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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
03/17/2025	.	
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The Committee on Community Affairs (McClain) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Subsection (8) is added to section 125.022,  
Florida Statutes, to read:

125.022 Development permits and orders.—

(8) A county may not as a condition of processing or  
issuing a development permit or development order require an  
applicant to install a work of art, pay a fee for a work of art,



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11 or reimburse the county for any costs that the county may incur  
12 related to a work of art.

13 Section 2. Subsections (1) and (4) of section 163.3162,  
14 Florida Statutes, are amended, and subsection (5) is added to  
15 that section, to read:

16 163.3162 Agricultural lands and practices.—

17 (1) LEGISLATIVE FINDINGS AND PURPOSE.—The Legislature finds  
18 that agricultural production is a major contributor to the  
19 economy of the state; that agricultural lands constitute unique  
20 and irreplaceable resources of statewide importance; that the  
21 continuation of agricultural activities preserves the landscape  
22 and environmental resources of the state, contributes to the  
23 increase of tourism, and furthers the economic self-sufficiency  
24 of the people of the state; and that the encouragement,  
25 development, and improvement of agriculture will result in a  
26 general benefit to the health, safety, and welfare of the people  
27 of the state. It is the purpose of this act to protect  
28 reasonable agricultural activities conducted on farm lands from  
29 duplicative regulation and to protect the property rights of  
30 agricultural land owners.

31 (4) ~~ADMINISTRATIVE APPROVAL AMENDMENT TO LOCAL GOVERNMENT~~  
32 ~~COMPREHENSIVE PLAN.~~—The owner of a ~~parcel of~~ land defined as an  
33 agricultural enclave under s. 163.3164 may apply for  
34 administrative approval of development regardless of the future  
35 land use map designation of the parcel or any conflicting  
36 comprehensive plan goals, objectives, or policies if the owner's  
37 request an amendment to the local government comprehensive plan  
38 pursuant to s. 163.3184. Such amendment is presumed not to be  
39 urban sprawl as defined in s. 163.3164 if it includes land uses



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40 and densities and intensities of use that are consistent with  
41 the approved uses and densities and intensities of use of the  
42 industrial, commercial, or residential areas that surround the  
43 parcel. ~~This presumption may be rebutted by clear and convincing~~  
44 evidence. Each application for administrative approval a  
45 ~~comprehensive plan amendment~~ under this subsection for a parcel  
46 larger than ~~700~~ 640 acres must include appropriate new urbanism  
47 concepts such as clustering, mixed-use development, the creation  
48 of rural village and city centers, and the transfer of  
49 development rights in order to discourage urban sprawl while  
50 protecting landowner rights. A development authorized under this  
51 subsection must be treated as a conforming use, notwithstanding  
52 the local government's comprehensive plan, future land use  
53 designation, or zoning.

54 (a) A proposed development authorized under this subsection  
55 must be administratively approved within 120 days after the date  
56 the local government receives a complete application, and no  
57 further action by the governing body of the local government is  
58 required. A ~~The~~ local government may not enact or enforce any  
59 regulation or law for an agricultural enclave that is more  
60 burdensome than for other types of applications for comparable  
61 densities or intensities of use. Notwithstanding the future land  
62 use designation of the agricultural enclave or whether it is  
63 included in an urban service district, a local government must  
64 approve the application if it otherwise complies with this  
65 subsection and proposes only single-family residential,  
66 community gathering, and recreational uses at a density that  
67 does not exceed the average density allowed by a future land use  
68 designation on any adjacent parcel that allows a density of at



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69 ~~least one dwelling unit per acre. A local government shall treat~~  
70 ~~an agricultural enclave that is adjacent to an urban service~~  
71 ~~district as if it were within the urban service district and the~~  
72 ~~owner of a parcel of land that is the subject of an application~~  
73 ~~for an amendment shall have 180 days following the date that the~~  
74 ~~local government receives a complete application to negotiate in~~  
75 ~~good faith to reach consensus on the land uses and intensities~~  
76 ~~of use that are consistent with the uses and intensities of use~~  
77 ~~of the industrial, commercial, or residential areas that~~  
78 ~~surround the parcel. Within 30 days after the local government's~~  
79 ~~receipt of such an application, the local government and owner~~  
80 ~~must agree in writing to a schedule for information submittal,~~  
81 ~~public hearings, negotiations, and final action on the~~  
82 ~~amendment, which schedule may thereafter be altered only with~~  
83 ~~the written consent of the local government and the owner.~~  
84 ~~Compliance with the schedule in the written agreement~~  
85 ~~constitutes good faith negotiations for purposes of paragraph~~  
86 ~~(c).~~

87       ~~(b) Upon conclusion of good faith negotiations under~~  
88 ~~paragraph (a), regardless of whether the local government and~~  
89 ~~owner reach consensus on the land uses and intensities of use~~  
90 ~~that are consistent with the uses and intensities of use of the~~  
91 ~~industrial, commercial, or residential areas that surround the~~  
92 ~~parcel, the amendment must be transmitted to the state land~~  
93 ~~planning agency for review pursuant to s. 163.3184. If the local~~  
94 ~~government fails to transmit the amendment within 180 days after~~  
95 ~~receipt of a complete application, the amendment must be~~  
96 ~~immediately transferred to the state land planning agency for~~  
97 ~~such review. A plan amendment transmitted to the state land~~



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98 ~~planning agency submitted under this subsection is presumed not~~  
99 ~~to be urban sprawl as defined in s. 163.3164. This presumption~~  
100 ~~may be rebutted by clear and convincing evidence.~~

101 ~~(c) If the owner fails to negotiate in good faith, a plan~~  
102 ~~amendment submitted under this subsection is not entitled to the~~  
103 ~~rebuttable presumption under this subsection in the negotiation~~  
104 ~~and amendment process.~~

105 ~~(d)~~ Nothing within this subsection relating to agricultural  
106 enclaves shall preempt or replace any protection currently  
107 existing for any property located within the boundaries of the  
108 following areas:

- 109 1. The Wekiva Study Area, as described in s. 369.316; or  
110 2. The Everglades Protection Area, as defined in s.  
111 373.4592(2).

112 (5) PRODUCTION OF ETHANOL.—For the purposes of this  
113 section, the production of ethanol from plants and plant  
114 products as defined in s. 581.011 by fermentation, distillation,  
115 and drying is not chemical manufacturing or chemical refining.  
116 This subsection is remedial and clarifying in nature and applies  
117 retroactively to any law, regulation, or ordinance or any  
118 interpretation thereof.

119 Section 3. Present subsections (22) through (54) of section  
120 163.3164, Florida Statutes, are redesignated as subsections (23)  
121 through (55), respectively, a new subsection (22) is added to  
122 that section, and subsections (4) and (9) of that section are  
123 amended, to read:

124 163.3164 Community Planning Act; definitions.—As used in  
125 this act:

126 (4) "Agricultural enclave" means an unincorporated,



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127 undeveloped parcel or parcels that:

128 (a) Are ~~is~~ owned or controlled by a single person or  
129 entity;

130 (b) Have ~~Has~~ been in continuous use for bona fide  
131 agricultural purposes, as defined by s. 193.461, for a period of  
132 5 years before ~~prior to~~ the date of any comprehensive plan  
133 amendment or development application;

134 (c) 1. Are ~~is~~ surrounded on at least 75 percent of their ~~its~~  
135 perimeter by:

136 a.1. A parcel or parcels ~~Property~~ that have ~~has~~ existing  
137 industrial, commercial, or residential development; or

138 b.2. A parcel or parcels ~~Property~~ that the local government  
139 has designated, in the local government's comprehensive plan,  
140 zoning map, and future land use map, as land that is to be  
141 developed for industrial, commercial, or residential purposes,  
142 and at least 75 percent of such parcel or parcels are ~~property~~  
143 ~~is~~ existing industrial, commercial, or residential development;

144 2. Do not exceed 700 acres and are surrounded on at least  
145 50 percent of their perimeter by a parcel or parcels that the  
146 local government has designated in the local government's  
147 comprehensive plan and future land use map as land that is to be  
148 developed for industrial, commercial, or residential purposes;  
149 and the parcel or parcels are surrounded on at least 50 percent  
150 of their perimeter by a parcel or parcels within an urban  
151 service district, area, or line; or

152 3. Were located within the boundary of a rural study area  
153 adopted in the local government's comprehensive plan as of  
154 January 1, 2025, which was intended to be developed with  
155 residential uses at a density of at least one dwelling unit per



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156 acre and was surrounded on at least 50 percent of the study  
157 area's perimeter in the local government's jurisdiction by a  
158 parcel or parcels that either are designated in the local  
159 government's comprehensive plan and future land use map as land  
160 that can be developed for industrial, commercial, or residential  
161 purposes or which has been developed with industrial,  
162 commercial, or residential uses;

163 (d) Have ~~Has~~ public services, including water, wastewater,  
164 transportation, schools, and recreation facilities, available or  
165 such public services are scheduled in the capital improvement  
166 element to be provided by the local government or can be  
167 provided by an alternative provider of local government  
168 infrastructure in order to ensure consistency with applicable  
169 concurrency provisions of s. 163.3180, or the applicant offers  
170 to enter into a binding agreement to pay for, construct, or  
171 contribute land for its proportionate share of such  
172 improvements; and

173 (e) Do ~~Does~~ not exceed 1,280 acres; however, if the parcel  
174 or parcels are ~~property is~~ surrounded by existing or authorized  
175 residential development that will result in a density at  
176 buildout of at least 1,000 residents per square mile, ~~then~~ the  
177 area must ~~shall~~ be determined to be urban and the parcel or  
178 parcels may not exceed 4,480 acres.

