

1 A bill to be entitled
2 An act relating to land use and development; amending
3 ss. 125.022 and 166.033, F.S.; requiring counties and
4 municipalities, respectively, to meet specified
5 requirements regarding the minimum information
6 necessary for certain zoning applications; revising
7 timeframes for processing applications for approvals
8 of development permits or development orders; defining
9 the term "substantive change"; providing a refund
10 requirement in situations in which the county or
11 municipality, respectively, fails to meet certain
12 timeframes; providing exceptions; amending s.
13 163.3162, F.S.; providing that production of ethanol
14 from certain plants or plant products does not
15 constitute chemical manufacturing or chemical
16 refining; providing for construction and retroactive
17 application; amending s. 163.3184, F.S.; providing
18 that if comprehensive plan amendments are not adopted
19 at a specified hearing, such amendments must be
20 formally adopted within a certain time period or they
21 are deemed withdrawn; increasing the time period
22 within which comprehensive plan amendments must be
23 transmitted; providing for construction and
24 retroactive application; amending s. 163.3180, F.S.;
25 prohibiting a school district from collecting,

26 charging, or imposing any alternative fee for
27 concurrency for educational facilities that does not
28 meet certain requirements; providing the burden of
29 proof for legal action challenging such fees; amending
30 s. 553.80, F.S.; specifying certain purposes for which
31 local governments may use certain fees to carry out
32 activities relating to obtaining or finalizing a
33 building permit; amending s. 720.301, F.S.; revising
34 and providing definitions; amending s. 720.302, F.S.;
35 revising applicability of the Homeowners' Association
36 Act; amending s. 720.3086, F.S.; revising the persons
37 to whom and the method by which a certain financial
38 report must be made available; creating s. 720.319,
39 F.S.; specifying that certain parcels may be subject
40 to a recreational covenant; providing that certain
41 recreational facilities and amenities are not a part
42 of a common area; prohibiting the imposition or
43 collection of amenity dues except as provided in a
44 recreational covenant; limiting the annual increase in
45 amenity dues; providing requirements for certain
46 recreational covenants recorded on or after a certain
47 date; requiring that a recreational covenant recorded
48 on or after a certain date comply with such
49 requirements by a date certain to remain valid;
50 prohibiting a recreational covenant from requiring an

51 association to collect amenity dues; providing that
 52 the termination of a recreational covenant or the
 53 right of a private amenity owner to suspend the right
 54 of a parcel owner to use a privately owned
 55 recreational facility or amenity may not prohibit
 56 certain actions of the owner or tenant; requiring a
 57 specified disclosure summary beginning on a date
 58 certain for contracts for the sale of certain parcels;
 59 providing construction; requiring such disclosure to
 60 be supplied by the developer or parcel owner;
 61 requiring any contract or agreement for sale of a
 62 parcel governed by a homeowners' association and
 63 subject to a recreational covenant to refer to and
 64 incorporate such disclosure after a date certain;
 65 authorizing the purchaser to void such contract or
 66 agreement if such disclosure is not provided;
 67 providing applicability; amending ss. 336.125,
 68 558.002, 617.0725, 718.116, and 720.3085, F.S.;
 69 conforming cross-references; providing an effective
 70 date.

71

72 Be It Enacted by the Legislature of the State of Florida:

73

74 **Section 1. Section 125.022, Florida Statutes, is amended**
 75 **to read:**

125.022 Development permits and orders.—

(1) A county shall specify in writing the minimum information that must be submitted in an application for a zoning approval, rezoning approval, subdivision approval, certification, special exception, or variance. A county shall make such information available for inspection and copying at the location where the county receives applications for development permits and orders, provide the information to the applicant at a preapplication meeting, or post the information on the county's website.

~~(2)-(1)~~ Within 5 business days after receiving an application for approval of a development permit or development order, a county shall confirm receipt of the application using contact information provided by the applicant. Within 30 days after receiving an application for approval of a development permit or development order, a county must review the application for completeness and issue a written notification to the applicant ~~letter~~ indicating that all required information is submitted or specify in writing ~~specifying~~ with particularity any areas that are deficient. If the application is deficient, the applicant has 30 days to address the deficiencies by submitting the required additional information. For applications that do not require final action through a quasi-judicial hearing or a public hearing, the county must approve, approve with conditions, or deny the application for a development

101 permit or development order within 120 days after the county has
102 deemed the application complete., ~~or 180 days~~ For applications
103 that require final action through a quasi-judicial hearing or a
104 public hearing, the county must approve, approve with
105 conditions, or deny the application for a development permit or
106 development order within 180 days after the county has deemed
107 the application complete. Both parties may agree in writing or
108 in a public meeting or hearing to ~~a reasonable request for an~~
109 extension of time, particularly in the event of a force majeure
110 or other extraordinary circumstance. An approval, approval with
111 conditions, or denial of the application for a development
112 permit or development order must include written findings
113 supporting the county's decision. The timeframes contained in
114 this subsection do not apply in an area of critical state
115 concern, as designated in s. 380.0552. The timeframes contained
116 in this subsection restart if an applicant makes a substantive
117 change to the application. As used in this subsection, the term
118 "substantive change" means an applicant-initiated change of 15
119 percent or more in the proposed density, intensity, or square
120 footage of a parcel.

121 ~~(3)(2)~~(a) When reviewing an application for a development
122 permit or development order that is certified by a professional
123 listed in s. 403.0877, a county may not request additional
124 information from the applicant more than three times, unless the
125 applicant waives the limitation in writing.

