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A bill to be entitled An act relating to amendments to the State Constitution; providing legislative findings and intent; amending s. 15.21, F.S.; requiring the Secretary of State to immediately submit an initiative petition to the Attorney General under certain circumstances; amending s. 97.021, F.S.; revising the definition of the term "petition circulator"; amending and reenacting s. 99.097, F.S.; conforming provisions to changes made by the act; amending s. 100.371, F.S.; requiring the sponsor of an initiative petition to obtain a certain letter within a specified timeframe; providing that certain initiative petition signatures expire and the sponsor's political committee is disbanded under specified conditions; providing that such sponsor is not precluded from refiling the proposed amendment as a new petition; prohibiting sponsors of initiative amendments from sponsoring more than one such amendment; providing requirements for sponsors before they obtain signatures; requiring a sponsor to post a specified bond; authorizing alternatives for such bond; providing requirements for specified petition forms; revising requirements for a person who collects or handles petitions; providing requirements for a person to be registered as a

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petition circulator; requiring a certain background check to be paid for by specified persons; requiring the Division of Elections to provide specified notification under certain circumstances; requiring the division to develop specified training; providing requirements for such training; revising requirements for petition circulator registration applications; authorizing the division to revoke a petition circulator's registration under certain circumstances; prohibiting specified compensation for petition circulators; revising the information included on the Petition Circulator's Affidavit; providing that certain acts by a person collecting initiative petition forms are violations of a specified law; providing penalties; providing that copying a completed petition or retaining specified information is a felony; providing and revising penalties; revising the frequency with which petition forms must be delivered to a supervisor of elections; prohibiting certain acts by initiative petition sponsors and persons collecting initiative petition forms; providing penalties; requiring a supervisor of elections to record the date on which each petition form is received; requiring the division to be notified of certain misfiled petitions; revising the

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information required on petition forms; requiring a supervisor of elections to electronically transmit signature forms to the division; providing requirements for such transmission; requiring a supervisor of elections to retain petition forms in a specified manner for a certain period of time; requiring a supervisor of elections to mail certain notification to specified voters; providing notification requirements; requiring the division to contact certain voters and provide the voters with a complaint form; requiring the division to verify signatures and revoke certain petitions; providing construction; prohibiting certain signatures from being revoked; revising the frequency with which actual costs of signature verification are posted and what is included in such costs; requiring a supervisor of elections to notify the Office of Election Crimes and Security upon a specified event; authorizing the office to investigate such event and report findings to certain authorities; authorizing a voter to challenge ballot placement certifications in a specified manner; providing requirements for such challenges; revising the voting membership of the Financial Impact Estimating Conference; amending s. 101.161, F.S.; authorizing the Legislature to define

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and describe elements of proposed constitutional amendments; amending s. 102.121, F.S.; requiring the Elections Canvassing Commission to make and sign separate constitutional amendment certificates; providing requirements for such certificates; amending s. 102.168, F.S.; providing that certification of the adoption of a constitutional amendment may be contested in court; providing requirements for such proceedings; amending s. 104.185, F.S.; providing criminal penalties for filling in missing information on certain petitions; amending s. 104.186, F.S.; providing a cross-reference for a specified violation of law; amending s. 104.187, F.S.; increasing criminal penalties for certain violations of law; creating s. 106.151, F.S.; defining the term "public funds"; prohibiting the expenditure of public funds for certain purposes; providing applicability; providing construction; amending s. 895.02, F.S.; revising the definition of the term "racketeering activity"; providing applicability; prohibiting the verification of a signed petition form for a specified period of time; providing construction; providing requirements for the Department of State; providing that certain registrations expire on a specified date; authorizing a supervisor of elections to increase the cost of a

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certain signature verification within a specified timeframe; requiring such cost to be posted on a specified website; authorizing the department to adopt certain emergency rules; amending s. 212.055, F.S.; conforming a cross-reference; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- (1) The Legislature finds that the power to propose an amendment to the State Constitution is reserved to the people of Florida consistent with s. 3, Article XI of the State Constitution. Evidence of fraud related to the process of gathering signatures on petitions for constitutional amendments compels the Legislature to act to protect the integrity of the ballot, ensure a valid election process, and protect the constitutionally provided initiative process.
- It is the intent of the Legislature to update the reasonable regulations in place for petition circulators; increase transparency and accountability for sponsors of initiative petitions; and deter, prevent, and penalize fraudulent activities related to initiative petitions.
- 123 Section 2. Section 15.21, Florida Statutes, is amended to 124 read:
 - 15.21 Initiative petitions; s. 3, Art. XI, State

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126 Constitution.

- (1) The Secretary of State shall immediately submit an initiative petition to the Attorney General if the sponsor has:
- (a) Registered as a political committee pursuant to s. $106.03.\div$
- (b) Submitted the ballot title, substance, and text of the proposed revision or amendment to the Secretary of State pursuant to ss. 100.371 and 101.161.; and
- (c) Obtained a letter from the Division of Elections confirming that the sponsor has submitted to the appropriate supervisors for verification, and the supervisors have verified, forms signed and dated equal to 25 percent of the number of electors statewide required by s. 3, Art. XI of the State Constitution in one-half of the congressional districts of the state.
 - (d) Posted the bond required in s. 100.371(3).
- (2) If the Secretary of State has submitted an initiative petition to the Attorney General pursuant to subsection (1) but the validity of the signatures for such initiative petition has expired pursuant to <u>s. 100.371(16)(a)</u> <u>s. 100.371(11)(a)</u> before securing ballot placement, the Secretary of State must promptly notify the Attorney General. The Secretary of State may resubmit the initiative petition to the Attorney General if the initiative petition is later circulated for placement on the ballot of a subsequent general election and the criteria under