179  
180 Where a right-of-way, body of water, or canal exists along the  
181 perimeter of a parcel, the perimeter calculations of the  
182 agricultural enclave must be based on the parcel or parcels  
183 across the right-of-way, body of water, or canal.

184 (9) "Compatibility" means a condition in which land uses or



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185 conditions can coexist in relative proximity to each other in a  
186 stable fashion over time such that no use or condition is unduly  
187 negatively impacted directly or indirectly by another use or  
188 condition. All residential land use categories, residential  
189 zoning categories, and housing types are compatible with each  
190 other.

191 (22) "Infill residential development" means the development  
192 of one or more parcels that are no more than 100 acres in size  
193 within a future land use category that allows a residential use  
194 and any zoning district that allows a residential use and which  
195 parcels are contiguous with residential development on at least  
196 50 percent of the parcels' boundaries. For purposes of this  
197 subsection, the term "contiguous" means touching, bordering, or  
198 adjoining along a boundary and includes properties that would be  
199 contiguous if not separated by a roadway, railroad, canal, or  
200 other public easement.

201 Section 4. Paragraphs (b) and (e) of subsection (8) of  
202 section 163.3167, Florida Statutes, are amended to read:

203 163.3167 Scope of act.—

204 (8)

205 (b) An initiative or referendum process in regard to any  
206 land development regulation is prohibited. For purposes of this  
207 paragraph, the term "land development regulation" includes any  
208 code, ordinance, rule, or charter provision that regulates or  
209 otherwise affects the use of land, including, but not limited  
210 to, density regulations; municipal boundary lines, except as  
211 specified in s. 171.044; and any regulation that could otherwise  
212 be accomplished or affected through the comprehensive planning  
213 process.





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214 (e) It is the intent of the Legislature that initiative and  
215 referendum be prohibited in regard to any development order or  
216 land development regulation. It is the intent of the Legislature  
217 that initiative and referendum be prohibited in regard to any  
218 local comprehensive plan amendment or map amendment, except as  
219 specifically and narrowly allowed by paragraph (c). Therefore,  
220 the prohibition on initiative and referendum imposed under this  
221 subsection ~~stated in paragraphs (a) and (c)~~ is remedial in  
222 nature and applies retroactively to any initiative or referendum  
223 process commenced after June 1, 2011, and any such initiative or  
224 referendum process commenced or completed thereafter is deemed  
225 null and void and of no legal force and effect.

226 Section 5. Paragraph (f) of subsection (1) and subsection  
227 (2) of section 163.3177, Florida Statutes, are amended to read:  
228 163.3177 Required and optional elements of comprehensive  
229 plan; studies and surveys.—

230 (1) The comprehensive plan shall provide the principles,  
231 guidelines, standards, and strategies for the orderly and  
232 balanced future economic, social, physical, environmental, and  
233 fiscal development of the area that reflects community  
234 commitments to implement the plan and its elements. These  
235 principles and strategies shall guide future decisions in a  
236 consistent manner and shall contain programs and activities to  
237 ensure comprehensive plans are implemented. The sections of the  
238 comprehensive plan containing the principles and strategies,  
239 generally provided as goals, objectives, and policies, shall  
240 describe how the local government's programs, activities, and  
241 land development regulations will be initiated, modified, or  
242 continued to implement the comprehensive plan in a consistent



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243 manner. It is not the intent of this part to require the  
244 inclusion of implementing regulations in the comprehensive plan  
245 but rather to require identification of those programs,  
246 activities, and land development regulations that will be part  
247 of the strategy for implementing the comprehensive plan and the  
248 principles that describe how the programs, activities, and land  
249 development regulations will be carried out. The plan shall  
250 establish meaningful and predictable standards for the use and  
251 development of land and provide meaningful guidelines for the  
252 content of more detailed land development and use regulations.

253 (f) All mandatory and optional elements of the  
254 comprehensive plan and plan amendments shall be based upon  
255 relevant and appropriate data and an analysis by the local  
256 government that may include, but not be limited to, surveys,  
257 studies, community goals and vision, and other data available at  
258 the time of adoption of the comprehensive plan or plan  
259 amendment. To be based on data means to react to it in an  
260 appropriate way and to the extent necessary indicated by the  
261 data available on that particular subject at the time of  
262 adoption of the plan or plan amendment at issue.

263 1. Surveys, studies, and data utilized in the preparation  
264 of the comprehensive plan may not be deemed a part of the  
265 comprehensive plan unless adopted as a part of it. Copies of  
266 such studies, surveys, data, and supporting documents for  
267 proposed plans and plan amendments shall be made available for  
268 public inspection, and copies of such plans shall be made  
269 available to the public upon payment of reasonable charges for  
270 reproduction. Support data or summaries are not subject to the  
271 compliance review process, but the comprehensive plan must be



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272 clearly based on appropriate data. Support data or summaries may  
273 be used to aid in the determination of compliance and  
274 consistency.

275       2. Data must be taken from professionally accepted sources.  
276 The application of a methodology utilized in data collection or  
277 whether a particular methodology is professionally accepted may  
278 be evaluated. However, the evaluation may not include, and a  
279 comprehensive plan may not mandate, whether one accepted  
280 methodology is better than another. Original data collection by  
281 local governments is not required. However, local governments  
282 may use original data so long as methodologies are  
283 professionally accepted.

284       3. The comprehensive plan shall be based upon permanent and  
285 seasonal population estimates and projections, which shall  
286 either be those published by the Office of Economic and  
287 Demographic Research or generated by the local government based  
288 upon a professionally acceptable methodology. The plan must be  
289 based on at least the minimum amount of land required to  
290 accommodate the medium projections as published by the Office of  
291 Economic and Demographic Research for at least a 10-year  
292 planning period unless otherwise limited under s. 380.05,  
293 including related rules of the Administration Commission. Absent  
294 physical limitations on population growth, population  
295 projections for each municipality, and the unincorporated area  
296 within a county must, at a minimum, be reflective of each area's  
297 proportional share of the total county population and the total  
298 county population growth.

299       (2) Coordination of the required and optional ~~several~~  
300 elements of the local comprehensive plan must ~~shall~~ be a major



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301 objective of the planning process. The required and optional  
302 ~~several~~ elements of the comprehensive plan must ~~shall~~ be  
303 consistent. Optional elements of the comprehensive plan may not  
304 contain policies that restrict the density or intensity  
305 established in the future land use element. Where data is  
306 relevant to required and optional ~~several~~ elements, consistent  
307 data must ~~shall~~ be used, including population estimates and  
308 projections unless alternative data can be justified by an  
309 applicant for a plan amendment through new supporting data and  
310 analysis. Each map depicting future conditions must reflect the  
311 principles, guidelines, and standards within all elements, and  
312 each such map must be contained within the comprehensive plan.

313 Section 6. Present paragraphs (a) and (b) of subsection (3)  
314 of section 163.31801, Florida Statutes, are redesignated as  
315 paragraphs (b) and (c), respectively, a new paragraph (a) is  
316 added to that subsection, and paragraph (g) of subsection (6) of  
317 that section is republished, to read:

318 163.31801 Impact fees; short title; intent; minimum  
319 requirements; audits; challenges.—

320 (3) For purposes of this section, the term:

321 (a) “Extraordinary circumstance” means:

322 1. For a county, that the permanent population estimate  
323 determined for the county by the University of Florida Bureau of  
324 Economic and Business Research is at least 1.25 times the 5-year  
325 high-series population projection for the county as published by  
326 the University of Florida Bureau of Economic and Business  
327 Research immediately before the year of the population estimate;  
328 or

329 2. For a municipality, that the municipality is located



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330 within a county with such a permanent population estimate and  
331 the municipality demonstrates that it has maintained a  
332 proportionate share of the county's population growth during the  
333 preceding 5-year period.

