By Senator Simon

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

1617

18

19

20

2122

23

24

25

2.6

27

28

29

3-01400-25 20251086

A bill to be entitled An act relating to the Department of Elderly Affairs; repealing s. 400.0067, F.S., relating to the State Long-Term Care Ombudsman Council; amending s. 409.979, F.S.; deleting obsolete language; requiring aging and disability resource center personnel to place individuals requesting enrollment for home and community-based services on all appropriate preenrollment lists; conforming provisions to changes made by the act; amending s. 430.03, F.S.; revising purposes of the department; amending s. 430.04, F.S.; clarifying that the department is responsible for designating area agencies on aging; creating s. 430.09, F.S.; specifying requirements for the procurement of commodities and contractual services by area agencies on aging and their subcontractors; specifying limitations on salaries paid to administrative employees of area agencies on aging; providing construction; amending s. 430.203, F.S.; revising definitions; defining the term "elderly person"; amending s. 430.204, F.S.; deleting the requirement that the department fund more than one community care service system within specified counties; deleting the requirement that certain contracted entities provide a specified percentage of funding necessary to support certain operation costs; amending s. 430.205, F.S.; deleting the requirement that the department fund more than one community care service system within specified counties; deleting

31

32

33 34

35 36

3738

39

40

41

42

43

44 45

46

47

48 49

50

51

52

53

54

5556

57

58

3-01400-25 20251086\_\_\_

construction; revising training program requirements for community-care-for-the-elderly service providers and staff; redesignating the term "primary consideration" as "priority consideration"; amending s. 430.2053, F.S.; redesignating "aging resource centers" as "aging and disability resource centers"; expanding the purpose of such centers to include providing services and resources to adults with disabilities in addition to the elderly; revising duties of such centers; making technical and conforming changes; creating s. 430.401, F.S.; providing a purpose for specified provisions; providing legislative intent; defining the terms "center" and "department"; creating the Florida Alzheimer's Center of Excellence within the department; specifying duties of the center; requiring the center to work with specified entities; authorizing the center to either provide direct services or contract for the provision of such services to fulfill its duties; specifying eligibility criteria for receiving services from the center; authorizing the center to provide assistance to caregiving families of individuals eligible for services, subject to the availability of funds and resources; amending s. 430.503, F.S.; deleting the requirement that provider agencies assess and collect fees for services under the Alzheimer's Disease Initiative; amending s. 430.602, F.S.; defining the term "functionally impaired elderly person"; amending

60

61 62

63

64 65

66

67 68

69

70

71

72

73

74

75

76

77 78

79

80

81

82

83

8485

86

87

3-01400-25 20251086

s. 430.605, F.S.; revising criteria for special supplement subsidy payments for certain persons; amending s. 430.901, F.S.; conforming a provision to changes made by the act; amending s. 744.2001, F.S.; deleting the requirement that the executive director of the Office of Public and Professional Guardians report to the Secretary of Elderly Affairs; amending s. 744.2003, F.S.; increasing the bond amount required to be maintained by professional guardians; requiring the court to enter a written order including specified findings if the judge decides to waive a certain bond requirement for a quardian; amending s. 744.2004, F.S.; revising administrative penalties the office may impose in disciplinary proceedings against professional guardians; amending s. 744.20041, F.S.; revising grounds for disciplinary action against professional quardians; revising administrative penalties the office may impose in disciplinary proceedings; creating s. 744.20061, F.S.; specifying requirements for offices of public guardian; specifying requirements for the board of directors of such offices; defining terms; requiring board members to disclose conflicts of interest related to certain activities presented to the board for consideration; specifying procedures for handling such disclosed conflicts of interest; requiring the department's contracts with all offices of public quardian to contain specified penalties related to failure to disclose conflicts of interest; providing

89

90

91

92

93 94

95

96

9798

99

100

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

3-01400-25 20251086

applicability; requiring the department to reprocure contracts where a conflict of interest was not disclosed; requiring the department to recoup certain costs related to such contract from the applicable office of public guardian; amending s. 744.2103, F.S.; increasing the frequency with which offices of public guardian are audited; revising requirements for such audits; amending s. 744.2104, F.S.; authorizing the Office of Public and Professional Guardians to issue subpoenas in certain investigations; providing for enforcement of such subpoenas; amending s. 744.351, F.S.; requiring the court to enter a written order including specified findings if it waives a certain bond requirement for a guardian; amending s. 744.361, F.S.; revising a quardian's authority to dictate a ward's right to visitation or contact with his or her family and friends; amending s. 744.3701, F.S.; authorizing the clerks of court to disclose certain confidential information to the department; amending s. 744.441, F.S.; requiring that a guardian's petition for the sale, mortgage, or lease of a ward's property include specified information; creating s. 744.448, F.S.; requiring that a written, certified appraisal of a ward's real property be completed before a guardian may file a petition for authorization to act on the real property; specifying requirements for the appraisal; requiring quardians to make specified efforts to market the ward's property effectively to obtain the highest sale price; specifying requirements

3-01400-25 20251086\_\_\_

for the petition for authorization to act on the real property; specifying notice requirements for the petition; requiring guardians to maintain certain records related to the sale of the property for a specified timeframe; providing that such records must be made available for inspection and review upon request by the Office of Public and Professional Guardians and the court; specifying requirements for an annual accounting following the sale; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. <u>Section 400.0067</u>, <u>Florida Statutes</u>, <u>is repealed</u>. Section 2. Subsections (2) and (3) of section 409.979, Florida Statutes, are amended to read:

409.979 Eligibility.-

- (2) ENROLLMENT OFFERS.—Subject to the availability of funds, the Department of Elderly Affairs shall make offers for enrollment to eligible individuals based on a preenrollment list wait—list prioritization. Before making enrollment offers, the agency and the Department of Elderly Affairs shall determine that sufficient funds exist to support additional enrollment into plans.
- (a) A Medicaid recipient enrolled in one of the following Medicaid home and community-based services waiver programs who meets the eligibility criteria established in subsection (1) is eligible to participate in the long-term care managed care program and must be transitioned into the long-term care managed

3-01400-25 20251086

care program by January 1, 2018:

- 1. Traumatic Brain and Spinal Cord Injury Waiver.
- 2. Adult Cystic Fibrosis Waiver.
- 3. Project AIDS Care Waiver.
- (b) The agency shall seek federal approval to terminate the Traumatic Brain and Spinal Cord Injury Waiver, the Adult Cystic Fibrosis Waiver, and the Project AIDS Care Waiver once all eligible Medicaid recipients have transitioned into the longterm care managed care program.
- (3) PREENROLLMENT WAIT LIST, RELEASE, AND OFFER PROCESS.—
  The Department of Elderly Affairs shall maintain a statewide
  preenrollment wait list for enrollment for home and communitybased services through the long-term care managed care program.
- (a) The Department of Elderly Affairs shall prioritize individuals for potential enrollment for home and community-based services through the long-term care managed care program using a frailty-based screening or assessment tool that results in a priority score. The priority score is used to set an order for releasing individuals from the preenrollment wait list for potential enrollment in the long-term care managed care program. If capacity is limited for individuals with identical priority scores, the individual with the oldest date of placement on the preenrollment wait list must shall receive priority for release.
- 1. Pursuant to s. 430.2053, aging and disability resource center personnel and other personnel authorized and certified by the Department of Elderly Affairs shall perform the screening or assessment for each individual requesting enrollment for home and community-based services through the long-term care managed care program. Aging and disability resource center personnel

3-01400-25 20251086

shall place an individual on all appropriate preenrollment

lists. The Department of Elderly Affairs shall request that the individual or the individual's authorized representative provide alternate contact names and contact information.

