0673.
152	Section 2. Section 260.0145, Florida Statutes, is created
153	to read:
154	260.0145 Local Trail Management Grant Program.—
155	(1) The Local Trail Management Grant Program is created
156	within the department to assist local governments with costs
157	associated with the operation and maintenance of trails within
158	the Florida Greenways and Trails System. Funding for the program
159	is subject to appropriation.
160	(2) A local government may receive multiple grant awards
161	per application cycle.
162	(3) The department shall give priority to each of the
163	following:
164	(a) A local government that provides cost share for the
165	costs associated with the operation and maintenance of the
166	trails, except for trails within fiscally constrained counties
167	or rural areas of opportunity.
168	(b) Trails within the Florida wildlife corridor as defined
169	<u>in s. 259.1055.</u>
170	(4) A local government may only use grant funds for the
171	operation and maintenance of trails, including, but not limited
172	to, the purchase of equipment and capital assets; the funding of
173	necessary repairs to ensure the safety of trail users; and other
174	necessary maintenance, such as pressure washing, bush pruning,
I	

Page 6 of 14

CS for SB 1638

	594-03398-24 20241638c1
175	and clearing debris. A local government may not use grant funds
176	for the planning, design, or construction of trails.
177	(5) Beginning January 15, 2025, and each January 15
178	thereafter, the department shall submit a report to the
179	Governor, the President of the Senate, and the Speaker of the
180	House of Representatives in accordance with s. 286.001 listing
181	the grants awarded pursuant to this section. The report must
182	include the following information for each grant award: the
183	grant recipient's name, a description of the individual
184	components of the trail, a description of the maintenance
185	activities funded, the total management cost for the trail
186	components, and the cost share, if any, provided by the
187	recipient.
188	Section 3. Present subsection (6) of section 259.1055,
189	Florida Statutes, is redesignated as subsection (7), and a new
190	subsection (6) is added to that section, to read:
191	259.1055 Florida wildlife corridor.—
192	(6) MANAGEMENT TECHNIQUESThe Fish and Wildlife
193	Conservation Commission is authorized to enter into voluntary
194	agreements with private landowners for environmental services
195	within the Florida wildlife corridor.
196	(a) The agreements must require that the landowner protect
197	and restore water resources; improve management of wildlife
198	habitat, including the long-term conservation of forest and
199	grassland soils and native plants; manage the land in a manner
200	that keeps the desired ecosystem healthy for protected species,
201	such as the gopher tortoise and the Florida panther; or provide
202	other incentives to landowners to continue and improve land uses
203	that are both economically sustainable and beneficial to the

Page 7 of 14

594-03398-24 20241638c1 204 environment of this state. 205 (b) The commission shall ensure that any agreement for 206 environmental services entered into requires the landowner to 207 manage the land in a manner that improves or enhances the land 208 beyond what is required under any other agreement or contract 209 the landowner may have with the state. 210 (c) Subject to appropriation, the commission may use land management funds received pursuant to s. 380.095 for this 211 212 purpose. 213 Section 4. (1) The Land Management Uniform Accounting 214 Council (LMUAC) shall recommend the most efficient and effective 215 use of the funds available to state agencies for land management activities pursuant to s. 380.095, Florida Statutes. The 216 217 recommendations must be based on a review of the resources of 218 each land management agency to determine current expenditures, 219 including personnel costs, spent specifically on upland 220 management activities and invasive species removal. The 221 recommendations must include a calculation methodology to 222 distribute the funds to the state agencies specified in s. 223 380.095(2)(b), Florida Statutes. 224 (2) The LMUAC shall adopt its initial recommendation and 225 submit it to the Executive Office of the Governor, the President 226 of the Senate, and the Speaker of the House of Representatives 227 by January 3, 2027. Thereafter, the LMUAC shall update its 228 recommendation in the biennial report developed pursuant to s. 229 259.037, Florida Statutes. 230 Section 5. Subsections (3) and (7) of section 403.0673, 231 Florida Statutes, are amended to read: 232 403.0673 Water quality improvement grant program.-A grant