126 (b) If a county makes a request for additional information
127 and the applicant submits the required additional information
128 within 30 days after receiving the request, the county must
129 review the application for completeness and issue a letter
130 indicating that all required information has been submitted or
131 specify with particularity any areas that are deficient within
132 30 days after receiving the additional information.

133 (c) If a county makes a second request for additional
134 information and the applicant submits the required additional
135 information within 30 days after receiving the request, the
136 county must review the application for completeness and issue a
137 letter indicating that all required information has been
138 submitted or specify with particularity any areas that are
139 deficient within 10 days after receiving the additional
140 information.

141 (d) Before a third request for additional information, the
142 applicant must be offered a meeting to attempt to resolve
143 outstanding issues. If a county makes a third request for
144 additional information and the applicant submits the required
145 additional information within 30 days after receiving the
146 request, the county must deem the application complete within 10
147 days after receiving the additional information or proceed to
148 process the application for approval or denial unless the
149 applicant waived the county's limitation in writing as described
150 in paragraph (a).

151 (e) Except as provided in subsection (7) ~~(5)~~, if the
152 applicant believes the request for additional information is not
153 authorized by ordinance, rule, statute, or other legal
154 authority, the county, at the applicant's request, shall proceed
155 to process the application for approval or denial.

156 (4) A county must issue a refund to an applicant equal to:

157 (a) Ten percent of the application fee if the county fails
158 to issue written notification of completeness or written
159 specification of areas of deficiency within 30 days after
160 receiving the application.

161 (b) Ten percent of the application fee if the county fails
162 to issue written notification of completeness or written
163 specification of areas of deficiency within 30 days after
164 receiving the additional information pursuant to paragraph
165 (3) (b).

166 (c) Twenty percent of the application fee if the county
167 fails to issue written notification of completeness or written
168 specification of areas of deficiency within 10 days after
169 receiving the additional information pursuant to paragraph
170 (3) (c).

171 (d) Fifty percent of the application fee if the county
172 fails to approve, approves with conditions, or denies the
173 application within 30 days after conclusion of the 120-day or
174 180-day timeframe specified in subsection (2).

175 (e) One hundred percent of the application fee if the

176 county fails to approve, approves with conditions, or denies an
177 application 31 days or more after conclusion of the 120-day or
178 180-day timeframe specified in subsection (2).

179
180 A county is not required to issue a refund if the applicant and
181 the county agree to an extension of time, the delay is caused by
182 the applicant, or the delay is attributable to a force majeure
183 or other extraordinary circumstance.

184 (5)~~(3)~~ When a county denies an application for a
185 development permit or development order, the county shall give
186 written notice to the applicant. The notice must include a
187 citation to the applicable portions of an ordinance, rule,
188 statute, or other legal authority for the denial of the permit
189 or order.

190 (6)~~(4)~~ As used in this section, the terms "development
191 permit" and "development order" have the same meaning as in s.
192 163.3164, but do not include building permits.

193 (7)~~(5)~~ For any development permit application filed with
194 the county after July 1, 2012, a county may not require as a
195 condition of processing or issuing a development permit or
196 development order that an applicant obtain a permit or approval
197 from any state or federal agency unless the agency has issued a
198 final agency action that denies the federal or state permit
199 before the county action on the local development permit.

200 (8)~~(6)~~ Issuance of a development permit or development

201 order by a county does not in any way create any rights on the
 202 part of the applicant to obtain a permit from a state or federal
 203 agency and does not create any liability on the part of the
 204 county for issuance of the permit if the applicant fails to
 205 obtain requisite approvals or fulfill the obligations imposed by
 206 a state or federal agency or undertakes actions that result in a
 207 violation of state or federal law. A county shall attach such a
 208 disclaimer to the issuance of a development permit and shall
 209 include a permit condition that all other applicable state or
 210 federal permits be obtained before commencement of the
 211 development.

212 (9)~~(7)~~ This section does not prohibit a county from
 213 providing information to an applicant regarding what other state
 214 or federal permits may apply.

215 **Section 2. Subsection (5) is added to section 163.3162,**
 216 **Florida Statutes, to read:**

217 163.3162 Agricultural lands and practices.—

218 (5) PRODUCTION OF ETHANOL.—Production of ethanol from
 219 plants or plant products as defined in s. 581.011 by
 220 fermentation, distillation, or drying does not constitute
 221 chemical manufacturing or chemical refining. This subsection is
 222 intended to be remedial and clarifying in nature and shall apply
 223 retroactively to any law, regulation, or ordinance or any
 224 interpretation thereof.

225 **Section 3. Paragraph (c) of subsection (3) of section**

226 **163.3184, Florida Statutes, is amended to read:**

227 163.3184 Process for adoption of comprehensive plan or
228 plan amendment.—

229 (3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF
230 COMPREHENSIVE PLAN AMENDMENTS.—

231 (c)1. The local government shall hold a second public
232 hearing, which shall be a hearing on whether to adopt one or
233 more comprehensive plan amendments pursuant to subsection (11).
234 If the local government fails, within 180 days after receipt of
235 agency comments, to hold the second public hearing, ~~and to adopt~~
236 ~~the comprehensive plan amendments,~~ the amendments are deemed
237 withdrawn unless extended by agreement with notice to the state
238 land planning agency and any affected person that provided
239 comments on the amendment. If the amendments are not adopted at
240 the second public hearing, the amendments shall be formally
241 adopted by the local government within 180 days after the second
242 public hearing is held or the amendments are deemed withdrawn
243 ~~The 180-day limitation does not apply to amendments processed~~
244 ~~pursuant to s. 380.06.~~

245 2. All comprehensive plan amendments adopted by the
246 governing body, along with the supporting data and analysis,
247 shall be transmitted within 30 ~~10~~ working days after the final
248 adoption hearing to the state land planning agency and any other
249 agency or local government that provided timely comments under
250 subparagraph (b)2. If the local government fails to transmit the

251 comprehensive plan amendments within 30 ~~10~~ working days after
252 the final adoption hearing, the amendments are deemed withdrawn.

