

1                   A bill to be entitled  
2           An act relating to comprehensive health care for  
3           residents; creating part IV of ch. 641, F.S., entitled  
4           the "Healthy Florida Act"; creating s. 641.71, F.S.;  
5           providing a short title; creating s. 641.72, F.S.;  
6           providing purpose of the Florida Health Plan; creating  
7           s. 641.73, F.S.; providing definitions; creating s.  
8           641.74, F.S.; providing eligibility for and coverage  
9           of the plan; authorizing the Florida Health Board to  
10          establish financial arrangements with other states and  
11          foreign countries under certain circumstances;  
12          providing duties of the board relating to plan  
13          enrollment; providing enrollment requirements;  
14          providing that certain data collected through plan  
15          applications and enrollment is private data;  
16          authorizing such data to be released to certain  
17          persons for specified purposes; creating s. 641.755,  
18          F.S.; authorizing plan enrollees to choose certain  
19          health care providers; providing covered health care  
20          benefits; authorizing the board to expand health care  
21          benefits under certain circumstances; providing health  
22          care services that are excluded from the plan;  
23          requiring enrollees to have primary care providers and  
24          access to care coordination; authorizing enrollees to  
25          see health care specialists without referral;

26 | authorizing the board to establish a computerized  
27 | registry; authorizing the plan to assist enrollees in  
28 | choosing primary care providers; prohibiting cost-  
29 | sharing requirements from being imposed on enrollees;  
30 | creating s. 641.77, F.S.; requiring the board to  
31 | secure repeals and waivers of certain provisions of  
32 | federal law; requiring the Department of Health and  
33 | the Agency for Health Care Administration to provide  
34 | assistance to the board; requiring the board to adopt  
35 | rules under certain circumstances; providing that the  
36 | plan's responsibility for providing health care is  
37 | secondary to existing Federal Government programs  
38 | under certain circumstances; creating s. 641.78, F.S.;  
39 | defining the term "collateral source"; requiring the  
40 | plan to collect health care costs from collateral  
41 | sources under certain circumstances; requiring the  
42 | board to negotiate waivers, seek federal legislation,  
43 | and make arrangements to incorporate collateral  
44 | sources into the plan; requiring plan enrollees to  
45 | notify health care providers of collateral sources and  
46 | health care providers to forward such information to  
47 | the board; authorizing the board to take appropriate  
48 | actions to recover reimbursement from collateral  
49 | sources; requiring collateral sources to pay for  
50 | health care services under certain circumstances;

51 providing specified authority and rights to the board  
52 relating to collateral sources; creating s. 641.791,  
53 F.S.; providing that defaults, underpayments, and late  
54 payments of certain obligations shall result in  
55 remedies and penalties; prohibiting eligibility for  
56 health care benefits from being impaired by such  
57 defaults, underpayments, and late payments; creating  
58 s. 641.792, F.S.; providing eligibility of health care  
59 providers for the plan; prohibiting patient care from  
60 being affected by fee schedules and financial  
61 incentives; providing requirements for the payment  
62 system for noninstitutional providers; providing  
63 requirements for the annual budgets for institutional  
64 providers; prohibiting noninstitutional and  
65 institutional providers that accept payments from the  
66 plan from billing patients; providing requirements for  
67 capital expenditures by noninstitutional and  
68 institutional providers which exceed a specified  
69 amount; requiring the board to establish payment  
70 criteria and payment methods for care coordination;  
71 creating s. 641.793, F.S.; creating the Florida Health  
72 Board by a specified date; providing purpose of the  
73 board; providing board membership, terms, and  
74 compensation; providing duties of the board; providing  
75 reporting requirements; creating s. 641.794, F.S.;

76 requiring the Secretary of Health Care Administration  
77 to designate health planning regions; providing  
78 considerations for such designations; providing  
79 requirements for regional planning boards; providing  
80 board membership, terms, and first meetings with the  
81 Florida Health Board; providing duties of the board;  
82 creating s. 641.795, F.S.; creating the Office of  
83 Health Quality and Planning; providing purpose and  
84 duties of the office; authorizing the Florida Health  
85 Board to convene advisory panels under certain  
86 circumstances; creating s. 641.796, F.S.; providing  
87 applicability of the Code of Ethics for Public  
88 Officers and Employees; providing disciplinary actions  
89 for failure to comply with the code of ethics;  
90 prohibiting certain persons from engaging in specified  
91 acts or from being employed by specified entities;  
92 creating the Conflict-of-Interest Committee; providing  
93 duties of the committee; creating s. 641.797, F.S.;  
94 creating the Ombudsman Office for Patient Advocacy;  
95 providing purpose of the office; providing appointment  
96 and qualifications of the ombudsman; providing duties  
97 and authority of the ombudsman; providing that data  
98 collected on plan enrollees in their complaints to the  
99 ombudsman is private data; authorizing such data to be  
100 released to certain persons and to the board for

101 specified purposes; providing requirements for the  
 102 office budget; creating s. 641.798, F.S.; creating the  
 103 position of auditor for the plan; providing purpose,  
 104 appointment, and duties of the auditor; creating s.  
 105 641.799, F.S.; providing that the plan policies and  
 106 procedures are exempt from the Administrative  
 107 Procedure Act; providing procedures and requirements  
 108 for adoption of certain rules on plan policies and  
 109 procedures; requiring specified persons to regularly  
 110 update the Legislature on certain information;  
 111 providing a timeline for the operation of the plan;  
 112 prohibiting certain health insurance policies and  
 113 contracts from being sold in this state on and after a  
 114 specified date; requiring an analysis of specified  
 115 capital expenditure needs; providing reporting  
 116 requirements; providing a contingent effective date.

117  
 118 Be It Enacted by the Legislature of the State of Florida:

119  
 120 **Section 1. Part IV of chapter 641, Florida Statutes,**  
 121 **consisting of ss. 641.71-641.799, Florida Statutes, is created**  
 122 **and entitled the "Healthy Florida Act."**

123 **Section 2. Section 641.71, Florida Statutes, is created to**  
 124 **read:**

125 641.71 Short title.—This part may be cited as the "Florida

126 Health Plan."

127 **Section 3. Section 641.72, Florida Statutes, is created to**  
 128 **read:**

129 641.72 Purpose.—The purpose of the Florida Health Plan is  
 130 to keep residents of this state healthy and to provide the best  
 131 quality of health care by:

132 (1) Ensuring that all residents of this state, regardless  
 133 of immigration status, are covered.