Page 8 of 14

CS for SB 1638

	594-03398-24 20241638c1
233	program is established within the Department of Environmental
234	Protection to address wastewater, stormwater, and agricultural
235	sources of nutrient loading to surface water or groundwater.
236	(3) The department shall consider and prioritize those
237	projects that:
238	(a) Have the maximum estimated reduction in nutrient load
239	per project;
240	(b) Demonstrate project readiness;
241	(c) Are cost-effective;
242	(d) Have a cost share identified by the applicant, except
243	for rural areas of opportunity;
244	(e) Have multiyear project implementation schedules with
245	previous state commitment and involvement in the project,
246	considering previously funded phases, the total amount of
247	previous state funding, and previous partial appropriations for
248	the proposed project; or
249	(f) Are in a location where reductions are needed most to
250	attain the water quality standards of a waterbody not attaining
251	nutrient or nutrient-related standards <u>; or</u>
252	(g) Were determined eligible in a previous application
253	cycle and were able to demonstrate project readiness but were
254	not awarded a grant.
255	
256	Any project that does not result in reducing nutrient loading to
257	a waterbody identified in subsection (1) is not eligible for
258	funding under this section.
259	(7) Beginning January 15, 2024, and each January 15
260	thereafter, the department shall submit a report regarding the
261	projects funded pursuant to this section to the Governor, the

Page 9 of 14

	594-03398-24 20241638c1
262	President of the Senate, and the Speaker of the House of
263	Representatives. The report must include a list of those
264	projects receiving funding and those projects not receiving
265	funding which were determined eligible by the department and
266	were able to demonstrate project readiness. The report must
267	include and the following information for each project:
268	(a) A description of the project;
269	(b) The cost of the project;
270	(c) The estimated nutrient load reduction of the project;
271	(d) The location of the project;
272	(e) The waterbody or waterbodies where the project will
273	reduce nutrients; and
274	(f) The total cost share being provided for the project <u>;</u>
275	and
276	(g) The progress made in the implementation of multiyear
277	projects, including the funds spent, remaining costs, and
278	remaining timeline for full implementation.
279	Section 6. (1) Contingent upon sufficient funds being
280	distributed to the Indian Gaming Revenue Trust Fund pursuant to
281	s. 380.095, Florida Statutes, and for the 2024-2025 fiscal year,
282	the sum of \$2 million in recurring funds from the General
283	Revenue Fund is appropriated to the University of Florida to
284	continually update the Florida Wildlife Corridor plan and the
285	Florida Ecological Greenways Network plan.
286	Section 7. Contingent upon sufficient funds being
287	distributed to the Department of Environmental Protection
288	pursuant to s. 380.095(2)(d), Florida Statutes, and for the
289	2024-2025 fiscal year, the sum of \$5 million in nonrecurring
290	funds from the Water Protection and Sustainability Program Trust

Page 10 of 14

	594-03398-24 20241638c1
291	Fund within the Department of Environmental Protection is
292	appropriated to the department to coordinate with the Water
293	<u>School at Florida Gulf Coast University to conduct a study to</u>
294	identify and analyze potential regional projects that meet the
295	eligibility criteria set forth in s. 403.0673, Florida Statutes.
296	At a minimum, the study must include the collection and
297	consolidation of data regarding water quality to identify
298	potential regional projects, including stormwater, hydrologic
299	improvements, and innovative technologies, which reduce nutrient
300	loading to water bodies identified in s. 403.0673(1), Florida
301	Statutes. The department shall submit the report to the
302	Executive Office of the Governor, the President of the Senate,
303	and the Speaker of the House of Representatives by January 3,
304	<u>2025.</u>
305	Section 8. Contingent upon sufficient funds being
306	distributed to the Indian Gaming Revenue Trust Fund within the
307	Department of Financial Services pursuant to s. 380.095, Florida
308	Statutes, and for the 2024-2025 fiscal year, the sum of \$100
309	million in nonrecurring funds from trust funds is appropriated
310	to Administered Funds for land acquisition pursuant to s.
311	<u>380.095(2)(a), Florida Statutes.</u>
312	Section 9. Contingent upon sufficient funds being
313	distributed to the Department of Environmental Protection
314	pursuant to s. 380.095(2)(b)1., Florida Statutes, and for the
315	2024-2025 fiscal year, the sum of \$4 million in nonrecurring
316	funds from the Internal Improvement Trust Fund within the
317	Department of Environmental Protection is appropriated for the
318	purpose of implementing the Local Trail Management Grant Program
319	created pursuant to s. 260.0145, Florida Statutes.