253 3. The state land planning agency shall notify the local
254 government of any deficiencies within 5 working days after
255 receipt of an amendment package. For purposes of completeness,
256 an amendment shall be deemed complete if it contains a full,
257 executed copy of:

258 a. The adoption ordinance or ordinances;

259 b. In the case of a text amendment, the amended language
260 in legislative format with new words inserted in the text
261 underlined, and words deleted stricken with hyphens;

262 c. In the case of a future land use map amendment, the
263 future land use map clearly depicting the parcel, its existing
264 future land use designation, and its adopted designation; and

265 d. Any data and analyses the local government deems
266 appropriate.

267 4. An amendment adopted under this paragraph does not
268 become effective until 31 days after the state land planning
269 agency notifies the local government that the plan amendment
270 package is complete. If timely challenged, an amendment does not
271 become effective until the state land planning agency or the
272 Administration Commission enters a final order determining the
273 adopted amendment to be in compliance.

274

275 This paragraph is remedial in nature, is intended to clarify

276 existing law, and shall apply retroactively to January 1, 2022.

277 **Section 4. Section 166.033, Florida Statutes, is amended**
 278 **to read:**

279 166.033 Development permits and orders.—

280 (1) A municipality shall specify in writing the minimum
 281 information that must be submitted for an application for a
 282 zoning approval, rezoning approval, subdivision approval,
 283 certification, special exception, or variance. A municipality
 284 shall make such information available for inspection and copying
 285 at the location where the municipality receives applications for
 286 development permits and orders, provide the information to the
 287 applicant at a preapplication meeting, or post the information
 288 on the municipality's website.

289 (2)~~(1)~~ Within 5 business days after receiving an
 290 application for approval of a development permit or development
 291 order, a municipality shall confirm receipt of the application
 292 using contact information provided by the applicant. Within 30
 293 days after receiving an application for approval of a
 294 development permit or development order, a municipality must
 295 review the application for completeness and issue a written
 296 notification to the applicant ~~letter~~ indicating that all
 297 required information is submitted or specify in writing
 298 ~~specifying~~ with particularity any areas that are deficient. If
 299 the application is deficient, the applicant has 30 days to
 300 address the deficiencies by submitting the required additional

301 information. For applications that do not require final action
302 through a quasi-judicial hearing or a public hearing, the
303 municipality must approve, approve with conditions, or deny the
304 application for a development permit or development order within
305 120 days after the municipality has deemed the application
306 complete., ~~or 180 days~~ For applications that require final
307 action through a quasi-judicial hearing or a public hearing, the
308 municipality must approve, approve with conditions, or deny the
309 application for a development permit or development order within
310 180 days after the municipality has deemed the application
311 complete. Both parties may agree in writing or in a public
312 meeting or hearing to ~~a reasonable request for~~ an extension of
313 time, particularly in the event of a force majeure or other
314 extraordinary circumstance. An approval, approval with
315 conditions, or denial of the application for a development
316 permit or development order must include written findings
317 supporting the municipality's decision. The timeframes contained
318 in this subsection do not apply in an area of critical state
319 concern, as designated in s. 380.0552 or chapter 28-36, Florida
320 Administrative Code. The timeframes contained in this subsection
321 restart if an applicant makes a substantive change to the
322 application. As used in this subsection, the term "substantive
323 change" means an applicant-initiated change of 15 percent or
324 more in the proposed density, intensity, or square footage of a
325 parcel.

326 (3)~~(2)~~(a) When reviewing an application for a development
327 permit or development order that is certified by a professional
328 listed in s. 403.0877, a municipality may not request additional
329 information from the applicant more than three times, unless the
330 applicant waives the limitation in writing.

331 (b) If a municipality makes a request for additional
332 information and the applicant submits the required additional
333 information within 30 days after receiving the request, the
334 municipality must review the application for completeness and
335 issue a letter indicating that all required information has been
336 submitted or specify with particularity any areas that are
337 deficient within 30 days after receiving the additional
338 information.

339 (c) If a municipality makes a second request for
340 additional information and the applicant submits the required
341 additional information within 30 days after receiving the
342 request, the municipality must review the application for
343 completeness and issue a letter indicating that all required
344 information has been submitted or specify with particularity any
345 areas that are deficient within 10 days after receiving the
346 additional information.

347 (d) Before a third request for additional information, the
348 applicant must be offered a meeting to attempt to resolve
349 outstanding issues. If a municipality makes a third request for
350 additional information and the applicant submits the required

351 additional information within 30 days after receiving the
352 request, the municipality must deem the application complete
353 within 10 days after receiving the additional information or
354 proceed to process the application for approval or denial unless
355 the applicant waived the municipality's limitation in writing as
356 described in paragraph (a).

357 (e) Except as provided in subsection (7) ~~(5)~~, if the
358 applicant believes the request for additional information is not
359 authorized by ordinance, rule, statute, or other legal
360 authority, the municipality, at the applicant's request, shall
361 proceed to process the application for approval or denial.

