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19-00869-25 20251694___ A bill to be entitled

An act relating to prohibited preferences in government contracting; amending s. 287.05701, F.S.; prohibiting an awarding body from giving preference to a vendor on the basis of race or ethnicity; conforming a provision to changes made by the act; amending s. 17.11, F.S.; revising reporting requirements for the Chief Financial Officer to conform to changes made by the act; repealing s. 24.113, F.S., relating to minority participation for lottery retailers; repealing s. 255.101, F.S., relating to utilization of minority business enterprises in contracts for public construction works; repealing s. 255.102, F.S., relating to contractor utilization of minority business enterprises; amending s. 255.20, F.S.; revising the factors that a local government may consider in awarding certain bids and contracts for public construction works; amending s. 287.012, F.S.; deleting definitions to conform to changes made by the act; amending s. 287.042, F.S.; deleting duties and responsibilities of the Office of Supplier Diversity to conform to its repeal by the act; amending s. 287.055, F.S.; revising factors that an agency is required to consider when acquiring professional architectural, engineering, landscape architectural, or surveying and mapping services; amending s. 287.057, F.S.; deleting requirements that an agency reserve certain contracts for certified minority business enterprises; revising qualifications for

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certain contract managers; conforming provisions to changes made by the act; amending s. 287.059, F.S.; revising the factors that an agency is encouraged to consider when selecting outside firms for attorney services; repealing s. 287.093, F.S., relating to the procurement of personal property and services from funds set aside for minority business enterprises; repealing s. 287.0931, F.S., relating to participation in bond underwriting by minority business enterprises; repealing s. 287.094, F.S., relating to penalties for discrimination and false representation in minority business enterprise programs; repealing s. 287.0943, F.S., relating to the certification of minority business enterprises; repealing s. 287.09431, F.S., relating to statewide and interlocal agreements on certification of business concerns for the status of minority business enterprise; repealing s. 287.09451, F.S., relating to the Office of Supplier Diversity; repealing s. 287.0947, F.S., relating to the Florida Advisory Council on Small and Minority Business Development; repealing s. 288.1167, F.S., relating to sports franchise contract provisions for food and beverage concession and contract awards to minority business enterprises; amending s. 288.703, F.S.; deleting and revising definitions to conform to changes made by the act; amending s. 288.7031, F.S.; conforming a provision to changes made by the act; repealing s. 288.706, F.S., relating to the Florida Minority Business Loan Mobilization Program; amending

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s. 348.754, F.S.; revising the types of businesses that the Central Florida Expressway Authority encourage inclusion in procurement and contracting; amending s. 373.1135, F.S.; revising the goals of small business programs implemented by water management districts; repealing s. 373.607, F.S., relating to minority business enterprise procurement goals by water management districts; amending s. 376.84, F.S.; revising economic incentives available for brownfield redevelopment; amending s. 1001.706, F.S.; deleting certain requirements that the Board of Governors of the State University System must take regarding utilization of minority business enterprises; amending s. 1013.46, F.S.; deleting a provision authorizing a set-aside for minority business enterprises for the award of certain contracts; amending ss. 43.16, 110.116, 212.096, 215.971, 282.201, 282.709, 286.101, 287.0571, 288.0001, 295.187, 320.63, 376.3072, 394.47865, 402.7305, 408.045, 473.3065, 570.07, and 627.351, F.S.; conforming provisions and cross-references to changes made by the act; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 287.05701, Florida Statutes, is amended to read:

287.05701 Prohibition against considering social, political, $\frac{\partial}{\partial r}$ ideological, racial, or ethnic interests in

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government contracting.-

- (1) As used in this section, the term "awarding body" means:
 - (a) For state contracts, an agency or the department.
- (b) For local government contracts, the governing body of a county, a municipality, a special district, or any other political subdivision of the state.
- (2) (a) An awarding body may not request documentation of or consider a vendor's social, political, or ideological interests when determining if the vendor is a responsible vendor.
- (b) An awarding body may not give preference to a vendor based on the vendor's social, political, or ideological interests.
- (c) An awarding body may not give preference to a vendor on the basis of the race or ethnicity of the vendor or an owner or associate thereof and may not allow a vendor to award subcontracts on such a basis.
- (3) Beginning July 1, $\underline{2025}$ $\underline{2023}$, any solicitation for the procurement of commodities or contractual services by an awarding body must include a provision notifying vendors of the provisions of this section.
- Section 2. Subsection (2) of section 17.11, Florida Statutes, is amended to read:
 - 17.11 To report disbursements made.—
- (2) The Chief Financial Officer shall also cause to have reported from the Florida Accounting Information Resource Subsystem no less than quarterly the disbursements which agencies made to small businesses, as defined in s.288.703 the Florida Small and Minority Business Assistance Act; to certified

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minority business enterprises in the aggregate; and to certified minority business enterprises broken down into categories of minority persons, as well as gender and nationality subgroups.

This information must shall be made available to the agencies, the Office of Supplier Diversity, the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Each agency shall be responsible for the accuracy of information entered into the Florida Accounting Information Resource Subsystem for use in this reporting.

- Section 3. Section 24.113, Florida Statutes, is repealed.
- Section 4. Section 255.101, Florida Statutes, is repealed.
 - Section 5. Section 255.102, Florida Statutes, is repealed.
 - Section 6. Paragraph (c) of subsection (1) of section 255.20, Florida Statutes, is amended to read:
 - 255.20 Local bids and contracts for public construction works; specification of state-produced lumber.—
 - (1) A county, municipality, special district as defined in chapter 189, or other political subdivision of the state seeking to construct or improve a public building, structure, or other public construction works must competitively award to an appropriately licensed contractor each project that is estimated to cost more than \$300,000. For electrical work, the local government must competitively award to an appropriately licensed contractor each project that is estimated to cost more than \$75,000. As used in this section, the term "competitively award" means to award contracts based on the submission of sealed bids, proposals submitted in response to a request for proposal, or proposals submitted for competitive negotiation. This

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subsection expressly allows contracts for construction management services, design/build contracts, continuation contracts based on unit prices, and any other contract arrangement with a private sector contractor permitted by any applicable municipal or county ordinance, by district resolution, or by state law. For purposes of this section, cost includes employee compensation and benefits, except inmate labor, the cost of equipment and maintenance, insurance costs, and the cost of direct materials to be used in the construction of the project, including materials purchased by the local government, and other direct costs, plus a factor of 20 percent for management, overhead, and other indirect costs. Subject to the provisions of subsection (3), the county, municipality, special district, or other political subdivision may establish, by municipal or county ordinance or special district resolution, procedures for conducting the bidding process.

- (c) The provisions of this subsection do not apply:
- 1. If the project is undertaken to replace, reconstruct, or repair an existing public building, structure, or other public construction works damaged or destroyed by a sudden unexpected turn of events such as an act of God, riot, fire, flood, accident, or other urgent circumstances, and such damage or destruction creates:
 - a. An immediate danger to the public health or safety;
- b. Other loss to public or private property which requires emergency government action; or
 - c. An interruption of an essential governmental service.
- 2. If, after notice by publication in accordance with the applicable ordinance or resolution, the governmental entity does

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not receive any responsive bids or proposals.

- 3. To construction, remodeling, repair, or improvement to a public electric or gas utility system if such work on the public utility system is performed by personnel of the system.
- 4. To construction, remodeling, repair, or improvement by a utility commission whose major contracts are to construct and operate a public electric utility system.
- 5. If the project is undertaken as repair or maintenance of an existing public facility. For the purposes of this paragraph, the term "repair" means a corrective action to restore an existing public facility to a safe and functional condition and the term "maintenance" means a preventive or corrective action to maintain an existing public facility in an operational state or to preserve the facility from failure or decline. Repair or maintenance includes activities that are necessarily incidental to repairing or maintaining the facility. Repair or maintenance does not include the construction of any new building, structure, or other public construction works or any substantial addition, extension, or upgrade to an existing public facility. Such additions, extensions, or upgrades shall be considered substantial if the estimated cost of the additions, extensions, or upgrades included as part of the repair or maintenance project exceeds the threshold amount in subsection (1) and exceeds 20 percent of the estimated total cost of the repair or maintenance project fully accounting for all costs associated with performing and completing the work, including employee compensation and benefits, equipment cost and maintenance, insurance costs, and the cost of direct materials to be used in the construction of the project, including materials purchased

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by the local government, and other direct costs, plus a factor of 20 percent for management, overhead, and other indirect costs. An addition, extension, or upgrade <u>may shall</u> not be considered substantial if it is undertaken pursuant to the conditions specified in subparagraph 1. Repair and maintenance projects and any related additions, extensions, or upgrades may not be divided into multiple projects for the purpose of evading the requirements of this subparagraph.