134 (2) Covering all necessary care, including dental; vision;  
 135 hearing; mental health; reproductive care, including abortion  
 136 services and prenatal and postpartum care; gender-affirming  
 137 health care, including medication and treatment; substance use  
 138 disorder treatment; prescription drugs; durable medical  
 139 equipment and supplies; and long-term care and home care,  
 140 including long-term services and supports in home- and  
 141 community-based settings.

142 (3) Allowing patients to choose their health care  
 143 providers.

144 (4) Reducing costs by negotiating fair prices and cutting  
 145 administrative bureaucracy, through measures such as a global  
 146 budget approach to institutional providers, and not by  
 147 restricting or denying care.

148 (5) Being affordable to all patients through financing  
 149 based on a patient's ability to pay and the elimination of  
 150 premiums, copayments, deductibles, and out-of-pocket expenses at

151 the point of service.

152 (6) Focusing on preventive care and early intervention to  
153 improve health.

154 (7) Ensuring that there are enough health care providers  
155 to guarantee timely access to care.

156 (8) Continuing this state's leadership in medical  
157 education, research, and technology.

158 (9) Providing adequate and timely payments to health care  
159 providers.

160 (10) Using a simple funding and payment system.

161 (11) Providing a just transition for a displaced workforce  
162 affected by changes.

163 **Section 4. Section 641.73, Florida Statutes, is created to**  
164 **read:**

165 641.73 Definitions.—As used in this part, the term:

166 (1) "Board" means the Florida Health Board established in  
167 s. 641.793.

168 (2) "Institutional provider" means an inpatient hospital,  
169 nursing facility, rehabilitation facility, or any other health  
170 care facility that provides overnight care.

171 (3) "Medically necessary" means comprehensive services or  
172 supplies needed to promote health and to prevent, diagnose, or  
173 treat a particular patient's medical condition. The  
174 comprehensive services and supplies must meet accepted standards  
175 of medical practice within a health care provider's professional

176 peer group.

177 (4) "Noninstitutional provider" means an individual  
178 provider, group practice, clinic, outpatient surgical center,  
179 imaging center, or any other health care facility that does not  
180 provide overnight care.

181 (5) "Plan" means the Florida Health Plan established in s.  
182 641.72.

183 (6) "Resident of this state" means an individual who has  
184 had a principal place of domicile in this state for more than 6  
185 consecutive months, who has registered to vote in this state,  
186 who has made a statement of domicile pursuant to s. 222.17, or  
187 who has filed for homestead tax exemption on property in this  
188 state.

189 **Section 5. Section 641.74, Florida Statutes, is created to**  
190 **read:**

191 641.74 Eligibility for and enrollment in the Florida  
192 Health Plan.—

193 (1) ELIGIBILITY.—

194 (a) All residents of this state, regardless of immigration  
195 status, are eligible for the Florida Health Plan.

196 (b) Coverage for emergency care for a resident of this  
197 state which is obtained out of state must be at prevailing local  
198 rates where the care is provided. Coverage for nonemergency care  
199 obtained out of state must be according to rates and conditions  
200 established by the Florida Health Board. The board may require



201 that a resident of this state be transported back to this state  
202 when prolonged treatment of an emergency condition is necessary  
203 and when that transport will not adversely affect the patient's  
204 care or condition.

205 (c) A nonresident visiting this state shall be billed by  
206 the board for all services received under the plan. The board  
207 may enter into intergovernmental arrangements or contracts with  
208 other states and foreign countries to provide reciprocal  
209 coverage for temporary visitors.

210 (d) The board shall extend eligibility to nonresidents  
211 employed in this state under a premium schedule set by the  
212 board.

213 (e) For a business outside of this state which employs  
214 residents of this state, the board shall apply for a federal  
215 waiver to collect the employer contribution mandated by federal  
216 law.

217 (f) A retiree who is covered under the plan and who elects  
218 to reside outside of this state is eligible for benefits under  
219 the terms and conditions of the retiree's employer-employee  
220 contract.

221 (g) The board may establish financial arrangements with  
222 other states and foreign countries in order to facilitate  
223 meeting the terms of the contracts described in paragraph (f).  
224 Payments for care provided by non-Florida health care providers  
225 to retirees who are covered under the plan shall be reimbursed

226 at rates established by the board. Health care providers who  
227 accept any payment from the plan for a covered service may not  
228 bill the patient for the covered service.

229 (h)1. A person is presumed eligible for coverage under the  
230 plan, and a health care provider shall provide health care  
231 services as if the person is eligible for coverage under the  
232 plan, if the person:

233 a. Is a minor;

234 b. Arrives at a health care facility unconscious,  
235 comatose, or otherwise unable to document eligibility or to act  
236 on the person's own behalf because of the person's physical or  
237 mental condition; or

238 c. Is involuntarily committed to an acute psychiatric  
239 facility or to a hospital with psychiatric beds which provides  
240 for involuntary commitment.

241 2. All health care facilities subject to state and federal  
242 provisions governing emergency medical treatment must comply  
243 with subparagraph 1.

244 (2) ENROLLMENT.—

245 (a) The board shall establish a procedure to enroll  
246 residents of this state and provide each with identification  
247 that may be used by health care providers to confirm eligibility  
248 for services. The application for enrollment may not be more  
249 than two pages.

250 (b) Data collected from a person through application for

251 and enrollment in the plan is private data; however, the data  
 252 may be released to:

253 1. A health care provider for purposes of confirming  
 254 enrollment and processing payments for benefits.

255 2. The ombudsman of the Ombudsman Office for Patient  
 256 Advocacy and the auditor for the Florida Health Plan for  
 257 purposes of performing their duties under ss. 641.797 and  
 258 641.798, respectively.

259 **Section 6. Section 641.755, Florida Statutes, is created**  
 260 **to read:**

261 641.755 Benefits.—

262 (1) A person covered under the Florida Health Plan may  
 263 choose to receive services from any qualified, licensed health  
 264 care provider that participates in the plan.

