By Senator Simon

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3-00617A-25 20251566

A bill to be entitled An act relating to emergencies; amending s. 215.559, F.S.; revising the units of government given certain funding priority; amending s. 250.375, F.S.; authorizing certain servicemembers to provide medical care in specified circumstances; amending s. 252.32, F.S.; authorizing the Division of Emergency Management to create certain local organizations in county constitutional offices; providing that county constitutional offices have specified emergency powers; amending s. 252.34, F.S.; revising the definition of the term "political subdivision"; amending s. 252.35, F.S.; providing that the division has command and control of specified emergency management efforts; revising requirements for a state comprehensive emergency management plan; revising duties of the division; authorizing the division to create new debris management sites in certain circumstances; creating s. 252.352, F.S.; requiring certain political subdivisions to publish specified information on publicly available websites; requiring that such websites be available for a specified period of time; requiring certain county governments to provide to the county's legislative delegation specified office space and information and a direct point of contact; amending s. 252.355, F.S.; providing that the registry of persons with special needs and special needs shelters includes persons with functional limitations; requiring special needs

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3-00617A-25 20251566

shelters to include individuals with functional limitations; authorizing the Department of Veterans' Affairs to provide certain information to specified clients; amending s. 252.357, F.S.; requiring that the Florida Comprehensive Emergency Management Plan authorize the Agency for Health Care Administration to contact independent living facilities in a disaster area; amending s. 252.359, F.S.; revising the manner in which the division facilitates transportation of essentials before and after an emergency; requiring local law enforcement to cooperate with the division to ensure the availability of essentials; specifying the entities that determine state roadways; amending s. 252.365, F.S.; revising the responsibilities of the emergency coordination officer; requiring the head of each agency to make specified notifications annually; amending s. 252.373, F.S.; authorizing the division to use certain funds for administration; amending s. 252.385, F.S.; revising reporting requirements for the division; revising requirements for a specified list of facilities recommended to be retrofitted; amending s. 282.201, F.S.; abrogating the scheduled repeal of the division's exemption from using the required state data center; amending s. 403.7071, F.S.; revising the time period during which specified providers are not required to collect storm-generated yard trash; requiring specified entities to take certain actions regarding the creation, authorization, preauthorization, and management of debris management

3-00617A-25 20251566

sites; providing that such sites do not need to be inspected if certain conditions are met; amending s. 526.141, F.S.; requiring that self-service gasoline stations be equipped with an alternate power source; amending ss. 252.356, 381.0011, 381.0303, 400.492, 400.506, 400.610, 400.934, and 401.273, F.S.; conforming provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (1) of section 215.559, Florida Statutes, is amended to read:

215.559 Hurricane Loss Mitigation Program.—A Hurricane Loss Mitigation Program is established in the Division of Emergency Management.

(1) The Legislature shall annually appropriate \$10 million of the moneys authorized for appropriation under s. 215.555(7)(c) from the Florida Hurricane Catastrophe Fund to the division for the purposes set forth in this section. Of the amount:

(b) Three million dollars in funds shall be used to construct or retrofit facilities used as public hurricane shelters. Each year the division shall prioritize the use of these funds for projects included in the annual report of the Shelter Development Report prepared in accordance with s. 252.385(3). The division must give funding priority to projects in counties regional planning council regions that have shelter deficits and to projects that maximize the use of state funds.

3-00617A-25 20251566

Section 2. Section 250.375, Florida Statutes, is amended to read:

250.375 Medical officer authorization.—A <u>servicemember</u> trained to provide medical care who is assigned to a military duty position and authorized by the Florida National Guard to provide medical care by virtue of such duty position may provide such medical care to military personnel and civilians within the state physician who holds an active license to practice medicine in any state, a United States territory, or the District of Columbia, while serving as a medical officer with or in support of the Florida National Guard, pursuant to federal or state orders, may practice medicine on military personnel or civilians during an emergency or declared disaster or during federal military training.

Section 3. Paragraphs (a) and (b) of subsection (1) of section 252.32, Florida Statutes, are amended to read:

252.32 Policy and purpose.-

- (1) Because of the existing and continuing possibility of the occurrence of emergencies and disasters resulting from natural, technological, or manmade causes; in order to ensure that preparations of this state will be adequate to deal with, reduce vulnerability to, and recover from such emergencies and disasters; to provide for the common defense and to protect the public peace, health, and safety; and to preserve the lives and property of the people of the state, it is hereby found and declared to be necessary:
- (a) To create a state emergency management agency to be known as the "Division of Emergency Management," to authorize the creation of local organizations for emergency management in

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3-00617A-25 20251566

the political subdivisions <u>and county constitutional offices</u> of the state, and to authorize cooperation with the Federal Government and the governments of other states.

(b) To confer upon the Governor, the Division of Emergency Management, and the governing body of each political subdivision and county constitutional office of the state the emergency powers provided herein.

Section 4. Subsection (10) of section 252.34, Florida Statutes, is amended to read:

252.34 Definitions.—As used in this part, the term:

(10) "Political subdivision" means a separate agency or unit of local government created or established by law or ordinance and the officers thereof. The term includes, but is not limited to, a county, municipality, department, commission, authority, school district, taxing district, water management district, board, public corporation, institution of higher education, and any other public agency or body thereof any county or municipality created pursuant to law.

Section 5. Subsection (1) and paragraphs (a), (c), (i), (k), (n), (x), and (s) of subsection (2) of section 252.35, Florida Statutes, are amended, and a new paragraph (dd) is added to subsection (2) of that section, to read:

252.35 Emergency management powers; Division of Emergency Management.—

(1) The division is responsible for maintaining a comprehensive statewide program of emergency management. The division is responsible for coordination with and command and control of with efforts of the Federal Government and with other departments and cabinet agencies, and agencies of state

3-00617A-25 20251566

government,  $\frac{\text{with}}{\text{county}}$  county and municipal governments and school boards, and  $\frac{\text{with}}{\text{private}}$  agencies that have a role in emergency management.