- 6. If the project is undertaken exclusively as part of a public educational program.
- 7. If the funding source of the project will be diminished or lost because the time required to competitively award the project after the funds become available exceeds the time within which the funding source must be spent.
- 8. If the local government competitively awarded a project to a private sector contractor and the contractor abandoned the project before completion or the local government terminated the contract.
- 9. If the governing board of the local government complies with all of the requirements of this subparagraph, conducts a public meeting under s. 286.011 after public notice, and finds by majority vote of the governing board that it is in the public's best interest to perform the project using its own services, employees, and equipment. The public notice must be published at least 21 days before the date of the public meeting at which the governing board takes final action. The notice must identify the project, the components and scope of the work, and the estimated cost of the project fully accounting for all costs associated with performing and completing the work, including

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employee compensation and benefits, equipment cost and maintenance, insurance costs, and the cost of direct materials to be used in the construction of the project, including materials purchased by the local government, and other direct costs, plus a factor of 20 percent for management, overhead, and other indirect costs. The notice must specify that the purpose for the public meeting is to consider whether it is in the public's best interest to perform the project using the local government's own services, employees, and equipment. Upon publication of the public notice and for 21 days thereafter, the local government shall make available for public inspection, during normal business hours and at a location specified in the public notice, a detailed itemization of each component of the estimated cost of the project and documentation explaining the methodology used to arrive at the estimated cost. At the public meeting, any qualified contractor or vendor who could have been awarded the project had the project been competitively bid shall be provided with a reasonable opportunity to present evidence to the governing board regarding the project and the accuracy of the local government's estimated cost of the project. In deciding whether it is in the public's best interest for the local government to perform a project using its own services, employees, and equipment, the governing board must consider the estimated cost of the project fully accounting for all costs associated with performing and completing the work, including employee compensation and benefits, equipment cost and maintenance, insurance costs, and the cost of direct materials to be used in the construction of the project, including materials purchased by the local government, and other direct

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costs, plus a factor of 20 percent for management, overhead, and other indirect costs, and the accuracy of the estimated cost in light of any other information that may be presented at the public meeting and whether the project requires an increase in the number of government employees or an increase in capital expenditures for public facilities, equipment, or other capital assets. The local government may further consider the impact on local economic development, the impact on small and minority business owners, the impact on state and local tax revenues, whether the private sector contractors provide health insurance and other benefits equivalent to those provided by the local government, and any other factor relevant to what is in the public's best interest. A report summarizing completed projects constructed by the local government pursuant to this subsection shall be publicly reviewed each year by the governing body of the local government. The report shall detail the estimated costs and the actual costs of the projects constructed by the local government pursuant to this subsection. The report shall be made available for review by the public. The Auditor General shall review the report as part of his or her audits of local governments.

10. If the governing board of the local government determines upon consideration of specific substantive criteria that it is in the best interest of the local government to award the project to an appropriately licensed private sector contractor pursuant to administrative procedures established by and expressly set forth in a charter, ordinance, or resolution of the local government adopted before July 1, 1994. The criteria and procedures must be set out in the charter,

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ordinance, or resolution and must be applied uniformly by the local government to avoid awarding a project in an arbitrary or capricious manner. This exception applies only if all of the following occur:

- a. The governing board of the local government, after public notice, conducts a public meeting under s. 286.011 and finds by a two-thirds vote of the governing board that it is in the public's best interest to award the project according to the criteria and procedures established by charter, ordinance, or resolution. The public notice must be published at least 14 days before the date of the public meeting at which the governing board takes final action. The notice must identify the project, the estimated cost of the project, and specify that the purpose for the public meeting is to consider whether it is in the public's best interest to award the project using the criteria and procedures permitted by the preexisting charter, ordinance, or resolution.
- b. The project is to be awarded by any method other than a competitive selection process, and the governing board finds evidence that:
- (I) There is one appropriately licensed contractor who is uniquely qualified to undertake the project because that contractor is currently under contract to perform work that is affiliated with the project; or
- (II) The time to competitively award the project will jeopardize the funding for the project, materially increase the cost of the project, or create an undue hardship on the public health, safety, or welfare.
 - c. The project is to be awarded by any method other than a

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competitive selection process, and the published notice clearly specifies the ordinance or resolution by which the private sector contractor will be selected and the criteria to be considered.

- d. The project is to be awarded by a method other than a competitive selection process, and the architect or engineer of record has provided a written recommendation that the project be awarded to the private sector contractor without competitive selection, and the consideration by, and the justification of, the government body are documented, in writing, in the project file and are presented to the governing board prior to the approval required in this paragraph.
 - 11. To projects subject to chapter 336.
- Section 7. Subsections (18) and (19) of section 287.012, Florida Statutes, are amended to read:
 - 287.012 Definitions.—As used in this part, the term:
- (18) "Minority business enterprise" has the same meaning as provided in s. 288.703.
- (19) "Office" means the Office of Supplier Diversity of the Department of Management Services.
- Section 8. Paragraphs (a) and (c) of subsection (2) and paragraphs (b) and (c) of subsection (3) of section 287.042, Florida Statutes, are amended to read:
- 287.042 Powers, duties, and functions.—The department shall have the following powers, duties, and functions:
- (2)(a) To establish purchasing agreements and procure state term contracts for commodities and contractual services, pursuant to s. 287.057, under which state agencies shall, and eligible users may, make purchases pursuant to s. 287.056. The

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department may restrict purchases from some term contracts to state agencies only for those term contracts where the inclusion of other governmental entities will have an adverse effect on competition or to those federal facilities located in this state. In such planning or purchasing the Office of Supplier Diversity may monitor to ensure that opportunities are afforded for contracting with minority business enterprises. The department, for state term contracts, and all agencies, for multiyear contractual services or term contracts, shall explore reasonable and economical means to utilize certified minority business enterprises. Purchases by any county, municipality, private nonprofit community transportation coordinator designated pursuant to chapter 427, while conducting business related solely to the Commission for the Transportation Disadvantaged, or other local public agency under the provisions in the state purchasing contracts, and purchases, from the corporation operating the correctional work programs, of products or services that are subject to paragraph (1)(f), are exempt from the competitive solicitation requirements otherwise applying to their purchases.

(c) Any person who files an action protesting a decision or intended decision pertaining to contracts administered by the department, a water management district, or an agency pursuant to s. 120.57(3)(b) shall post with the department, the water management district, or the agency at the time of filing the formal written protest a bond payable to the department, the water management district, or agency in an amount equal to 1 percent of the estimated contract amount. For protests of decisions or intended decisions pertaining to exceptional

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purchases, the bond shall be in an amount equal to 1 percent of the estimated contract amount for the exceptional purchase. The estimated contract amount shall be based upon the contract price submitted by the protestor or, if no contract price was submitted, the department, water management district, or agency shall estimate the contract amount based on factors including, but not limited to, the price of previous or existing contracts for similar commodities or contractual services, the amount appropriated by the Legislature for the contract, or the fair market value of similar commodities or contractual services. The agency shall provide the estimated contract amount to the vendor within 72 hours, excluding Saturdays, Sundays, and state holidays, after the filing of the notice of protest by the vendor. The estimated contract amount is not subject to protest pursuant to s. 120.57(3). The bond shall be conditioned upon the payment of all costs and charges that are adjudged against the protestor in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding. In lieu of a bond, the department, the water management district, or agency may, in either case, accept a cashier's check, official bank check, or money order in the amount of the bond. If, after completion of the administrative hearing process and any appellate court proceedings, the department, water management district, or agency prevails, it shall recover all costs and charges which shall be included in the final order or judgment, excluding attorney's fees. This section shall not apply to protests filed by the Office of Supplier Diversity. Upon payment of such costs and charges by the protestor, the bond, cashier's check, official bank check, or money order shall

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be returned to the protestor. If, after the completion of the administrative hearing process and any appellate court proceedings, the protestor prevails, the protestor shall recover from the department, water management district, or agency all costs and charges which shall be included in the final order or judgment, excluding attorney's fees.

- (3) To establish a system of coordinated, uniform procurement policies, procedures, and practices to be used by agencies in acquiring commodities and contractual services, which shall include, but not be limited to:
- (b) 1. Development of procedures for advertising solicitations. These procedures must provide for electronic posting of solicitations for at least 10 days before the date set for receipt of bids, proposals, or replies, unless the department or other agency determines in writing that a shorter period of time is necessary to avoid harming the interests of the state. The Office of Supplier Diversity may consult with the department regarding the development of solicitation distribution procedures to ensure that maximum distribution is afforded to certified minority business enterprises as defined in s. 288.703.
- 2. Development of procedures for electronic posting. The department shall designate a centralized website on the Internet for the department and other agencies to electronically post solicitations, decisions or intended decisions, and other matters relating to procurement.
- (c) Development of procedures for the receipt and opening of bids, proposals, or replies by an agency. Such procedures shall provide the Office of Supplier Diversity an opportunity to

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monitor and ensure that the contract award is consistent with the requirements of s. 287.09451.

