

1 A bill to be entitled
 2 An act relating to restrictive housing in prisons;
 3 creating s. 944.022, F.S.; defining terms; requiring
 4 the Office of Program Policy Analysis and Government
 5 Accountability to conduct a specified annual study;
 6 requiring the office to report the findings of the
 7 annual study to the Governor and the Legislature;
 8 specifying requirements for the study; providing an
 9 effective date.

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 11 Be It Enacted by the Legislature of the State of Florida:

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 13 **Section 1. Section 944.022, Florida Statutes, is created**
 14 **to read:**

15 944.022 Study on the use of restrictive housing.—

16 (1) As used in this section, the term:

17 (a) "Administrative confinement" means a temporary removal
 18 of a prisoner from the general prison population to maintain
 19 safety and security until prison officials can arrange a more
 20 permanent housing placement. While administrative confinement
 21 typically lasts no longer than 90 days, the department may hold
 22 a prisoner for a longer period.

23 (b) "Close Management" means an indefinite housing
 24 assignment for prisoners who have shown that they are unable to
 25 live in the general population without abusing the rights and

26 privileges of others. Close Management I is the most
27 restrictive, with conditions becoming progressively less
28 restrictive from Close Management II to Close Management III.

29 (c) "Disciplinary confinement" means a temporary form of
30 solitary confinement for prisoners who have violated department
31 rules. Depending on the severity of the misconduct, prisoners
32 may be confined to a cell for 30 to 60 days. If multiple
33 disciplinary charges are issued, confinement may extend beyond
34 60 days.

35 (d) "Maximum Management" means the most extreme form of
36 solitary confinement used by the department, in which prisoners
37 are held in single-person isolation cells or confined within a
38 cage inside the cell, with no natural light. This term includes
39 severely limited out-of-cell time, a ban on telephone calls and
40 personal visits, and reading materials restricted to religious
41 texts. This level of confinement is reserved for individuals
42 deemed an extreme security risk.

43 (e) "Restrictive housing" or "solitary confinement" means
44 confinement to one's cell for 22 to 24 hours per day with
45 extremely limited and rare contact with other people.

46 (2) The Office of Program Policy Analysis and Government
47 Accountability shall conduct an annual study on the use of
48 restrictive housing for all prisoners in the state correctional
49 system. The restrictive housing placements to be studied
50 include, but are not limited to, maximum management;

51 disciplinary confinement; Close Management I, II, and III; and
52 administrative confinement pursuant to rule 33-602.220, Florida
53 Administrative Code. These types of restrictive housing are
54 generally referred to as solitary confinement. The study must
55 include prisoners placed in both single and double cells. The
56 Office of Program Policy Analysis and Government Accountability
57 shall report the findings of the annual study to the Governor,
58 the President of the Senate, and the Speaker of the House of
59 Representative.

60 (3) The study must include all of the following
61 information, disaggregated by age group, correctional facility,
62 and type of restrictive housing, as well as aggregated for
63 department facilities:

64 (a) The total number of prisoners placed in restrictive
65 housing, including the monthly placements at each facility,
66 categorized by type of restrictive housing.

67 (b) The duration of each placement, including the total
68 and consecutive days spent in restrictive housing and in each
69 specific type of restrictive housing.

70 (c) The reasons for placement in restrictive housing.

71 (d) The frequency with which each prisoner is placed in
72 restrictive housing during the year.

73 (e) For each prisoner placed in restrictive housing, the
74 person's gender, race, ethnicity, weight, age, and any
75 disability, as defined by the Americans with Disabilities Act

76 (ADA).

77 (f) An assessment of whether alternative strategies or
78 mental health interventions were attempted before the use of
79 restrictive housing, including the frequency of security checks
80 and medical checks, and any property, such as a mattress,
81 sheets, clothing, or personal items, restricted or removed,
82 including the reason, duration, and type of property removed.

83 (g) The number of ADA accommodation requests and approvals
84 and whether the prisoner has an individualized education plan.

85 (h) An evaluation of facility conditions, including air
86 conditioning, access to legal telephone calls, reading
87 materials, nutrition, clothing, medical care, showers, hygiene
88 supplies, and the size of restrictive housing cells.

89 (i) An analysis of the impact of restrictive housing on
90 mental health, including changes in the severity of mental
91 illness before, during, and after placement; placements in self-
92 harm observation status; instances of self-injurious behavior,
93 including self-mutilation; inpatient mental health treatment
94 placements, such as crisis stabilization units and transitional
95 care units; suicide attempts and suicides in restrictive
96 housing; incidents of self-harm and suicide attempts before
97 placement; and psychological autopsies of individuals previously
98 placed in restrictive housing.

99 (j) Economic data comparing the average yearly cost of
100 housing prisoners in Maximum Management, disciplinary

101 confinement, close management, and administrative confinement
102 versus the cost of housing them in the general population,
103 including an overall cost comparison and the methodology used
104 for cost calculations.

105 (k) A determination of whether restrictive housing is more
106 or less expensive than housing in the general population.

107 (l) An assessment of whether the 3-year recidivism rate
108 differs between persons who experienced restrictive housing and
109 persons who did not.

110 **Section 2.** This act shall take effect July 1, 2025.