By Senator Martin

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A bill to be entitled An act relating to elections; amending s. 99.061, F.S.; revising the list of required items that must be received by a specified officer for nomination and election qualification; declaring that failure to file a certain written statement as required disqualifies a candidate; providing a method to challenge the contents of certain forms and statements; providing requirements for certain candidates to qualify for office; requiring the Department of State to adopt rules for certain procedures and a required form; requiring the withdrawal of certain candidates in specified circumstances; providing the exclusive method of withdrawal; prohibiting a qualifying officer from accepting certain items after a specified deadline; declaring that any papers or items accepted after the deadline are not valid and that the candidate must be disqualified; providing a method for challenging the qualification for certain candidates; specifying procedures for bringing an action in circuit court, the filing of responses, scheduling of proceedings, and requirements for the supervisor of elections; amending s. 101.69, F.S.; revising where secure ballot intake stations may be placed and when they may be accessed; amending s. 103.081, F.S.; revising who is required to give approval and permission to use names, abbreviations, and symbols of political parties; authorizing a political party to adopt certain rules; revising requirements for an

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exception; amending s. 103.121, F.S.; revising powers and duties of executive committees; providing for retroactive application; amending s. 106.1436, F.S.; revising the definition of the term "voter guide"; revising who may represent that a voter guide is the official publication of a political party; revising required disclaimers on voter guides; prohibiting voter guides from advocating for a candidate unless certain conditions are met; providing that certain voter guides are an in-kind contribution and should be valued in a certain manner; providing an exception; increasing the maximum fine amount for a certain violation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Present subsection (11) of section 99.061, Florida Statutes, is redesignated as subsection (12), paragraph (d) is added to subsection (7), a new subsection (11) and subsection (13) are added to that section, and paragraph (a) of subsection (7) of that section is amended, to read:
- 99.061 Method of qualifying for nomination or election to federal, state, county, or district office.—
- (7)(a) In order for a candidate to be qualified, the following items must be received by the filing officer by the end of the qualifying period:
- 1. A properly executed check drawn upon the candidate's campaign account for the office the candidate is qualifying for, payable to the person or entity as prescribed by the filing

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officer in an amount not less than the fee required by s. 99.092, unless the candidate obtained the required number of signatures on petitions pursuant to s. 99.095. The filing fee for a special district candidate is not required to be drawn upon the candidate's campaign account. If a candidate's check is returned by the bank for any reason, the filing officer shall immediately notify the candidate and the candidate shall have until the end of qualifying to pay the fee with a cashier's check purchased from funds of the campaign account. Failure to pay the fee as provided in this subparagraph shall disqualify the candidate.

- 2. The candidate's oath required by s. 99.021, which must contain the name of the candidate as it is to appear on the ballot; the office sought, including the district or group number if applicable; and the signature of the candidate, which must be verified under oath or affirmation pursuant to s. 92.525(1)(a).
- 3. If the office sought is partisan, the written statement of political party affiliation required by s. 99.021(1)(b); or if the candidate is running without party affiliation for a partisan office, the written statement required by s. 99.021(1)(c). Failure to file an accurate written statement as provided in this subparagraph shall disqualify the candidate.
- 4. The completed form for the appointment of campaign treasurer and designation of campaign depository, as required by s. 106.021. The contents of the form required under this subparagraph may only be challenged by filing a complaint with the Florida Elections Commission.
 - 5. The full and public disclosure or statement of financial

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interests required by subsection (5). A public officer who has filed the full and public disclosure or statement of financial interests with the Commission on Ethics before qualifying for office may file a copy of that disclosure or a verification or receipt of electronic filing as provided in subsection (5) at the time of qualifying. The contents of the disclosure or statement required under this subparagraph may only be challenged by filing a complaint with the Commission on Ethics.

- (d) As a condition precedent to a candidate filing or qualifying for another office, the candidate must withdraw from the first office by filing a form with the qualifying officer.

 The department shall adopt procedures to administer this paragraph, including the development of the form. The form and rules developed by the department are the exclusive method for withdrawal from office under this paragraph, and any other attempted method of withdrawal may not be considered valid.
- (11) The qualifying officer may not accept any qualifying papers or any items required under this section after the qualifying period has ended. Any qualifying papers or items accepted by the qualifying officer after the deadline are not valid and the candidate must be disqualified.
- (13) (a) A candidate may challenge the validity of his or her opponent's qualification under this section. A political party may challenge the validity of any candidate's qualification under this section.
- (b) A complainant may bring an action for declaratory and injunctive relief with the circuit court in a county where the alleged violation occurred within 20 days after the qualifying period has ended.

