1 A bill to be entitled 2 An act relating to the Public Employees Relations 3 Commission; amending s. 110.227, F.S.; conforming 4 final order requirements to ch. 120, F.S.; removing a 5 provision requiring exceptions to a recommended order 6 to be filed within a specified timeframe; amending s. 7 112.0455, F.S.; conforming final order requirements to 8 ch. 120, F.S.; revising the timeframe in which an 9 appeal hearing must be conducted; amending s. 120.80, 10 F.S.; providing applicability; amending s. 295.14, 11 F.S.; conforming final order requirements to ch. 120, 12 F.S.; removing provisions that an action by the 13 commission must be in writing and served in a 14 specified manner; amending s. 447.203, F.S.; revising and providing definitions; amending s. 447.205, F.S.; 15 16 specifying the annual salaries of the chair and other 17 commissioners of the Public Employees Relations Commission; amending s. 447.207, F.S.; authorizing 18 subpoenas, notices, and other documents to be served 19 by any method of service that establishes proof of 20 21 delivery, rather than by certified mail; authorizing 22 the commission, under certain circumstances, to waive 23 the application of any provision of part II of ch. 24 447, F.S., rather than only specified provisions; 25 amending s. 447.301, F.S.; revising a specified

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statement in a membership authorization form; requiring an employee organization, within a specified timeframe, to revoke the membership of and cease the collection of membership dues from a public employee; amending s. 447.303, F.S.; conforming provisions to changes made by the act; amending s. 447.305, F.S.; revising the application for employee organization registration; revising certain information required for an application for renewal of registration; requiring an employee organization to provide an application for renewal of registration to certain persons within a specified timeframe; requiring a bargaining agent to provide missing information to the commission within a specified timeframe; requiring the commission to dismiss an application for renewal of registration under certain circumstances; requiring a bargaining agent to petition for recertification within a specified timeframe after submission of certain information; authorizing a public employer or public employee of a bargaining unit to challenge an application for renewal of registration as materially inaccurate during specified timeframes; requiring the commission or one of its designated agents to conduct an investigation if a challenge is filed; exempting certain employee organizations from a specified

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requirement; requiring a registration fee for applications for registration and renewal of registration; requiring certain employee organization accounts to be open for inspection at a reasonable time and place; providing for the revocation of an employee organization's certification under certain circumstances; providing that certain decisions issued by the commission are final agency actions; amending s. 447.307, F.S.; revising requirements for the certification, recertification, and decertification of an employee organization; repealing s. 447.308, F.S., relating to revocation of certification of an employee organization; amending s. 447.309, F.S.; removing provisions relating to conflicts between any collective bargaining agreement provision and any law, ordinance, rule, or regulation; requiring collective bargaining agreements to contain specified terms and conditions; amending s. 447.401, F.S.; conforming provisions to changes made by the act; amending s. 447.403, F.S.; authorizing the recommended decision of a special magistrate from an impasse hearing to be transmitted by any method of service that establishes proof of delivery, rather than a specified method; amending ss. 447.405 and 447.501, F.S.; conforming provisions to changes made by the act; amending s.

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447.503, F.S.; authorizing certain public employers, public employees, and employee organizations, or combinations thereof, to file certain charges with the commission; amending s. 447.507, F.S.; increasing fines for certain violations; amending s. 447.509, F.S.; prohibiting public employers, their agents or representatives, and any persons acting on their behalf from taking certain actions; authorizing certain actions by public employees under certain circumstances; providing exceptions; amending s. 447.609, F.S.; conforming provisions to changes made by the act; amending ss. 110.114, 110.205, 112.3187, 121.031, 447.02, and 1011.60, F.S.; conforming cross-references; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (6) of section 110.227, Florida Statutes, is amended to read:

110.227 Suspensions, dismissals, reductions in pay, demotions, layoffs, transfers, and grievances.—

- (6) The following procedures shall apply to appeals filed pursuant to subsection (5) with the Public Employees Relations Commission, hereinafter referred to as the commission:
 - (d) A recommended order must shall be issued by the

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hearing officer within 30 days <u>after</u> following the hearing.

Exceptions to the recommended order shall be filed within 15

days after the recommended order is issued. The final order <u>must</u>

be issued shall be filed by the commission <u>in accordance with</u>

ss. 120.569 and 120.57 no later than 45 calendar days after the hearing or after the filing of exceptions or oral arguments if granted.

Section 2. Paragraph (a) of subsection (14) of section 112.0455, Florida Statutes, is amended to read:

112.0455 Drug-Free Workplace Act.-

(14) DISCIPLINE REMEDIES.-

(a) An executive branch employee who is disciplined or who is a job applicant for another position and is not hired pursuant to this section, may file an appeal with the Public Employees Relations Commission. Any appeal must be filed within 30 calendar days <u>after</u> of receipt by the employee or job applicant of notice of discipline or refusal to hire. The notice shall inform the employee or job applicant of the right to file an appeal, or if available, the right to file a collective bargaining grievance pursuant to s. 447.401. Such appeals shall be resolved pursuant to the procedures established in ss. 447.207(1)-(4), 447.208(2), and 447.503(4) and (5). A hearing on the appeal shall be conducted within 60 30 days after of the filing of the appeal, unless an extension is requested by the employee or job applicant and granted by the commission or an

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arbitrator. The final order must be issued by the commission in accordance with ss. 120.569 and 120.57.

Section 3. Paragraph (c) is added to subsection (12) of section 120.80, Florida Statutes, to read:

- 120.80 Exceptions and special requirements; agencies.-
- (12) PUBLIC EMPLOYEES RELATIONS COMMISSION.-
- (c) Section 120.60 does not apply to registration of employee organizations under s. 447.305.

Section 4. Subsection (1) of section 295.14, Florida Statutes, is amended to read:

295.14 Penalties.-

(1) When the Public Employees Relations Commission, after a hearing on notice conducted according to rules adopted by the commission, determines that a violation of s. 295.07, s. 295.08, s. 295.085, or s. 295.09(1)(a) or (b) has occurred and sustains the veteran seeking redress, the commission shall order the offending agency, employee, or officer of the state to comply with the provisions of s. 295.07, s. 295.08, s. 295.085, or s. 295.09(1)(a) or (b); and, in the event of a violation of s. 295.07, s. 295.08, s. 295.085, or s. 295.09(1)(a) or (b), the commission may issue an order to compensate the veteran for the loss of any wages and reasonable attorney's fees for actual hours worked, and costs of all work, including litigation, incurred as a result of such violation, which order shall be conclusive on the agency, employee, or officer concerned. The

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attorney's fees and costs may not exceed \$10,000. The final order must be issued by the commission in accordance with ss. 120.569 and 120.57 The action of the commission shall be in writing and shall be served on the parties concerned by certified mail with return receipt requested.

Section 5. Section 447.203, Florida Statutes, is amended to read:

447.203 Definitions.—As used in this part:

 $\underline{(1)}$ "Bargaining agent" means the employee organization $\underline{\text{that}}$ which has been certified by the commission as representing the employees in the bargaining unit, as provided in s. 447.307, or its representative.

(2) (8) "Bargaining unit" means either that unit determined by the commission, that unit determined through local regulations adopted promulgated pursuant to s. 447.603, or that unit determined by the public employer and the public employee organization and approved by the commission to be appropriate for the purposes of collective bargaining. However, no bargaining unit shall be defined as appropriate which includes employees of two employers that are not departments or divisions of the state, a county, a municipality, or other political entity.

(3) "Chief executive officer" for the state shall mean the Governor and for other public employers shall mean the person, whether elected or appointed, who is responsible to the

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legislative body of the public employer for the administration of the governmental affairs of the public employer.

