1	A bill to be entitled
2	An act relating to anti-human trafficking; amending s.
3	16.618, F.S.; extending the future repeal date of the
4	direct-support organization for the Statewide Council
5	on Human Trafficking; amending ss. 394.875, 456.0341,
6	and 480.043, F.S.; revising the hotline telephone
7	number to be included on human trafficking awareness
8	signs; amending s. 509.096, F.S.; deleting obsolete
9	provisions; revising the hotline telephone number to
10	be included on human trafficking awareness signs;
11	amending s. 562.13, F.S.; revising applicability of
12	provisions governing the employment of minors by
13	vendors licensed under the Beverage Law; amending s.
14	787.06, F.S.; requiring nongovernmental entities
15	contracting with governmental entities to attest that
16	they do not use coercion for labor or services;
17	defining the term "governmental entity"; amending s.
18	787.29, F.S.; revising the hotline telephone number to
19	be included on human trafficking awareness signs;
20	creating s. 787.30, F.S.; defining terms; prohibiting
21	the employment of persons younger than 21 years of age
22	in adult entertainment establishments; providing
23	criminal penalties; requiring adult entertainment
24	establishments to check identification of
25	entertainers; specifying forms of identification that
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2.6 may be used; prohibiting the raising of specified 27 arguments as a defense in a prosecution for certain 28 violations; providing an effective date. 29 30 WHEREAS, Florida is ranked third nationally for 31 reported cases of human trafficking abuses, many of 32 which involved sex trafficking, and 33 WHEREAS, adult entertainment establishments are 34 widely recognized as being a significant part of the sex trafficking network used by traffickers to coerce 35 36 and facilitate men, women, and children into 37 performing sexual acts, which places the employees of 38 these establishments in direct and frequent contact 39 with the victims of human trafficking, and 40 WHEREAS, victims of sex trafficking are 41 frequently recruited to work as performers or 42 employees in adult entertainment establishments, and 43 WHEREAS, researchers have found that sex 44 trafficking victims are more likely to be trafficked by someone from within her or his own community, and 45 46 WHEREAS, persons younger than 21 years of age are 47 more likely to still remain within and dependent on 48 the community in which they were raised, and 49 WHEREAS, research studies have identified the 50 average age at which a person in the United States Page 2 of 16

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51 enters the sex trade for the first time as 17 years of 52 age, and 53 WHEREAS, sex trade at adult entertainment 54 establishments is a common occurrence in Florida, 55 thereby subjecting performers at these establishments 56 to frequent propositions and enticements to engage in 57 sex trade actions and sex trafficking from customers, 58 as well as strip club employees, managers, and owners, 59 and WHEREAS, an understanding of history and human 60 61 nature reveals that there are sex criminals of various

nature reveals that there are sex criminals of various kinds who will prey on the young and vulnerable, and

WHEREAS, restricting the employment of persons younger than 21 years of age at adult entertainment establishments furthers an important state interest of protecting those vulnerable individuals from sex trafficking, drug abuse, and other harm, and

WHEREAS, many court opinions recognize that, while expressive activities are entitled to some First Amendment protections at adult entertainment establishments, content-neutral restrictions or regulations intended to minimize the secondary harmful effects of those businesses tend to be upheld, and

WHEREAS, on November 16, 2018, the federal Fifth Circuit Court of Appeals, in the case of *Jane Doe I v*.