- (2) The division is responsible for carrying out the provisions of ss. 252.31-252.90. In performing its duties, the division shall:
- (a) Prepare a state comprehensive emergency management plan, which shall be integrated into and coordinated with the emergency management plans and programs of the Federal Government. The division shall adopt the plan as a rule in accordance with chapter 120. The plan must be implemented by a continuous, integrated comprehensive emergency management program. The plan must contain provisions to ensure that the state is prepared for emergencies and minor, major, and catastrophic disasters, and the division shall work closely with local governments and agencies and organizations with emergency management responsibilities in preparing and maintaining the plan. The state comprehensive emergency management plan must be operations oriented and:
- 1. Include an evacuation component that includes specific regional and interregional planning provisions and promotes intergovernmental coordination of evacuation activities. This component must, at a minimum: contain guidelines for lifting tolls on state highways; ensure coordination pertaining to evacuees crossing county lines; set forth procedures for directing people caught on evacuation routes to safe shelter; establish strategies for ensuring sufficient, reasonably priced fueling locations along evacuation routes; and establish policies and strategies for emergency medical evacuations.

3-00617A-25 20251566\_\_

2. Include a shelter component that includes specific regional and interregional planning provisions and promotes coordination of shelter activities between the public, private, and nonprofit sectors. This component must, at a minimum: contain strategies to ensure the availability of adequate public shelter space in each county region of the state; establish strategies for refuge-of-last-resort programs; provide strategies to assist local emergency management efforts to ensure that adequate staffing plans exist for all shelters, including medical and security personnel; provide for a postdisaster communications system for public shelters; establish model shelter guidelines for operations, registration, inventory, power generation capability, information management, and staffing; and set forth policy guidance for sheltering people with special and functional needs.

3. Include a postdisaster response and recovery component that includes specific regional and interregional planning provisions and promotes intergovernmental coordination of postdisaster response and recovery activities. This component must provide for postdisaster response and recovery strategies according to whether a disaster is minor, major, or catastrophic. The postdisaster response and recovery component must, at a minimum: establish the structure of the state's postdisaster response and recovery organization; establish procedures for activating the state's plan; set forth policies used to guide postdisaster response and recovery activities; describe the chain of command during the postdisaster response and recovery period; describe initial and continuous postdisaster response and recovery actions; identify the roles

3-00617A-25 20251566

and responsibilities of each involved agency and organization; provide for a comprehensive communications plan; establish procedures for monitoring and coordinating mutual aid agreements; provide for rapid impact assessment teams; ensure the availability of an effective statewide urban search and rescue program coordinated with the fire services; ensure the existence of a comprehensive statewide medical care and relief plan administered by the Department of Health; and establish systems for coordinating volunteers and accepting and distributing donated funds and goods.

- 4. Include additional provisions addressing aspects of preparedness, response, recovery, and mitigation as determined necessary by the division.
- 5. Address the need for coordinated and expeditious deployment of state resources, including the Florida State Guard and Florida National Guard. In the case of an imminent major disaster, procedures should address predeployment of the Florida National Guard, and, in the case of an imminent catastrophic disaster, procedures should address predeployment of the Florida National Guard and the United States Armed Forces. Such procedures must include the facilitation of annual training initiatives supporting the education of emergency management officials, elected and appointed officials, and stakeholders.
- 6. Establish a system of communications and warning to ensure that the state's population and emergency management agencies are warned of developing emergency situations, including public health emergencies, and can communicate emergency response decisions.
  - 7. Establish guidelines and schedules for annual exercises

3-00617A-25 20251566

that evaluate the ability of the state and its political subdivisions to respond to minor, major, and catastrophic disasters and support local emergency management agencies. Such exercises shall be coordinated with local governments and, to the extent possible, the Federal Government.

- 8. Assign lead and support responsibilities to state agencies and personnel for emergency support functions and other support activities.
- 9. Include the public health emergency plan developed by the Department of Health pursuant to s. 381.00315.
- 10. Include an update on the status of the emergency management capabilities of the state and its political subdivisions.

The complete state comprehensive emergency management plan must be submitted to the President of the Senate, the Speaker of the House of Representatives, and the Governor on February 1 of every even-numbered year.

- (c) Assist political subdivisions in preparing and maintaining emergency management plans by developing a template for comprehensive emergency management plans, including plans for natural disasters and cyberattacks.
- (i) Institute statewide public awareness programs, including an intensive public educational campaign on emergency preparedness issues. Such programs must include, but need not be limited to, the personal responsibility of individual residents to be self-sufficient for up to  $\underline{120}$   $\overline{72}$  hours following a natural or manmade disaster or a public health emergency. The public educational campaign must include relevant information on public

3-00617A-25 20251566

health emergency mitigation, statewide disaster plans, evacuation routes, fuel suppliers, and shelters. All educational materials must be available in alternative formats and mediums to ensure that they are available to persons with disabilities.

- (k) 1. Prepare and distribute to appropriate state and local officials catalogs of federal, state, and private assistance programs.
- 2. In order to expedite and maximize the amount of federal assistance available, the division shall standardize and streamline the Federal Emergency Management Agency's Public Assistance Program application process. This includes assisting applicants in identifying risks in their organizations and developing a clear action plan to abate those risks.
- (n) Subject to available funding, implement annual training programs to maintain Florida's status as a national leader in emergency management, improve the ability of state and local emergency management personnel to prepare and implement emergency management plans and programs, and facilitate coordination between all emergency management stakeholders. This shall include a continuous training program for agencies and individuals that will be called on to perform key roles in state and local postdisaster response and recovery efforts and for local government personnel on federal and state postdisaster response and recovery strategies and procedures.
- (s) Complete an inventory of <u>disaster response equipment</u>, <u>including</u> portable generators owned by the state and local governments which are capable of operating during a major disaster. The inventory must identify, at a minimum, the location of each generator, the number of generators stored at

3-00617A-25 20251566

each specific location, the agency to which each generator belongs, the primary use of the generator by the owner agency, and the names, addresses, and telephone numbers of persons having the authority to loan the stored generators as authorized by the division during a declared emergency.