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151	subsection (1) are satisfied.
152	Section 3. Subsection (28) of section 97.021, Florida
153	Statutes, is amended to read:
154	97.021 Definitions.—For the purposes of this code, except
155	where the context clearly indicates otherwise, the term:
156	(28) "Petition circulator" means an entity or individual
157	who collects signatures for compensation for the purpose of
158	qualifying a proposed constitutional amendment for ballot
159	placement. The term includes:
160	(a) A person employed by the sponsor of an initiative
161	petition who collects signatures during his or her work hours or
162	who receives benefits for personally collecting signatures,
163	including, but not limited to, bonuses or paid leave.
164	(b) A person employed by a contractor of the sponsor of an
165	initiative petition who collects signatures during his or her
166	work hours or who receives benefits for personally collecting
167	signatures, including, but not limited to, bonuses or paid
168	<u>leave.</u>
169	(c) A person employed by an affiliate organization of the
170	sponsor of an initiative petition who collects signatures during
171	his or her work hours or who receives benefits for personally
172	collecting signatures, including, but not limited to, bonuses or
173	<pre>paid leave.</pre>
174	Section 4. Paragraphs (a) and (d) of subsection (4) of

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section 99.097, Florida Statutes, are amended, and paragraph (b)

CODING: Words stricken are deletions; words underlined are additions.

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- of subsection (1) of that section is reenacted, to read:

 99.097 Verification of signatures on petitions.—

 (1)
 - (b) Rules and guidelines for petition verification shall be adopted by the Department of State. Rules and guidelines for a random sample method of verification may include a requirement that petitions bear an additional number of names and signatures, not to exceed 15 percent of the names and signatures otherwise required. If the petitions do not meet such criteria or if the petitions are prescribed by s. 100.371, the use of the random sample method of verification is not available to supervisors.
 - (4) (a) The supervisor must be paid in advance the sum of 10 cents for each signature checked or the actual cost of checking such signature, whichever is less, by the candidate or, in the case of a petition to have a local issue placed on the ballot, by the person or organization submitting the petition. In the case of a petition to place a statewide issue on the ballot, the person or organization submitting the petition must pay the supervisor in advance the cost posted by the supervisor pursuant to s. 100.371(18) s. 100.371(11) for the actual cost of checking signatures to place a statewide issue on the ballot.
 - (d) Except as provided in s. 100.371(16), petitions must be retained by the supervisors for a period of 1 year following the election for which the petitions were circulated.

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Section 5. Section 100.371, Florida Statutes, is amended to read:

100.371 Initiatives; procedure for placement on ballot.-

- (1) (a) Constitutional amendments proposed by initiative shall be placed on the ballot for the general election, provided the initiative petition has been filed with the Secretary of State no later than February 1 of the year the general election is held. A petition shall be deemed to be filed with the Secretary of State upon the date the secretary determines that valid and verified petition forms have been signed by the constitutionally required number and distribution of voters electors under this code.
- (b) A sponsor of an initiative petition must obtain, at least every third election cycle, a letter described in s.

 15.21(1)(c). Failure to obtain such letter results in expiration of the initiative petition's signatures and disbanding of the sponsor's political committee.
- (c) Initiative petition signatures expire and the sponsor's political committee is disbanded if a constitutional amendment proposed by initiative submitted to the Secretary of State before February 1, 2022, fails to obtain a letter described in to s. 15.21(1)(c) on or before February 1, 2026.

 This paragraph does not preclude such a sponsor from refiling the proposed amendment as a new petition.
 - (2) The sponsor of an initiative amendment may not sponsor

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more than one such amendment and shall, before prior to obtaining any signatures:

- (a) Register as a political committee pursuant to s. 106.03.
- (b) and Submit the text of the proposed amendment to the Secretary of State, with the form on which the signatures will be affixed, and shall obtain the approval of the Secretary of State of such form. The Secretary of State shall adopt rules pursuant to s. 120.54 prescribing the style and requirements of such form. Upon filing with the Secretary of State, the text of the proposed amendment and all forms filed in connection with this section must, upon request, be made available in alternative formats.
- (c) Submit an affirmation that each person collecting or handling initiative petitions for compensation, or as a volunteer, on behalf of the sponsor of the initiative amendment has not been convicted of a felony violation, unless the person collecting or handling initiative petitions has had his or her right to vote restored. The sponsor of the initiative amendment is liable for a fine in the amount of \$50,000 for each person collecting or handling initiative petitions on behalf of the sponsor who has been convicted of a felony violation, unless the person collecting or handling initiative petitions has had his or her right to vote restored.
 - (d) Submit an affirmation that each person collecting or

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251	handling initiative petitions for compensation, or as a
252	volunteer, on behalf of the sponsor of the initiative amendment
253	is a citizen of the United States. The sponsor of the initiative
254	amendment is liable for a fine in the amount of \$50,000 for each
255	person who is not a citizen of the United States and is
256	collecting or handling petitions on behalf of the sponsor.
257	(3) Upon receipt of the letter described in s.
258	15.21(1)(c), the sponsor of the initiative amendment must post a
259	\$1 million bond payable to the division. Such bond shall be
260	conditioned upon the payment of all fines that are adjudged
261	against the sponsor of the initiative amendment. In lieu of such
262	bond, the division may accept a cashier's check, official bank
263	check, or money order in the amount of the bond.
264	(4)(a) The petition form must prominently display all of
265	the following:
266	1. The petition number.
267	2. The ballot title.
268	3. The ballot summary.
269	4. A notice that the form becomes a public record upon
270	receipt by the supervisor.
271	5. A notice that it is a misdemeanor of the first degree
272	to knowingly sign the same initiative petition more than once.
273	6. A notice that the form will not be validated if all
274	requested information is not completed.