334 (6) A local government, school district, or special  
335 district may increase an impact fee only as provided in this  
336 subsection.

337 (g) A local government, school district, or special  
338 district may increase an impact fee rate beyond the phase-in  
339 limitations established under paragraph (b), paragraph (c),  
340 paragraph (d), or paragraph (e) by establishing the need for  
341 such increase in full compliance with the requirements of  
342 subsection (4), provided the following criteria are met:

343 1. A demonstrated-need study justifying any increase in  
344 excess of those authorized in paragraph (b), paragraph (c),  
345 paragraph (d), or paragraph (e) has been completed within the 12  
346 months before the adoption of the impact fee increase and  
347 expressly demonstrates the extraordinary circumstances  
348 necessitating the need to exceed the phase-in limitations.

349 2. The local government jurisdiction has held not less than  
350 two publicly noticed workshops dedicated to the extraordinary  
351 circumstances necessitating the need to exceed the phase-in  
352 limitations set forth in paragraph (b), paragraph (c), paragraph  
353 (d), or paragraph (e).

354 3. The impact fee increase ordinance is approved by at  
355 least a two-thirds vote of the governing body.

356 Section 7. Subsection (3) and paragraph (a) of subsection  
357 (11) of section 163.3184, Florida Statutes, are amended, and  
358 subsection (14) is added to that section, to read:



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359 163.3184 Process for adoption of comprehensive plan or plan  
360 amendment.—

361 (3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF  
362 COMPREHENSIVE PLAN AMENDMENTS.—

363 (a) The process for amending a comprehensive plan described  
364 in this subsection shall apply to all amendments except as  
365 provided in paragraphs (2) (b) and (c) and shall be applicable  
366 statewide.

367 (b)1. If a plan amendment or amendments are adopted, the  
368 local government, after the initial public hearing held pursuant  
369 to subsection (11), must ~~shall~~ transmit, within 10 working days  
370 after the date of adoption, the amendment or amendments and  
371 appropriate supporting data and analyses to the reviewing  
372 agencies. The local governing body must ~~shall~~ also transmit a  
373 copy of the amendments and supporting data and analyses to any  
374 other local government or governmental agency that has filed a  
375 written request with the governing body.

376 2. The reviewing agencies and any other local government or  
377 governmental agency specified in subparagraph 1. may provide  
378 comments regarding the amendment or amendments to the local  
379 government. State agencies shall only comment on important state  
380 resources and facilities that will be adversely impacted by the  
381 amendment if adopted. Comments provided by state agencies shall  
382 state with specificity how the plan amendment will adversely  
383 impact an important state resource or facility and shall  
384 identify measures the local government may take to eliminate,  
385 reduce, or mitigate the adverse impacts. Such comments, if not  
386 resolved, may result in a challenge by the state land planning  
387 agency to the plan amendment. Agencies and local governments



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388 must transmit their comments to the affected local government  
389 such that they are received by the local government not later  
390 than 30 days after the date on which the agency or government  
391 received the amendment or amendments. Reviewing agencies shall  
392 also send a copy of their comments to the state land planning  
393 agency.

394         3. Comments to the local government from a regional  
395 planning council, county, or municipality shall be limited as  
396 follows:

397             a. The regional planning council review and comments shall  
398 be limited to adverse effects on regional resources or  
399 facilities identified in the strategic regional policy plan and  
400 extrajurisdictional impacts that would be inconsistent with the  
401 comprehensive plan of any affected local government within the  
402 region. A regional planning council may not review and comment  
403 on a proposed comprehensive plan amendment prepared by such  
404 council unless the plan amendment has been changed by the local  
405 government subsequent to the preparation of the plan amendment  
406 by the regional planning council.

407             b. County comments shall be in the context of the  
408 relationship and effect of the proposed plan amendments on the  
409 county plan.

410             c. Municipal comments shall be in the context of the  
411 relationship and effect of the proposed plan amendments on the  
412 municipal plan.

413             d. Military installation comments shall be provided in  
414 accordance with s. 163.3175.

415         4. Comments to the local government from state agencies  
416 shall be limited to the following subjects as they relate to



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417 important state resources and facilities that will be adversely  
418 impacted by the amendment if adopted:

419       a. The Department of Environmental Protection shall limit  
420 its comments to the subjects of air and water pollution;  
421 wetlands and other surface waters of the state; federal and  
422 state-owned lands and interest in lands, including state parks,  
423 greenways and trails, and conservation easements; solid waste;  
424 water and wastewater treatment; and the Everglades ecosystem  
425 restoration.

426       b. The Department of State shall limit its comments to the  
427 subjects of historic and archaeological resources.

428       c. The Department of Transportation shall limit its  
429 comments to issues within the agency's jurisdiction as it  
430 relates to transportation resources and facilities of state  
431 importance.

432       d. The Fish and Wildlife Conservation Commission shall  
433 limit its comments to subjects relating to fish and wildlife  
434 habitat and listed species and their habitat.

435       e. The Department of Agriculture and Consumer Services  
436 shall limit its comments to the subjects of agriculture,  
437 forestry, and aquaculture issues.

438       f. The Department of Education shall limit its comments to  
439 the subject of public school facilities.

440       g. The appropriate water management district shall limit  
441 its comments to flood protection and floodplain management,  
442 wetlands and other surface waters, and regional water supply.

443       h. The state land planning agency shall limit its comments  
444 to important state resources and facilities outside the  
445 jurisdiction of other commenting state agencies and may include





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446 comments on countervailing planning policies and objectives  
447 served by the plan amendment that should be balanced against  
448 potential adverse impacts to important state resources and  
449 facilities.

450 (c)1. The local government shall hold a second public  
451 hearing, which shall be a hearing on whether to adopt one or  
452 more comprehensive plan amendments pursuant to subsection (11).  
453 If the local government fails, within 180 days after receipt of  
454 agency comments, to hold the second public hearing, ~~and to adopt~~  
455 ~~the comprehensive plan amendments,~~ the amendments are deemed  
456 withdrawn unless extended by agreement with notice to the state  
457 land planning agency and any affected person that provided  
458 comments on the amendment. The local government is in compliance  
459 if the second public hearing is held within the 180-day period  
460 after receipt of agency comments, even if the amendments are  
461 approved at a subsequent hearing. The 180-day limitation does  
462 not apply to amendments processed pursuant to s. 380.06.

463 2. All comprehensive plan amendments adopted by the  
464 governing body, along with the supporting data and analysis,  
465 shall be transmitted within 10 working days after the final  
466 adoption hearing to the state land planning agency and any other  
467 agency or local government that provided timely comments under  
468 subparagraph (b)2. If the local government fails to transmit the  
469 comprehensive plan amendments within 10 working days after the  
470 final adoption hearing, the amendments are deemed withdrawn.

471 3. The state land planning agency shall notify the local  
472 government of any deficiencies within 5 working days after  
473 receipt of an amendment package. For purposes of completeness,  
474 an amendment shall be deemed complete if it contains a full,



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475 executed copy of:

476 a. The adoption ordinance or ordinances;

477 b. In the case of a text amendment, the amended language in  
478 legislative format with new words inserted in the text  
479 underlined, and words deleted stricken with hyphens;

480 c. In the case of a future land use map amendment, the  
481 future land use map clearly depicting the parcel, its existing  
482 future land use designation, and its adopted designation; and

483 d. Any data and analyses the local government deems  
484 appropriate.

485 4. An amendment adopted under this paragraph does not  
486 become effective until 31 days after the state land planning  
487 agency notifies the local government that the plan amendment  
488 package is complete. If timely challenged, an amendment does not  
489 become effective until the state land planning agency or the  
490 Administration Commission enters a final order determining the  
491 adopted amendment to be in compliance.

492 (11) PUBLIC HEARINGS.—

493 (a) The procedure for transmittal of a complete proposed  
494 comprehensive plan or plan amendment pursuant to subparagraph  
495 (3)(b)1. and paragraph (4)(b) and for adoption of a  
496 comprehensive plan or plan amendment pursuant to subparagraphs  
497 (3)(c)1. and (4)(e)1. must ~~shall~~ be by affirmative vote of ~~not~~  
498 ~~less than~~ a majority of the members of the governing body  
499 present at the hearing. The adoption of a comprehensive plan or  
500 plan amendment must ~~shall~~ be by ordinance approved by  
501 affirmative vote of a majority of the members of the governing  
502 body present at the hearing, except that the adoption of a  
503 comprehensive plan or plan amendment must be by affirmative vote



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504 of a supermajority of the members of the governing body if it  
505 includes a future land use category amendment for a parcel or  
506 parcels of land which is less dense or intense or includes more  
507 restrictive or burdensome procedures concerning development,  
508 including, but not limited to, the review, approval, or issuance  
509 of a site plan, development permit, or development order. For  
510 the purposes of transmitting or adopting a comprehensive plan or  
511 plan amendment, the notice requirements in chapters 125 and 166  
512 are superseded by this subsection, except as provided in this  
513 part.