- (x) Report biennially to the President of the Senate, the Speaker of the House of Representatives, the Chief Justice of the Supreme Court, and the Governor, no later than February 1 of every odd-numbered year, the status of the emergency management capabilities of the state and its political subdivisions. This report must include the emergency management capabilities related to public health emergencies, as determined in collaboration with the Department of Health.
- (dd) During a natural disaster for which an emergency has been declared by the Governor or the President of the United States, authorize new debris management sites. Such sites must meet all practices in accordance with debris management sites authorized under s. 403.7071.
- Section 6. Section 252.352, Florida Statutes, is created to read:
- <u>252.352</u> Postdisaster duties of political subdivisions.— Following the declaration of a state of emergency issued by the Governor for a natural emergency:
- (1) A political subdivision that has been impacted by a natural emergency must publish on a publicly available website all applicable local, state, and federal laws related to building and housing codes, including all limitations, definitions, guidelines, and statutory emergency management expectations. This information must be available within 5 days

3-00617A-25 20251566

after the declaration of a state of emergency and must remain
available for at least 3 years after such declaration, unless
recovery from the natural disaster is completed earlier.

- (2) A county that has experienced a direct impact from a natural disaster must provide the county's legislative delegation with:
  - (a) Emergency office space.
  - (b) Information on the county's emergency response.
- (c) A direct point of contact trained in disaster recovery who will answer questions and listen to concerns related to county emergency management. A member of the delegation may direct residents to this point of contact.
- Section 7. Section 252.355, Florida Statutes, is amended to read:
- 252.355 Registry of persons with special needs <u>and</u> functional limitations; notice; registration program.—
- (1) In order to meet the special <u>or functional</u> needs of persons who would need assistance during evacuations and sheltering because of physical, mental, cognitive impairment, or sensory disabilities, the division, in coordination with each local emergency management agency in the state, shall maintain a registry of persons with special needs <u>or functional limitations</u> located within the jurisdiction of the local agency. The registration shall identify those persons in need of assistance and plan for resource allocation to meet those identified needs.
- (2) In order to ensure that all persons with special needs or functional limitations may register, the division shall develop and maintain a special needs and functional limitations shelter registration program. During a public health emergency

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3-00617A-25 20251566

in which physical distancing is necessary, as determined by the State Health Officer, the division must maintain information on special needs <u>and functional limitations</u> shelter options that mitigate the threat of the spread of infectious diseases.

- (a) The registration program shall include, at a minimum, a uniform electronic registration form and a database for uploading and storing submitted registration forms that may be accessed by the appropriate local emergency management agency. The link to the registration form shall be easily accessible on each local emergency management agency's website. Upon receipt of a paper registration form, the local emergency management agency shall enter the person's registration information into the database.
- To assist in identifying persons with special needs or functional limitations, home health agencies, hospices, nurse registries, home medical equipment providers, the Department of Children and Families, the Department of Health, the Agency for Health Care Administration, the Department of Education, the Agency for Persons with Disabilities, the Department of Elderly Affairs, the Department of Veterans' Affairs, and memory disorder clinics shall, and any physician licensed under chapter 458 or chapter 459 and any pharmacy licensed under chapter 465 may, annually provide registration information to all of their clients with special needs or functional limitations <del>clients</del> or their caregivers. The division shall develop a brochure that provides information regarding special needs and functional limitations shelter registration procedures. The brochure must be easily accessible on the division's website. All appropriate agencies and community-based service providers, including aging

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3-00617A-25 20251566

and disability resource centers, memory disorder clinics, home health care providers, hospices, nurse registries, and home medical equipment providers, shall, and any physician licensed under chapter 458 or chapter 459 may, assist emergency management agencies by annually registering persons with special needs or functional limitations for special needs and functional limitations shelters, collecting registration information for persons with special needs or functional limitations as part of the program intake process, and establishing programs to educate clients about the registration process and disaster preparedness safety procedures. A client of a state-funded or federally funded service program who has a physical, mental, or cognitive impairment or sensory disability and who needs assistance in evacuating, or when in a shelter, must register as a person with special needs or functional limitations. The registration program shall give persons with special needs or functional limitations the option of preauthorizing emergency response personnel to enter their homes during search and rescue operations if necessary to ensure their safety and welfare following disasters.

- (c) The division shall be the designated lead agency responsible for community education and outreach to the public, including <u>clients</u> with special needs <u>or functional limitations</u> <u>clients</u>, regarding registration and special needs <u>and functional limitations</u> shelters and general information regarding shelter stays.
- (d) On or before May 31 of each year, each electric utility in the state shall annually notify residential customers in its service area of the availability of the registration program

3-00617A-25 20251566

available through their local emergency management agency by:

- 1. An initial notification upon the activation of new residential service with the electric utility, followed by one annual notification between January 1 and May 31; or
- 2. Two separate annual notifications between January 1 and May 31.

The notification may be made by any available means, including, but not limited to, written, electronic, or verbal notification, and may be made concurrently with any other notification to residential customers required by law or rule.

- (3) A person with special needs <u>or functional limitations</u> must be allowed to bring his or her service animal into a special needs <u>and functional limitations</u> shelter in accordance with s. 413.08.
- (4) All records, data, information, correspondence, and communications relating to the registration of persons with special needs or functional limitations as provided in subsection (1) are confidential and exempt from s. 119.07(1), except that such information shall be available to other emergency response agencies, as determined by the local emergency management director. Local law enforcement agencies shall be given complete shelter roster information upon request.

Section 8. Section 252.357, Florida Statutes, is amended to read:

252.357 Monitoring of nursing homes and assisted living facilities during disaster.—The Florida Comprehensive Emergency Management Plan shall permit the Agency for Health Care Administration, working from the agency's offices or in the

3-00617A-25 20251566

Emergency Operations Center, ESF-8, to make initial contact with each nursing home, independent living facility, and assisted living facility in the disaster area. The agency, by July 15, annually, shall publish on the Internet an emergency telephone number that may be used by nursing homes and assisted living facilities to contact the agency on a schedule established by the agency to report requests for assistance. The agency may also provide the telephone number to each facility when it makes the initial facility call.

