Senate House

Comm: RCS 02/27/2024

LEGISLATIVE ACTION

The Committee on Appropriations (Grall) recommended the following:

Senate Amendment to Amendment (724408) (with title amendment)

Delete lines 2556 - 2561

and insert:

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Section 56. Section 211.0254, Florida Statutes, is created to read:

211.0254 Child care tax credits.—Beginning January 1, 2025, there is allowed a credit pursuant to s. 402.261 against any tax imposed by the state due under s. 211.02 or s. 211.025. However,

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the combined credit allowed under this section and ss. 211.0251, 211.0252, and 211.0253 may not exceed 50 percent of the tax due on the return on which the credit is taken. If the combined credit allowed under the foregoing sections exceeds 50 percent of the tax due on the return, the credit must first be taken under s. 211.0251, then under s. 211.0253, then under s. 211.0252. Any remaining liability must be taken under this section but may not exceed 50 percent of the tax due. For purposes of the distributions of tax revenue under s. 211.06, the department shall disregard any tax credits allowed under this section to ensure that any reduction in tax revenue received which is attributable to the tax credits results only in a reduction in distributions to the General Revenue Fund. The provisions of s. 402.261 apply to the credit authorized by this section. Section 57. Section 212.1835, Florida Statutes, is created to read: 212.1835 Child care tax credits.—Beginning January 1, 2025, there is allowed a credit pursuant to s. 402.261 against any tax

imposed by the state and due under this chapter from a direct pay permitholder as a result of the direct pay permit held pursuant to s. 212.183. For purposes of the dealer's credit granted for keeping prescribed records, filing timely tax returns, and properly accounting and remitting taxes under s. 212.12, the amount of tax due used to calculate the credit must include any expenses or payments from a direct pay permitholder which give rise to a credit under s. 402.261. For purposes of the distributions of tax revenue under s. 212.20, the department shall disregard any tax credits allowed under this section to

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ensure that any reduction in tax revenue received which is attributable to the tax credits results only in a reduction in distributions to the General Revenue Fund. The provisions of s. 402.261 apply to the credit authorized by this section. A dealer who claims a tax credit under this section must file his or her tax returns and pay his or her taxes by electronic means under s. 213.755.

Section 58. Section 220.19, Florida Statutes, is amended to read:

220.19 Child care tax credits.-

- (1) For taxable years beginning on or after January 1, 2025, there is allowed a credit pursuant to s. 402.261 against any tax due for a taxable year under this chapter after the application of any other allowable credits by the taxpayer. The credit must be earned pursuant to s. 402.261 on or before the date the taxpayer is required to file a return pursuant to s. 220.222. If the credit granted under this section is not fully used in any one year because of insufficient tax liability on the part of the corporation, the unused amount may be carried forward for a period not to exceed 5 years. The carryover credit may be used in a subsequent year when the tax imposed by this chapter for that year exceeds the credit for which the corporation is eligible in that year under this section after applying the other credits and unused carryovers in the order provided by s. 220.02(8).
- (2) A taxpayer that files a consolidated return in this state as a member of an affiliated group under s. 220.131(1) may be allowed the credit on a consolidated return basis; however, the total credit taken by the affiliated group is subject to the



limitation established under s. $402.2\underline{61(2)(d)}$. If a corporation 69 70 receives a credit for child care facility startup costs, and the 71 facility fails to operate for at least 5 years, a pro rata share 72 of the credit must be repaid, in accordance with the formula: 73 $A - C \times (1 - (N/60))$ 74 Where: 75 (a) "A" is the amount in dollars of the required repayment. 76 (b) "C" is the total credits taken by the corporation for 77 child care facility startup costs. (c) "N" is the number of months the facility was in 78 79 operation. 80 81 This repayment requirement is inapplicable if the corporation 82 goes out of business or can demonstrate to the department that 83 its employees no longer want to have a child care facility. 84 (3) The provisions of s. 402.261 apply to the credit 85 authorized by this section. (4) If a taxpayer applies and is approved for a credit 86 under s. 402.261 after timely requesting an extension to file 87 88 under s. 220.222(2): 89 (a) The credit does not reduce the amount of tax due for 90 purposes of the department's determination as to whether the 91 taxpayer was in compliance with the requirement to pay tentative 92 taxes under ss. 220.222 and 220.32. 93 (b) The taxpayer's noncompliance with the requirement to 94 pay tentative taxes shall result in the revocation and 95 rescindment of any such credit.