- $\underline{(4)}$ "Civil service" means any career, civil, or merit system used by any public employer.
- (5)(14) "Collective bargaining" means the performance of the mutual obligations of the public employer and the bargaining agent of the employee organization to meet at reasonable times, to negotiate in good faith, and to execute a written contract with respect to agreements reached concerning the terms and conditions of employment, except that neither party shall be compelled to agree to a proposal or be required to make a concession unless otherwise provided in this part.
- $\underline{\text{(6)}}$ "Commission" means the Public Employees Relations Commission created by s. 447.205.
- $\underline{(7)}$ "Confidential employees" are persons who act in a confidential capacity to assist or aid managerial employees as defined in subsection $\underline{(12)}$ $\underline{(4)}$.
- (8) (11) "Employee organization" or "organization" means any labor organization, union, association, fraternal order, occupational or professional society, or group, however organized or constituted, which represents, or seeks to represent, any public employee or group of public employees concerning any matters relating to their employment relationship with a public employer.
 - (9) "Employee organization activities" means activities

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undertaken at the direction of, on behalf of, or to advance the purposes of an employee organization or any parent organization or affiliate of the employee organization by:

- (a) Supporting or opposing a candidate for federal, state, or local public office.
- (b) Influencing the passage or defeat of any federal or state legislation or regulation, local ordinance or resolution, or ballot measure.
- (c) Promoting or soliciting membership or participation in, or financial support of, an employee organization or any parent organization or affiliate of the employee organization.
 - (d) Seeking certification as a bargaining agent.
- (e) Participating in the administration, business, or internal governance of an employee organization or any parent organization or affiliate of the employee organization.
- (f) Preparing, conducting, or attending employee organization events, conferences, conventions, meetings, or training, unless such training is directly related to the performance of a public employee's job duties.
- (g) Distributing communications of an employee organization or any parent organization or affiliate of the employee organization.
- (h) Representing or speaking on behalf of an employee organization or any parent organization or affiliate of the employee organization in any setting, venue, or procedure in

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226 which the public employer is not a participant.

- (i) Preparing, filing, or pursuing unfair labor practice charges or grievances.
- (j) Representing public employees in investigatory interviews; disciplinary proceedings or appeals, including termination; or other administrative or legal proceedings.
- (k) Engaging in collective bargaining and any related mediation, factfinding, or arbitration.
 - (1) Administering a collective bargaining agreement.
 - (m) Participating in labor-management committees.
- (10) (17) "Good faith bargaining" means, but is not shall mean, but not be limited to, the willingness of both parties to meet at reasonable times and places, as mutually agreed upon, in order to discuss issues which are proper subjects of bargaining, with the intent of reaching a common accord. The term includes It shall include an obligation for both parties to participate actively in the negotiations with an open mind and a sincere desire, as well as making a sincere effort, to resolve differences and come to an agreement. In determining whether a party failed to bargain in good faith, the commission shall consider the total conduct of the parties during negotiations as well as the specific incidents of alleged bad faith. Incidents indicative of bad faith shall include, but not be limited to, the following occurrences:
 - (a) Failure to meet at reasonable times and places with

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representatives of the other party for the purpose of negotiations.

- (b) Placing unreasonable restrictions on the other party as a prerequisite to meeting.
- (c) Failure to discuss <u>proper subjects of bargaining</u> bargainable issues.
- (d) Refusing, upon reasonable written request, to provide public information, excluding work products as defined in s. 447.605.
- (e) Refusing to negotiate because of an unwanted person on the opposing negotiating team.
- (f) Negotiating directly with employees rather than with their certified bargaining agent.
 - (g) Refusing to reduce a total agreement to writing.
- (11) (10) "Legislative body" means the State Legislature, the board of county commissioners, the district school board, the governing body of a municipality, or the governing body of an instrumentality or unit of government having authority to appropriate funds and establish policy governing the terms and conditions of employment and which, as the case may be, is the appropriate legislative body for the bargaining unit. For purposes of s. 447.403, the Board of Governors of the State University System, or the board's designee, shall be deemed to be the legislative body with respect to all employees of each constituent state university. For purposes of s. 447.403 the

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board of trustees of a community college shall be deemed to be the legislative body with respect to all employees of the community college.

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- $\underline{\text{(12)}}$ "Managerial employees" $\underline{\text{means}}$ are those employees who:
- (a) Perform jobs that are not of a routine, clerical, or ministerial nature and require the exercise of independent judgment in the performance of such jobs and to whom one or more of the following applies:
- 1. They formulate or assist in formulating policies which are applicable to bargaining unit employees.
- 2. They may reasonably be required on behalf of the employer to assist in the preparation for the conduct of collective bargaining negotiations.
- 3. They have a role in the administration of agreements resulting from collective bargaining negotiations.
- 4. They have a significant role in personnel administration.
 - 5. They have a significant role in employee relations.
- 6. They are included in the definition of administrative personnel contained in $s.\ 1012.01(3)$.
- 7. They have a significant role in the preparation or administration of budgets for any public agency or institution or subdivision thereof.
 - (b) Serve as police chiefs, fire chiefs, or directors of

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public safety of any police, fire, or public safety department. Other police officers, as defined in s. 943.10(1), and firefighters, as defined in s. 633.102, may be determined by the commission to be managerial employees of such departments. In making such determinations, the commission shall consider, in addition to the criteria established in paragraph (a), the paramilitary organizational structure of the department involved.

- However, in determining whether an individual is a managerial employee pursuant to paragraph (a) or paragraph (b), above, the commission may consider historic relationships of the employee to the public employer and to coemployees.
- (13) "Membership dues" means employee organization dues; uniform assessments; fees, including initiation fees; or voluntary contributions made by a public employee to an employee organization.
- (14) (15) "Membership dues deduction" means the practice of a public employer of deducting membership dues and uniform assessments from the salary or wages of a public employee and. Such term also means the practice of a public employer of transmitting the sums so deducted to an such employee organization on behalf of the public employee.
 - (15) (13) "Professional employee" means:
 - (a) Any employee engaged in work in any two or more of the

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326 following categories:

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- 1. Work predominantly intellectual and varied in character as opposed to routine mental, manual, mechanical, or physical work.
- 2. Work involving the consistent exercise of discretion and judgment in its performance.
- 3. Work of such a character that the output produced or the result accomplished cannot be standardized in relation to a given period of time.; and
- 4. Work requiring advanced knowledge in a field of science or learning customarily acquired by a prolonged course of specialized intellectual instruction and study in an institution of higher learning or a hospital, as distinguished from a general academic education, an apprenticeship, or training in the performance of routine mental or physical processes.
 - (b) Any employee who:
- 1. Has completed the course of specialized intellectual instruction and study described in subparagraph (a) 4. of paragraph (a); and
- 2. Is performing related work under supervision of a professional person to qualify to become a professional employee as defined in paragraph (a).
- $\underline{\text{(16)}}$ "Public employee" means any person employed by a public employer except:
 - (a) Those persons appointed by the Governor or elected by

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351 the people, agency heads, and members of boards and commissions.

- (b) Those persons holding positions by appointment or employment in the organized militia.
- (c) Those individuals acting as negotiating representatives for employer authorities.

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- (d) Those persons who are designated by the commission as managerial or confidential employees pursuant to criteria contained herein.
- (e) Those persons holding positions of employment with the Florida Legislature.
- (f) Those persons who have been convicted of a crime and are inmates confined to institutions within the state.
- (g) Those persons appointed to inspection positions in federal/state fruit and vegetable inspection service whose conditions of appointment are affected by the following:
 - 1. Federal license requirement.
- 2. Federal autonomy regarding investigation and disciplining of appointees.
 - 3. Frequent transfers due to harvesting conditions.
- (h) Those persons employed by the Public Employees Relations Commission.
- (i) Those persons enrolled as undergraduate students in a state university who perform part-time work for the state university.
 - (17) (2) "Public employer" or "employer" means the state or

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any county, municipality, or special district or any subdivision or agency thereof which the commission determines has sufficient legal distinctiveness properly to carry out the functions of a public employer. With respect to all public employees determined by the commission as properly belonging to a statewide bargaining unit composed of State Career Service System employees or Selected Professional Service employees, the Governor is deemed to be the public employer; and the Board of Governors of the State University System, or the board's designee, is deemed to be the public employer with respect to all public employees of each constituent state university. The board of trustees of a community college is deemed to be the public employer with respect to all employees of the community college. The district school board is deemed to be the public employer with respect to all employees of the school district. The Board of Trustees of the Florida School for the Deaf and the Blind is deemed to be the public employer with respect to the academic and academic administrative personnel of the Florida School for the Deaf and the Blind. The Board of Trustees of the Florida School for Competitive Academics is deemed to be the public employer with respect to the academic and academic administrative personnel of the Florida School for Competitive Academics. The Governor is deemed to be the public employer with respect to all employees in the Correctional Education Program of the Department of Corrections established pursuant to s.