Section 9. Section 252.359, Florida Statutes, is amended to read:

252.359 Ensuring availability of emergency supplies.-

- (1) In order to meet the needs of residents affected during a declared emergency and to ensure the continuing economic resilience of communities impacted by disaster, the division shall establish a statewide system to facilitate the transport and distribution of essentials in commerce.
- (2) As used in this section, the term "essentials" means goods that are consumed or used as a direct result of a declared emergency, or that are consumed or used to preserve, protect, or sustain life, health, safety, or economic well-being. The term includes, but is not limited to, personal protective equipment used in the event of a public health emergency.
- (3) The division, as a function of emergency preparation, response, and recovery, may facilitate shall develop a system to certify each person who facilitates the transport or distribution of essentials in commerce. The division may not certify a person other than a person who routinely transports or distributes essentials. In developing the system, the division:

3-00617A-25 20251566

 $\frac{\text{(a)}}{\text{(a)}}$  May provide for  $\frac{\text{(a)}}{\text{(a)}}$  preemergency or postemergency transportation of essentials  $\frac{\text{(declaration certification)}}{\text{(declaration certification)}}$ .

- (b) Shall allow the certification of an employer, if requested by the employer, to constitute a certification of the employer's employees.
- (c) Shall create an easily recognizable indicium of certification to assist local officials' efforts in determining which persons have been certified under this subsection.
- (d) Shall limit the duration of each certificate to no more than 1 year. Each certificate may be renewed so long as the criteria for certification are met.
- (4) A person <u>authorized to transport essentials</u> or <u>employer</u> <del>certified</del> under subsection (3) is not required to obtain any additional certification or fulfill any additional requirement to transport or distribute essentials.
- (5) Notwithstanding any curfew, restriction, road block, quarantine, or other limitation on access to an area, a person authorized or employer certified under subsection (3) to deliver essentials may enter or remain in the restricted curfew area for the limited purpose of facilitating the transport or distribution of essentials and may provide service that exceeds otherwise applicable hours of service maximums to the extent authorized by a duly executed declaration of a state of emergency. Local law enforcement shall cooperate with the division to ensure the availability of essentials under this section.
- (6) This section does not prohibit a law enforcement officer from specifying the permissible route of ingress or egress for a person authorized certified under subsection (3).

3-00617A-25 20251566

Notwithstanding this section, all state roadways are determined
by the Florida Highway Patrol in coordination with the
Department of Transportation.

Section 10. Subsections (2) and (4) of section 252.365, Florida Statutes, are amended to read:

252.365 Emergency coordination officers; disaster-preparedness plans.—

- (2) The emergency coordination officer is responsible for coordinating with the division on emergency preparedness issues and long-term recovery priorities, preparing and maintaining emergency preparedness and postdisaster response and recovery plans for such agency, maintaining rosters of personnel to assist in disaster response and recovery operations, and coordinating appropriate training for agency personnel.
- (4) On or before May 1 of each year, the head of each agency shall notify the Governor and the division in writing of the person initially designated as the emergency coordination officer for such agency and her or his alternate and of any changes in persons so designated thereafter.

Section 11. Subsection (4) is added to section 252.373, Florida Statutes, to read:

252.373 Allocation of funds; rules.-

(4) The division may use up to 1 percent of the total amount within the fund to administer this section.

Section 12. Subsections (2) and (3) of section 252.385, Florida Statutes, are amended to read:

252.385 Public shelter space; public records exemption.—

(2) (a) The division shall administer a program to survey existing schools, universities, community colleges, and other

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3-00617A-25 20251566

state-owned, municipally owned, and county-owned public buildings and any private facility that the owner, in writing, agrees to provide for use as a public hurricane evacuation shelter to identify those that are appropriately designed and located to serve as such shelters. The owners of the facilities must be given the opportunity to participate in the surveys. The state university boards of trustees, district school boards, community college boards of trustees, and the Department of Education are responsible for coordinating and implementing the survey of public schools, universities, and community colleges with the division or the local emergency management agency.

(b) By January 31 of each even numbered year, the division shall prepare and submit a statewide emergency shelter plan to the Governor and Cabinet for approval, subject to the requirements for approval in s. 1013.37(2). The emergency shelter plan must project, for each of the next 5 years, the hurricane shelter needs of the state, including periods of time during which a concurrent public health emergency may necessitate more space for each individual to accommodate physical distancing. In addition to information on the general shelter needs throughout this state, the plan must identify the general location and square footage of special needs shelters, by regional planning council region. The plan must also include information on the availability of shelters that accept pets. The Department of Health shall assist the division in determining the estimated need for special needs shelter space and the adequacy of facilities to meet the needs of persons with special needs based on information from the registries of persons with special needs and other information.

3-00617A-25 20251566\_\_

(3) (a) The division shall annually provide to the President of the Senate, the Speaker of the House of Representatives, and the Governor a list of facilities recommended to be retrofitted using state funds. State funds should be maximized and targeted to counties regional planning council regions with hurricane evacuation shelter deficits. The owner or lessee of a public hurricane evacuation shelter that is included on the list of facilities recommended for retrofitting is not required to perform any recommended improvements.

(b) The list required in paragraph (a) must include a statewide emergency shelter plan that must project, for each of the next 5 years, the hurricane shelter needs of the state. In addition to information on the general shelter needs throughout this state, the plan must identify, by county, the general location and square footage of special needs and functional limitations shelters. The plan must also include information on the availability of shelters that accept pets. The Department of Health shall assist the division in determining the estimated need for special needs and functional limitations shelter space and the adequacy of facilities to meet the needs of persons with special needs or functional limitations based on information from the registries of persons with special needs or functional limitations and other information.

Section 13. Subsection (2) of section 282.201, Florida Statutes, is amended to read:

282.201 State data center.—The state data center is established within the department. The provision of data center services must comply with applicable state and federal laws, regulations, and policies, including all applicable security,

3-00617A-25 20251566

privacy, and auditing requirements. The department shall appoint a director of the state data center who has experience in leading data center facilities and has expertise in cloud-computing management.