Section 9. Paragraph (d) of subsection (3) and paragraph (b) of subsection (4) of section 287.055, Florida Statutes, are amended to read:

287.055 Acquisition of professional architectural, engineering, landscape architectural, or surveying and mapping services; definitions; procedures; contingent fees prohibited; penalties.—

- (3) PUBLIC ANNOUNCEMENT AND QUALIFICATION PROCEDURES. -
- (d) Each agency shall evaluate professional services, including capabilities, adequacy of personnel, past record, experience, whether the firm is a certified minority business enterprise as defined by the Florida Small and Minority Business Assistance Act, and other factors determined by the agency to be applicable to its particular requirements. When securing professional services, an agency must endeavor to meet the minority business enterprise procurement goals under s. 287.09451.
 - (4) COMPETITIVE SELECTION. -
- (b) The agency shall select in order of preference no fewer than three firms deemed to be the most highly qualified to perform the required services. In determining whether a firm is qualified, the agency shall consider such factors as the ability of professional personnel; whether a firm is a certified minority business enterprise; past performance; willingness to meet time and budget requirements; location; recent, current, and projected workloads of the firms; and the volume of work previously awarded to each firm by the agency, with the object

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of effecting an equitable distribution of contracts among qualified firms, provided such distribution does not violate the principle of selection of the most highly qualified firms. The agency may request, accept, and consider proposals for the compensation to be paid under the contract only during competitive negotiations under subsection (5).

Section 10. Subsections (7) through (28) of section 287.057, Florida Statutes, are amended to read:

287.057 Procurement of commodities or contractual services.—

(7) Upon issuance of any solicitation, an agency shall, upon request by the department, forward to the department one copy of each solicitation for all commodity and contractual services purchases in excess of the threshold amount provided in s. 287.017 for CATEGORY TWO. An agency shall also, upon request, furnish a copy of all competitive-solicitation tabulations. The Office of Supplier Diversity may also request from the agencies any information submitted to the department pursuant to this subsection.

(8) (a)—In order to strive to meet the minority business enterprise procurement goals set forth in s. 287.09451, an agency may reserve any contract for competitive solicitation only among certified minority business enterprises. Agencies shall review all their contracts each fiscal year and shall determine which contracts may be reserved for solicitation only among certified minority business enterprises. This reservation may only be used when it is determined, by reasonable and objective means, before the solicitation that there are capable, qualified certified minority business enterprises available to

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submit a bid, proposal, or reply on a contract to provide for effective competition. The Office of Supplier Diversity shall consult with any agency in reaching such determination when deemed appropriate.

(b) Before a contract may be reserved for solicitation only among certified minority business enterprises, the agency head must find that such a reservation is in the best interests of the state. All determinations shall be subject to s. 287.09451(5). Once a decision has been made to reserve a contract, but before sealed bids, proposals, or replies are requested, the agency shall estimate what it expects the amount of the contract to be, based on the nature of the services or commodities involved and their value under prevailing market conditions. If all the sealed bids, proposals, or replies received are over this estimate, the agency may reject the bids, proposals, or replies and request new ones from certified minority business enterprises, or the agency may reject the bids, proposals, or replies and reopen the bidding to all eligible vendors.

(c)—All agencies shall consider the use of price preferences of up to 10 percent, weighted preference formulas, or other preferences for vendors as determined appropriate pursuant to guidelines established in accordance with s. 287.09451(4) to increase the participation of minority business enterprises.

(d)—All agencies shall avoid any undue concentration of contracts or purchases in categories of commodities or contractual services in order to meet the minority business enterprise purchasing goals in s. 287.09451.

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(9) An agency may reserve any contract for competitive solicitation only among vendors who agree to use certified minority business enterprises as subcontractors or subvendors. The percentage of funds, in terms of gross contract amount and revenues, which must be expended with the certified minority business enterprise subcontractors and subvendors shall be determined by the agency before such contracts may be reserved. In order to bid on a contract so reserved, the vendor shall identify those certified minority business enterprises which will be utilized as subcontractors or subvendors by sworn statement. At the time of performance or project completion, the contractor shall report by sworn statement the payments and completion of work for all certified minority business enterprises used in the contract.

- (8) (10) An agency may shall not divide the solicitation of commodities or contractual services so as to avoid the requirements of subsections (1)-(3).
- (9)(11) A contract for commodities or contractual services may be awarded without competition if state or federal law prescribes with whom the agency must contract or if the rate of payment or the recipient of the funds is established during the appropriations process.
- (12)—If two equal responses to a solicitation or a request for quote are received and one response is from a certified minority business enterprise, the agency shall enter into a contract with the certified minority business enterprise.
- (10) (13) Extension of a contract for commodities or contractual services must be in writing for a period not to exceed 6 months and is subject to the same terms and conditions

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set forth in the initial contract and any written amendments signed by the parties. There may be only one extension of a contract unless the failure to meet the criteria set forth in the contract for completion of the contract is due to events beyond the control of the contractor.

(11) (14) Contracts for commodities or contractual services may be renewed for a period that may not exceed 3 years or the term of the original contract, whichever is longer. Renewal of a contract for commodities or contractual services must be in writing and is subject to the same terms and conditions set forth in the initial contract and any written amendments signed by the parties. If the commodity or contractual service is purchased as a result of the solicitation of bids, proposals, or replies, the price of the commodity or contractual service to be renewed must be specified in the bid, proposal, or reply, except that an agency may negotiate lower pricing. A renewal contract may not include any compensation for costs associated with the renewal. Renewals are contingent upon satisfactory performance evaluations by the agency and subject to the availability of funds. Exceptional purchase contracts pursuant to paragraphs (3) (a) and (c) may not be renewed. With the exception of subsection (9) (11), if a contract amendment results in a longer contract term or increased payments, a state agency may not renew or amend a contract for the outsourcing of a service or activity that has an original term value exceeding \$5 million before submitting a written report concerning contract performance to the Governor, the President of the Senate, and the Speaker of the House of Representatives at least 90 days before execution of the renewal or amendment.

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(12)(a)(15)(a) For each contractual services contract, the agency shall designate an employee to function as contract manager who is responsible for enforcing performance of the contract terms and conditions and serves as a liaison between the contractor and the agency. The contract manager may not be an individual who has been employed, within the previous 5 years, by the vendor awarded the contractual services contract. The primary responsibilities of a contract manager include:

- 1. Participating in the solicitation development and review of contract documents.
- 2. Monitoring the contractor's progress and performance to ensure procured products and services conform to the contract requirements and keep timely records of findings.
- 3. Managing and documenting any changes to the contract through the amendment process authorized by the terms of the contract.
- 4. Monitoring the contract budget to ensure sufficient funds are available throughout the term of the contract.
- 5. Exercising applicable remedies, as appropriate, when a contractor's performance is deficient.
- (b) Each contract manager who is responsible for contracts in excess of the threshold amount for CATEGORY TWO must, at a minimum, complete training conducted by the Chief Financial Officer for accountability in contracts and grant management. The Chief Financial Officer shall evaluate such training every 5 years to assess its effectiveness and update the training curriculum. The Chief Financial Officer shall establish and disseminate uniform procedures pursuant to s. 17.03(3) to ensure that contractual services have been rendered in accordance with

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the contract terms before the agency processes the invoice for payment. The procedures must include, but need not be limited to, procedures for monitoring and documenting contractor performance, reviewing and documenting all deliverables for which payment is requested by vendors, and providing written certification by contract managers of the agency's receipt of goods and services.

- (c) Each contract manager who is responsible for contracts in excess of \$100,000 annually must, in addition to the accountability in contracts and grant management training required in paragraph (b) and within 6 months after being assigned responsibility for such contracts, complete training in contract management and become a certified contract manager. The department is responsible for establishing and disseminating the training and certification requirements for certified contract managers. Training must promote best practices and procedures related to negotiating, managing, and ensuring accountability in agency contracts and grant agreements, which must include the use of case studies based upon previous audits, contracts, and grant agreements. A certified contract manager must complete training every 5 years for certification renewal. Training and certification must be coordinated by the department, and the training must be conducted jointly by the department and the Department of Financial Services. The department shall evaluate such training every 5 years to assess its effectiveness and update the training curriculum.
- (d) Each contract manager who is responsible for contracts in excess of \$10 million annually must, in addition to the training required in paragraph (b) and the training and

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certification required in paragraph (c), possess at least 5 years of experience managing contracts totaling at least in excess of \$5 million annually.

- (13) (16) Each agency shall designate at least one employee who shall serve as a contract administrator responsible for maintaining a contract file and financial information on all contractual services contracts and who shall serve as a liaison with the contract managers and the department. For a contract of \$500,000 or less annually, the contract administrator may also serve as the contract manager if he or she has completed the required training. For a contract in excess of \$500,000 annually, the contract administrator may not serve as both the contract administrator and the contract manager.
- $\underline{(14)(a)(17)(a)}$ For a contract in excess of the threshold amount provided in s. 287.017 for CATEGORY FOUR, the agency head shall appoint:
- 1. At least three persons to independently evaluate proposals and replies who collectively have experience and knowledge in the program areas and service requirements for the commodity or contractual services sought.
- 2. At least three persons to a negotiation team to conduct negotiations during a competitive sealed reply procurement. The negotiation team members must collectively have experience and knowledge in negotiating contracts, contract procurement, and the program areas and service requirements for the commodity or contractual services sought.
- (b)1. If the value of a contract is in excess of \$1 million in any fiscal year, at least one of the persons conducting negotiations must be a certified contract negotiator.

