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HJR 5019, Engrossed 1

2025 Legislature

House Joint Resolution

A joint resolution proposing an amendment to Section 19 of Article III of the State Constitution to increase the amount of funds that may be retained in the budget stabilization fund, require an annual transfer to the budget stabilization fund unless certain conditions are met, and allow the legislature to withdraw funds for critical state needs.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 19 of Article III of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE III

LEGISLATURE

SECTION 19. State Budgeting, Planning and Appropriations Processes.—

(a) ANNUAL BUDGETING.

(1) General law shall prescribe the adoption of annual state budgetary and planning processes and require that detail reflecting the annualized costs of the state budget and reflecting the nonrecurring costs of the budget requests shall

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26 accompany state department and agency legislative budget
27 requests, the governor's recommended budget, and appropriation
28 bills.

29 (2) Unless approved by a three-fifths vote of the
30 membership of each house, appropriations made for recurring
31 purposes from nonrecurring general revenue funds for any fiscal
32 year shall not exceed three percent of the total general revenue
33 funds estimated to be available at the time such appropriation
34 is made.

35 (3) As prescribed by general law, each state department
36 and agency shall be required to submit a legislative budget
37 request that is based upon and that reflects the long-range
38 financial outlook adopted by the joint legislative budget
39 commission or that specifically explains any variance from the
40 long-range financial outlook contained in the request.

41 (4) For purposes of this section, the terms department and
42 agency shall include the judicial branch.

43 (b) APPROPRIATION BILLS FORMAT. Separate sections within
44 the general appropriation bill shall be used for each major
45 program area of the state budget; major program areas shall
46 include: education enhancement "lottery" trust fund items;
47 education (all other funds); human services; criminal justice
48 and corrections; natural resources, environment, growth
49 management, and transportation; general government; and judicial
50 branch. Each major program area shall include an itemization of

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51 expenditures for: state operations; state capital outlay; aid to
52 local governments and nonprofit organizations operations; aid to
53 local governments and nonprofit organizations capital outlay;
54 federal funds and the associated state matching funds; spending
55 authorizations for operations; and spending authorizations for
56 capital outlay. Additionally, appropriation bills passed by the
57 legislature shall include an itemization of specific
58 appropriations that exceed one million dollars (\$1,000,000.00)
59 in 1992 dollars. For purposes of this subsection, "specific
60 appropriation," "itemization," and "major program area" shall be
61 defined by law. This itemization threshold shall be adjusted by
62 general law every four years to reflect the rate of inflation or
63 deflation as indicated in the Consumer Price Index for All Urban
64 Consumers, U.S. City Average, All Items, or successor reports as
65 reported by the United States Department of Labor, Bureau of
66 Labor Statistics or its successor. Substantive bills containing
67 appropriations shall also be subject to the itemization
68 requirement mandated under this provision and shall be subject
69 to the governor's specific appropriation veto power described in
70 Article III, Section 8.

71 (c) APPROPRIATIONS PROCESS.

72 (1) No later than September 15 of each year, the joint
73 legislative budget commission shall issue a long-range financial
74 outlook setting out recommended fiscal strategies for the state
75 and its departments and agencies in order to assist the

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76 legislature in making budget decisions. The long-range financial
77 outlook must include major workload and revenue estimates. In
78 order to implement this paragraph, the joint legislative budget
79 commission shall use current official consensus estimates and
80 may request the development of additional official estimates.

81 (2) The joint legislative budget commission shall seek
82 input from the public and from the executive and judicial
83 branches when developing and recommending the long-range
84 financial outlook.

85 (3) The legislature shall prescribe by general law
86 conditions under which limited adjustments to the budget, as
87 recommended by the governor or the chief justice of the supreme
88 court, may be approved without the concurrence of the full
89 legislature.

