1 A bill to be entitled 2 An act relating to the Canaveral Port District, 3 Brevard County; amending chapter 2014-241, Laws of 4 Florida; revising provisions relating to the 5 publication of legal notices; correcting references to 6 certain courts; revising a provision limiting the 7 location of a foreign trade zone; clarifying authority 8 to engage or employ attorneys; revising notice and 9 approval requirements for certain leases; deleting obsolete provisions for commissioner terms; revising a 10 11 provision relating to the payment of a filing fee; providing for the use of electronic recordkeeping; 12 13 providing for an increase in the amount of levied tax 14 permitted to be used for payment of principal and 15 interest on revenue certificates and bonds; revising 16 provisions relating to advertisement for competitive 17 solicitations by the port authority; revising 18 provisions relating to contracts and competitive bids; 19 revising circumstances under which specified competitive bid requirements do not apply; conforming 20 21 provisions to changes made by the act; requiring the 22 port authority to take reasonable measures to support 23 the Commercial Space Launch Industry and to submit an 24 annual report; providing a definition; requiring the port authority to hold public hearings to discuss the 25

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2.6 state of the Commercial Space Launch Industry 27 interests; providing requirements for such hearings and notices; providing construction; providing an 28 29 effective date. 30 31 Be It Enacted by the Legislature of the State of Florida: 32 Section 1. Articles XXI and XXII of section 3 of chapter 33 34 2014-241, Laws of Florida, are renumbered as Articles XXII and XXIII, respectively, section 2 of Article II, Article III, 35 36 sections 3, 9, 16, and 25 of Article IV, sections 1, 2, and 7 of Article V, section 4 of Article VI, section 1 of Article VIII, 37 38 sections 1, 2, and 3 of Article XVII, sections 2 and 3 of 39 Article XIX, and Article XX of section 3 of that chapter are 40 amended, and a new Article XXI is added to that section, to 41 read: 42 43 ARTICLE II 44 DEFINITIONS 45 46 Section 2. The term "Public Notice" means notice that is 47 published in the following methods: 48 (a) Once a week for 2 consecutive weeks in a newspaper of 49 general circulation published in Brevard County; 50 (a) (b) On the Port Authority website for 2 consecutive Page 2 of 20

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51 weeks; and

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52 <u>(b)(c)</u> In a manner no less than may be required by Florida 53 law.

55 Additional requirements for Public Notice may be provided for 56 herein.

ARTICLE III

GOVERNING AUTHORITY

61 The governing authority of the Port District shall be known as the Canaveral Port Authority. Said Canaveral Port Authority 62 63 is a body politic and body corporate and is deemed a political 64 subdivision of the state within the meaning of sovereign 65 immunity from taxation; it shall have perpetual existence; it 66 may adopt and use a common seal and alter the same; it may contract and be contracted with; it may sue in its corporate 67 68 name in any of the courts in the several states and in the 69 courts of the United States; and it may be sued only in the 70 courts of the state and the courts of the United States for the 71 Middle Southern District of the state (or in such other District 72 Court of the United States to which Brevard County may hereafter 73 be transferred), except as may be limited by s. 768.28, Florida 74 Statutes, or any succeeding enactment.