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76	Landry, 909 F.3d 99 (5th Cir. 2018), upheld a
77	Louisiana law that prohibited establishments licensed
78	to serve alcohol from employing nearly nude
79	entertainers younger than 21 years of age on the
80	grounds that the law furthered the state's interests
81	in curbing human trafficking and prostitution, and
82	WHEREAS, the federal district court in Valadez v.
83	Paxton, 553 F.Supp.3d 387 (W.D. Tex. 2021), denied a
84	motion for a preliminary injunction against the
85	enforcement of Texas Senate Bill 315 prohibiting "all
86	working relationships between 18-20-year-olds and
87	sexually-oriented businesses" because the plaintiffs
88	failed to show that the age restrictions were not
89	rationally related to the state's interest in curbing
90	human trafficking, and
91	WHEREAS, the federal district court in $DC$
92	Operating, LLC v. Paxton, 586 F.Supp.3d 554 (W.D. Tex.
93	2022), denied a motion for a preliminary injunction
94	against Texas Senate Bill 315, at least in part,
95	because of the state's evidence of the correlation
96	between raising the minimum employment age and
97	reducing human trafficking, and
98	WHEREAS, the federal district court in Wacko's
99	Too, Inc., v. City of Jacksonville, 658 F.Supp.3d 1086
100	(M.D. Fla. 2023), upheld age restrictions in a City of
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101 Jacksonville ordinance requiring performers at adult 102 entertainment establishments to be at least 21 years 103 of age based, at least in part, on evidence that there 104 was a reasonable basis to believe that the age restrictions would further the city's interest in 105 106 preventing human and sex trafficking, NOW, THEREFORE, 107 108 Be It Enacted by the Legislature of the State of Florida: 109 Section 1. Subsection (12) of section 16.618, Florida 110 111 Statutes, is amended to read: 16.618 Direct-support organization.-112 (12) This section is repealed October 1, 2029 2024, unless 113 114 reviewed and saved from repeal by the Legislature. Section 2. Paragraph (b) of subsection (8) of section 115 116 394.875, Florida Statutes, is amended to read: 394.875 Crisis stabilization units, residential treatment 117 118 facilities, and residential treatment centers for children and adolescents; authorized services; license required.-119 120 (8) Residential treatment centers for children and 121 (b) 122 adolescents must conspicuously place signs on their premises to 123 warn children and adolescents of the dangers of human 124 trafficking and to encourage the reporting of individuals observed attempting to engage in human trafficking activity. The 125

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126 signs must contain the telephone number for the Florida Human 127 Trafficking Hotline, 1-855-FLA-SAFE, the National Human 128 Trafficking Hotline or such other number that the Department of 129 Law Enforcement uses to detect and stop human trafficking. The 130 department, in consultation with the agency, shall specify, at a 131 minimum, the content of the signs by rule. 132 Section 3. Subsection (3) of section 456.0341, Florida 133 Statutes, is amended to read: 134 456.0341 Requirements for instruction on human 135 trafficking.-The requirements of this section apply to each 136 person licensed or certified under chapter 457; chapter 458; chapter 459; chapter 460; chapter 461; chapter 463; chapter 465; 137 138 chapter 466; part II, part III, part V, or part X of chapter 139 468; chapter 480; or chapter 486. By January 1, 2025 2021, the licensees or 140 (3) 141 certificateholders shall post in their place of work in a conspicuous place accessible to employees a sign at least 11 142 143 inches by 15 inches in size, printed in a clearly legible font 144 and in at least a 32-point type, which substantially states in 145 English and Spanish: 146 147 "If you or someone you know is being forced to engage 148 in an activity and cannot leave, whether it is 149 prostitution, housework, farm work, factory work, retail work, restaurant work, or any other activity, 150

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151 call <u>the Florida Human Trafficking Hotline, 1-855-FLA-</u> 152 <u>SAFE, the National Human Trafficking Resource Center</u> 153 at 888-373-7888 or text INFO or HELP to 233-733 to 154 access help and services. Victims of slavery and human 155 trafficking are protected under United States and 156 Florida law."

Section 4. Subsection (13) of section 480.043, Florida Statutes, is amended to read:

160 480.043 Massage establishments; requisites; licensure;
161 inspection; human trafficking awareness training and policies.-

(13) By January 1, <u>2025</u> <del>2021</del>, a massage establishment shall implement a procedure for reporting suspected human trafficking to <u>the Florida Human Trafficking Hotline</u>, <u>1-855-FLA-</u> <u>SAFE</u>, <u>the National Human Trafficking Hotline</u> or to a local law enforcement agency and shall post in a conspicuous place in the establishment which is accessible to employees a sign with the relevant provisions of the reporting procedure.

Section 5. Subsections (1) and (3) of section 509.096, Florida Statutes, are amended to read:

171509.096Human trafficking awareness training and policies172for employees of public lodging establishments; enforcement.-

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(1) A public lodging establishment shall:

(a) Provide annual training regarding human traffickingawareness to employees of the establishment who perform

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176 housekeeping duties in the rental units or who work at the front 177 desk or reception area where quests ordinarily check in or check 178 out. Such training must also be provided for new employees 179 within 60 days after they begin their employment in those roles  $\tau$ 180 or by January 1, 2021, whichever occurs later. Each employee 181 must submit to the hiring establishment a signed and dated 182 acknowledgment of having received the training, which the 183 establishment must provide to the Department of Business and 184 Professional Regulation upon request. The establishment may keep 185 such acknowledgment electronically.

By January 1, 2021, Implement a procedure for the 186 (b) reporting of suspected human trafficking to the National Human 187 188 Trafficking Hotline or to a local law enforcement agency.