514 (14) REVIEW OF APPLICATION.—An owner of real property  
515 subject to a comprehensive plan amendment or a person applying  
516 for a comprehensive plan amendment that is not adopted by the  
517 local government or who is not provided the opportunity for a  
518 hearing within 180 days after the filing of the application may  
519 file a civil action for declaratory, injunctive, or other  
520 relief, which must be reviewed de novo. The local government has  
521 the burden of proving by a preponderance of the evidence that  
522 the application is inconsistent with the local government's  
523 comprehensive plan and that the existing comprehensive plan is  
524 in compliance and supported by relevant and appropriate data and  
525 analysis. The court may not use a deferential standard for the  
526 benefit of the local government. Before initiating such an  
527 action, the owner or applicant may use the dispute resolution  
528 procedures under s. 70.45. This subsection applies to  
529 comprehensive plan amendments under review or filed on or after  
530 July 1, 2025.

531 Section 8. Paragraphs (k) and (l) are added to subsection  
532 (2) of section 163.3202, Florida Statutes, and subsection (8) is



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533 added to that section, to read:

534 163.3202 Land development regulations.—

535 (2) Local land development regulations shall contain  
536 specific and detailed provisions necessary or desirable to  
537 implement the adopted comprehensive plan and shall at a minimum:

538 (k) By January 1, 2026, establish minimum lot sizes within  
539 single-family, two-family, and fee simple, single-family  
540 townhouse zoning districts, including planned unit development  
541 and site plan controlled zoning districts allowing these uses,  
542 to accommodate and achieve the maximum density authorized in the  
543 comprehensive plan, net of the land area required to be set  
544 aside for subdivision roads, sidewalks, stormwater ponds, open  
545 space, and landscape buffers and any other land area required to  
546 be set aside pursuant to mandatory land development regulations  
547 which could otherwise be used for the development of single-  
548 family homes, two-family homes, and fee simple, single-family  
549 townhouses.

550 (l) By January 1, 2026, if the jurisdiction uses zoning,  
551 specify the hearing process for rezoning to protect the due  
552 process rights of participants. The first public hearing on a  
553 rezoning must be held by an impartial zoning hearing officer,  
554 who shall prepare a proposed recommended order with written  
555 conclusions of law and findings of fact.

556 (8) Notwithstanding any ordinance to the contrary, an  
557 application for an infill residential development must be  
558 administratively approved without requiring a comprehensive plan  
559 amendment, rezoning, variance, or any other public hearing by  
560 any board or reviewing body if the proposed infill residential  
561 development is consistent with current development standards and



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562 the density of the proposed infill residential development is  
563 the same as the average density of contiguous properties. A  
564 development authorized under this subsection must be treated as  
565 a conforming use, notwithstanding the local government's  
566 comprehensive plan, future land use designation, or zoning.

567 Section 9. Paragraph (b) of subsection (2) and subsection  
568 (3) of section 163.3206, Florida Statutes, are amended to read:

569 163.3206 Fuel terminals.—

570 (2) As used in this section, the term:

571 (b) "Fuel terminal" means a storage and distribution  
572 facility for fuel, supplied by pipeline or marine vessel, which  
573 has the capacity to receive, ~~and~~ store, or deploy a bulk  
574 transfer of fuel, ~~is equipped with a loading rack through~~  
575 equipment that which fuel is physically transfers the fuel  
576 ~~transferred~~ into tanker trucks, ~~or~~ rail cars, marine vessels, or  
577 marine barges, and is registered with the Internal Revenue  
578 Service as a terminal. The term also includes any adjacent  
579 submerged lands or waters used by marine vessels or marine  
580 barges for loading and offloading fuel.

581 (3) After July 1, 2014, a local government may not amend  
582 its comprehensive plan, land use map, zoning districts, or land  
583 development regulations in a manner that would conflict with a  
584 fuel terminal's classification as a permitted and allowable use,  
585 including, but not limited to, an amendment that causes a fuel  
586 terminal to be a nonconforming use, structure, or development.  
587 This subsection does not apply if the fuel terminal's owner  
588 notifies the local government that the owner intends to  
589 decommission the fuel terminal.

590 Section 10. Subsection (8) is added to section 166.033,



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591 Florida Statutes, to read:

592 166.033 Development permits and orders.—

593 (8) A municipality may not as a condition of processing or  
594 issuing a development permit or development order require an  
595 applicant to install a work of art, pay a fee for a work of art,  
596 or reimburse the municipality for any costs that the  
597 municipality may incur related to a work of art.

598 Section 11. Subsection (4) of section 171.044, Florida  
599 Statutes, is amended, and subsection (7) is added to that  
600 section, to read:

601 171.044 Voluntary annexation.—

602 (4) The method of annexation provided by this section shall  
603 be supplemental to any other procedure provided by general or  
604 special law, except that this section does ~~shall~~ not apply to  
605 municipalities in counties with charters which provide for an  
606 exclusive method of municipal annexation. An exclusive method of  
607 voluntary annexation may not affect the powers granted to a  
608 municipality in s. 171.062 to assume control over the land use  
609 plan of the annexed area or prevent a municipality from  
610 exercising the municipal power to ratify a voluntary annexation.

611 (7) It is the intent of the Legislature that the powers  
612 granted to municipalities to assume control over the land use of  
613 an annexed area be preserved. Therefore, the prohibition on  
614 affecting the powers granted to municipalities in s. 171.062  
615 under subsection (4) is remedial in nature and applies  
616 retroactively to any exclusive method of voluntary annexation  
617 which was placed into effect after June 1, 2011. An exclusive  
618 method of voluntary annexation placed into effect thereafter  
619 which violates such prohibition is void. An exclusive method of



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620 voluntary annexation which requires approval from a county  
621 government to complete the annexation violates such prohibition  
622 and is void.

623 Section 12. Subsection (2) of section 171.062, Florida  
624 Statutes, is amended, and subsections (6) and (7) are added to  
625 that section, to read:

626 171.062 Effects of annexations or contractions.—

627 (2) If the area annexed was subject to a county land use  
628 plan and county zoning or subdivision regulations, these  
629 regulations remain in full force and effect until the  
630 municipality adopts a comprehensive plan amendment that includes  
631 the annexed area. This assumption of land use regulation by the  
632 municipality is a power of a municipality as contemplated in s.  
633 4, Art. VIII of the State Constitution.

634 (6) This section applies to all counties and  
635 municipalities, including municipalities in counties with  
636 charters that provide for an exclusive method of voluntary  
637 annexation.

638 (7) It is the intent of the Legislature that the powers  
639 granted to municipalities to assume control over the land use of  
640 an annexed area be preserved. Therefore, this section is  
641 remedial in nature and applies retroactively to any exclusive  
642 method of voluntary annexation which was placed into effect  
643 after June 1, 2011, and any such method placed into effect  
644 thereafter which limits or otherwise infringes upon the power  
645 granted to municipalities is void.

646 Section 13. Section 177.071, Florida Statutes, is amended  
647 to read:

648 177.071 Approval of plat by governing bodies.—



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649           (1) The approving agency, which may include a board, a  
650 committee, an employee, or a consultant engaged as agent for the  
651 jurisdiction, as provided by land development regulations, shall  
652 administer plat submittals for the governing body and, within 45  
653 days after receipt of a plat submittal, must recommend approval  
654 if the plat meets the requirements of s. 177.091 or, if the plat  
655 does not meet the requirements of s. 177.091, provide a set of  
656 written comments to the applicant specifying the areas of  
657 noncompliance. An applicant may resubmit a plat in response to  
658 such written comments. An applicant may request final  
659 administrative review of a plat submittal after responding to  
660 two sets of written comments provided by the approving agency.

661           (2) Upon issuance of a recommendation of approval of a plat  
662 by the approving agency or upon request of an applicant in  
663 accordance with subsection (1), the governing body shall at its  
664 next regularly scheduled meeting grant final administrative  
665 approval of the plat ~~Before a plat is offered for recording~~  
666 unless the governing body determines that the approving agency  
667 erred in determining that the plat meets the requirements of s.  
668 177.091 or determines that the approving agency correctly  
669 determined that the plat does not meet the requirements of s.  
670 177.091, ~~it must be approved by the appropriate governing body,~~  
671 and Evidence of such final administrative approval must be  
672 placed on the plat. If not approved, the governing body must  
673 return the plat to the professional surveyor and mapper or the  
674 legal entity offering the plat for recordation in accordance  
675 with the requirements of s. 177.091. The governing body shall  
676 grant final administrative approval at its next regularly  
677 scheduled meeting following resubmittal of the plat by the





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678 applicant. For the purposes of this part:

679 (a) When the plat to be submitted for approval is located  
680 wholly within the boundaries of a municipality, the governing  
681 body of the municipality has exclusive jurisdiction to approve  
682 the plat.