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76	ARTICLE IV
77	GENERAL GRANT OF POWERS
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79	Section 3. The authority has the power to exercise control
80	over Port Canaveral and any and all parts thereof; to apply to
81	proper authorities of the United States government for the right
82	to establish, operate, and maintain a foreign trade zone within
83	the limits of Brevard County and to establish, operate, and
84	maintain such foreign trade zone; to apply for and obtain
85	permission from the United States government to create, improve,
86	regulate, and control all waters and natural or artificial
87	waterways within said Port Canaveral; to improve all navigable
88	and nonnavigable waters situated within the Port District
89	necessary or useful to the operation, improvement, and
90	maintenance of Port Canaveral; to construct, improve, and
91	maintain such inlets, slips, turning basins, and channels; to
92	make and give to the United States government such guarantees
93	upon such terms and conditions as may be required; and to enact,
94	adopt, and establish rules and regulations for the complete
95	exercise of jurisdiction and control over all of said lands and
96	waters of Port Canaveral within the Port District.
97	Section 9. The <u>Port</u> Authority has the power to create and
98	designate such offices, departments, and divisions, other than
99	those herein specifically provided for, as the Port Authority
100	may determine to be necessary and prescribe the duties and
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101 compensation of such officers and employees; and to <u>engage or</u> 102 employ <u>attorneys</u> an attorney for the Port Authority and fix and 103 determine the compensation and duties of said <u>attorneys</u> 104 attorney. The term of <u>service</u> of said <u>attorneys</u> attorney 105 and all appointees and employees shall be at the pleasure of the 106 Port Authority.

107 Section 16. (a) The authority has the power to execute 108 and deliver all contracts, deeds, leases, mortgages, promissory 109 notes, franchises, assignments, releases, and all other instruments necessary and convenient to carry out the powers 110 herein expressly or impliedly conferred, all of which shall be 111 executed in the name of the Port Authority and signed by the 112 chair and the secretary thereof and its corporate seal affixed 113 114 thereto. All checks and vouchers for the disbursement of funds 115 of the Port Authority shall be executed in the manner and form 116 as prescribed by the Port Authority.

(b) The authority has the power and authority by majority vote at any regular meeting to lease the lands, personal properties, and facilities as provided herein:

A lease for a period not to exceed 30 years may be
 approved by a majority vote of the Port Authority at a public
 meeting.

123 2. A lease for a period of more than 30 years, but not 124 exceeding 50 years, may be approved by a majority vote at a 125 public meeting. Before considering such a lease, in addition to

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126 providing public notice regarding the intent to enter into such 127 a lease, the Port Authority shall advertise, in a newspaper of 128 general circulation in Brevard County, the Port Authority's intent to enter into such a lease no less than 30 days before 129 130 the consideration of such lease at a duly noticed regular 131 meeting of the Port Authority. The notice requirement contained 132 in this section shall run concurrently with the public notice 133 requirements contained in Article II.

134 2.3. A lease for a period of more than 30 $\frac{50}{50}$ years, but 135 not exceeding 99 years, may be approved by a super majority vote 136 of 75 percent of the full Port Authority Commission voting at 137 two public meetings. Before considering such a lease, in 138 addition to providing public notice regarding the intent to 139 enter into such a lease, the Port Authority shall publish notice 140 in a manner provided in chapter 50, Florida Statutes, no less 141 than 60 days before the first public meeting at which the Port Authority will consider the lease and provide Public Notice of 142 143 advertise, in a newspaper of general circulation in Brevard County, the Port Authority's intent to enter into such a lease 144 145 no less than 60 days before the first public meeting at which 146 the Port Authority will consider the lease. The notice 147 requirement contained in this section shall run concurrently 148 with the public notice requirements contained in Article II. 149 Section 25. (a) The authority has the power to sell or otherwise convey or dispose of any lands or any interests or 150

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151 rights in lands to which the Port District acquired title after 152 January 1, 1987, or to which it may hereafter acquire title, 153 whenever the Port Authority determines it is in the best 154 interest of the Port District to do so at the best price and 155 terms obtainable, for such terms and conditions as the Port 156 Authority may in its discretion determine. The power to sell or 157 otherwise convey granted herein specifically includes the power 158 by the Port Authority to enter into public partnerships 159 regarding Port District lands upon such terms and conditions as 160 the Port Authority may in its discretion determine. However, any 161 conveyance or agreement must be for a public purpose.

162 1. All sales of land, interests, or rights in land, or the 163 lease of any interests in land, shall be for cash or upon terms 164 and security to be approved by the Port Authority. No deed shall 165 be executed and delivered for any sale until full payment is 166 made and received by the Port Authority.

