By Senator Brodeur

	10-00448-24 2024472
1	A bill to be entitled
2	An act relating to sovereign immunity; amending s.
3	768.28, F.S.; increasing the statutory limits on
4	liability for tort claims against the state and its
5	agencies and subdivisions; prohibiting an insurance
6	policy from conditioning payment of benefits on the
7	enactment of a claim bill; specifying that the
8	limitations in effect on the date a final judgment is
9	entered apply to that claim; requiring the Department
10	of Financial Services to adjust the limitations on
11	tort liability annually beginning on a specified date;
12	revising exceptions relating to instituting actions on
13	claims against the state or one of its agencies or
14	subdivisions and to the statute of limitations for
15	such claims; reenacting ss. 29.0081, 39.8297, 45.061,
16	110.504, 111.071, 119.15, 125.01015, 163.01, 190.043,
17	213.015, 252.36, 252.51, 252.89, 252.944, 260.0125,
18	284.31, 284.38, 288.9625, 322.13, 324.022, 337.19,
19	341.302, 351.03, 373.1395, 375.251, 379.2293,
20	381.0056, 393.075, 394.9085, 395.1055, 395.50,
21	401.425, 403.0862, 403.706, 409.175, 409.993,
22	415.1103, 420.504, 420.507, 455.221, 455.32, 456.009,
23	456.048, 456.076, 458.320, 459.0085, 471.038, 472.006,
24	497.167, 513.118, 548.046, 556.106, 589.19, 616.242,
25	624.461, 624.462, 627.733, 627.7491, 723.0611,
26	741.316, 760.11, 766.1115, 766.112, 766.203, 766.207,
27	768.1315, 768.1335, 768.135, 768.1355, 768.1382,
28	768.295, 944.713, 946.5026, 946.514, 961.06, 984.09,
29	985.037, 1002.33, 1002.333, 1002.34, 1002.351,

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30	1002.37, 1002.451, 1002.55, 1002.83, 1002.88, 1004.41,
31	1004.43, 1004.447, 1006.23, 1006.24, and 1006.261,
32	F.S., to incorporate the amendments made to s. 768.28,
33	F.S., in references thereto; providing applicability;
34	making technical changes; providing an effective date.
35	
36	Be It Enacted by the Legislature of the State of Florida:
37	
38	Section 1. Subsection (5), paragraph (a) of subsection (6),
39	and subsection (14) of section 768.28, Florida Statutes, are
40	amended to read:
41	768.28 Waiver of sovereign immunity in tort actions;
42	recovery limits; civil liability for damages caused during a
43	riot; limitation on attorney fees; statute of limitations;
44	exclusions; indemnification; risk management programs
45	(5)(a) The state and its agencies and subdivisions <u>are</u>
46	shall be liable for tort claims in the same manner and to the
47	same extent as a private individual under like circumstances,
48	but liability <u>may</u> shall not include punitive damages or interest
49	for the period before judgment. Neither the state nor its
50	agencies or subdivisions <u>are</u> shall be liable to pay a claim or a
51	judgment by any one person which exceeds the sum of $\$400,000$
52	\$200,000 or any claim or judgment, or portions thereof, which,
53	when totaled with all other claims or judgments paid by the
54	state or its agencies or subdivisions arising out of the same
55	incident or occurrence, exceeds the sum of $\frac{600,000}{300,000}$.
56	However, a judgment or judgments may be claimed and rendered in
57	excess of these amounts and may be settled and paid pursuant to
58	this act up to <u>\$400,000 or \$600,000</u> \$200,000 or \$300,000 , as the

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10-00448-24 2024472 59 case may be; and that portion of the judgment that exceeds these 60 amounts may be reported to the Legislature, and but may be paid 61 in part or in whole only by further act of the Legislature. 62 (b) Notwithstanding the limited waiver of sovereign 63 immunity provided in paragraph (a) herein, the state or an 64 agency or subdivision thereof may agree, within the limits of 65 insurance coverage provided, to settle a claim made or a 66 judgment rendered against it in excess of the waiver provided in paragraph (a) without further action by the Legislature, but the 67 68 state or agency or subdivision thereof may shall not be deemed 69 to have waived any defense of sovereign immunity or to have 70 increased the limits of its liability as a result of its 71 obtaining insurance coverage for tortious acts in excess of the 72 \$200,000 or \$300,000 waiver provided in paragraph (a). An 73 insurance policy may not condition the payment of benefits, in 74 whole or in part, on the enactment of a claim bill above. 75 (c) The limitations of liability set forth in this

76 subsection shall apply to the state and its agencies and 77 subdivisions <u>regardless of</u> whether or not the state or its 78 agencies or subdivisions possessed sovereign immunity before 79 July 1, 1974.