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The petition form must solicit and require all of the

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276	following:
277	1. The voter's full name.
278	2. The voter's address and county of legal residence.
279	3. The voter's Florida voter registration number or date
280	of birth.
281	4. The voter's Florida driver license number, the voter's
282	Florida identification card number issued pursuant to s.
283	322.051, or the last four digits of the voter's social security
284	number.
285	5. An attestation that the voter is a registered voter in
286	this state and is petitioning to place the proposed amendment on
287	the ballot.
288	6. The voter's signature and the date on which the voter
289	signed the form.
290	(c) The petition form for a petition circulator must also
291	include all of the following:
292	1. A barcode and serial number associated with the
293	initiative petition.
294	2. The Petition Circulator's Affidavit with the
295	circulator's name, permanent address, and petition circulator
296	number.
297	(5)(3)(a) A person may not collect or handle signatures or
298	initiative petitions for compensation, or as a volunteer, unless
299	the person is a resident of this state. A person may not collect

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initiative petitions for compensation unless the person is

registered as a petition circulator with the Secretary of State.

- (b) A citizen may challenge a petition circulator's registration under this section by filing a petition in circuit court. If the court finds that the respondent is not a registered petition circulator, the court may enjoin the respondent from collecting signatures or initiative petitions for compensation until she or he is lawfully registered.
- petition circulator, the person must submit an application for registration and a criminal background check to the division and complete the required petition circulator training. The criminal background check shall be paid for by the petition sponsor or the applicant. If the division determines that the criminal background check indicates a felony conviction, the division must determine whether the applicant has had his or her right to vote restored. If the applicant has not had his or her right to vote restored, he or she may not be registered as a petition circulator and must be notified of the reason for the denial.
- (d) Each applicant must complete training concerning the requirements for petition circulators. The training must be developed by the division and must be in an electronic format available via the Internet. The training must, at a minimum, include all of the following:
 - 1. An overview of the petition gathering process.
 - 2. An overview of the petition circulator registration

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326	requirements.									
327		3.	An	explanation	that	the	sponsor	of	an	initiative

329 petition.

4. An explanation that the Florida Election Code prohibits the collection of petition forms on a per-signature basis.

amendment serves as a fiduciary to each voter who signs a

- 5. The specific criminal penalties to which a petition circulator may be subject for violating the Florida Election Code.
- (e) An application for registration must be submitted in the format required by the Secretary of State and must include the following:
- $\frac{1.(a)}{(a)}$ The information required to be on the petition form under s. 101.161, including the ballot summary and title as approved by the Secretary of State.
- 2.(b) The applicant's name, permanent address, temporary address, if applicable, and date of birth.
- 3. The applicant's current and valid Florida driver license number or current and valid Florida identification card number and the last four digits of the applicant's social security number.
- (c) An address in this state at which the applicant will accept service of process related to disputes concerning the petition process, if the applicant is not a resident of this state.

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351	(d) A statement that the applicant consents to the
352	jurisdiction of the courts of this state in resolving disputes
353	concerning the petition process.
354	$\underline{4.}$ (e) Any information required by the Secretary of State
355	to verify the applicant's identity or address.
356	5. An attestation that the applicant has not been
357	convicted of a felony violation or, if so, has had his or her
358	right to vote restored.
359	6. An attestation that the applicant is a citizen of the
360	United States and a resident of this state.
361	(f) The division may revoke a petition circulator's
362	registration if the petition circulator violates this section.
363	(6) A sponsor of an initiative amendment may not
364	compensate a petition circulator based on the number of petition
365	forms gathered or the time within which a number of petition
366	forms is gathered. This prohibition includes, but is not limited
367	to, paying a specified amount per petition form gathered, basing
368	an hourly rate on the number of petition forms gathered over a
369	specified period of time, or providing any other benefit or form
370	of compensation based on the number of petition forms gathered.
371	(7) (5) All petitions collected by a petition circulator
372	must contain, in a format required by the Secretary of State, a
373	completed Petition Circulator's Affidavit which includes:

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The circulator's name and permanent address of legal

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(a)

residence. +

- (b) The following statement, which must be signed by the circulator:

 By my signature below, as petition circulator, I verify that the petition was signed in my presence and that I was not paid to circulate or collect this petition on a per-signature basis.

 Under penalties of perjury, I declare that I have read the foregoing Petition Circulator's Affidavit and the facts stated in it are true.
- (8)(6) The division or the supervisor of elections shall make hard copy petition forms or electronic portable document format petition forms available to registered petition circulators. All such forms must contain information identifying the petition circulator to which the forms are provided. The division shall maintain a database of all registered petition circulators and the petition forms assigned to each. Each supervisor of elections shall provide to the division information on petition forms assigned to and received from petition circulators. The information must be provided in a format and at times as required by the division by rule. The division must update information on petition forms daily and make the information publicly available.
- (9) If a person collecting petition forms on behalf of a sponsor of an initiative petition signs another person's name or a fictitious name to any petition, or fills in missing information on a petition, to secure a ballot position in

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violation of s. 104.185(2), the sponsor of the initiative petition is liable for a fine in the amount of \$5,000 for each such petition.

