FLORIDA HOUSE OF REPRESENTATIVES BILL ANALYSIS

This bill analysis was prepared by nonpartisan committee staff and does not constitute an official statement of legislative intent.

BILL #: CS/HB 597 COMPANION BILL: SB 772 (Calatayud)

TITLE: Diabetes Management In Schools
SPONSOR(S): Smith
LINKED BILLS: None
RELATED BILLS: None

Committee References

Education Administration 10 Y. 0 N. As CS



Health Professions & Programs



Education & Employment

SUMMARY

Effect of the Bill:

The bill expands diabetes management in public schools by authorizing public schools to acquire and maintain a supply of undesignated glucagon for use on students with diabetes experiencing hypoglycemic emergencies. Public schools are authorized to obtain the glucagon through a prescription from a county health department or health care provider or through arrangements with manufactures or suppliers.

The bill outlines storage, maintenance, and administration requirements for the acquired glucagon and provides immunity to the school district and its employees along with the glucagon supplier so long as any injury is not the result of gross negligence or deliberate misconduct.

Fiscal or Economic Impact:

Public schools that choose to act under the authority granted by the bill may incur costs associated with implementing provisions of the bill.

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EFFECT OF THE BILL:

The bill amends <u>diabetic management services in public schools</u> for students with diabetes by authorizing a public school to annually request a prescription for glucagon from a county health department or health care provider licensed to issue prescriptions to enable the school to acquire and maintain a supply of undesignated glucagon to treat a student with diabetes who experiences a hypoglycemic emergency or whose prescribed glucagon is not available on site or has expired.

The bill authorizes a licensed pharmacist to dispense undesignated glucagon to public schools. The schools may also enter into arrangements with manufacturers of glucagon or other suppliers of glucagon to obtain the products free of charge or at fair market or reduced prices and may obtain monetary donations or apply for grants to purchase glucagon.

The bill requires a school's undesignated glucagon to be stored in a location that is immediately accessible to the school nurse and other school personnel who have been trained to administer glucagon.

A public school employee or agent trained in the administration of glucagon is responsible for the storage, maintenance, and administration of glucagon stocked by a school in accordance with the manufacturer's instructions. The undesignated glucagon must be authorized and made available for administration to students with diabetes as prescribed in the student's diabetes management plan or health care provider's orders and written accommodations plan.

Immediately after the administration of undesignated glucagon, the bill requires a public school employee to call for emergency assistance and notify a school nurse and the student's parent or guardian or emergency contact.

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DATE: 3/5/2025

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The bill provides that a school district and its employees and agents who acquire, maintain, and administer undesignated glucagon, and the undesignated glucagon prescriber or furnisher, are not liable for any injury or loss to person or property which allegedly results from an act or omission associated with procuring, maintaining, accessing, or using undesignated glucagon as prescribed in the bill, unless the injury is the result of an act or omission that constitutes gross negligence or willful or wanton misconduct. (Section 1).

The effective date of the bill is July 1, 2025. (Section $\underline{2}$).

RULEMAKING:

Current law authorizes the State Board of Education (SBE), in cooperation with the Department of Health, to adopt rules relating to the management and care of diabetes by students in school. The bill modifies provisions of law under the SBE's rulemaking authority, thus allowing the SBE to make rules to implement the bill.

Lawmaking is a legislative power; however, the Legislature may delegate a portion of such power to executive branch agencies to create rules that have the force of law. To exercise this delegated power, an agency must have a grant of rulemaking authority and a law to implement.

FISCAL OR ECONOMIC IMPACT:

LOCAL GOVERNMENT:

The bill may have an insignificant, indeterminate, negative fiscal impact on school districts. Schools that choose to exercise this authority may incur costs related to acquiring and storing glucagon to treat students with diabetes.

RELEVANT INFORMATION

SUBJECT OVERVIEW:

Diabetic Management Services in Public Schools

Diabetes is a disease that impairs the body's ability to produce or properly use insulin, a hormone that is needed to convert food into energy. This causes blood sugar, also known as blood glucose, to be too high. Over time, high blood glucose can cause other health problems, such as heart disease, nerve damage, eye problems, and kidney disease.2

In Florida's public schools, 7,006 students were reported to have type 1 diabetes and 917 had type 2 diabetes during the 2020–2021 school year, totaling 7,923 students managing diabetes in a school setting. Of these, 3,588 required glucose monitoring, 3,060 required carbohydrate counting, and 3,304 required insulin administration while at school.3

In Florida, students with diabetes, with written consent from their healthcare provider and parent, are permitted to self-manage their medication, supplies, and equipment based on the student's diabetes medical management plan⁴ without additional assistance or supervision.⁵ Students may manage and care for their diabetes while in school, participating in school-sponsored activities, or in transit to or from school or school sponsored activities to the extent authorized by the parent and physician.⁶

ANALYSIS SUMMARY RELEVANT INFORMATION BILL HISTORY

¹ Rule 6A-6.0253, F.A.C.

² National Institute of Diabetes and Digestive and Kidney Disease, *Health Information*, https://www.niddk.nih.gov/healthinformation/health-statistics/diabetes-statistics (last visited Feb. 27, 2025).

³ Florida Diabetes Advisory Council, 2023 Florida Diabetes Report, at 17, available at https://www.floridahealth.gov/providerand-partner-resources/dac/_documents/2023-dac-report.pdf.

⁴ A Diabetes Medical Management Plan is a medical authorization for diabetes treatment that includes medication orders from student's healthcare provider for routine and emergency care.

⁵ Rule 6A-6.0253(3), F.A.C.

⁶ S. <u>1002.20(3)(j)</u>, F.S.

School districts are required to have personnel, whether licensed nurses or trained school staff, assigned to each school a student with diabetes would otherwise attend if he or she did not have diabetes. These personnel must be available to provide necessary diabetes care throughout the school day and during school-sponsored activities.⁷

The Department of Education, in collaboration with the Department of Health, is required to develop technical assistance regarding the care of students with diabetes. This includes identifying and providing sources to school districts for training school personnel to ensure proper management and care of diabetic students in schools.8

OTHER RESOURCES:

Florida Department of Education School Health Services

BILL HISTORY			
		STAFF DIRECTOR/	ANALYSIS
ACTION	DATE	POLICY CHIEF	PREPARED BY
10 Y, 0 N, As CS	3/4/2025	Sleap	Dixon
 Removed the rulemaking authority for the Department of Health to adopt 			
rules related to the acquisition and use of undesignated glucagon in public schools.			
 Conformed bill language references to public schools with similar provisions on prescribed substances in public schools. 			
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•	ACTION 10 Y, 0 N, As CS Removed the rulemak rules related to the acquischools. Conformed bill langua	ACTION DATE 10 Y, 0 N, As CS 3/4/2025 Removed the rulemaking authority for trules related to the acquisition and use of schools. Conformed bill language references to p	STAFF DIRECTOR/ ACTION DATE POLICY CHIEF 10 Y, 0 N, As CS 3/4/2025 Sleap Removed the rulemaking authority for the Department of Horules related to the acquisition and use of undesignated gluca schools. Conformed bill language references to public schools with seconds.

THIS BILL ANALYSIS HAS BEEN UPDATED TO INCORPORATE ALL OF THE CHANGES DESCRIBED ABOVE.

⁷ Rule 6A-6.0253(2), F.A.C.

JUMP TO **SUMMARY RELEVANT INFORMATION BILL HISTORY ANALYSIS**

⁸ Rule 6A-6.0253(4), F.A.C.