(c) The taxpayer shall be assessed for any taxes,

penalties, or interest due from the taxpayer's noncompliance

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98 with the requirement to pay tentative taxes. 99 (5) For purposes of calculating the underpayment of estimated corporate income taxes under s. 220.34, the final 100 amount due is the amount after credits earned under this section 101 102 are deducted. For purposes of determining if a penalty or 103 interest under s. 220.34(2)(d)1. will be imposed for 104 underpayment of estimated corporate income tax, a taxpayer may, 105 after earning a credit under this section, reduce any estimated 106 payment in that taxable year by the amount of the credit. 107 Section 59. Section 402.261, Florida Statutes, is created 108 to read: 109 402.261 Child care tax credits.-110 (1) For purposes of this section, the term: 111 (a) "Department" means the Department of Revenue. 112 (b) "Division" means the Division of Alcoholic Beverages 113 and Tobacco of the Department of Business and Professional 114 Regulation. 115 (c) "Eligible child" means the child or grandchild of an 116 employee of a taxpayer, if such employee is the child or grandchild's caregiver as defined in s. 39.01. 117 118 (d) "Eligible child care facility" means a child care 119 facility that: 120 1. Is licensed under s. 402.305; or 121 2. Is exempt from licensure under s. 402.316. 122 (e) "Employee" includes full-time employees and part-time 123 employees who work an average of at least 20 hours per week. 124 (f) "Maximum annual tax credit amount" means, for any state 125 fiscal year, the sum of the amount of tax credits approved under 126 this section, including tax credits to be taken under s.

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127 211.0254, s. 212.1835, s. 220.19, s. 561.1214, or s. 624.5107, 128 which are approved for taxpayers whose taxable years begin on or 129 after January 1 of the calendar year preceding the start of the 130 applicable state fiscal year.

- (g) "Tax due" means any tax required under chapter 211, chapter 220, chapter 561, or chapter 624, or due under chapter 212 from a direct pay permitholder as a result of a direct pay permit held pursuant to s. 212.183.
- (2) (a) A taxpayer who operates an eligible child care facility for the taxpayer's employees is allowed a credit of 50 percent of the startup costs of such facility against any tax due for the taxable year such facility begins operation as an eligible child care facility. The maximum credit amount a taxpayer may be granted in a taxable year under this paragraph is based on the average number of employees employed by the taxpayer during such year. For an employer that employed:
- 1. One to nineteen employees, the maximum credit is \$1 million.
- 2. Twenty to two hundred fifty employees, the maximum credit is \$500,000.
 - 3. More than 250 employees, the maximum credit is \$250,000.
- (b) A taxpayer who operates an eligible child care facility for the taxpayer's employees is allowed a credit of \$300 per month for each eligible child enrolled in such facility against any tax due for the taxable year. The maximum credit amount a taxpayer may be granted in a taxable year under this paragraph is based on the average number of employees employed by the taxpayer during such year. For an employer that employed:

1. One to nineteen employees, the maximum credit is



156 \$50,000. 157 2. Twenty to two hundred fifty employees, the maximum 158 credit is \$500,000. 159 3. More than 250 employees, the maximum credit is \$1 160 million. (c) A taxpayer who makes payments to an eligible child care 161 162 facility in the name and for the benefit of an employee employed 163 by the taxpayer whose eligible child attends such facility is 164 allowed a credit of 100 percent of the amount of such payments 165 against any tax due for the taxable year up to a maximum credit 166 of \$3,600 per child per taxable year. The taxpayer may make 167 payments directly to the eligible child care facility or 168 contract with an early learning coalition to process payments. 169 The maximum credit amount a taxpayer may be granted in a taxable 170 year under this paragraph is based on the average number of 171 employees employed by the taxpayer during such year. For an 172 employer that employed: 173 1. One to nineteen employees, the maximum credit is 174 \$50,000. 2. Twenty to two hundred fifty employees, the maximum 175 176 credit is \$500,000. 177 3. More than 250 employees, the maximum credit is \$1 178 million. 179 (d) A taxpayer may qualify for a tax credit under more than 180 one paragraph of this subsection; however, the total credit taken by such taxpayers in a single taxable year may not exceed 181 182 the sum total of the maximum credit they are granted under each 183 applicable paragraph.