683 (b) When a plat lies wholly within the unincorporated areas  
684 of a county, the governing body of the county has exclusive  
685 jurisdiction to approve the plat.

686 (c) When a plat lies within the boundaries of more than one  
687 governing body, two plats must be prepared and each governing  
688 body has exclusive jurisdiction to approve the plat within its  
689 boundaries, unless the governing bodies having ~~said~~ jurisdiction  
690 agree that one plat is mutually acceptable.

691 (3)~~(2)~~ Any provision in a county charter, or in an  
692 ordinance of any charter county or consolidated government  
693 chartered under s. 6(e), Art. VIII of the State Constitution,  
694 which provision is inconsistent with anything contained in this  
695 section shall prevail in such charter county or consolidated  
696 government to the extent of any such inconsistency.

697 Section 14. Subsections (1), (8), and (10) of section  
698 720.301, Florida Statutes, are amended, to read:

699 720.301 Definitions.—As used in this chapter, the term:

700 (1) "Assessment" or "amenity fee" means a sum or sums of  
701 money payable to the association, to the developer or other  
702 owner of common areas, or to recreational facilities and other  
703 properties serving the parcels by the owners of one or more  
704 parcels as authorized in the governing documents, which if not  
705 paid by the owner of a parcel, can result in a lien against the  
706 parcel by the association. The term does not include amenity



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707 dues, amenity expenses, or amenity fees as those terms are  
708 defined in s. 720.408.

709 (8) (a) "Governing documents" means:

710 1.-(a) The recorded declaration of covenants for a community  
711 and all duly adopted and recorded amendments, supplements, and  
712 recorded exhibits thereto; and

713 2.-(b) The articles of incorporation and bylaws of the  
714 homeowners' association and any duly adopted amendments thereto.

715 (b) Consistent with s. 720.302(3)(b), recreational  
716 covenants respecting privately owned recreational amenities as  
717 set forth in part IV of this chapter are not governing documents  
718 of an association, even if such recreational covenants are  
719 attached as exhibits to a declaration of covenants for an  
720 association. This paragraph is remedial in nature and intended  
721 to clarify existing law.

722 (10) "Member" means a member of an association, and may  
723 include, but is not limited to, a parcel owner or an association  
724 representing parcel owners or a combination thereof, and  
725 includes any person or entity obligated by the governing  
726 documents to pay an assessment to the association or an amenity  
727 fee.

728 Section 15. Subsection (3) of section 720.302, Florida  
729 Statutes, is amended, to read:

730 720.302 Purposes, scope, and application.—

731 (3) This chapter does not apply to:

732 (a) A community that is composed of property primarily  
733 intended for commercial, industrial, or other nonresidential  
734 use; or

735 (b) The commercial or industrial parcels or privately owned



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736 recreational amenities in a community that contains both  
737 residential parcels and parcels intended for commercial or  
738 industrial use, except that privately owned recreational  
739 amenities are subject to and governed by part IV of this  
740 chapter.

741 Section 16. Section 720.3086, Florida Statutes, is amended  
742 to read:

743 720.3086 Financial report.—In a residential subdivision in  
744 which the owners of lots or parcels must pay mandatory  
745 maintenance or amenity fees to the subdivision developer or to  
746 the owners of the common areas, recreational facilities, and  
747 other properties serving the lots or parcels, the developer or  
748 owner of such areas, facilities, or properties shall make  
749 public, within 60 days following the end of each fiscal year, a  
750 complete financial report of the actual, total receipts of  
751 mandatory maintenance or amenity fees received by it, and an  
752 itemized listing of the expenditures made by it from such fees,  
753 for that year. Such report must ~~shall~~ be made public by mailing  
754 it to each lot or parcel owner in the subdivision, by publishing  
755 it in a publication regularly distributed within the  
756 subdivision, or by posting it in prominent locations in the  
757 subdivision. This section does not apply to amounts paid to  
758 homeowner associations pursuant to chapter 617, chapter 718,  
759 chapter 719, chapter 721, or chapter 723; ~~or~~ to amounts paid to  
760 local governmental entities, including special districts; or to  
761 amounts paid to private amenity owners as defined in s.  
762 720.408(4), which amounts are governed by and subject to s.  
763 720.412.

764 Section 17. Part IV of chapter 720, Florida Statutes,



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765 consisting of ss. 720.408-720.412, Florida Statutes, is created  
766 and entitled "Recreational Covenants."

767 Section 18. Section 720.408, Florida Statutes, is created  
768 to read:

769 720.408 Definitions.—As used in ss. 720.408-720.412, the  
770 term:

771 (1) "Amenity dues" means amenity expenses and amenity fees,  
772 if any, in any combination, charged in accordance with a  
773 recreational covenant. Amenity dues may include additional  
774 components if such components are specified in the recreational  
775 covenant.

776 (2) "Amenity expenses" means the costs of owning,  
777 operating, managing, maintaining, and insuring privately owned  
778 recreational amenities made available to parcel owners pursuant  
779 to a recreational covenant, whether directly or indirectly. The  
780 term includes, but is not limited to, maintenance, cleaning  
781 fees, trash collection, utility charges, cable service charges,  
782 legal fees, management fees, reserves, repairs, replacements,  
783 refurbishments, payroll and payroll costs, insurance, working  
784 capital, and ad valorem or other taxes, costs, expenses, levies,  
785 and charges of any nature which may be levied or imposed  
786 against, or in connection with, the privately owned recreational  
787 amenities made available to parcel owners pursuant to a  
788 recreational covenant. The term does not include income taxes;  
789 the initial cost of construction of a privately owned  
790 recreational amenity or any loan costs, loan fees, or debt  
791 service of a private amenity owner related thereto; or legal  
792 fees incurred by a private amenity owner in a legal action with  
793 a homeowners' association in which a final order or judgment



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794 holds that the private amenity owner has committed fraud, price  
795 gouging, or any other unfair business practice to the detriment  
796 of the association and its members.

797 (3) "Amenity fee" means any amount, other than amenity  
798 expenses, due in accordance with a recreational covenant which  
799 is levied against parcel owners for recreational memberships or  
800 use. An amenity fee may be composed of profit or other  
801 components to be paid to a private amenity owner as provided in  
802 a recreational covenant.

803 (4) "Private amenity owner" means the record title owner of  
804 a privately owned recreational amenity who is responsible for  
805 operation of the privately owned recreational amenity and is  
806 authorized to levy amenity dues pursuant to the recreational  
807 covenant. The term does not include a corporation not for profit  
808 pursuant to chapter 617 or a local governmental entity,  
809 including, but not limited to, a special district created  
810 pursuant to chapter 189 or chapter 190.

811 (5) "Privately owned recreational amenity" means a  
812 recreational facility or amenity intended for recreational use  
813 or leisure activities owned by a private amenity owner and for  
814 which parcel owners' mandatory membership and use rights are  
815 established pursuant to a recreational covenant. The term does  
816 not include any common area or any property or facility owned by  
817 a corporation not for profit pursuant to chapter 617 or a local  
818 governmental entity, including, but not limited to, a special  
819 district created pursuant to chapter 189 or chapter 190.

820 (6) "Recreational covenant" means a recorded covenant,  
821 separate and distinct from a declaration of covenants, which  
822 provides the nature and requirements of a membership in or the



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823 use or purchase of privately owned recreational amenities for  
824 parcel owners in one or more communities and which:

825 (a) Is recorded in the public records of the county in  
826 which the property encumbered thereby is located;

827 (b) Contains information regarding the amenity dues that  
828 may be imposed on members and other persons permitted to use the  
829 privately owned recreational amenity and remedies that the  
830 private amenity owner or other third party may have upon  
831 nonpayment of such amenity fees; and

832 (c) Requires mandatory membership or mandatory payment of  
833 amenity dues by some or all of the parcel owners in a community.

834 Section 19. Section 720.409, Florida Statutes, is created  
835 to read:

836 720.409 Recreational covenants.—

837 (1) LEGISLATIVE FINDINGS.—The Legislature finds that:

838 (a) Recreational covenants are widely used throughout this  
839 state as a mechanism to provide enhanced recreational amenities  
840 to communities, but such recreational covenants are largely  
841 unregulated.