167 2. Before selling or disposing of any land or any interest 168 or rights in and to any land, it shall be the duty of the Port 169 Authority shall to provide Public Notice regarding the intention 170 to sell or dispose of the land. The notice first publication 171 shall be not less than 15 days nor more than 30 days before the meeting at which the proposed sale or disposition will be 172 173 considered. The notice shall set forth a description of the 174 lands or interests or rights in lands offered for sale or other 175 disposition.

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3. Deeds of conveyance of lands, the titles to which are
held by the Port District or in the name of the Port Authority,
shall be by special warranty deed.

4. All deeds of conveyance held by the Port District or by
the Port Authority shall convey only the interest of the Port
District or the Port Authority in the property covered thereby.

182 (b) The Port Authority may exchange lands or interests or 183 rights in lands owned and acquired by the Port Authority after 184 January 1, 1987, or lands or interests or rights in said lands 185 for which title is otherwise vested in the Port Authority for other lands or interests or rights in lands within the state 186 187 owned by any person. The Port Authority shall fix the terms and 188 conditions of any such exchange and may pay or receive any sum 189 of money that the Port Authority considers necessary to equalize 190 the values of exchanged properties. Public Notice of the meeting 191 at which said exchange is considered shall be provided before 192 the adoption by the Port Authority of a resolution authorizing 193 the exchange of properties. The Port Authority shall also 194 publish notice in a manner provided in chapter 50, Florida 195 Statutes, of advertise, in a newspaper of general circulation in 196 Brevard County, the Port Authority's intent to exchange such 197 land or interest or rights in lands no less than 60 days before 198 the public meeting at which the Port Authority will consider the 199 exchange. This 60-day notice requirement shall run concurrently with the public notice requirements contained in Article II. 200

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ARTICLE V PORT COMMISSIONERS

205 The governing authority of the Port Section 1. (a) 206 District is hereby created and shall be designated as the Port 207 Authority and shall consist of five Port Commissioners, one Port 208 Commissioner from each Commissioner Port District, who shall be 209 a qualified elector and reside within the Commissioner Port 210 District from which he or she is appointed or nominated and 211 elected. All Port Commissioners shall be elected for 4-year 212 terms, and said terms shall be arranged so that three Port 213 Commissioners are elected at one general election and two Port 214 Commissioners elected at the next ensuing general election. For 215 the general election in 2014, the term of office of each Port 216 Commissioner shall commence on the Tuesday after the first 217 Monday in January after his or her election. Commencing with the 218 election in November 2016 and each general election thereafter, 219 The term of office of each Port Commissioner shall commence on 220 the first Port Authority meeting after his or her election at the general election and. The terms of office for those 221 222 commissioners which would expire in January 2017 shall expire 223 upon the commencement of their respective successor's term on 224 the first Port Authority meeting after the general election in 225 2016 and each general election thereafter.

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226 No Port Commissioner elected in the general election (b) 227 of 2014 or subsequent thereto shall serve more than three 228 consecutive terms. Service as a Port Commissioner before the 229 terms that commenced in January 2015 shall not be considered in 230 applying the term limitations of this section. The service of 231 any portion of, the resignation from, or forfeiture of an 232 elective office during any part of a 4-year elective term shall 233 be deemed to constitute a full and complete term under this 234 section.

235 Section 2. (a) Each Commissioner Port District shall be a 236 residency district for all elections hereunder. The five Port 237 Commissioners shall be elected at the general election held in 238 each Commissioner Port District next ensuing and at all 239 subsequent general primaries and general elections thereafter 240 upon the official county ballots, pursuant to this charter.

