

1 A bill to be entitled
2 An act relating to land use and development
3 regulations; amending s. 163.3162, F.S.; revising a
4 statement of legislative purpose; deleting language
5 authorizing the owner of an agricultural enclave to
6 apply for a comprehensive plan amendment; authorizing
7 such owner to instead apply for administrative
8 approval of a development regardless of future land
9 use designations or comprehensive plan conflicts under
10 certain circumstances; deleting a certain presumption
11 of urban sprawl; requiring that an authorized
12 development be treated as a conforming use;
13 prohibiting a local government from enacting or
14 enforcing certain regulations or laws; requiring
15 administrative approval of such development if it
16 complies with certain requirements; conforming
17 provisions to changes made by the act; amending s.
18 163.3164, F.S.; revising the definition of the terms
19 "agricultural enclave" and "compatibility"; defining
20 the terms "infill residential development" and
21 "contiguous"; amending s. 163.3177, F.S.; prohibiting
22 a comprehensive plan from making a certain mandate;
23 prohibiting optional elements of a local comprehensive
24 plan from containing certain policies; requiring the
25 use of certain consistent data, where relevant, unless

26 | an applicant can make a certain justification;
27 | amending s. 163.31801, F.S.; defining the term
28 | "extraordinary circumstance"; amending s. 163.3184,
29 | F.S.; requiring a supermajority vote for the adoption
30 | of certain comprehensive plans and plan amendments;
31 | authorizing owners of property subject to a
32 | comprehensive plan amendment and persons applying for
33 | comprehensive plan amendments to file civil actions
34 | for relief in certain circumstances; providing
35 | requirements for such actions; authorizing such owners
36 | and applicants to use certain dispute resolution
37 | procedures; amending s. 163.3202, F.S.; requiring that
38 | local land development regulations establish by a
39 | specified date minimum lot sizes within certain zoning
40 | districts to accommodate the authorized maximum
41 | density; requiring the approval of infill residential
42 | development applications in certain circumstances;
43 | requiring the treatment of certain developments as a
44 | conforming use; amending s. 720.301, F.S.; revising
45 | and providing definitions; amending s. 720.302, F.S.;
46 | revising applicability of the Homeowners' Association
47 | Act; amending s. 720.3086, F.S.; revising the persons
48 | to whom and the method by which a certain financial
49 | report must be made available; creating s. 720.319,
50 | F.S.; specifying that certain parcels may be subject

51 to a recreational covenant and that certain
 52 recreational facilities and amenities are not a part
 53 of a common area; prohibiting the imposition or
 54 collection of amenity dues except as provided in a
 55 recreational covenant; providing requirements for
 56 certain recreational covenants recorded on or after a
 57 certain date; requiring that a recreational covenant
 58 recorded before a certain date comply with specified
 59 requirements to remain valid and effective; limiting
 60 the annual increases in amenity fees and amenity
 61 expenses in certain circumstances; providing
 62 construction; prohibiting a recreational covenant from
 63 requiring an association to collect amenity dues;
 64 requiring a specified disclosure summary for contracts
 65 for the sale of certain parcels; providing
 66 construction and retroactive application; amending ss.
 67 212.055, 336.125, 479.01, 558.002, 617.0725, 718.116,
 68 and 720.3085, F.S.; conforming cross-references;
 69 providing an effective date.

70
 71 Be It Enacted by the Legislature of the State of Florida:

72
 73 **Section 1. Subsections (1) and (4) of section 163.3162,**
 74 **Florida Statutes, are amended to read:**

75 163.3162 Agricultural lands and practices.—

76 (1) LEGISLATIVE FINDINGS AND PURPOSE.—The Legislature
77 finds that agricultural production is a major contributor to the
78 economy of the state; that agricultural lands constitute unique
79 and irreplaceable resources of statewide importance; that the
80 continuation of agricultural activities preserves the landscape
81 and environmental resources of the state, contributes to the
82 increase of tourism, and furthers the economic self-sufficiency
83 of the people of the state; and that the encouragement,
84 development, and improvement of agriculture will result in a
85 general benefit to the health, safety, and welfare of the people
86 of the state. It is the purpose of this act to protect
87 reasonable agricultural activities conducted on farm lands from
88 duplicative regulation and to protect the property rights of
89 agricultural land owners.

90 (4) ADMINISTRATIVE APPROVAL ~~AMENDMENT TO LOCAL GOVERNMENT~~
91 ~~COMPREHENSIVE PLAN.~~—The owner of a ~~parcel of~~ land defined as an
92 agricultural enclave under s. 163.3164 may apply for
93 administrative approval of development regardless of the future
94 land use map designation of the parcel or any conflicting
95 comprehensive plan goals, objectives, or policies if the owner's
96 request an amendment to the local government comprehensive plan
97 ~~pursuant to s. 163.3184. Such amendment is presumed not to be~~
98 ~~urban sprawl as defined in s. 163.3164 if it~~ includes land uses
99 and densities and intensities of use that are consistent with
100 the approved uses and densities and intensities of use of the

101 industrial, commercial, or residential areas that surround the
102 parcel. ~~This presumption may be rebutted by clear and convincing~~
103 ~~evidence.~~ Each application for administrative approval a
104 ~~comprehensive plan amendment~~ under this subsection for a parcel
105 larger than 640 acres must include appropriate new urbanism
106 concepts such as clustering, mixed-use development, the creation
107 of rural village and city centers, and the transfer of
108 development rights in order to discourage urban sprawl while
109 protecting landowner rights. A development authorized under this
110 subsection must be treated as a conforming use, notwithstanding
111 the local government's comprehensive plan, future land use
112 designation, or zoning.