- 2. The individual requesting the long-term care services, or the individual's authorized representative, must participate in an initial screening or assessment rescreening for placement on the preenrollment wait list. The screening or assessment rescreening must be completed in its entirety before placement on the preenrollment wait list.
- 3. Pursuant to s. 430.2053, aging resource center personnel authorized and certified by the Department of Elderly Affairs shall administer rescreening annually or upon notification of a significant change in an individual's circumstances for an individual with a high priority score. Aging and disability resource center personnel may administer rescreening annually or upon notification of a significant change in an individual's circumstances for an individual with a low priority score.
- 4. The Department of Elderly Affairs shall adopt by rule a screening or assessment tool that generates the priority score and shall make publicly available on its website the specific methodology used to calculate an individual's priority score.
- (b) Upon completion of the screening or <u>assessment</u> rescreening process, the Department of Elderly Affairs shall notify the individual or the individual's authorized representative that the individual has been placed on the <u>preenrollment</u> wait list, unless the individual has a low priority score. The Department of Elderly Affairs must maintain contact information for each individual with a low priority

3-01400-25 20251086

disability resource center personnel shall inform individuals with low priority scores of community resources available to assist them and inform them that they may contact the aging and disability resource center for a new assessment at any time if they experience a change in circumstances.

- (c) If the Department of Elderly Affairs is unable to contact the individual or the individual's authorized representative to schedule an initial screening or assessment rescreening, and documents the actions taken to make such contact, it shall send a letter to the last documented address of the individual or the individual's authorized representative. The letter must advise the individual or his or her authorized representative that he or she must contact the Department of Elderly Affairs within 30 calendar days after the date of the notice to schedule a screening or assessment rescreening and must notify the individual that failure to complete the screening or assessment rescreening will result in his or her termination from the screening or assessment process and the preenrollment wait list.
- (d) After notification by the agency of available capacity, the CARES program shall conduct a prerelease assessment. The Department of Elderly Affairs shall release individuals from the <a href="mailto:preenrollment">preenrollment</a> wait list based on the priority scoring process and prerelease assessment results. Upon release, individuals who meet all eligibility criteria may enroll in the long-term care managed care program.
- (e) The Department of Elderly Affairs may terminate an individual's inclusion on the preenrollment  $\frac{1}{2}$  list if the

3-01400-25 20251086

233 individual:

1. Does not have a current priority score due to the individual's action or inaction;

- 2. Requests to be removed from the wait list;
- 3. Does not keep an appointment to complete the rescreening without scheduling another appointment and has not responded to three documented attempts by the Department of Elderly Affairs to contact the individual;
- 4. Receives an offer to begin the eligibility determination process for the long-term care managed care program; or
- 5. Begins receiving services through the long-term care managed care program.

An individual whose inclusion on the <u>preenrollment</u> wait list is terminated must initiate a new request for placement on the <u>preenrollment</u> wait list, and any previous priority considerations must be disregarded.

- (f) Notwithstanding this subsection, the following individuals are afforded priority enrollment for home and community-based services through the long-term care managed care program and do not have to complete the screening or <a href="mailto:preenrollment list wait-list">preenrollment list wait-list</a> process if all other long-term care managed care program eligibility requirements are met:
- 1. An individual who is 18, 19, or 20 years of age who has a chronic debilitating disease or condition of one or more physiological or organ systems which generally make the individual dependent upon 24-hour-per-day medical, nursing, or health supervision or intervention.
  - 2. A nursing facility resident who requests to transition

3-01400-25 20251086

into the community and who has resided in a Florida-licensed skilled nursing facility for at least 60 consecutive days.

- 3. An individual who is referred by the Department of Children and Families pursuant to the Adult Protective Services Act, ss. 415.101-415.113, as high risk and who is placed in an assisted living facility temporarily funded by the Department of Children and Families.
- (g) The Department of Elderly Affairs and the agency may adopt rules to implement this subsection.
- Section 3. Subsection (7) of section 430.03, Florida Statutes, is amended to read:
- 430.03 Purposes.—The purposes of the Department of Elderly Affairs are to:
- (7) Oversee implementation of federally funded and state-funded programs and services for the state's elderly population and provide direct services to the state's elderly population when the department deems it appropriate and necessary.
- Section 4. Subsection (2) of section 430.04, Florida Statutes, is amended to read:
- 430.04 Duties and responsibilities of the Department of Elderly Affairs.—The Department of Elderly Affairs shall:
- (2) Designate area agencies on aging, as authorized under the Older Americans Act of 1965, as amended, and be responsible for ensuring that each area agency on aging operates in a manner to ensure that the elderly of this state receive the best services possible. The department shall rescind designation of an area agency on aging or take intermediate measures against the agency, including corrective action, unannounced special monitoring, temporary assumption of operation of one or more

3-01400-25 20251086

programs by the department, placement on probationary status, imposing a moratorium on agency action, imposing financial penalties for nonperformance, or other administrative action pursuant to chapter 120, if the department finds that:

- (a) An intentional or negligent act of the agency has materially affected the health, welfare, or safety of clients, or substantially and negatively affected the operation of an aging services program.
- (b) The agency lacks financial stability sufficient to meet contractual obligations or that contractual funds have been misappropriated.
- (c) The agency has committed multiple or repeated violations of legal and regulatory requirements or department standards.
- (d) The agency has failed to continue the provision or expansion of services after the declaration of a state of emergency.
- (e) The agency has exceeded its authority or otherwise failed to adhere to the terms of its contract with the department or has exceeded its authority or otherwise failed to adhere to the provisions specifically provided by statute or rule adopted by the department.
- (f) The agency has failed to properly determine client eligibility as defined by the department.
- $\underline{\mbox{(g)}}$  The agency has failed to  $\underline{\mbox{or}}$  efficiently manage program budgets.
- $\underline{\text{(h)}}$  The agency has failed to implement and maintain a department-approved client grievance resolution procedure.
  - Section 5. Section 430.09, Florida Statutes, is created to

3-01400-25 20251086

read:

430.09 Area agency on aging expenditures.-

- (1) The procurement of commodities or contractual services by the area agencies on aging and their subcontractors is governed by the financial guidelines developed by the department and must comply with applicable state and federal law and follow good business practices.
- (a) Area agencies on aging shall competitively procure all contracts consistent with the federal simplified acquisition threshold.
- (b) Area agencies on aging shall competitively procure all contracts with related parties in an amount not to exceed the threshold for CATEGORY TWO as provided in s. 287.017.
- (c) Financial consequences as established by the department and incorporated into the contract must be imposed by the department for noncompliance with applicable local, state, or federal law for the procurement of commodities or contractual services.
- (2) Notwithstanding any other law, administrative employees of an area agency on aging may not receive from state-appropriated funds, including state-appropriated federal funds, a salary, whether base pay or base pay combined with any bonus or incentive payment, in excess of 150 percent of the annual salary paid to the Secretary of Elderly Affairs. This limitation applies regardless of the number of contracts an area agency on aging may execute with the department. This subsection does not prohibit any party from providing cash that is not from state-appropriated funds to an administrative employee of an area agency on aging.

3-01400-25 20251086

Section 6. Present subsections (7) through (12) of section 430.203, Florida Statutes, are redesignated as subsections (8) through (13), respectively, a new subsection (7) is added to that section, and subsections (3) and (5) and present subsections (9) and (10) are amended, to read:

430.203 Community care for the elderly; definitions.—As used in ss. 430.201-430.207, the term:

- (3) "Community care service system" means a service network comprising a variety of home-delivered services, day care services, and other basic services, hereinafter referred to as "core services," for functionally impaired elderly persons which are provided by or through a <u>single designated</u> lead agency. Its purpose is to provide a continuum of care encompassing a full range of preventive, maintenance, and restorative services for functionally impaired elderly persons.
- (5) "Core services" means a variety of home-delivered services, day care services, and other basic services that may be provided by several entities. Core services are those services that are most needed to prevent unnecessary institutionalization. The area agency on aging may shall not directly provide core services unless the designated lead agency is unable to perform its duties and the department approves.
- (7) "Elderly person" means any person 60 years of age or over who is currently a resident of this state and intends to remain in this state.
- (10) (9) "Lead agency" means an agency designated at least once every 6 years by an area agency on aging as the result of a competitive procurement conducted through a request for proposal.