241 (b) Nomination of candidates shall be made by residency 242 districts at the primary elections, by the various political 243 parties, as general law provides for County Commissioners of 244 Brevard County, at which primary elections the electors of the 245 Port District at large who are qualified to vote in such primary 246 elections shall be entitled to vote. The Board of County 247 Commissioners shall not print the name of any person as a 248 candidate on the ballots for general elections unless he or she shall have been so nominated. 249

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(c) Candidates for nomination in primary elections shall

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251 pay the same filing fee to the Brevard Clerk of the Board of 252 County Supervisor of Elections Commissioners; file in the same 253 manner the like oaths, sworn statements, and receipts for party 254 assessments; be governed by the same restrictions; be subject to 255 like party assessments by the County Executive Committees of the 256 respective political parties; and in all respects comply with 257 the general laws of Florida governing candidates for Board of 258 County Commissioners in primaries.

(d) Elections of candidates shall be at general elections as provided by general law, at which general elections all qualified electors residing within the Port District shall be entitled to vote.

263 Section 7. All meetings of the Port Authority shall be 264 open to the public, shall be governed by chapters 286 and 189, 265 Florida Statutes, and shall be held at a duly noticed location 266 within the Port District. Records of all business transacted by 267 the Port Authority shall be kept and preserved in substantial 268 minute books by the secretary as permanent records, and the 269 minute books or excerpts therefrom, duly certified by the 270 secretary under the seal of the Port Authority, shall be prima 271 facie evidence in all courts of the proceedings of the Port Authority. Unless prohibited by law, such records may be 272 273 maintained in an electronic format in lieu of physical books. 274 The Port Authority shall have the power to prescribe by resolution rules for the conduct of its meetings not 275

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276 inconsistent herewith. 277 278 ARTICLE VI 279 ADDITIONAL POWERS 280 281 Section 4. Commencing in 2015, and every 3 years 282 thereafter, the Port Authority shall review the Port District 283 Land Use Plan. Before approving any amendment to the Land Use 284 Plan, the Port Authority shall provide Public Notice public 285 notice of the Port Authority meeting at which the amendment to 286 the Land Use Plan will be considered. Any amendment to the Port 287 District Land Use Plan shall only be considered at a duly 288 noticed public hearing. Nothing herein shall restrict the Port 289 Authority's ability to use Port Authority property in a manner 290 as determined by the Port Authority to be in the Port 291 Authority's best interest. 292 293 ARTICLE VIII 294 LEVY OF TAXES 295 296 Section 1. The Port Authority shall not, during any one 297 year, levy a tax in any greater sum or amount than shall be 298 necessary for the following purposes: 299 (a) A tax not exceeding 3 mills on the dollar of the total assessed valuations of all taxable property, both real and 300 Page 12 of 20

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301 personal, within said Port District for each year. Said tax 302 shall constitute an administration fund for operation, 303 maintenance, and general administration expenses and for the 304 purchase of rights-of-way.

(b) A tax for the purpose of paying the principal and interest on revenue certificates and revenue bonds outstanding, and for the proper sinking funds for the protection thereof, and not exceeding in the aggregate the sum of <u>\$20</u> \$7.5 million in principal, as the same severally mature in accordance with their tenure.

ARTICLE XVII CONTRACTS; COMPETITION

315 Section 1. No contract shall be let by the Port Authority 316 for any construction, improvement, repair, or building, nor 317 shall any goods, supplies, or materials for Port District 318 purposes or uses be purchased, when the amount to be paid by the 319 Port Authority shall exceed \$100,000 unless competitive 320 conditions have been maintained and competitive solicitations 321 sought except as otherwise provided by general law or this 322 charter. The Port Authority shall advertise a competitive 323 solicitation at least 10 days, but not more than 90 days, before 324 receiving bids in a manner provided in chapter 50, Florida Statutes, once a week for 3 consecutive weeks in a newspaper of 325

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326 general circulation in the Port District and Brevard County and 327 for no less than 3 consecutive weeks on the Port Authority's 328 website. Following the receipt and evaluations of the proposals 329 or bids, the Port Authority shall award the contract to the 330 proposer or bidder who presents the most responsive, responsible 331 proposal or bid at a cost most advantageous to the Port 332 Authority, all factors considered. The Port Authority retains 333 the authority to reject all proposals and bids. The Port 334 Authority may also require the deposit of cash, certified check, 335 or bid bond, not to exceed 10 percent of the bid or proposal, as 336 evidence of good faith on the part of the proposers or bidders, 337 such deposit to be returned when the bid or proposal is rejected 338 or performance bond deposited or contract completed, or shall be 339 retained to secure the payment of the penal sum in the event the 340 proposer or bidder fails to enter into such contract and give 341 such performance and payment bond or bonds. The Port Authority 342 may provide for preferences in the evaluation process with 343 respect to businesses or residents located within the Port 344 District.