113 (a) A proposed development authorized under this
114 subsection must be administratively approved, and no further
115 action by the governing body of the local government is
116 required. A ~~The~~ local government may not enact or enforce any
117 regulation or law for an agricultural enclave that is more
118 burdensome than for other types of applications for comparable
119 densities or intensities of use. Notwithstanding the future land
120 use designation of the agricultural enclave or whether it is
121 included in an urban service district, a local government must
122 approve the application if it otherwise complies with this
123 subsection and proposes only single-family residential,
124 community gathering, and recreational uses at a density that
125 does not exceed the average density allowed by a future land use

126 designation on any adjacent parcel that allows a density of at
127 least one dwelling unit per acre. A local government must treat
128 an agricultural enclave that is adjacent to an urban service
129 district as if it were within the urban service district ~~and the~~
130 ~~owner of a parcel of land that is the subject of an application~~
131 ~~for an amendment shall have 180 days following the date that the~~
132 ~~local government receives a complete application to negotiate in~~
133 ~~good faith to reach consensus on the land uses and intensities~~
134 ~~of use that are consistent with the uses and intensities of use~~
135 ~~of the industrial, commercial, or residential areas that~~
136 ~~surround the parcel. Within 30 days after the local government's~~
137 ~~receipt of such an application, the local government and owner~~
138 ~~must agree in writing to a schedule for information submittal,~~
139 ~~public hearings, negotiations, and final action on the~~
140 ~~amendment, which schedule may thereafter be altered only with~~
141 ~~the written consent of the local government and the owner.~~
142 ~~Compliance with the schedule in the written agreement~~
143 ~~constitutes good faith negotiations for purposes of paragraph~~
144 ~~(c).~~

145 (b) ~~Upon conclusion of good faith negotiations under~~
146 ~~paragraph (a), regardless of whether the local government and~~
147 ~~owner reach consensus on the land uses and intensities of use~~
148 ~~that are consistent with the uses and intensities of use of the~~
149 ~~industrial, commercial, or residential areas that surround the~~
150 ~~parcel, the amendment must be transmitted to the state land~~

151 ~~planning agency for review pursuant to s. 163.3184. If the local~~
152 ~~government fails to transmit the amendment within 180 days after~~
153 ~~receipt of a complete application, the amendment must be~~
154 ~~immediately transferred to the state land planning agency for~~
155 ~~such review. A plan amendment transmitted to the state land~~
156 ~~planning agency submitted under this subsection is presumed not~~
157 ~~to be urban sprawl as defined in s. 163.3164. This presumption~~
158 ~~may be rebutted by clear and convincing evidence.~~

159 ~~(c) If the owner fails to negotiate in good faith, a plan~~
160 ~~amendment submitted under this subsection is not entitled to the~~
161 ~~rebuttable presumption under this subsection in the negotiation~~
162 ~~and amendment process.~~

163 ~~(d)~~ Nothing within this subsection relating to
164 agricultural enclaves shall preempt or replace any protection
165 currently existing for any property located within the
166 boundaries of the following areas:

- 167 1. The Wekiva Study Area, as described in s. 369.316; or
168 2. The Everglades Protection Area, as defined in s.
169 373.4592(2).

170 **Section 2. Present subsections (22) through (54) of**
171 **section 163.3164, Florida Statutes, are redesignated as**
172 **subsections (23) through (55), respectively, a new subsection**
173 **(22) is added to that section, and subsections (4) and (9) of**
174 **that section are amended, to read:**

175 163.3164 Community Planning Act; definitions.—As used in

176 | this act:

177 | (4) "Agricultural enclave" means an unincorporated,
178 | undeveloped parcel or parcels that:

179 | (a) Are ~~is~~ owned by a single person or entity;

180 | (b) Have ~~Has~~ been in continuous use for bona fide
181 | agricultural purposes, as defined by s. 193.461, for a period of
182 | 5 years before ~~prior to~~ the date of any comprehensive plan
183 | amendment application;

184 | (c) 1. Are ~~is~~ surrounded on at least 75 percent of their
185 | ~~its~~ perimeter by:

186 | a.1. A parcel or parcels ~~Property~~ that have ~~has~~ existing
187 | industrial, commercial, or residential development; or

188 | b.2. A parcel or parcels ~~Property~~ that the local
189 | government has designated, in the local government's
190 | comprehensive plan, zoning map, and future land use map, as land
191 | that is to be developed for industrial, commercial, or
192 | residential purposes, and at least 75 percent of such parcel or
193 | parcels are ~~property is~~ existing industrial, commercial, or
194 | residential development; or

195 | 2. Do not exceed 640 acres and are surrounded on at least
196 | 50 percent of their perimeter by a parcel or parcels that the
197 | local government has designated in the local government's
198 | comprehensive plan and future land use map as land that is to be
199 | developed for industrial, commercial, or residential purposes;
200 | and the parcel or parcels are surrounded on at least 50 percent

201 of their perimeter by a parcel or parcels within an urban
 202 service district, area, or line;

203 (d) Have ~~Has~~ public services, including water, wastewater,
 204 transportation, schools, and recreation facilities, available or
 205 such public services are scheduled in the capital improvement
 206 element to be provided by the local government or can be
 207 provided by an alternative provider of local government
 208 infrastructure in order to ensure consistency with applicable
 209 concurrency provisions of s. 163.3180; and

210 (e) Do ~~Does~~ not exceed 1,280 acres; however, if the parcel
 211 or parcels are ~~property is~~ surrounded by existing or authorized
 212 residential development that will result in a density at
 213 buildout of at least 1,000 residents per square mile, then the
 214 area shall be determined to be urban and the parcel or parcels
 215 may not exceed 4,480 acres.

216
 217 Where a right-of-way or canal exists along the perimeter of a
 218 parcel, the perimeter calculations of the agricultural enclave
 219 must be based on the parcel or parcels across the right-of-way
 220 or canal.

221 (9) "Compatibility" means a condition in which land uses
 222 or conditions can coexist in relative proximity to each other in
 223 a stable fashion over time such that no use or condition is
 224 unduly negatively impacted directly or indirectly by another use
 225 or condition. All residential land use categories, residential

226 zoning categories, and housing types are compatible with each
227 other.

228 (22) "Infill residential development" means the
229 development of one or more parcels that are no more than 100
230 acres in size within a future land use category that allows a
231 residential use and any zoning district that allows a
232 residential use and which parcels are contiguous with
233 residential development on at least 50 percent of the parcels'
234 boundaries. For purposes of this subsection, the term
235 "contiguous" means touching, bordering, or adjoining along a
236 boundary and includes properties that would be contiguous if not
237 separated by a roadway, railroad, canal, or other public
238 easement.