379

380 381

382

383

384

385

386

387 388

389

390

391

392393

394

395

396

397

398

399

400

401

402

403

404

405

406

3-01400-25 20251086

(a) The request for proposal must be developed by the area agency on aging and include requirements for the assurance of quality and cost-efficiency of services, minimum personnel standards, and employee benefits. The department shall adopt a rule creating a dispute resolution mechanism. The rule, which shall be adopted no later than August 1, 2009, and which all area agencies on aging shall be required to follow, must shall create standards for a bid protest and a procedure for resolution. The dispute resolution mechanism established in the rule must shall include a provision for a qualified, impartial decisionmaker who shall conduct a hearing to determine whether the area agency's proposed action is contrary to the area agency's governing statutes or rules or to the solicitation specifications. The standard of proof for the protestor must shall be whether the area agency's action was clearly erroneous, contrary to competition, arbitrary, or capricious. The dispute resolution mechanism must shall also provide a mechanism for review of the decisionmaker's determination by a qualified and impartial reviewer, if review is requested. The standards for the bid protest must shall include the following provisions:

- 1. A provision Requiring notice of an area agency's proposed contract award and a clear point of entry for any substantially affected entity to challenge the proposed award.
- 2. <u>Automatically staying</u> A provision for an automatic stay of the contract award process upon the filing of a bid protest which may that shall not be lifted until the protest is resolved.
- 3. Allowing Provisions permitting all substantially affected entities to have an opportunity to participate in the

3-01400-25 20251086

hearing, to conduct discovery, to obtain subpoenas compelling the appearance of witnesses, to present evidence and argument on all issues involved, to conduct cross-examination, to submit rebuttal evidence, and to submit proposed findings of fact and conclusions of law.

- 4. Expeditiously resolving Provisions for expeditious resolution of the bid protest, including a requirement that once the area agency on aging refers a bid protest petition to the decisionmaker, a hearing <u>must shall</u> be conducted within 30 days, unless that timeframe is waived by all parties.
- (b) For any lead agency designation conducted <u>before</u> prior to the effective date of this subsection that is the subject matter of litigation on the date on which this subsection becomes law, the litigants shall be entitled to proceed with discovery under the Florida Rules of Civil Procedure immediately upon the date on which this subsection becomes law, and the litigants shall further be entitled to participate in the bid protest procedures enacted by rule pursuant to this subsection.
- (c) In each community care service system, the lead agency must be given the authority and responsibility to coordinate some or all of the services, either directly or through subcontracts, for functionally impaired elderly persons. These services must include case management, homemaker and chore services, respite care, adult day care, personal care services, home-delivered meals, counseling, information and referral, and emergency home repair services. The lead agency shall must compile community care statistics and monitor, when applicable, subcontracts with agencies providing core services.
  - (11) (10) "Personal care services" has the same meaning as

3-01400-25 20251086

the term "personal care" as defined in s. 400.462, but means services to assist with bathing, dressing, ambulation, housekeeping, supervision, emotional security, eating, supervision of self-administered medications, and assistance in securing health care from appropriate sources. Personal care services does not include medical services.

Section 7. Subsections (1) and (5) of section 430.204, Florida Statutes, are amended to read:

430.204 Community-care-for-the-elderly core services; departmental powers and duties.—

(1) (a) The department shall fund, through each area agency on aging, at least one community care service system the primary purpose of which is the prevention of unnecessary institutionalization of functionally impaired elderly persons through the provision of community-based core services. Whenever feasible, an area agency on aging shall be the contracting agency of preference to engage only in the planning and funding of community-care-for-the-elderly core services for functionally impaired elderly persons.

(b)—The department shall fund, through each area agency on aging in each county as defined in s. 125.011(1), more than one community care service system the primary purpose of which is the prevention of unnecessary institutionalization of functionally impaired elderly persons through the provision of community-based core services.

(5)—Entities contracting to provide core services under ss. 430.201-430.207 must provide a minimum of 10 percent of the funding necessary for the support of project operations. In-kind contributions, whether materials, commodities, transportation,

3-01400-25 20251086

office space, other types of facilities, or personal services, and contributions of money or services from functionally impaired elderly persons may be evaluated and counted as part or all of the required local funding.

Section 8. Subsections (1), (2), and (4), and paragraph (a) of subsection (5) of section 430.205, Florida Statutes, are amended to read:

430.205 Community care service system.-

- (1) (a) The department, through the area agency on aging, shall fund in each planning and service area at least one community care service system that provides case management and other in-home and community services as needed to help the older person maintain independence and prevent or delay more costly institutional care.
- (b) The department shall fund, through the area agency on aging in each county as defined in s. 125.011(1), more than one community care service system that provides case management and other in-home and community services as needed to help elderly persons maintain independence and prevent or delay more costly institutional care.
- (2) Core services and other support services may be furnished by public or private agencies or organizations. Each community care service system must be under the direction of a lead agency that coordinates the activities of individual contracting agencies providing community-care-for-the-elderly services. When practicable, the activities of a community care service area may be directed from a multiservice senior center, as defined in s. 430.901, and coordinated with other services offered therein. This subsection does not require programs in

3-01400-25 20251086

existence prior to the effective date of this act to be relocated.

- (4) An annual A preservice and inservice training program for community-care-for-the-elderly service providers and staff may be designed and implemented to help assure the delivery of quality services. The department shall specify in rules the training standards and requirements for the community-care-for-the-elderly service providers and staff. Training must be sufficient to ensure that quality services are provided to clients and that appropriate skills are developed to conduct the program.
- (5) Any person who has been classified as a functionally impaired elderly person is eligible to receive community-carefor-the-elderly core services.
- (a) Those elderly persons who are determined by protective investigations to be <a href="https://miss.com/hiss.

3-01400-25 20251086

protective services negotiate the referral placement of, and the services to be provided to, a vulnerable adult or victim of abuse, neglect, or exploitation. If an agreement cannot be reached with adult protective services for modification of the referral decision, the determination by adult protective services prevails shall prevail.

Section 9. Section 430.2053, Florida Statutes, is amended to read:

430.2053 Aging and disability resource centers.-

- (1) The department, in consultation with the Agency for Health Care Administration and the Department of Children and Families, shall develop pilot projects for aging and disability resource centers.
- (2) The purposes of an aging <u>and disability</u> resource center is <del>shall be</del>:
- (a) To provide Florida's elders and adults with disabilities and their families with a locally focused, coordinated approach to integrating information and referral for all available services for individuals elders with the eligibility determination entities for state and federally funded long-term-care services.
- (b) To provide for easier access to long-term-care services by Florida's elders and adults with disabilities and their families by creating multiple access points to the long-term-care network that flow through one established entity with wide community recognition.
- (3) The duties of an aging <u>and disability</u> resource center are to:
  - (a) Develop referral agreements with local community

3-01400-25 20251086

service organizations, such as senior centers, existing elder service providers, volunteer associations, and other similar organizations, to better assist clients who do not need or do not wish to enroll in programs funded by the department or the agency. The referral agreements must also include a protocol, developed and approved by the department, which provides specific actions that an aging and disability resource center and local community service organizations must take when an individual elder or his or her an elder's representative seeking information on long-term-care services contacts a local community service organization prior to contacting the aging and disability resource center. The protocol must shall be designed to ensure that individuals elders and their families are able to access information and services in the most efficient and least cumbersome manner possible.