362 (4) A municipality must issue a refund to an applicant
363 equal to:

364 (a) Ten percent of the application fee if the municipality
365 fails to issue written notification of completeness or written
366 specification of areas of deficiency within 30 days after
367 receiving the application.

368 (b) Ten percent of the application fee if the municipality
369 fails to issue written notification of completeness or written
370 specification of areas of deficiency within 30 days after
371 receiving the additional information pursuant to paragraph
372 (3) (b).

373 (c) Twenty percent of the application fee if the
374 municipality fails to issue written notification of completeness
375 or written specification of areas of deficiency within 10 days

376 after receiving the additional information pursuant to paragraph
377 (3) (c).

378 (d) Fifty percent of the application fee if the
379 municipality fails to approve, approves with conditions, or
380 denies the application within 30 days after conclusion of the
381 120-day or 180-day timeframe specified in subsection (2).

382 (e) One hundred percent of the application fee if the
383 municipality fails to approve, approves with conditions, or
384 denies an application 31 days or more after conclusion of the
385 120-day or 180-day timeframe specified in subsection (2).

386
387 A municipality is not required to issue a refund if the
388 applicant and the municipality agree to an extension of time,
389 the delay is caused by the applicant, or the delay is
390 attributable to a force majeure or other extraordinary
391 circumstance.

392 (5) (3) When a municipality denies an application for a
393 development permit or development order, the municipality shall
394 give written notice to the applicant. The notice must include a
395 citation to the applicable portions of an ordinance, rule,
396 statute, or other legal authority for the denial of the permit
397 or order.

398 (6) (4) As used in this section, the terms "development
399 permit" and "development order" have the same meaning as in s.
400 163.3164, but do not include building permits.

401 (7)~~(5)~~ For any development permit application filed with
402 the municipality after July 1, 2012, a municipality may not
403 require as a condition of processing or issuing a development
404 permit or development order that an applicant obtain a permit or
405 approval from any state or federal agency unless the agency has
406 issued a final agency action that denies the federal or state
407 permit before the municipal action on the local development
408 permit.

409 (8)~~(6)~~ Issuance of a development permit or development
410 order by a municipality does not create any right on the part of
411 an applicant to obtain a permit from a state or federal agency
412 and does not create any liability on the part of the
413 municipality for issuance of the permit if the applicant fails
414 to obtain requisite approvals or fulfill the obligations imposed
415 by a state or federal agency or undertakes actions that result
416 in a violation of state or federal law. A municipality shall
417 attach such a disclaimer to the issuance of development permits
418 and shall include a permit condition that all other applicable
419 state or federal permits be obtained before commencement of the
420 development.

421 (9)~~(7)~~ This section does not prohibit a municipality from
422 providing information to an applicant regarding what other state
423 or federal permits may apply.

424 **Section 5. Paragraph (j) of subsection (6) of section**
425 **163.3180, Florida Statutes, is redesignated as paragraph (k),**

426 **and a new paragraph (j) is added to that subsection to read:**

427 163.3180 Concurrency.—

428 (6)

429 (j) A school district may not collect, charge, or impose
 430 any alternative fee in lieu of an impact fee to mitigate the
 431 impact of development on educational facilities unless such fee
 432 meets the requirements of s. 163.31801(4)(f) and (g). In any
 433 action challenging a fee under this paragraph, the school
 434 district has the burden of proving by a preponderance of the
 435 evidence that the imposition and amount of the fee meets the
 436 requirements of state legal precedent.

437 **Section 6. Paragraph (a) of subsection (7) of section**
 438 **553.80, Florida Statutes, is amended to read:**

439 553.80 Enforcement.—

440 (7) (a) The governing bodies of local governments may
 441 provide a schedule of reasonable fees, as authorized by s.
 442 125.56(2) or s. 166.222 and this section, for enforcing this
 443 part. These fees, and any fines or investment earnings related
 444 to the fees, may only be used for carrying out the local
 445 government's responsibilities in enforcing the Florida Building
 446 Code, including, but not limited to, any process or enforcement
 447 related to obtaining or finalizing a building permit. When
 448 providing a schedule of reasonable fees, the total estimated
 449 annual revenue derived from fees, and the fines and investment
 450 earnings related to the fees, may not exceed the total estimated

451 annual costs of allowable activities. Any unexpended balances
452 must be carried forward to future years for allowable activities
453 or must be refunded at the discretion of the local government. A
454 local government may not carry forward an amount exceeding the
455 average of its operating budget for enforcing the Florida
456 Building Code for the previous 4 fiscal years. For purposes of
457 this subsection, the term "operating budget" does not include
458 reserve amounts. Any amount exceeding this limit must be used as
459 authorized in subparagraph 2. However, a local government that
460 established, as of January 1, 2019, a Building Inspections Fund
461 Advisory Board consisting of five members from the construction
462 stakeholder community and carries an unexpended balance in
463 excess of the average of its operating budget for the previous 4
464 fiscal years may continue to carry such excess funds forward
465 upon the recommendation of the advisory board. The basis for a
466 fee structure for allowable activities must relate to the level
467 of service provided by the local government and must include
468 consideration for refunding fees due to reduced services based
469 on services provided as prescribed by s. 553.791, but not
470 provided by the local government. Fees charged must be
471 consistently applied.