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(c) The qualifying officer and any other opponent of the complainant are indispensable party defendants.

- (d) Within 10 days after the complaint has been served, each candidate whose validity is being challenged must file a response. If such candidate fails to file a timely response, the court must disqualify the candidate and remove him or her from the ballot, absent a showing of good cause for the delay.
- (e) If applicable, the parties must file at least one proposed scheduling order with the court within 10 days after the complaint has been served.
- (f) A matter brought under this subsection and any appeals shall be considered on an expedited basis that will be least disruptive to the upcoming election.
- exhaustion of appellate remedies, the supervisor of elections shall remove the name of the disqualified candidate from the ballot. If the ballots have already been printed, a notice must be included with each vote-by-mail ballot and posted at each early voting location and polling precinct that the candidate has been disqualified and a vote for such candidate will not be counted.
- Section 2. Section 101.69, Florida Statutes, is amended to read:
 - 101.69 Voting in person; return of vote-by-mail ballot.-
- (2) (a) The supervisor shall allow an elector who has received a vote-by-mail ballot to physically return a voted vote-by-mail ballot to the supervisor by placing the return mail envelope containing his or her marked ballot in a secure ballot intake station. Secure ballot intake stations shall be placed at

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the main office of the supervisor, at each permanent branch office of the supervisor which meets the criteria set forth in s. 101.657(1)(a) for branch offices used for early voting and which is open for at least the minimum number of hours prescribed by s. 98.015(4), and at each early voting site. Secure ballot intake stations may also be placed at any other site that would otherwise qualify as an early voting site under s. 101.657(1). Secure ballot intake stations must be geographically located so as to provide all voters in the county with an equal opportunity to cast a ballot, insofar as is practicable. Except for secure ballot intake stations at an office of the supervisor, a secure ballot intake station may only be used during the county's early voting hours of operation and must be monitored in person by an employee of the supervisor's office. A secure ballot intake station at an office of the supervisor may only be made available during early voting hours or during normal office hours and must be continuously monitored in person by an employee of the supervisor's office when the secure ballot intake station is accessible for deposit of ballots.

Section 3. Section 103.081, Florida Statutes, is amended to read:

103.081 Use of party name, abbreviation, or symbol; political advertising.—

(1) No person shall use <u>any</u> the name, abbreviation, or symbol of any political party, the name, abbreviation, or symbol of which is filed with the Department of State, in political advertising in newspapers, other publications, handbills, radio or television, or any other form of advertising in connection

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with any political activities in support of a candidate of any other party, unless such person shall first obtain the written permission of the chair of the state executive committee of the party the name, abbreviation, or symbol of which is to be used.

- (2) No person or group of persons shall use any the name, abbreviation, or symbol of any political party, the name, abbreviation, or symbol of which is filed with the Department of State, in connection with any club, group, association, or organization of any kind unless approval and permission have been given in writing by the chair of the state executive committee of such party. A political party may provide by rule a process for requesting approval and permission under this subsection. This subsection shall not apply to county executive committees of such parties and organizations which are chartered by the state executive committee or national executive committee of the party the name, abbreviation, or symbol of which is to be used, or to organizations which at the time of the political party filing the name with the Department of State have been continuously using the name of any political party which organizations have and have continuously been in existence and organized on a statewide basis for a period of 10 years.
- (3) A political party may file with the Department of State names of groups or committees associated with the political party for which approval and permission have been given under this section. Such Filed names of groups or committees associated with the political party may not be used without first obtaining the written permission of the chair of the state executive committee of the party.
 - (4) Notwithstanding any other provision of law to the

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contrary, an affiliated party committee shall be entitled to use <u>any the</u> name, abbreviation, or symbol of the political party of its leader as defined in s. 103.092.

- Section 4. Paragraph (a) of subsection (1) of section 103.121, Florida Statutes, is amended to read:
 - 103.121 Powers and duties of executive committees.-
- (1) (a) Each state and county executive committee of a political party shall have the power and duty:
- 1. To adopt a constitution by two-thirds vote of the full committee.
- 2. To adopt such bylaws <u>and rules</u> as it may deem necessary by majority vote of the full committee.
- 3. To conduct its meetings according to generally accepted parliamentary practice.
 - 4. To make party nomination when required by law.
 - 5. To conduct campaigns for party nominees.
- 6. To raise and expend party funds. Such funds may not be expended or committed to be expended except after written authorization by the chair of the state or county executive committee.
- 7. To sue and be sued and appear and defend in all actions and proceedings in its party name to the same extent as a natural person.
- 8. To make contracts and guaranties, incur liabilities, borrow money at such rates of interest as the party may determine, issue its notes, bonds, and other obligations, and secure its obligations by mortgage and pledge of all or any of its property, franchises, or income.
 - 9. To purchase, take, receive, lease, take by gift, devise,

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or bequest, or otherwise acquire, own, hold improve, use, or otherwise deal in and with real or personal property, or any interest therein, wherever situated.