265 (2) Except for the exclusions provided in subsection (4),  
 266 covered health care benefits under the plan include all  
 267 prescribed medically necessary care, which includes:

268 (a) Inpatient and outpatient health care facility  
 269 services.

270 (b) Inpatient and outpatient licensed health care provider  
 271 services.

272 (c) Diagnostic imaging, laboratory services, and other  
 273 diagnostic and evaluative services.

274 (d) Durable medical equipment, appliances, and assistive  
 275 technology, including, but not limited to, prescribed

276 prosthetics, eye care, and hearing aids and their repair,  
277 technical support, and customization required for individual  
278 use.

279 (e) Inpatient and outpatient rehabilitative care.

280 (f) Emergency care services.

281 (g) Necessary transportation for health care services:

282 1. As covered under Medicaid or Medicare; or

283 2. For persons with disabilities, older persons with  
284 functional limitations, and low-income persons.

285 (h) Child and adult immunizations and preventive care.

286 (i) Health and wellness education for chronic or  
287 preventative care as provided by licensed health care providers.

288 (j) Reproductive health care, including abortion services,  
289 contraceptives, and prenatal and postpartum care.

290 (k) Childbirth and maternity care, including doula  
291 services and care in freestanding childbirth centers.

292 (l) Gender-affirming health care, including medication and  
293 treatment.

294 (m) Holistic licensed health care services such as  
295 chiropractic, acupressure, acupuncture, massage, and nutritional  
296 services.

297 (n) Mental health services, including substance use  
298 disorder treatment, services in substance use disorder treatment  
299 facilities, and mental health care provided by licensed or  
300 certified mental health providers such as licensed

301 psychologists, licensed mental health counselors, licensed  
302 professional counselors, licensed clinical social workers,  
303 certified master social workers, rehabilitation support service  
304 providers, and any providers that the board deems eligible.

305 (o) Dental care, including diagnostics and restoration and  
306 durable equipment such as braces and mouthguards.

307 (p) Vision care.

308 (q) Hearing care.

309 (r) Prescription drugs.

310 (s) Podiatric care.

311 (t) Therapies that are shown by the National Institutes of  
312 Health National Center for Complementary and Integrative Health  
313 to be safe and effective.

314 (u) Blood and blood products.

315 (v) Dialysis.

316 (w) Licensed qualified adult day care.

317 (x) Rehabilitative and habilitative services.

318 (y) Ancillary health care or social services previously  
319 covered by this state's qualified public health programs.

320 (z) Case management and care coordination.

321 (aa) Language interpretation and translation for health  
322 care services, including sign language and Braille or other  
323 services needed for persons with communication barriers.

324 (bb) Services provided by qualified community health  
325 workers.

326 (cc) Health care and long-term supportive services,  
327 including in a home or community-based setting, assisted living  
328 facility, and nursing home, with home health care providers,  
329 home health aides, and palliative and hospice care.

330 (dd) Any item or service described in this subsection which  
331 is furnished using telehealth, to the extent practicable.

332 (3) The Florida Health Board may expand health care  
333 benefits beyond the minimum benefits described in subsection (2)  
334 if the expansion meets the intent of this part and when there  
335 are sufficient funds to cover the expansion.

336 (4) The following health care services are excluded from  
337 coverage by the plan:

338 (a) Treatments and procedures primarily for cosmetic  
339 purposes, unless required to correct a congenital defect or to  
340 restore or correct a part of the body that has been altered as a  
341 result of an injury, a disease, or a surgery or unless  
342 determined to be medically necessary by a qualified, licensed  
343 health care provider in the plan.

344 (b) Services of a health care provider or facility that is  
345 not licensed, certified, or accredited by this state. The  
346 licensure, certification, or accreditation requirements do not  
347 apply to health care providers or facilities that provide  
348 services to residents of this state who require medical  
349 attention while traveling out of state.

350 (5) (a) All plan enrollees must have a primary care

351 provider and must have access to care coordination.

352 (b) A plan enrollee does not need a referral to see a  
353 health care specialist.

354 (c) The board may establish a computerized registry to  
355 assist patients in identifying appropriate providers, and the  
356 plan may assist an enrollee with choosing a primary care  
357 provider if the enrollee so chooses.

358 (6) The plan may not impose a deductible, copayment,  
359 coinsurance, or any other cost-sharing requirement on an  
360 enrollee with respect to a covered benefit.

361 **Section 7. Section 641.77, Florida Statutes, is created to**  
362 **read:**

363 641.77 Federal preemption.—

364 (1) The Florida Health Board shall secure a repeal or a  
365 waiver of any provision of federal law that preempts any  
366 provision of this part. The Department of Health and the Agency  
367 for Health Care Administration shall provide all necessary  
368 assistance to the board to secure any repeal or waiver.

369 (2) (a) The board shall, under the section 1332 waivers of  
370 the Patient Protection and Affordable Care Act, request to  
371 repeal or waive any of the following provisions to the extent  
372 necessary to implement this part:

373 1. Title 42 of the United States Code, ss. 18021-18024.

374 2. Title 42 of the United States Code, ss. 18031-18033.

375 3. Title 42 of the United States Code, s. 18071.

376 4. Section 5000A of the Internal Revenue Code of 1986, as  
377 amended.

378 (b) If a repeal or a waiver of a federal law or regulation  
379 cannot be secured, the board shall adopt rules, or seek  
380 conforming state legislation, consistent with federal law, in an  
381 effort to best fulfill the purposes of this part.

382 (c) The Florida Health Plan's responsibility for providing  
383 health care is secondary to existing Federal Government programs  
384 for health care services to the extent that funding for these  
385 programs is not transferred or that the transfer is delayed  
386 beyond the date on which initial benefits are provided under the  
387 plan.

388 **Section 8. Section 641.78, Florida Statutes, is created to**  
389 **read:**

390 641.78 Subrogation.—

391 (1) (a) As used in this section, the term "collateral  
392 source" includes:

393 1. A health insurance policy, health maintenance contract,  
394 continuing care contract, and prepaid health clinic contract,  
395 and the medical components of motor vehicle insurance,  
396 homeowner's insurance, and other forms of insurance.

397 2. The medical components of worker's compensation.

398 3. A pension plan and retiree health care benefits.