- (2) USE OF THE STATE DATA CENTER.-
- (a) The following are exempt from the use of the state data center: the Department of Law Enforcement, the Florida Division of Emergency Management, the Department of the Lottery's Gaming System, Systems Design and Development in the Office of Policy and Budget, the regional traffic management centers as described in s. 335.14(2) and the Office of Toll Operations of the Department of Transportation, the State Board of Administration, state attorneys, public defenders, criminal conflict and civil regional counsel, capital collateral regional counsel, and the Florida Housing Finance Corporation.
- (b) The Division of Emergency Management is exempt from the use of the state data center. This paragraph expires July 1, 2025.
- Section 14. Subsection (7) of section 403.7071, Florida Statutes, is amended, and subsection (8) is added to that section, to read:
- 403.7071 Management of storm-generated debris.—Solid waste generated as a result of a storm event that is the subject of an emergency order issued by the department may be managed as follows:
- (7) Unless otherwise specified in a contract or franchise agreement between a local government and a private solid waste or debris management service provider, a private solid waste or debris management service provider is not required to collect

3-00617A-25 20251566

storm-generated yard trash <u>during the first 90 days after an</u>
emergency order is issued by the department. Local governments
are authorized and encouraged to add an addendum to existing
contracts or franchise agreements to perform collection of
storm-generated debris.

- (8) (a) Each county, municipality, community development district, and political subdivision must authorize at least one debris management site and annually complete preauthorization for previously approved debris management sites through the department. For the purposes of this paragraph, a debris site designated by the Division of Emergency Management pursuant to s. 252.35(2)(dd) is considered a previously approved debris management site.
- (b) A municipality, community development district, or political subdivision with a population of less than 5,000 may jointly preauthorize at least one debris management site with at least one adjacent municipality, if the parties develop and approve a memorandum of understanding. Such memorandum must clearly outline the capacity of the debris management site and location of the site relative to each party. The memorandum of understanding must be developed and approved annually as part of the preauthorization process described in paragraph (a).
- (c) A preauthorized debris management site may not require additional inspection or review by the department before being used during a natural disaster if the approval process has been fully completed and all practices are allowed under department rules.
- Section 15. Present subsection (8) of section 526.141, Florida Statutes, is redesignated as subsection (9), and a new

3-00617A-25 20251566

subsection (8) is added to that section, to read:

526.141 Self-service gasoline stations; attendants; regulations.—

- (8) A self-service gasoline station must be equipped with an alternate power source, such as a generator.
- Section 16. Subsection (4) of section 252.356, Florida Statutes, is amended to read:
- 252.356 Emergency and disaster planning provisions to assist persons with disabilities or limitations.—State agencies that contract with providers for the care of persons with disabilities or limitations that make such persons dependent upon the care of others shall include emergency and disaster planning provisions in such contracts at the time the contracts are initiated or upon renewal. These provisions shall include, but shall not be limited to:
- (4) A procedure to dispatch the emergency coordinating officer or other staff members to special needs <u>and functional limitations</u> shelters to assist clients with special needs <u>or</u> functional limitations, if necessary.

Section 17. Subsection (7) of section 381.0011, Florida Statutes, is amended to read:

- 381.0011 Duties and powers of the Department of Health.—It is the duty of the Department of Health to:
- (7) Manage and coordinate emergency preparedness and disaster response functions to: investigate and control the spread of disease; coordinate the availability and staffing of special needs and functional limitations shelters; support patient evacuation; ensure the safety of food and drugs; provide critical incident stress debriefing; and provide surveillance

3-00617A-25 20251566

and control of radiological, chemical, biological, and other environmental hazards.

Section 18. Section 381.0303, Florida Statutes, is amended to read:

381.0303 Special needs <u>and functional limitations</u> shelters.—

- (1) PURPOSE.—The purpose of this section is to provide for the operation and closure of special needs <u>and functional</u> <u>limitations</u> shelters and to designate the Department of Health, through its county health departments, as the lead agency for coordination of the recruitment of health care practitioners, as defined in s. 456.001(4), to staff special needs <u>and functional limitations</u> shelters in times of emergency or disaster and to provide resources to the department to carry out this responsibility. However, nothing in this section prohibits a county health department from entering into an agreement with a local emergency management agency to assume the lead responsibility for recruiting health care practitioners.
- (2) SPECIAL NEEDS <u>AND FUNCTIONAL LIMITATIONS</u> SHELTER PLAN; STAFFING; STATE AGENCY ASSISTANCE.—If funds have been appropriated to support disaster coordinator positions in county health departments:
- (a) The department shall assume lead responsibility for the coordination of local medical and health care providers, the American Red Cross, and other interested parties in developing a plan for the staffing and medical management of special needs and functional limitations shelters and pediatric special needs and functional limitations shelters. Plans must conform to the local comprehensive emergency management plan.

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3-00617A-25 20251566

(b) County health departments shall, in conjunction with the local emergency management agencies, have the lead responsibility for coordination of the recruitment of health care practitioners to staff local special needs and functional limitations shelters. County health departments shall assign their employees to work in special needs and functional limitations shelters when those employees are needed to protect the health and safety of persons with special needs or functional limitations. County governments shall assist the department with nonmedical staffing and the operation of special needs and functional limitations shelters. The local health department and emergency management agency shall coordinate these efforts to ensure appropriate staffing in special needs and functional limitations shelters, including a staff member who is familiar with the needs of persons with Alzheimer's disease.

- (c) The appropriate county health department and local emergency management agency shall jointly decide who has responsibility for medical supervision in each special needs <u>and functional limitations</u> shelter.
- (d) Local emergency management agencies shall be responsible for the designation and operation of special needs and functional limitations shelters during times of emergency or disaster and the closure of the facilities following an emergency or disaster. The local health department and emergency management agency shall coordinate these efforts to ensure the appropriate designation and operation of special needs and functional limitations shelters. County health departments shall assist the local emergency management agency with regard to the

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3-00617A-25 20251566

management of medical services in special needs  $\underline{\text{and functional}}$  limitations shelters.