472 1. As used in this subsection, the phrase "enforcing the
473 Florida Building Code" includes the direct costs and reasonable
474 indirect costs associated with review of building plans,
475 building inspections, reinspections, and building permit

476 processing; building code enforcement; and fire inspections
477 associated with new construction. The phrase may also include
478 training costs associated with the enforcement of the Florida
479 Building Code and enforcement action pertaining to unlicensed
480 contractor activity to the extent not funded by other user fees.

481 2. A local government must use any excess funds that it is
482 prohibited from carrying forward to rebate and reduce fees, to
483 upgrade technology hardware and software systems to enhance
484 service delivery, to pay for the construction of a building or
485 structure that houses a local government's building code
486 enforcement agency, or for training programs for building
487 officials, inspectors, or plans examiners associated with the
488 enforcement of the Florida Building Code. Excess funds used to
489 construct such a building or structure must be designated for
490 such purpose by the local government and may not be carried
491 forward for more than 4 consecutive years. An owner or builder
492 who has a valid building permit issued by a local government for
493 a fee, or an association of owners or builders located in the
494 state that has members with valid building permits issued by a
495 local government for a fee, may bring a civil action against the
496 local government that issued the permit for a fee to enforce
497 this subparagraph.

498 3. The following activities may not be funded with fees
499 adopted for enforcing the Florida Building Code:

500 a. Planning and zoning or other general government

501 activities not related to obtaining a building permit.

502 b. Inspections of public buildings for a reduced fee or no
503 fee.

504 c. Public information requests, community functions,
505 boards, and any program not directly related to enforcement of
506 the Florida Building Code.

507 d. Enforcement and implementation of any other local
508 ordinance, excluding validly adopted local amendments to the
509 Florida Building Code and excluding any local ordinance directly
510 related to enforcing the Florida Building Code as defined in
511 subparagraph 1.

512 4. A local government must use recognized management,
513 accounting, and oversight practices to ensure that fees, fines,
514 and investment earnings generated under this subsection are
515 maintained and allocated or used solely for the purposes
516 described in subparagraph 1.

517 5. The local enforcement agency, independent district, or
518 special district may not require at any time, including at the
519 time of application for a permit, the payment of any additional
520 fees, charges, or expenses associated with:

521 a. Providing proof of licensure under chapter 489;

522 b. Recording or filing a license issued under this
523 chapter;

524 c. Providing, recording, or filing evidence of workers'
525 compensation insurance coverage as required by chapter 440; or

526 d. Charging surcharges or other similar fees not directly
527 related to enforcing the Florida Building Code.

528 **Section 7. Subsections (1) through (12) and (13) of**
529 **section 720.301, Florida Statutes, are renumbered as subsections**
530 **(2) through (13) and (15), respectively, present subsections**
531 **(1), (8), and (10) are amended, and a new subsection (1) and**
532 **subsection (14) are added to that section, to read:**

533 720.301 Definitions.—As used in this chapter, the term:

534 (1) "Amenity dues" means dues charged in accordance with a
535 recreational covenant. The term does not include the expenses of
536 a homeowners' association.

537 (2)~~(1)~~ "Assessment" ~~or "amenity fee"~~ means a sum or sums
538 of money payable to the association, to the developer or other
539 owner of common areas, or to recreational facilities and other
540 properties serving the parcels by the owners of one or more
541 parcels as authorized in the governing documents, which if not
542 paid by the owner of a parcel, can result in a lien against the
543 parcel by the association.

544 (9) (a)~~(8)~~ "Governing documents" means:

545 1. (a) The recorded declaration of covenants for a
546 community and all duly adopted and recorded amendments,
547 supplements, and recorded exhibits thereto; and

548 2. (b) The articles of incorporation and bylaws of the
549 homeowners' association and any duly adopted amendments thereto.

550 (b) Consistent with s. 720.302(3)(c), recreational

551 covenants respecting privately owned recreational amenities are
552 not governing documents of an association, even if the
553 recreational covenants are attached as exhibits to, or
554 referenced in, a declaration of covenants.

555 (11)-(10) "Member" means a member of an association, and
556 may include, but is not limited to, a parcel owner or an
557 association representing parcel owners or a combination thereof,
558 and includes any person or entity obligated by the governing
559 documents to pay an assessment to the association ~~or amenity~~
560 ~~fee.~~

561 (14) "Recreational covenant" means a recorded covenant,
562 separate and distinct from a declaration of covenants, which
563 provides the nature and requirements of a membership in or the
564 use or purchase of privately owned commercial recreational
565 facilities or amenities for parcel owners in one or more
566 communities or community development districts and which:

567 (a) Is recorded in the public records of the county in
568 which the recreational facility or amenity or a property
569 encumbered thereby is located;

570 (b) Contains information regarding the amenity dues that
571 may be imposed on members and other persons permitted to use the
572 recreational facility or amenity and remedies that the
573 recreational facility or amenity owner or other third party may
574 have upon nonpayment of such amenity dues; and

575 (c) Requires mandatory membership or mandatory payment of

576 amenity dues by some or all of the parcel owners in a community.

577 **Section 8. Subsection (3) of section 720.302, Florida**
 578 **Statutes, is amended, and subsection (6) is added to that**
 579 **section, to read:**

580 720.302 Purposes, scope, and application.—

581 (3) This chapter does not apply to:

582 (a) A community that is composed of property primarily
 583 intended for commercial, industrial, or other nonresidential
 584 use; ~~or~~

585 (b) The commercial or industrial parcels in a community
 586 that contains both residential parcels and parcels intended for
 587 commercial or industrial use; or

588 (c) Privately owned recreational amenities.