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2. If the value of a contract is in excess of \$10 million in any fiscal year, at least one of the persons conducting negotiations must be a Project Management Professional, as certified by the Project Management Institute. The Project Management Professional shall provide guidance based on his or her experience, education, and competency to lead and direct complex projects.

- 3. The department is responsible for establishing and disseminating the certification and training requirements for certified contract negotiators. Training must ensure that certified contract negotiators are knowledgeable about effective negotiation strategies, capable of successfully implementing those strategies, and involved appropriately in the procurement process. The department shall evaluate such training every 5 years in order to assess its effectiveness and update the training curriculum. A certified contract negotiator is required to complete training every 5 years for certification renewal. Qualification requirements for certification must include:
- a. At least 12 months' experience as a purchasing agent, contract manager, or contract administrator for an agency or a local governmental entity where at least 50 percent of the designated duties included procuring commodities or contractual services, participating in contract negotiation, contract management, or contract administration, or working as an agency attorney whose duties included providing legal counsel to the agency's purchasing or contracting staff.
- b. Experience during the preceding 5 years in leading at least two federal, state, or local government negotiation teams through a negotiated procurement, or participation in at least

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three federal, state, or local government negotiated procurements.

- (15)(18) Any person who supervises contract administrators or contract or grant managers that meet criteria for certification in subsection (12) (15) shall annually complete public procurement training for supervisors within 12 months after appointment to the supervisory position. The department is responsible for establishing and disseminating the training course content required for supervisors.
- (16) (a) 1. (19) (a) 1. Each agency must avoid, neutralize, or mitigate significant potential organizational conflicts of interest before a contract is awarded. If the agency elects to mitigate the significant potential organizational conflict or conflicts of interest, an adequate mitigation plan, including organizational, physical, and electronic barriers, shall be developed.
- 2. If a conflict cannot be avoided or mitigated, an agency may proceed with the contract award if the agency head certifies that the award is in the best interests of the state. The agency head must specify in writing the basis for the certification.
- (b)1. An agency head may not proceed with a contract award under subparagraph (a)2. if a conflict of interest is based upon the vendor gaining an unfair competitive advantage.
- 2. An unfair competitive advantage exists when the vendor competing for the award of a contract obtained:
- a. Access to information that is not available to the public and would assist the vendor in obtaining the contract; or
- b. Source selection information that is relevant to the contract but is not available to all competitors and that would

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assist the vendor in obtaining the contract.

- (c) A person who receives a contract that has not been procured pursuant to subsections (1)-(3) to perform a feasibility study of the potential implementation of a subsequent contract, who participates in the drafting of a solicitation or who develops a program for future implementation, is not eligible to contract with the agency for any other contracts dealing with that specific subject matter, and any firm in which such person has any interest is not eligible to receive such contract. However, this prohibition does not prevent a vendor who responds to a request for information from being eligible to contract with an agency.
- (17)(20) Each agency shall establish a review and approval process for all contractual services contracts costing more than the threshold amount provided for in s. 287.017 for CATEGORY THREE which shall include, but not be limited to, program, financial, and legal review and approval. Such reviews and approvals shall be obtained before the contract is executed.
- (18) (21) In any procurement that costs more than the threshold amount provided for in s. 287.017 for CATEGORY TWO and is accomplished without competition, the individuals taking part in the development or selection of criteria for evaluation, the evaluation process, and the award process shall attest in writing that they are independent of, and have no conflict of interest in, the entities evaluated and selected.
- (19) (22) Nothing in this section shall affect the validity or effect of any contract in existence on October 1, 1990.
- $\underline{(20)}$ An agency may contract for services with any independent, nonprofit college or university which is located

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within the state on the same basis as it may contract with any state university or college if the independent, nonprofit college or university:

- (a) Is accredited by the Southern Association of Colleges and Schools; or
- (b) Is authorized to operate within this state pursuant to chapter 1005, offers a professional degree, and is accredited by the Middle States Commission on Higher Education.
- (21) (24) The department, in consultation with the Chief Financial Officer and the state chief information officer, shall maintain a program for online procurement of commodities and contractual services. To enable the state to promote open competition and leverage its buying power, agencies shall participate in the online procurement program, and eligible users may participate in the program. Only vendors prequalified as meeting mandatory requirements and qualifications criteria may participate in online procurement.
- (a) The department may contract for equipment and services necessary to develop and implement online procurement.
- (b) The department shall adopt rules to administer the program for online procurement. The rules must include, but not be limited to:
- 1. Determining the requirements and qualification criteria for prequalifying vendors.
- 2. Establishing the procedures for conducting online procurement.
- 3. Establishing the criteria for eligible commodities and contractual services.
 - 4. Establishing the procedures for providing access to

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online procurement.

- 5. Determining the criteria warranting any exceptions to participation in the online procurement program.
- (c) The department may impose and shall collect all fees for the use of the online procurement systems.
- 1. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of the services, including administrative and project service costs in accordance with the policies of the department.
- 2. If the department contracts with a provider for online procurement, the department, pursuant to appropriation, shall compensate the provider from the fees after the department has satisfied all ongoing costs. The provider shall report transaction data to the department each month so that the department may determine the amount due and payable to the department from each vendor.
- 3. All fees that are due and payable to the state on a transactional basis or as a fixed percentage of the cost savings generated are subject to s. 215.31 and must be remitted within 40 days after receipt of payment for which the fees are due. For fees that are not remitted within 40 days, the vendor shall pay interest at the rate established under s. 55.03(1) on the unpaid balance from the expiration of the 40-day period until the fees are remitted.
- 4. All fees and surcharges collected under this paragraph shall be deposited in the Operating Trust Fund as provided by law.

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(22) (25) Each solicitation for the procurement of commodities or contractual services shall include the following provision: "Respondents to this solicitation or persons acting on their behalf may not contact, between the release of the solicitation and the end of the 72-hour period following the agency posting the notice of intended award, excluding Saturdays, Sundays, and state holidays, any employee or officer of the executive or legislative branch concerning any aspect of this solicitation, except in writing to the procurement officer or as provided in the solicitation documents. Violation of this provision may be grounds for rejecting a response."

(23) (a) $\frac{(26)}{(a)}$ For each contractual services contract of \$5 million or greater, the agency head shall establish a continuing oversight team after the contract has been awarded. The agency head shall appoint at least four persons, one of whom must be the certified contract manager, to the continuing oversight team. If the value of the contractual services contract is \$10 million or greater, at least one of the persons on the continuing oversight team must possess at least 5 years of experience in managing contracts of a similar scope or size. If the value of the contractual services contract is \$20 million or greater, the continuing oversight team shall consist of at least five persons; at least one of the persons on the continuing oversight team must be from an agency other than the agency or agencies participating in the contract. Members of the continuing oversight team must be agency employees and must collectively have experience and knowledge in contract management, contract administration, contract enforcement, and the program areas and service requirements for the contractual

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services purchased.

- (b)1. For contracts of \$5 million or greater, each continuing oversight team must meet at least quarterly.
- 2. For contracts of \$10 million or greater, each continuing oversight team must meet at least monthly. A representative of the contractor must be made available to members of the continuing oversight team for at least one meeting every calendar quarter to respond to any questions or requests for information from the continuing oversight team concerning contractor performance.
- (c)1. Within 30 days after the formation of the continuing oversight team, the continuing oversight team must convene an initial meeting with representatives of the contractor to achieve a mutual understanding of the contract requirements; to provide the contractor with an orientation to the contract management process; and to provide an explanation of the role of the continuing oversight team, contract manager, and contract administrator.
- 2. The continuing oversight team must meet to discuss the status of the contract, the pace of deliverables, the quality of deliverables, contractor responsiveness, and contractor performance. The contract administrator must be present at each meeting with the contract file and all applicable financial information. The continuing oversight team may submit written questions to the contractor concerning any items discussed during a continuing oversight team meeting. The contractor must respond to the team's questions within 10 business days after receiving the written questions. The questions and responses must be included in the contract file.

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(d) The continuing oversight team must notify, in writing:

- 1. The agency head and the department of any deficiency in a contractor's performance which substantially affects the pace of deliverables or the likelihood of the successful completion of the contract.
- 2. The agency head, the department, and the Office of Policy and Budget in the Executive Office of the Governor of any significant change in contract scope or any increase in the cost of the contract that is 5 percent of the planned contract cost or greater within the fiscal year for contractual service contracts of at least \$5 million.
- 3. The agency head, the department, the Office of Policy and Budget in the Executive Office of the Governor, and the legislative appropriations committees of any significant change in contract scope or any increase in the cost of the contract that is 5 percent of the planned contract cost or greater within the fiscal year for contractual service contracts of \$10 million or greater.
- (24) (a) (27) (a) In determining whether a vendor is a responsible vendor, an agency may establish financial stability criteria and require a vendor to demonstrate its financial stability. If an agency requires a vendor to demonstrate its financial stability during the competitive solicitation process, the agency must accept any of the following as evidence of the vendor's financial stability:
- 1. Audited financial statements that demonstrate the vendor's satisfaction of financial stability criteria.
- 2. Documentation of an investment grade rating from a credit rating agency designated as a nationally recognized

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statistical rating organization by the Securities and Exchange Commission.