80 (d) (b) A municipality has a duty to allow the municipal law 81 enforcement agency to respond appropriately to protect persons 82 and property during a riot or an unlawful assembly based on the 83 availability of adequate equipment to its municipal law enforcement officers and relevant state and federal laws. If the 84 85 governing body of a municipality or a person authorized by the 86 governing body of the municipality breaches that duty, the 87 municipality is civilly liable for any damages, including

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88	damages arising from personal injury, wrongful death, or
89	property damages proximately caused by the municipality's breach
90	of duty. The sovereign immunity recovery limits in paragraph (a)
91	do not apply to an action under this paragraph.
92	(e) When determining liability limits for a claim, the
93	limitations of liability in effect on the date a final judgment
94	is entered apply to the claim.
95	(f) Beginning July 1, 2025, and every July 1 thereafter,
96	the Department of Financial Services shall adjust the
97	limitations of liability in this subsection to reflect changes
98	in the Consumer Price Index for the Southeast or a successor
99	index as calculated by the United States Department of Labor.
100	(6)(a) An action may not be instituted on a claim against
101	the state or one of its agencies or subdivisions unless the
102	claimant presents the claim in writing to the appropriate
103	agency, and also, except as to any claim against a municipality,
104	county, or the Florida Space Authority, presents such claim in
105	writing to the Department of Financial Services, within 3 years
106	after such claim accrues and the Department of Financial
107	Services or the appropriate agency denies the claim in writing;
108	except that, if:
109	1. Such claim is for contribution pursuant to s. 768.31, it
110	must be so presented within 6 months after the judgment against
111	the tortfeasor seeking contribution has become final by lapse of
112	time for appeal or after appellate review or, if there is no
113	such judgment, within 6 months after the tortfeasor seeking
114	contribution has either discharged the common liability by
115	payment or agreed, while the action is pending against her or
116	him, to discharge the common liability; or

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CODING: Words stricken are deletions; words underlined are additions.

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117	2. Such action is for wrongful death, the claimant must
118	present the claim in writing to the Department of Financial
119	Services within 2 years after the claim accrues; or
120	3. Such action arises from a violation of s. 794.011
121	involving a victim who was younger than 16 years of age at the
122	time of the act, the claimant may present the claim in writing
123	at any time pursuant to s. 95.11(9).
124	(14) Every claim against the state or one of its agencies
125	or subdivisions for damages for a negligent or wrongful act or
126	omission pursuant to this section <u>is</u> shall be forever barred
127	unless the civil action is commenced by filing a complaint in
128	the court of appropriate jurisdiction within 4 years after such
129	claim accrues; except that:
130	(a) An action for contribution must be commenced within the
131	limitations provided in s. 768.31(4) <u>;</u> , and
132	(b) An action for damages arising from medical malpractice
133	or wrongful death must be commenced within the limitations for
134	such actions in s. 95.11(4); and
135	(c) An action arising from acts constituting a violation of
136	s. 794.011 involving a victim who was younger than 16 years of
137	age at the time of the act may be commenced at any time pursuant
138	to s. 95.11(9).
139	Section 2. <u>Sections 29.0081, 39.8297, 45.061, 110.504,</u>
140	111.071, 119.15, 125.01015, 163.01, 190.043, 213.015, 252.36,
141	<u>252.51, 252.89, 252.944, 260.0125, 284.31, 284.38, 288.9625,</u>
142	<u>322.13, 324.022, 337.19, 341.302, 351.03, 373.1395, 375.251,</u>
143	<u>379.2293, 381.0056, 393.075, 394.9085, 395.1055, 395.50,</u>
144	<u>401.425, 403.0862, 403.706, 409.175, 409.993, 415.1103, 420.504,</u>
145	420.507, 455.221, 455.32, 456.009, 456.048, 456.076, 458.320,

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146	<u>459.0085, 471.038, 472.006, 497.167, 513.118, 548.046, 556.106,</u>
147	<u>589.19, 616.242, 624.461, 624.462, 627.733, 627.7491, 723.0611,</u>
148	<u>741.316, 760.11, 766.1115, 766.112, 766.203, 766.207, 768.1315,</u>
149	<u>768.1335, 768.135, 768.1355, 768.1382, 768.295, 944.713,</u>
150	<u>946.5026, 946.514, 961.06, 984.09, 985.037, 1002.33, 1002.333,</u>
151	1002.34, 1002.351, 1002.37, 1002.451, 1002.55, 1002.83, 1002.88,
152	1004.41, 1004.43, 1004.447, 1006.23, 1006.24, and 1006.261,
153	Florida Statutes, are reenacted for the purpose of incorporating
154	the amendments made by this act to s. 768.28, Florida Statutes,
155	in references thereto.
156	Section 3. This act applies to claims accruing on or after
157	<u>July 1, 2024.</u>
158	Section 4. This act shall take effect July 1, 2024.