(e) The Secretary of Elderly Affairs, or his or her designee, shall convene, at any time that he or she deems appropriate and necessary, a multiagency special needs and functional limitations shelter discharge planning team to assist local areas that are severely impacted by a natural or manmade disaster that requires the use of special needs and functional limitations shelters. Multiagency special needs and functional limitations shelter discharge planning teams shall provide assistance to local emergency management agencies with the continued operation or closure of the shelters, as well as with the discharge of clients with special needs or functional limitations <del>clients</del> to alternate facilities if necessary. Local emergency management agencies may request the assistance of a multiagency special needs and functional limitations shelter discharge planning team by alerting statewide emergency management officials of the necessity for additional assistance in their area. The Secretary of Elderly Affairs is encouraged to proactively work with other state agencies prior to any natural disasters for which warnings are provided to ensure that multiagency special needs and functional limitations shelter discharge planning teams are ready to assemble and deploy rapidly upon a determination by state emergency management officials that a disaster area requires additional assistance. The Secretary of Elderly Affairs may call upon any state agency or office to provide staff to assist a multiagency special needs and functional limitations shelter discharge planning team. Unless the secretary determines that the nature or circumstances

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3-00617A-25 20251566

surrounding the disaster do not warrant participation from a particular agency's staff, each multiagency special needs <u>and</u> functional limitations shelter discharge planning team shall include at least one representative from each of the following state agencies:

- 1. Department of Elderly Affairs.
- 2. Department of Health.
- 3. Department of Children and Families.
- 4. Department of Veterans' Affairs.
- 5. Division of Emergency Management.
- 6. Agency for Health Care Administration.
- 7. Agency for Persons with Disabilities.
- (3) SPECIAL CARE FOR PERSONS WITH ALZHEIMER'S DISEASE OR RELATED FORMS OF DEMENTIA.—All special needs and functional limitations shelters must establish designated shelter areas for persons with Alzheimer's disease or related forms of dementia to enable those persons to maintain their normal habits and routines to the greatest extent possible.
- (4) REIMBURSEMENT TO HEALTH CARE PRACTITIONERS AND FACILITIES.—
- (a) The department shall, upon request, reimburse in accordance with paragraph (b):
- 1. Health care practitioners, as defined in s. 456.001, provided the practitioner is not providing care to a patient under an existing contract, and emergency medical technicians and paramedics licensed under chapter 401 for medical care provided at the request of the department in special needs and functional limitations shelters or at other locations during times of emergency or a declared disaster. Reimbursement for

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3-00617A-25 20251566

health care practitioners, except for physicians licensed under chapter 458 or chapter 459, shall be based on the average hourly rate that such practitioners were paid according to the most recent survey of Florida hospitals conducted by the Florida Hospital Association or other nationally recognized or state-recognized data source.

- 2. Health care facilities, such as hospitals, nursing homes, assisted living facilities, and community residential homes, if, upon closure of a special needs and functional limitations shelter, a multiagency special needs and functional limitations shelter discharge planning team determines that it is necessary to discharge persons with special needs or functional limitations to other health care facilities. The receiving facilities are eligible for reimbursement for services provided to the individuals for up to 90 days. A facility must show proof of a written request from a representative of an agency serving on the multiagency special needs and functional limitations shelter discharge planning team that the individual for whom the facility is seeking reimbursement for services rendered was referred to that facility from a special needs and functional limitations shelter. The department shall specify by rule which expenses are reimbursable and the rate of reimbursement for each service.
- (b) Reimbursement is subject to the availability of federal funds and shall be requested on forms prepared by the department. If a Presidential Disaster Declaration has been issued, the department shall request federal reimbursement of eligible expenditures. The department may not provide reimbursement to facilities under this subsection for services

3-00617A-25 20251566

provided to a person with special needs or functional limitations if, during the period of time in which the services were provided, the individual was enrolled in another state-funded program, such as Medicaid or another similar program, was covered under a policy of health insurance as defined in s. 624.603, or was a member of a health maintenance organization or prepaid health clinic as defined in chapter 641, which would otherwise pay for the same services. Travel expense and per diem costs shall be reimbursed pursuant to s. 112.061.

- (5) HEALTH CARE PRACTITIONER REGISTRY.—The department may use the registries established in ss. 401.273 and 456.38 when health care practitioners are needed to staff special needs and functional limitations shelters or to assist with other disaster-related activities.
- (6) SPECIAL NEEDS <u>AND FUNCTIONAL LIMITATIONS</u> SHELTER INTERAGENCY COMMITTEE.—The State Surgeon General may establish a special needs <u>and functional limitations</u> shelter interagency committee and serve as, or appoint a designee to serve as, the committee's chair. The department shall provide any necessary staff and resources to support the committee in the performance of its duties. The committee shall address and resolve problems related to special needs <u>and functional limitations</u> shelters not addressed in the state comprehensive emergency medical plan and shall consult on the planning and operation of special needs <u>and functional limitations</u> shelters.
- (a) The committee shall develop, negotiate, and regularly review any necessary interagency agreements, and undertake other such activities as the department deems necessary to facilitate the implementation of this section.

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3-00617A-25 20251566

(b) The special needs and functional limitations shelter interagency committee shall be composed of representatives of emergency management, health, medical, and social services organizations. Membership shall include, but shall not be limited to, representatives of the Departments of Health, Children and Families, Elderly Affairs, and Education; the Agency for Health Care Administration; the Division of Emergency Management; the Florida Medical Association; the Florida Osteopathic Medical Association; Associated Home Health Industries of Florida, Inc.; the Florida Nurses Association; the Florida Health Care Association; the Florida Assisted Living Affiliation; the Florida Hospital Association; the Florida Statutory Teaching Hospital Council; the Florida Association of Homes for the Aging; the Florida Emergency Preparedness Association; the American Red Cross; Florida Hospices and Palliative Care, Inc.; the Association of Community Hospitals and Health Systems; the Florida Association of Health Maintenance Organizations; the Florida League of Health Systems; the Private Care Association; the Salvation Army; the Florida Association of Aging Services Providers; the AARP; and the Florida Renal Coalition.