- 3.a. For a vendor with annual revenues exceeding \$1 billion, a letter containing a written declaration, pursuant to s. 92.525, issued by the chief financial officer or controller attesting that the vendor is financially stable and meets the definition of financial stability in paragraph (b).
- b. For a vendor with annual revenues of \$1 billion or less, documentation, based on criteria established by the agency, evidencing that the vendor is financially stable and meets the definition of financial stability in paragraph (b). The criteria established by the agency shall be reasonably related to the value of the contract and may not include audited financial statements.
- (b) For purposes of this subsection, the term "financial stability" means, at a minimum, having adequate income and capital and the capacity to efficiently allocate resources, assess and manage financial risks, and maintain financial soundness through the term of the contract.
- (c) This subsection does not preclude an agency from requiring a performance bond for the duration of the contract, when appropriate.
- (25) (28) An agency may substitute verifiable, related work experience in lieu of postsecondary education requirements for contractual services pursuant to s. 112.219 if the person seeking the contract for services is otherwise qualified for such contract.
- Section 11. Paragraph (c) of subsection (10) of section 287.059, Florida Statutes, is amended to read:

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929	287.059 Private attorney services.—
930	(10) Agencies are encouraged to use the following criteria
931	when selecting outside firms for attorney services:
932	(c) The firm's minority status.
933	Section 12. <u>Section 287.093</u> , Florida Statutes, is repealed.
934	Section 13. <u>Section 287.0931</u> , Florida Statutes, is
935	repealed.
936	Section 14. Section 287.094, Florida Statutes, is repealed.
937	Section 15. Section 287.0943, Florida Statutes, is
938	repealed.
939	Section 16. <u>Section 287.09431</u> , Florida Statutes, is
940	repealed.
941	Section 17. <u>Section 287.09451</u> , Florida Statutes, is
942	repealed.
943	Section 18. <u>Section 287.0947</u> , Florida Statutes, is
944	repealed.
945	Section 19. <u>Section 288.1167</u> , Florida Statutes, is
946	repealed.
947	Section 20. Subsections (1), (3), (4), and (5) of section
948	288.703, Florida Statutes, are amended to read:
949	288.703 Definitions.—As used in ss. 288.702-288.706, the
950	term:
951	(1) "Certified minority business enterprise" means a
952	business which has been certified by the certifying organization
953	or jurisdiction in accordance with s. 287.0943(1) and (2).
954	(3) "Minority business enterprise" means any small business
955	concern as defined in subsection (6) which is organized to
956	engage in commercial transactions, which is domiciled in
957	Florida, and which is at least 51-percent-owned by minority

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persons who are members of an insular group that is of a particular racial, ethnic, or gender makeup or national origin, which has been subjected historically to disparate treatment due to identification in and with that group resulting in an underrepresentation of commercial enterprises under the group's control, and whose management and daily operations are controlled by such persons. A minority business enterprise may primarily involve the practice of a profession. Ownership by a minority person does not include ownership which is the result of a transfer from a nonminority person to a minority person within a related immediate family group if the combined total net asset value of all members of such family group exceeds \$1 million. For purposes of this subsection, the term "related immediate family group" means one or more children under 16 years of age and a parent of such children or the spouse of such parent residing in the same house or living unit.

- (4)—"Minority person" means a lawful, permanent resident of Florida who is:
- (a) An African American, a person having origins in any of the black racial groups of the African Diaspora, regardless of cultural origin.
- (b) A Hispanic American, a person of Spanish or Portuguese culture with origins in Spain, Portugal, Mexico, South America, Central America, or the Caribbean, regardless of race.
- (c) An Asian American, a person having origins in any of the original peoples of the Far East, Southeast Asia, the Indian Subcontinent, or the Pacific Islands, including the Hawaiian Islands before 1778.
 - (d) A Native American, a person who has origins in any of

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the Indian Tribes of North America before 1835, upon presentation of proper documentation thereof as established by rule of the Department of Management Services.

(c) An American woman.

(2) (5) "Ombudsman" means an office or individual whose responsibilities include coordinating with the Office of Supplier Diversity for the interests of and providing assistance to small and minority business enterprises in dealing with governmental agencies and in developing proposals for changes in state agency rules.

Section 21. Section 288.7031, Florida Statutes, is amended to read:

288.7031 Application of <u>definition of small business</u>

certain definitions.—The <u>definition definitions</u> of "small

business," "minority business enterprise," and "certified

minority business enterprise" provided in s. 288.703 <u>applies</u>

apply to the state and all political subdivisions of the state.

Section 22. <u>Section 288.706</u>, Florida Statutes, is repealed.

Section 23. Subsection (5) of section 348.754, Florida Statutes, is amended to read:

348.754 Purposes and powers.-

(5) The authority shall encourage the inclusion of local-, small-, minority-, and women-owned businesses in its procurement and contracting opportunities.

Section 24. Section 373.1135, Florida Statutes, is amended to read:

373.1135 Small business program.—Each water management district, as created in this chapter, may implement a small business program designed to help small businesses, including

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those owned by women and minorities, to participate in district procurement and contract activities. The purpose of the program is to spur economic development and support small businesses, including women-owned and minority-owned businesses, to successfully expand in the marketplace. Program specifics shall be provided by rule pursuant to s. 373.113.

Section 25. Section 373.607, Florida Statutes, is repealed.

Section 26. Paragraph (g) of subsection (1) of section

376.84, Florida Statutes, is amended to read:

376.84 Brownfield redevelopment economic incentives.—It is the intent of the Legislature that brownfield redevelopment activities be viewed as opportunities to significantly improve the utilization, general condition, and appearance of these sites. Different standards than those in place for new development, as allowed under current state and local laws, should be used to the fullest extent to encourage the redevelopment of a brownfield. State and local governments are encouraged to offer redevelopment incentives for this purpose, as an ongoing public investment in infrastructure and services, to help eliminate the public health and environmental hazards, and to promote the creation of jobs in these areas. Such incentives may include financial, regulatory, and technical assistance to persons and businesses involved in the redevelopment of the brownfield pursuant to this act.

- (1) Financial incentives and local incentives for redevelopment may include, but not be limited to:
- (g) Minority business enterprise programs as provided in s. 287.0943.
 - Section 27. Paragraph (d) of subsection (7) of section

1001.706, Florida Statutes, is amended to read:

1001.706 Powers and duties of the Board of Governors.-

(7) POWERS AND DUTIES RELATING TO PROPERTY. -

(d) The Board of Governors, or the board's designee, shall ensure compliance with the provisions of s. 287.09451 for all procurement and ss. 255.101 and 255.102 for construction contracts, and rules adopted pursuant thereto, relating to the utilization of minority business enterprises, except that procurements costing less than the amount provided for in CATEGORY FIVE as provided in s. 287.017 shall not be subject to s. 287.09451.

Section 28. Paragraph (c) of subsection (1) of section 1013.46, Florida Statutes, is amended to read:

1013.46 Advertising and awarding contracts; prequalification of contractor.—

(1)

(c)—As an option, any county, municipality, or board may set aside up to 10 percent of the total amount of funds allocated for the purpose of entering into construction capital project contracts with minority business enterprises, as defined in s. 287.094. Such contracts shall be competitively bid only among minority business enterprises. The set—aside shall be used to redress present effects of past discriminatory practices and shall be subject to periodic reassessment to account for changing needs and circumstances.

Section 29. Subsection (1) of section 43.16, Florida Statutes, is amended to read:

43.16 Justice Administrative Commission; membership, powers and duties.—

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(1) There is hereby created a Justice Administrative Commission, with headquarters located in the state capital. The necessary office space for use of the commission shall be furnished by the proper state agency in charge of state buildings. For purposes of the fees imposed on agencies pursuant to $\underline{s.\ 287.057(21)}\ \underline{s.\ 287.057(24)}$, the Justice Administrative Commission shall be exempt from such fees.