399 4. An employer plan.

400 5. An employee benefit contract.



401       6. A government benefit program.

402       7. A judgment for damages for personal injury.

403       8. The state of last domicile for individuals moving to  
404 Florida for medical care who have extraordinary medical needs.

405       9. Any third party who is or may be liable to an  
406 individual for health care services or costs.

407       (b) The term does not include:

408           1. A contract or plan that is subject to federal  
409 preemption.

410           2. Any governmental unit, agency, or service to the extent  
411 that subrogation is prohibited by law. An entity described in  
412 paragraph (a) is not excluded from the obligations imposed by  
413 this section by virtue of a contract or relationship with a  
414 governmental unit, agency, or service.

415           (2) When other payers for health care have been  
416 terminated, the plan shall collect health care costs from a  
417 collateral source if health care services provided to a patient  
418 are, or may be, covered services under the collateral source  
419 available to the patient, or if the patient has a right of  
420 action for compensation permitted under law.

421           (3) The board shall negotiate waivers, seek federal  
422 legislation, or make other arrangements to incorporate  
423 collateral sources into the plan.

424           (4) If a person who receives health care services under  
425 the plan is entitled to coverage, reimbursement, indemnity, or

426 other compensation from a collateral source, the person must  
427 notify the health care provider and provide information  
428 identifying the collateral source, the nature and extent of  
429 coverage or entitlement, and other relevant information. The  
430 health care provider shall forward this information to the  
431 board. The person entitled to coverage, reimbursement,  
432 indemnity, or other compensation from a collateral source must  
433 provide additional information as requested by the board.

434 (a) The plan shall seek reimbursement from the collateral  
435 source for services provided to the person and may take  
436 appropriate action, including legal proceedings, to recover the  
437 reimbursement. Upon demand, the collateral source shall pay the  
438 sum that it would have paid or spent on behalf of the person for  
439 the health care services provided by the plan.

440 (b) In addition to any other right to recovery provided in  
441 this section, the board has the same right to recover the  
442 reasonable value of health care benefits from the collateral  
443 source.

444 (c) If the collateral source is exempt from subrogation or  
445 the obligation to reimburse the plan, the board may require that  
446 the person who is entitled to health care services from the  
447 collateral source first seek those services from the collateral  
448 source before seeking the services from the plan.

449 (5) To the extent permitted by federal law, the board has  
450 the same right of subrogation over contractual retiree health

451 care benefits provided by employers as other contracts allowing  
452 the plan to recover the cost of health care services provided to  
453 a person covered by the retiree health care benefits, unless  
454 arrangements are made to transfer the revenues of the health  
455 care benefits directly to the plan.

456 **Section 9. Section 641.791, Florida Statutes, is created**  
457 **to read:**

458 641.791 Defaults, underpayments, and late payments.-

459 (1) Defaults, underpayments, or late payments of any  
460 premium or other obligation imposed by this part shall result in  
461 the remedies and penalties provided by law, except as provided  
462 in this part.

463 (2) Eligibility for health care benefits may not be  
464 impaired by any default, underpayment, or late payment of any  
465 premium or other obligation imposed by this part.

466 **Section 10. Section 641.792, Florida Statutes, is created**  
467 **to read:**

468 641.792 Provider payments.-

469 (1) All health care providers licensed to practice in this  
470 state may participate in the Florida Health Plan. The Florida  
471 Health Board may determine the eligibility of any other health  
472 care providers to participate in the plan.

473 (a) A participating health care provider shall comply with  
474 all federal laws and regulations governing referral fees and fee  
475 splitting, including, but not limited to, 42 U.S.C. ss. 1320a-7b

476 and 1395nn, whether reimbursed by federal funds or not.

477 (b) A fee schedule or financial incentive may not  
478 adversely affect the care a patient receives or the care a  
479 health provider recommends.

480 (2) The board shall establish and oversee a fair and  
481 efficient payment system for noninstitutional providers.

482 (a) The board shall pay noninstitutional providers based  
483 on rates negotiated with noninstitutional providers. The rates  
484 must take into account the need to address the shortage of  
485 noninstitutional providers.

486 (b) Noninstitutional providers that accept any payment  
487 from the plan for a covered health care service may not bill the  
488 patient for the covered health care service.

489 (c) Noninstitutional providers shall be paid within 30  
490 business days for claims filed following procedures established  
491 by the board.

492 (3) The board shall set an annual budget for each  
493 institutional provider, which consists of an operating and a  
494 capital budget, to cover the institutional provider's  
495 anticipated health care services for the following year based on  
496 past performance and projected changes in prices and health care  
497 service levels.

498 (a) The annual budget for each individual institutional  
499 provider must be set separately. The board may not set a joint  
500 budget for a group of more than one institutional provider nor

501 for a parent corporation that owns or operates one or more  
502 institutional providers.

503 (b) Institutional providers that accept any payment from  
504 the plan for a covered health care service may not bill the  
505 patient for the covered health care service.

506 (4) (a) The board shall periodically develop a capital  
507 investment plan that will serve as a guide in determining the  
508 annual budgets of institutional providers and in deciding  
509 whether to approve applications for approval of capital  
510 expenditures by noninstitutional providers.

511 (b) Institutional and noninstitutional providers that  
512 propose to make capital purchases in excess of \$500,000 must  
513 obtain board approval. The board may alter the threshold  
514 expenditure level that triggers the requirement to submit  
515 information on capital expenditures. Institutional providers  
516 must propose these expenditures and submit the required  
517 information as part of the annual budget they submit to the  
518 board. Noninstitutional providers must apply to the board for  
519 approval of these expenditures. The board must respond to  
520 capital expenditure applications in a timely manner.

521 (5) The board shall establish payment criteria and payment  
522 methods for care coordination for patients, especially those  
523 with chronic illness and complex medical needs.

524 **Section 11. Section 641.793, Florida Statutes, is created**  
525 **to read:**

526 641.793 Florida Health Board.—

527 (1) By December 1, 2025, the Florida Health Board shall be  
528 established to promote the delivery of high-quality, coordinated  
529 health care services that enhance health; prevent illness,  
530 disease, and disability; slow the progression of chronic  
531 diseases; and improve personal health management. The board  
532 shall administer the Florida Health Plan. The board shall  
533 oversee the Office of Health Quality and Planning established in  
534 s. 641.795.