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401 944.801. 402 "Public safety employee" means a public employee 403 employed as a law enforcement officer, correctional officer, or 404 correctional probation officer, as those terms are defined in s. 405 943.10(1), (2), or (3), respectively; a firefighter as defined in s. 633.102(9); a 911 public safety telecommunicator as 406 407 defined in s. 401.465(1)(a); or an emergency medical technician 408 or paramedic, as those terms are defined in s. 401.23. 409 (19) "Representational employee organization activities" 410 means those activities specified in paragraphs (9)(i)-(m). 411 "Signature card" means a written statement by a 412 public employee in a bargaining unit or proposed bargaining unit 413 which does all of the following: 414 (a) Is submitted to the commission in support of a 415 petition filed under s. 447.307. 416 Was signed and dated by the public employee not more 417 than 12 months before the filing of the petition under s. 418 447.307. 419 Indicates the public employee's desire to be (C) 420 represented by the employee organization for purposes of 421 collective bargaining or the public employee's desire to no 422 longer be represented by the bargaining agent for purposes of 423 collective bargaining. 424 (21) (6) "Strike" means the concerted failure of employees 425 to report for duty; the concerted absence of employees from

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their positions; the concerted stoppage of work by employees; the concerted submission of resignations by employees; the concerted abstinence in whole or in part by any group of employees from the full and faithful performance of the duties of employment with a public employer for the purpose of inducing, influencing, condoning, or coercing a change in the terms and conditions of employment or the rights, privileges, or obligations of public employment, or participating in a deliberate and concerted course of conduct which adversely affects the services of the public employer; the concerted failure of employees to report for work after the expiration of a collective bargaining agreement; and picketing in furtherance of a work stoppage. The term includes "strike" shall also mean any overt preparation, including, but not limited to, the establishment of strike funds with regard to the above-listed activities listed in this subsection.

(22) (7) "Strike funds" are any appropriations by an employee organization which are established to directly or indirectly aid any employee or employee organization to participate in a strike in the state.

(23) (18) "Student representative" means the representative selected by each community college or university student government association. Each representative may be present at all negotiating sessions that take place between the appropriate public employer and a an exclusive bargaining agent. The

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representative must be enrolled as a student with at least 8 credit hours in the respective community college or university during his or her term as student representative.

Section 6. Subsections (2) and (8) of section 447.205, Florida Statutes, are amended to read:

447.205 Public Employees Relations Commission.-

- (2) Notwithstanding any other provision of law, the chair must be paid an annual salary equal to the annual salary paid under state law to a circuit court judge. and The other commissioners must shall be paid annual salaries equal to 50 percent of the annual salary paid to the chair to be fixed by law. Such salaries must shall be paid in equal monthly installments. All commissioners must shall be reimbursed for expenses, as provided in s. 112.061.
- (8) The commission shall have a seal for authentication of its orders and proceedings, upon which shall be inscribed the words "State of Florida-Public Employees Relations Commission-Seal," "State of Florida-Employees Relations Commission-and which shall be judicially noticed.

Section 7. Subsections (4), (6), and (12) of section 447.207, Florida Statutes, are amended to read:

- 447.207 Commission; powers and duties.-
- (4) Any subpoena, notice of hearing, or other process or notice of the commission issued under the provisions of this part must shall be served personally or by any method of service

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that establishes proof of delivery by certified mail. A return made and verified by the individual making such service and setting forth the manner of such service is proof of service, and a returned post office receipt, when certified mail is used, is proof of service. All process of any court to which application may be made under the provisions of this part shall be served in the county wherein the persons required to be served reside or may be found.

- shall resolve questions and controversies concerning claims for recognition as the bargaining agent for a bargaining unit, determine or approve units appropriate for purposes of collective bargaining, expeditiously process charges of unfair labor practices and violations of s. 447.505 by public employees, and resolve such other questions and controversies as it may be authorized herein to undertake. The petitioner, charging party, respondent, and any intervenors shall be the adversary parties before the commission in any adjudicatory proceeding conducted pursuant to this part. Any commission statement of general applicability that implements, interprets, or prescribes law or policy, made in the course of adjudicating a case pursuant to s. 447.307 or s. 447.503 shall not constitute a rule within the meaning of s. 120.52.
- (12) Upon a petition by a public employer after it has been notified by the Department of Labor that the public

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501	employer's protective arrangement covering mass transit
502	employees does not meet the requirements of 49 U.S.C. s. 5333(b)
503	and would jeopardize the <u>public</u> employer's continued eligibility
504	to receive Federal Transit Administration funding, the
505	commission may waive the application of this part, but only to
506	the extent necessary for the public employer to comply with the
507	requirements of 49 U.S.C. s. 5333(b), any of the following for
508	an employee organization that has been certified as a bargaining
509	agent to represent mass transit employees:
510	(a) The prohibition on dues and assessment deductions
511	provided in s. 447.303(1) as it applies to a mass transit
512	employee who has provided a copy of his or her membership
513	authorization form to the employer as part of the authorization
514	of dues deduction under a waiver.
515	(b) The requirement to petition the commission for
516	recertification.
517	(c) The revocation of certification provided in s.
518	447.305(6) and (7).
519	Section 8. Paragraph (b) of subsection (1) and subsection
520	(2) of section 447.301, Florida Statutes, are amended to read:
521	447.301 Public employees' rights; organization and
522	representation.—
523	(1)
524	(b)1. A public employee who desires to be a member of an
525	employee organization must sign and date a membership

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authorization form, as prescribed by the commission, and submit the executed form to the bargaining agent.

- 2. The membership authorization form must identify the name of the bargaining agent; the name of the employee; the class code and class title of the employee; the name of the public employer and employing agency, if applicable; the amount of the membership initiation fee and of the monthly dues which the public employee member must pay; and the names and amounts disclosed under s. 447.305(2)(d) for the name and total amount of salary, allowances, and other direct or indirect disbursements, including reimbursements, paid to each of the five highest compensated officers and employees receiving the five highest total dollar amounts of the employee organization disclosed under s. 447.305(2)(d).
- 3. The membership authorization form must contain the following statement in 14-point type:

As a public employee in the State of Florida, is a right-to-work state. membership or nonmembership non-membership in a labor union is not required as a condition of employment., and Union membership and payment of membership union dues and assessments are voluntary. A public employee's Each person has the right to join and pay membership dues to a labor union or to refrain from joining and paying membership dues to a labor union is protected by both Florida's right-to-work law and the First Amendment of

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the United States Constitution. A public employer may not discriminate against a public. No employee may be discriminated against in any manner for joining and financially supporting, or refusing to join and financially support, a labor union or for refusing to join or financially support a labor union.

- 4. A public employee may revoke membership in the employee organization at any time of the year. Within 30 days after Upon receipt of the public employee's written revocation of membership, the employee organization must revoke the a public employee's membership and cease collection of membership dues from such public employee. The employee organization may not limit a public an employee's right to revoke membership to certain dates. If a public employee must complete a form to revoke membership in the employee organization, the form may not require a reason for the public employee's decision to revoke his or her membership.
- 5. An employee organization must retain for inspection by the commission such membership authorization forms and any revocations.
- 6. This paragraph does not apply to <u>public employees in</u>

 members of a bargaining unit <u>in which</u> the majority of <u>the public</u>

 whose employees <u>are public safety employees</u> eligible for

 representation are employed as law enforcement officers,

 correctional officers, or correctional probation officers as

 those terms are defined in s. 943.10(1), (2), or (3),

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respectively; firefighters as defined in s. 633.102; 911 public safety telecommunicators as defined in s. 401.465(1)(a); or emergency medical technicians or paramedics as defined in s. 401.23.

7. The commission may adopt rules to implement this paragraph.

represented by any employee organization of their own choosing and to negotiate collectively, through a certified bargaining agent, with their public employer in the determination of the terms and conditions of their employment. Public employees shall have the right to be represented in the determination of grievances on all terms and conditions of their employment.

Public employees shall have the right to refrain from exercising the right to be represented.

Section 9. Subsections (1) and (2) of section 447.303, Florida Statutes, are amended to read:

- 447.303 Membership dues; deduction and collection.-
- (1) Except as authorized in subsection (2) or subject to a waiver of the prohibition on membership dues deduction granted pursuant to s. 447.207(12), a public employer may not engage in membership dues deduction on behalf of s. 447.207(12)(a), an employee organization that has been certified as a bargaining agent may not have its dues and uniform assessments deducted and collected by the employer from the salaries of those employees

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in the unit. A public employee may pay membership dues and uniform assessments directly to an the employee organization that has been certified as the bargaining agent.

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Upon the written authorization of a public employee (2)(a) in a bargaining unit in which the majority of the public employees are public safety employees, the public employer must engage in membership dues deduction for such public employee. A public employee may revoke his or her authorization for membership dues deduction upon providing 30 days' written notice to the public employer and bargaining agent An employee organization that has been certified as a bargaining agent to represent a bargaining unit the majority of whose employees eligible for representation are employed as law enforcement officers, correctional officers, or correctional probation officers as those terms are defined in s. 943.10(1), (2), or (3), respectively; firefighters as defined in s. 633.102; 911 public safety telecommunicators as defined in s. 401.465(1)(a); or emergency medical technicians or paramedics as defined in 401.23 has the right to have its dues and uniform assessments for that bargaining unit deducted and collected by the employer from the salaries of those employees who authorize the deduction and collection of said dues and uniform assessments. However, such authorization is revocable at the employee's request upon 30 days' written notice to the employer and employee organization. Said deductions shall commence upon the bargaining

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agent's written request to the employer.

