

By Senator Gruters

22-01402A-25

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1                                   A bill to be entitled  
2       An act relating to local government salaries and  
3       benefits; amending s. 145.012, F.S.; revising  
4       applicability; amending s. 145.031, F.S.; requiring  
5       the use of the county population on a specified date  
6       to calculate the group rate element of the salary  
7       formula applicable to county commissioners of  
8       noncharter counties beginning on a specified date;  
9       providing that the salaries of members of the  
10      governing body of a chartered or consolidated county  
11      government shall be provided in the county charter or  
12      as set by ordinance by a specified date; amending s.  
13      145.19, F.S.; providing procedures for calculating  
14      salary adjustments for members of boards of county  
15      commissioners of certain counties; creating s. 145.20,  
16      F.S.; requiring a referendum for a board of county  
17      commissioners to increase the salary, retirement  
18      benefits, or other compensation paid to its members;  
19      requiring referendum election costs to be paid by the  
20      county; providing applicability; amending s. 166.021,  
21      F.S.; requiring a referendum for the governing body of  
22      a municipality to increase the salary, retirement  
23      benefits, or other compensation paid to its members;  
24      requiring referendum election costs to be paid by the  
25      municipality; providing applicability; creating s.  
26      189.0165, F.S.; requiring a referendum for the  
27      governing body of a special district to increase the  
28      salary, retirement benefits, or other compensation  
29      paid to its members; requiring the referendum election

22-01402A-25

20251762\_\_

30 costs to be paid by the special district; providing  
31 applicability; providing construction; providing an  
32 effective date.  
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34 Be It Enacted by the Legislature of the State of Florida:  
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36 Section 1. Section 145.012, Florida Statutes, is amended to  
37 read:

38 145.012 Applicability.—This chapter applies to all  
39 officials herein designated in all counties of the state, ~~except~~  
40 ~~those officials whose salaries are not subject to being set by~~  
41 ~~the Legislature because of the provisions of a county home rule~~  
42 ~~charter and~~ except officials (other than the property appraiser,  
43 clerk of the circuit court, superintendent of schools, sheriff,  
44 supervisor of elections, and tax collector who if qualified  
45 shall receive in addition to their salaries a special  
46 qualification salary as provided in this chapter) of counties  
47 which have a chartered consolidated form of government as  
48 provided in chapter 67-1320, Laws of Florida.

49 Section 2. Section 145.031, Florida Statutes, is amended to  
50 read:

51 145.031 Board of county commissioners.—

52 (1) (a) Each member of the board of county commissioners of  
53 a noncharter county shall receive as salary the amount  
54 indicated, based on the population of his or her county. In  
55 addition, compensation shall be made for population increments  
56 over the minimum for each population group, which shall be  
57 determined by multiplying the population in excess of the  
58 minimum for the grouping times the group rate.

22-01402A-25

20251762\_\_

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Pop. Group	County Pop. Range	Base Salary		Group Rate
		Minimum	Maximum	
I	-0-	9,999	\$4,500	\$0.150
II	10,000	49,999	6,000	0.075
III	50,000	99,999	9,000	0.060
IV	100,000	199,999	12,000	0.045
V	200,000	399,999	16,500	0.015
VI	400,000	999,999	19,500	0.005
VII	1,000,000		22,500	0.000

(b) Effective October 1, 2025, the population of the county as of April 1, 2025, shall be used to calculate the group rate under this subsection.

(2) Each ~~no~~ member of a governing body of a chartered county or a county with a consolidated form of government shall receive as salary the amount provided in the county charter. If a county charter authorizes the governing body to set its salary by ordinance, each member of the governing body shall receive as

22-01402A-25

20251762\_\_

78 salary the amount provided by an ordinance adopted on or before  
79 April 1, 2025 ~~be deemed to be the equivalent of a county~~  
80 ~~commissioner for the purposes of determining the compensation of~~  
81 ~~such member under his or her respective charter.~~

82 (3) Notwithstanding ~~the provisions of~~ this section or s.  
83 145.19, each member of the board of county commissioners may  
84 reduce his or her salary rate on a voluntary basis.