535 (2)(a) The board shall consist of at least 15 members,  
536 including the representatives selected by the regional planning  
537 boards established in s. 641.794. These representatives shall  
538 appoint the following additional members to serve on the board:

539 1. One patient member and one employer member.

540 2. Seven representatives of labor organizations who  
541 represent health care workers or social workers.

542 3. Five health care provider members that include one  
543 physician, one registered nurse, one mental health provider, one  
544 dentist, and one health care facility director.

545 (b) Each member shall take the oath of office to uphold  
546 the Constitution of the United States and the Constitution of  
547 the State of Florida and to operate the plan in the public  
548 interest by upholding the underlying principles of this part.

549 (c) Board members shall serve 4 years; however, for the  
550 purpose of providing staggered terms, of the initial

551 appointments, those members appointed by the representatives of  
552 regional planning boards shall serve 2-year terms.

553 (d) Board members shall set the board's compensation, not  
554 to exceed the compensation of the Florida Public Service  
555 Commission members. The board shall select the chair from among  
556 its membership.

557 (e)1. A board member may be removed by a two-thirds vote  
558 of the members voting on removal. After receiving notice and  
559 hearing, a member may be removed for malfeasance or nonfeasance  
560 in performance of the member's duties.

561 2. Conviction of any criminal behavior, regardless of how  
562 much time has lapsed, is grounds for immediate removal.

563 (3) The board shall:

564 (a) Ensure that all of the requirements of the plan are  
565 met.

566 (b) Hire a chief executive officer for the plan, who must  
567 take the oath described in paragraph (2) (b).

568 (c) Hire a director for the Office of Health Quality and  
569 Planning, who must take the oath described in paragraph (2) (b).

570 (d) Provide technical assistance to the regional planning  
571 boards established in s. 641.794.

572 (e) Conduct investigations and inquiries and require the  
573 submission of information, documents, and records that the board  
574 considers necessary to carry out the purposes of this part.

575 (f) Establish a process for the board to receive concerns,

576 opinions, ideas, and recommendations of the public regarding all  
577 aspects of the plan and the means of addressing those concerns.

578 (g) Conduct activities the board considers necessary to  
579 carry out the purposes of this part.

580 (h) Collaborate with the Department of Health and with the  
581 Agency for Health Care Administration, which licenses health  
582 care facilities, to ensure that facility performance is  
583 monitored and deficient practices are recognized and corrected  
584 in a timely manner.

585 (i) Establish conflict-of-interest standards that prohibit  
586 health care providers from receiving financial benefit from  
587 their medical decisions outside of board reimbursement,  
588 including any financial benefit for referring a patient for a  
589 service, product, or health care provider or for prescribing,  
590 ordering, or recommending a drug, product, or service.

591 (j) Establish conflict-of-interest standards related to  
592 pharmaceuticals and medical equipment, supplies, and devices,  
593 and their marketing to a health care provider, so that the  
594 health care provider does not receive any incentive to  
595 prescribe, administer, or use a product or service.

596 (k) Require all electronic health records used by health  
597 care providers to be fully interoperable with the open source  
598 electronic health records system used by the United States  
599 Department of Veterans Affairs.

600 (l) Provide financial help and assistance in retraining



601 and job placement to workers in this state who may be displaced  
602 because of the administrative efficiencies of the plan.

603 (m) Ensure that assistance is provided to all workers and  
604 communities that may be affected by provisions in this part.

605 (n) Work with the Department of Commerce to ensure that  
606 funding and program services are promptly and efficiently  
607 provided to all affected workers. The Department of Commerce  
608 shall monitor and report on a regular basis on the status of  
609 displaced workers.

610 (o) Adopt rules, policies, and procedures as necessary to  
611 carry out the duties assigned under this part.

612 (4) Before submitting a waiver application under section  
613 1332 of the Patient Protection and Affordable Care Act, the  
614 board must do all of the following, as required by federal law:

615 (a) Conduct, or contract for, any actuarial analyses and  
616 actuarial certifications necessary to support the board's  
617 estimates that the waiver will comply with the comprehensive  
618 coverage, affordability, and scope of coverage requirements in  
619 federal law.

620 (b) Conduct or contract for any necessary economic  
621 analyses needed to support the board's estimates that the waiver  
622 will comply with the comprehensive coverage, affordability,  
623 scope of coverage, and federal deficit requirements in federal  
624 law. These analyses must include:

625 1. A detailed 10-year budget plan.

626 2. A detailed analysis regarding the estimated impact of  
627 the waiver on health insurance coverage in this state.

628 (c) Establish a detailed draft implementation timeline for  
629 the waiver plan.

630 (d) Establish quarterly, annual, and cumulative targets  
631 for the comprehensive coverage, affordability, scope of  
632 coverage, and federal deficit requirements in federal law.

633 (5) The board has the following financial duties:

634 (a) Approve statewide and regional budgets.

635 (b) Negotiate and establish payment rates for health care  
636 providers through their professional associations.

637 (c) Monitor compliance with all budgets and payment rates  
638 and take action to achieve compliance to the extent authorized  
639 by law.

640 (d) Pay claims for medical products or services as  
641 negotiated and, if deemed necessary, issue requests for  
642 proposals from nonprofit business corporations in this state for  
643 a contract to process claims.

644 (e) Seek federal approval to bill another state for health  
645 care coverage provided to a patient from out of state who comes  
646 to this state for long-term care or other costly treatment when  
647 the patient's home state fails to provide such coverage, unless  
648 a reciprocal agreement with the patient's home state to provide  
649 similar coverage to residents of this state relocating to that  
650 state can be negotiated.

651 (f) Implement fraud prevention measures necessary to  
652 protect the operation of the plan.

653 (g) Work to ensure appropriate cost control by:

654 1. Instituting aggressive public health measures, early  
655 intervention and preventive care, health and wellness education,  
656 and promotion of personal health improvement.

657 2. Making changes in the delivery of health care services  
658 and administration that improve efficiency and care quality.

659 3. Minimizing administrative costs.

660 4. Ensuring that the delivery system does not contain  
661 excess capacity.

662 5. Negotiating the lowest possible prices for prescription  
663 drugs, medical equipment, and health care services.