- 10. To acquire, enjoy, use, and dispose of patents, copyrights, and trademarks and any licenses and other rights or interest thereunder or therein.
- 11. To sell, convey, mortgage, pledge, lease, exchange, transfer, or otherwise dispose of all or any part of its property and assets.
- 12. To have and exercise all powers necessary or convenient to effect any and all the purposes for which the party is organized.
- Section 5. The amendments made by this act to s. 103.121, Florida Statutes, apply to all proceedings pending on or before, or commenced after, the effective date of this act.
- Section 6. Section 106.1436, Florida Statutes, is amended to read:
 - 106.1436 Voter guide; disclaimers; violations.-
- (1) As used in this section, the term "voter guide" means direct mail that is either an electioneering communication, or a political advertisement, or a miscellaneous advertisement of a political nature distributed sent for the purpose of supporting or opposing two or more advocating for or endorsing particular issues or candidates by recommending or not recommending specific electoral choices to the voter or by indicating issue or candidate selections on an unofficial ballot. The term does not include communications apply to direct mail or publications made by governmental entities or government officials in their official capacity or to any political advertisement using an

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expenditure described in s. 106.021(3)(d).

(2) A person other than a political party or affiliated party committee may not, directly or indirectly, represent that a voter guide is an official publication of a political party unless such person is given written permission by the chair of the state executive committee of the political party and the voter guide is approved by the political party pursuant to s. 103.081.

- (3) In addition to any other disclaimers required by law, a voter guide distributed circulated before, or on the day of, an election must, in bold font with a font size of at least 12 points, prominently:
- (a) Display the following disclaimer at the top of the first page of the voter guide:
- 1. If the voter guide is <u>not approved by a political party</u> or affiliated party committee: "Voter guide approved by ... (Name of person paying for communication)..., not affiliated with any <u>political party."</u> an electioneering communication, the <u>disclaimer required under s. 106.1439</u>; or
- 2. If the voter guide is approved by a political party or affiliated party committee, the following disclaimer: "Voter guide approved by ... (Name of the political party of affiliated party committee)...." a political advertisement, the disclaimer required under s. 106.143.
- (b) The voter guide Be marked "Voter Guide" with such text appearing immediately below the disclaimer must: required in paragraph (a).
- 1. For a printed communication, appear at the top of the first page of the communication in boldface type of at least 12

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points and with a reasonable degree of color contrast between the background and the disclaimer.

- 2. For a text message, be included with the first text message of the day. The disclaimer may be in the form of a working hyperlink or a uniform resource locator to a website containing the disclaimer. Such website must remain online and available to the public for at least 30 days after the election for which the website was created.
- 3. For a television or video communication, be clearly readable, appear at the beginning or end of the communication for a period of at least 4 seconds, occupy at least 4 percent of the vertical picture height, and be accompanied by an audio statement of the disclaimer spoken in a clearly audible and intelligible manner.
- 4. For an Internet public communication that includes text or graphic components, be viewable without the user taking any action and be large enough to be clearly readable.
- 5. For a telephone call, be read aloud at the beginning or end of the telephone call in a clearly audible manner.
- 6. For any audio component of a communication, appear at the beginning or end of the of the audio portion of the communication, be at least 3 seconds in length, and be read aloud in a clearly audible and intelligible manner.
- 7. For a graphic communication, appear at the top of the graphic, be large enough to be clearly readable, and be at least 4 percent of the vertical height of the communication.
- (4) Any voter guide which expressly advocates for a candidate requires prior written authorization by such candidate. A copy of such written authorization must be placed

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on file with the qualifying officer by the candidate before the voter guide is distributed. A voter guide under this section is an in-kind contribution to the candidate under s. 106.055, and should be valued in consideration of the percentage of the voter guide devoted to the candidate. This subsection does not apply to a voter guide paid for by an independent expenditure.

- (5)(4)(a) In addition to any other penalties provided by law, a person who fails to comply with this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or by a fine of not less than \$25 for each individual voter guide distributed.
- (b) Any fine imposed pursuant to paragraph (a) may not exceed $\frac{10,000}{52,500}$ in the aggregate in any calendar month. Section 7. This act shall take effect upon becoming a law.