345 Section 2. In the event it is reasonably expected that the 346 cost of a contract under section 1 shall be greater than $\frac{25,000}{10,000}$ 347 $\frac{10,000}{1000}$ but less than \$100,000, the Chief Executive Officer or 348 his or her designee shall do the following:

(a) <u>Request</u> Obtain at least three written bid offers to
 perform such work or furnish such property from at least three

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351	independent persons or business entities responsible in the
352	subject business endeavor under consideration.
353	(b) Make a record of the offers.
354	(c) After obtaining and recording such offers, award the
355	contract to the most responsive, responsible, and qualified
356	bidder of those solicited as provided in this article.
357	Section 3. In lieu of The competitive bid requirements set
358	forth in sections 1 and 2 <u>do not apply to:</u>
359	(a) Purchases through a contract issued by a federal,
360	state, or local government or a school board, or agencies
361	thereof, if such contract has been competitively bid;
362	(b) Purchases made pursuant to the Consultants'
363	Competitive Negotiation Act;
364	(c) Purchases made pursuant to s. 255.20, Florida
365	Statutes, as may be amended from time to time;
366	(d) Purchases of equipment, supplies, materials, or
367	services from a federal General Services Administration schedule
368	or for a federal agency when required for Port operations;
369	(e) Purchases of equipment, supplies, materials, or
370	services when competitive solicitation and award are excepted or
371	exempted by law, including, but not limited to, those identified
372	in chapters 255 and 287, Florida Statutes, as may be amended
373	from time to time;
374	(f) Purchases of required equipment, supplies, materials,
375	or services that are highly specialized or proprietary, or when
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376	no other authorized vendor can supply the required equipment,
377	supplies, materials, or services;
378	(g) Emergency purchases necessary to mitigate a situation
379	that threatens the safety of employees or passengers, the
380	operation of the Port, or the loss of Port property;
381	(h) Certain mandatory, recurring, or day-to-day
382	expenditures such as utilities, government fees, or purchases of
383	equipment, supplies, materials, or services provided through
384	interlocal governmental agreements;
385	(i) Purchases of government surplus material and
386	equipment;
387	(j) Purchases of used equipment and material to be used
388	for Port purposes, provided that two independent appraisals are
389	obtained and considered;
390	(k) Purchases through the Port Authority's Owner-Direct
391	Purchase Program when the construction contract or construction
392	management contract has been awarded in accordance with this
393	Article; and
394	(1) Situations in which the Port Authority has taken over
395	by transfer or assignment any contract authorized to be assigned
396	to it under this act, the Port Authority may use purchase
397	agreements or contracts of any state agency, county, school
398	board, or municipality, or of the Federal Government or its
399	agencies, which agreements or contracts have been competitively
400	bid for the purchase of goods, supplies, or materials for Port

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401 District purposes. 402 403 ARTICLE XIX 404 COMMERCIAL FISHING 405 406 The Port Authority shall invite representatives Section 2. 407 of the commercial fish dealing industry to offer a presentation 408 at a public hearing held at a regularly scheduled meeting, not 409 less than once every 2 years, to discuss the state of the commercial fish dealing industry at Port Canaveral. The Port 410 411 Authority shall provide Public Notice public notice before the 412 annual public hearing to discuss the state of the commercial 413 fish dealing industry at Port Canaveral. In addition, the Port 414 Authority shall provide written notice via United States mail to 415 existing commercial fish dealing lessees of the annual public 416 hearing no later than 45 days before the public hearing. At such 417 public hearing, members of the public will be permitted to 418 discuss with the Port Authority the commercial fish dealing 419 industry at Port Canaveral, ideas for improving the commercial 420 fish dealing industry at Port Canaveral, or other issues related 421 to the general state of the commercial fish dealing industry at 422 Port Canaveral. 423 Section 3. Before the nonrenewal of a lease or the 424 involuntary relocation of a lessee engaged in commercial fish