- (c) Meetings of the committee shall be held in Tallahassee, and members of the committee shall serve at the expense of the agencies or organizations they represent. The committee shall make every effort to use teleconference or video conference capabilities in order to ensure statewide input and participation.
- (7) RULES.—The department, in coordination with the Division of Emergency Management, has the authority to adopt

3-00617A-25 20251566

rules necessary to implement this section. Rules shall include:

- (a) The definition of a "person with special needs <u>or</u> <u>functional limitations</u>," including eligibility criteria for individuals with physical, mental, cognitive impairment, or sensory disabilities and the services a person with special needs <u>or functional limitations</u> can expect to receive in a special needs and functional limitations shelter.
- (b) The process for special needs <u>and functional</u> <u>limitations</u> shelter health care practitioners and facility reimbursement for services provided in a disaster.
- (c) Guidelines for special needs <u>and functional limitations</u> shelter staffing levels to provide services.
- (d) The definition of and standards for special needs <u>and</u> <u>functional limitations</u> shelter supplies and equipment, including durable medical equipment.
- (e) Standards for the special needs <u>and functional</u> <u>limitations</u> shelter registration program, including all necessary forms and guidelines for addressing the needs of unregistered persons in need of a special needs <u>and functional limitations</u> shelter.
- (f) Standards for addressing the needs of families where only one dependent is eligible for admission to a special needs and functional limitations shelter and the needs of adults with special needs or functional limitations who are caregivers for individuals without special needs or functional limitations.
- (g) The requirement of the county health departments to seek the participation of hospitals, nursing homes, assisted living facilities, home health agencies, hospice providers, nurse registries, home medical equipment providers, dialysis

3-00617A-25 20251566

centers, and other health and medical emergency preparedness stakeholders in pre-event planning activities.

(8) EMERGENCY MANAGEMENT PLANS.—The submission of emergency management plans to county health departments by home health agencies, nurse registries, hospice programs, and home medical equipment providers is conditional upon receipt of an appropriation by the department to establish disaster coordinator positions in county health departments unless the State Surgeon General and a local county commission jointly determine to require that such plans be submitted based on a determination that there is a special need to protect public health in the local area during an emergency.

Section 19. Section 400.492, Florida Statutes, is amended to read:

400.492 Provision of services during an emergency.—Each home health agency shall prepare and maintain a comprehensive emergency management plan that is consistent with the standards adopted by national or state accreditation organizations and consistent with the local special needs plan. The plan shall be updated annually and shall provide for continuing home health services during an emergency that interrupts patient care or services in the patient's home. The plan shall include the means by which the home health agency will continue to provide staff to perform the same type and quantity of services to their patients who evacuate to special needs and functional <a href="mailto:limitations">limitations</a> shelters that were being provided to those patients prior to evacuation. The plan shall describe how the home health agency establishes and maintains an effective response to emergencies and disasters, including: notifying staff when

3-00617A-25 20251566

emergency response measures are initiated; providing for communication between staff members, county health departments, and local emergency management agencies, including a backup system; identifying resources necessary to continue essential care or services or referrals to other health care providers subject to written agreement; and prioritizing and contacting patients who need continued care or services.

- (1) Each patient record for patients who are listed in the registry established pursuant to s. 252.355 shall include a description of how care or services will be continued in the event of an emergency or disaster. The home health agency shall discuss the emergency provisions with the patient and the patient's caregivers, including where and how the patient is to evacuate, procedures for notifying the home health agency in the event that the patient evacuates to a location other than the shelter identified in the patient record, and a list of medications and equipment which must either accompany the patient or will be needed by the patient in the event of an evacuation.
- (2) Each home health agency shall maintain a current prioritized list of patients who need continued services during an emergency. The list shall indicate how services shall be continued in the event of an emergency or disaster for each patient and if the patient is to be transported to a special needs and functional limitations shelter, and shall indicate if the patient is receiving skilled nursing services and the patient's medication and equipment needs. The list shall be furnished to county health departments and to local emergency management agencies, upon request.

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3-00617A-25 20251566

(3) Home health agencies shall not be required to continue to provide care to patients in emergency situations that are beyond their control and that make it impossible to provide services, such as when roads are impassable or when patients do not go to the location specified in their patient records. Home health agencies may establish links to local emergency operations centers to determine a mechanism by which to approach specific areas within a disaster area in order for the agency to reach its clients. Home health agencies shall demonstrate a good faith effort to comply with the requirements of this subsection by documenting attempts of staff to follow procedures outlined in the home health agency's comprehensive emergency management plan, and by the patient's record, which support a finding that the provision of continuing care has been attempted for those patients who have been identified as needing care by the home health agency and registered under s. 252.355, in the event of an emergency or disaster under subsection (1).

- (4) Notwithstanding the provisions of s. 400.464(2) or any other provision of law to the contrary, a home health agency may provide services in a special needs <u>and functional limitations</u> shelter located in any county.
- Section 20. Subsection (12) of section 400.506, Florida Statutes, is amended to read:
- 400.506 Licensure of nurse registries; requirements; penalties.—
- (12) Each nurse registry shall prepare and maintain a comprehensive emergency management plan that is consistent with the criteria in this subsection and with the local special needs plan. The plan shall be updated annually. The plan shall include

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3-00617A-25 20251566

the means by which the nurse registry will continue to provide the same type and quantity of services to its patients who evacuate to special needs and functional limitations shelters which were being provided to those patients prior to evacuation. The plan shall specify how the nurse registry shall facilitate the provision of continuous care by persons referred for contract to persons who are registered pursuant to s. 252.355 during an emergency that interrupts the provision of care or services in private residences. Nurse registries may establish links to local emergency operations centers to determine a mechanism by which to approach specific areas within a disaster area in order for a provider to reach its clients. Nurse registries shall demonstrate a good faith effort to comply with the requirements of this subsection by documenting attempts of staff to follow procedures outlined in the nurse registry's comprehensive emergency management plan which support a finding that the provision of continuing care has been attempted for patients identified as needing care by the nurse registry and registered under s. 252.355 in the event of an emergency under this subsection.