189 By January 1, 2025 2021, post in a conspicuous (C) 190 location in the establishment which is accessible to employees a 191 human trafficking public awareness sign at least 11 inches by 15 192 inches in size, printed in an easily legible font and in at 193 least 32-point type, which states in English and Spanish and any 194 other language predominantly spoken in that area which the 195 department deems appropriate substantially the following:

197 "If you or someone you know is being forced to engage 198 in an activity and cannot leave, whether it is 199 prostitution, housework, farm work, factory work, retail work, restaurant work, or any other activity,

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201 call the Florida Human Trafficking Hotline, 1-855-FLA-SAFE, the National Human Trafficking Resource Center 202 203 at 888-373-7888 or text INFO or HELP to 233-733 to 204 access help and services. Victims of slavery and human 205 trafficking are protected under United States and 206 Florida law." 207 208 For a violation committed on or after July 1, 2023, (3)

209 The division shall impose an administrative fine of \$2,000 per 210 day on a public lodging establishment that is not in compliance 211 with this section and remit the fines to the direct-support 212 organization established under s. 16.618, unless the division 213 receives adequate written documentation from the public lodging 214 establishment which provides assurance that each deficiency will 215 be corrected within 45 days after the division provided the 216 public lodging establishment with notice of its violation. For a 217 second or subsequent violation of this subsection committed on 218 or after July 1, 2023, the division may not provide a correction 219 period to a public lodging establishment and must impose the 220 applicable administrative fines.

221 Section 6. Section 562.13, Florida Statutes, is amended to 222 read:

223 562.13 Employment of minors or certain other persons by 224 certain vendors prohibited; exceptions.-

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(1) Unless otherwise provided in this section, it is

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226 unlawful for any vendor licensed under the Beverage Law to 227 employ any person under 18 years of age.

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(2) This section shall not apply to:

(a) Professional entertainers 17 years of age who are notin school.

(b) Minors employed in the entertainment industry, as defined by s. 450.012(5), who have either been granted a waiver under s. 450.095 or employed under the terms of s. 450.132 or under rules adopted pursuant to either of these sections.

(c) Persons under the age of 18 years who are employed in
drugstores, grocery stores, department stores, florists,
specialty gift shops, or automobile service stations which have
obtained licenses to sell beer or beer and wine, when such sales
are made for consumption off the premises.

240 Persons 17 years of age or over or any person (d) 241 furnishing evidence that he or she is a senior high school 242 student with written permission of the principal of said senior 243 high school or that he or she is a senior high school graduate, 244 or any high school graduate, employed by a bona fide food 245 service establishment where alcoholic beverages are sold, 246 provided such persons do not participate in the sale, 247 preparation, or service of the beverages and that their duties 248 are of such nature as to provide them with training and 249 knowledge as might lead to further advancement in food service establishments. 250

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(e) Persons under the age of 18 years employed as bellhops, elevator operators, and others in hotels when such employees are engaged in work apart from the portion of the hotel property where alcoholic beverages are offered for sale for consumption on the premises.

(f) Persons under the age of 18 years employed in bowling alleys in which alcoholic beverages are sold or consumed, so long as such minors do not participate in the sale, preparation, or service of such beverages.

260 Persons under the age of 18 years employed by a bona (q) 261 fide dinner theater as defined in this paragraph, as long as 262 their employment is limited to the services of an actor, 263 actress, or musician. For the purposes of this paragraph, a 264 dinner theater means a theater presenting consecutive 265 productions playing no less than 3 weeks each in conjunction 266 with dinner service on a regular basis. In addition, both events 267 must occur in the same room, and the only advertised price of 268 admission must include both the cost of the meal and the 269 attendance at the performance.

(h) Persons under the age of 18 years who are employed in places of business licensed under s. 565.02(6), provided such persons do not participate in the sale, preparation, or service of alcoholic beverages.