(10) A person collecting or handling a petition on behalf of the sponsor of an initiative amendment who copies a completed petition or retains a voter's personal information, including the voter's Florida driver license number, Florida identification card number, social security number, or signature, for any reason other than to provide such petition or information to the sponsor in compliance with this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(11) (7) (a) A sponsor that collects petition forms or uses a petition circulator to collect petition forms serves as a fiduciary to the voter elector signing the petition form, ensuring that any petition form entrusted to the petition circulator shall be promptly delivered to the supervisor of elections within 10 30 days after the voter elector signs the form. If a petition form collected by any petition circulator is not promptly delivered to the supervisor of elections, the sponsor is liable for the following fines:

1. A fine in the amount of \$50 for each day late, up to \$2,500, for each petition form received by the supervisor in the county in which the voter resides of elections more than 10 30 days after the voter elector signed the petition form or the

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- next business day, if the office is closed. A fine in the amount of $\frac{$2,500}{$}$ for each petition form received if the sponsor or petition circulator acted willfully.
- 2. A fine in the amount of \$100 for each day late, up to \$5,000, for each petition form collected by a sponsor or a petition circulator and signed by a voter before February 1 of the year in which the general election is held which is received by the supervisor in the county in which the voter resides after the deadline for such election. A fine in the amount of \$5,000 for each petition form received if the sponsor or petition circulator acted willfully.
- 3.2. A fine in the amount of \$500 for each petition form collected by a petition circulator which is not submitted to the supervisor in the county in which the voter resides of elections. A fine in the amount of 5,000 1,000 for any petition form not submitted if the sponsor or petition circulator acted willfully.
- (b) A showing by the sponsor that the failure to deliver the petition form within the required timeframe is based upon force majeure or impossibility of performance is an affirmative defense to a violation of this subsection. The fines described in this subsection may be waived upon a showing that the failure to deliver the petition form promptly is based upon force majeure or impossibility of performance.
 - (12) A sponsor of an initiative petition or a person

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collecting petition forms on behalf of a sponsor of an initiative petition may not mail or otherwise provide a petition form upon which any information about a voter has been filled in before it is provided to the voter. A sponsor of an initiative petition that violates this subsection is liable for a fine in the amount of \$50 for each such petition form.

(13) (8) If the Secretary of State reasonably believes that a person or entity has committed a violation of this section, the secretary may refer the matter to the Attorney General for enforcement. The Attorney General may institute a civil action for a violation of this section or to prevent a violation of this section. An action for relief may include a permanent or temporary injunction, a restraining order, or any other appropriate order.

(14) (9) The division shall adopt by rule a complaint form for a voter an elector who claims to have had his or her signature misrepresented, forged, or not delivered to the supervisor. The division shall also adopt rules to ensure the integrity of the petition form gathering process, including rules requiring sponsors to account for all petition forms used by their agents. Such rules may require a sponsor or petition circulator to provide identification information on each petition form as determined by the department as needed to assist in the accounting of petition forms.

(15) (10) The date on which a voter an elector signs a

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petition form is presumed to be the date on which the petition circulator received or collected the petition form.

 $(16) \frac{(11)}{(11)}$ (a) An initiative petition form circulated for signature may not be bundled with or attached to any other petition. Each signature shall be dated when made and shall be valid until the next February 1 occurring in an even-numbered year for the purpose of the amendment appearing on the ballot for the general election occurring in that same year, provided all other requirements of law are met. The sponsor shall submit signed and dated forms to the supervisor of elections for the county of residence listed by the person signing the form for verification of the number of valid signatures obtained. The supervisor shall record the date on which each submitted petition form is received. If a signature on a petition is from a registered voter in another county, the supervisor shall notify the petition sponsor and the division of the misfiled petition. The supervisor shall promptly verify the signatures within 60 days after receipt of the petition forms and payment of a fee for the actual cost of signature verification incurred by the supervisor. However, for petition forms submitted less than 60 days before February 1 of an even-numbered year, the supervisor shall promptly verify the signatures within 30 days after receipt of the form and payment of the fee for signature verification. The supervisor shall promptly record, in the manner prescribed by the Secretary of State, the date each form

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is received by the supervisor, and the date the signature on the form is verified as valid. The supervisor may verify that the signature on a form is valid only if:

- 1. The form contains the original signature of the purported voter elector.
- 2. The purported <u>voter</u> elector has accurately recorded on the form the date on which he or she signed the form.
 - 3. The form sets forth the purported voter's: elector's
 - a. Name.,
 - b. Address. T
 - <u>c.</u> City<u>.</u>
 - d. County.₇ and
 - e. Voter registration number or date of birth.
- f. Current and valid Florida driver license number or current and valid Florida identification card number, or the last four digits of the voter's social security number.
- 4. The purported <u>voter</u> elector is, at the time he or she signs the form and at the time the form is verified, a duly qualified and registered <u>voter</u> elector in <u>this</u> the state <u>and the form contains an attestation that the voter is a registered voter in this state and is petitioning to place the proposed amendment on the ballot.</u>
- 5. The signature was obtained legally, including that if a paid petition circulator was used, the circulator was validly registered under subsection (5) $\frac{3}{3}$ when the signature was

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526 obtained.

The supervisor shall retain all signature forms, separating forms verified as valid from those deemed invalid, for at least 1 year following the election for which the petition was circulated.

- (b) 1. On the last day of each month, or on the last day of each week from December 1 of an odd-numbered year through

 February 1 of the following year, each supervisor must electronically transmit all signature forms to the division. The digital images of the scanned signature forms must be of high enough quality to be able to accurately discern all elements contained in such forms, and such forms must be separated by those verified as valid and those deemed invalid.
- 2. Each supervisor must retain all petition forms, separating those verified as valid from those deemed invalid, until all petition forms have been processed following the February 1 deadline. As soon as practicable following the processing of the last timely submitted petition form, but no later than the March 15 following the February 1 deadline, the supervisor must deliver the physical forms to the division. The division shall retain all petition forms for 1 year following the election for which the petition was circulated.
- (17) When the signature on the petition form is verified as valid, the supervisor shall, as soon as practicable, notify

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551	the voter by mail to the mailing address on file in the Florida
552	Voter Registration System. Such notice must be sent by
553	forwardable mail with a postage prepaid, preaddressed form,
554	which may be returned to the division.
555	(a) The notice must include contact information for the
556	division, including the telephone number, facsimile number,
557	mailing address, and e-mail address, and a statement in
558	substantially the following form:
559	
560	The following petition to place a proposed constitutional
561	amendment on the ballot for the next general election, bearing
562	your name and signature, has been received and verified by the
563	supervisor of elections office.
564	
565	(Insert the petition serial number, ballot title, and
566	sponsoring committee; the date on which the voter signed the
567	petition; the date on which the petition was received by the
568	supervisor of elections office; and the date on which the
569	petition was verified by the supervisor of elections.)
570	(b)1. If the notice is being sent before January 1 of the
571	year in which the general election is held, the notice shall
572	include a statement in substantially the following form:
573	
574	If you would like to revoke your signature, check the applicable
575	box and sign and send this notice to the Division of Elections.