(e) For fiscal year 2024-2025, the maximum annual tax

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credit amount is \$5 million.

(3) (a) If the credit granted under this section is not fully used within the specified state fiscal year for credits under s. 211.0254, s. 212.1835, or s. 561.1214, or against taxes due for the specified taxable year for credits under s. 220.19 or s. 624.5107, because of insufficient tax liability on the part of the taxpayer, the unused amount may be carried forward for a period not to exceed 5 years. For purposes of s. 220.19, a credit carried forward may be used in a subsequent year after applying the other credits and unused carryovers in the order provided by s. 220.02(8).

(b) 1. If a taxpayer receives a credit for startup costs pursuant to paragraph (2)(a), and the eligible child care facility fails to operate for at least 5 years, a pro rata share of the credit must be repaid, in accordance with the formula:

 $A = C \times (1 - (N/60))$

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- a. "A" is the amount, in dollars, of the required repayment.
- b. "C" is the total credits taken by the taxpayer for eligible child care facility startup costs against a tax due under this section.
- c. "N" is the number of months the eligible child care facility was in operation.
- 2. A taxpayer who is required to repay a pro rata share of the credit under this paragraph shall file an amended return with the department, or such other report as the department prescribes by rule, and pay such amount within 60 days after the last day of operation of the eligible child care facility. The

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department shall distribute such funds in accordance with the applicable statutory provision for the tax against which such credit was taken by that taxpayer.

- (4) (a) A taxpayer may claim a credit only for the creation or operation of, or payments to, an eligible child care facility.
- (b) The services of an eligible child care facility for which a taxpayer claims a credit under paragraph (2)(b) must be available to all employees employed by the taxpayer, or must be allocated on a first-come, first-served basis, and must be used by at least one eligible child.
- (c) Two or more taxpayers may jointly establish and operate an eligible child care facility according to the provisions of this section. If two or more taxpayers choose to jointly establish and operate an eligible child care facility, or cause a not-for-profit taxpayer to establish and operate an eligible child care facility, the taxpayers must file a joint application, or the not-for-profit taxpayer may file an application, pursuant to subsection (5) setting forth the taxpayers' proposal. The participating taxpayers may proportion the available credits in any manner they choose. In the event the child care facility does not operate for 5 years, the repayment required under paragraph (3) (b) must be allocated among, and apply to, the participating taxpayers in the proportion that such taxpayers received the credit under this section.
- (d) Child care payments for which a taxpayer claims a credit under paragraph (2)(c) may not exceed the amount charged by the eligible child care facility for other children of like

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age and ability of persons not employed by the taxpayer.

- (5) Beginning October 1, 2024, a taxpayer may submit an application to the department for the purposes of determining qualification for a credit under this section to be applied to a taxable year beginning on or after January 1, 2025. The department must approve the application for the credit before the taxpayer is authorized to claim the credit on a return.
 - (a) The application must include:
- 1.a. For a credit under paragraph (2)(a), a proposal for establishing an eligible child care facility for use by its employees, the number of eligible children expected to be enrolled, and the expected date operations will begin. A credit may not be claimed on a return until operations have begun.
- b. For a credit under paragraph (2)(b), the total number of eligible children for whom child care will be provided at the eligible child care facility and the total number of months the facility is expected to operate during the taxable year in which the credit will be earned.
- c. For a credit under paragraph (2)(c), the total number of eligible children for whom child care payments will be paid and the estimated total annual amount of such payments during the taxable year in which the credit will be earned.
- 2. The taxable year in which the credit is expected to be earned. A taxpayer may apply for a credit to be used for a prior taxable year at any time before the date on which the taxpayer is required to file a return for that year pursuant to s. 220.222.
- 3. For a credit under paragraph (2)(a) or paragraph (2)(b), a statement signed by a person authorized to sign on behalf of

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the taxpayer that the facility meets the definition of eligible child care facility and otherwise qualifies for the credit under this section. Such statement must be attached to the application.

