



LEGISLATIVE ACTION

Senate	.	House
	.	
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Floor: 1/RR/RM	.	Floor: RC
05/02/2025 05:35 PM	.	05/02/2025 04:18 PM
	.	

Senator Martin moved the following:

**Senate Amendment to House Amendment (117705) to Senate
Amendment (with title amendment)**

Delete lines 5 - 238

and insert:

Section 1. Present subsections (2) through (48) of section 403.703, Florida Statutes, are redesignated as sections (3) through (49), respectively, a new subsection (2) is added to that section, and present subsections (6), (7), (21), and (35) of that section are amended, to read:

403.703 Definitions.—As used in this part, the term:



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12 (2) "Auxiliary container" means a reusable or single-use
13 bag, cup, bottle, can, or other packaging that meets both of the
14 following requirements:

15 (a) Is made of cloth; paper; plastic, including, but not
16 limited to, foamed plastic, expanded plastic, or polystyrene;
17 cardboard; corrugated material; molded fiber; aluminum; glass;
18 postconsumer recycled material; or similar material or
19 substrates, including coated, laminated, or multilayer
20 substrates.

21 (b) Is designed for transporting, consuming, or protecting
22 merchandise, food, or beverages from or at a public food service
23 establishment as defined in s. 509.013(5), a food establishment
24 as defined in s. 500.03(1), or a retailer as defined in s.
25 212.02(13).

26 (7) ~~(6)~~ "Construction and demolition debris" means discarded
27 materials generally considered to be not water-soluble and
28 nonhazardous in nature, including, but not limited to, steel,
29 glass, brick, concrete, asphalt roofing material, pipe, gypsum
30 wallboard, and lumber, from the construction or destruction of a
31 structure as part of a construction or demolition project or
32 from the renovation of a structure, and includes rocks, soils,
33 tree remains, trees, and other vegetative matter that normally
34 results from land clearing or land development operations for a
35 construction project, including such debris from construction of
36 structures at a site remote from the construction or demolition
37 project site. Mixing of construction and demolition debris with
38 other types of solid waste will cause the resulting mixture to
39 be classified as other than construction and demolition debris.
40 The term also includes:



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(a) Clean cardboard, paper, plastic, wood, and metal scraps from a construction project;

(b) Except as provided in s. 403.707(10)(j) ~~s. 403.707(9)(j)~~, yard trash and unpainted, nontreated wood scraps and wood pallets from sources other than construction or demolition projects;

(c) Scrap from manufacturing facilities which is the type of material generally used in construction projects and which would meet the definition of construction and demolition debris if it were generated as part of a construction or demolition project. This includes debris from the construction of manufactured homes and scrap shingles, wallboard, siding concrete, and similar materials from industrial or commercial facilities; and

(d) De minimis amounts of other nonhazardous wastes that are generated at construction or destruction projects, provided such amounts are consistent with best management practices of the industry.

(8)(7) "County," or any like term, means a political subdivision of the state established pursuant to s. 1, Art. VIII of the State Constitution and, when s. 403.706(21) ~~s. 403.706(19)~~ applies, means a special district or other entity.

(22)(21) "Municipality," or any like term, means a municipality created pursuant to general or special law authorized or recognized pursuant to s. 2 or s. 6, Art. VIII of the State Constitution and, when s. 403.706(21) ~~s. 403.706(19)~~ applies, means a special district or other entity.

(36)(35) "Solid waste" means sludge unregulated under the federal Clean Water Act or Clean Air Act, sludge from a waste



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treatment works, water supply treatment plant, or air pollution control facility, or garbage, rubbish, refuse, special waste, or other discarded material, including solid, liquid, semisolid, or contained gaseous material resulting from domestic, industrial, commercial, mining, agricultural, or governmental operations. Recovered materials as defined in subsection (29) ~~(28)~~ and post-use polymers as defined in subsection (25) ~~(24)~~ are not solid waste.