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However, a minor who qualifies for one of the exceptions in this

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276 subsection to whom this subsection otherwise applies may not be 277 employed as or perform if the employment, whether as a 278 professional entertainer or otherwise if such employment  $\tau$ 279 involves nudity, as defined in s. 847.001, on the part of the 280 minor and such nudity is intended as a form of adult 281 entertainment, or be employed by an adult entertainment 282 establishment, as defined in s. 847.001. 283 (3) (a) It is unlawful for any vendor licensed under the 284 beverage law to employ as a manager or person in charge or as a 285 bartender any person: 286 1. Who has been convicted within the last past 5 years of 287 any offense against the beverage laws of this state, the United 288 States, or any other state. 289 2. Who has been convicted within the last past 5 years in 290 this state or any other state or the United States of soliciting 291 for prostitution, pandering, letting premises for prostitution, 292 keeping a disorderly place, or any felony violation of chapter 293 893 or the controlled substances act of any other state or the 294 Federal Government. 295 3. Who has, in the last past 5 years, been convicted of 296 any felony in this state, any other state, or the United States. 297 298 The term "conviction" shall include an adjudication of guilt on 299 a plea of guilty or nolo contendere or forfeiture of a bond when such person is charged with a crime. 300 Page 12 of 16

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301	(b) This subsection shall not apply to any vendor licensed								
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303	Section 7. Subsection (13) is added to section 787.06,								
304	Florida Statutes, to read:								
305	787.06 Human trafficking								
306	(13) When a contract is executed, renewed, or extended								
307	between a nongovernmental entity and a governmental entity, the								
308	nongovernmental entity must provide the governmental entity with								
309	an affidavit signed by an officer or a representative of the								
310	nongovernmental entity under penalty of perjury attesting that								
311	the nongovernmental entity does not use coercion for labor or								
312	services as defined in this section. For purposes of this								
313	subsection, the term "governmental entity" has the same meaning								
314	<u>as in s. 287.138(1).</u>								
315	Section 8. Subsection (4) of section 787.29, Florida								
316	Statutes, is amended to read:								
317	787.29 Human trafficking public awareness signs								
318	(4) The required public awareness sign must be at least								
319	8.5 inches by 11 inches in size, must be printed in at least a								
320	16-point type, and must state substantially the following in								
321	English and Spanish:								
322									
323	"If you or someone you know is being forced to engage								
324	in an activity and cannot leave-whether it is								
325	prostitution, housework, farm work, factory work,								
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326 retail work, restaurant work, or any other activity-327 call the Florida Human Trafficking Hotline, 1-855-FLA-SAFE, the National Human Trafficking Resource Center 328 329 at 1-888-373-7888 or text INFO or HELP to 233-733 to 330 access help and services. Victims of slavery and human 331 trafficking are protected under United States and 332 Florida law." 333 334 Section 9. Section 787.30, Florida Statutes, is created to 335 read: 336 787.30 Employing persons under the age of 21 years in 337 adult entertainment establishments prohibited.-338 (1) As used in this section, the term: 339 "Adult entertainment establishment" has the same (a) <u>meaning as in s</u>. 847.001. 340 341 (b) "Nude" means the showing of the human male or female 342 genitals, pubic area, or buttock with less than a fully opaque 343 covering; or the showing of the female breast with less than a 344 fully opaque covering of any portion thereof below the top of 345 the nipple; or the depiction of covered male genitals in a discernibly turgid state. A mother's breastfeeding of her baby 346 347 does not under any circumstance constitute nudity, regardless of 348 whether the nipple is covered during or incidental to feeding. 349 (2)(a) Except as provided in paragraph (b), an owner, a 350 manager, an employee, or a contractor of an adult entertainment

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351	establishment who knowingly employs, contracts with, contracts								
352									
353	younger than 21 years of age to perform or work in an adult								
354	entertainment establishment commits a misdemeanor of the first								
355	degree, punishable as provided in s. 775.082 or s. 775.083.								
356	(b) An owner, a manager, an employee, or a contractor of								
357	an adult entertainment establishment who knowingly employs,								
358	contracts with, contracts with another person to employ, or								
359	otherwise permits a person younger than 21 years of age to								
360	perform or work while nude in an adult entertainment								
361	establishment commits a felony of the second degree, punishable								
362	as provided in s. 775.082, s. 775.083, or s. 775.084.								
363	(3) An owner, a manager, an employee, or a contractor of								
364	an adult entertainment establishment who permits a person to								
365	perform as an entertainer or work in any capacity for the								
366	establishment shall carefully check the person's driver license								
367	or identification card issued by this state or another state of								
368	the United States, a passport, or a United States Uniformed								
369	Services identification card presented by the person and act in								
370	good faith and in reliance upon the representation and								
371	appearance of the person in the belief that the person is 21								
372	years of age or older.								
373	(4) For purposes of this section, a person's ignorance of								
374	another person's age or a person's misrepresentation of his or								
375	her age may not be raised as a defense in a prosecution for a								
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376	vio	lation	of	this	sect	ion.						
377		Sect	Lon	10.	This	act	shall	take	effect	July	1,	2024.

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