239 **Section 3. Paragraph (f) of subsection (1) and subsection**
240 **(2) of section 163.3177, Florida Statutes, are amended to read:**

241 163.3177 Required and optional elements of comprehensive
242 plan; studies and surveys.—

243 (1) The comprehensive plan shall provide the principles,
244 guidelines, standards, and strategies for the orderly and
245 balanced future economic, social, physical, environmental, and
246 fiscal development of the area that reflects community
247 commitments to implement the plan and its elements. These
248 principles and strategies shall guide future decisions in a
249 consistent manner and shall contain programs and activities to
250 ensure comprehensive plans are implemented. The sections of the

251 comprehensive plan containing the principles and strategies,
252 generally provided as goals, objectives, and policies, shall
253 describe how the local government's programs, activities, and
254 land development regulations will be initiated, modified, or
255 continued to implement the comprehensive plan in a consistent
256 manner. It is not the intent of this part to require the
257 inclusion of implementing regulations in the comprehensive plan
258 but rather to require identification of those programs,
259 activities, and land development regulations that will be part
260 of the strategy for implementing the comprehensive plan and the
261 principles that describe how the programs, activities, and land
262 development regulations will be carried out. The plan shall
263 establish meaningful and predictable standards for the use and
264 development of land and provide meaningful guidelines for the
265 content of more detailed land development and use regulations.

266 (f) All mandatory and optional elements of the
267 comprehensive plan and plan amendments shall be based upon
268 relevant and appropriate data and an analysis by the local
269 government that may include, but not be limited to, surveys,
270 studies, community goals and vision, and other data available at
271 the time of adoption of the comprehensive plan or plan
272 amendment. To be based on data means to react to it in an
273 appropriate way and to the extent necessary indicated by the
274 data available on that particular subject at the time of
275 adoption of the plan or plan amendment at issue.

276 1. Surveys, studies, and data utilized in the preparation
277 of the comprehensive plan may not be deemed a part of the
278 comprehensive plan unless adopted as a part of it. Copies of
279 such studies, surveys, data, and supporting documents for
280 proposed plans and plan amendments shall be made available for
281 public inspection, and copies of such plans shall be made
282 available to the public upon payment of reasonable charges for
283 reproduction. Support data or summaries are not subject to the
284 compliance review process, but the comprehensive plan must be
285 clearly based on appropriate data. Support data or summaries may
286 be used to aid in the determination of compliance and
287 consistency.

288 2. Data must be taken from professionally accepted
289 sources. The application of a methodology utilized in data
290 collection or whether a particular methodology is professionally
291 accepted may be evaluated. However, the evaluation may not
292 include, and a comprehensive plan may not mandate, whether one
293 accepted methodology is better than another. Original data
294 collection by local governments is not required. However, local
295 governments may use original data so long as methodologies are
296 professionally accepted.

297 3. The comprehensive plan shall be based upon permanent
298 and seasonal population estimates and projections, which shall
299 either be those published by the Office of Economic and
300 Demographic Research or generated by the local government based

301 upon a professionally acceptable methodology. The plan must be
302 based on at least the minimum amount of land required to
303 accommodate the medium projections as published by the Office of
304 Economic and Demographic Research for at least a 10-year
305 planning period unless otherwise limited under s. 380.05,
306 including related rules of the Administration Commission. Absent
307 physical limitations on population growth, population
308 projections for each municipality, and the unincorporated area
309 within a county must, at a minimum, be reflective of each area's
310 proportional share of the total county population and the total
311 county population growth.

312 (2) Coordination of the required and optional ~~several~~
313 elements of the local comprehensive plan must ~~shall~~ be a major
314 objective of the planning process. The required and optional
315 ~~several~~ elements of the comprehensive plan must ~~shall~~ be
316 consistent. Optional elements of the comprehensive plan may not
317 contain policies that restrict the density or intensity
318 established in the future land use element. Where data is
319 relevant to required and optional ~~several~~ elements, consistent
320 data must ~~shall~~ be used, including population estimates and
321 projections unless alternative data can be justified by an
322 applicant for a plan amendment through new supporting data and
323 analysis. Each map depicting future conditions must reflect the
324 principles, guidelines, and standards within all elements, and
325 each such map must be contained within the comprehensive plan.

326 **Section 4. Present paragraphs (a) and (b) of subsection**
327 **(3) of section 163.31801, Florida Statutes, are redesignated as**
328 **paragraphs (b) and (c), respectively, a new paragraph (a) is**
329 **added to that subsection, and paragraph (g) of subsection (6) of**
330 **that section is republished, to read:**

331 163.31801 Impact fees; short title; intent; minimum
332 requirements; audits; challenges.—

333 (3) For purposes of this section, the term:

334 (a) "Extraordinary circumstance" means an event that is
335 outside of the control of a local government, school district,
336 or special district and that prevents the local government,
337 school district, or special district from fulfilling the
338 objectives intended to be funded by an impact fee. The term
339 includes, but is not limited to, a natural disaster or other
340 major disruption to the security or health of the community or
341 geographic area served by the local government, school district,
342 or special district or a significant economic deterioration in
343 the community or geographic area served by the local government,
344 school district, or special district which directly and
345 adversely affects the local government, school district, or
346 special district. A funding deficiency that is not caused by
347 such an event is not an extraordinary circumstance.

348 (6) A local government, school district, or special
349 district may increase an impact fee only as provided in this
350 subsection.

351 (g) A local government, school district, or special
352 district may increase an impact fee rate beyond the phase-in
353 limitations established under paragraph (b), paragraph (c),
354 paragraph (d), or paragraph (e) by establishing the need for
355 such increase in full compliance with the requirements of
356 subsection (4), provided the following criteria are met:

357 1. A demonstrated-need study justifying any increase in
358 excess of those authorized in paragraph (b), paragraph (c),
359 paragraph (d), or paragraph (e) has been completed within the 12
360 months before the adoption of the impact fee increase and
361 expressly demonstrates the extraordinary circumstances
362 necessitating the need to exceed the phase-in limitations.