Section 2. Section 403.7033, Florida Statutes, is amended to read:

403.7033 Preemption of regulation for auxiliary containers ~~Departmental analysis of particular recyclable materials. The Legislature finds that prudent regulation of recyclable materials is crucial to the ongoing welfare of Florida's ecology and economy. As such, the Department of Environmental Protection shall review and update its 2010 report on retail bags analyzing the need for new or different regulation of auxiliary containers, wrappings, or disposable plastic bags used by consumers to carry products from retail establishments. The updated report must include input from state and local government agencies, stakeholders, private businesses, and citizens and must evaluate the efficacy and necessity of both statewide and local regulation of these materials. To ensure consistent and effective implementation, the department shall submit the updated report with conclusions and recommendations to the Legislature no later than December 31, 2021. Until such time that the Legislature adopts the recommendations of the department,~~

(1) Except as provided in s. 500.90, the regulation of



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auxiliary containers is expressly preempted to the state. A local government, local governmental agency, or state governmental agency may not enact or enforce any rule, regulation, or ordinance regarding the use, disposition, sale, prohibition, restriction, or tax of such auxiliary containers unless explicitly permitted by statute.

(2) Rules, regulations, or ordinances restricting the use of glass auxiliary containers within the boundaries of any public beach are explicitly permitted.

(3) The Division of Recreation and Parks of the Department of Environmental Protection may regulate auxiliary containers within state parks consistent with its grant of authority in s. 258.004, ~~wrappings, or disposable plastic bags.~~

(4) Local ordinances and restrictions authorized under s. 500.90 are explicitly permitted.

Section 3. Present subsections (2) through (23) of section 403.706, Florida Statutes, are redesignated as subsections (4) through (25), respectively, new subsections (2) and (3) are added to that section, and present subsections (4), (6), (7), and (20) of that section are amended, to read:

403.706 Local government solid waste responsibilities.—

(2) A local government may not issue a construction permit pursuant to this section for a new solid waste disposal facility that uses an ash-producing incinerator or for a waste-to-energy facility, if the proposed location of such facility is sited within a 1-mile radius of any school or any property zoned for residential use within that same county which has a density of one or more dwelling units per acre. The 1-mile radius must be measured from the stack of the facility. This subsection applies



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only to a county as defined in s. 125.011(1).

(3) A county with a population of 1.7 million or greater, or a municipality located in such county, may not issue a construction permit pursuant to this section for the expansion of any existing landfill that is located within a 1-mile radius of any property zoned residential unless the following requirements are met:

(a) A feasibility study is conducted before the permit is issued that:

1. Identifies potential alternatives to expanding the landfill, such as waste-to-energy technologies and processes that reduce landfill dependence and greenhouse gas emissions including, but not limited to, anaerobic digestion, plasma arc technology, and mixed waste processing.

2. Evaluates the financial costs of using such technologies and processes and the benefits of local siting and government ownership.

3. Evaluates the technical feasibility of expansion, considering engineering requirements, infrastructure needs, technological advancements, and regulatory compliance.

4. Evaluates relevant and appropriate data and analyses, such as surveys, studies, community goals and vision, and data used in preparation of the comprehensive plan, from professionally accepted sources.

5. Identifies and evaluates potential risks and challenges associated with the project.

(b) The county or municipality holds a public meeting to review and discuss the results of the feasibility study and provides a rationale for expanding the landfill.



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157 (6) (a) ~~(4) (a)~~ In order to promote the production of
158 renewable energy from solid waste, each megawatt-hour produced
159 by a renewable energy facility using solid waste as a fuel shall
160 count as 1 ton of recycled material and shall be applied toward
161 meeting the recycling goals set forth in this section. If a
162 county creating renewable energy from solid waste implements and
163 maintains a program to recycle at least 50 percent of municipal
164 solid waste by a means other than creating renewable energy,
165 that county shall count 1.25 tons of recycled material for each
166 megawatt-hour produced. If waste originates from a county other
167 than the county in which the renewable energy facility resides,
168 the originating county shall receive such recycling credit. Any
169 byproduct resulting from the creation of renewable energy that
170 is recycled shall count towards the county recycling goals in
171 accordance with the methods and criteria developed pursuant to
172 paragraph (4) (h) ~~(2) (h)~~.

173 (b) A county may receive credit for one-half of the
174 recycling goal set forth in subsection (4) ~~(2)~~ from the use of
175 yard trash, or other clean wood waste or paper waste, in
176 innovative programs including, but not limited to, programs that
177 produce alternative clean-burning fuels such as ethanol or that
178 provide for the conversion of yard trash or other clean wood
179 waste or paper waste to clean-burning fuel for the production of
180 energy for use at facilities other than a waste-to-energy
181 facility as defined in s. 403.7061. The provisions of this
182 paragraph apply only if a county can demonstrate that:

183 1. The county has implemented a yard trash mulching or
184 composting program, and

185 2. As part of the program, compost and mulch made from yard



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trash is available to the general public and in use at county-owned or maintained and municipally owned or maintained facilities in the county and state agencies operating in the county as required by this section.