- (a) All persons referred for contract who care for persons registered pursuant to s. 252.355 must include in the patient record a description of how care will be continued during a disaster or emergency that interrupts the provision of care in the patient's home. It shall be the responsibility of the person referred for contract to ensure that continuous care is provided.
- (b) Each nurse registry shall maintain a current prioritized list of patients in private residences who are

3-00617A-25 20251566

registered pursuant to s. 252.355 and are under the care of persons referred for contract and who need continued services during an emergency. This list shall indicate, for each patient, if the client is to be transported to a special needs and functional limitations shelter and if the patient is receiving skilled nursing services. Nurse registries shall make this list available to county health departments and to local emergency management agencies upon request.

- (c) Each person referred for contract who is caring for a patient who is registered pursuant to s. 252.355 shall provide a list of the patient's medication and equipment needs to the nurse registry. Each person referred for contract shall make this information available to county health departments and to local emergency management agencies upon request.
- (d) Each person referred for contract shall not be required to continue to provide care to patients in emergency situations that are beyond the person's control and that make it impossible to provide services, such as when roads are impassable or when patients do not go to the location specified in their patient records.
- (e) The comprehensive emergency management plan required by this subsection is subject to review and approval by the county health department. During its review, the county health department shall contact state and local health and medical stakeholders when necessary. The county health department shall complete its review to ensure that the plan complies with the criteria in the Agency for Health Care Administration rules within 90 days after receipt of the plan and shall either approve the plan or advise the nurse registry of necessary

3-00617A-25 20251566

revisions. If a nurse registry fails to submit a plan or fails to submit requested information or revisions to the county health department within 30 days after written notification from the county health department, the county health department shall notify the Agency for Health Care Administration. The agency shall notify the nurse registry that its failure constitutes a deficiency, subject to a fine of \$5,000 per occurrence. If the plan is not submitted, information is not provided, or revisions are not made as requested, the agency may impose the fine.

- (f) The Agency for Health Care Administration shall adopt rules establishing minimum criteria for the comprehensive emergency management plan and plan updates required by this subsection, with the concurrence of the Department of Health and in consultation with the Division of Emergency Management.
- Section 21. Paragraph (b) of subsection (1) of section 400.610, Florida Statutes, is amended to read:
  - 400.610 Administration and management of a hospice.-
- (1) A hospice shall have a clearly defined organized governing body, consisting of a minimum of seven persons who are representative of the general population of the community served. The governing body shall have autonomous authority and responsibility for the operation of the hospice and shall meet at least quarterly. The governing body shall:
- (b)1. Prepare and maintain a comprehensive emergency management plan that provides for continuing hospice services in the event of an emergency that is consistent with local special needs plans. The plan shall include provisions for ensuring continuing care to hospice patients who go to special needs and functional limitations shelters. The plan shall include the

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3-00617A-25 20251566

means by which the hospice provider will continue to provide staff to provide the same type and quantity of services to their patients who evacuate to special needs and functional limitations shelters which were being provided to those patients prior to evacuation. The plan is subject to review and approval by the county health department, except as provided in subparagraph 2. During its review, the county health department shall contact state and local health and medical stakeholders when necessary. The county health department shall complete its review to ensure that the plan complies with criteria in rules of the agency within 90 days after receipt of the plan and shall either approve the plan or advise the hospice of necessary revisions. Hospice providers may establish links to local emergency operations centers to determine a mechanism by which to approach specific areas within a disaster area in order for the provider to reach its clients. A hospice shall demonstrate a good faith effort to comply with the requirements of this paragraph by documenting attempts of staff to follow procedures as outlined in the hospice's comprehensive emergency management plan and to provide continuing care for those hospice clients who have been identified as needing alternative caregiver services in the event of an emergency.

2. For any hospice that operates in more than one county, the Department of Health during its review shall contact state and local health and medical stakeholders when necessary. The Department of Health shall complete its review to ensure that the plan complies with criteria in rules of the agency within 90 days after receipt of the plan and shall approve the plan or advise the hospice of necessary revisions. The Department of

3-00617A-25 20251566

Health shall make every effort to avoid imposing differing requirements on a hospice that operates in more than one county as a result of differing or conflicting comprehensive plan requirements of the counties in which the hospice operates.

Section 22. Paragraph (a) of subsection (20) and subsection (21) of section 400.934, Florida Statutes, are amended to read:

400.934 Minimum standards.—As a requirement of licensure, home medical equipment providers shall:

- (20) (a) Prepare and maintain a comprehensive emergency management plan that meets minimum criteria established by agency rule under s. 400.935. The plan shall be updated annually and shall provide for continuing home medical equipment services for life-supporting or life-sustaining equipment, as defined in s. 400.925, during an emergency that interrupts home medical equipment services in a patient's home. The plan shall include:
- 1. The means by which the home medical equipment provider will continue to provide equipment to perform the same type and quantity of services to its patients who evacuate to special needs and functional limitations shelters which were being provided to those patients prior to evacuation.
- 2. The means by which the home medical equipment provider establishes and maintains an effective response to emergencies and disasters, including plans for:
- a. Notification of staff when emergency response measures are initiated.
- b. Communication between staff members, county health departments, and local emergency management agencies, which includes provisions for a backup communications system.
  - c. Identification of resources necessary to continue

3-00617A-25 20251566

essential care or services or referrals to other organizations subject to written agreement.

- d. Contacting and prioritizing patients in need of continued medical equipment services and supplies.
- (21) Each home medical equipment provider shall maintain a current prioritized list of patients who need continued services during an emergency. The list shall indicate the means by which services shall be continued for each patient in the event of an emergency or disaster, whether the patient is to be transported to a special needs and functional limitations shelter, and whether the patient has life-supporting or life-sustaining equipment, including the specific type of equipment and related supplies. The list shall be furnished to county health departments and local emergency management agencies upon request.

Section 23. Subsection (2) of section 401.273, Florida Statutes, is amended to read:

- $401.273\,$  Emergency medical technician and paramedic registry for disasters and emergencies.—
- (2) A certificateholder may perform the functions of an emergency medical technician or paramedic in a special needs <u>and functional limitations</u> shelter or as a member of a disaster medical assistance team, provided that such functions are performed only under the medical direction of a physician who is licensed under chapter 458 or chapter 459 and who has complied with the formal supervision requirements of s. 458.348.

Section 24. This act shall take effect July 1, 2025.