589 (6) This chapter does not apply to recreational covenants
 590 or recreational facilities or amenities governed by a
 591 recreational covenant, except as provided in ss. 720.3086 and
 592 720.319.

593 **Section 9. Section 720.3086, Florida Statutes, is amended**
 594 **to read:**

595 720.3086 Financial report.—In a residential subdivision in
 596 which the owners of lots or parcels must pay ~~mandatory~~
 597 ~~maintenance or~~ amenity dues fees to the subdivision developer or
 598 to the owners of the ~~common areas,~~ recreational facilities,
 599 amenities, or ~~and~~ other properties serving the lots or parcels,
 600 the developer or owner of such ~~areas,~~ facilities, amenities, or

601 properties shall make public, within 60 days following the end
602 of each fiscal year, a complete financial report of the actual,
603 total receipts of ~~mandatory maintenance or~~ amenity dues fees
604 received by it, and an itemized listing of the expenditures made
605 for the operational costs, expenses, or other amounts expended
606 for the operation of such facilities, amenities, or properties
607 by it ~~from such fees~~, for that year. Such report shall be made
608 public by mailing it to each ~~lot or~~ parcel owner in the
609 subdivision who is subject to the payment of such amenity dues,
610 by publishing it in a publication regularly distributed within
611 the subdivision, or by posting it in a prominent location
612 ~~locations~~ in the subdivision and in each such facility, amenity,
613 or property. The report must also be made available to a parcel
614 owner within the subdivision who makes a written request to
615 inspect the report. This section does not apply to assessments
616 or other amounts paid to homeowner associations pursuant to
617 chapter 617, chapter 718, chapter 719, chapter 721, or chapter
618 723, or to amounts paid to local governmental entities,
619 including special districts.

620 **Section 10. Section 720.319, Florida Statutes, is created**
621 **to read:**

622 720.319 Parcels subject to a recreational covenant.—

623 (1) A parcel within a community may be subject to a
624 recreational covenant. Recreational facilities and amenities
625 governed by a recreational covenant are not a part of a common

626 area.

627 (2) Amenity dues may only be imposed and collected as
628 provided in a recreational covenant. Amenity dues may not be
629 increased by more than 10 percent from the preceding fiscal
630 year, unless the parcel owners subject to the recreational
631 covenant, by a majority vote, approve an increase in excess of
632 10 percent.

633 (3) If the recreational facilities or amenities are
634 intended to be converted to another use or sold, the parcels
635 that are subject to mandatory membership in a club or to the
636 imposition of mandatory amenity dues, or the association
637 responsible for governing the parcels, shall have the right of
638 first refusal to purchase the facilities or amenities at fair
639 market value and shall be given notice at least 180 days before
640 the intended conversion or sale. In the event that a
641 recreational covenant recorded before October 1, 2025, contains
642 a purchase price or formula for determining the purchase price,
643 the terms of the recreational covenant shall govern the purchase
644 and sale of the facilities or amenities.

645 (4) A recreational covenant recorded on or after October
646 1, 2025, which creates mandatory membership in a club or imposes
647 mandatory amenity dues on parcel owners must specify all of the
648 following:

649 (a) The parcels within the community which are or will be
650 subject to mandatory membership in a club or to the imposition

651 of mandatory amenity dues.

652 (b) The person responsible for owning, maintaining, and
653 operating the recreational facility or amenity governed by the
654 recreational covenant, which may be the developer.

655 (c) The manner in which amenity dues are apportioned and
656 collected from each encumbered parcel owner, and the person
657 authorized to collect such dues. The recreational covenant must
658 specify the components that comprise the amenity dues.

659 (d) The manner in which amenity dues may be increased,
660 which increase may occur periodically by a fixed percentage, a
661 fixed dollar amount, or in accordance with increases in the
662 Consumer Price Index for All Urban Consumers released in January
663 of each year.

664 (e) The rights and remedies that are available relating to
665 payment and collection of amenity dues.

666 (f) A statement of whether collection rights to enforce
667 payment of amenity dues are subordinate to an association's
668 right to collect assessments.

669 (g) A statement of whether the recreational facility or
670 amenity is open to the public or may be used by persons who are
671 not members or parcel owners within the community.

672 (5) A recreational covenant recorded before October 1,
673 2025, must comply with the requirements of subsection (4) by
674 October 1, 2026, to remain valid after that date.

675 (6) Notwithstanding any provision in a recreational

676 covenant to the contrary, a recreational covenant may not
677 require an association to collect amenity dues on behalf of a
678 private third-party commercial recreational facility or amenity
679 owner. The private third-party commercial recreational facility
680 or amenity owner is solely responsible for the collection of
681 such dues.

682 (7) The termination of a recreational covenant or the
683 right of a private amenity owner to suspend the right of a
684 parcel owner to use a privately owned recreational facility or
685 amenity may not:

686 (a) Prohibit an owner or a tenant of a parcel from having
687 vehicular and pedestrian ingress to and egress from the parcel;

688 (b) Prohibit an owner or a tenant of a parcel from
689 receiving utilities provided to the parcel by virtue of utility
690 facilities or utility easements located within the privately
691 owned recreational facility or amenity; or

692 (c) Prohibit an owner or a tenant of a parcel from having
693 access to any mail delivery facility serving the parcel which is
694 located within the privately owned recreational facility or
695 amenity.