Section 30. Paragraph (a) of subsection (2) of section 110.116, Florida Statutes, is amended to read:

110.116 Personnel information system; payroll procedures.-

In recognition of the critical nature of the statewide personnel and payroll system commonly known as People First, the Legislature finds that it is in the best interest of the state to continue partnering with the current People First third-party operator. The People First System annually processes 500,000 employment applications, 455,000 personnel actions, and the state's \$9.5-billion payroll. The Legislature finds that the continuity of operations of the People First System and the critical functions it provides such as payroll, employee health insurance benefit records, and other critical services must not be interrupted. Presently, the Chief Financial Officer is undertaking the development of a new statewide accounting and financial management system, commonly known as the Planning, Accounting, and Ledger Management (PALM) system, scheduled to be operational in the year 2026. The procurement and implementation of an entire replacement of the People First System will impede the timeframe needed to successfully integrate the state's payroll system with the PALM system. In order to maintain continuity of operations and to ensure the successful completion

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1103 of the PALM system, the Legislature directs that:

- (a) The department, pursuant to $\underline{s. 287.057(9)}$ $\underline{s.}$ $\underline{287.057(11)}$, shall enter into a 3-year contract extension with the entity operating the People First System on January 1, 2024. The contract extension must:
- 1. Provide for the integration of the current People First System with PALM.
- 2. Exclude major functionality updates or changes to the People First System prior to completion of the PALM system. This does not include:
- a. Routine system maintenance such as code updates following open enrollment; or
- b. The technical remediation necessary to integrate the system with PALM within the PALM project's planned implementation schedule.
- 3. Include project planning and analysis deliverables necessary to:
 - a. Detail and document the state's functional requirements.
- b. Estimate the cost of transitioning the current People First System to a cloud computing infrastructure within the contract extension and after the successful integration with PALM. The project cost evaluation shall estimate the annual cost and capacity growth required to host the system in a cloud environment.

The department shall develop these system specifications in conjunction with the Department of Financial Services and the Auditor General.

4. Include technical support for state agencies that may

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need assistance in remediating or integrating current financial shadow systems with People First in order to integrate with PALM or the cloud version of People First.

- 5. Include organizational change management and training deliverables needed to support the implementation of PALM payroll functionality and the People First System cloud upgrade. Responsibilities of the operator and the department shall be outlined in a project role and responsibility assignment chart within the contract.
- 6. Include an option to renew the contract for one additional year.
- Section 31. Paragraph (g) of subsection (3) of section 212.096, Florida Statutes, is amended to read:
- 212.096 Sales, rental, storage, use tax; enterprise zone jobs credit against sales tax.—
- (3) In order to claim this credit, an eligible business must file under oath with the governing body or enterprise zone development agency having jurisdiction over the enterprise zone where the business is located, as applicable, a statement which includes:
- (g) Whether the business is a small business as defined \underline{in} s. 288.703(3) by s. 288.703(6).
- Section 32. Paragraph (a) of subsection (2) of section 1155 215.971, Florida Statutes, is amended to read:
- 1156 215.971 Agreements funded with federal or state 1157 assistance.—
 - (2) For each agreement funded with federal or state financial assistance, the state agency shall designate an employee to function as a grant manager who shall be responsible

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for enforcing performance of the agreement's terms and conditions and who shall serve as a liaison with the recipient or subrecipient.

- (a)1. Each grant manager who is responsible for agreements in excess of the threshold amount for CATEGORY TWO under s. 287.017 must, at a minimum, complete training conducted by the Chief Financial Officer for accountability in contracts and grant management.
- 2. Effective December 1, 2014, each grant manager responsible for agreements in excess of \$100,000 annually must complete the training and become a certified contract manager as provided under $\underline{s.\ 287.057(12)}\ \underline{s.\ 287.057(15)}$. All grant managers must become certified contract managers within 24 months after establishment of the training and certification requirements by the Department of Management Services and the Department of Financial Services.

Section 33. Subsection (5) of section 282.201, Florida Statutes, is amended to read:

- 282.201 State data center.—The state data center is established within the department. The provision of data center services must comply with applicable state and federal laws, regulations, and policies, including all applicable security, privacy, and auditing requirements. The department shall appoint a director of the state data center who has experience in leading data center facilities and has expertise in cloud-computing management.
- (5) NORTHWEST REGIONAL DATA CENTER CONTRACT.—In order for the department to carry out its duties and responsibilities relating to the state data center, the secretary of the

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department shall contract by July 1, 2022, with the Northwest Regional Data Center pursuant to s. 287.057(9) s. 287.057(11).

The contract shall provide that the Northwest Regional Data Center will manage the operations of the state data center and provide data center services to state agencies.

- (a) The department shall provide contract oversight, including, but not limited to, reviewing invoices provided by the Northwest Regional Data Center for services provided to state agency customers.
- (b) The department shall approve or request updates to invoices within 10 business days after receipt. If the department does not respond to the Northwest Regional Data Center, the invoice will be approved by default. The Northwest Regional Data Center must submit approved invoices directly to state agency customers.

Section 34. Effective only if the reversion of text pursuant to section 53 of chapter 2024-228, Laws of Florida, is abrogated, paragraph (a) of subsection (3) of section 282.709, Florida Statutes, is amended to read:

- 282.709 State agency law enforcement radio system and interoperability network.—
- (3) In recognition of the critical nature of the statewide law enforcement radio communications system, the Legislature finds that there is an immediate danger to the public health, safety, and welfare, and that it is in the best interest of the state to continue partnering with the system's current operator. The Legislature finds that continuity of coverage is critical to supporting law enforcement, first responders, and other public safety users. The potential for a loss in coverage or a lack of

interoperability between users requires emergency action and is a serious concern for officers' safety and their ability to communicate and respond to various disasters and events.

- (a) The department, pursuant to $\underline{s. 287.057(9)}$ $\underline{s.}$ $\underline{287.057(11)}$, shall enter into a 15-year contract with the entity that was operating the statewide radio communications system on January 1, 2021. The contract must include:
 - 1. The purchase of radios;
 - 2. The upgrade to the Project 25 communications standard;
- 3. Increased system capacity and enhanced coverage for system users;
- 4. Operations, maintenance, and support at a fixed annual rate;
 - 5. The conveyance of communications towers to the department; and
- 6. The assignment of communications tower leases to the department.
- Section 35. Paragraph (b) of subsection (3) of section 286.101, Florida Statutes, is amended to read:
- 1238 286.101 Foreign gifts and contracts.—
- 1239 (3)

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- 1240 (b) Disclosure under this subsection is not required with 1241 respect to:
- 1. A proposal to sell commodities through the online procurement program established pursuant to $\underline{s. 287.057(19)}$ $\underline{s.}$
- 2. A proposal to sell commodities to a university pursuant to Board of Governors Regulation 18.001;
 - 3. An application or proposal from an entity that discloses

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foreign gifts or grants under subsection (2) or s. 1010.25;

- 4. An application or proposal from a foreign source that, if granted or accepted, would be disclosed under subsection (2) or s. 1010.25; or
- 5. An application or proposal from a public or not-for-profit research institution with respect to research funded by any federal agency.

Section 36. Paragraph (a) of subsection (3) of section 287.0571, Florida Statutes, is amended to read:

287.0571 Business case to outsource; applicability.-

- (3) This section does not apply to:
- (a) A procurement of commodities and contractual services listed in $\underline{s.\ 287.057(3)}$ (d) and (e) and (20) $\underline{s.\ 287.057(3)}$ (d) and (e) and (23).

Section 37. Paragraph (b) of subsection (2) of section 288.0001, Florida Statutes, is amended to read:

288.0001 Economic Development Programs Evaluation.—The Office of Economic and Demographic Research and the Office of Program Policy Analysis and Government Accountability (OPPAGA) shall develop and present to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chairs of the legislative appropriations committees the Economic Development Programs Evaluation.

- (2) The Office of Economic and Demographic Research and OPPAGA shall provide a detailed analysis of economic development programs as provided in the following schedule:
- (b) By January 1, 2015, and every 3 years thereafter, an analysis of:
 - 1. The entertainment industry sales tax exemption program

1277 established under s. 288.1258.

- 2. VISIT Florida and its programs established or funded under ss. 288.122-288.12265 and 288.124.
- 3. The Florida Sports Foundation and related programs, including those established under ss. 288.1162, 288.11621, and 288.1166, and 288.1167.

Section 38. Paragraph (b) of subsection (4) of section 295.187, Florida Statutes, is amended to read:

295.187 Florida Veteran Business Enterprise Opportunity Act.—

- (4) VENDOR PREFERENCE.
- (b) Notwithstanding s. 287.057(12), If a veteran business enterprise entitled to the vendor preference under this section and one or more businesses entitled to this preference or another vendor preference provided by law submit bids, proposals, or replies for procurement of commodities or contractual services which are equal with respect to all relevant considerations, including price, quality, and service, the state agency shall award the procurement or contract to the business having the smallest net worth.