- (b) Provide an initial screening of all clients who request long-term-care services to determine whether the person would be most appropriately served through any combination of federally funded programs, state-funded programs, locally funded or community volunteer programs, or private funding for services.
- (c) Determine eligibility for the programs and services listed in subsection (9) for persons residing within the geographic area served by the aging and disability resource center and determine a priority ranking for services which is based upon the potential recipient's frailty level and likelihood of institutional placement without such services.
- (d) Place on and release from the preenrollment lists clients eligible for the Alzheimer's Disease Initiative, the community care for the elderly program, home care for the

3-01400-25 20251086

## elderly, and the long-term care managed care program.

- (e) When financial resources become available, refer a client to the most appropriate entity to begin receiving services. The aging and disability resource center shall make referrals to lead agencies for service provision that ensure that individuals who are vulnerable adults in need of services pursuant to s. 415.104(3)(b), or who are victims of abuse, neglect, or exploitation in need of immediate services to prevent further harm and are referred by the adult protective services program, are given primary consideration for receiving community-care-for-the-elderly services in compliance with the requirements of s. 430.205(5)(a) and that other referrals for services are in compliance with s. 430.205(5)(b).
- (f) Convene a work group to advise in the planning, implementation, and evaluation of the aging and disability resource center. The work group shall be composed comprised of representatives of local service providers, Alzheimer's Association chapters, housing authorities, social service organizations, advocacy groups, representatives of clients receiving services through the aging and disability resource center, and any other persons or groups as determined by the department. The aging and disability resource center, in consultation with the work group, must develop annual program improvement plans and submit such plans that shall be submitted to the department for consideration. The department shall review each annual improvement plan and make recommendations on how to implement the components of the plan.
- (g) Enhance the existing area agency on aging in each planning and service area by integrating, either physically or

3-01400-25 20251086

virtually, the staff and services of the area agency on aging with the staff of the department's local CARES Medicaid preadmission screening unit and a sufficient number of staff from the Department of Children and Families' Economic Self-Sufficiency Unit necessary to determine the financial eligibility for all persons age 60 and older residing within the area served by the aging and disability resource center who that are seeking Medicaid services, Supplemental Security Income, and food assistance.

- (h) Assist clients who request long-term care services in being evaluated for eligibility for enrollment in the Medicaid long-term care managed care program as eligible plans become available in each of the regions pursuant to s. 409.981(2).
- (i) Provide enrollment and coverage information to Medicaid managed long-term care enrollees as qualified plans become available in each of the regions pursuant to s. 409.981(2).
- (j) Assist Medicaid recipients enrolled in the Medicaid long-term care managed care program with informally resolving grievances with a managed care network and assist Medicaid recipients in accessing the managed care network's formal grievance process as eligible plans become available in each of the regions defined in s. 409.981(2).
- (4) The department shall select the entities to become aging and disability resource centers based on each entity's readiness and ability to perform the duties listed in subsection (3) and the entity's:
- (a) Expertise in the needs of each target population the center proposes to serve and a thorough knowledge of the providers that serve these populations.

3-01400-25 20251086

(b) Strong connections to service providers, volunteer agencies, and community institutions.

- (c) Expertise in information and referral activities.
- (d) Knowledge of long-term-care resources, including resources designed to provide services in the least restrictive setting.
  - (e) Financial solvency and stability.
- (f) Ability to collect, monitor, and analyze data in a timely and accurate manner, along with systems that meet the department's standards.
- (g) Commitment to adequate staffing by qualified personnel to effectively perform all functions.
- (h) Ability to meet all performance standards established by the department.
- (5) The aging and disability resource center shall have a governing body which shall be the same entity described in s. 20.41(7), and an executive director who may be the same person as described in s. 20.41(7). The governing body shall annually evaluate the performance of the executive director.
- (6) The aging <u>and disability</u> resource center may not be a provider of direct services other than information and referral services, <u>outreach</u>, and screening <u>or intake</u>. The aging and <u>disability resource center must obtain a waiver to be the provider of any other direct services.</u>
- (7) The aging <u>and disability</u> resource center must agree to allow the department to review any financial information the department determines is necessary for monitoring or reporting purposes, including financial relationships.
  - (8) The duties and responsibilities of the community care

3-01400-25 20251086

for the elderly lead agencies within each area served by an aging and disability resource center are shall be to:

- (a) Develop strong community partnerships to maximize the use of community resources for the purpose of assisting elders to remain in their community settings for as long as it is safely possible.
- (b) Conduct comprehensive assessments of clients that have been determined eligible and develop a care plan consistent with established protocols that ensures that the unique needs of each client are met.
- (9) The services to be administered through the aging <u>and disability</u> resource center <u>must</u> <del>shall</del> include those funded by the following programs:
  - (a) Community care for the elderly.
  - (b) Home care for the elderly.
  - (c) Contracted services.
  - (d) Alzheimer's disease initiative.
  - (e) Older Americans Act.
- of an aging and disability resource center, develop by rule operational and quality assurance standards and outcome measures to ensure that clients receiving services through all long-term-care programs administered through an aging and disability resource center are receiving the appropriate care they require and that contractors and subcontractors are adhering to the terms of their contracts and are acting in the best interests of the clients they are serving, consistent with the intent of the Legislature to reduce the use of and cost of nursing home care. The department shall by rule provide operating procedures for

3-01400-25 20251086

aging and disability resource centers, which must shall include:

- (a) Minimum standards for financial operation, including audit procedures.
- (b) Procedures for monitoring and sanctioning of service providers.
- (c) Minimum standards for technology  $\underline{\text{used}}$   $\underline{\text{utilized}}$  by the aging and disability resource center.
- (d) Minimum staff requirements which shall ensure that the aging <u>and disability</u> resource center employs sufficient quality and quantity of staff to adequately meet the needs of the elders residing within the area served by the aging <u>and disability</u> resource center.
- (e) Minimum accessibility standards, including hours of operation.
- (f) Minimum oversight standards for the governing body of the aging <u>and disability</u> resource center to ensure its continuous involvement in, and accountability for, all matters related to the development, implementation, staffing, administration, and operations of the aging <u>and disability</u> resource center.
- (g) Minimum education and experience requirements for executive directors and other executive staff positions of aging and disability resource centers.
- (h) Minimum requirements regarding any executive staff position positions that the aging and disability resource center must employ and minimum requirements that a candidate must meet in order to be eligible for appointment to such a position positions.
  - (11) In an area in which the department has designated an

3-01400-25 20251086

area agency on aging as an aging <u>and disability</u> resource center, the department and the agency <u>may shall</u> not make payments for the services listed in subsection (9) and the <u>statewide Medicaid long-term care managed care program Long-Term Care Community Diversion Project</u> for such persons who were not screened and enrolled through the aging <u>and disability</u> resource center. The department shall cease making payments for recipients in eligible plans as eligible plans become available in each of the regions defined in s. 409.981(2).

- (12) Each aging <u>and disability</u> resource center shall enter into a memorandum of understanding with the department for collaboration with the CARES unit staff. The memorandum of understanding <u>must shall</u> outline the staff person responsible for each function and <u>must shall</u> provide the staffing levels necessary to carry out the functions of the aging <u>and disability</u> resource center.
- (13) Each aging <u>and disability</u> resource center shall enter into a memorandum of understanding with the Department of Children and Families for collaboration with the Economic Self-Sufficiency Unit staff. The memorandum of understanding <u>must shall</u> outline which staff persons are responsible for which functions and <u>must shall</u> provide the staffing levels necessary to carry out the functions of the aging <u>and disability</u> resource center.
- (14) If any of the state activities described in this section are outsourced, either in part or in whole, the contract executing the outsourcing <u>must shall</u> mandate that the contractor or its subcontractors <u>must shall</u>, either physically or virtually, execute the provisions of the memorandum of

3-01400-25 20251086

understanding instead of the state entity whose function the contractor or subcontractor now performs.