664 (6) The board has the following management duties:

665 (a) Develop and implement enrollment procedures for the  
666 plan.

667 (b) Implement and review eligibility standards for the  
668 plan.

669 (c) Arrange for health care services to be provided at  
670 convenient locations to serve communities in need in the same  
671 manner as federally qualified health centers, including ensuring  
672 the availability of school nurses so that all students have  
673 access to health care, immunizations, and preventive care at  
674 public schools and encouraging health care providers to provide  
675 services at easily accessible locations.

676 (d) Make recommendations, when needed, to the Legislature  
677 about changes in the geographic boundaries of the health  
678 planning regions.

679 (e) Establish an electronic claim and payment system for  
680 the plan.

681 (f) Monitor the operation of the plan through consumer  
682 surveys and regular data collection and evaluation activities,  
683 including evaluations of the adequacy and quality of services  
684 provided under the plan, the need for changes in the benefit  
685 package, the cost of each type of service, and the effectiveness  
686 of cost control measures under the plan.

687 (g) Disseminate information and establish a health care  
688 website to provide information to the public about the plan,  
689 including health care providers and facilities, and state and  
690 regional planning board meetings and activities.

691 (h) Collaborate with public health agencies, schools, and  
692 community clinics.

693 (i) Ensure that plan policies and health care providers,  
694 including public health care providers, support all residents of  
695 this state in achieving and maintaining maximum physical and  
696 mental health.

697 (7) The board, in conjunction with the office and  
698 administrative staff of the plan's chief executive officer, has  
699 the following policy duties:

700 (a) Develop and implement cost control and quality

701 assurance procedures.

702 (b) Ensure strong public health services, including  
703 education and community prevention and clinical services.

704 (c) Ensure a continuum of coordinated high-quality primary  
705 to tertiary care to all residents of this state.

706 (d) Implement policies to ensure that all residents of  
707 this state receive culturally and linguistically competent care.

708 (8) The board shall determine the feasibility of self-  
709 insuring health care providers for malpractice and shall  
710 establish a self-insurance system and create a special fund for  
711 payment of losses incurred if the board determines self-insuring  
712 health care providers would reduce costs.

713 (9) By July 1 of each year, the board shall report to the  
714 President of the Senate, the Speaker of the House of  
715 Representatives, and ranking members of the committees having  
716 cognizance over health care issues on:

717 (a) The performance of the plan.

718 (b) The fiscal condition and need for payment adjustment.

719 (c) Any needed changes in geographic boundaries of the  
720 health planning regions.

721 (d) Any recommendations for statutory changes.

722 (e) Receipts of revenues from all sources.

723 (f) Whether current year goals and priorities are met.

724 (g) Future goals and priorities.

725 (h) Major new technology and prescription drugs.

726 (i) Other circumstances that may affect the cost or  
727 quality of health care.

728 **Section 12. Section 641.794, Florida Statutes, is created**  
729 **to read:**

730 641.794 Health planning regions.—

731 (1) By August 1, 2025, the Secretary of Health Care  
732 Administration shall designate health planning regions within  
733 this state which are composed of geographically contiguous areas  
734 grouped on the basis of the following considerations:

735 (a) Patterns of use of health care services.

736 (b) Health care resources, including workforce resources.

737 (c) Health care needs of the population, including public  
738 health needs.

739 (d) Geography.

740 (e) Population and demographic characteristics.

741 (f) Other considerations the board deems appropriate.

742 (2) Each health planning region is administered by a  
743 regional planning board. A minimum of eight regional planning  
744 boards shall be created, and all regional planning boards shall  
745 be created by October 1, 2025.

746 (a) Each regional planning board shall consist of:

747 1. One county commissioner per county, selected by the  
748 county commission for each health planning region consisting of  
749 at least five counties; or

750 2. Three county commissioners per county, selected by the

751 county commission for each health planning region consisting of  
752 four counties or less.

753 (b) A county commission may designate a representative to  
754 act as a member of the regional planning board in the member's  
755 absence.

756 (c) Each regional planning board shall select the chair  
757 from among its membership.

758 (d) Regional planning board members shall serve for 4-year  
759 terms; however, for the purpose of providing staggered terms, of  
760 the initial appointments, at least half of the board members  
761 shall be appointed to 2-year terms. Board members may receive  
762 per diem for meetings.

763 (e) The Secretary of Health Care Administration, or his or  
764 her designee, shall convene the first meeting of each regional  
765 planning board with the Florida Health Board within 30 days  
766 after the regional planning board is established.

767 (3) A regional planning board's duties shall consist of:

768 (a) Recommending health standards, goals, priorities, and  
769 guidelines for the health planning region.

770 (b) Preparing an operating and capital budget for the  
771 health planning region to recommend to the Florida Health Board.

772 (c) Collaborating with local public health care agencies  
773 to:

774 1. Educate consumers and health care providers on public  
775 health programs, goals, and the means of reaching those goals.

776 2. Implement public health and wellness initiatives.

777 (d) Hiring a regional health planning director.

778 (e) Ensuring that all parts of the health planning region  
779 have access to a 24-hour nurse hotline and to 24-hour urgent  
780 care clinics.

781 **Section 13. Section 641.795, Florida Statutes, is created**  
782 **to read:**

783 641.795 Office of Health Quality and Planning.—The Florida  
784 Health Board shall establish the Office of Health Quality and  
785 Planning to assess the quality, access, and funding adequacy of  
786 the Florida Health Plan. The Office of Health Quality and  
787 Planning shall:

788 (1) Make annual recommendations to the board on the  
789 overall direction of the plan on the following subjects:

790 (a) Overall effectiveness of the plan in addressing public  
791 health and wellness.

792 (b) Access to health care.

793 (c) Quality improvement.

794 (d) Efficiency of administration.

795 (e) Adequacy of the budget and funding.

796 (f) Appropriateness of payments to health care providers.

797 (g) Capital expenditure needs.

798 (h) Long-term health care.

799 (i) Mental health and substance abuse services.

800 (j) Staffing levels and working conditions in health care



801 facilities.

802 (k) Identification of the number and mix of health care  
803 facilities and providers necessary to meet the needs of the  
804 plan.

805 (l) Care for chronically ill patients.