696 (8) Beginning October 1, 2025, each contract for the sale
697 of a parcel which is governed by an association and is also
698 subject to a recreational covenant must contain in conspicuous
699 type a clause that substantially states the following, if the
700 contract does not already contain a disclosure that meets the

701 requirements of the Interstate Land Sales Full Disclosure Act of
 702 1968, as amended:

704 DISCLOSURE SUMMARY

706 YOUR LOT, DWELLING, AND/OR PARCEL IS SUBJECT TO A
 707 RECREATIONAL COVENANT, AS DEFINED IN SECTION 720.301,
 708 FLORIDA STATUTES. AS A PURCHASER OF PROPERTY SUBJECT
 709 TO THE RECREATIONAL COVENANT, YOU WILL BE OBLIGATED TO
 710 PAY AMENITY DUES TO A PRIVATE THIRD-PARTY COMMERCIAL
 711 RECREATIONAL FACILITY OR AMENITY OWNER.

713 PURCHASER ACKNOWLEDGES ALL OF THE FOLLOWING:

715 (1) THE RECREATIONAL FACILITY OR AMENITY GOVERNED BY
 716 THE RECREATIONAL COVENANT IS NOT A COMMON AREA OF THE
 717 HOMEOWNERS' ASSOCIATION AND IS NOT OWNED OR CONTROLLED
 718 BY THE HOMEOWNERS' ASSOCIATION. THE RECREATIONAL
 719 COVENANT IS NOT A GOVERNING DOCUMENT OF THE
 720 ASSOCIATION.

722 (2) CHARGES FOR AMENITY DUES WILL BE GOVERNED BY THE
 723 RECREATIONAL COVENANT. THE RECREATIONAL COVENANT
 724 CONTAINS IMPORTANT PROVISIONS AND RIGHTS AND IS
 725 AVAILABLE IN THE PUBLIC RECORDS OF THE COUNTY.

726
727 (3) THE PARTY THAT CONTROLS THE MAINTENANCE AND
728 OPERATION OF THE RECREATIONAL FACILITY OR AMENITY
729 DETERMINES THE BUDGET FOR THE OPERATION AND
730 MAINTENANCE OF SUCH RECREATIONAL FACILITY OR AMENITY.
731 HOWEVER, THE PARCEL OWNERS SUBJECT TO THE RECREATIONAL
732 COVENANT ARE STILL RESPONSIBLE FOR AMENITY DUES.

733
734 (4) AMENITY DUES MAY BE SUBJECT TO PERIODIC CHANGE.
735 AMENITY DUES ARE IN ADDITION TO, AND SEPARATE AND
736 DISTINCT FROM, ASSESSMENTS LEVIED BY THE HOMEOWNERS'
737 ASSOCIATION.

738
739 (5) FAILURE TO PAY AMENITY DUES OR OTHER CHARGES
740 IMPOSED BY A PRIVATE THIRD-PARTY COMMERCIAL
741 RECREATIONAL FACILITY OR AMENITY OWNER MAY RESULT IN A
742 LIEN ON YOUR PROPERTY.

743
744 (6) THIRD PARTIES WHO ARE NOT MEMBERS OF THE
745 HOMEOWNERS' ASSOCIATION MAY HAVE THE RIGHT TO ACCESS
746 AND USE THE RECREATIONAL FACILITY OR AMENITY, AS
747 DETERMINED BY THE ENTITY THAT CONTROLS SUCH FACILITY
748 OR AMENITY.

749
750 (7) MANDATORY MEMBERSHIP REQUIREMENTS OR OTHER

751 OBLIGATIONS TO PAY AMENITY DUES CAN BE FOUND IN THE
 752 RECREATIONAL COVENANT.

753
 754 (8) THE PRIVATE THIRD-PARTY COMMERCIAL RECREATIONAL
 755 FACILITY OR AMENITY OWNER MAY HAVE THE RIGHT TO AMEND
 756 THE RECREATIONAL COVENANT WITHOUT THE APPROVAL OF
 757 MEMBERS OR PARCEL OWNERS, SUBJECT TO THE TERMS OF THE
 758 RECREATIONAL COVENANT AND SECTION 720.319, FLORIDA
 759 STATUTES.

760
 761 (9) THE STATEMENTS CONTAINED IN THIS DISCLOSURE FORM
 762 ARE ONLY SUMMARY IN NATURE, AND, AS A PROSPECTIVE
 763 PURCHASER, YOU SHOULD REFER TO THE RECREATIONAL
 764 COVENANT BEFORE PURCHASE. THE RECREATIONAL COVENANT IS
 765 A MATTER OF PUBLIC RECORD AND CAN BE OBTAINED FROM THE
 766 RECORD OFFICE IN THE COUNTY WHERE THE PROPERTY IS
 767 LOCATED.

768
 769 (9) This section may not be construed to impair the
 770 validity or effectiveness of a recreational covenant recorded
 771 before October 1, 2025, except as provided in subsection (5).

772 (10) The disclosure summary required by this section must
 773 be supplied by the developer or, if the sale is by a parcel
 774 owner that is not the developer, by the parcel owner. After
 775 October 1, 2025, any contract or agreement for sale of a parcel

776 which is governed by a homeowners' association and is also
777 subject to a recreational covenant must refer to and incorporate
778 the disclosure summary and must include, in prominent language,
779 a statement that the prospective purchaser should not execute
780 the contract or agreement until the purchaser has received and
781 read the disclosure summary required by this section.