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The petition form in question will be invalidated and not be counted toward the number of signatures required to place this proposed constitutional amendment on the ballot. A returned notice seeking to revoke a signature must be received by the Division of Elections by January 1 of the year in which the general election is held.

- \square My signature was misrepresented or forged.
- \square My signature was not misrepresented or forged, but I would like to revoke my signature from this petition.
 - ...(Signature)...

...(Date)...

- 2.a. Upon receipt of a completed notice under this paragraph on or before January 1 of the year in which the general election is held, the division shall verify the signature as provided in sub-subparagraph b. and, if verified, revoke the voter's petition form if one of the applicable boxes is checked. The petition form is thereafter deemed invalid, and the division shall adjust the totals required under paragraph (18) (b) accordingly and immediately notify the applicable supervisor.
- b. The division shall promptly verify the signatures within 35 days after receipt of a completed notice. However, for notices submitted less than 60 days before January 1 of an even-numbered year, the division shall promptly verify the signatures

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POT	within is days after receipt of the notice. The cost of
602	verifying the signatures under this subparagraph must be borne
603	by the division.
604	3.a. Upon receipt of a completed notice under this
605	paragraph on or after January 2 of the year in which the general
606	election is held, the division shall contact the voter and
607	explain that the revocation deadline has passed.
608	b. If the notice indicates that the voter believed his or
609	her signature was misrepresented or forged, the division shall
610	provide the voter with a complaint form.
611	(c)1. If the notice is being sent on or after January 2 of
612	the year in which the general election is held, the notice shall
613	include a statement in substantially the following form:
614	
615	If your signature was misrepresented or forged on the petition,
616	please sign and return this notice to the Division of Elections
617	to initiate a complaint.
618	(Signature)
619	(Date)
620	2. Upon receipt of the completed notice under this
621	paragraph, the division must contact the voter and provide the
622	voter with a complaint form.
623	(d) The following disclosure must be included and
624	prominently displayed beneath the space for the voter's
625	signature on all notices:

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627 This notice becomes a public record upon receipt by 628 the Division of Elections. It is a second degree 629 misdemeanor, punishable as provided in s. 775.082, 630 Florida Statutes, or s. 772.083, Florida Statutes, for 631 any person to knowingly make a false official 632 statement pursuant to s. 837.06, Florida Statutes. 633 634 (e) A signature cannot be revoked on or after January 2 of 635 the year in which the applicable general election is held. 636 This subsection may not be construed to deny the right 637 of a voter who has revoked his or her signature from signing a 638 petition after such revocation. (18)(a)(b) Each supervisor shall post the actual cost of 639 640 signature verification for petition forms received more than 60 641 days before February 1 of an even-numbered year and for petition 642 forms received less than 60 days before February 1 of an even-643 numbered year on his or her website, and may increase such cost, 644 as necessary, annually on March 1 February 2 of each even-645 numbered year. These costs include operating and personnel costs

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notices to voters that their signatures have been verified, and

transmitting petition forms to the division. The division shall

division and each supervisor shall biennially review available

also publish each county's current cost on its website. The

associated with comparing signatures, printing or sending

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technology aimed at reducing verification costs.

(b) (c) On the last day of each month, or on the last day of each week from December 1 of an odd-numbered year through February 1 of the following year, each supervisor shall post on his or her website the total number of signatures submitted, the total number of invalid signatures, the total number of signatures processed, the total number of signatures revoked, and the aggregate number of verified valid signatures and the distribution of such signatures by congressional district for each proposed amendment proposed by initiative, along with the following information specific to the reporting period: the total number of signed petition forms received, the total number of signatures verified, the distribution of verified valid signatures by congressional district, and the total number of verified petition forms forwarded to the Secretary of State. For any reporting period in which the percentage of petition forms deemed invalid by the supervisor exceeds 10 percent of the petition forms received by the supervisor for that reporting period, the supervisor shall notify the Office of Election Crimes and Security. The Office of Election Crimes and Security, as authorized by ss. 97.012(15) and 97.022(1), shall conduct a preliminary investigation and may, if warranted, report findings to the statewide prosecutor or the state attorney for the judicial circuit in which the alleged violation occurred for prosecution.

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- (c) (12) The Secretary of State shall determine from the signatures verified by the supervisors of elections the total number of verified valid signatures and the distribution of such signatures by congressional districts, and the division shall post such information on its website at the same intervals specified in paragraph (b) (11)(e). Upon a determination that the requisite number and distribution of valid signatures have been obtained, the secretary shall issue a certificate of ballot position for that proposed amendment and shall assign a designating number pursuant to s. 101.161.
- (d)1. Any voter may seek to challenge the certification of ballot placement in the Circuit Court of Leon County on the grounds that the total number of verified valid signatures and the distribution thereof do not meet the requirements of the State Constitution or the Florida Election Code. The sponsor of a constitutional amendment proposed by initiative petition, identified pursuant to this section, is an indispensable party to any action brought under this paragraph. In any proceeding under this paragraph, either party is entitled to the summary procedure provided in s. 51.011, and the court shall advance the cause on the calendar, subject to subparagraph 2.
- 2. Upon a showing by either party by clear and convincing evidence that summary procedure is inappropriate, the court may determine that summary procedure does not apply.
 - $(19) \frac{(13)}{(13)}$ (a) At the same time the Secretary of State