90 (d) SEVENTY-TWO HOUR PUBLIC REVIEW PERIOD. All general
91 appropriation bills shall be furnished to each member of the
92 legislature, each member of the cabinet, the governor, and the
93 chief justice of the supreme court at least seventy-two hours
94 before final passage by either house of the legislature of the
95 bill in the form that will be presented to the governor.

96 (e) FINAL BUDGET REPORT. A final budget report shall be
97 prepared as prescribed by general law. The final budget report
98 shall be produced no later than the 120th day after the
99 beginning of the fiscal year, and copies of the report shall be
100 furnished to each member of the legislature, the head of each

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department and agency of the state, the auditor general, and the chief justice of the supreme court.

(f) TRUST FUNDS.

(1) No trust fund of the State of Florida or other public body may be created or re-created by law without a three-fifths vote of the membership of each house of the legislature in a separate bill for that purpose only.

(2) State trust funds shall terminate not more than four years after the effective date of the act authorizing the initial creation of the trust fund. By law the legislature may set a shorter time period for which any trust fund is authorized.

(3) Trust funds required by federal programs or mandates; trust funds established for bond covenants, indentures, or resolutions, whose revenues are legally pledged by the state or public body to meet debt service or other financial requirements of any debt obligations of the state or any public body; the state transportation trust fund; the trust fund containing the net annual proceeds from the Florida Education Lotteries; the Florida retirement trust fund; trust funds for institutions under the management of the Board of Governors, where such trust funds are for auxiliary enterprises and contracts, grants, and donations, as those terms are defined by general law; trust funds that serve as clearing funds or accounts for the chief financial officer or state agencies; trust funds that account

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for assets held by the state in a trustee capacity as an agent or fiduciary for individuals, private organizations, or other governmental units; and other trust funds authorized by this Constitution, are not subject to the requirements set forth in paragraph (2) of this subsection.

(4) All cash balances and income of any trust funds abolished under this subsection shall be deposited into the general revenue fund.

(g) BUDGET STABILIZATION FUND.

(1) For purposes of this subsection, the term "revenue collections" means the last completed fiscal year's net revenue collections for the general revenue fund.

(2) Subject to the provisions of this subsection, an amount equal to at least 5% of ~~the last completed fiscal year's net revenue collections for the general revenue fund~~ shall be retained in the budget stabilization fund. The budget stabilization fund's principal balance shall not exceed an amount equal to 25% ~~10% of the last completed fiscal year's net revenue collections for the general revenue fund.~~

(3) The legislature shall transfer the lesser of \$750 million or the amount required to increase the principal balance of the budget stabilization fund to an amount equal to 25% of revenue collections from the general revenue fund to the budget stabilization fund no later than June 30th of each fiscal year. The legislature may suspend this transfer in a fiscal year in

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151 which:

152 a. Funds are withdrawn from the budget stabilization fund
153 pursuant to paragraph (4);

154 b. Funds are withdrawn from the budget stabilization fund
155 for the purpose of funding a critical state need pursuant to
156 paragraph (5); or

157 c. The legislature determines there is a critical state
158 need that requires the expenditure of general revenue funds in
159 an amount that exceeds the transfer amount required by this
160 paragraph. A suspension for a critical state need pursuant to
161 this subparagraph must be approved by a two-thirds vote of the
162 membership of each house of the legislature in a separate bill
163 for that purpose only and may not occur more than once every
164 five years.

165 (4) The legislature shall provide criteria for withdrawing
166 funds from the budget stabilization fund in a separate bill for
167 that purpose only and only for the purpose of covering revenue
168 shortfalls of the general revenue fund or for the purpose of
169 providing funding for an emergency, as defined by general law.

170 (5) If the principal balance of the budget stabilization
171 fund exceeds an amount equal to 15% of revenue collections, the
172 legislature may withdraw funds for the purpose of funding on a
173 nonrecurring basis a critical state need. Such withdrawal must
174 be approved by a two-thirds vote of the membership of each house
175 of the legislature in a separate bill for that purpose only. The

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176 withdrawal must not cause the principal balance of the budget
177 stabilization fund to equal an amount that is less than 10% of
178 revenue collections.