(c) A county with a population of 100,000 or less may provide its residents with the opportunity to recycle in lieu of achieving the goal set forth in this section. For the purposes of this section, the "opportunity to recycle" means that the county:

1.a. Provides a system for separating and collecting recyclable materials prior to disposal that is located at a solid waste management facility or solid waste disposal area; or

b. Provides a system of places within the county for collection of source-separated recyclable materials.

2. Provides a public education and promotion program that is conducted to inform its residents of the opportunity to recycle, encourages source separation of recyclable materials, and promotes the benefits of reducing, reusing, recycling, and composting materials.

(8)~~(6)~~ The department may reduce or modify the municipal solid waste recycling goal that a county is required to achieve pursuant to subsection (4) ~~(2)~~ if the county demonstrates to the department that:

(a) The achievement of the goal set forth in subsection (4) ~~(2)~~ would have an adverse effect on the financial obligations of a county that are directly related to a waste-to-energy facility owned or operated by or on behalf of the county; and

(b) The county cannot remove normally combustible materials from solid waste that is to be processed at a waste-to-energy



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215 facility because of the need to maintain a sufficient amount of
216 solid waste to ensure the financial viability of the facility.

217
218 The goal shall not be waived entirely and may only be reduced or
219 modified to the extent necessary to alleviate the adverse
220 effects of achieving the goal on the financial viability of a
221 county's waste-to-energy facility. Nothing in this subsection
222 shall exempt a county from developing and implementing a
223 recycling program pursuant to this act.

224 (9)~~(7)~~ In order to assess the progress in meeting the goal
225 set forth in subsection (4) ~~(2)~~, each county shall, by April 1
226 each year, provide information to the department regarding its
227 annual solid waste management program and recycling activities.

228 (a) The information submitted to the department by the
229 county must, at a minimum, include:

230 1. The amount of municipal solid waste disposed of at solid
231 waste disposal facilities, by type of waste such as yard trash,
232 white goods, clean debris, tires, and unseparated solid waste;

233 2. The amount and type of materials from the municipal
234 solid waste stream that were recycled; and

235 3. The percentage of the population participating in
236 various types of recycling activities instituted.

237 (b) Beginning with the data for the 2012 calendar year, the
238 department shall by July 1 each year post on its website the
239 recycling rates of each county for the prior calendar year.

240 (22)~~(20)~~ In addition to any other penalties provided by
241 law, a local government that does not comply with the
242 requirements of subsections (4) and (6) is ~~(2)~~ and ~~(4)~~ shall not
243 be eligible for grants from the Solid Waste Management Trust



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Fund, and the department may notify the Chief Financial Officer to withhold payment of all or a portion of funds payable to the local government by the department from the General Revenue Fund or by the department from any other state fund, to the extent not pledged to retire bonded indebtedness, unless the local government demonstrates that good faith efforts to meet the requirements of subsections (4) and (6) ~~(2) and (4)~~ have been made or that the funds are being or will be used to finance the correction of a pollution control problem that spans jurisdictional boundaries.

Section 4. Present subsections (6) through (14) of section 403.707, Florida Statutes, are redesignated as subsections (7) through (15), respectively, a new subsection (6) is added to that section, and paragraph (j) of present subsection (9) of that section is amended, to read:

403.707 Permits.—

(6) The department may not issue a construction permit pursuant to this section for a new solid waste disposal facility that uses an ash-producing incinerator or for a waste-to-energy facility, if the proposed location of such facility is sited within a 1-mile radius of any school or any property zoned for residential use within that same county which has a density of one or more dwelling units per acre. The 1-mile radius must be measured from the stack of the facility. This subsection applies only to a county as defined in s. 125.011(1).

~~(10)(9)~~ The department shall establish a separate category for solid waste management facilities that accept only construction and demolition debris for disposal or recycling. The department shall establish a reasonable schedule for



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existing facilities to comply with this section to avoid undue hardship to such facilities. However, a permitted solid waste disposal unit that receives a significant amount of waste prior to the compliance deadline established in this schedule shall not be required to be retrofitted with liners or leachate control systems.