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submits an initiative petition to the Attorney General pursuant to s. 15.21, the secretary shall submit a copy of the initiative petition to the Financial Impact Estimating Conference. Within 75 days after receipt of a proposed revision or amendment to the State Constitution by initiative petition from the Secretary of State, the Financial Impact Estimating Conference shall complete an analysis and financial impact statement to be placed on the ballot of the estimated increase or decrease in any revenues or costs to state or local governments and the overall impact to the state budget resulting from the proposed initiative. The 75day time limit is tolled when the Legislature is in session. The Financial Impact Estimating Conference shall submit the financial impact statement to the Attorney General and Secretary of State. If the initiative petition has been submitted to the Financial Impact Estimating Conference but the validity of signatures has expired and the initiative petition no longer qualifies for ballot placement at the ensuing general election, the Secretary of State must notify the Financial Impact Estimating Conference. The Financial Impact Estimating Conference is not required to complete an analysis and financial impact statement for an initiative petition that fails to meet the requirements of subsection (1) for placement on the ballot before the 75-day time limit, including any tolling period, expires. The initiative petition may be resubmitted to the Financial Impact Estimating Conference if the initiative

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- petition meets the requisite criteria for a subsequent general election cycle. A new Financial Impact Estimating Conference shall be established at such time as the initiative petition again satisfies the criteria in s. 15.21(1).
- (b) Immediately upon receipt of a proposed revision or amendment from the Secretary of State, the coordinator of the Office of Economic and Demographic Research shall contact the person identified as the sponsor to request an official list of all persons authorized to speak on behalf of the named sponsor and, if there is one, the sponsoring organization at meetings held by the Financial Impact Estimating Conference. All other persons shall be deemed interested parties or proponents or opponents of the initiative. The Financial Impact Estimating Conference shall provide an opportunity for any representatives of the sponsor, interested parties, proponents, or opponents of the initiative to submit information and may solicit information or analysis from any other entities or agencies, including the Office of Economic and Demographic Research.
- (c) All meetings of the Financial Impact Estimating
 Conference shall be open to the public. The President of the
 Senate and the Speaker of the House of Representatives, jointly,
 shall be the sole judge for the interpretation, implementation,
 and enforcement of this subsection.
- 1. The Financial Impact Estimating Conference is established to review, analyze, and estimate the financial

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impact of amendments to or revisions of the State Constitution proposed by initiative. The Financial Impact Estimating Conference shall consist of three four principals: one person from the Executive Office of the Governor; the coordinator of the Office of Economic and Demographic Research, or his or her designee; one person from the professional staff of the Senate; and one person from the professional staff of the House of Representatives. Each principal shall have appropriate fiscal expertise in the subject matter of the initiative. The coordinator of the Office of Economic and Demographic Research, or his or her designee, shall serve as a nonvoting member of the Financial Impact Estimating Conference. A Financial Impact Estimative.

2. Principals of the Financial Impact Estimating
Conference shall reach a consensus or majority concurrence on a clear and unambiguous financial impact statement, no more than 150 words in length, and immediately submit the statement to the Attorney General. Nothing in this subsection prohibits the Financial Impact Estimating Conference from setting forth a range of potential impacts in the financial impact statement. Any financial impact statement that a court finds not to be in accordance with this section shall be remanded solely to the Financial Impact Estimating Conference for redrafting. The Financial Impact Estimating Conference shall redraft the financial impact statement within 15 days.

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- 3. If the Supreme Court has rejected the initial submission by the Financial Impact Estimating Conference and no redraft has been approved by the Supreme Court by 5 p.m. on the 75th day before the election, the following statement shall appear on the ballot: "The impact of this measure, if any, has not been determined at this time."
- (d) The financial impact statement must be separately contained and be set forth after the ballot summary as required in s. 101.161(1).
- 1. If the financial impact statement projects a net negative impact on the state budget, the ballot must include the statement required by s. 101.161(1)(b).
- 2. If the financial impact statement projects a net positive impact on the state budget, the ballot must include the statement required by s. 101.161(1)(c).
- 3. If the financial impact statement estimates an indeterminate financial impact or if the members of the Financial Impact Estimating Conference are unable to agree on the statement required by this subsection, the ballot must include the statement required by s. 101.161(1)(d).
- (e)1. Any financial impact statement that the Supreme Court finds not to be in accordance with this subsection shall be remanded solely to the Financial Impact Estimating Conference for redrafting, provided the court's advisory opinion is rendered at least 75 days before the election at which the

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question of ratifying the amendment will be presented. The Financial Impact Estimating Conference shall prepare and adopt a revised financial impact statement no later than 5 p.m. on the 15th day after the date of the court's opinion.

- 2. If, by 5 p.m. on the 75th day before the election, the Supreme Court has not issued an advisory opinion on the initial financial impact statement prepared by the Financial Impact Estimating Conference for an initiative amendment that otherwise meets the legal requirements for ballot placement, the financial impact statement shall be deemed approved for placement on the ballot.
- 3. In addition to the financial impact statement required by this subsection, the Financial Impact Estimating Conference shall draft an initiative financial information statement. The initiative financial information statement should describe in greater detail than the financial impact statement any projected increase or decrease in revenues or costs that the state or local governments would likely experience if the ballot measure were approved. If appropriate, the initiative financial information statement may include both estimated dollar amounts and a description placing the estimated dollar amounts into context. The initiative financial information statement must include both a summary of not more than 500 words and additional detailed information that includes the assumptions that were made to develop the financial impacts, workpapers, and any other

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information deemed relevant by the Financial Impact Estimating Conference.