- (b) The department shall approve tax credits on a firstcome, first-served basis, and must obtain the division's approval before approving a tax credit under s. 561.1214. Within 10 days after approving or denying an application, the Department of Revenue shall provide a copy of its approval or denial letter to the taxpayer.
- (6)(a) A taxpayer may not convey, transfer, or assign an approved tax credit or a carryforward tax credit to another entity unless all of the assets of the taxpayer are conveyed, assigned, or transferred in the same transaction. However, a tax credit under s. 211.0254, s. 212.1835, s. 220.19, s. 561.1214, or s. 624.5107 may be conveyed, transferred, or assigned between members of an affiliated group of taxpayers if the type of tax credit under s. 211.0254, s. 212.1835, s. 220.19, s. 561.1214, or s. 624.5107 remains the same. A taxpayer shall notify the department of its intent to convey, transfer, or assign a tax credit to another member within an affiliated group of corporations as defined in s. 220.03(1)(b). The amount conveyed, transferred, or assigned is available to another member of the affiliated group of corporations upon approval by the department. The department shall obtain the division's approval before approving a conveyance, transfer, or assignment of a tax credit under s. 561.1214.
- (b) Within any state fiscal year, a taxpayer may rescind all or part of a tax credit approved under subsection (5). The

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amount rescinded shall become available for that state fiscal year to another taxpayer approved by the department under this section. The department must obtain the division's approval before accepting the rescindment of a tax credit under s. 561.1214. Any amount rescinded under this paragraph must become available to a taxpayer on a first-come, first-served basis based on tax credit applications received after the date the rescindment is accepted by the department.

- (c) Within 10 days after approving or denying the conveyance, transfer, or assignment of a tax credit under paragraph (a), or the rescindment of a tax credit under paragraph (b), the department shall provide a copy of its approval or denial letter to the taxpayer requesting the conveyance, transfer, assignment, or rescindment.
- (7) (a) The department may adopt rules to administer this section, including rules for the approval or disapproval of proposals submitted by taxpayers and rules to provide for cooperative arrangements between for-profit and not-for-profit taxpayers.
- (b) The department's decision to approve or disapprove a proposal must be in writing, and, if the proposal is approved, the decision must state the maximum credit authorized for the taxpayer.
- (c) In addition to its existing audit and investigation authority, the department may perform any additional financial and technical audits and investigations, including examining the accounts, books, or records of the tax credit applicant, which are necessary to verify the costs included in a credit application and to ensure compliance with this section.

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(d) It is grounds for forfeiture of previously claimed and received tax credits if the department determines that a taxpayer received tax credits pursuant to this section to which the taxpayer was not entitled.

Section 60. Section 561.1214, Florida Statutes, is created to read:

561.1214 Child care tax credits.—Beginning January 1, 2025, there is allowed a credit pursuant to s. 402.261 against any tax due under s. 563.05, s. 564.06, or s. 565.12, except excise taxes imposed on wine produced by manufacturers in this state from products grown in this state. However, a credit allowed under this section may not exceed 90 percent of the tax due on the return on which the credit is taken. For purposes of the distributions of tax revenue under ss. 561.121 and 564.06(10), the division shall disregard any tax credits allowed under this section to ensure that any reduction in tax revenue received which is attributable to the tax credits results only in a reduction in distributions to the General Revenue Fund. The provisions of s. 402.261 apply to the credit authorized by this section.

Section 61. Subsection (7) of section 624.509, Florida Statutes, is amended to read:

624.509 Premium tax; rate and computation.

(7) Credits and deductions against the tax imposed by this section shall be taken in the following order: deductions for assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income taxes paid under chapter 220 and the credit allowed under subsection (5), as these credits are limited by subsection (6); the credit

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allowed under s. 624.51057; the credit allowed under s. 624.51058; the credit allowed under s. 624.5107; all other available credits and deductions.