- (15) In order to be eligible to begin transitioning to an aging resource center, an area agency on aging board must ensure that the area agency on aging which it oversees meets all of the minimum requirements set by law and in rule.
- (16)(a) Once an aging resource center is operational, The department, in consultation with the aging and disability resource center agency, may develop capitation rates for any of the programs administered through the agency aging resource center. Capitation rates for programs must shall be based on the historical cost experience of the state in providing those same services to the population age 60 or older residing within each area served by an aging and disability resource center. Each capitated rate may vary by geographic area as determined by the department.
- (b) The department and the agency may determine for each area served by an aging and disability resource center whether it is appropriate, consistent with federal and state laws and regulations, to develop and pay separate capitated rates for each program administered through the aging and disability resource center or to develop and pay capitated rates for service packages which include more than one program or service administered through the aging and disability resource center.
- (c) Once capitation rates have been developed and certified as actuarially sound, the department and the agency may pay service providers the capitated rates for services when appropriate.
  - (d) The department, in consultation with the agency, shall

3-01400-25 20251086

annually reevaluate and recertify the capitation rates, adjusting forward to account for inflation, programmatic changes.

 $\underline{(16)}$  (17) This section  $\underline{\text{may shall}}$  not be construed to allow an aging  $\underline{\text{and disability}}$  resource center to restrict, manage, or impede the local fundraising activities of service providers.

Section 10. Section 430.401, Florida Statutes, is created to read:

- 430.401 Florida Alzheimer's Center of Excellence.-
- (1) PURPOSE; LEGISLATIVE INTENT.—
- (a) The purpose of this section is to assist and support persons with Alzheimer's disease or related forms of dementia and their caregivers by connecting them with resources in their communities. The Legislature intends to create a holistic care model for persons with Alzheimer's disease or related forms of dementia and their caregivers to address the two primary goals of:
- 1. Allowing residents of this state living with Alzheimer's disease or related forms of dementia to age in place; and
- 2. Empowering family caregivers with increased capacity and stamina.
- (b) The development of innovative approaches to program management, staff training, and service delivery which have an impact on cost-avoidance, cost-effectiveness, and program efficiency is encouraged.
  - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Center" means the Florida Alzheimer's Center for Excellence.
  - (b) "Department" means the Department of Elderly Affairs.

815

816

817

818

819

820

821

822

823

824

825

826

827

828

829

830

831

832

833

834

835

836837

3-01400-25 20251086

(3) FLORIDA ALZHEIMER'S CENTER OF EXCELLENCE ESTABLISHED.—
There is created within the department the Florida Alzheimer's
Center of Excellence, which shall be responsible for improving
the quality of care for persons living with Alzheimer's disease
or related forms of dementia and improving quality of life for
family caregivers.

- (a) The center shall aim to address, at a minimum, all of the following:
- 1. Early and accurate diagnosis of Alzheimer's disease and related forms of dementia.
  - 2. Caregiver health.
  - 3. Improving access to dementia care.
  - 4. Health care utilization costs.
  - 5. A workforce competent in providing dementia care.
- 6. The underreporting of Alzheimer's disease and related forms of dementia.
  - 7. Disparities in access to dementia care.
- (b) The center shall address the issues specified in paragraph (a) by helping caregivers access services, including but not limited to, the following:
  - 1. Care consultation.
  - 2. Support groups.
  - 3. Education and training programs.
- 4. Caregiver support services, including all of the following:
- a. Caregiver companions.
- b. Caregiver wellness programs.
- c. Care support teams.
- d. Technology-based services.

843

844

845

846

847

848

849

850

851

852853

854

855

856

857

858

859

860

861

862

863

864

865

866867

868

869

870

3-01400-25 20251086

- e. Coordinating and monitoring care and services.
- $\underline{\text{f.}}$  Assistance in obtaining diagnosis or prognosis of dementia.
  - g. Assistance with obtaining end-of-life care.
- h. Assistance with connecting to resources for medical
  care.
  - i Assistance with planning for current or future care.
- j. Guidance for coping with relationship changes for persons with dementia and their caregivers.
  - k. Skills for communicating with persons with dementia.
- $\underline{\text{ 1. Understanding or managing behavioral symptoms of}}$  dementia.
- (c) To the extent possible, the center shall work with the Alzheimer's Disease Advisory Committee established under s. 430.501; the Alzheimer's Disease Initiative established under ss. 430.501-430.504, including the state-funded memory disorder clinics established under s. 430.502; the department's Dementia Care and Cure Initiative task forces; universities; hospitals; and other available community resources to ensure full use of the state's infrastructure.
- (d) As necessary to fulfill its duties under this section, the center may provide direct services or contract for the provision of services.
  - (4) ELIGIBILITY FOR SERVICES.—
- (a) Persons seeking assistance from the center must meet all of the following criteria to be eligible for services:
- 1. At least one person in the household is a caregiver for a person who has been diagnosed with, or is suspected to have,
  Alzheimer's disease or a related form of dementia.

3-01400-25 20251086

2. The caregiver or person who has been diagnosed with, or is suspected to have, Alzheimer's Disease or a related form of dementia is a resident of this state.

- 3. The person seeking assistance has the goal of providing in-home care for the person who has been diagnosed with, or is suspected to have, Alzheimer's disease or a related form of dementia.
- (b) If the person seeking assistance meets the criteria in paragraph (a), the center may provide assistance to the caregiving family, subject to the availability of funds and resources.

Section 11. Section 430.503, Florida Statutes, is amended to read:

430.503 Alzheimer's Disease Initiative; short title fees and administrative expense.

(1) Sections 430.501-430.504 may be cited as the "Alzheimer's Disease Initiative."

(2) Provider agencies are responsible for the collection of fees for services in accordance with rules adopted by the department. Provider agencies shall assess fees for services rendered in accordance with those rules. To help pay for services received pursuant to the Alzheimer's Disease Initiative, a functionally impaired elderly person shall be assessed a fee based on an overall ability to pay. The fee to be assessed shall be fixed according to a schedule to be established by the department. Services of specified value may be accepted in lieu of a fee. The fee schedule shall be developed in cooperation with the Alzheimer's Disease Advisory Committee, area agencies on aging, and service providers.

3-01400-25 20251086

Section 12. Present subsection (3) of section 430.602, Florida Statutes, is redesignated as subsection (4), and a new subsection (3) is added to that section, to read:

430.602 Home care for the elderly; definitions.—As used in ss. 430.601-430.606:

(3) "Functionally impaired elderly person" means a person 60 years of age or older who has physical or mental limitations that restrict the person's ability to perform the normal activities of daily living and that impede the person's capacity to live independently without the provision of core services.

For purposes of the term, functional impairment is determined through a functional assessment, as developed by the department, administered to each applicant for home care for the elderly core services.

Section 13. Subsection (3) of section 430.605, Florida Statutes, is amended to read:

430.605 Subsidy payments.—The department shall develop a schedule of subsidy payments to be made to persons providing home care, and to providers of goods and services, for certain eligible elderly persons. Payments must be based on the financial status of the person receiving care. Payments must include, but need not be limited to:

(3) When necessary, special supplements to provide for any goods and services, including food and nutritional supplements, and specialized care required to maintain the health, safety, and well-being of the elderly person. Extraordinary medical, dental, or pharmaceutical expenses may be paid as a special supplement.

Section 14. Subsection (2) of section 430.901, Florida

3-01400-25 20251086

Statutes, is amended to read:

430.901 Multiservice senior center; definition; purpose.—A "multiservice senior center" is:

(2) An entity that may partner with an aging <u>and disability</u> resource center to provide for easier access to long-term care services by seniors and their families who reside within the local community.