- 4. The Department of State shall have printed, and shall furnish to each supervisor of elections, a copy of the summary from the initiative financial information statements. The supervisors shall have the summary from the initiative financial information statements available at each polling place and at the main office of the supervisor of elections upon request.
- 5. The Secretary of State and the Office of Economic and Demographic Research shall make available on the Internet each initiative financial information statement in its entirety. In addition, each supervisor of elections whose office has a website shall post the summary from each initiative financial information statement on the website. Each supervisor shall include a copy of each summary from the initiative financial information statements and the Internet addresses for the information statements on the Secretary of State's and the Office of Economic and Demographic Research's websites in the publication or mailing required by s. 101.20.
- (20) (14) The Department of State may adopt rules in accordance with s. 120.54 to carry out the provisions of this section subsections (1)-(14).
- (21) (15) No provision of This code does not shall be deemed to prohibit a private person exercising lawful control over privately owned property, including property held open to

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the public for the purposes of a commercial enterprise, from excluding from such property persons seeking to engage in activity supporting or opposing initiative amendments.

Section 6. Subsections (3) and (4) of section 101.161, Florida Statutes, are renumbered as subsections (4) and (5), respectively, paragraph (a) of subsection (1) is amended, and a new subsection (3) is added to that section, to read:

101.161 Referenda; ballots.-

Whenever a constitutional amendment or other public measure is submitted to the vote of the people, a ballot summary of such amendment or other public measure shall be printed in clear and unambiguous language on the ballot after the list of candidates, followed by the word "yes" and also by the word "no," and shall be styled in such a manner that a "yes" vote will indicate approval of the proposal and a "no" vote will indicate rejection. The ballot summary of the amendment or other public measure and the ballot title to appear on the ballot shall be embodied in the constitutional revision commission proposal, constitutional convention proposal, taxation and budget reform commission proposal, or enabling resolution or ordinance. The ballot summary of the amendment or other public measure shall be an explanatory statement, not exceeding 75 words in length, of the chief purpose of the measure. In addition, for every constitutional amendment proposed by initiative, the ballot shall include, following the ballot

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summary, in the following order:

- (a) A separate financial impact statement concerning the measure prepared by the Financial Impact Estimating Conference in accordance with s. $100.371(19) \cdot s. \cdot 100.371(13)$.
- The ballot title shall consist of a caption, not exceeding 15 words in length, by which the measure is commonly referred to or spoken of. This subsection does not apply to constitutional

amendments or revisions proposed by joint resolution.

- (3) If the text of a constitutional amendment proposed by initiative does not define the terms of art used throughout the amendment or describe any newly created rights, requirements, prohibitions, or authorizations, the Legislature is presumed to have the authority to define such terms and describe such rights, requirements, prohibitions, or authorizations.
- Section 7. Section 102.121, Florida Statutes, is amended to read:
- 102.121 Elections Canvassing Commission to issue certificates.—The Elections Canvassing Commission shall make and sign separate certificates of the result of the election for federal officers, and state officers, and constitutional amendments, which certificates shall be written and contain the total number of votes cast for and against each person for each office and the total number of votes cast for and against each constitutional amendment. The certificates, the one including

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the result of the election for presidential electors and representatives to Congress, and the other including the result of the election for state officers, shall be recorded in the Department of State in a book to be kept for that purpose.

Section 8. Subsections (1) through (4) of section 102.168, Florida Statutes, are amended to read:

102.168 Contest of election.

- (1) Except as provided in s. 102.171, the certification of election or nomination of any person to office, or of the adoption of a constitutional amendment or the result on any question submitted by referendum, may be contested in the circuit court by any unsuccessful candidate for such office or nomination thereto or by any voter elector qualified to vote in the election related to such candidacy or constitutional amendment, or by any taxpayer, respectively.
- (2) Such contestant <u>may shall</u> file a complaint, together with the fees prescribed in chapter 28, with the clerk of the circuit court within 10 days after midnight of the date the last board responsible for certifying the results officially certifies the results of the election being contested.
- (3) The complaint <u>must</u> shall set forth the grounds on which the contestant intends to establish his or her right to such office or set aside the result of the election on a <u>submitted</u> referendum <u>or constitutional amendment</u>. The grounds for contesting an election <u>or a constitutional amendment</u> under

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926 this section are:

- (a) Misconduct, fraud, or corruption on the part of any election official or any member of the canvassing board sufficient to change or place in doubt the result of the election.
- (b) Ineligibility of the successful candidate for the nomination or office in dispute or of the proposed constitutional amendment for placement on the ballot.
- (c) Receipt of a number of illegal votes or rejection of a number of legal votes sufficient to change or place in doubt the result of the election.
- (d) Proof that any voter election official, or canvassing board member was given or offered a bribe or reward in money, property, or any other thing of value for the purpose of procuring the successful candidate's nomination or election or determining the result on any question submitted by referendum or constitutional amendment.
- (4) The canvassing board responsible for canvassing the election is an indispensable party defendant in county and local elections. The Elections Canvassing Commission is an indispensable party defendant in federal, state, and multicounty elections; in elections for constitutional amendments; and in elections for justice of the Supreme Court, judge of a district court of appeal, and judge of a circuit court. The successful candidate is an indispensable party to any action brought to

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contest the election or nomination of a candidate. The sponsor of a constitutional amendment proposed by citizen initiative, identified pursuant to s. 100.371, is an indispensable party to any action brought to contest such election.

Section 9. Subsection (2) of section 104.185, Florida Statutes, is amended to read:

104.185 Petitions; knowingly signing more than once; signing another person's name or a fictitious name or filling in missing information.—

(2) A person who signs another person's name or a fictitious name to any petition, or who fills in missing information on a petition, to secure ballot position for a candidate, a minor political party, or an issue commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 10. Section 104.186, Florida Statutes, is amended to read:

104.186 Initiative petitions; violations.—A person who compensates a petition circulator as defined in s. 97.021 based on the number of petition forms gathered, as prohibited by s. 100.371(6), commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. This section does not prohibit employment relationships that do not base payment on the number of signatures collected.