Page 11 of 14

594-03398-24 20241638c1 320 Section 10. Contingent upon sufficient funds being 321 distributed to the Department of Environmental Protection 322 pursuant to s. 380.095(2)(b)1., Florida Statutes, and for the 323 2024-2025 fiscal year, the sum of \$32 million in nonrecurring 324 funds from the State Park Trust Fund within the Department of 325 Environmental Protection is appropriated for land management 326 activities as specified in s. 380.095(2)(b)1.a., Florida 327 Statutes. 328 Section 11. Contingent upon sufficient funds being 329 distributed to the Department of Agriculture and Consumer 330 Services pursuant to s. 380.095(2)(b)2., Florida Statutes, and 331 for the 2024-2025 fiscal year, the sum of \$32 million in nonrecurring funds from the Incidental Trust Fund within the 332 333 Department of Agriculture and Consumer Services is appropriated 334 for land management activities as specified in s. 335 380.095(2)(b)2., Florida Statutes. 336 Section 12. Contingent upon sufficient funds being 337 distributed to the Fish and Wildlife Conservation Commission 338 pursuant to s. 380.095(2)(b)3., Florida Statutes, and for the 339 2024-2025 fiscal year, the sum of \$32 million in nonrecurring 340 funds from the State Game Trust Fund within the Fish and 341 Wildlife Conservation Commission is appropriated for control of 342 invasive species and upland land management activities pursuant to s. 380.095(2)(b)3., Florida Statutes, or s. 259.1055, Florida 343 344 Statutes. 345 Section 13. Contingent upon sufficient funds being 346 distributed to the Department of Environmental Protection pursuant to s. 380.095(2)(c), Florida Statutes, and for the 347 2024-2025 fiscal year, the sum of \$100 million in nonrecurring 348

Page 12 of 14

594-03398-24 20241638c1 349 funds from the Resilient Florida Trust Fund within the 350 Department of Environmental Protection is appropriated for the 351 Statewide Flooding and Sea Level Rise Resilience Plan pursuant to s. 380.093, Florida Statutes. 352 353 Section 14. Contingent upon sufficient funds being 354 distributed to the Department of Environmental Protection 355 pursuant to s. 380.095(2)(d), Florida Statutes, and for the 356 2024-2025 fiscal year, the sum of \$79 million in nonrecurring 357 funds from the Water Protection and Sustainability Program Trust 358 Fund within the Department of Environmental Protection is 359 appropriated for the Water Quality Improvement Grant Program pursuant to s. 403.0673, Florida Statutes. 360 361 Section 15. For the 2024-2025 fiscal year, the sum of \$150 362 million in nonrecurring funds from the General Revenue Fund is 363 appropriated in the Aid to Local Governments - Grants and Aids -364 South Florida Water Management District - Operations 365 appropriation category to the South Florida Water Management 366 District for operations and maintenance responsibilities under 367 the purview of the district. The funds must be placed in 368 reserve. From the funds, the district shall enter into a 369 contract with the Water School at Florida Gulf Coast University 370 to conduct a study of the health and ecosystem of Lake 371 Okeechobee. The study must take into account the health of 372 plant, fish, and wildlife to be used for future planning of 373 invasive plant control, replanting of native vegetation, and 374 fish and game management. The study must be submitted by January 375 1, 2025, to the Executive Office of the Governor, the President 376 of the Senate, and the Speaker of the House of Representatives. 377 The Department of Environmental Protection is authorized to

Page 13 of 14

	594-03398-24 20241638c1
378	submit budget amendments to request release of funds pursuant to
379	chapter 216, Florida Statutes. Release is contingent upon the
380	submission of a spend plan and negotiated draft contract between
381	the South Florida Water Management District and the Florida Gulf
382	Coast University Water School.
383	Section 16. This act shall take effect upon becoming a law.

Page 14 of 14