- (b) Reasonable costs to the <u>public</u> employer of <u>engaging in</u> membership dues <u>said</u> deductions is a proper subject of collective bargaining.
- deductions Such right to deduction, unless revoked under s.

 447.507, is in force as for so long as the employee organization remains the certified bargaining agent remains certified to represent for the public employees in the bargaining unit.
- Section 10. Section 447.305, Florida Statutes, is amended to read:
- 447.305 Registration of employee <u>organizations</u>
- certified bargaining agent for public employees shall register with the commission before pursuant to the procedures set forth in s. 120.60 prior to requesting recognition by a public employer for purposes of collective bargaining and prior to submitting a representation petition to the commission requesting certification as an exclusive bargaining agent.

 Further, If an such employee organization is not registered, it may not participate in a representation hearing, participate in a certification or recertification representation election, or be certified as an exclusive bargaining agent. The application for registration required by this section must shall be under

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oath $_{\underline{\prime}}$ and in such form as the commission may prescribe $_{\underline{\prime}}$ and shall include all of the following:

- (a) The name and address of the organization and $\frac{1}{2}$ any parent organization or $\frac{1}{2}$ affiliate of the employee organization with which it is affiliated.
- (b) The names and addresses of the principal officers and all representatives of the organization.
- (c) The amount of the initiation fee and the amount and collection frequency of the membership dues and uniform assessments that a member of the organization must pay.
- (d) The current annual financial statement of the organization, prepared by an independent certified public accountant licensed under chapter 473.
- (e) The name of its business agent, if any; if different from the business agent, the name of its local agent for service of process; and the addresses where such person or persons can be reached.
- (f) A pledge, in a form prescribed by the commission, that the employee organization will conform to the laws of this the state and that it will accept members without regard to age, race, sex, religion, or national origin.
- (g) A copy of the current constitution and bylaws of the employee organization.
- (h) A copy of the current constitution and bylaws of the state and national groups with which the employee organization

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is affiliated or associated. In lieu of this provision, and upon adoption of a rule by the commission, a state or national affiliate or parent organization of any registering employee labor organization may annually submit a copy of its current constitution and bylaws.

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- A registration granted to an employee organization pursuant to this section runs for 1 year after from the date of issuance. A registration must be renewed annually by filing an application for renewal under oath with the commission, which application must reflect any changes in the information provided to the commission in conjunction with the employee organization's preceding application for registration or previous renewal, whichever is applicable. Each application for renewal of registration must include a current annual financial statement, prepared by an independent certified public accountant licensed under chapter 473 and signed by the employee organization's president and treasurer or corresponding principal officers, containing the following information in such detail as may be necessary to accurately to disclose its financial condition and operations for its preceding fiscal year and in all of the following such categories as prescribed by the commission may prescribe:
- (a) Assets and liabilities at the beginning and end of the fiscal year. \div
 - (b) Receipts of any kind and the sources thereof. +

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(c) Disbursements by category. +

- (d) Salary, wages, fringe benefits, allowances, and other direct or indirect disbursements, including reimbursed expenses, paid or accruing to each officer and also to each employee who, during such fiscal year, received more than \$10,000 in the aggregate from such employee organization and any parent organization of the other employee organization or any affiliate of either the employee organization or the parent organization. This paragraph requires reporting of any reimbursements paid by the employee organization to a public employer for monies paid by the public employer to an officer or an employee. affiliated with it or with which it is affiliated or which is affiliated with the same national or international employee organization;
- (e) Direct and indirect loans made to any officer, employee, or member which aggregated more than \$250 during the fiscal year, together with a statement of the purpose, security, if any, and arrangements for repayment.; and
- (f) Direct and indirect loans to any business enterprise, together with a statement of the purpose, security, if any, and arrangements for repayment.
- (3) As part of its application for renewal of registration, a In addition to subsection (2), an employee organization that has been certified as the bargaining agent for public employees must include all of for each such certified bargaining unit the following additional information and

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documentation as of the 30th day immediately preceding the date upon which its current registration is scheduled to end for any renewal of registration on or after October 1, 2023:

- (a) For each bargaining unit for which the bargaining agent is certified, the certification number assigned to the bargaining unit by the commission.
- (b) For each certification, the number of <u>public</u> employees in the bargaining unit <u>as of the last business day of the second</u> full calendar month preceding the date upon which the bargaining <u>agent's current registration is scheduled to end.</u>
- (c) For each certification, the number of public employees in the bargaining unit who paid full membership dues sufficient to maintain membership in good standing in the bargaining unit as of the last business day of the second full calendar month preceding the date upon which the bargaining agent's current registration is scheduled to end.
- (d) For each certification, who are eligible for representation by the employee organization.
- (b) the number of <u>public</u> employees in the bargaining unit who have submitted signed membership authorization forms without a subsequent revocation of such membership.
- (c) The number of employees in the bargaining unit who paid dues to the employee organization.
- (d) The number of employees in the bargaining unit who did not pay dues to the employee organization.

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(e) Documentation $\underline{\text{from}}$ provided by an independent certified public accountant $\frac{\text{retained by the employee}}{\text{organization}}$ which verifies the information provided in paragraphs (b), (c), and (d) $\frac{\text{paragraphs}}{\text{paragraphs}}$ (a)-(d).

- of registration with the commission, the employee organization must provide a copy of its application for renewal of registration relating to a public employer's employees to the public employer and public employees of each bargaining unit for which the employee organization is the bargaining agent on the same day the application is submitted to the commission.
- incomplete and is not eligible for consideration by The commission must notify the bargaining agent if it does not include all of the information and documentation required in subsection (3) is incomplete. Upon notification that the required information or documentation is incomplete, the bargaining agent must provide the missing information or documentation to the commission within 30 days after such notification. If the bargaining agent fails to provide the missing information or documentation within 30 days after notification, the commission must dismiss the application. The commission shall notify the employee organization if the application is incomplete. An incomplete application must be dismissed if the required information and documentation are not

provided within 10 days after the employee organization receives such notice.

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- (6) The commission must notify the bargaining agent if the information and documentation required in subsection (3) is complete. Within 30 days after such notification, the bargaining agent must petition for recertification pursuant to s. 447.307 for each of its bargaining units Notwithstanding the provisions of this chapter relating to collective bargaining, an employee organization certified as a bargaining agent to represent a bargaining unit for which less than 60 percent of the public unit employees in the bargaining unit have submitted membership authorization forms without subsequent revocation and paid membership dues to the organization, as reported in subsection (3) during its last registration period must petition the commission pursuant to s. 447.307(2) and (3) for recertification as the exclusive representative of all employees in the bargaining unit within 30 days after the date on which the employee organization applies for renewal of registration pursuant to subsection (2). The certification of an employee organization that does not comply with this section is revoked.
- (7) If a The public employer or a public employee of a bargaining unit represented by a bargaining agent believes that the bargaining agent's employee may challenge an employee organization's application for renewal of registration is materially inaccurate, if the public employer or public

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bargaining unit employee may challenge believes that the application as materially is inaccurate during the pendency of the application or, if the registration renewal has been granted, before the date upon which the bargaining agent's current registration is scheduled to end. If a challenge is filed, the commission or one of its designated agents shall conduct an investigation pursuant to subsection (8) review the application to determine its accuracy and compliance with this section. If the commission finds that the application is inaccurate or does not comply with this section, the commission shall revoke the registration and certification of the employee organization.

- (8) The commission or one of its designated agents may conduct an investigation to confirm the validity of any information submitted pursuant to this section. The commission may revoke or deny an employee organization's registration or certification if it finds that the employee organization:
- (a) Failed to cooperate with the investigation conducted pursuant to this subsection, including refusal to permit the commission or one of its designated agents to inspect membership authorization forms or revocations pursuant to s. 447.301(1)(b)5.; or
- (b) Intentionally misrepresented the information it submitted pursuant to this section.

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A decision issued by the commission pursuant to this subsection is a final agency action that is reviewable pursuant to s. 447.504.