363 2. The local government jurisdiction has held not less
364 than two publicly noticed workshops dedicated to the
365 extraordinary circumstances necessitating the need to exceed the
366 phase-in limitations set forth in paragraph (b), paragraph (c),
367 paragraph (d), or paragraph (e).

368 3. The impact fee increase ordinance is approved by at
369 least a two-thirds vote of the governing body.

370 **Section 5. Paragraph (a) of subsection (11) of section**
371 **163.3184, Florida Statutes, is amended, and subsection (14) is**
372 **added to that section, to read:**

373 163.3184 Process for adoption of comprehensive plan or
374 plan amendment.—

375 (11) PUBLIC HEARINGS.—

376 (a) The procedure for transmittal of a complete proposed
377 comprehensive plan or plan amendment pursuant to subparagraph
378 (3) (b)1. and paragraph (4) (b) and for adoption of a
379 comprehensive plan or plan amendment pursuant to subparagraphs
380 (3) (c)1. and (4) (e)1. shall be by affirmative vote of ~~not less~~
381 ~~than~~ a majority of the members of the governing body present at
382 the hearing. The adoption of a comprehensive plan or plan
383 amendment shall be by ordinance approved by affirmative vote of
384 a majority of the members of the governing body present at the
385 hearing, except that the adoption of a comprehensive plan or
386 plan amendment that contains more restrictive or burdensome
387 procedures concerning development, including, but not limited
388 to, the review, approval, or issuance of a site plan,
389 development permit, or development order, must be by affirmative
390 vote of a supermajority of the members of the governing body.
391 For the purposes of transmitting or adopting a comprehensive
392 plan or plan amendment, the notice requirements in chapters 125
393 and 166 are superseded by this subsection, except as provided in
394 this part.

395 (14) REVIEW OF APPLICATION.—An owner of real property
396 subject to a comprehensive plan amendment, or a person applying
397 for a comprehensive plan amendment that is not adopted by the
398 local government and who is not provided the opportunity for a
399 hearing within 180 days after the filing of the application, may
400 file a civil action for declaratory, injunctive, or other

401 relief, which must be reviewed de novo. The local government has
402 the burden of proving by a preponderance of the evidence that
403 the application is inconsistent with the local government's
404 comprehensive plan. The court may not use a deferential standard
405 for the benefit of the local government. The court shall
406 independently determine whether the local government's existing
407 comprehensive plan is in compliance. Before initiating such an
408 action, the owner or applicant may use the dispute resolution
409 procedures under s. 70.51.

410 **Section 6. Present paragraphs (b) through (j) of**
411 **subsection (2) of section 163.3202, Florida Statutes, are**
412 **redesignated as paragraphs (c) through (k), respectively, a new**
413 **paragraph (b) is added to that subsection, and subsection (8) is**
414 **added to that section, to read:**

415 163.3202 Land development regulations.—

416 (2) Local land development regulations shall contain
417 specific and detailed provisions necessary or desirable to
418 implement the adopted comprehensive plan and shall at a minimum:

419 (b) By January 1, 2026, establish minimum lot sizes within
420 single-family, two-family, and fee simple, single-family
421 townhouse zoning districts, including planned unit development
422 and site plan controlled zoning districts allowing these uses,
423 to accommodate and achieve the maximum density authorized in the
424 comprehensive plan, net of the land area required to be set
425 aside for subdivision roads, sidewalks, stormwater ponds, open

426 space, and landscape buffers and any other land area required to
427 be set aside pursuant to mandatory land development regulations
428 which could otherwise be used for the development of single-
429 family homes, two-family homes, and fee simple, single-family
430 townhouses.

431 (8) Notwithstanding any ordinance to the contrary, an
432 application for an infill residential development must be
433 administratively approved without requiring a comprehensive plan
434 amendment, rezoning, variance, or any other public hearing by
435 any board or reviewing body if the proposed infill residential
436 development is consistent with current development standards and
437 the density of the proposed infill residential development is
438 the same as the average density of contiguous properties. A
439 development authorized under this subsection must be treated as
440 a conforming use, notwithstanding the local government's
441 comprehensive plan, future land use designation, or zoning.

442 **Section 7. Present subsections (1) through (12) and (13)**
443 **of section 720.301, Florida Statutes, are redesignated as**
444 **subsections (4) through (15) and (17), respectively, new**
445 **subsections (1), (2), and (3) and subsection (16) are added to**
446 **that section, and present subsections (1), (8), and (10) of that**
447 **section are amended, to read:**

448 720.301 Definitions.—As used in this chapter, the term:

449 (1) "Amenity dues" means amenity expenses and amenity
450 fees, if any, in any combination, charged in accordance with a

451 recreational covenant. The term does not include the expenses of
452 a homeowners' association.

453 (2) "Amenity expenses" means the costs of owning,
454 operating, managing, maintaining, and insuring privately owned
455 commercial recreational facilities or amenities made available
456 to parcel owners pursuant to a recreational covenant, whether
457 directly or indirectly. The term includes, but is not limited
458 to, maintenance, cleaning fees, trash collection, utility
459 charges, cable service charges, legal fees, management fees,
460 reserves, repairs, replacements, refurbishments, payroll and
461 payroll costs, insurance, working capital, and ad valorem or
462 other taxes, costs, expenses, levies, and charges of any nature
463 which may be levied or imposed against, or in connection with,
464 the commercial recreational facilities or amenities made
465 available to parcel owners pursuant to a recreational covenant.
466 The term does not include income taxes or the initial cost of
467 construction of recreational facilities or amenities.

468 (3) "Amenity fee" means any amounts, other than amenity
469 expenses, due in accordance with a recreational covenant which
470 are levied against parcel owners for recreational memberships or
471 use. An amenity fee may be composed in part of profit or other
472 components to be paid to a private third-party commercial
473 recreational facility or amenity owner, which may be the
474 developer, as provided in a recreational covenant. The term does
475 not include the expenses of a homeowners' association.

476 (4)~~(1)~~ "Assessment" ~~or "amenity fee"~~ means a sum or sums
 477 of money payable to the association, to the developer or other
 478 owner of common areas, or to recreational facilities and other
 479 properties serving the parcels by the owners of one or more
 480 parcels as authorized in the governing documents, which if not
 481 paid by the owner of a parcel, can result in a lien against the
 482 parcel by the association. The term does not include amenity
 483 dues, amenity expenses, or amenity fees.