(j) The Legislature recognizes that recycling, waste reduction, and resource recovery are important aspects of an integrated solid waste management program and as such are necessary to protect the public health and the environment. If necessary to promote such an integrated program, the county may determine, after providing notice and an opportunity for a hearing prior to April 30, 2008, that some or all of the material described in s. 403.703(7)(b) ~~s. 403.703(6)(b)~~ shall be excluded from the definition of "construction and demolition debris" in s. 403.703(7) ~~s. 403.703(6)~~ within the jurisdiction of such county. The county may make such a determination only if it finds that, prior to June 1, 2007, the county has established an adequate method for the use or recycling of such wood material at an existing or proposed solid waste management facility that is permitted or authorized by the department on June 1, 2007. The county is not required to hold a hearing if the county represents that it previously has held a hearing for such purpose, or if the county represents that it previously has held a public meeting or hearing that authorized such method for the use or recycling of trash or other nonputrescible waste materials and that such materials include those materials described in s. 403.703(7)(b) ~~s. 403.703(6)(b)~~. The county shall provide written notice of its determination to the department by



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no later than April 30, 2008; thereafter, the materials described in s. 403.703(7) ~~s. 403.703(6)~~ shall be excluded from the definition of "construction and demolition debris" in s. 403.703(7) ~~s. 403.703(6)~~ within the jurisdiction of such county. The county may withdraw or revoke its determination at any time by providing written notice to the department.

Section 5. Subsection (5) of section 403.7049, Florida Statutes, is amended to read:

403.7049 Determination of full cost for solid waste management; local solid waste management fees.—

(5) In order to assist in achieving the municipal solid waste reduction goal and the recycling provisions of s. 403.706(4) ~~s. 403.706(2)~~, a county or a municipality which owns or operates a solid waste management facility is hereby authorized to charge solid waste disposal fees which may vary based on a number of factors, including, but not limited to, the amount, characteristics, and form of recyclable materials present in the solid waste that is brought to the county's or the municipality's facility for processing or disposal.

Section 6. Paragraph (c) of subsection (2) and subsection (3) of section 403.705, Florida Statutes, are amended to read:

403.705 State solid waste management program.—

(2) The state solid waste management program shall include, at a minimum:

(c) Planning guidelines and technical assistance to counties and municipalities to aid in meeting the municipal solid waste recycling goals established in s. 403.706(4) ~~s. 403.706(2)~~.

(3) The department shall evaluate and report biennially to



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the President of the Senate and the Speaker of the House of
Representatives on the state's success in meeting the solid
waste recycling goal as described in s. 403.706(4) ~~s.~~
~~403.706(2)~~.

Section 7. This act shall take effect July 1, 2025.

===== T I T L E A M E N D M E N T =====

And the title is amended as follows:

Delete lines 243 - 262

and insert:

An act relating to waste management; amending s.
403.703, F.S.; defining the term "auxiliary
container"; conforming cross-references; amending s.
403.7033, F.S.; deleting obsolete provisions that
provide legislative findings and require the
Department of Environmental Protection to review and
update a specified report; preempting the regulation
of auxiliary containers to the state; permitting
rules, regulations, or ordinances restricting the use
of glass auxiliary containers within the boundaries of
a public beach; authorizing the Division of Recreation
and Parks to regulate auxiliary containers within
state parks; expressly authorizing certain local
ordinances; amending s. 403.706, F.S.; prohibiting a
local government from issuing a construction permit
for certain solid waste disposal facilities in certain
counties; providing applicability; prohibiting a local
government meeting certain criteria from issuing a



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permit for the expansion of certain existing landfills
unless a feasibility study is conducted; specifying
requirements for the feasibility study; requiring such
local government to review and discuss at a certain
meeting the results of the feasibility study and
provide a rationale for expanding the landfill;
amending s. 403.707, F.S.; prohibiting the Department
of Environmental Protection from issuing a
construction permit for certain solid waste disposal
facilities in certain counties; providing
applicability; conforming a provision to changes made
by the act; conforming cross-references; amending ss.
403.7049 and 403.705, F.S.; conforming cross-
references; providing an effective date.