Section 11. Section 104.187, Florida Statutes, is amended

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976 to read:

104.187 Initiative petitions; registration.—A person who violates <u>s. 100.371(5)</u> <u>s. 100.371(3)</u> commits a <u>felony of the</u> <u>third misdemeanor of the second</u> degree, punishable as provided in s. 775.082 or s. 775.083.

Section 12. Section 106.151, Florida Statutes, is created to read:

- 106.151 Expenditures by state government relating to constitutional amendments.—
- (1) As used in this section, the term "public funds" means all moneys under the jurisdiction or control of the state government.
- (2) The state government or any person acting on behalf of the state government may not expend or authorize the expenditure of, and a person or group may not accept, public funds for a political advertisement or any other communication sent to electors concerning any proposed constitutional amendment or revision that is subject to a vote of the electors. This subsection applies to a communication initiated by the state government or a person acting on behalf of the state government, irrespective of whether the communication is limited to factual information or advocates for the passage or defeat of a proposed constitutional amendment or revision. This subsection does not preclude the state government or a person acting on behalf of the state government from reporting on official actions of the

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state government in an accurate, fair, and impartial manner;

posting factual information on a government website or in

printed materials; hosting and providing information at a public

forum; providing factual information in response to an inquiry;

or providing information as otherwise authorized or required by

law.

(3) With the exception of the prohibitions specified in subsection (2), this section does not preclude an elected official of the state government from expressing an opinion on any issue at any time.

Section 13. Paragraph (d) is added to subsection (8) of section 895.02, Florida Statutes, to read:

- 895.02 Definitions.—As used in ss. 895.01-895.08, the term:
- (8) "Racketeering activity" means to commit, to attempt to commit, to conspire to commit, or to solicit, coerce, or intimidate another person to commit:
- (d) A violation of the Florida Election Code relating to irregularities or fraud involving issue petition activities.

Section 14. This act is intended to apply prospectively to the initiative petition process. If, before the effective date of this act, a person signs a petition form, circulates petition forms, submits a petition form to a supervisor, verifies the signatures on a petition, or submits a proposed amendment, the laws in effect on the day on which such person signs the

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petition form, circulates petition forms, submits a petition form, verifies the signature on a petition, or submits the proposed amendment apply.

- Section 15. (1) To ensure uniformity and integrity in the initiative process, a signed petition form may not be verified for a period of 90 days after the effective date of this act.
- (2) A petition form gathered after the effective date of this act must be delivered as provided in this act to the appropriate entity. The processing hold described in subsection (1) does not toll any timeframe requirements that petition circulators are required to meet and may not be used as a defense to any fine imposed for the late submission of any petition forms to the appropriate entity.
- (3) A petition form gathered by a petition circulator after the effective date of this act but before his or her registration is canceled pursuant to subsection (5) must be submitted to the appropriate supervisor before such registration is canceled. A petition form gathered by a petition circulator before his or her registration is canceled and submitted after such cancellation shall be deemed invalid.
- (4) The Department of State shall, within 30 days after the effective date of this act, update the forms as required by the amendments made by this act to s. 100.371(4), Florida Statutes, for any proposed amendments received before the effective date of this act.

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1051 The Department of State shall, within 30 days after (5)(a) 1052 the effective date of this act, make available a new petition 1053 circulator application to incorporate the amendments made by this act to s. 100.371(5), Florida Statutes. 1054 1055 (b) 1. Thirty days after the effective date of this act, the registration of each petition circulator expires. 1056 1057 2. No later than 7 days after the effective date of this 1058 act, the Department of State shall notify each petition 1059 circulator that his or her registration is expiring and that he 1060 or she may reregister by completing a new application that will 1061 be available before the current registration expires. 1062 The Department of State shall, within 30 days after the effective date of this act, develop the training required by 1063 1064 s. 100.371(5)(d), Florida Statutes. 1065 Within 90 days after the effective date of this act, a 1066 supervisor may increase the cost of signature verification 1067 pursuant to s. 100.371(18)(a), Florida Statutes. A supervisor 1068 shall post the cost of signature verification on his or her 1069 publicly available website as soon as such cost is determined. 1070 The Department of State is authorized, and all conditions are deemed met, to adopt emergency rules pursuant to 1071 1072 s. 120.54(4), Florida Statutes, for the purpose of implementing 1073 the provisions of this act relating to petition forms, notices, 1074 and petition circulator registration requirements.

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Notwithstanding any other law, emergency rules adopted pursuant

CODING: Words stricken are deletions; words underlined are additions.

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to this subsection are effective for 6 months after adoption and may be renewed during the pendency of procedures to adopt permanent rules addressing the subject of the emergency rules.

Section 16. Paragraph (c) of subsection (1) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (1) CHARTER COUNTY AND REGIONAL TRANSPORTATION SYSTEM SURTAX.—
- (c)1. The proposal to adopt a discretionary sales surtax as provided in this subsection and to create a trust fund within the county accounts shall be placed on the ballot in accordance with law and must be approved in a referendum held at a general election in accordance with subsection (10).

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- 2. If the proposal to adopt a surtax is by initiative, the petition sponsor must, at least 180 days before the proposed referendum, comply with all of the following:
 - a. Provide a copy of the final resolution or ordinance to the Office of Program Policy Analysis and Government Accountability. The Office of Program Policy Analysis and Government Accountability shall procure a certified public accountant in accordance with subsection (11) for the performance audit.
 - b. File the initiative petition and its required valid signatures with the supervisor of elections. The supervisor of elections shall verify signatures and retain signature forms in the same manner as required for initiatives under $\underline{s.\ 100.371(11)}$.
 - 3. The failure of an initiative sponsor to comply with the requirements of subparagraph 2. renders any referendum held void.
- 1118 Section 17. This act shall take effect upon becoming a 1119 law.

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