- (9) An employee organization is exempt from the requirements of subsections (3)-(8) and subsection (12) for each bargaining unit in which the majority of the public employees are public safety employees only with respect to the circumstances of each bargaining unit the majority of whose employees eligible for representation are employed as law enforcement officers, correctional officers, or correctional probation officers as those terms are defined in s. 943.10(1), (2), or (3), respectively; firefighters as defined in s. 633.102; 911 public safety telecommunicators as defined in s. 401.465(1)(a); or emergency medical technicians or paramedics as defined in s. 401.23.
- (10) A registration fee <u>must</u> shall accompany each application for registration or renewal of registration filed with the commission. The <u>registration fee may amount charged for an application for registration or renewal of registration shall not exceed \$15. All such money collected by the commission shall be deposited in the General Revenue Fund.</u>
- (11) Every employee organization shall keep accurate accounts of its income and expenses, which accounts <u>must shall</u> be open for inspection at <u>a reasonable time and place all</u> reasonable times by any member of the organization or by the

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851 commission.

- (12) The certification of an employee organization that does not comply with this section is revoked. An employee organization that has its certification revoked under this subsection may not file a petition for certification under s. 447.307 that covers any of the public employees in the bargaining unit described in the revoked certification for at least 12 months after the date the certification was revoked.
- (13) A decision issued by the commission under this section that revokes a certification, revokes a registration, or grants, denies, or dismisses an application for registration or renewal of registration is a final agency action that is reviewable pursuant to s. 447.504 In addition, each employee organization that has been certified as a bargaining agent must provide to its members an annual financial report prepared by an independent certified public accountant licensed under chapter 473 that includes a detailed breakdown of revenues and expenditures in such categories as the commission may prescribe, and an accounting of membership dues and assessments. The employee organization must notify its members annually of all costs of membership.

Section 11. Section 447.307, Florida Statutes, is amended to read:

447.307 Certification, recertification, and decertification of employee organizations organization.

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876 An employee organization seeking certification as a 877 bargaining agent, an employee organization seeking 878 recertification as a bargaining agent, or a public employee or 879 group of public employees seeking to decertify a bargaining 880 agent must file a petition with the commission accompanied by 881 signature cards from at least 30 percent of the public employees 882 in the proposed or existing bargaining unit. A 883 (1) (a) Any employee organization which is designated or 884 selected by a majority of public employees in an appropriate 885 unit as their representative for purposes of collective 886 bargaining shall request recognition by the public employer. The 887 public employer shall, if satisfied as to the majority status of 888 the employee organization and the appropriateness of the 889 proposed unit, recognize the employee organization as the 890 collective bargaining representative of employees in the 891 designated unit. Upon recognition by a public employer, the 892 employee organization shall immediately petition the commission 893 for certification. The commission shall review only the 894 appropriateness of the unit proposed by the employee 895 organization. If the unit is appropriate according to the criteria used in this part, the commission shall immediately 896 897 certify the employee organization as the exclusive 898 representative of all employees in the unit. If the unit is 899 inappropriate according to the criteria used in this part, the 900 commission may dismiss the petition.

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(b) Whenever a public employer recognizes an employee organization on the basis of majority status and on the basis of appropriateness in accordance with subparagraph (4)(f)5. of this section, the commission shall, in the absence of inclusion of a prohibited category of employees or violation of s. 447.501, certify the proposed unit.

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(2) If the public employer refuses to recognize the employee organization, the employee organization may file a petition with the commission for certification as the bargaining agent for a proposed bargaining unit. The petition shall be accompanied by dated statements signed by at least 30 percent of the employees in the proposed unit, indicating that such employees desire to be represented for purposes of collective bargaining by the petitioning employee organization. Once a petition for certification has been filed by an employee organization, any registered employee organization desiring placement on the ballot in any certification or recertification election to be conducted pursuant to this section may be permitted by the commission to intervene in the proceeding upon a motion accompanied by signature cards from dated statements signed by at least 10 percent of the employees in the proposed or existing bargaining unit. Signature cards, indicating that such employees desire to be represented for the purposes of collective bargaining by the moving employee organization. The petitions and dated statements signed by the employees are

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confidential and exempt from the provisions of s. 119.07(1), except that any employee, employer, or employee organization having sufficient reason to believe any of the <u>signature cards</u> employee signatures were obtained by collusion, coercion, intimidation, or misrepresentation or are otherwise invalid shall be given a reasonable opportunity to verify and challenge the signature card <u>signatures appearing on the petition</u>.

- (2) (a) A petition for certification seeking to represent any proposed or existing bargaining unit may not be filed within 12 months after the date the commission issues an order that verifies the results of a certification election covering any of the public employees of the proposed or existing bargaining unit.
- (b) A petition for decertification seeking to decertify the bargaining agent for an existing bargaining unit may not be filed within 12 months after the date the commission issues an order that verifies the results of a decertification election for that bargaining unit.
- (c) If a valid collective bargaining agreement covering any of the public employees in a proposed or existing bargaining unit is in effect, a petition for certification or decertification may only be filed with the commission at least 90 but not more than 150 days immediately preceding the expiration date of the collective bargaining agreement, or at any time subsequent to such agreement's expiration date but

before the effective date of a new collective bargaining agreement. The effective date of a collective bargaining agreement means the date of ratification of such agreement by both parties, if such agreement becomes effective immediately or retroactively, or the collective bargaining agreement's actual effective date, if such agreement becomes effective after its ratification date.

- shall investigate a certification, recertification, or decertification the petition to determine its sufficiency.; if it has reasonable cause to believe that the petition is sufficient, the commission shall provide for an appropriate hearing upon due notice. Such a hearing may be conducted by an agent of the commission. If the commission finds that the petition is to be insufficient, the commission must it may dismiss the petition. If the commission finds upon the record of the hearing that the petition is sufficient, the commission must it shall immediately:
- (a) 1. Define the proposed or existing bargaining unit and determine which public employees are shall be qualified and entitled to vote at any election held by the commission. Upon providing due notice, the commission may provide for a hearing.
- $\underline{\text{(b)}_{2}}$. Identify the public employer or employers for purposes of collective bargaining with the bargaining agent.
 - $\underline{\text{(c)}}$ 3. Order an election by secret ballot, the cost of said

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election and any required runoff election to be borne equally by the parties, except as the commission may provide by rule. The commission's order assessing costs of an election may be enforced pursuant to the provisions of this part.

- (4) (a) Except as provided in paragraph (b), elections are determined as follows for all petitions for certification, recertification, or decertification filed on or after July 1, 2025:
 - 1. In certification elections, if

- (b) When an employee organization is selected by a majority vote of the public employees in the bargaining unit voting in an election, the commission shall certify the employee organization as the exclusive collective bargaining agent for the public representative of all employees in the bargaining unit. If there is more than one employee organization on the ballot and Certification is effective upon the issuance of the final order by the commission or, if the final order is appealed, at the time the appeal is exhausted or any stay is vacated by the commission or the court.
- (c) In any election in which none of the choices on the ballot receives the vote of a majority vote of the public employees in the bargaining unit voting, a runoff election shall be held according to rules adopted promulgated by the commission.
 - 2. In decertification elections, if a majority of the

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public employees in the bargaining unit votes in favor of decertification, the commission shall revoke the bargaining agent's certification for that bargaining unit. If a majority of the public employees in the bargaining unit does not vote in favor of decertification, the bargaining agent shall retain its certification for that bargaining unit.

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3. In recertification elections, if a majority of the public employees in the bargaining unit votes in favor of recertification, the bargaining agent shall retain its certification for that bargaining unit. If a majority of the public employees in the bargaining unit does not vote in favor of recertification, the commission shall revoke the bargaining agent's certification for that bargaining unit. If a majority of the public employees in the bargaining unit votes in favor of an employee organization that has intervened in the proceeding pursuant to this section, the commission shall certify such employee organization as the bargaining agent for the public employees in the bargaining unit. If there is more than one employee organization on the ballot and none of the choices on the ballot receives a majority vote of the public employees in the bargaining unit, a runoff election shall be held according to rules adopted by the commission. An employee organization that has its certification revoked under this subparagraph may not file a petition for certification that covers any of the public employees in the bargaining unit described in the revoked

certification for at least 12 months after the date the certification was revoked.

- (b) With respect to bargaining units in which the majority of the public employees are public safety employees, elections are determined as follows for all petitions for certification or decertification:
- 1. In certification elections, if an employee organization is selected by a majority vote of the public employees voting in the election, the commission shall certify the employee organization as the bargaining agent for the public employees in the bargaining unit. If there is more than one employee organization on the ballot and none of the choices on the ballot receives a majority vote of the public employees voting in the election, a runoff election shall be held according to rules adopted by the commission.
- 2. In decertification elections, if a majority of the public employees voting in the election votes in favor of decertification, the commission shall revoke the bargaining agent's certification for that bargaining unit. If a majority of the public employees does not vote in favor of decertification, the bargaining agent shall retain its certification for that bargaining unit.
- (c) Certification, recertification, or revocation under this section is effective upon the commission issuing a final order or, if the final order is appealed, at the time the appeal

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is exhausted or any stay is vacated by the commission or a court.