842 (b) There exists a need to develop certain protections in  
843 favor of parcel owners while encouraging the economic benefit of  
844 the development and availability of privately owned recreational  
845 amenities and a flexible means for private amenity owners to  
846 operate such privately owned recreational amenities pursuant to  
847 recreational covenants.

848 (c) Recreational covenants fulfill a vital role in  
849 providing amenities to residential communities throughout this  
850 state.

851 (2) PURPOSE, SCOPE, AND APPLICATION.—



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852       (a) This part is intended to provide certain protections  
853 for parcel owners and give statutory recognition to the use of  
854 recreational covenants. This part is further intended to respect  
855 the contractual relationship and intent of the parties to real  
856 property transactions that occurred before July 1, 2025, and  
857 such parties' reliance on covenants, conditions, restrictions,  
858 or other interests created by those transactions.

859       (b) Parcels within a community may be subject to a  
860 recreational covenant, which recreational covenant and the  
861 privately owned recreational amenities governed by such  
862 recreational covenant are not governed by this chapter except as  
863 expressly provided in this part.

864       (c) This part does not apply to recorded covenants,  
865 agreements, or other documents which are not recreational  
866 covenants.

867       (d) This part applies to recreational covenants existing  
868 before July 1, 2025, and to recreational covenants recorded on  
869 or after July 1, 2025, and, except as otherwise expressly set  
870 forth in this part, applies retroactively and prospectively to  
871 all recreational covenants.

872       (e) This part does not revive or reinstate any right,  
873 claim, or interest that has been fully and finally adjudicated  
874 as invalid before July 1, 2025.

875       Section 20.   Section 720.41, Florida Statutes, is created  
876 to read:

877       720.41 Requirements for recreational covenants.—

878       (1) A recreational covenant recorded on or after July 1,  
879 2025, which creates mandatory membership in a club or imposes  
880 mandatory amenity dues on parcel owners must specify all of the



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881 following:

882 (a) The parcels within the community which are or will be  
883 subject to mandatory membership in a club or to the imposition  
884 of mandatory amenity dues.

885 (b) The person responsible for owning, maintaining, and  
886 operating the privately owned recreational amenity governed by  
887 the recreational covenant, which may be the developer.

888 (c) The manner in which amenity dues are apportioned and  
889 collected from each encumbered parcel owner, and the person  
890 authorized to collect such dues. The recreational covenant must  
891 specify the components of the amenity dues.

892 (d) The amount of any amenity fee included in the amenity  
893 dues. If the amount of such amenity fee is not specified, the  
894 recreational covenant must specify the manner in which such fee  
895 is calculated.

896 (e) The manner in which amenity fees may be increased,  
897 which increase may occur periodically by a fixed percentage, a  
898 fixed dollar amount, or in accordance with increases in the  
899 consumer price index.

900 (f) The collection rights and remedies that are available  
901 for enforcing payment of amenity dues.

902 (g) A statement of whether collection rights to enforce  
903 payment of amenity dues are subordinate to an association's  
904 right to collect assessments.

905 (h) A statement of whether the privately owned recreational  
906 amenity is open to the public or may be used by persons who are  
907 not members or parcel owners within the community.

908 (2) (a) A recreational covenant recorded before July 1,  
909 2025, must be amended or supplemented to comply with the





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910 requirements of paragraphs (1) (a)-(d) by July 1, 2026.

911 (b) If a recreational covenant recorded before July 1,  
912 2025, does not specify the manner in which amenity fees may be  
913 increased as required by paragraph (1) (e), the increase in such  
914 amenity fees is limited to a maximum annual increase in an  
915 amount equal to the annual increase in the Consumer Price Index  
916 for All Urban Consumers, U.S. City Average, All Items.

917 (3) A recreational covenant that does not specify the  
918 amount by which amenity expenses may be increased is limited to  
919 a maximum annual increase of 25 percent of the amenity expenses  
920 from the preceding fiscal year. This limitation does not  
921 prohibit an increase in amenity expenses resulting from a  
922 natural disaster, an act of God, an increase in insurance costs,  
923 an increase in utility rates, an increase in supply costs, an  
924 increase in labor rates, or any other circumstance outside of  
925 the reasonable control of the private amenity owner or other  
926 person responsible for maintaining or operating the privately  
927 owned recreational amenity governed by the recreational  
928 covenant.

929 (4) Beginning July 1, 2025, notwithstanding any provision  
930 in a recreational covenant to the contrary, an association may  
931 not be required to collect amenity dues on behalf of a private  
932 amenity owner. The private amenity owner or its agent is solely  
933 responsible for the collection of amenity dues.

934 (5) The termination of a recreational covenant or the right  
935 of a private amenity owner to suspend the right of a parcel  
936 owner to use a privately owned recreational amenity may not:

937 (a) Prohibit an owner or a tenant of a parcel from having  
938 vehicular and pedestrian ingress to and egress from the parcel;



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939 (b) Prohibit an owner or a tenant of a parcel from  
940 receiving utilities provided to the parcel by virtue of utility  
941 facilities or utility easements located within the privately  
942 owned recreational amenity; or

943 (c) Prohibit an owner or a tenant of a parcel from having  
944 access to any mail delivery facility serving the parcel which is  
945 located within the privately owned recreational amenity.

946 Section 21. Section 720.411, Florida Statutes, is created  
947 to read:

948 720.411 Disclosure of recreational covenant before sale of  
949 residential parcels.-

950 (1) Beginning October 1, 2025, each contract for the sale  
951 of a parcel which is governed by a homeowners' association but  
952 is also subject to a recreational covenant must contain in  
953 conspicuous type a clause that substantially states:

954  
955 DISCLOSURE SUMMARY

956  
957 YOUR LOT, DWELLING, AND/OR PARCEL IS SUBJECT TO A  
958 RECREATIONAL COVENANT. AS A PURCHASER OF PROPERTY  
959 SUBJECT TO THE RECREATIONAL COVENANT, YOU WILL BE  
960 OBLIGATED TO PAY AMENITY DUES TO A PRIVATE AMENITY  
961 OWNER.

962  
963 BUYER ACKNOWLEDGES ALL OF THE FOLLOWING:

964  
965 (1) THE RECREATIONAL AMENITY GOVERNED BY THE  
966 RECREATIONAL COVENANT IS NOT A COMMON AREA OF THE  
967 HOMEOWNERS' ASSOCIATION AND IS NOT OWNED OR CONTROLLED



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968 BY THE HOMEOWNERS' ASSOCIATION. THE RECREATIONAL  
969 COVENANT IS NOT A GOVERNING DOCUMENT OF THE  
970 ASSOCIATION.

971  
972 (2) CHARGES FOR AMENITY DUES WILL BE GOVERNED BY  
973 THE RECREATIONAL COVENANT. THE RECREATIONAL COVENANT  
974 CONTAINS IMPORTANT PROVISIONS AND RIGHTS AND IS OR  
975 WILL BE AVAILABLE IN THE PUBLIC RECORDS OF THE COUNTY.

976  
977 (3) THE PARTY THAT CONTROLS THE MAINTENANCE AND  
978 OPERATION OF THE RECREATIONAL AMENITY DETERMINES THE  
979 BUDGET FOR THE OPERATION AND MAINTENANCE OF SUCH  
980 RECREATIONAL AMENITY. HOWEVER, THE PARCEL OWNERS  
981 SUBJECT TO THE RECREATIONAL COVENANT ARE STILL  
982 RESPONSIBLE FOR AMENITY DUES.

983  
984 (4) AMENITY DUES MAY BE SUBJECT TO PERIODIC  
985 CHANGE. AMENITY DUES ARE IN ADDITION TO, AND SEPARATE  
986 AND DISTINCT FROM, ASSESSMENTS LEVIED BY THE  
987 HOMEOWNERS' ASSOCIATION.

988  
989 (5) FAILURE TO PAY AMENITY DUES OR OTHER CHARGES  
990 IMPOSED BY A PRIVATE AMENITY OWNER MAY RESULT IN A  
991 LIEN ON YOUR PROPERTY.

992  
993 (6) THIRD PARTIES WHO ARE NOT MEMBERS OF THE  
994 HOMEOWNERS' ASSOCIATION MAY HAVE THE RIGHT TO ACCESS  
995 AND USE THE RECREATIONAL AMENITY, AS DETERMINED BY THE  
996 ENTITY THAT CONTROLS SUCH RECREATIONAL AMENITY.



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997  
998           (7) MANDATORY MEMBERSHIP REQUIREMENTS OR OTHER  
999           OBLIGATIONS TO PAY AMENITY DUES CAN BE FOUND IN THE  
1000           RECREATIONAL COVENANT OR OTHER RECORDED INSTRUMENT.