484 (11)~~(8)~~ "Governing documents" means:
 485 ~~(a)~~ the recorded declaration of covenants for a community
 486 and all duly adopted and recorded amendments, supplements, and
 487 recorded exhibits thereto~~;~~ and
 488 ~~(b)~~ the articles of incorporation and bylaws of the
 489 homeowners' association and any duly adopted amendments thereto.
 490 The term does not include recreational covenants respecting
 491 commercial recreational facilities or amenities, regardless of
 492 whether such recreational covenants are attached as exhibits to
 493 a declaration of covenants for a community.

494 (13)~~(10)~~ "Member" means a member of an association, and
 495 may include, but is not limited to, a parcel owner or an
 496 association representing parcel owners or a combination thereof,
 497 and includes any person or entity obligated by the governing
 498 documents to pay an assessment to the association ~~or amenity~~
 499 ~~fee.~~

500 (16) "Recreational covenant" means a recorded covenant,

501 separate and distinct from a declaration of covenants, which
502 provides the nature and requirements of a membership in or the
503 use or purchase of privately owned commercial recreational
504 facilities or amenities for parcel owners in one or more
505 communities or community development districts and which:

506 (a) Is recorded in the public records of the county in
507 which the recreational facility or amenity or a property
508 encumbered thereby is located;

509 (b) Contains information regarding the amenity dues that
510 may be imposed on members and other persons permitted to use the
511 recreational facility or amenity and remedies that the
512 recreational facility or amenity owner or other third party may
513 have upon nonpayment of such amenity fees; and

514 (c) Requires mandatory membership or mandatory payment of
515 amenity dues by some or all of the parcel owners in a community.

516 **Section 8. Subsection (3) of section 720.302, Florida**
517 **Statutes, is amended, and subsection (6) is added to that**
518 **section, to read:**

519 720.302 Purposes, scope, and application.—

520 (3) This chapter does not apply to:

521 (a) A community that is composed of property primarily
522 intended for commercial, industrial, or other nonresidential
523 use; or

524 (b) The commercial or industrial parcels, including
525 amenity or recreational properties governed by a recreational

526 covenant, in a community that contains both residential parcels
527 and parcels intended for commercial or industrial use.

528 (6) This chapter does not apply to recreational covenants
529 or recreational facilities or amenities governed by a
530 recreational covenant except as provided in ss. 720.3086 and
531 720.319.

532 **Section 9. Section 720.3086, Florida Statutes, is amended**
533 **to read:**

534 720.3086 Financial report.—In a residential subdivision in
535 which the owners of lots or parcels must pay ~~mandatory~~
536 ~~maintenance or~~ amenity dues fees to the subdivision developer or
537 to the owners of the ~~common areas~~, recreational facilities and
538 amenities, and other properties serving the lots or parcels, the
539 developer or owner of such ~~areas~~, facilities or amenities, or
540 properties shall make public, within 60 days following the end
541 of each fiscal year, a complete financial report of the actual,
542 total receipts of ~~mandatory maintenance or amenity dues fees~~
543 received by it, and an itemized listing of the expenditures made
544 for the operational costs, expenses, or other amounts expended
545 for the operation of such facilities or amenities or properties
546 by it ~~from such fees~~, for that year. Such report shall be made
547 public by mailing it to each ~~lot or~~ parcel owner in the
548 subdivision who is subject to the payment of such amenity dues,
549 by publishing a notice of availability for inspection ~~it~~ in a
550 publication regularly distributed within the subdivision, or by

551 | posting a notice of availability for inspection ~~it~~ in a
552 | prominent location ~~locations~~ in the subdivision and in each such
553 | facility or amenity or property. The report must also be made
554 | available to a parcel owner within the subdivision who makes a
555 | written request to inspect the report. This section does not
556 | apply to assessments or other amounts paid to homeowner
557 | associations pursuant to chapter 617, chapter 718, chapter 719,
558 | chapter 721, or chapter 723, or to amounts paid to local
559 | governmental entities, including special districts.

560 | **Section 10. Section 720.319, Florida Statutes, is created**
561 | **to read:**

562 | 720.319 Parcels subject to a recreational covenant.—

563 | (1) A parcel within a community may be subject to a
564 | recreational covenant. Recreational facilities and amenities
565 | governed by a recreational covenant are not a part of a common
566 | area.

567 | (2) Amenity dues may only be imposed and collected as
568 | provided in a recreational covenant.

569 | (3) A recreational covenant recorded on or after July 1,
570 | 2025, which creates mandatory membership in a club or imposes
571 | mandatory amenity dues on parcel owners must specify all of the
572 | following:

573 | (a) The parcels within the community which are or will be
574 | subject to mandatory membership in a club or to the imposition
575 | of mandatory amenity dues.

576 (b) The person responsible for owning, maintaining, and
577 operating the recreational facility or amenity governed by the
578 recreational covenant, which may be the developer.

579 (c) The manner in which amenity dues are apportioned and
580 collected from each encumbered parcel owner, and the person
581 authorized to collect such dues. The recreational covenant must
582 specify the components that comprise the amenity dues, which may
583 include any combination of the amenity expenses or amenity fees.

584 (d) The amount of any amenity fees included in the amenity
585 dues. If the amount of such amenity fees is not specified, the
586 recreational covenant must specify the manner in which such fees
587 are calculated.

588 (e) The manner in which amenity fees may be increased,
589 which increase may occur periodically by a fixed percentage, a
590 fixed dollar amount, or in accordance with increases in the
591 consumer price index.

592 (f) The collection rights and remedies that are available
593 for enforcing payment of amenity dues.

594 (g) A statement of whether collection rights to enforce
595 payment of amenity dues are subordinate to an association's
596 right to collect assessments.

597 (h) A statement of whether the recreational facility or
598 amenity is open to the public or may be used by persons who are
599 not members or parcel owners within the community.

600 (4) (a) A recreational covenant recorded before July 1,

601 2025, must comply with the requirements of paragraphs (3) (a)-(d)
602 by July 1, 2026, to remain valid and effective after that date.