Section 15. Subsection (1) of section 744.2001, Florida Statutes, is amended to read:

744.2001 Office of Public and Professional Guardians.—There is created the Office of Public and Professional Guardians within the Department of Elderly Affairs.

(1) The Secretary of Elderly Affairs shall appoint the executive director, who shall be the head of the Office of Public and Professional Guardians. The executive director must be a member of The Florida Bar, knowledgeable of guardianship law and of the social services available to meet the needs of incapacitated persons, shall serve on a full-time basis, and shall personally, or through a representative of the office, carry out the purposes and functions of the Office of Public and Professional Guardians in accordance with state and federal law. The executive director shall serve at the pleasure of and report to the secretary.

Section 16. Subsection (3) is added to section 744.2003, Florida Statutes, and subsection (2) of that section is amended, to read:

744.2003 Regulation of professional guardians; application; bond required; educational requirements.—

(2) Each professional guardian who files a petition for

959

960

961

962

963

964

965

966

967

968

969

970

971

972

973

974

975

976

977

978

979

980

981

982

983984

985

986

3-01400-25 20251086

appointment after October 1, 1997, shall post a blanket fiduciary bond with the clerk of the circuit court in the county in which the quardian's primary place of business is located. The quardian shall provide proof of the fiduciary bond to the clerks of each additional circuit court in which he or she is serving as a professional guardian. The bond must shall be maintained by the guardian in an amount not less than \$250,000 \$50,000. The bond must cover all wards for whom the guardian has been appointed at any given time. The liability of the provider of the bond is limited to the face amount of the bond, regardless of the number of wards for whom the professional quardian has been appointed. The act or omissions of each employee of a professional guardian who has direct contact with the ward or access to the ward's assets is covered by the terms of such bond. The bond must be payable to the Governor of the State of Florida and his or her successors in office and conditioned on the faithful performance of all duties by the guardian. In form, the bond must be joint and several. The bond is in addition to any bonds required under s. 744.351. This subsection does not apply to any attorney who is licensed to practice law in this state and who is in good standing, to any financial institution as defined in s. 744.309(4), or a public quardian. The expenses incurred to satisfy the bonding requirements prescribed in this section may not be paid with the assets of any ward.

(3) If a circuit judge decides to waive the requirement for the posting of a blanket fiduciary bond by a guardian, the court must enter a written order waiving the bond requirement and include the reasons for waiving the bond requirement.

3-01400-25 20251086

Section 17. Subsection (2) of section 744.2004, Florida Statutes, is amended to read:

744.2004 Complaints; disciplinary proceedings; penalties; enforcement.—

establish disciplinary proceedings, conduct hearings, and take administrative action pursuant to chapter 120. Disciplinary actions may include, but are not limited to, requiring a professional guardian to participate in additional educational courses provided or approved by the office of Public and Professional Guardians, imposing additional monitoring by the office of the guardianships to which the professional guardian is appointed, requiring payment of restitution, fines, costs of investigation and prosecution, and suspension or revocation of a professional guardian's registration.

Section 18. Subsections (1) and (2) of section 744.20041, Florida Statutes, are amended to read:

744.20041 Grounds for discipline; penalties; enforcement.-

- (1) The following acts by a professional guardian shall constitute grounds for which the disciplinary actions specified in subsection (2) may be taken:
- (a) Making misleading, deceptive, or fraudulent representations in or related to the practice of guardianship.
- (b) Withholding from the court any information involving apparent or actual conflicts of interest or which could result in the appearance of or in actual self-dealing.
- (c) Violating any rule governing guardians or guardianships adopted by the Office of Public and Professional Guardians.
  - (d) Misusing any advance directive, including a power of

3-01400-25 20251086\_\_\_

attorney, living will, designation of health care surrogate, or do-not-resuscitate order to the detriment of the principal or the benefit of the professional guardian, regardless of whether the professional guardian is the guardian of the principal at the time of such result.

- (e) (c) Being convicted or found guilty of, or entering a plea of guilty or nolo contendere to, regardless of adjudication, a crime in any jurisdiction which relates to the practice of or the ability to practice as a professional guardian.
- $\underline{\text{(f)}}$  (d) Failing to comply with the educational course requirements contained in s. 744.2003.
- (g) (e) Having a registration, a license, or the authority to practice a regulated profession revoked, suspended, or otherwise acted against, including the denial of registration or licensure, by the registering or licensing authority of any jurisdiction, including its agencies or subdivisions, for a violation under Florida law. The registering or licensing authority's acceptance of a relinquishment of registration or licensure, stipulation, consent order, or other settlement offered in response to or in anticipation of the filing of charges against the registration or license shall be construed as an action against the registration or license.
- $\underline{\text{(h)}}$  (f) Knowingly filing a false report or complaint with the Office of Public and Professional Guardians against another guardian.
- (i) Retaliating against a ward, the ward's family, or other interested party after a complaint has been filed concerning the ward.

3-01400-25 20251086

(j)(g) Attempting to obtain, obtaining, or renewing a registration or license to practice a profession by bribery, by fraudulent misrepresentation, or as a result of an error by the Office of Public and Professional Guardians which is known and not disclosed to the Office of Public and Professional Guardians.

- (k) (h) Failing to report to the Office of Public and Professional Guardians any person who the professional guardian knows is in violation of this chapter or the rules of the Office of Public and Professional Guardians.
- $\underline{\text{(1)}}$  (i) Failing to perform any statutory or legal obligation placed upon a professional guardian.
- (m) (j) Making or filing a report or record that the professional guardian knows to be false, intentionally or negligently failing to file a report or record required by state or federal law, or willfully impeding or obstructing another person's attempt to do so. Such reports or records shall include only those that are signed in the guardian's capacity as a professional guardian.
- (n) (k) Using the position of guardian for the purpose of financial gain by a professional guardian or a third party, other than the funds awarded to the professional guardian by the court pursuant to s. 744.108.
- $\underline{\text{(o)}}$  Violating a lawful order of the Office of Public and Professional Guardians or failing to comply with a lawfully issued subpoena of the Office of Public and Professional Guardians.
- $\underline{\text{(p)}}$  (m) Improperly interfering with an investigation or inspection authorized by statute or rule or with any

3-01400-25 20251086

1074 disciplinary proceeding.

- (q) (n) Using the guardian relationship to engage or attempt to engage the ward, or an immediate family member or a representative of the ward, in verbal, written, electronic, or physical sexual activity.
- $\underline{\text{(r)}}$  (o) Failing to report to the Office of Public and Professional Guardians in writing within 30 days after being convicted or found guilty of, or entered a plea of nolo contendere to, regardless of adjudication, a crime in any jurisdiction.
- (s) (p) Being unable to perform the functions of a professional guardian with reasonable skill by reason of illness or use of alcohol, drugs, narcotics, chemicals, or any other type of substance or as a result of any mental or physical condition.
- $\underline{\text{(t)}}$  (q) Failing to post and maintain a blanket fiduciary bond pursuant to s. 744.2003.
- $\underline{\text{(u)}}$  (r) Failing to maintain all records pertaining to a guardianship for a reasonable time after the court has closed the guardianship matter.
- (v) Failing to immediately report an incident of abuse, neglect, or exploitation to the Department of Children and Families' Adult Protective Services Unit and local law enforcement.
- $\underline{\text{(w)}}$  Violating any provision of this chapter or any rule adopted pursuant thereto.
- (2) When the Office of Public and Professional Guardians finds a person has committed a violation of professional guardian guilty of violating subsection (1), it may enter an

1104

1105

1106

1107

1108

1109

1110

1111

1112

1113

1114

1115

1116

1117

11181119

1120

1121

1122

1131

3-01400-25 20251086

order imposing one or more of the following penalties:

- (a) Refusal to register an applicant as a professional quardian.
- (b) Suspension or permanent revocation of a professional quardian's registration.
  - (c) Issuance of a reprimand or letter of concern.
- (d) Requirement that the professional guardian undergo treatment, attend continuing education courses, submit to reexamination, or satisfy any terms that are reasonably tailored to the violations found.
- (e) Requirement that the professional guardian pay restitution of any funds obtained, disbursed, or obtained through a violation of any statute, rule, or other legal authority to a ward or the ward's estate, if applicable.
- (f) Requirement that the professional guardian pay a fine, not to exceed \$500 per count.
- (g) Requirement that the professional guardian pay the costs of investigation and prosecution.
- (h) Requirement that the professional guardian undergo remedial education.
- Section 19. Section 744.20061, Florida Statutes, is created to read:
- 1125 744.20061 Offices of public guardian boards; conflicts of interest.—
- 1127 (1) In order to serve as an office of public guardian, an entity must:
- 1129 (a) Be a governmental entity or be organized as a corporation in this state.
  - (b) Be governed by a board of directors.