1001  
1002           (8) THE PRIVATE AMENITY OWNER MAY HAVE THE RIGHT  
1003           TO AMEND THE RECREATIONAL COVENANT WITHOUT THE  
1004           APPROVAL OF MEMBERS OR PARCEL OWNERS, SUBJECT TO THE  
1005           TERMS OF THE RECREATIONAL COVENANT AND SECTION 720.41,  
1006           FLORIDA STATUTES.

1007  
1008           (9) THE STATEMENTS CONTAINED IN THIS DISCLOSURE  
1009           FORM ARE ONLY SUMMARY IN NATURE, AND, AS A PROSPECTIVE  
1010           PURCHASER, YOU SHOULD REFER TO THE RECREATIONAL  
1011           COVENANTS BEFORE PURCHASE. THE RECREATIONAL COVENANT  
1012           IS EITHER A MATTER OF PUBLIC RECORD AND CAN BE  
1013           OBTAINED FROM THE RECORD OFFICE IN THE COUNTY WHERE  
1014           THE PROPERTY IS LOCATED OR IS NOT RECORDED AND CAN BE  
1015           OBTAINED FROM THE DEVELOPER.

1016  
1017           (2) The disclosure summary required by this section must be  
1018           supplied by the developer or, if the sale is by a parcel owner  
1019           that is not the developer, by the parcel owner. After October 1,  
1020           2025, any contract or agreement for sale must refer to and  
1021           incorporate the disclosure summary and must include, in  
1022           prominent language, a statement that the potential buyer should  
1023           not execute the contract or agreement until they have received  
1024           and read the disclosure summary required by this section.

1025           (3) After October 1, 2025, if the disclosure summary is not



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1026 provided to a prospective purchaser as required by this section,  
1027 the purchaser may void the contract by delivering to the seller  
1028 or the seller's agent or representative written notice canceling  
1029 the contract within 3 days after receipt of the disclosure  
1030 summary or before closing, whichever occurs first. This right  
1031 may not be waived by the purchaser but terminates at closing.

1032 Section 22. Section 720.412, Florida Statutes, is created  
1033 to read:

1034 720.412 Financial reporting.—After October 1, 2025, in a  
1035 residential subdivision in which the owners of lots or parcels  
1036 must pay amenity dues owed to a private amenity owner pursuant  
1037 to a recreational covenant, within 60 days after the end of each  
1038 fiscal year the private amenity owner must make public, and  
1039 available for inspection upon written request from a parcel  
1040 owner within the applicable subdivision, a complete financial  
1041 report of the actual, total receipts of amenity dues received by  
1042 the private amenity owner, which includes an itemized list of  
1043 the expenditures made by the private amenity owner with respect  
1044 to operational costs, expenses, or other cash disbursements and  
1045 amounts expended with respect to the operation of the privately  
1046 owned recreational amenities for that year. The party preparing  
1047 the financial report must have access to the supporting  
1048 documents and records pertaining to the privately owned  
1049 recreational amenities and private amenity owner, including the  
1050 cash disbursements and related paid invoices to determine  
1051 whether expenditures were for purposes related to owning,  
1052 operating, managing, maintaining, and insuring privately owned  
1053 recreational amenities and whether the cash receipts were billed  
1054 in accordance with the recreational covenant. The financial



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1055 report must be made public to each lot or parcel owner subject  
1056 to the payment of such amenity dues by publishing a notice of  
1057 its availability for inspection in a publication regularly  
1058 distributed within the subdivision, or by posting such a notice  
1059 in a prominent location in the subdivision and in prominent  
1060 locations within the privately owned recreational amenities.  
1061 This section does not apply to assessments or other amounts paid  
1062 to an association pursuant to chapter 617, chapter 718, chapter  
1063 719, chapter 721, or chapter 723, or to amounts paid to a local  
1064 governmental entity, including, but not limited to, a special  
1065 district created pursuant to chapter 189 or chapter 190.

1066 Section 23. Paragraph (d) of subsection (2) of section  
1067 212.055, Florida Statutes, is amended to read:

1068 212.055 Discretionary sales surtaxes; legislative intent;  
1069 authorization and use of proceeds.—It is the legislative intent  
1070 that any authorization for imposition of a discretionary sales  
1071 surtax shall be published in the Florida Statutes as a  
1072 subsection of this section, irrespective of the duration of the  
1073 levy. Each enactment shall specify the types of counties  
1074 authorized to levy; the rate or rates which may be imposed; the  
1075 maximum length of time the surtax may be imposed, if any; the  
1076 procedure which must be followed to secure voter approval, if  
1077 required; the purpose for which the proceeds may be expended;  
1078 and such other requirements as the Legislature may provide.  
1079 Taxable transactions and administrative procedures shall be as  
1080 provided in s. 212.054.

1081 (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.—

1082 (d) The proceeds of the surtax authorized by this  
1083 subsection and any accrued interest shall be expended by the



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1084 school district, within the county and municipalities within the  
1085 county, or, in the case of a negotiated joint county agreement,  
1086 within another county, to finance, plan, and construct  
1087 infrastructure; to acquire any interest in land for public  
1088 recreation, conservation, or protection of natural resources or  
1089 to prevent or satisfy private property rights claims resulting  
1090 from limitations imposed by the designation of an area of  
1091 critical state concern; to provide loans, grants, or rebates to  
1092 residential or commercial property owners who make energy  
1093 efficiency improvements to their residential or commercial  
1094 property, if a local government ordinance authorizing such use  
1095 is approved by referendum; or to finance the closure of county-  
1096 owned or municipally owned solid waste landfills that have been  
1097 closed or are required to be closed by order of the Department  
1098 of Environmental Protection. Any use of the proceeds or interest  
1099 for purposes of landfill closure before July 1, 1993, is  
1100 ratified. The proceeds and any interest may not be used for the  
1101 operational expenses of infrastructure, except that a county  
1102 that has a population of fewer than 75,000 and that is required  
1103 to close a landfill may use the proceeds or interest for long-  
1104 term maintenance costs associated with landfill closure.  
1105 Counties, as defined in s. 125.011, and charter counties may, in  
1106 addition, use the proceeds or interest to retire or service  
1107 indebtedness incurred for bonds issued before July 1, 1987, for  
1108 infrastructure purposes, and for bonds subsequently issued to  
1109 refund such bonds. Any use of the proceeds or interest for  
1110 purposes of retiring or servicing indebtedness incurred for  
1111 refunding bonds before July 1, 1999, is ratified.

1112 1. For the purposes of this paragraph, the term



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1113 "infrastructure" means:

1114       a. Any fixed capital expenditure or fixed capital outlay  
1115 associated with the construction, reconstruction, or improvement  
1116 of public facilities that have a life expectancy of 5 or more  
1117 years, any related land acquisition, land improvement, design,  
1118 and engineering costs, and all other professional and related  
1119 costs required to bring the public facilities into service. For  
1120 purposes of this sub-subparagraph, the term "public facilities"  
1121 means facilities as defined in s. 163.3164(42) ~~s. 163.3164(41)~~,  
1122 s. 163.3221(13), or s. 189.012(5), and includes facilities that  
1123 are necessary to carry out governmental purposes, including, but  
1124 not limited to, fire stations, general governmental office  
1125 buildings, and animal shelters, regardless of whether the  
1126 facilities are owned by the local taxing authority or another  
1127 governmental entity.

1128       b. A fire department vehicle, an emergency medical service  
1129 vehicle, a sheriff's office vehicle, a police department  
1130 vehicle, or any other vehicle, and the equipment necessary to  
1131 outfit the vehicle for its official use or equipment that has a  
1132 life expectancy of at least 5 years.

1133       c. Any expenditure for the construction, lease, or  
1134 maintenance of, or provision of utilities or security for,  
1135 facilities, as defined in s. 29.008.

1136       d. Any fixed capital expenditure or fixed capital outlay  
1137 associated with the improvement of private facilities that have  
1138 a life expectancy of 5 or more years and that the owner agrees  
1139 to make available for use on a temporary basis as needed by a  
1140 local government as a public emergency shelter or a staging area  
1141 for emergency response equipment during an emergency officially





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1142 declared by the state or by the local government under s.  
1143 252.38. Such improvements are limited to those necessary to  
1144 comply with current standards for public emergency evacuation  
1145 shelters. The owner must enter into a written contract with the  
1146 local government providing the improvement funding to make the  
1147 private facility available to the public for purposes of  
1148 emergency shelter at no cost to the local government for a  
1149 minimum of 10 years after completion of the improvement, with  
1150 the provision that the obligation will transfer to any  
1151 subsequent owner until the end of the minimum period.