603 (b) If a recreational covenant recorded before July 1,
604 2025, does not specify the manner in which amenity fees may be
605 increased as required by paragraph (3) (e), the increase in such
606 amenity fees is limited to a maximum annual increase in an
607 amount equal to the annual increase in the Consumer Price Index
608 for All Urban Consumers, U.S. City Average, All Items.

609 (5) A recreational covenant that does not specify the
610 amount by which amenity expenses may be increased is limited to
611 a maximum annual increase of 25 percent of the amenity expenses
612 from the preceding fiscal year. This limitation does not
613 prohibit an increase in amenity expenses resulting from a
614 natural disaster, an act of God, an increase in insurance costs,
615 an increase in utility rates, an increase in supply costs, an
616 increase in labor rates, or any other circumstance outside of
617 the reasonable control of the owner or other person responsible
618 for maintaining or operating the recreational facility or
619 amenity governed by the recreational covenant.

620 (6) A recreational covenant may not require an association
621 to collect amenity dues on behalf of a private third-party
622 commercial recreational facility or amenity owner. The private
623 third-party commercial recreational facility or amenity owner is
624 solely responsible for the collection of such dues.

625 (7) Beginning July 1, 2025, each contract for the sale of

626 a parcel by a developer or builder to a third party which is
627 governed by an association but is also subject to a recreational
628 covenant must contain in conspicuous type a clause that
629 substantially states:

630
631 DISCLOSURE SUMMARY

632
633 YOUR LOT, DWELLING, AND/OR PARCEL IS SUBJECT TO A
634 RECREATIONAL COVENANT. AS A PURCHASER OF PROPERTY
635 SUBJECT TO THE RECREATIONAL COVENANT, YOU WILL BE
636 OBLIGATED TO PAY AMENITY DUES TO A PRIVATE THIRD-PARTY
637 COMMERCIAL RECREATIONAL FACILITY OR AMENITY OWNER.

638
639 BUYER ACKNOWLEDGES ALL OF THE FOLLOWING:

640
641 (1) THE RECREATIONAL FACILITY OR AMENITY GOVERNED BY
642 THE RECREATIONAL COVENANT IS NOT A COMMON AREA OF THE
643 HOMEOWNERS' ASSOCIATION AND IS NOT OWNED OR CONTROLLED
644 BY THE HOMEOWNERS' ASSOCIATION. THE RECREATIONAL
645 COVENANT IS NOT A GOVERNING DOCUMENT OF THE
646 ASSOCIATION.

647
648 (2) CHARGES FOR AMENITY DUES WILL BE GOVERNED BY THE
649 RECREATIONAL COVENANT. THE RECREATIONAL COVENANT
650 CONTAINS IMPORTANT PROVISIONS AND RIGHTS AND IS OR

651 WILL BE AVAILABLE IN THE PUBLIC RECORDS OF THE COUNTY.

652
653 (3) THE PARTY THAT CONTROLS THE MAINTENANCE AND
654 OPERATION OF THE RECREATIONAL FACILITY OR AMENITY
655 DETERMINES THE BUDGET FOR THE OPERATION AND
656 MAINTENANCE OF SUCH RECREATIONAL FACILITY OR AMENITY.
657 HOWEVER, THE PARCEL OWNERS SUBJECT TO THE RECREATIONAL
658 COVENANT ARE STILL RESPONSIBLE FOR AMENITY DUES.

659
660 (4) AMENITY DUES MAY BE SUBJECT TO PERIODIC CHANGE.
661 AMENITY DUES ARE IN ADDITION TO, AND SEPARATE AND
662 DISTINCT FROM, ASSESSMENTS LEVIED BY THE HOMEOWNERS'
663 ASSOCIATION.

664
665 (5) FAILURE TO PAY AMENITY DUES OR OTHER CHARGES
666 IMPOSED BY A PRIVATE THIRD-PARTY COMMERCIAL
667 RECREATIONAL FACILITY OR AMENITY OWNER MAY RESULT IN A
668 LIEN ON YOUR PROPERTY.

669
670 (6) THIRD PARTIES WHO ARE NOT MEMBERS OF THE
671 HOMEOWNERS' ASSOCIATION MAY HAVE THE RIGHT TO ACCESS
672 AND USE THE RECREATIONAL FACILITY OR AMENITY, AS
673 DETERMINED BY THE ENTITY THAT CONTROLS SUCH
674 PROPERTIES.

676 (7) MANDATORY MEMBERSHIP REQUIREMENTS OR OTHER
 677 OBLIGATIONS TO PAY AMENITY DUES CAN BE FOUND IN THE
 678 RECREATIONAL COVENANT OR OTHER RECORDED INSTRUMENT.

680 (8) THE PRIVATE THIRD-PARTY COMMERCIAL RECREATIONAL
 681 FACILITY OR AMENITY OWNER MAY HAVE THE RIGHT TO AMEND
 682 THE RECREATIONAL COVENANT WITHOUT THE APPROVAL OF
 683 MEMBERS OR PARCEL OWNERS, SUBJECT TO THE TERMS OF THE
 684 RECREATIONAL COVENANT AND SECTION 720.319, FLORIDA
 685 STATUTES.

687 (9) THE STATEMENTS CONTAINED IN THIS DISCLOSURE FORM
 688 ARE ONLY SUMMARY IN NATURE, AND, AS A PROSPECTIVE
 689 PURCHASER, YOU SHOULD REFER TO THE RECREATIONAL
 690 COVENANTS BEFORE PURCHASE. THE RECREATIONAL COVENANT
 691 IS EITHER A MATTER OF PUBLIC RECORD AND CAN BE
 692 OBTAINED FROM THE RECORD OFFICE IN THE COUNTY WHERE
 693 THE PROPERTY IS LOCATED OR IS NOT RECORDED AND CAN BE
 694 OBTAINED FROM THE DEVELOPER.

696 (8) This section may not be construed to impair the
 697 validity or effectiveness of a recreational covenant recorded
 698 before July 1, 2025, except as provided in paragraph (4) (a).