85 Section 3. Subsection (2) of section 145.19, Florida  
86 Statutes, is amended, and subsection (3) is added to that  
87 section, to read:

88 145.19 Annual percentage increases based on increase for  
89 state career service employees; limitation; exception.—

90 (2) Each fiscal year, the salaries of all officials listed  
91 in this chapter, s. 1001.395, and s. 1001.47, except members of  
92 boards of county commissioners, shall be adjusted. The adjusted  
93 salary rate shall be the product, rounded to the nearest dollar,  
94 of the salary rate granted by the appropriate section of this  
95 chapter, s. 1001.395, or s. 1001.47 multiplied first by the  
96 initial factor, then by the cumulative annual factor, and  
97 finally by the annual factor. The Department of Management  
98 Services shall certify the annual factor and the cumulative  
99 annual factors. Any special qualification salary received under  
100 this chapter, s. 1001.47, or the annual performance salary  
101 incentive available to elected superintendents under s. 1001.47  
102 shall be added to such adjusted salary rate. The special  
103 qualification salary shall be \$2,000, but may ~~shall~~ not exceed  
104 \$2,000.

105 (3) The salary adjustment for each member of a board of  
106 county commissioners of a noncharter county or a charter county

22-01402A-25

20251762\_\_

107 that has adopted the salary rate for noncharter counties by  
108 charter or ordinance shall be calculated as provided in  
109 subsection (2) until September 30, 2025. As of October 1, 2025,  
110 any future adjustment shall be made only as provided in s.  
111 145.20.

112 Section 4. Section 145.20, Florida Statutes, is created to  
113 read:

114 145.20 Referendum to increase salary, retirement benefits,  
115 or other compensation.-

116 (1) A board of county commissioners may not increase the  
117 salary, any retirement benefit, or any other type of  
118 compensation paid to its members unless such increase is  
119 approved by a majority of the electors of the county voting in a  
120 referendum held at a general election during a presidential  
121 election year. The election costs of the referendum shall be  
122 paid by the county.

123 (2) This section does not apply to any increase in a  
124 retirement benefit received as part of the governing body's  
125 participation in the Florida Retirement System.

126 Section 5. Subsection (10) is added to section 166.021,  
127 Florida Statutes, to read:

128 166.021 Powers.-

129 (10) (a) The governing body of a municipality may not  
130 increase the salary, any retirement benefit, or any other type  
131 of compensation paid to its members unless such increase is  
132 approved by a majority of the electors of the municipality  
133 voting in a referendum held at a general election during a  
134 presidential election year. The election costs of the referendum  
135 shall be paid by the municipality.

22-01402A-25

20251762\_\_

136 (b) This subsection does not apply to any increase in a  
137 retirement benefit received as part of the governing body's  
138 participation in the Florida Retirement System

139 Section 6. Section 189.0165, Florida Statutes, is created  
140 to read:

141 189.0165 Special districts; compensation of members of  
142 governing body.—

143 (1) Notwithstanding any other provision of law, the  
144 governing body of a special district may not increase the  
145 salary, any pension or other retirement benefit, or any other  
146 type of compensation paid to members of the governing of a  
147 special district unless such increase is approved by a majority  
148 of the electors of the special district voting in a referendum  
149 held at a general election during a presidential election year.  
150 The election costs of the referendum shall be paid by the  
151 special district.

152 (2) This section does not apply to any increase in a  
153 retirement benefit received as part of the governing body's  
154 participation in the Florida Retirement System.

155 (3) This section does not authorize a referendum to  
156 increase the salary, any pension or retirement benefit, or any  
157 other type of compensation paid to members of the governing body  
158 of a special district if the special district's charter  
159 prohibits such members from receiving compensation or benefits.

160 Section 7. This act shall take effect October 1, 2025.