782 (11) After October 1, 2025, if the disclosure summary is
783 not provided to a prospective purchaser as required by this
784 section, the purchaser may void the contract by delivering to
785 the seller or the seller's agent or representative written
786 notice canceling the contract within 3 days after receipt of the
787 disclosure summary or before closing, whichever occurs later.
788 This right may not be waived by the purchaser but terminates at
789 closing.

790 (12) This section does not apply to a corporation not for
791 profit pursuant to chapter 617 or a local governmental entity,
792 including, but not limited to, a special district created
793 pursuant to chapter 189 or chapter 190.

794 **Section 11. Paragraph (a) of subsection (1) of section**
795 **336.125, Florida Statutes, is amended to read:**

796 336.125 Closing and abandonment of roads; optional
797 conveyance to homeowners' association; traffic control
798 jurisdiction.—

799 (1) (a) In addition to the authority provided in s. 336.12,
800 the governing body of the county may abandon the roads and

801 rights-of-way dedicated in a recorded residential subdivision
802 plat and simultaneously convey the county's interest in such
803 roads, rights-of-way, and appurtenant drainage facilities to a
804 homeowners' association for the subdivision, if the following
805 conditions have been met:

806 1. The homeowners' association has requested the
807 abandonment and conveyance in writing for the purpose of
808 converting the subdivision to a gated neighborhood with
809 restricted public access.

810 2. No fewer than four-fifths of the owners of record of
811 property located in the subdivision have consented in writing to
812 the abandonment and simultaneous conveyance to the homeowners'
813 association.

814 3. The homeowners' association is both a corporation not
815 for profit organized and in good standing under chapter 617, and
816 a "homeowners' association" as defined in s. 720.301 ~~s.~~
817 ~~720.301(9)~~ with the power to levy and collect assessments for
818 routine and periodic major maintenance and operation of street
819 lighting, drainage, sidewalks, and pavement in the subdivision.

820 4. The homeowners' association has entered into and
821 executed such agreements, covenants, warranties, and other
822 instruments; has provided, or has provided assurance of, such
823 funds, reserve funds, and funding sources; and has satisfied
824 such other requirements and conditions as may be established or
825 imposed by the county with respect to the ongoing operation,

826 maintenance, and repair and the periodic reconstruction or
827 replacement of the roads, drainage, street lighting, and
828 sidewalks in the subdivision after the abandonment by the
829 county.

830 **Section 12. Subsection (2) of section 558.002, Florida**
831 **Statutes, is amended to read:**

832 558.002 Definitions.—As used in this chapter, the term:

833 (2) "Association" has the same meaning as in s. 718.103,
834 s. 719.103(2), s. 720.301 ~~s. 720.301(9)~~, or s. 723.075.

835 **Section 13. Section 617.0725, Florida Statutes, is amended**
836 **to read:**

837 617.0725 Quorum.—An amendment to the articles of
838 incorporation or the bylaws which adds, changes, or deletes a
839 greater or lesser quorum or voting requirement must meet the
840 same quorum or voting requirement and be adopted by the same
841 vote and voting groups required to take action under the quorum
842 and voting requirements then in effect or proposed to be
843 adopted, whichever is greater. This section does not apply to
844 any corporation that is an association, as defined in s. 720.301
845 ~~s. 720.301(9)~~, or any corporation regulated under chapter 718 or
846 chapter 719.

847 **Section 14. Paragraph (b) of subsection (1) of section**
848 **718.116, Florida Statutes, is amended to read:**

849 718.116 Assessments; liability; lien and priority;
850 interest; collection.—

851 (1)

852 (b)1. The liability of a first mortgagee or its successor

853 or assignees who acquire title to a unit by foreclosure or by

854 deed in lieu of foreclosure for the unpaid assessments that

855 became due before the mortgagee's acquisition of title is

856 limited to the lesser of:

857 a. The unit's unpaid common expenses and regular periodic

858 assessments which accrued or came due during the 12 months

859 immediately preceding the acquisition of title and for which

860 payment in full has not been received by the association; or

861 b. One percent of the original mortgage debt. The

862 provisions of this paragraph apply only if the first mortgagee

863 joined the association as a defendant in the foreclosure action.

864 Joinder of the association is not required if, on the date the

865 complaint is filed, the association was dissolved or did not

866 maintain an office or agent for service of process at a location

867 which was known to or reasonably discoverable by the mortgagee.

868 2. An association, or its successor or assignee, that

869 acquires title to a unit through the foreclosure of its lien for

870 assessments is not liable for any unpaid assessments, late fees,

871 interest, or reasonable attorney's fees and costs that came due

872 before the association's acquisition of title in favor of any

873 other association, as defined in s. 718.103 or s. 720.301 ~~s.~~

874 ~~720.301(9)~~, which holds a superior lien interest on the unit.

875 This subparagraph is intended to clarify existing law.

876 **Section 15. Paragraph (d) of subsection (2) of section**
 877 **720.3085, Florida Statutes, is amended to read:**

878 720.3085 Payment for assessments; lien claims.—

879 (2)

880 (d) An association, or its successor or assignee, that
 881 acquires title to a parcel through the foreclosure of its lien
 882 for assessments is not liable for any unpaid assessments, late
 883 fees, interest, or reasonable attorney's fees and costs that
 884 came due before the association's acquisition of title in favor
 885 of any other association, as defined in s. 718.103 or s. 720.301
 886 ~~s. 720.301(9)~~, which holds a superior lien interest on the
 887 parcel. This paragraph is intended to clarify existing law.

888 **Section 16.** This act shall take effect October 1, 2025.