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- (d) No petition may be filed seeking an election in any proposed or existing appropriate bargaining unit to determine the exclusive bargaining agent within 12 months after the date of a commission order verifying a representation election or, if an employee organization prevails, within 12 months after the date of an effective certification covering any of the employees in the proposed or existing bargaining unit. Furthermore, if a valid collective bargaining agreement covering any of the employees in a proposed unit is in effect, a petition for certification may be filed with the commission only during the period extending from 150 days to 90 days immediately preceding the expiration date of that agreement, or at any time subsequent to its expiration date but prior to the effective date of any new agreement. The effective date of a collective bargaining agreement means the date of ratification by both parties, if the agreement becomes effective immediately or retroactively; or its actual effective date, if the agreement becomes effective after its ratification date.
- $\underline{(5)}$ (4) In defining a proposed bargaining unit, the commission shall take into consideration:
- (a) The principles of efficient administration of government.
 - (b) The number of employee organizations with which the

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1076 employer might have to negotiate.

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- (c) The compatibility of the unit with the joint responsibilities of the public employer and public employees to represent the public.
- (d) The power of the officials of government at the level of the unit to agree, or make effective recommendations to another administrative authority or to a legislative body, with respect to matters of employment upon which the employee desires to negotiate.
 - (e) The organizational structure of the public employer.
- (f) Community of interest among the employees to be included in the unit, considering:
- 1. The manner in which wages and other terms of employment are determined.
- 2. The method by which jobs and salary classifications are determined.
- 3. The interdependence of jobs and interchange of employees.
 - 4. The desires of the employees.
- 5. The history of employee relations within the organization of the public employer concerning organization and negotiation and the interest of the employees and the employer in the continuation of a traditional, workable, and accepted negotiation relationship.
 - (g) The statutory authority of the public employer to

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1101 administer a classification and pay plan.

(h) Such other factors and policies as the commission may deem appropriate.

- However, a bargaining no unit may not shall be established or approved for purposes of collective bargaining which includes both professional and nonprofessional employees unless a majority of each group votes for inclusion in such bargaining unit.
- Section 12. Section 447.308, Florida Statutes, is repealed.
 - Section 13. Subsections (4) and (5) of section 447.309, Florida Statutes, are renumbered as subsections (3) and (4), respectively, and present subsections (1), (3), and (5) of that section are amended to read:
 - 447.309 Collective bargaining; approval or rejection.-
 - the bargaining agent of a bargaining unit pursuant to the provisions of this part, the bargaining agent for the organization and the chief executive officer of the appropriate public employer or employers, jointly, shall bargain collectively in the determination of the wages, hours, and terms and conditions of employment of the public employees within the bargaining unit. The chief executive officer or his or her representative and the bargaining agent or its representative

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shall meet at reasonable times and bargain in good faith. In conducting negotiations with the bargaining agent, the chief executive officer or his or her representative shall consult with, and attempt to represent the views of, the legislative body of the public employer. Any collective bargaining agreement reached by the negotiators shall be reduced to writing, and such agreement shall be signed by the chief executive officer and the bargaining agent. Any agreement signed by the chief executive officer and the bargaining agent is shall not be binding on the public employer until such agreement has been ratified by the public employer and the by public employees in who are members of the bargaining unit, subject to subsection (2) the provisions of subsections (2) and (3). However, with respect to statewide bargaining units, any agreement signed by the Governor and the bargaining agent for such a bargaining unit is shall not be binding until approved by the public employees in who are members of the bargaining unit, subject to subsection (2) the provisions of subsections (2) and (3).

(3) If any provision of a collective bargaining agreement is in conflict with any law, ordinance, rule, or regulation over which the chief executive officer has no amendatory power, the chief executive officer shall submit to the appropriate governmental body having amendatory power a proposed amendment to such law, ordinance, rule, or regulation. Unless and until such amendment is enacted or adopted and becomes effective, the

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conflicting provision of the collective bargaining agreement shall not become effective.

(4) (5) A Any collective bargaining agreement may shall not provide for a term of existence of more than 3 years and must shall contain all of the terms and conditions of employment negotiated by the bargaining agent and the public employer and all of the disputed impasse issues resolved by the legislative body's action taken pursuant to s. 447.403 of the employees in the bargaining unit during such term except those terms and conditions provided for in applicable merit and civil service rules and regulations.

Section 14. Section 447.401, Florida Statutes, is amended to read:

447.401 Grievance procedures.—Each public employer and bargaining agent shall negotiate a grievance procedure to be used for the settlement of disputes between a public employer and a public employee, or a group of public employees, involving the interpretation or application of a collective bargaining agreement. The Such grievance procedure must shall have as its terminal step a final and binding disposition by an impartial neutral, mutually selected by the parties; however, when the issue under appeal is an allegation of abuse, abandonment, or neglect of a child by a public an employee under s. 39.201 or an allegation of abuse, neglect, or exploitation of a vulnerable adult by a public employee under s. 415.1034, the grievance may

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not be decided until such allegation the abuse, abandonment, or neglect of a child has been judicially determined. However, an arbitrator arbiter or other neutral may shall not have the power to add to, subtract from, modify, or alter the terms of a collective bargaining agreement. If an employee organization is certified as the bargaining agent of a bargaining unit, the grievance procedure then in existence may be the subject of collective bargaining, and any agreement which is reached shall supersede the previously existing procedure. All public employees shall have the right to a fair and equitable grievance procedure administered without regard to membership or nonmembership in any employee organization, except that bargaining agents may certified employee organizations shall not be required to process grievances for public employees who are not members of the employee organization. A public career service employee may utilize shall have the option of utilizing the civil service appeal procedure, an unfair labor practice procedure, or a grievance procedure established under this section, but may not avail such employee is precluded from availing himself or herself of to more than one of these procedures.

Section 15. Subsections (1), (3), and (4) of section 447.403, Florida Statutes, are amended to read:

- 447.403 Resolution of impasses.-
- (1) If, after a reasonable period of negotiation

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concerning the terms and conditions of employment to be incorporated in a collective bargaining agreement, a dispute exists between a public employer and a bargaining agent, either party may declare an impasse by providing written notification shall be deemed to have occurred when one of the parties so declares in writing to the other party and to the commission. When an impasse occurs, the public employer or the bargaining agent, or both parties acting jointly, may appoint, or secure the appointment of, a mediator to assist in the resolution of the impasse. If the Governor is the public employer, a no mediator may not shall be appointed.

(3) The special magistrate shall hold hearings in order to define the area or areas of dispute, to determine facts relating to the dispute, and to render a decision on any and all unresolved contract issues. The hearings <u>must shall</u> be held at times, dates, and places to be established by the special magistrate in accordance with rules <u>adopted promulgated</u> by the commission. The special magistrate <u>may shall be empowered to</u> administer oaths and issue subpoenas on behalf of the parties to the dispute or on his or her own behalf. Within 15 calendar days after the close of the final hearing, the special magistrate shall transmit his or her recommended decision to the commission and to the representatives of both parties by <u>any method of service that establishes proof of delivery registered mail</u>, return receipt requested. Such recommended decision must shall

be discussed by the parties, and each recommendation of the special magistrate <u>is</u> shall be deemed approved by both parties unless specifically rejected by either party by written notice filed with the commission within 20 calendar days after the date the party received the special magistrate's recommended decision. The written notice <u>must shall</u> include a statement of the cause for each rejection and <u>shall</u> be served upon the other party.