Section 62. Section 624.5107, Florida Statutes, is amended to read:

624.5107 Child care tax credits.-

- (1) For taxable years beginning on or after January 1, 2025, there is allowed a credit pursuant to s. 402.261 against any tax due for a taxable year under s. 624.509(1) after deducting from such tax deductions for assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income taxes paid under chapter 220; and the credit allowed under s. 624.509(5), as such credit is limited by s. 624.509(6). An insurer claiming a credit against premium tax liability under this section is not required to pay any additional retaliatory tax levied under s. 624.5091 as a result of claiming such credit. Section 624.5091 does not limit such credit in any manner. If the credit granted under this section is not fully used in any one year because of insufficient tax liability on the part of the insurer, the unused amount may be carried forward for a period not to exceed 5 years. The carryover credit may be used in a subsequent year when the tax imposed by s. 624.509 or s. 624.510 for that year exceeds the credit for which the insurer is eligible in that year under this section.
- (2) For purposes of determining if a penalty under s. 624.5092 will be imposed, an insurer, after earning a credit under s. 624.5107 for a taxable year, may reduce any installment payment for such taxable year of 27 percent of the amount of the



388 net tax due as reported on the return for the preceding year 389 under s. 624.5092(2)(b) by the amount of the credit. If an 390 insurer receives a credit for child care facility startup costs, 391 and the facility fails to operate for at least 5 years, a pro 392 rata share of the credit must be repaid, in accordance with the 393 formula: $A - C \times (1 - (N/60))$, where: 394 (a) "A" is the amount in dollars of the required repayment. 395 (b) "C" is the total credits taken by the insurer for child 396 care facility startup costs. 397 (c) "N" is the number of months the facility was in 398 operation. 399 400 This repayment requirement is inapplicable if the insurer goes out of business or can demonstrate to the department that its 401 402 employees no longer want to have a child care facility. 403 (3) The provisions of s. 402.261 apply to the credit 404 authorized by this section. 405 Section 63. (1) The Department of Revenue is authorized, 406 and all conditions are deemed met, to adopt emergency rules pursuant to s. 120.54(4), Florida Statutes, to implement the 407 408 amendments made by this act to ss. 206.9931, 212.05, 212.054, 409 213.21, 213.67, 220.03, 220.19, 220.1915, 624.5107, and 624.509, 410 Florida Statutes, and the creation by this act of ss. 211.0254, 411 212.1835, 220.1992, 402.261, and 561.1214, Florida Statutes. 412 413 ======= T I T L E A M E N D M E N T ========= 414 And the title is amended as follows: 415 Delete line 2827 416 and insert:

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department to adopt emergency rules; creating s. 211.0254, F.S.; authorizing the use of credits against certain taxes beginning on a specified date; providing a limitation on such credits; providing construction; providing applicability; creating s. 212.1835, F.S.; authorizing the use of credits against certain taxes beginning on a specified date; authorizing certain expenses and payments to count toward the tax due; providing construction; providing applicability; requiring electronic filing of returns and payment of taxes; amending s. 220.19, F.S.; authorizing the use of credits against certain taxes beginning on a specified date; revising obsolete provisions; authorizing certain taxpayers to use the credit in a specified manner; providing applicability; creating s. 402.261, F.S.; defining terms; authorizing certain taxpayers to receive tax credits for certain actions; providing requirements for such credits; specifying the maximum tax credit that may be granted; authorizing tax credits be carried forward; requiring repayment of tax credits under certain conditions and using a specified formula; requiring certain taxpayers to file specified returns and reports; requiring certain funds be redistributed; requiring taxpayers to submit applications beginning on a specified date to receive tax credits; requiring the application to include certain information; requiring the Department of Revenue to approve tax credits in a specified manner; prohibiting the transfer of a tax credit;

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providing an exception; requiring the department to approve certain transfers; requiring a specified approval before the transfer of certain credits; authorizing credits to be rescinded during a specified time period; requiring specified approval before certain credits may be rescinded; requiring rescinded credits to be made available for use in a specified manner; requiring the department to provide specified letters in a certain time period with certain information; authorizing the department to adopt rules; creating s. 561.1214, F.S.; authorizing the use of credits against certain taxes beginning on a specified date; providing a limitation on such credits; providing applicability; providing construction; amending s. 624.509, F.S.; revising the order in which certain credits and deductions may be taken to incorporate changes made by this act; amending s. 624.5107, F.S.; authorizing the use of credits against certain taxes beginning on a specified date; providing a limitation; providing construction; providing applicability; authorizing the