Section 39. Subsection (3) of section 320.63, Florida Statutes, is amended to read:

320.63 Application for license; contents.—Any person desiring to be licensed pursuant to ss. 320.60-320.70 shall make application therefor to the department upon a form containing such information as the department requires. The department shall require, with such application or otherwise and from time to time, all of the following, which information may be considered by the department in determining the fitness of the

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applicant or licensee to engage in the business for which the applicant or licensee desires to be licensed:

(3) From each manufacturer, distributor, or importer which utilizes an identical blanket basic agreement for its dealers or distributors in this state, which agreement comprises all or any part of the applicant's or licensee's agreements with motor vehicle dealers in this state, a copy of the written agreement and all supplements thereto, together with a list of the applicant's or licensee's authorized dealers or distributors and their addresses. The applicant or licensee shall further notify the department immediately of the appointment of any additional dealer or distributor. The applicant or licensee shall annually report to the department on its efforts to add new minority dealer points, including difficulties encountered under ss. 320.61-320.70. For purposes of this section "minority" shall have the same meaning as that given it in the definition of "minority person" in s. $760.80 ext{ s. } 288.703$. Not later than 60days before the date a revision or modification to a franchise agreement is offered uniformly to a licensee's motor vehicle dealers in this state, the licensee shall notify the department of such revision, modification, or addition to the franchise agreement on file with the department. In no event may a franchise agreement, or any addendum or supplement thereto, be offered to a motor vehicle dealer in this state until the applicant or licensee files an affidavit with the department acknowledging that the terms or provisions of the agreement, or any related document, are not inconsistent with, prohibited by, or contrary to the provisions contained in ss. 320.60-320.70. Any franchise agreement offered to a motor vehicle dealer in

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this state shall provide that all terms and conditions in such agreement inconsistent with the law and rules of this state are of no force and effect.

Section 40. Paragraph (a) of subsection (2) of section 376.3072, Florida Statutes, is amended to read:

376.3072 Florida Petroleum Liability and Restoration Insurance Program.—

- (2)(a) An owner or operator of a petroleum storage system may become an insured in the restoration insurance program at a facility if:
- 1. A site at which an incident has occurred is eligible for restoration if the insured is a participant in the third-party liability insurance program or otherwise meets applicable financial responsibility requirements. After July 1, 1993, the insured must also provide the required excess insurance coverage or self-insurance for restoration to achieve the financial responsibility requirements of 40 C.F.R. s. 280.97, subpart H, not covered by paragraph (d).
- 2. A site which had a discharge reported before January 1, 1989, for which notice was given pursuant to s. 376.3071(10) and which is ineligible for the third-party liability insurance program solely due to that discharge is eligible for participation in the restoration program for an incident occurring on or after January 1, 1989, pursuant to subsection (3). Restoration funding for an eligible contaminated site will be provided without participation in the third-party liability insurance program until the site is restored as required by the department or until the department determines that the site does not require restoration.

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3. Notwithstanding paragraph (b), a site where an application is filed with the department before January 1, 1995, where the owner is a small business under <u>s. 288.703(3)</u> s. 288.703(6), a Florida College System institution with less than 2,500 FTE, a religious institution as defined by s. 212.08(7)(m), a charitable institution as defined by s. 212.08(7)(p), or a county or municipality with a population of less than 50,000, is eligible for up to \$400,000 of eligible restoration costs, less a deductible of \$10,000 for small businesses, eligible Florida College System institutions, and religious or charitable institutions, and \$30,000 for eligible counties and municipalities, if:

- a. Except as provided in sub-subparagraph e., the facility was in compliance with department rules at the time of the discharge.
- b. The owner or operator has, upon discovery of a discharge, promptly reported the discharge to the department, and drained and removed the system from service, if necessary.
- c. The owner or operator has not intentionally caused or concealed a discharge or disabled leak detection equipment.
- d. The owner or operator proceeds to complete initial remedial action as specified in department rules.
- e. The owner or operator, if required and if it has not already done so, applies for third-party liability coverage for the facility within 30 days after receipt of an eligibility order issued by the department pursuant to this subparagraph.

However, the department may consider in-kind services from eligible counties and municipalities in lieu of the \$30,000

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deductible. The cost of conducting initial remedial action as defined by department rules is an eligible restoration cost pursuant to this subparagraph.

- 4.a. By January 1, 1997, facilities at sites with existing contamination must have methods of release detection to be eligible for restoration insurance coverage for new discharges subject to department rules for secondary containment. Annual storage system testing, in conjunction with inventory control, shall be considered to be a method of release detection until the later of December 22, 1998, or 10 years after the date of installation or the last upgrade. Other methods of release detection for storage tanks which meet such requirement are:
- (I) Interstitial monitoring of tank and integral piping secondary containment systems;
 - (II) Automatic tank gauging systems; or
- (III) A statistical inventory reconciliation system with a tank test every 3 years.
- b. For pressurized integral piping systems, the owner or operator must use:
- (I) An automatic in-line leak detector with flow restriction meeting the requirements of department rules used in conjunction with an annual tightness or pressure test; or
- (II) An automatic in-line leak detector with electronic flow shut-off meeting the requirements of department rules.
- c. For suction integral piping systems, the owner or operator must use:
- (I) A single check valve installed directly below the suction pump if there are no other valves between the dispenser and the tank; or

(II) An annual tightness test or other approved test.

- d. Owners of facilities with existing contamination that install internal release detection systems pursuant to subsubparagraph a. shall permanently close their external groundwater and vapor monitoring wells pursuant to department rules by December 31, 1998. Upon installation of the internal release detection system, such wells must be secured and taken out of service until permanent closure.
- e. Facilities with vapor levels of contamination meeting the requirements of or below the concentrations specified in the performance standards for release detection methods specified in department rules may continue to use vapor monitoring wells for release detection.
- f. The department may approve other methods of release detection for storage tanks and integral piping which have at least the same capability to detect a new release as the methods specified in this subparagraph.

Sites meeting the criteria of this subsection for which a site rehabilitation completion order was issued before June 1, 2008, do not qualify for the 2008 increase in site rehabilitation funding assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the criteria of this subsection for which a site rehabilitation completion order was not issued before June 1, 2008, regardless of whether they have previously transitioned to nonstate-funded cleanup status, may continue state-funded cleanup pursuant to s. 376.3071(6) until a site rehabilitation completion order is issued or the increased site rehabilitation funding assistance limit is reached, whichever

1451 occurs first.

Section 41. Paragraph (a) of subsection (1) of section 394.47865, Florida Statutes, is amended to read:

394.47865 South Florida State Hospital; privatization.-

- (1) The Department of Children and Families shall, through a request for proposals, privatize South Florida State Hospital. The department shall plan to begin implementation of this privatization initiative by July 1, 1998.
- (a) Notwithstanding <u>s. 287.057(11)</u> <u>s. 287.057(14)</u>, the department may enter into agreements, not to exceed 20 years, with a private provider, a coalition of providers, or another agency to finance, design, and construct a treatment facility having up to 350 beds and to operate all aspects of daily operations within the facility. The department may subcontract any or all components of this procurement to a statutorily established state governmental entity that has successfully contracted with private companies for designing, financing, acquiring, leasing, constructing, and operating major privatized state facilities.

Section 42. Paragraph (b) of subsection (2) and subsection (3) of section 402.7305, Florida Statutes, are amended to read:
402.7305 Department of Children and Families; procurement of contractual services; contract management.—

- (2) PROCUREMENT OF COMMODITIES AND CONTRACTUAL SERVICES.-
- (b) When it is in the best interest of a defined segment of its consumer population, the department may competitively procure and contract for systems of treatment or service that involve multiple providers, rather than procuring and contracting for treatment or services separately from each

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participating provider. The department must ensure that all providers that participate in the treatment or service system meet all applicable statutory, regulatory, service quality, and cost control requirements. If other governmental entities or units of special purpose government contribute matching funds to the support of a given system of treatment or service, the department shall formally request information from those funding entities in the procurement process and may take the information received into account in the selection process. If a local government contributes matching funds to support the system of treatment or contracted service and if the match constitutes at least 25 percent of the value of the contract, the department shall afford the governmental match contributor an opportunity to name an employee as one of the persons required by s. 287.057(14) s. 287.057(17) to evaluate or negotiate certain contracts, unless the department sets forth in writing the reason why the inclusion would be contrary to the best interest of the state. Any employee so named by the governmental match contributor shall qualify as one of the persons required by s. 287.057(14) s. 287.057(17). A governmental entity or unit of special purpose government may not name an employee as one of the persons required by s. $287.057(14) \frac{14}{5} = \frac{287.057(17)}{15}$ if it, or any of its political subdivisions, executive agencies, or special districts, intends to compete for the contract to be awarded. The governmental funding entity or contributor of matching funds must comply with all procurement procedures set forth in s. 287.057 when appropriate and required.

(3) CONTRACT MANAGEMENT REQUIREMENTS AND PROCESS.—The Department of Children and Families shall review the time period

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for which the department executes contracts and shall execute multiyear contracts to make the most efficient use of the resources devoted to contract processing and execution. Whenever the department chooses not to use a multiyear contract, a justification for that decision must be contained in the contract. Notwithstanding <u>s. 287.057(12)</u> <u>s. 287.057(15)</u>, the department is responsible for establishing a contract management process that requires a member of the department's Senior Management or Selected Exempt Service to assign in writing the responsibility of a contract to a contract manager. The department shall maintain a set of procedures describing its contract management process which must minimally include the following requirements:

- (a) The contract manager shall maintain the official contract file throughout the duration of the contract and for a period not less than 6 years after the termination of the contract.
- (b) The contract manager shall review all invoices for compliance with the criteria and payment schedule provided for in the contract and shall approve payment of all invoices before their transmission to the Department of Financial Services for payment.
- (c) The contract manager shall maintain a schedule of payments and total amounts disbursed and shall periodically reconcile the records with the state's official accounting records.
- (d) For contracts involving the provision of direct client services, the contract manager shall periodically visit the physical location where the services are delivered and speak

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directly to clients receiving the services and the staff responsible for delivering the services.