3-01400-25 20251086

1. The board shall provide oversight and ensure accountability and transparency for the system of care. The board shall provide fiduciary oversight to prevent conflicts of interest, promote accountability and transparency, and protect state and federal funding from misuse. The board shall act in accordance with s. 617.0830.

- 2. The membership of the board must be prescribed in the bylaws or articles of incorporation of each office of public guardian which must require that 100 percent of the membership of the board of directors be composed of persons residing within the service area of the office of public guardian.
- 3. Each office of public guardian shall ensure that its board members participate in annual training related to their responsibilities. The Department of Elderly Affairs shall specify the criteria for such training in its contracts with the offices of public guardian.
- 4. The board of each office of public guardian may hire the office's executive director, approve the office's budget, and set the office's operational policy and procedures.
- (c) Demonstrate financial responsibility through an organized plan for regular fiscal audits; and the posting of a performance bond to cover any costs associated with the assessed penalties related to a failure to disclose a conflict of interest under subsection (2).
  - (2) (a) As used in this subsection, the term:
- 1. "Activity" includes, but is not limited to, a contract for goods and services, a contract for the purchase of any real or tangible property, or an agreement to engage with an office of public guardian for the benefit of a third party in exchange

3-01400-25 20251086

for an interest in real or tangible property, a monetary benefit, or an in-kind contribution.

- 2. "Conflict of interest" means when a board member, a director, or an officer, or a relative of a board member, a director, or an officer, of an office of public guardian does any of the following:
- <u>a. Enters into a contract or other transaction for goods or</u> services with the office of public guardian.
- b. Holds a direct or indirect interest in a corporation, limited liability corporation, partnership, limited liability partnership, or other business entity that conducts business with the office of public guardian or proposes to enter into a contract or other transaction with the office of public guardian. For purposes of this subparagraph, the term "indirect interest" has the same meaning as provided in s. 112.312.
- c. Knowingly obtains a direct or indirect personal, financial, professional, or other benefit as a result of the relationship of such board member, director, or officer, or relative of the board member, director, or officer, with the office of public guardian. For purposes of this subparagraph, the term "benefit" does not include per diem and travel expenses paid or reimbursed to board members or officers of the office of public guardian in connection with their service on the board.
- 3. "Related party" means any entity of which a director or an officer of the entity is also directly or indirectly related to, or has a direct or indirect financial or other material interest in, the office of public guardian. The term also includes any subsidiary firm, parent entity, associate firm, or joint venture.

3-01400-25 20251086

1190 <u>4. "Relative" means a relative within the third degree of</u> 1191 consanguinity by blood or marriage.

- (b)1. For any activity that is presented to the board of an office of public guardian for its initial consideration and approval, or any activity that involves a contract that is being considered for renewal, a board member, a director, or an officer of an office of public guardian shall disclose to the board any activity that may reasonably be construed to be a conflict of interest before such activity is initially considered and approved or a contract is renewed by the board. A rebuttable presumption of a conflict of interest exists if the activity was acted on by the board without prior notice as required under paragraph (c). The board shall immediately disclose any known actual or potential conflicts of interest to the Department of Elderly Affairs.
- 2. An office of public guardian may not enter into a contract or be a party to any transaction with related parties if a conflict of interest is not properly disclosed.
- (c)1. If a board member or an officer of an office of public guardian, or a relative of such a board member or an officer, proposes to engage in an activity described in subparagraph (b)1., the proposed activity must be listed on the meeting agenda for the next general or special meeting of the board members, and copies of all contracts and transactional documents related to the proposed activity must be included in the agenda. The meeting agenda must clearly identify the existence of a potential conflict of interest for the proposed activity. Before a board member or an officer of the office of public guardian, or a relative of such a board member or an

3-01400-25 20251086

officer, engages in the proposed activity, the activity and contract or other transactional document must be approved by an affirmative vote of two-thirds of all other board members present.

- 2. If a board member or an officer of the office of public guardian notifies the board of a potential conflict of interest with the board member or officer, or a relative of the board member or officer, under an existing contract as described in subparagraph (b)2., the board must notice the activity on a meeting agenda for the next general or special meeting of the board members, and copies of all contracts and transactional documents related to the activity must be attached. The meeting agenda must clearly identify the existence of a potential conflict of interest. The board must be given the opportunity to approve or disapprove of the conflict of interest by a vote of two-thirds of all other board members present.
- (d)1. If the board votes against the proposed activity under subparagraph (c)1., the board member or officer of the office of public guardian, or the relative of the board member or officer, must notify the board in writing of his or her intention, or his or her relative's intention, not to pursue the proposed activity, or the board member or officer must withdraw from office before the next scheduled board meeting. If the board finds that a board member or officer has violated this paragraph, the board member or officer must be removed from office before the next scheduled board meeting.
- 2. In the event that the board does not approve a conflict of interest under subparagraph (c)2., the parties to the activity may opt to cancel the activity or, as an alternative,

3-01400-25 20251086

the board member or officer of the office of public guardian must resign from the board before the next scheduled board meeting. If the activity canceled is a contract, the office of public guardian is liable only for the reasonable value of the goods and services provided up to the time of cancellation and is not liable for any termination fee, liquidated damages, or other form of penalty for such cancellation.

- (e) A board member or an officer of an office of public guardian, or a relative of such a board member or an officer, who is a party to or has an interest in an activity that is a possible conflict of interest may attend the meeting at which the activity is considered by the board and may make a presentation to the board regarding the activity. After the presentation, the board member or officer, or the relative of the board member or officer, must leave the meeting during the discussion of, and the vote on, the activity. A board member or an officer who is a party to or has an interest in the activity shall recuse himself or herself from the vote.
- (f) A contract entered into between a board member or an officer of an office of public guardian, or a relative of such a board member or an officer, and the office of public guardian which has not been properly disclosed as a conflict of interest or potential conflict of interest under this section is voidable and terminates upon the filing of a written notice terminating the contract with the board of directors which contains the consent of at least 20 percent of the voting interests of the office of public guardian.
- (g)1. All Department of Elderly Affairs contracts with offices of public guardian must contain the following

3-01400-25 20251086

contractual penalty provisions:

a. Penalties of \$5,000 per occurrence must be imposed for each known and potential conflict of interest, as described in paragraph (b), which is not disclosed to the Department of Elderly Affairs.