1152 e. Any land acquisition expenditure for a residential  
1153 housing project in which at least 30 percent of the units are  
1154 affordable to individuals or families whose total annual  
1155 household income does not exceed 120 percent of the area median  
1156 income adjusted for household size, if the land is owned by a  
1157 local government or by a special district that enters into a  
1158 written agreement with the local government to provide such  
1159 housing. The local government or special district may enter into  
1160 a ground lease with a public or private person or entity for  
1161 nominal or other consideration for the construction of the  
1162 residential housing project on land acquired pursuant to this  
1163 sub-subparagraph.

1164 f. Instructional technology used solely in a school  
1165 district's classrooms. As used in this sub-subparagraph, the  
1166 term "instructional technology" means an interactive device that  
1167 assists a teacher in instructing a class or a group of students  
1168 and includes the necessary hardware and software to operate the  
1169 interactive device. The term also includes support systems in  
1170 which an interactive device may mount and is not required to be



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1171 affixed to the facilities.

1172         2. For the purposes of this paragraph, the term "energy  
1173 efficiency improvement" means any energy conservation and  
1174 efficiency improvement that reduces consumption through  
1175 conservation or a more efficient use of electricity, natural  
1176 gas, propane, or other forms of energy on the property,  
1177 including, but not limited to, air sealing; installation of  
1178 insulation; installation of energy-efficient heating, cooling,  
1179 or ventilation systems; installation of solar panels; building  
1180 modifications to increase the use of daylight or shade;  
1181 replacement of windows; installation of energy controls or  
1182 energy recovery systems; installation of electric vehicle  
1183 charging equipment; installation of systems for natural gas fuel  
1184 as defined in s. 206.9951; and installation of efficient  
1185 lighting equipment.

1186         3. Notwithstanding any other provision of this subsection,  
1187 a local government infrastructure surtax imposed or extended  
1188 after July 1, 1998, may allocate up to 15 percent of the surtax  
1189 proceeds for deposit into a trust fund within the county's  
1190 accounts created for the purpose of funding economic development  
1191 projects having a general public purpose of improving local  
1192 economies, including the funding of operational costs and  
1193 incentives related to economic development. The ballot statement  
1194 must indicate the intention to make an allocation under the  
1195 authority of this subparagraph.

1196         Section 24. This act shall take effect July 1, 2025.

1197  
1198 ===== T I T L E   A M E N D M E N T =====

1199 And the title is amended as follows:



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1200 Delete everything before the enacting clause  
1201 and insert:

1202 A bill to be entitled  
1203 An act relating to land use and development  
1204 regulations; amending s. 125.022, F.S.; prohibiting a  
1205 county from requiring an applicant to take certain  
1206 actions as a condition of processing a development  
1207 permit or development order; amending s. 163.3162,  
1208 F.S.; revising a statement of legislative purpose;  
1209 deleting language authorizing the owner of an  
1210 agricultural enclave to apply for a comprehensive plan  
1211 amendment; authorizing such owner instead to apply for  
1212 administrative approval of a development regardless of  
1213 future land use designations or comprehensive plan  
1214 conflicts under certain circumstances; deleting a  
1215 certain presumption of urban sprawl; requiring that an  
1216 application for administrative approval for certain  
1217 parcels include certain concepts; requiring that an  
1218 authorized development be treated as a conforming use;  
1219 requiring administrative approval of such development  
1220 within a specified timeframe if it complies with  
1221 certain requirements; prohibiting a local government  
1222 from enacting or enforcing certain regulations or  
1223 laws; providing that the production of ethanol from  
1224 certain products in a specified manner is not chemical  
1225 manufacturing or chemical refining; providing  
1226 retroactive applicability; conforming provisions to  
1227 changes made by the act; amending s. 163.3164, F.S.;  
1228 revising the definition of the terms "agricultural



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1229 enclave" and "compatibility"; defining the terms  
1230 "infill residential development" and "contiguous";  
1231 amending s. 163.3167, F.S.; defining the term "land  
1232 development regulation"; providing retroactive  
1233 applicability; amending s. 163.3177, F.S.; prohibiting  
1234 a comprehensive plan from making a certain mandate;  
1235 prohibiting optional elements of a local comprehensive  
1236 plan from containing certain policies; requiring the  
1237 use of certain consistent data, where relevant, unless  
1238 an applicant can make a certain justification;  
1239 amending s. 163.31801, F.S.; defining the term  
1240 "extraordinary circumstance"; amending s. 163.3184,  
1241 F.S.; revising the expedited state review process for  
1242 the adoption of comprehensive plan amendments;  
1243 requiring a supermajority vote for the adoption of  
1244 certain comprehensive plans and plan amendments;  
1245 authorizing owners of property subject to a  
1246 comprehensive plan amendment and persons applying for  
1247 comprehensive plan amendments to file civil actions  
1248 for relief in certain circumstances; providing  
1249 requirements for such actions; authorizing such owners  
1250 and applicants to use certain dispute resolution  
1251 procedures; providing applicability; amending s.  
1252 163.3202, F.S.; requiring that local land development  
1253 regulations establish by a specified date minimum lot  
1254 sizes within certain zoning districts to accommodate  
1255 the authorized maximum density; requiring that local  
1256 land developments specify by a specified date a  
1257 certain hearing process; providing requirements for



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1258 such hearing process; requiring the approval of infill  
1259 residential development applications in certain  
1260 circumstances; requiring that certain developments be  
1261 treated as a conforming use; amending s. 163.3206,  
1262 F.S.; revising the definition of the term "fuel  
1263 terminal"; providing applicability of a prohibition on  
1264 amending a comprehensive plan, a land use map, zoning  
1265 districts, or land development regulations in a  
1266 certain manner; amending s. 166.033, F.S.; prohibiting  
1267 a municipality from requiring an applicant to take  
1268 certain actions as a condition of processing a  
1269 development permit or development order; amending s.  
1270 171.044, F.S.; providing that an exclusive method of  
1271 voluntary annexation may not affect certain powers  
1272 granted to a municipality; providing legislative  
1273 intent; providing retroactive applicability; providing  
1274 that an exclusive method of voluntary annexation which  
1275 requires certain county approval is void; amending s.  
1276 171.062, F.S.; providing that a certain assumption of  
1277 land use regulation of land annexed by a municipality  
1278 is a power of the municipality as contemplated by the  
1279 State Constitution; providing applicability; providing  
1280 legislative intent; providing retroactive  
1281 applicability; amending s. 177.071, F.S.; requiring an  
1282 approving agency to administer plat submittals and  
1283 take specified actions within a certain timeframe;  
1284 authorizing an applicant to request final  
1285 administrative review of a plat submittal under  
1286 certain circumstances; requiring a governing body to



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1287 grant final administrative approval of a plat at its  
1288 next regularly scheduled meeting; providing an  
1289 exception; requiring such governing body to grant  
1290 final administrative approval of a resubmitted plat at  
1291 its next regularly scheduled meeting; amending s.  
1292 720.301, F.S.; revising definitions; amending s.  
1293 720.302, F.S.; revising applicability of the  
1294 Homeowners' Association Act; amending s. 720.3086,  
1295 F.S.; revising applicability of provisions requiring a  
1296 certain financial report; creating part IV of ch. 720,  
1297 F.S., entitled "Recreational Covenants"; creating s.  
1298 720.408, F.S.; defining terms; creating s. 720.409,  
1299 F.S.; providing legislative findings and intent;  
1300 providing applicability; providing construction;  
1301 creating s. 720.41, F.S.; providing requirements for  
1302 certain recreational covenants recorded on or after a  
1303 certain date; requiring that a recreational covenant  
1304 recorded before a certain date be amended or  
1305 supplemented to comply with specified requirements;  
1306 limiting the annual increases in amenity fees and  
1307 amenity expenses in certain circumstances; prohibiting  
1308 a recreational covenant from requiring an association  
1309 to collect amenity dues beginning on a specified date;  
1310 prohibiting the termination of a recreational covenant  
1311 or right of a private amenity owner to suspend certain  
1312 rights from affecting an owner or a tenant of a parcel  
1313 in a certain manner; creating s. 720.411, F.S.;  
1314 requiring a specified disclosure summary for contracts  
1315 for the sale of certain parcels beginning on a



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1316 specified date; requiring certain persons to supply  
1317 the disclosure summary; requiring that certain  
1318 contracts or agreements for sale incorporate the  
1319 disclosure summary and include a specified statement  
1320 after a specified date; authorizing a prospective  
1321 purchaser to void a contract in a specified manner  
1322 under certain circumstances; creating s. 720.412,  
1323 F.S.; requiring a public amenity owner annually to  
1324 make a certain financial report public and available  
1325 for inspection in a certain manner within a certain  
1326 timeframe; providing requirements for the financial  
1327 report; providing applicability; amending s. 212.055,  
1328 F.S.; conforming a cross-reference; providing an  
1329 effective date.