806 (m) Health care provider training on promoting the use of  
807 advance directives with patients to enable patients to obtain  
808 the health care of their choice.

809 (n) Research needs.

810 (o) Integration of disease management programs into health  
811 care delivery.

812 (2) Analyze shortages in the health care workforce that is  
813 required to meet the needs of the population and develop plans  
814 to meet those needs in collaboration with regional planners and  
815 educational institutions.

816 (3) Analyze methods of paying health care providers and  
817 make recommendations to improve the quality of health care  
818 services and to control costs.

819 (4) Assist in coordination of the plan and public health  
820 programs.

821 (5) Assess and evaluate health care benefits by:

822 (a) Considering health care benefit additions to the plan  
823 and evaluating the additions based on evidence of clinical  
824 efficacy.

825 (b) Establishing a process and criteria by which health

826 care providers may request authorization to provide health care  
827 services and treatments that are not included in the plan  
828 benefit set, such as experimental health care treatments.

829 (c) Evaluating proposals to increase the efficiency and  
830 effectiveness of the health delivery system, and making  
831 recommendations to the board based on the cost-effectiveness of  
832 the proposals.

833 (d) Identifying complementary and alternative health care  
834 modalities that have been shown to be safe and effective.

835 (6) The board may convene advisory panels as needed to  
836 assess the quality, access, and funding adequacy of the plan.

837 **Section 14. Section 641.796, Florida Statutes, is created**  
838 **to read:**

839 641.796 Ethics and conflicts of interest; Conflict of  
840 Interest Committee.—

841 (1) The Code of Ethics for Public Officers and Employees  
842 under part III of chapter 112 applies to the employees and the  
843 chief executive officer of the Florida Health Plan, the  
844 employees and members of the Florida Health Board, the employees  
845 and members of the regional planning boards and the regional  
846 health planning directors, the employees and the director of the  
847 Office of Health Quality and Planning, the employees and the  
848 ombudsman of the Ombudsman Office for Patient Advocacy, and the  
849 auditor for the Florida Health Plan. Failure to comply with the  
850 code of ethics under part III of chapter 112 is grounds for

851 disciplinary action, which may include termination of employment  
852 or removal from the board.

853 (2) In order to avoid the appearance of political bias or  
854 impropriety, the chief executive officer of the plan may not:

855 (a) Engage in leadership of, or employment by, a political  
856 party or political organization.

857 (b) Publicly endorse a political candidate.

858 (c) Contribute to a political candidate, political party,  
859 or political organization.

860 (d) Attempt to avoid compliance with this subsection by  
861 making a contribution through a spouse or other family member.

862 (3) In order to avoid a conflict of interest, a person  
863 specified in subsection (1) may not be employed by a health care  
864 provider or a pharmaceutical, health insurance, or medical  
865 supply company while holding the position specified in  
866 subsection (1), except for the five health care provider members  
867 appointed to the Florida Health Board by the representatives of  
868 regional planning boards under s. 641.793(2)(a)2. These five  
869 members may be employed by a health care provider, but not by a  
870 pharmaceutical, health insurance, or medical supply company  
871 while serving on the board.

872 (4) The board shall establish a Conflict-of-Interest  
873 Committee to develop standards of practice for persons or  
874 entities doing business with the plan, including, but not  
875 limited to, board members, health care providers, and medical

876 suppliers.

877 (a) The committee shall establish guidelines on the duty  
878 to disclose to the committee the existence of any financial  
879 interest and all material facts related to a financial interest.

880 (b) The committee shall review all proposed transactions  
881 and arrangements that involve the plan. In considering a  
882 proposed transaction or arrangement, if the committee determines  
883 a conflict of interest exists, the committee must investigate  
884 alternatives to the proposed transaction or arrangement. After  
885 exercising due diligence, the committee shall determine whether  
886 the plan can obtain with reasonable efforts a more advantageous  
887 transaction or arrangement with a person or entity which would  
888 not give rise to a conflict of interest. If the committee  
889 determines that a more advantageous transaction or arrangement  
890 is not reasonably possible under the circumstances, the  
891 committee shall make a recommendation to the board on whether  
892 the transaction or arrangement is in the best interest of the  
893 plan, and whether the transaction is fair and reasonable. The  
894 committee shall provide to the board all material information  
895 used to make the recommendation. After reviewing all relevant  
896 information, the board shall decide whether to approve the  
897 transaction or arrangement.

898 **Section 15. Section 641.797, Florida Statutes, is created**  
899 **to read:**

900 641.797 Ombudsman Office for Patient Advocacy.-

901        (1) The Ombudsman Office for Patient Advocacy is created  
902 to represent the interests of consumers of health care and to  
903 help residents of this state secure the health care services and  
904 health care benefits to which they are entitled under this part.  
905 The Ombudsman Office for Patient Advocacy shall also advocate on  
906 behalf of enrollees of the Florida Health Plan.

907        (2) The Ombudsman Office for Patient Advocacy shall be  
908 headed by the ombudsman, who shall be appointed by the Secretary  
909 of Health Care Administration. The ombudsman shall serve in the  
910 unclassified service and may be removed only for just cause. The  
911 ombudsman must be selected without regard to political  
912 affiliation and must be knowledgeable about and have experience  
913 in health care services and administration. A person may not  
914 serve as ombudsman while holding another public office.

915        (a) The ombudsman may gather information about decisions  
916 and acts of the Florida Health Board and about any matters  
917 related to the board, health care providers, and health care  
918 programs.

919        (b) The ombudsman shall:

920        1. Ensure that patient advocacy services are available to  
921 all residents of this state.

922        2. Establish and maintain the grievance system according  
923 to subsection (3).

924        3. Receive, evaluate, and respond to consumer complaints  
925 about the plan.

926 4. Establish a process to receive recommendations from the  
927 public about ways to improve the plan.

928 5. Develop educational and informational guides that  
929 describe consumer rights and responsibilities.

930 6. Ensure that the guides described in subparagraph 5. are  
931 widely available to consumers and available in health care  
932 provider offices and facilities.

933 7. Prepare an annual report about the consumer's  
934 perspective on the performance of the plan, including  
935 recommendations for needed improvements.