- b. If a contract is executed for which a conflict of interest was not disclosed to the Department of Elderly Affairs before execution of the contract, the following penalties apply:
  - (I) For a first offense, a penalty of \$20,000.
- (II) For a second or subsequent offense, a penalty of \$30,000.
  - (III) Removal of the board member who did not disclose a known conflict of interest.
  - 2. The penalties for failure to disclose a conflict of interest under subparagraph 1. apply to any contract entered into, regardless of the method of procurement, including, but not limited to, formal procurement, single-source contracts, and contracts that do not meet the minimum threshold for formal procurement.
  - 3. A contract procured for which a conflict of interest was not disclosed to the Department of Elderly Affairs before execution of the contract must be reprocured. The Department of Elderly Affairs shall recoup from the office of public guardian expenses related to a contract that was executed without disclosure of a conflict of interest.
- Section 20. Subsection (5) of section 744.2103, Florida Statutes, is amended to read:
  - 744.2103 Reports and standards.-
  - (5)(a) Each office of public guardian shall undergo an

3-01400-25 20251086

independent audit by a qualified certified public accountant at least annually which includes an audit of all ward property under the control or administration of the guardian once every 2 years. Upon receipt, a copy of the audit report must shall be submitted to the Office of Public and Professional Guardians.

- (b) If the public guardian is a not-for-profit corporation, it must annually submit a copy of its IRS Form 990 to the Office of Public and Professional Guardians.
- (c) In addition to regular monitoring activities, the Office of Public and Professional Guardians shall conduct an investigation into the practices of each office of public guardian related to the managing of each ward's personal affairs and property. If feasible, the investigation <u>must shall</u> be conducted in conjunction with the financial audit of each office of public guardian under paragraph (a).

Section 21. Present subsection (2) of section 744.2104, Florida Statutes, is redesignated as subsection (4), and new subsections (2) and (3) are added to that section, to read:

- 744.2104 Access to records by the Office of Public and Professional Guardians; confidentiality.—
- (2) In conducting an investigation, the Office of Public and Professional Guardians may issue subpoenas duces tecum to financial institutions, insurance companies, the ward's caregivers, any facility at which the ward is residing or has resided, and the guardian to compel the production of records relevant to the investigation conducted by the office.
- (3) If there is substantial noncompliance with a subpoena duces tecum issued by the office, the office may petition the court in the county where the person resides or has his or her

3-01400-25 20251086

place of business for an order requiring the person to produce such records as specified in the subpoena duces tecum.

Section 22. Subsection (1) of section 744.351, Florida Statutes, is amended to read:

744.351 Bond of guardian.

(1) Before exercising his or her authority as guardian, every person appointed a guardian of the property of a ward in this state shall file a bond with surety as prescribed in s. 45.011 to be approved by the clerk. The bond <u>must shall</u> be payable to the Governor of the state and the Governor's successors in office, conditioned on the faithful performance of all duties by the guardian. In form, the bond <u>must shall</u> be joint and several. When the petitioner or guardian presents compelling reasons, the court may waive a bond or require the use of a designated financial institution as defined in s. 655.005(1) by entering a written order detailing the compelling reasons relied on in waiving the bond.

Section 23. Paragraph (b) of subsection (13) and paragraph (d) of subsection (14) of section 744.361, Florida Statutes, are amended to read:

744.361 Powers and duties of guardian.-

- (13) Recognizing that every individual has unique needs and abilities, a guardian who is given authority over a ward's person shall, as appropriate under the circumstances:
- (b) Allow the ward to maintain <u>visitation or other</u> contact with his or her family and friends unless a court has:
- 1. Determined that such visitation or other contact is not in the best interests of the ward; or
  - 2. Placed reasonable limitations on such visitation or

3-01400-25 20251086

other contact in a court order the guardian believes that such contact may cause harm to the ward.

- (14) A professional guardian <u>shall</u> <u>must</u> ensure that each of the guardian's wards is personally visited by the guardian or one of the guardian's professional staff at least once each calendar quarter. During the personal visit, the guardian or the guardian's professional staff person shall assess:
- (d) The nature and extent of visitation or other contact and communication with the ward's family and friends.

This subsection does not apply to a professional guardian who has been appointed only as guardian of the property.

Section 24. Subsection (4) of section 744.3701, Florida Statutes, is amended to read:

744.3701 Confidentiality.-

(4) The clerk may disclose confidential information to the Department of Children and Families, the Department of Elderly Affairs, or law enforcement agencies for other purposes as provided by court order.

Section 25. Subsection (12) of section 744.441, Florida Statutes, is amended to read:

744.441 Powers of guardian upon court approval.—After obtaining approval of the court pursuant to a petition for authorization to act, a plenary guardian of the property, or a limited guardian of the property within the powers granted by the order appointing the guardian or an approved annual or amended guardianship report, may do all of the following:

(12) Sell, mortgage, or lease any real or personal property of the estate, including homestead property, or any interest

3-01400-25 20251086

therein for cash or credit, or for part cash and part credit, and with or without security for unpaid balances <u>if the filed</u> petition includes all details of the sale, including, at a minimum, the name of the real estate agent; the company for which the agent is employed and which will be used to sell the property; and whether there is any relationship between the guardian and the company and, if so, the nature of that relationship and whether the guardian will benefit from using that real estate agent or company identified within the petition.

Section 26. Section 744.448, Florida Statutes, is created to read:

## 744.448 Real property transactions.-

- appraisal of the ward's real property must be completed before the guardian files a petition for authorization to act. The appraisal must be completed by an appraiser who has an active registration, license, or certification under part II of chapter 475. The appraisal must determine the fair market value of the ward's real property and must have been certified within the 90 days before the petition is filed.
- (2) The guardian shall make every effort to market the ward's real property effectively to obtain the highest sale price, including, but not limited to, employing a qualified real estate agent or broker to market the property appropriately.
- (a) Unless there is a compelling reason not to, all real property marketed for sale must be listed on the Multiple Listing Service (MLS) for a reasonable amount of time.
  - (b) If the real property is not listed on the MLS, the

3-01400-25 20251086

guardian must maintain detailed records supporting the

compelling reasons for not using the MLS to market the sale of
the ward's property, to be made available for inspection by the

court or the Office of Public and Professional Guardians upon
request.

- (3) In addition to the requirements in s. 744.447, the petition for authorization to act must be verified by the guardian and include all of the following:
- (a) An explanation of how the proceeds from the sale will be used for the benefit the ward, as provided for under the terms of the guardianship plan or by law.
- (b) A full disclosure of any financial interest, direct or indirect, related to the sale or the proposed use of the proceeds of the sale by the guardian or the guardian's family member, business partner, employer, employee, member of the board of a corporate professional guardian, attorney, agent, or any corporation or trust in which the guardian or a family member of the guardian has a beneficial interest in the transaction.
- (c) Documentation of any conflict of interest, actual or perceived, related to the sale or the proposed use of the proceeds of the sale by the guardian or the guardian's family member, business partner, employer, employee, member of the board of a corporate professional guardian, attorney, agent, or any corporation or trust in which the guardian or a family member of the guardian has a beneficial interest in the transaction.
- (d) The compelling reasons the guardian does not plan to use the MLS for the sale of the property, if applicable.

1452

1453

1454

1455

1456

1457

14581459

1460

1461

1462

1463

1464

1465

1466

1467

1468

1469

3-01400-25 20251086

(4) The guardian shall provide notice of the petition for authorization to act to the ward, to the ward's next of kin, if any, and to those persons who have filed requests for notices and copies of pleadings, provided that such notified parties will have at least 20 days to file any objection to the sale.

- (5) The guardian shall maintain detailed records of all negotiations, offers, and communications related to the sale of the real property, along with copies of all other related documents, for at least 5 years after her or his discharge, notwithstanding any other law to the contrary. The records must be made available for inspection and review upon request by the Office of Public and Professional Guardians or the court.
- (6) The guardian shall include all of the following in his or her annual accounting following the sale of the real property:
  - (a) The executed sales contract.
  - (b) The closing statement.
  - (c) Evidence of how the proceeds have been used to date.

    Section 27. This act shall take effect upon becoming a law.