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dealing operations, the Port Authority shall provide Public

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426 Notice public notice of the item to be considered at a public 427 hearing. At the public hearing, the lessee shall be entitled to 428 present information with respect to remaining in the current 429 location or to have its lease renewed, subject to the then 430 prevailing terms, conditions, and rates pertaining to similar 431 parcels of lands or leaseholds within the Port. The Port 432 Authority may offer the commercial fish dealing lessee a reduced 433 rental rate conditioned upon the lessee's primary use of the 434 premises for commercial fish dealing operations. Following the 435 lessee's presentation to the Port Authority, the Port Authority 436 may, by a supermajority vote, elect to not renew the lease or to relocate the lessee if permitted pursuant to the terms of the 437 438 lease. This section shall only apply to leases between the Port 439 Authority and a lessee primarily engaged in commercial fish 440 dealing operations.

ARTICLE XX

PUBLIC RECREATIONAL INTERESTS

(a) The Port Authority shall, in its discretion, use its
best efforts to facilitate public recreational interests. The
Port Authority shall hold an annual public hearing to discuss
the state of recreational interests at Port Canaveral. The Port
Authority shall provide <u>Public Notice</u> <u>public notice</u> before
holding the public hearing on the state of recreational

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451 interests at Port Canaveral at a regularly scheduled Port 452 Authority meeting. 453 At the public hearing, members of the public will be (b) 454 permitted to discuss any issues, problems, concerns, and 455 proposals related to recreational interests at Port Canaveral. 456 The term "recreational interests" shall include, but (C) 457 not be limited to, all activities at Port Canaveral related to 458 parks, boating, fishing, and camping. The Port Authority will 459 maintain these recreational interests. 460 461 ARTICLE XXI 462 COMMERCIAL SPACE LAUNCH INDUSTRY 463 464 Section 1. The Port Authority shall take reasonable 465 measures to support the Commercial Space Launch Industry at Port 466 Canaveral and shall submit by February 1 of each year, 467 commencing February 1, 2025, an annual report to the chair of 468 the Space Florida Board of Directors on such measures. The term 469 "Commercial Space Launch Industry" means any company 470 substantially engaged in the transport, operation, and recovery of space launch or landing services with active maritime 471 472 operations at Port Canaveral. Section 2. The Port Authority shall hold a public hearing 473 474 at least once every 2 years to discuss the state of Commercial 475 Space Launch Industry interests at Port Canaveral. The Port

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476	Authority shall invite representatives from the Commercial Space		
477	Launch Industry with active maritime assets or operations at		
478	Port Canaveral and Space Florida to attend the public hearing at		
479	least 45 days before the public hearing. The Port Authority		
480	shall provide Public Notice before holding the public hearing at		
481	a regularly scheduled Port Authority meeting. In addition, the		
482	Port Authority shall provide written notice of the hearing via		
483	United States mail to the chair of the Space Florida Board of		
484	Directors at least 45 days before the public hearing.		
485	Section 3. At the public hearing, representatives from the		
486	Commercial Space Launch Industry and Space Florida and members		
487	of the public will be permitted to discuss any issues, concerns,		
488	or proposals related to the growth of the Commercial Space		
489	Launch Industry at Port Canaveral.		
490	Section 2. This act shall be liberally construed to		
491	effectuate the purposes set forth herein.		
492	Section 3. This act shall take effect upon becoming a law.		
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