- (4) If either the public employer or the <u>bargaining agent</u> employee organization does not accept, in whole or in part, the recommended decision of the special magistrate, all of the following procedures apply:
- (a) The chief executive officer of the governmental entity involved shall, within 10 days after rejection of a recommendation of the special magistrate, submit to the legislative body of the governmental entity involved a copy of the findings of fact and recommended decision of the special magistrate, together with the chief executive officer's recommendations for settling the disputed impasse issues. The chief executive officer shall also transmit his or her recommendations to the bargaining agent. employee organization;
- (b) The <u>bargaining agent employee organization</u> shall submit its recommendations for settling the disputed impasse issues to such legislative body and to the chief executive officer. \div

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(c) The legislative body or <u>its</u> a duly authorized committee thereof shall forthwith conduct a public hearing at which the parties <u>must</u> shall be required to explain their positions with respect to the rejected recommendations of the special magistrate. \div

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- (d) Thereafter, the legislative body shall take such action as it deems to be in the public interest, including the interest of the public employees involved, to resolve all disputed impasse issues.; and
- Following the resolution of the disputed impasse issues by the legislative body, the parties shall reduce to writing an agreement which includes those issues agreed to by the parties and those disputed impasse issues resolved by the legislative body's action taken pursuant to paragraph (d). The agreement must shall be signed by the chief executive officer and the bargaining agent and shall be submitted to the public employer and to the public employees in who are members of the bargaining unit for ratification. If such agreement is not ratified by all parties, pursuant to the provisions of s. 447.309, the legislative body's action taken pursuant to the provisions of paragraph (d) shall take effect as of the date of such legislative body's action for the remainder of the first fiscal year which was the subject of negotiations; however, the legislative body's action may shall not take effect with respect to those disputed impasse issues which establish the language of

contractual provisions which could have no effect in the absence of a ratified agreement, including, but not limited to, preambles, recognition clauses, and duration clauses.

Section 16. Section 447.405, Florida Statutes, is amended to read:

- 447.405 Factors to be considered by the special magistrate.—The special magistrate shall conduct the hearings and render recommended decisions with the objective of achieving a prompt, peaceful, and just settlement of disputes between the bargaining agents public employee organizations and the public employers. The factors, among others, to be given weight by the special magistrate in arriving at a recommended decision must shall include:
- (1) Comparison of the annual income of employment of the public employees in question with the annual income of employment maintained for the same or similar work of employees exhibiting like or similar skills under the same or similar working conditions in the local operating area involved.
- (2) Comparison of the annual income of employment of the public employees in question with the annual income of employment of public employees in similar public employee governmental bodies of comparable size within this the state.
 - (3) The interest and welfare of the public.
- (4) Comparison of peculiarities of employment in regard to other trades or professions, specifically with respect to:

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1301	(a) Hazards of employment.
1302	(b) Physical qualifications.
1303	(c) Educational qualifications.
1304	(d) Intellectual qualifications.
1305	(e) Job training and skills.
1306	(f) Retirement plans.
1307	(g) Sick leave.
1308	(h) Job security.
1309	(5) Availability of funds.
1310	Section 17. Paragraphs (c) and (f) of subsection (1) and
1311	subsection (2) of section 447.501, Florida Statutes, are amended
1312	to read:
1313	447.501 Unfair labor practices.—
1314	(1) Public employers or their agents or representatives
1315	are prohibited from:
1316	(c) Refusing to bargain collectively, failing to bargain
1317	collectively in good faith, or refusing to sign a final
1318	agreement agreed upon with the certified bargaining agent for
1319	the public employees in the bargaining unit.
1320	(f) Refusing to discuss grievances in good faith pursuant
1321	to the terms of the collective bargaining agreement with either
1322	the certified bargaining agent for the public employee or the
1323	employee involved.
1324	(2) An A public employee organization or anyone acting on
1325	in its behalf or its officers, representatives, agents, or

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CODING: Words stricken are deletions; words underlined are additions.

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1326 members are prohibited from:

- (a) Interfering with, restraining, or coercing public employees in the exercise of any rights guaranteed them under this part or interfering with, restraining, or coercing managerial employees by reason of their performance of job duties or other activities undertaken in the interests of the public employer.
- (b) Causing or attempting to cause a public employer to discriminate against a public an employee because of such the employee's membership or nonmembership in an employee organization or attempting to cause the public employer to violate any of the provisions of this part.
- (c) Refusing to bargain collectively or failing to bargain collectively in good faith with a public employer.
- (d) Discriminating against \underline{a} public \underline{a} n employee because he or she has signed or filed an affidavit, \underline{a} petition, or \underline{a} complaint or given any information or testimony in any proceedings provided for in this part.
- (e) Participating in a strike against the public employer by instigating or supporting, in any positive manner, a strike.

 A person who violates Any violation of this paragraph is shall subject the violator to the penalties provided in this part.
- (f) Instigating or advocating support, in any positive manner, for an employee organization's activities from high school or grade school students or students in institutions of

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1351 higher learning.

Section 18. Subsection (1) of section 447.503, Florida Statutes, is amended to read:

447.503 Charges of unfair labor practices.—It is the intent of the Legislature that the commission act as expeditiously as possible to settle disputes regarding alleged unfair labor practices. To this end, violations of the provisions of s. 447.501 shall be remedied by the commission in accordance with the following procedures and in accordance with chapter 120; however, to the extent that chapter 120 is inconsistent with the provisions of this section, the procedures contained in this section shall govern:

of s. 447.501 <u>must shall</u> be initiated by the filing of a charge with the commission by <u>a public employer</u>, a <u>public an employer</u>, employee, or <u>an</u> employee organization, or any combination thereof, whose substantial interests will be affected as <u>provided in chapter 120</u>. Such a charge <u>must shall</u> contain a clear and concise statement of facts constituting the alleged unfair labor practice, including the names of all individuals involved in the alleged unfair labor practice, specific reference to the provisions of s. 447.501 alleged to have been violated, and such other relevant information as the commission may by rule require or allow. Service of the charge <u>must shall</u> be made upon each named respondent at the time of filing with

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the commission. The charge must be accompanied by sworn statements and documentary evidence sufficient to establish a prima facie violation of the applicable unfair labor practice provision. Such supporting evidence is not to be attached to the charge and is to be furnished only to the commission.

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Section 19. Subsections (2) through (5) and paragraph (a) of subsection (6) of section 447.507, Florida Statutes, are amended to read:

447.507 Violation of strike prohibition; penalties.-

If a public employee, a group of public employees, an employee organization, or any officer, agent, or representative of any employee organization engages in a strike in violation of s. 447.505, either the commission or any public employer whose public employees are involved or whose public employees may be affected by the strike may file suit to enjoin the strike in the circuit court having proper jurisdiction and proper venue of such actions under the Florida Rules of Civil Procedure and Florida Statutes. The circuit court shall conduct a hearing, with notice to the commission and to all interested parties, at the earliest practicable time. If the plaintiff makes a prima facie showing that a violation of s. 447.505 is in progress or that there is a clear, real, and present danger that such a strike is about to commence, the circuit court must shall issue a temporary injunction enjoining the strike. Upon final hearing, the circuit court shall either make the injunction permanent or

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- If an injunction to enjoin a strike issued pursuant to this section is not promptly complied with, on the application of the plaintiff, the circuit court shall immediately initiate contempt proceedings against those who appear to be in violation. An employee organization found to be in contempt of court for violating an injunction against a strike shall be fined an amount deemed appropriate by the court. In determining the appropriate fine, the court shall objectively consider the extent of lost services and the particular nature and position of the public employee group in violation. A In no event shall the fine may not exceed \$30,000 \$5,000. Each officer, agent, or representative of an employee organization found to be in contempt of court for violating an injunction against a strike shall be fined at least \$300, but not more than \$600, not less than \$50 nor more than \$100 for each calendar day that the violation is in progress.
- (4) An employee organization <u>is</u> shall be liable for any damages which might be suffered by a public employer as a result of a violation of the provisions of s. 447.505 by the employee organization or its representatives, officers, or agents. The circuit court having jurisdiction over such actions <u>may</u> is empowered to enforce judgments against employee organizations <u>in</u> the amount deemed appropriate by the court in accordance with this section. An action may not, as defined in this part, by

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attachment or garnishment of union initiation fees or dues which are to be deducted or checked off by public employers. No action shall be maintained pursuant to this subsection until all proceedings which were pending before the commission at the time of the strike or which were initiated within 30 days after of the strike have been finally adjudicated or otherwise disposed of. In determining the amount of damages, if any, to be awarded to the public employer, the trier of fact shall take into consideration any action or inaction by the public employer or its agents that provoked or tended to provoke the strike by the public employees. The trier of fact shall also take into consideration any damages that might have been recovered by the public employer under subparagraph (6) (a) 4.

- (5) If the commission, after a hearing on notice conducted according to rules adopted promulgated by the commission, determines that a public an employee has violated s. 447.505, it may order the termination of such employee's his or her employment by the public employer. Notwithstanding any other provision of law, a person knowingly violating s. 447.505 the provision of said section may, subsequent to such violation, be appointed, reappointed, employed, or reemployed as a public employee, but only upon the following conditions:
- (a) Such person shall be on probation for a period of 18 months <u>after</u> following his or her appointment, reappointment, employment, or reemployment, during which period he or she shall

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serve without permanent status and at the pleasure of the agency head.