699 **Section 11.** The amendments made to ss. 720.301 and
 700 720.302, Florida Statutes, and s. 720.319(1), Florida Statutes,

701 as created by this act, are intended to clarify existing law and
702 shall apply retroactively, but do not revive or reinstate any
703 right or interest that has been fully and finally adjudicated as
704 invalid before July 1, 2025.

705 **Section 12. Paragraph (d) of subsection (2) of section**
706 **212.055, Florida Statutes, is amended to read:**

707 212.055 Discretionary sales surtaxes; legislative intent;
708 authorization and use of proceeds.—It is the legislative intent
709 that any authorization for imposition of a discretionary sales
710 surtax shall be published in the Florida Statutes as a
711 subsection of this section, irrespective of the duration of the
712 levy. Each enactment shall specify the types of counties
713 authorized to levy; the rate or rates which may be imposed; the
714 maximum length of time the surtax may be imposed, if any; the
715 procedure which must be followed to secure voter approval, if
716 required; the purpose for which the proceeds may be expended;
717 and such other requirements as the Legislature may provide.
718 Taxable transactions and administrative procedures shall be as
719 provided in s. 212.054.

720 (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.—

721 (d) The proceeds of the surtax authorized by this
722 subsection and any accrued interest shall be expended by the
723 school district, within the county and municipalities within the
724 county, or, in the case of a negotiated joint county agreement,
725 within another county, to finance, plan, and construct

726 infrastructure; to acquire any interest in land for public
727 recreation, conservation, or protection of natural resources or
728 to prevent or satisfy private property rights claims resulting
729 from limitations imposed by the designation of an area of
730 critical state concern; to provide loans, grants, or rebates to
731 residential or commercial property owners who make energy
732 efficiency improvements to their residential or commercial
733 property, if a local government ordinance authorizing such use
734 is approved by referendum; or to finance the closure of county-
735 owned or municipally owned solid waste landfills that have been
736 closed or are required to be closed by order of the Department
737 of Environmental Protection. Any use of the proceeds or interest
738 for purposes of landfill closure before July 1, 1993, is
739 ratified. The proceeds and any interest may not be used for the
740 operational expenses of infrastructure, except that a county
741 that has a population of fewer than 75,000 and that is required
742 to close a landfill may use the proceeds or interest for long-
743 term maintenance costs associated with landfill closure.
744 Counties, as defined in s. 125.011, and charter counties may, in
745 addition, use the proceeds or interest to retire or service
746 indebtedness incurred for bonds issued before July 1, 1987, for
747 infrastructure purposes, and for bonds subsequently issued to
748 refund such bonds. Any use of the proceeds or interest for
749 purposes of retiring or servicing indebtedness incurred for
750 refunding bonds before July 1, 1999, is ratified.

751 1. For the purposes of this paragraph, the term
 752 "infrastructure" means:

753 a. Any fixed capital expenditure or fixed capital outlay
 754 associated with the construction, reconstruction, or improvement
 755 of public facilities that have a life expectancy of 5 or more
 756 years, any related land acquisition, land improvement, design,
 757 and engineering costs, and all other professional and related
 758 costs required to bring the public facilities into service. For
 759 purposes of this sub-subparagraph, the term "public facilities"
 760 means facilities as defined in s. 163.3164(42) ~~s. 163.3164(41)~~,
 761 s. 163.3221(13), or s. 189.012(5), and includes facilities that
 762 are necessary to carry out governmental purposes, including, but
 763 not limited to, fire stations, general governmental office
 764 buildings, and animal shelters, regardless of whether the
 765 facilities are owned by the local taxing authority or another
 766 governmental entity.

767 b. A fire department vehicle, an emergency medical service
 768 vehicle, a sheriff's office vehicle, a police department
 769 vehicle, or any other vehicle, and the equipment necessary to
 770 outfit the vehicle for its official use or equipment that has a
 771 life expectancy of at least 5 years.

772 c. Any expenditure for the construction, lease, or
 773 maintenance of, or provision of utilities or security for,
 774 facilities, as defined in s. 29.008.

775 d. Any fixed capital expenditure or fixed capital outlay

776 associated with the improvement of private facilities that have
777 a life expectancy of 5 or more years and that the owner agrees
778 to make available for use on a temporary basis as needed by a
779 local government as a public emergency shelter or a staging area
780 for emergency response equipment during an emergency officially
781 declared by the state or by the local government under s.
782 252.38. Such improvements are limited to those necessary to
783 comply with current standards for public emergency evacuation
784 shelters. The owner must enter into a written contract with the
785 local government providing the improvement funding to make the
786 private facility available to the public for purposes of
787 emergency shelter at no cost to the local government for a
788 minimum of 10 years after completion of the improvement, with
789 the provision that the obligation will transfer to any
790 subsequent owner until the end of the minimum period.

791 e. Any land acquisition expenditure for a residential
792 housing project in which at least 30 percent of the units are
793 affordable to individuals or families whose total annual
794 household income does not exceed 120 percent of the area median
795 income adjusted for household size, if the land is owned by a
796 local government or by a special district that enters into a
797 written agreement with the local government to provide such
798 housing. The local government or special district may enter into
799 a ground lease with a public or private person or entity for
800 nominal or other consideration for the construction of the

801 residential housing project on land acquired pursuant to this
802 sub-subparagraph.

803 f. Instructional technology used solely in a school
804 district's classrooms. As used in this sub-subparagraph, the
805 term "instructional technology" means an interactive device that
806 assists a teacher in instructing a class or a group of students
807 and includes the necessary hardware and software to operate the
808 interactive device. The term also includes support systems in
809 which an interactive device may mount and is not required to be
810 affixed to the facilities.

811 2. For the purposes of this paragraph, the term "energy
812 efficiency improvement" means any energy conservation and
813 efficiency improvement that reduces consumption through
814 conservation or a more efficient use of electricity, natural
815 gas, propane, or other forms of energy on the property,
816 including, but not limited to, air sealing; installation of
817 insulation; installation of energy-efficient heating, cooling,
818 or ventilation systems; installation of solar panels; building
819 modifications to increase the use of daylight or shade;
820 replacement of windows; installation of energy controls or
821 energy recovery systems; installation of electric vehicle
822 charging equipment; installation of systems for natural gas fuel
823 as defined in s. 206.9951; and installation of efficient
824 lighting equipment.