179 (6) General law shall provide for the restoration of this
180 fund. The budget stabilization fund shall be comprised of funds
181 not otherwise obligated or committed for any purpose.

182 (h) LONG-RANGE STATE PLANNING DOCUMENT AND DEPARTMENT AND
183 AGENCY PLANNING DOCUMENT PROCESSES. General law shall provide
184 for a long-range state planning document. The governor shall
185 recommend to the legislature biennially any revisions to the
186 long-range state planning document, as defined by law. General
187 law shall require a biennial review and revision of the long-
188 range state planning document and shall require all departments
189 and agencies of state government to develop planning documents
190 that identify statewide strategic goals and objectives,
191 consistent with the long-range state planning document. The
192 long-range state planning document and department and agency
193 planning documents shall remain subject to review and revision
194 by the legislature. The long-range state planning document must
195 include projections of future needs and resources of the state
196 which are consistent with the long-range financial outlook. The
197 department and agency planning documents shall include a
198 prioritized listing of planned expenditures for review and
199 possible reduction in the event of revenue shortfalls, as
200 defined by general law.

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201 (i) GOVERNMENT EFFICIENCY TASK FORCE. No later than
202 January of 2007, and each fourth year thereafter, the president
203 of the senate, the speaker of the house of representatives, and
204 the governor shall appoint a government efficiency task force,
205 the membership of which shall be established by general law. The
206 task force shall be composed of members of the legislature and
207 representatives from the private and public sectors who shall
208 develop recommendations for improving governmental operations
209 and reducing costs. Staff to assist the task force in performing
210 its duties shall be assigned by general law, and the task force
211 may obtain assistance from the private sector. The task force
212 shall complete its work within one year and shall submit its
213 recommendations to the joint legislative budget commission, the
214 governor, and the chief justice of the supreme court.

215 (j) JOINT LEGISLATIVE BUDGET COMMISSION. There is created
216 within the legislature the joint legislative budget commission
217 composed of equal numbers of senate members appointed by the
218 president of the senate and house members appointed by the
219 speaker of the house of representatives. Each member shall serve
220 at the pleasure of the officer who appointed the member. A
221 vacancy on the commission shall be filled in the same manner as
222 the original appointment. From November of each odd-numbered
223 year through October of each even-numbered year, the chairperson
224 of the joint legislative budget commission shall be appointed by
225 the president of the senate and the vice chairperson of the

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commission shall be appointed by the speaker of the house of representatives. From November of each even-numbered year through October of each odd-numbered year, the chairperson of the joint legislative budget commission shall be appointed by the speaker of the house of representatives and the vice chairperson of the commission shall be appointed by the president of the senate. The joint legislative budget commission shall be governed by the joint rules of the senate and the house of representatives, which shall remain in effect until repealed or amended by concurrent resolution. The commission shall convene at least quarterly and shall convene at the call of the president of the senate and the speaker of the house of representatives. A majority of the commission members of each house plus one additional member from either house constitutes a quorum. Action by the commission requires a majority vote of the commission members present of each house. The commission may conduct its meetings through teleconferences or similar means. In addition to the powers and duties specified in this subsection, the joint legislative budget commission shall exercise all other powers and perform any other duties not in conflict with paragraph (c)(3) and as prescribed by general law or joint rule.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

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251 CONSTITUTIONAL AMENDMENT

252 ARTICLE III, SECTION 19

253 BUDGET STABILIZATION FUND.—Proposing an amendment to the
254 State Constitution to increase the amount of funds that may be
255 retained in the budget stabilization fund from 10% to 25% of
256 general revenue collections, require the legislature to transfer
257 the lesser of \$750 million or the amount required to reach 25%
258 of the general revenue collections each year unless certain
259 conditions are met, and allow the legislature to withdraw funds
260 for critical state needs.