- (b) His or her compensation may <u>not</u> in no event exceed <u>the</u> <u>compensation</u> that received immediately <u>before</u> prior to the time of the violation.
- (c) The compensation of the person may not be increased until <u>at least</u> after the expiration of 1 year <u>after</u> from such appointment, reappointment, employment, or reemployment.
- (6)(a) If the commission determines that an employee organization has violated s. 447.505, it may:
- 1. Issue cease and desist orders as necessary to ensure compliance with its order.
- 2. Suspend or revoke the certification of the employee organization as the bargaining agent of such bargaining employee unit.
- 3. Revoke any requirement of the public employer to engage in membership the right of dues deduction for and collection previously granted to said employee organization pursuant to s. 447.303.
- 4. Fine the organization up to \$120,000 \$20,000 for each calendar day of such violation or determine the approximate cost to the public due to each calendar day of the strike and fine the organization an amount equal to such cost, even if the fine exceeds \$120,000 notwithstanding the fact that the fine may exceed \$20,000 for each such calendar day. The fines so

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must shall be used by the public employer him or her to replace those services denied the public as a result of the strike. In determining the amount of damages, if any, to be awarded to the public employer, the commission must consider shall take into consideration any action or inaction by the public employer or its agents that provoked, or tended to provoke, the strike by the public employees.

Section 20. Subsection (3) of section 447.509, Florida Statutes, is renumbered as subsection (6), and new subsections (3), (4), and (5) are added to that section to read:

447.509 Other unlawful acts; exceptions.-

- (3) Public employers, their agents or representatives, or any persons acting on their behalf may not provide any form of compensation or paid leave to a public employee, directly or indirectly, for the purpose of engaging in employee organization activities.
- (4) Notwithstanding subsection (3), if the public employer and the bargaining agent agree, a public employee may do all of the following:
- (a) Be granted time off without pay or benefits to engage in employee organization activities. An employee organization may compensate a public employee for engaging in employee organization activities.
 - (b) Use compensated personal leave, whether the leave is

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the public employee's or is voluntarily donated by other public employees in the bargaining unit, to engage in employee organization activities if:

- 1. The leave is accrued at the same rate by similarly situated public employees in the bargaining unit without regard to membership in or participation with an employee organization.
- 2. The public employee may freely choose how to use such leave.
- (c) Engage in representational employee organization activities on behalf of a bargaining agent while in a duty status without loss of pay or benefits if:
- 1. The bargaining agent reports to the public employer at least biannually the amount of time, in increments rounded to the nearest quarter of an hour, each public employee in the bargaining unit engaged in representational employee organization activities each day.
- 2. The public employer calculates the pro rata value of compensation, including wages and fringe benefits, paid to or accrued by a public employee for time spent engaged in representational employee organization activities and provides an invoice for such amounts to the bargaining agent at least biannually.
- 3. The bargaining agent remits full payment to the public employer within 30 days after receipt of an invoice.
 - (5) Subsections (3) and (4) do not apply to public

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employees in a bargaining unit in which the majority of the public employees are public safety employees.

Section 21. Section 447.609, Florida Statutes, is amended to read:

447.609 Representation in proceedings.—Any full-time employee or officer of any public employer or employee organization may represent his or her employer or any <u>public employee in member of</u> a bargaining unit in any proceeding authorized in this part, excluding the representation of any person or public employer in a court of law by a person who is not a licensed attorney.

Section 22. Subsection (3) of section 110.114, Florida Statutes, is amended to read:

110.114 Employee wage deductions.-

(3) Notwithstanding the provisions of subsections (1) and (2), the deduction of an employee's membership dues deductions as defined in $\underline{s.447.203}$ $\underline{s.447.203(15)}$ for an employee organization as defined in $\underline{s.447.203}$ $\underline{s.447.203(11)}$ shall be authorized or permitted only for an organization that has been certified as the exclusive bargaining agent pursuant to chapter 447 for a unit of state employees in which the employee is included. Such deductions shall be subject to the provisions of $\underline{s.447.303}$.

Section 23. Paragraph (w) of subsection (2) of section 110.205, Florida Statutes, is amended to read:

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110.205 Career service; exemptions.—

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- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
- Managerial employees and, as defined in s. 447.203(4), confidential employees, as those terms are defined in s. 447.203 s. 447.203(5), and supervisory employees who spend the majority of their time communicating with, motivating, training, and evaluating employees, and planning and directing employees' work, and who have the authority to hire, transfer, suspend, lay off, recall, promote, discharge, assign, reward, or discipline subordinate employees or effectively recommend such action, including all employees serving as supervisors, administrators, and directors. Excluded are employees also designated as special risk or special risk administrative support and attorneys who serve as administrative law judges pursuant to s. 120.65 or for hearings conducted pursuant to s. 120.57(1)(a). Additionally, registered nurses licensed under chapter 464, dentists licensed under chapter 466, psychologists licensed under chapter 490 or chapter 491, nutritionists or dietitians licensed under part X of chapter 468, pharmacists licensed under chapter 465, psychological specialists licensed under chapter 491, physical therapists licensed under chapter 486, and speech therapists licensed under part I of chapter 468 are excluded, unless otherwise collectively bargained.

Section 24. Subsection (6) of section 112.3187, Florida

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Statutes, is amended to read:

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- 112.3187 Adverse action against employee for disclosing information of specified nature prohibited; employee remedy and relief.—
- TO WHOM INFORMATION DISCLOSED.—The information disclosed under this section must be disclosed to any agency or federal government entity having the authority to investigate, police, manage, or otherwise remedy the violation or act, including, but not limited to, the Office of the Chief Inspector General, an agency inspector general or the employee designated as agency inspector general under s. 112.3189(1) or inspectors general under s. 20.055, the Florida Commission on Human Relations, and the whistle-blower's hotline created under s. 112.3189. However, for disclosures concerning a local governmental entity, including any regional, county, or municipal entity, special district, community college district, or school district or any political subdivision of any of the foregoing, the information must be disclosed to a chief executive officer as defined in s. $447.203 ext{ s. } ext{447.203 (9)}$ or other appropriate local official.

Section 25. Subsection (5) of section 121.031, Florida Statutes, is amended to read:

- 121.031 Administration of system; appropriation; oaths; actuarial studies; public records.—
 - (5) The names and addresses of retirees are confidential

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and exempt from the provisions of s. 119.07(1) to the extent that no state or local governmental agency may provide the names or addresses of such persons in aggregate, compiled, or list form to any person except to a public agency engaged in official business. However, a state or local government agency may provide the names and addresses of retirees from that agency to a bargaining agent as defined in s. 447.203 s. 447.203(12) or to a retiree organization for official business use. Lists of names or addresses of retirees may be exchanged by public agencies, but such lists shall not be provided to, or open for inspection by, the public. Any person may view or copy any individual's retirement records at the Department of Management Services, one record at a time, or may obtain information by a separate written request for a named individual for which information is desired.

Section 26. Subsection (1) of section 447.02, Florida Statutes, is amended to read:

- 447.02 Definitions.—The following terms, when used in this chapter, shall have the meanings ascribed to them in this section:
- (1) The term "labor organization" means any organization of employees or local or subdivision thereof, having within its membership residents of the state, whether incorporated or not, organized for the purpose of dealing with employers concerning hours of employment, rate of pay, working conditions, or

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grievances of any kind relating to employment and recognized as a unit of bargaining by one or more employers doing business in this state, except that an "employee organization," as defined in $\underline{s.\ 447.203}\ \underline{s.\ 447.203(11)}$, shall be included in this definition at such time as it seeks to register pursuant to s. 447.305.

Section 27. Subsection (2) of section 1011.60, Florida Statutes, is amended to read:

- 1011.60 Minimum requirements of the Florida Education Finance Program.—Each district which participates in the state appropriations for the Florida Education Finance Program shall provide evidence of its effort to maintain an adequate school program throughout the district and shall meet at least the following requirements:
- actual teaching days or the equivalent on an hourly basis as specified by rules of the State Board of Education each school year. The State Board of Education may prescribe procedures for altering, and, upon written application, may alter, this requirement during a national, state, or local emergency as it may apply to an individual school or schools in any district or districts if, in the opinion of the board, it is not feasible to make up lost days or hours, and the apportionment may, at the discretion of the Commissioner of Education and if the board determines that the reduction of school days or hours is caused

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by the existence of a bona fide emergency, be reduced for such district or districts in proportion to the decrease in the length of term in any such school or schools. A strike, as defined in $\underline{s.\ 447.203}\ \underline{s.\ 447.203(6)}$, by employees of the school district may not be considered an emergency.

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Section 28. This act shall take effect July 1, 2025.

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