825 3. Notwithstanding any other provision of this subsection,

826 a local government infrastructure surtax imposed or extended
 827 after July 1, 1998, may allocate up to 15 percent of the surtax
 828 proceeds for deposit into a trust fund within the county's
 829 accounts created for the purpose of funding economic development
 830 projects having a general public purpose of improving local
 831 economies, including the funding of operational costs and
 832 incentives related to economic development. The ballot statement
 833 must indicate the intention to make an allocation under the
 834 authority of this subparagraph.

835 **Section 13. Paragraph (a) of subsection (1) of section**
 836 **336.125, Florida Statutes, is amended to read:**

837 336.125 Closing and abandonment of roads; optional
 838 conveyance to homeowners' association; traffic control
 839 jurisdiction.—

840 (1)(a) In addition to the authority provided in s. 336.12,
 841 the governing body of the county may abandon the roads and
 842 rights-of-way dedicated in a recorded residential subdivision
 843 plat and simultaneously convey the county's interest in such
 844 roads, rights-of-way, and appurtenant drainage facilities to a
 845 homeowners' association for the subdivision, if the following
 846 conditions have been met:

847 1. The homeowners' association has requested the
 848 abandonment and conveyance in writing for the purpose of
 849 converting the subdivision to a gated neighborhood with
 850 restricted public access.

851 2. No fewer than four-fifths of the owners of record of
852 property located in the subdivision have consented in writing to
853 the abandonment and simultaneous conveyance to the homeowners'
854 association.

855 3. The homeowners' association is both a corporation not
856 for profit organized and in good standing under chapter 617, and
857 a "homeowners' association" as defined in s. 720.301 ~~s.~~
858 ~~720.301(9)~~ with the power to levy and collect assessments for
859 routine and periodic major maintenance and operation of street
860 lighting, drainage, sidewalks, and pavement in the subdivision.

861 4. The homeowners' association has entered into and
862 executed such agreements, covenants, warranties, and other
863 instruments; has provided, or has provided assurance of, such
864 funds, reserve funds, and funding sources; and has satisfied
865 such other requirements and conditions as may be established or
866 imposed by the county with respect to the ongoing operation,
867 maintenance, and repair and the periodic reconstruction or
868 replacement of the roads, drainage, street lighting, and
869 sidewalks in the subdivision after the abandonment by the
870 county.

871 **Section 14. Subsection (29) of section 479.01, Florida**
872 **Statutes, is amended to read:**

873 479.01 Definitions.—As used in this chapter, the term:

874 (29) "Zoning category" means the designation under the
875 land development regulations or other similar ordinance enacted

876 to regulate the use of land as provided in s. 163.3202(2)(c) ~~s.~~
 877 ~~163.3202(2)(b)~~, which designation sets forth the allowable uses,
 878 restrictions, and limitations on use applicable to properties
 879 within the category.

880 **Section 15. Subsection (2) of section 558.002, Florida**
 881 **Statutes, is amended to read:**

882 558.002 Definitions.—As used in this chapter, the term:
 883 (2) "Association" has the same meaning as in s. 718.103,
 884 s. 719.103(2), s. 720.301(12) ~~s. 720.301(9)~~, or s. 723.075.

885 **Section 16. Section 617.0725, Florida Statutes, is amended**
 886 **to read:**

887 617.0725 Quorum.—An amendment to the articles of
 888 incorporation or the bylaws which adds, changes, or deletes a
 889 greater or lesser quorum or voting requirement must meet the
 890 same quorum or voting requirement and be adopted by the same
 891 vote and voting groups required to take action under the quorum
 892 and voting requirements then in effect or proposed to be
 893 adopted, whichever is greater. This section does not apply to
 894 any corporation that is an association, as defined in s.
 895 720.301(12) ~~s. 720.301(9)~~, or any corporation regulated under
 896 chapter 718 or chapter 719.

897 **Section 17. Paragraph (b) of subsection (1) of section**
 898 **718.116, Florida Statutes, is amended to read:**

899 718.116 Assessments; liability; lien and priority;
 900 interest; collection.—

901 (1)

902 (b)1. The liability of a first mortgagee or its successor
903 or assignees who acquire title to a unit by foreclosure or by
904 deed in lieu of foreclosure for the unpaid assessments that
905 became due before the mortgagee's acquisition of title is
906 limited to the lesser of:

907 a. The unit's unpaid common expenses and regular periodic
908 assessments which accrued or came due during the 12 months
909 immediately preceding the acquisition of title and for which
910 payment in full has not been received by the association; or

911 b. One percent of the original mortgage debt. The
912 provisions of this paragraph apply only if the first mortgagee
913 joined the association as a defendant in the foreclosure action.
914 Joinder of the association is not required if, on the date the
915 complaint is filed, the association was dissolved or did not
916 maintain an office or agent for service of process at a location
917 which was known to or reasonably discoverable by the mortgagee.

918 2. An association, or its successor or assignee, that
919 acquires title to a unit through the foreclosure of its lien for
920 assessments is not liable for any unpaid assessments, late fees,
921 interest, or reasonable attorney's fees and costs that came due
922 before the association's acquisition of title in favor of any
923 other association, as defined in s. 718.103 or s. 720.301(12) ~~s.~~
924 ~~720.301(9)~~, which holds a superior lien interest on the unit.
925 This subparagraph is intended to clarify existing law.

926 **Section 18. Paragraph (d) of subsection (2) of section**
 927 **720.3085, Florida Statutes, is amended to read:**

928 720.3085 Payment for assessments; lien claims.—

929 (2)

930 (d) An association, or its successor or assignee, that
 931 acquires title to a parcel through the foreclosure of its lien
 932 for assessments is not liable for any unpaid assessments, late
 933 fees, interest, or reasonable attorney's fees and costs that
 934 came due before the association's acquisition of title in favor
 935 of any other association, as defined in s. 718.103 or s.
 936 720.301(12) ~~s. 720.301(9)~~, which holds a superior lien interest
 937 on the parcel. This paragraph is intended to clarify existing
 938 law.

939 **Section 19.** This act shall take effect July 1, 2025.