936 (3) The ombudsman shall establish a grievance system for  
937 complaints. The system must provide a process that ensures  
938 adequate consideration of plan enrollee grievances and  
939 appropriate remedies.

940 (a) The ombudsman may refer any complaint that does not  
941 pertain to compliance with this part to the federal Centers for  
942 Medicare and Medicaid Services or any other appropriate local,  
943 state, and federal government entity for investigation and  
944 resolution.

945 (b) A health care provider or an employee of a health care  
946 provider may join with, or otherwise assist, a complainant in  
947 submitting a complaint to the ombudsman. A health care provider  
948 or an employee of a health care provider who, in good faith,  
949 joins with or assists a complainant in submitting a complaint is  
950 subject to protections and remedies under this part or under

951 general law.

952 (c) In reviewing a complaint, the ombudsman may require a  
953 health care provider or the board to submit any information the  
954 ombudsman deems necessary.

955 (d)1. The ombudsman shall send a written notice of the  
956 final disposition of the complaint and the reasons for the  
957 decision to:

958 a. The complainant;

959 b. Any health care provider or employee of a health care  
960 provider who joins with or assists the complainant in submitting  
961 the complaint; and

962 c. The board,

963  
964 within 30 calendar days after receipt of the complaint, unless  
965 the ombudsman determines that additional time is reasonably  
966 necessary to fully and fairly evaluate the relevant grievance.

967 2. The ombudsman's order of corrective action is binding  
968 on the plan. A decision of the ombudsman is subject to de novo  
969 review by the district court.

970 (4) Data collected on a plan enrollee in the enrollee's  
971 complaint to the ombudsman is private data; however, the data  
972 may be released to a health care provider that is the subject of  
973 the complaint or to the board for purposes of this section.

974 (5) The budget for the Ombudsman Office for Patient  
975 Advocacy shall be determined by the Legislature and shall be

976 independent from the board.

977 (6) The ombudsman shall establish offices to provide  
 978 convenient access to residents of this state.

979 **Section 16. Section 641.798, Florida Statutes, is created**  
 980 **to read:**

981 641.798 Auditor for the Florida Health Plan.—

982 (1) There is created in the Office of the Auditor General  
 983 the position of auditor for the Florida Health Plan to prevent  
 984 health care fraud and abuse of the plan. The auditor for the  
 985 Florida Health Plan shall be appointed by the legislative  
 986 auditor.

987 (2) The auditor for the Florida Health Plan shall:

988 (a) Investigate, audit, and review the financial and  
 989 business records of the plan.

990 (b) Investigate, audit, and review the financial and  
 991 business records of individuals, public and private agencies and  
 992 institutions, and private corporations that provide services or  
 993 products to the plan which are reimbursed by the plan.

994 (c) Investigate allegations of misconduct on the part of  
 995 an employee or appointee of the Florida Health Board and on the  
 996 part of any health care provider that is reimbursed by the plan,  
 997 and report any findings of misconduct to the Attorney General.

998 (d) Investigate fraud and abuse.

999 (e) Arrange for the collection and analysis of data needed  
 1000 to investigate inappropriate use of a product or service that is



1001 reimbursed by the plan.

1002 (f) Annually report recommendations for improvements to  
 1003 the plan to the board.

1004 **Section 17. Section 641.799, Florida Statutes, is created**  
 1005 **to read:**

1006 641.799 Florida Health Plan policies and procedures;  
 1007 rulemaking.—

1008 (1) The Florida Health Plan policies and procedures are  
 1009 exempt from the Administrative Procedure Act.

1010 (2)(a) If the board determines that a rule should be  
 1011 adopted under this part to establish, modify, or revoke a policy  
 1012 or procedure, the board must publish in the state register the  
 1013 proposed rule and must afford interested persons a period of 30  
 1014 days after publication to submit written data or comments.

1015 (b) On or before the last day of the 30-day period  
 1016 provided for the submission of written data or comments under  
 1017 paragraph (a), any interested person may file with the board  
 1018 written objections to the proposed rule, stating the grounds for  
 1019 objection and requesting a public hearing on those objections.  
 1020 Within 30 days after the last day for submitting written data or  
 1021 comments, the board shall publish in the state register a notice  
 1022 specifying the rule to which objections have been filed and a  
 1023 hearing requested and specifying a time and place for the  
 1024 hearing.

1025 (c) Within 60 days after the expiration of the period

1026 provided for the submission of written data or comments, or  
1027 within 60 days after the completion of any hearing, the board  
1028 shall issue a rule adopting, modifying, or revoking a policy or  
1029 procedure, or make a determination that a rule should not be  
1030 adopted. The rule may contain a provision delaying its effective  
1031 date for such period as the board determines is necessary.

1032 **Section 18.** (1) The Director of the Office of Financial  
1033 Regulation of the Department of Financial Services and the chief  
1034 executive officer of the Florida Health Plan shall regularly  
1035 update the Legislature on the status of the planning,  
1036 implementation, and financing of this act.

1037 (2) The Florida Health Plan must be operational within 2  
1038 years after July 1, 2025.

1039 (3) On and after the day the Florida Health Plan becomes  
1040 operational, a health insurance policy, a health maintenance  
1041 contract, a continuing care contract, a prepaid health clinic  
1042 contract, or any policy or contract that offers coverage for  
1043 services covered by the Florida Health Plan may not be sold in  
1044 this state.

1045 (4) The Office of the Inspector General of the Agency for  
1046 Health Care Administration shall prepare an analysis of this  
1047 state's capital expenditure needs for the purpose of assisting  
1048 the Florida Health Board in adopting the statewide capital  
1049 budget for the year following implementation. The Office of the  
1050 Inspector General shall submit this analysis to the board.

HB 1603

2025

1051 (5) By July 1, 2026, the Department of Commerce shall  
1052 provide to the Florida Health Board, the Governor, and the  
1053 chairs and ranking members of the legislative committees with  
1054 jurisdiction over health, human services, and commerce a report  
1055 determining the appropriations and legislation necessary to  
1056 assist all affected individuals and communities through the  
1057 transition to the Florida Health Plan.

1058 **Section 19.** This act shall take effect July 1, 2025, but  
1059 only if HB 1605 or similar legislation is adopted in the same  
1060 legislative session or an extension thereof and becomes a law.