- (e) The contract manager shall meet at least once a month directly with the contractor's representative and maintain records of such meetings.
- The contract manager shall periodically document any differences between the required performance measures and the actual performance measures. If a contractor fails to meet and comply with the performance measures established in the contract, the department may allow a reasonable period for the contractor to correct performance deficiencies. If performance deficiencies are not resolved to the satisfaction of the department within the prescribed time, and if no extenuating circumstances can be documented by the contractor to the department's satisfaction, the department must terminate the contract. The department may not enter into a new contract with that same contractor for the services for which the contract was previously terminated for a period of at least 24 months after the date of termination. The contract manager shall obtain and enforce corrective action plans, if appropriate, and maintain records regarding the completion or failure to complete corrective action items.
- (g) The contract manager shall document any contract modifications, which shall include recording any contract amendments as provided for in this section.
- (h) The contract manager shall be properly trained before being assigned responsibility for any contract.
- Section 43. Subsection (2) of section 408.045, Florida Statutes, is amended to read:

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408.045 Certificate of need; competitive sealed proposals.-

(2) The agency shall make a decision regarding the issuance of the certificate of need in accordance with $\underline{s.\ 287.057(14)}$ the provisions of $\underline{s.\ 287.057(17)}$, rules adopted by the agency relating to intermediate care facilities for the developmentally disabled, and the criteria in $\underline{s.\ 408.035}$, as further defined by rule.

Section 44. Paragraph (a) of subsection (3) and subsection (6) of section 473.3065, Florida Statutes, are amended to read:

473.3065 Clay Ford Scholarship Program; Certified Public Accountant Education Minority Assistance Advisory Council.—

- (3) The board shall adopt rules as necessary for administration of the Clay Ford Scholarship Program, including rules relating to the following:
- (a) Eligibility criteria for receipt of a scholarship, which, at a minimum, shall include the following factors:
 - 1. Financial need.
- 2. Ethnic, gender, or racial minority status pursuant to \underline{s} . 760.80(2) \underline{s} . 288.703(4).
 - 3. Scholastic ability and performance.
- (6) There is hereby created the Certified Public Accountant Education Minority Assistance Advisory Council to assist the board in administering the Clay Ford Scholarship Program. The council shall be diverse and representative of the gender, ethnic, and racial categories set forth in $\underline{s. 760.80(2)}$ $\underline{s.}$ $\underline{288.703(4)}$.
- (a) The council shall consist of five licensed Floridacertified public accountants selected by the board, of whom one shall be a board member who serves as chair of the council, one

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shall be a representative of the National Association of Black Accountants, one shall be a representative of the Cuban American CPA Association, and two shall be selected at large. At least one member of the council must be a woman.

- (b) The board shall determine the terms for initial appointments and appointments thereafter.
- (c) Any vacancy on the council shall be filled in the manner provided for the selection of the initial member. Any member appointed to fill a vacancy of an unexpired term shall be appointed for the remainder of that term.
- (d) Three consecutive absences or absences constituting 50 percent or more of the council's meetings within any 12-month period shall cause the council membership of the member in question to become void, and the position shall be considered vacant.
- (e) The members of the council shall serve without compensation, and any necessary and actual expenses incurred by a member while engaged in the business of the council shall be borne by such member or by the organization or agency such member represents. However, the council member who is a member of the board shall be compensated in accordance with ss. 455.207(4) and 112.061.
- Section 45. Subsection (42) of section 570.07, Florida Statutes, is amended to read:
- 570.07 Department of Agriculture and Consumer Services; functions, powers, and duties.—The department shall have and exercise the following functions, powers, and duties:
- (42) Notwithstanding <u>s. 287.057(21)</u> the provisions of s. $\frac{287.057(24)}{287.057(24)}$ that require all agencies to use the online

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procurement system developed by the Department of Management Services, the department may continue to use its own online system. However, vendors utilizing such system shall be prequalified as meeting mandatory requirements and qualifications and shall remit fees pursuant to $\underline{s.\ 287.057(24)}$, and any rules implementing s. 287.057.

Section 46. Paragraph (e) of subsection (6) of section 627.351, Florida Statutes, is amended to read:

627.351 Insurance risk apportionment plans.-

- (6) CITIZENS PROPERTY INSURANCE CORPORATION. -
- (e) The corporation is subject to s. 287.057 for the purchase of commodities and contractual services except as otherwise provided in this paragraph. Services provided by tradepersons or technical experts to assist a licensed adjuster in the evaluation of individual claims are not subject to the procurement requirements of this section. Additionally, the procurement of financial services providers and underwriters must be made pursuant to s. 627.3513. Contracts for goods or services valued at or more than \$100,000 are subject to approval by the board.
- 1. The corporation is an agency for purposes of s. 287.057, except that, for purposes of $\underline{s.\ 287.057(21)}\ \underline{s.\ 287.057(24)}$, the corporation is an eligible user.
- a. The authority of the Department of Management Services and the Chief Financial Officer under s. 287.057 extends to the corporation as if the corporation were an agency.
- b. The executive director of the corporation is the agency head under s. 287.057. The executive director of the corporation may assign or appoint a designee to act on his or her behalf.

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2. The corporation must provide notice of a decision or intended decision concerning a solicitation, contract award, or exceptional purchase by electronic posting. Such notice must contain the following statement: "Failure to file a protest within the time prescribed in this section constitutes a waiver of proceedings."

- a. A person adversely affected by the corporation's decision or intended decision to award a contract pursuant to s. 287.057(1) or (3)(c) who elects to challenge the decision must file a written notice of protest with the executive director of the corporation within 72 hours after the corporation posts a notice of its decision or intended decision. For a protest of the terms, conditions, and specifications contained in a solicitation, including provisions governing the methods for ranking bids, proposals, replies, awarding contracts, reserving rights of further negotiation, or modifying or amending any contract, the notice of protest must be filed in writing within 72 hours after posting the solicitation. Saturdays, Sundays, and state holidays are excluded in the computation of the 72-hour time period.
- b. A formal written protest must be filed within 10 days after the date the notice of protest is filed. The formal written protest must state with particularity the facts and law upon which the protest is based. Upon receipt of a formal written protest that has been timely filed, the corporation must stop the solicitation or contract award process until the subject of the protest is resolved by final board action unless the executive director sets forth in writing particular facts and circumstances that require the continuance of the

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solicitation or contract award process without delay in order to avoid an immediate and serious danger to the public health, safety, or welfare.

- (I) The corporation must provide an opportunity to resolve the protest by mutual agreement between the parties within 7 business days after receipt of the formal written protest.
- agreement within 7 business days, the corporation's board must transmit the protest to the Division of Administrative Hearings and contract with the division to conduct a hearing to determine the merits of the protest and to issue a recommended order. The contract must provide for the corporation to reimburse the division for any costs incurred by the division for court reporters, transcript preparation, travel, facility rental, and other customary hearing costs in the manner set forth in s. 120.65(9). The division has jurisdiction to determine the facts and law concerning the protest and to issue a recommended order. The division's rules and procedures apply to these proceedings. The protest must be heard by the division at a publicly noticed meeting in accordance with procedures established by the division.
- c. In a protest of an invitation-to-bid or request-for-proposals procurement, submissions made after the bid or proposal opening which amend or supplement the bid or proposal may not be considered. In protesting an invitation-to-negotiate procurement, submissions made after the corporation announces its intent to award a contract, reject all replies, or withdraw the solicitation that amends or supplements the reply may not be considered. Unless otherwise provided by law, the burden of

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proof rests with the party protesting the corporation's action. In a competitive-procurement protest, other than a rejection of all bids, proposals, or replies, the administrative law judge must conduct a de novo proceeding to determine whether the corporation's proposed action is contrary to the corporation's governing statutes, the corporation's rules or policies, or the solicitation specifications. The standard of proof for the proceeding is whether the corporation's action was clearly erroneous, contrary to competition, arbitrary, or capricious. In any bid-protest proceeding contesting an intended corporation action to reject all bids, proposals, or replies, the standard of review by the board is whether the corporation's intended action is illegal, arbitrary, dishonest, or fraudulent.

- d. Failure to file a notice of protest or failure to file a formal written protest constitutes a waiver of proceedings.
- 3. The agency head or his or her designee shall consider the recommended order of an administrative law judge and take final action on the protest. Any further legal remedy lies with the First District Court of Appeal.

Section 47. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2025.